By the Committee on Health Regulation; and Senator Peaden

588-03196-10

20101256c1

1	A bill to be entitled
2	An act relating to the physician workforce; repealing
3	s. 381.0403, F.S., relating to the Community Hospital
4	Education Act and the Community Hospital Education
5	Council; amending s. 381.4018, F.S.; providing
6	definitions; requiring the Department of Health to
7	coordinate and enhance activities regarding the
8	reentry of retired military and other physicians into
9	the physician workforce; revising the list of
10	governmental stakeholders that the Department of
11	Health is required to work with regarding the state
12	strategic plan and in assessing the state's physician
13	workforce; creating the Physician Workforce Advisory
14	Council; providing membership of the council;
15	providing for appointments to the council; providing
16	terms of membership; providing for removal of a
17	council member; providing for the chair and vice chair
18	of the council; providing that council members are not
19	entitled to receive compensation or reimbursement for
20	per diem or travel expenses; providing the duties of
21	the council; establishing the physician workforce
22	graduate medical education innovation pilot projects
23	under the department; providing the purposes of the
24	pilot projects; providing for the appropriation of
25	state funds for the pilot projects; requiring the
26	pilot projects to meet certain policy needs of the
27	physician workforce in this state; providing criteria
28	for prioritizing proposals for pilot projects;
29	requiring the department to adopt by rule appropriate

Page 1 of 19

	588-03196-10 20101256c1
30	performance measures; requiring participating pilot
31	projects to submit an annual report to the department;
32	requiring state funds to be used to supplement funds
33	from other sources; requiring the department to adopt
34	rules; amending ss. 458.3192 and 459.0082, F.S.;
35	requiring the department to determine by geographic
36	area and specialty the number of physicians and
37	osteopathic physicians who plan to relocate outside
38	the state, practice medicine in this state, and reduce
39	or modify the scope of their practice; authorizing the
40	department to report additional information in its
41	findings to the Governor and the Legislature; amending
42	s. 409.908, F.S.; conforming a cross-reference;
43	providing an effective date.
44	
45	Be It Enacted by the Legislature of the State of Florida:
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47	Section 1. Section 381.0403, Florida Statutes, is repealed.
48	Section 2. Section 381.4018, Florida Statutes, is amended
49	to read:
50	381.4018 Physician workforce assessment and development
51	(1) DEFINITIONSAs used in this section, the term:
52	(a) "Consortium" or "consortia" means a combination of
53	statutory teaching hospitals, statutory rural hospitals, other
54	hospitals, accredited medical schools, clinics operated by the
55	Department of Health, clinics operated by the Department of
56	Veterans' Affairs, area health education centers, community
57	health centers, federally qualified health centers, prison
58	clinics, local community clinics, or other programs. At least

Page 2 of 19

	588-03196-10 20101256c1
59	one member of the consortium shall be a sponsoring institution
60	accredited or currently seeking accreditation by the
61	Accreditation Council for Graduate Medical Education or the
62	American Osteopathic Association.
63	(b) "Council" means the Physician Workforce Advisory
64	Council.
65	(c) "Department" means the Department of Health.
66	(d) "Graduate medical education program" means a program
67	accredited by the Accreditation Council for Graduate Medical
68	Education or the American Osteopathic Association.
69	(e) "Primary care specialty" means emergency medicine,
70	family practice, internal medicine, pediatrics, psychiatry,
71	geriatrics, general surgery, obstetrics and gynecology, and
72	combined pediatrics and internal medicine and other specialties
73	as determined by the Physician Workforce Advisory Council or the
74	Department of Health.
75	(2)(1) LEGISLATIVE INTENT.—The Legislature recognizes that
76	physician workforce planning is an essential component of
77	ensuring that there is an adequate and appropriate supply of
78	well-trained physicians to meet this state's future health care
79	service needs as the general population and elderly population

ce needs as the general population and elderly population 19 80 of the state increase. The Legislature finds that items to consider relative to assessing the physician workforce may 81 include physician practice status; specialty mix; geographic 82 distribution; demographic information, including, but not 83 limited to, age, gender, race, and cultural considerations; and 84 85 needs of current or projected medically underserved areas in the 86 state. Long-term strategic planning is essential as the period 87 from the time a medical student enters medical school to

