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1	A bill to be entitled
2	An act relating to the State Board of Administration;
3	amending s. 215.44, F.S.; providing for additional,
4	appointed members of the board; providing for
5	qualifications, terms, responsibilities, and status of
6	board appointees; providing meeting and reporting
7	requirements; specifying training requirements for board
8	members; requiring the board to create an audit committee
9	for certain purposes; specifying audit committee
10	membership and member qualifications, terms, requirements,
11	and status; specifying committee duties and
12	responsibilities; providing committee authority;
13	specifying response requirements of the executive director
14	upon receipt of reports or recommendations from the
15	committee; requiring the committee to recommend
16	appointment of a Chief of Internal Audit; providing for
17	appointment and powers and duties of the Chief of Internal
18	Audit; requiring the board to procure regular external
19	audits of the board; specifying audit requirements;
20	deleting examination and reporting requirements of the
21	Office of Program Policy Analysis and Government
22	Accountability; amending s. 215.441, F.S.; requiring the
23	board to appoint an executive director for certain
24	purposes; specifying knowledge and experience requirements
25	for and status of the executive director; amending s.
26	215.442, F.S.; revising duties of the executive director;
27	amending s. 215.444, F.S.; increasing membership of the
28	Investment Advisory Council; providing additional duties
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29	of the council; amending s. 215.475, F.S.; revising
30	investment policy statement requirements; creating s.
31	215.476, F.S.; providing definitions; requiring the board
32	to adopt standards of conduct for external investment
33	managers; providing for voiding certain contracts for
34	violations of a standard of conduct; amending ss. 121.153
35	and 215.47, F.S.; correcting cross-references; providing
36	an effective date.
37	
38	Be It Enacted by the Legislature of the State of Florida:
39	
40	Section 1. Section 215.44, Florida Statutes, is amended to
41	read:
42	215.44 State Board of Administration; powers and duties in
43	relation to investment of trust funds
44	(1) Except when otherwise specifically provided by the
45	State Constitution and subject to any limitations of the trust
46	agreement relating to a trust fund, the Board of Trustees of the
47	State Board of Administration, hereinafter sometimes referred to
48	as "board," <u>or "board of trustees,"</u> composed of the Governor as
49	chair, the Chief Financial Officer, and the Attorney General,
50	and two additional members appointed by the Governor as provided
51	in subsection (2), shall invest all the funds in the System
52	Trust Fund, as defined in s. 121.021(36), and all other funds
53	specifically required by law to be invested by the board
54	pursuant to ss. 215.44-215.53 to the fullest extent that is
55	consistent with the cash requirements, trust agreement, and
56	investment objectives of the fund. Notwithstanding any other law
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57	to the contrary, the State Board of Administration may invest
58	any funds of any state agency or any unit of local government
59	pursuant to the terms of a trust agreement with the head of the
60	state agency or the governing body of the unit of local
61	government, which trust agreement shall govern the investment of
62	such funds, provided that the board shall approve the
63	undertaking of such investment before execution of the trust
64	agreement by the State Board of Administration. The funds and
65	the earnings therefrom are exempt from the service charge
66	imposed by s. 215.20. As used in this subsection, the term
67	"state agency" has the same meaning as that provided in s.
68	216.001, and the terms "governing body" and "unit of local
69	government" have the same meaning as that provided in s.
70	218.403.
71	(2)(a) The Governor shall appoint two members to the board
72	of trustees as follows:
73	1. One appointee must have extensive experience in
74	managing or overseeing investment portfolios valued at \$1
75	billion or more in any two or more of the following areas:
76	domestic equities, international equities, fixed-income
77	securities, cash management, alternative investments, strategic
78	investments, or real estate investment trusts.
79	2. One appointee must have extensive experience in the
80	auditing of large private or institutional investment portfolios
81	with a value of at least \$1 billion. Such appointee must also be
82	a participant or beneficiary of the system trust fund.
83	(b) Appointments shall be for a term of 4 years, and
84	appointees shall serve at the pleasure of the Governor. A
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85	vacancy shall be filled within 60 days after the occurrence of
86	the vacancy.
87	(c) Appointees shall have the same fiduciary
88	responsibilities as elected members of the board of trustees.
89	(d) Appointees shall undergo fiduciary training as
90	required by the board.
91	(e) Appointees shall be considered state officers for
92	purposes of s. 112.3145.
93	(f) Appointees shall be considered agents of the state for
94	purposes of s. 768.28.
95	(3) (2) (a) The board shall have the power to make
96	purchases, sales, exchanges, investments, and reinvestments for
97	and on behalf of the funds referred to in subsection (1), and it
98	shall be the duty of the board to see that moneys invested under
99	the provisions of ss. 215.44-215.53 are at all times handled in
100	the best interests of the state.
101	(b) In exercising investment authority pursuant to s.
102	215.47, the board may retain investment advisers or managers, or
103	both, external to in-house staff, to assist the board in
104	carrying out the power specified in paragraph (a).
105	(c) The board shall meet at least monthly, and receive
106	reports from the audit committee, investment advisory committee,
107	inspector general, general counsel, executive director, and such
108	other persons or entities as the board may require about the
109	financial status, operations, and investment activities of the
110	board.
111	(d) Members of the board shall undergo fiduciary training
112	on an annual basis, based on recommendations by the executive
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113 director.