Page 3 of 19

588-03196-10 20101256c1 88 completion of graduate medical education may range from 7 to 10 89 years or longer. The Legislature recognizes that strategies to 90 provide for a well-trained supply of physicians must include 91 ensuring the availability and capacity of quality graduate 92 medical schools and graduate medical education programs in this 93 state, as well as using new or existing state and federal 94 programs providing incentives for physicians to practice in 95 needed specialties and in underserved areas in a manner that 96 addresses projected needs for physician manpower. 97 (3) (2) PURPOSE. – The department of Health shall serve as a coordinating and strategic planning body to actively assess the 98 99 state's current and future physician workforce needs and work 100 with multiple stakeholders to develop strategies and 101 alternatives to address current and projected physician 102 workforce needs. 103 (4) (3) GENERAL FUNCTIONS. - The department shall maximize the 104 use of existing programs under the jurisdiction of the 105 department and other state agencies and coordinate governmental and nongovernmental stakeholders and resources in order to 106 107 develop a state strategic plan and assess the implementation of 108 such strategic plan. In developing the state strategic plan, the 109 department shall: (a) Monitor, evaluate, and report on the supply and 110

111 distribution of physicians licensed under chapter 458 or chapter 112 459. The department shall maintain a database to serve as a 113 statewide source of data concerning the physician workforce.

(b) Develop a model and quantify, on an ongoing basis, the adequacy of the state's current and future physician workforce as reliable data becomes available. Such model must take into

Page 4 of 19

588-03196-10 20101256c1 117 account demographics, physician practice status, place of 118 education and training, generational changes, population growth, economic indicators, and issues concerning the "pipeline" into 119 120 medical education. 121 (c) Develop and recommend strategies to determine whether 122 the number of qualified medical school applicants who might 123 become competent, practicing physicians in this state will be 124 sufficient to meet the capacity of the state's medical schools. If appropriate, the department shall, working with 125 126 representatives of appropriate governmental and nongovernmental

126 representatives of appropriate governmental and nongovernmental 127 entities, develop strategies and recommendations and identify 128 best practice programs that introduce health care as a 129 profession and strengthen skills needed for medical school 130 admission for elementary, middle, and high school students, and 131 improve premedical education at the precollege and college level 132 in order to increase this state's potential pool of medical 133 students.

(d) Develop strategies to ensure that the number of
graduates from the state's public and private allopathic and
osteopathic medical schools <u>is</u> are adequate to meet physician
workforce needs, based on the analysis of the physician
workforce data, so as to provide a high-quality medical
education to students in a manner that recognizes the uniqueness
of each new and existing medical school in this state.

(e) Pursue strategies and policies to create, expand, and
maintain graduate medical education positions in the state based
on the analysis of the physician workforce data. Such strategies
and policies must take into account the effect of federal
funding limitations on the expansion and creation of positions

Page 5 of 19

588-03196-10 20101256c1 146 in graduate medical education. The department shall develop 147 options to address such federal funding limitations. The department shall consider options to provide direct state 148 149 funding for graduate medical education positions in a manner 150 that addresses requirements and needs relative to accreditation of graduate medical education programs. The department shall 151 152 consider funding residency positions as a means of addressing 153 needed physician specialty areas, rural areas having a shortage 154 of physicians, and areas of ongoing critical need, and as a 155 means of addressing the state's physician workforce needs based 156 on an ongoing analysis of physician workforce data.

157 (f) Develop strategies to maximize federal and state 158 programs that provide for the use of incentives to attract 159 physicians to this state or retain physicians within the state. 160 Such strategies should explore and maximize federal-state 161 partnerships that provide incentives for physicians to practice 162 in federally designated shortage areas. Strategies shall also 163 consider the use of state programs, such as the Florida Health 164 Service Corps established pursuant to s. 381.0302 and the 165 Medical Education Reimbursement and Loan Repayment Program 166 pursuant to s. 1009.65, which provide for education loan 167 repayment or loan forgiveness and provide monetary incentives 168 for physicians to relocate to underserved areas of the state.

(g) Coordinate and enhance activities relative to physician workforce needs, undergraduate medical education, and graduate medical education, and reentry of retired military and other physicians into the physician workforce provided by the Division of Medical Quality Assurance, the Community Hospital Education Program and the Graduate Medical Education Committee established

Page 6 of 19

588-03196-10 20101256c1 175 pursuant to s. 381.0403, area health education center networks 176 established pursuant to s. 381.0402, and other offices and 177 programs within the department of Health as designated by the 178 State Surgeon General.

179 (h) Work in conjunction with and act as a coordinating body 180 for governmental and nongovernmental stakeholders to address 181 matters relating to the state's physician workforce assessment 182 and development for the purpose of ensuring an adequate supply 183 of well-trained physicians to meet the state's future needs. 184 Such governmental stakeholders shall include, but need not be 185 limited to, the State Surgeon General or his or her designee, 186 the Commissioner of Education or his or her designee, the Secretary of Health Care Administration or his or her designee, 187 188 and the Chancellor of the State University System or his or her 189 designee from the Board of Governors of the State University 190 System, and, at the discretion of the department, other 191 representatives of state and local agencies that are involved in 192 assessing, educating, or training the state's current or future 193 physicians. Other stakeholders shall include, but need not be 194 limited to, organizations representing the state's public and 195 private allopathic and osteopathic medical schools; 196 organizations representing hospitals and other institutions 197 providing health care, particularly those that currently provide 198 or have an interest in providing accredited medical education 199 and graduate medical education to medical students and medical 200 residents; organizations representing allopathic and osteopathic practicing physicians; and, at the discretion of the department, 201 202 representatives of other organizations or entities involved in 203 assessing, educating, or training the state's current or future

Page 7 of 19

	588-03196-10 20101256c1
204	physicians.
205	(i) Serve as a liaison with other states and federal
206	agencies and programs in order to enhance resources available to
207	the state's physician workforce and medical education continuum.
208	(j) Act as a clearinghouse for collecting and disseminating
209	information concerning the physician workforce and medical
210	education continuum in this state.
211	(5) PHYSICIAN WORKFORCE ADVISORY COUNCILThere is created
212	in the department the Physician Workforce Advisory Council, an
213	advisory council as defined in s. 20.03. The council shall
214	comply with the requirements of s. 20.052, except as otherwise
215	provided in this section.
216	(a) The council shall consist of 18 members. Members
217	appointed by the State Surgeon General shall include:
218	1. A designee from the department who is a physician
219	licensed under chapter 458 or chapter 459 and recommended by the
220	State Surgeon General.
221	2. An individual who is affiliated with the Science
222	Students Together Reaching Instructional Diversity and
223	Excellence program and recommended by the area health education
224	center network.
225	3. Two individuals recommended by the Council of Florida
226	Medical School Deans, one representing a college of allopathic
227	medicine and one representing a college of osteopathic medicine.
228	4. One individual recommended by the Florida Hospital
229	Association, representing a hospital that is licensed under
230	chapter 395, has an accredited graduate medical education
231	program, and is not a statutory teaching hospital.
232	5. One individual representing a statutory teaching

Page 8 of 19

	588-03196-10 20101256c1
233	hospital as defined in s. 408.07 and recommended by the Safety
234	Net Hospital Alliance.
235	6. One individual representing a family practice teaching
236	hospital as defined in s. 395.805 and recommended by the Council
237	of Family Medicine and Community Teaching Hospitals.
238	7. Two individuals recommended by the Florida Medical
239	Association, one representing a primary care specialty and one
240	representing a nonprimary care specialty.
241	8. Two individuals recommended by the Florida Osteopathic
242	Medical Association, one representing a primary care specialty
243	and one representing a nonprimary care specialty.
244	9. Two individuals who are program directors of accredited
245	graduate medical education programs, one representing a program
246	that is accredited by the Accreditation Council for Graduate
247	Medical Education and one representing a program that is
248	accredited by the American Osteopathic Association.
249	10. An individual recommended by the Florida Rural Health
250	Association.
251	11. An individual recommended by the Florida Alliance for
252	Health Professions Diversity.
253	12. The Chancellor of the State University System or his or
254	her designee.
255	13. A layperson member as determined by the State Surgeon
256	General.
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258	Appointments to the council shall be made by the State Surgeon
259	General. Each entity authorized to make recommendations under
260	this subsection shall make at least two recommendations to the
261	State Surgeon General for each appointment to the council. The
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Page 9 of 19