114 (4) (a) The board shall create an audit committee to assist 115 the board in fulfilling its oversight responsibilities in the 116 areas of financial reporting, internal controls, risk 117 assessment, audit processes, and compliance with laws and rules. 118 The audit committee shall consist of six members who shall 119 annually elect a chair. The Governor, the Chief Financial 120 Officer, and the Attorney General shall each appoint two members 121 of the audit committee. Each audit committee member shall be 122 independent and free from any relationship that would interfere 123 with the exercise of his or her independent judgment as a member 124 of the committee. Each committee member shall serve a term of 4 125 years at the pleasure of his or her appointing board member. 126 Persons appointed to the audit committee shall have extensive experience in auditing institutional investment portfolios and 127 128 shall undergo fiduciary training as required by the board. 129 Members of the committee are state officers for purposes of s. 130 112.3145. 131 The audit committee shall independently and (b) 132 objectively monitor on an ongoing basis the board's processes 133 for financial reporting, internal controls, risk assessment, and 134 compliance with laws and rules. The audit committee shall meet 135 monthly. The audit committee shall direct the audit efforts of 136 the board's independent external auditors and the board's 137 internal audit staff. The audit committee shall report, at least 138 monthly, all findings and recommendations to the executive 139 director and the board. 140 (c) The audit committee may:

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141	1. Seek any information it requires from board employees,
142	who shall provide such information upon request, and from third
143	parties.
144	2. Meet with the investment advisory council, the investor
145	council, board employees, or external auditors as necessary.
146	3. Review and recommend approval of the budget for the
147	Office of Internal Audit to the board.
148	4. Retain outside accountants, consultants, attorneys, or
149	others approved by the board to assist in the conduct of an
150	audit, review, or special investigation as directed by the
151	board.
152	(d) Upon receipt of any audit report or recommendation
153	from the committee, the executive director shall, within 30
154	days, respond in writing and shall indicate whether action will
155	be taken. The executive director shall specify what action shall
156	be taken and the expected timeframe for such action or the
157	reasons for not taking action. A copy of the executive
158	director's written response shall be provided to the committee
159	and the board.
160	(e) The committee shall recommend a Chief of Internal
161	Audit, who shall be appointed by the board and who shall have
162	those powers and duties set by the committee and approved by the
163	board. The Chief of Internal Audit shall report functionally to
164	the committee and administratively to the executive director.
165	(5)(3) Notwithstanding any law to the contrary, all
166	investments made by the State Board of Administration pursuant
167	to ss. 215.44-215.53 shall be subject to the restrictions and
168	limitations contained in s. 215.47.
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169 <u>(6)-(4)</u> The board shall prepare and approve an operating 170 budget each fiscal year consistent with the provisions of 171 chapter 216. The approved operating budget shall be submitted to 172 the legislative appropriation committees and the Executive 173 Office of the Governor prior to July 1 of each year.

174 <u>(7)(5)</u> On or before January 1 of each year, the board 175 shall provide to the Legislature a report including the 176 following items for each fund which, by law, has been entrusted 177 to the board for investment:

(a) A schedule of the annual beginning and ending assetvalues and changes and sources of changes in the asset value of:

180

1. Each fund managed by the board; and

181 2. Each asset class and portfolio within the Florida182 Retirement System Trust Fund.

(b) A description of the investment policy for each fund,
and changes in investment policy for each fund since the
previous annual report.

186 (c) A description of compliance with investment strategy187 for each fund.

(d) A description of the risks inherent in investing in
financial instruments of the major asset classes held in the
fund.

(e) A summary of the type and amount of technology andgrowth investments held by each fund.

(f) Other information deemed of interest by the executive director of the board.

195(8) (6)The board, on the recommendation of the audit196committee, shall procure annual external audits of the StateDescription7 (40)

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197 Board of Administration, which must include the financial 198 condition, compliance, internal controls, and operations of the 199 board. The board shall submit audit reports to the President of 200 the Senate and Speaker of the House of Representatives within 15 201 days after completion of the audit. The Office of Program Policy 202 Analysis and Government Accountability shall examine the board's 203 management of investments every 2 years. The Office of Program 204 Policy Analysis and Government Accountability shall submit such 205 reports to the board, the President of the Senate, and the 206 Speaker of the House of Representatives and their designees.

207 <u>(9)(7)</u> Investment and debt purchasing procedures and 208 contracts of funds held in trust by the State Board of 209 Administration, whether directly or incidentally related to the 210 investment or debt transactions, are exempt from the provisions 211 of chapter 287.