	588-03196-10 20101256c1
262	State Surgeon General shall name one appointee for each position
263	from the recommendations made by each authorized entity.
264	(b) Each council member shall be appointed to a 4-year
265	term. An individual may not serve more than two terms. Any
266	council member may be removed from office for malfeasance;
267	misfeasance; neglect of duty; incompetence; permanent inability
268	to perform official duties; or pleading guilty or nolo
269	contendere to, or being found guilty of, a felony. Any council
270	member who meets the criteria for removal, or who is otherwise
271	unwilling or unable to properly fulfill the duties of the
272	office, shall be succeeded by an individual chosen by the State
273	Surgeon General to serve out the remainder of the council
274	member's term. If the remainder of the replaced council member's
275	term is less than 18 months, notwithstanding the provisions of
276	this paragraph, the succeeding council member may be reappointed
277	twice by the State Surgeon General.
278	(c) The chair of the council is the State Surgeon General,
279	who shall designate a vice chair from the membership of the
280	council to serve in the absence of the State Surgeon General. A
281	vacancy shall be filled for the remainder of the unexpired term
282	in the same manner as the original appointment.
283	(d) Council members are not entitled to receive
284	compensation or reimbursement for per diem or travel expenses.
285	(e) The council shall meet at least twice a year in person
286	or by teleconference.
287	(f) The council shall:
288	1. Advise the State Surgeon General and the department on
289	matters concerning current and future physician workforce needs
290	in this state;

Page 10 of 19

	588-03196-10 20101256c1
291	2. Review survey materials and the compilation of survey
292	information;
293	3. Annually review the number, location, cost, and
294	reimbursement of graduate medical education programs and
295	positions;
296	4. Provide recommendations to the department regarding the
297	survey completed by physicians licensed under chapter 458 or
298	chapter 459;
299	5. Assist the department in preparing the annual report to
300	the Legislature pursuant to ss. 458.3192 and 459.0082;
301	6. Assist the department in preparing an initial strategic
302	plan, conduct ongoing strategic planning in accordance with this
303	section, and provide ongoing advice on implementing the
304	recommendations;
305	7. Monitor and provide recommendations regarding the need
306	for an increased number of primary care or other physician
307	specialties to provide the necessary current and projected
308	health and medical services for the state; and
309	8. Monitor and make recommendations regarding the status of
310	the needs relating to graduate medical education in this state.
311	(6) PHYSICIAN WORKFORCE GRADUATE MEDICAL EDUCATION
312	INNOVATION PILOT PROJECTS
313	(a) The Legislature finds that:
314	1. In order to ensure a physician workforce that is
315	adequate to meet the needs of this state's residents and its
316	health care system, policymakers must consider the education and
317	training of future generations of well-trained health care
318	providers.
319	2. Physicians are likely to practice in the state where

Page 11 of 19

_	588-03196-10 20101256c1
320	they complete their graduate medical education.
321	3. It can directly affect the makeup of the physician
322	workforce by selectively funding graduate medical education
323	programs to provide needed specialists in geographic areas of
324	the state which have a deficient number of such specialists.
325	4. Developing additional positions in graduate medical
326	education programs is essential to the future of this state's
327	health care system.
328	5. It was necessary in 2007 to pass legislation that
329	provided for an assessment of the status of this state's current
330	and future physician workforce. The department is collecting and
331	analyzing information on an ongoing basis to assess this state's
332	physician workforce needs, and such assessment may facilitate
333	the determination of graduate medical education needs and
334	strategies for the state.
335	(b) There is established under the department a program to
336	foster innovative graduate medical education pilot projects that
337	are designed to promote the expansion of graduate medical
338	education programs or positions to prepare physicians to
339	practice in needed specialties and underserved areas or settings
340	and to provide demographic and cultural representation in a
341	manner that addresses current and projected needs for this
342	state's physician workforce. Funds appropriated annually by the
343	Legislature for this purpose shall be distributed to
344	participating hospitals, medical schools, other sponsors of
345	graduate medical education programs, consortia engaged in
346	developing new graduate medical education programs or positions
347	in those programs, or pilot projects providing innovative
348	graduate medical education in community-based clinical settings.

Page 12 of 19

_	588-03196-10 20101256c1
349	Pilot projects shall be selected on a competitive grant basis,
350	subject to available funds.
351	(c) Pilot projects shall be designed to meet one or more of
352	this state's physician workforce needs, as determined pursuant
353	to this section, including, but not limited to:
354	1. Increasing the number of residencies or fellowships in
355	primary care or other needed specialties.
356	2. Enhancing the retention of primary care physicians or
357	other needed specialties in this state.
358	3. Promoting practice in rural or medically underserved
359	areas of the state.
360	4. Encouraging racial and ethnic diversity within the
361	state's physician workforce.
362	5. Encouraging practice in community health care or other
363	ambulatory care settings.
364	6. Encouraging practice in clinics operated by the
365	department, including, but not limited to, county health
366	departments, clinics operated by the Department of Veterans'
367	Affairs, prison clinics, or similar settings of need.
368	7. Encouraging the increased production of geriatricians.
369	(d) Priority shall be given to a proposal for a pilot
370	project that:
371	1. Demonstrates a collaboration of federal, state, and
372	local entities that are public or private.
373	2. Obtains funding from multiple sources.
374	3. Focuses on enhancing graduate medical education in rural
375	or underserved areas.
376	4. Focuses on enhancing graduate medical education in
377	ambulatory or community-based settings other than a hospital

Page 13 of 19

	588-03196-10 20101256c1
378	environment.
379	5. Includes the use of technology, such as electronic
380	medical records, distance consultation, and telemedicine, to
381	ensure that residents are better prepared to care for patients
382	in this state, regardless of the community in which the
383	residents practice.
384	6. Is designed to meet multiple policy needs as enumerated
385	in subsection (3).
386	7. Uses a consortium to provide for graduate medical
387	education experiences.
388	(e) The department shall adopt by rule appropriate
389	performance measures to use in order to consistently evaluate
390	the effectiveness, safety, and quality of the programs, as well
391	as the impact of each program on meeting this state's physician
392	workforce needs.
393	(f) Participating pilot projects shall submit to the
394	department an annual report on the project in a manner required
395	by the department.
396	(g) Funding provided to a pilot project may be used only
397	for the direct costs of providing graduate medical education.
398	Accounting of such costs and expenditures shall be documented in
399	the annual report.
400	(h) State funds shall be used to supplement funds from any
401	local government, community, or private source. The state may
402	provide up to 50 percent of the funds, and local governmental
403	grants or community or private sources shall provide the
404	remainder of the funds.
405	(7) RULEMAKINGThe department shall adopt rules as
406	necessary to administer this section.

Page 14 of 19

	588-03196-10 20101256c1
407	Section 3. Section 458.3192, Florida Statutes, is amended
408	to read:
409	458.3192 Analysis of survey results; report
410	(1) Each year, the Department of Health shall analyze the
411	results of the physician survey required by s. 458.3191 and
412	determine by geographic area and specialty the number of
413	physicians who:
414	(a) Perform deliveries of children in <u>this state</u> Florida .
415	(b) Read mammograms and perform breast-imaging-guided
416	procedures in <u>this state</u> Florida .
417	(c) Perform emergency care on an on-call basis for a
418	hospital emergency department.
419	(d) Plan to reduce or increase emergency on-call hours in a
420	hospital emergency department.
421	(e) Plan to relocate their allopathic or osteopathic
422	practice outside the state.
423	(f) Practice medicine in this state.
424	(g) Plan to reduce or modify the scope of their practice.
425	(2) The Department of Health must report its findings to
426	the Governor, the President of <u>the</u> Senate, and the Speaker of
427	the House of Representatives by November 1 each year. The
428	department shall also include in its report findings,
429	recommendations, and strategic planning activities as provided
430	in s. 381.4018. The department may also include other
431	information requested by the Physician Workforce Advisory
432	Council.
433	Section 4. Section 459.0082, Florida Statutes, is amended
434	to read:
435	459.0082 Analysis of survey results; report

Page 15 of 19

	588-03196-10 20101256c1
436	(1) Each year, the Department of Health shall analyze the
437	results of the physician survey required by s. 459.0081 and
438	determine by geographic area and specialty the number of
439	physicians who:
440	(a) Perform deliveries of children in <u>this state</u> Florida .
441	(b) Read mammograms and perform breast-imaging-guided
442	procedures in <u>this state</u> Florida .
443	(c) Perform emergency care on an on-call basis for a
444	hospital emergency department.
445	(d) Plan to reduce or increase emergency on-call hours in a
446	hospital emergency department.
447	(e) Plan to relocate their allopathic or osteopathic
448	practice outside the state.
449	(f) Practice medicine in this state.
450	(g) Plan to reduce or modify the scope of their practice.
451	(2) The Department of Health must report its findings to
452	the Governor, the President of <u>the</u> Senate, and the Speaker of
453	the House of Representatives by November 1 each year. <u>The</u>
454	department shall also include in its report findings,
455	recommendations, and strategic planning activities as provided
456	in s. 381.4018. The department may also include other
457	information requested by the Physician Workforce Advisory
458	Council.
459	Section 5. Paragraph (a) of subsection (1) of section
460	409.908, Florida Statutes, is amended to read:
461	409.908 Reimbursement of Medicaid providersSubject to
462	specific appropriations, the agency shall reimburse Medicaid
463	providers, in accordance with state and federal law, according
464	to methodologies set forth in the rules of the agency and in

Page 16 of 19

588-03196-10 20101256c1 465 policy manuals and handbooks incorporated by reference therein. 466 These methodologies may include fee schedules, reimbursement 467 methods based on cost reporting, negotiated fees, competitive 468 bidding pursuant to s. 287.057, and other mechanisms the agency 469 considers efficient and effective for purchasing services or 470 goods on behalf of recipients. If a provider is reimbursed based 471 on cost reporting and submits a cost report late and that cost 472 report would have been used to set a lower reimbursement rate 473 for a rate semester, then the provider's rate for that semester 474 shall be retroactively calculated using the new cost report, and 475 full payment at the recalculated rate shall be effected 476 retroactively. Medicare-granted extensions for filing cost reports, if applicable, shall also apply to Medicaid cost 477 478 reports. Payment for Medicaid compensable services made on 479 behalf of Medicaid eligible persons is subject to the 480 availability of moneys and any limitations or directions 481 provided for in the General Appropriations Act or chapter 216. 482 Further, nothing in this section shall be construed to prevent 483 or limit the agency from adjusting fees, reimbursement rates, 484 lengths of stay, number of visits, or number of services, or 485 making any other adjustments necessary to comply with the 486 availability of moneys and any limitations or directions 487 provided for in the General Appropriations Act, provided the 488 adjustment is consistent with legislative intent.

(1) Reimbursement to hospitals licensed under part I of chapter 395 must be made prospectively or on the basis of negotiation.

492 (a) Reimbursement for inpatient care is limited as provided493 for in s. 409.905(5), except for:

Page 17 of 19

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588-03196-10
                                                             20101256c1
494
          1. The raising of rate reimbursement caps, excluding rural
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     hospitals.
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          2. Recognition of the costs of graduate medical education.
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          3. Other methodologies recognized in the General
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     Appropriations Act.
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     During the years funds are transferred from the Department of
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     Health, any reimbursement supported by such funds shall be
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     subject to certification by the Department of Health that the
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     hospital has complied with s. 381.0403. The agency may is
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     authorized to receive funds from state entities, including, but
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     not limited to, the Department of Health, local governments, and
     other local political subdivisions, for the purpose of making
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     special exception payments, including federal matching funds,
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     through the Medicaid inpatient reimbursement methodologies.
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     Funds received from state entities or local governments for this
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     purpose shall be separately accounted for and shall not be
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     commingled with other state or local funds in any manner. The
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     agency may certify all local governmental funds used as state
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     match under Title XIX of the Social Security Act, to the extent
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     that the identified local health care provider that is otherwise
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     entitled to and is contracted to receive such local funds is the
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     benefactor under the state's Medicaid program as determined
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     under the General Appropriations Act and pursuant to an
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     agreement between the Agency for Health Care Administration and
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     the local governmental entity. The local governmental entity
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     shall use a certification form prescribed by the agency. At a
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     minimum, the certification form shall identify the amount being
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     certified and describe the relationship between the certifying
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Page 18 of 19

I	588-03196-10 20101256c1
523	local governmental entity and the local health care provider.
524	The agency shall prepare an annual statement of impact which
525	documents the specific activities undertaken during the previous
526	fiscal year pursuant to this paragraph, to be submitted to the
527	Legislature no later than January 1, annually.
528	Section 6. This act shall take effect July 1, 2010.