212 (10) (8) (a) In order to effectively and efficiently 213 administer the real estate investment program of the State Board 214 of Administration, the Legislature finds a public necessity in 215 protecting specified records of the board. Accordingly, records 216 and information relating to acquiring, hypothecating, or 217 disposing of real property or related personal property or 218 mortgage interests in same, as well as interest in collective real estate investment funds, publicly traded securities, or 219 private placement investments, are confidential and exempt from 220 s. 119.07(1) in order to protect proprietary information 221 222 requisite to the board's ability to transact arms length 223 negotiations necessary to successfully compete in the real estate investment market. All reports and documents relating to 224 Page 8 of 19

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225 value, offers, counteroffers, or negotiations are confidential 226 and exempt from s. 119.07(1) until closing is complete and all 227 funds have been disbursed. Reports and documents relating to 228 tenants, leases, contracts, rent rolls, and negotiations in 229 progress are confidential and exempt from the provisions of s. 230 119.07(1) until the executive director determines that releasing 231 such information would not be detrimental to the interests of 232 the board and would not cause a conflict with the fiduciary 233 responsibilities of the State Board of Administration.

In order to effectively and efficiently administer the 234 (b) 235 investment programs of the board, the Legislature finds a public 236 necessity in protecting records other than those described in 237 paragraph (a). Accordingly, records and other information 238 relating to investments made by the board pursuant to its 239 constitutional and statutory investment duties and 240 responsibilities are confidential and exempt from s. 119.07(1) 241 until 30 days after completion of an investment transaction. 242 However, if in the opinion of the executive director of the 243 board it would be detrimental to the financial interests of the 244 board or would cause a conflict with the fiduciary 245 responsibilities of the board, information concerning service 246 provider fees may be maintained as confidential and exempt from 247 s. 119.07(1) until 6 months after negotiations relating to such 248 fees have been terminated. This exemption prevents the use of confidential internal investment decisions of the State Board of 249 250 Administration for improper personal gain.

251 252

a. "Alternative investment" means an investment by the

(c)1. As used in this paragraph, the term:

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253 State Board of Administration in a private equity fund, venture 254 fund, hedge fund, or distress fund or a direct investment in a 255 portfolio company through an investment manager.

b. "Alternative investment vehicle" means the limited partnership, limited liability company, or similar legal structure or investment manager through which the State Board of Administration invests in a portfolio company.

c. "Portfolio company" means a corporation or other
issuer, any of whose securities are owned by an alternative
investment vehicle or the State Board of Administration and any
subsidiary of such corporation or other issuer.

d. "Portfolio positions" means individual investments in
 portfolio companies which are made by the alternative investment
 vehicles, including information or specific investment terms
 associated with any portfolio company investment.

e. "Proprietor" means an alternative investment vehicle, a portfolio company in which the alternative investment vehicle is invested, or an outside consultant, including the respective authorized officers, employees, agents, or successors in interest, which controls or owns information provided to the State Board of Administration.

f. "Proprietary confidential business information" means information that has been designated by the proprietor when provided to the State Board of Administration as information that is owned or controlled by a proprietor; that is intended to be and is treated by the proprietor as private, the disclosure of which would harm the business operations of the proprietor and has not been intentionally disclosed by the proprietor

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281 unless pursuant to a private agreement that provides that the 282 information will not be released to the public except as 283 required by law or legal process, or pursuant to law or an order 284 of a court or administrative body; and that concerns:

285

(I) Trade secrets as defined in s. 688.002.

(II) Information provided to the State Board of Administration regarding a prospective investment in a private equity fund, venture fund, hedge fund, distress fund, or portfolio company which is proprietary to the provider of the information.

(III) Financial statements and auditor reports of analternative investment vehicle.

(IV) Meeting materials of an alternative investment
vehicle relating to financial, operating, or marketing
information of the alternative investment vehicle.

(V) Information regarding the portfolio positions in whichthe alternative investment vehicles invest.

(VI) Capital call and distribution notices to investors of an alternative investment vehicle.

300 (VII) Alternative investment agreements and related 301 records.

302 (VIII) Information concerning investors, other than the 303 State Board of Administration, in an alternative investment 304 vehicle.

305 g. "Proprietary confidential business information" does 306 not include:

307 (I) The name, address, and vintage year of an alternative
 308 investment vehicle and the identity of the principals involved

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309 in the management of the alternative investment vehicle.

310 (II) The dollar amount of the commitment made by the State 311 Board of Administration to each alternative investment vehicle 312 since inception.

313 (III) The dollar amount and date of cash contributions 314 made by the State Board of Administration to each alternative 315 investment vehicle since inception.

(IV) The dollar amount, on a fiscal-year-end basis, of cash distributions received by the State Board of Administration from each alternative investment vehicle.

(V) The dollar amount, on a fiscal-year-end basis, of cash distributions received by the State Board of Administration plus the remaining value of alternative-vehicle assets that are attributable to the State Board of Administration's investment in each alternative investment vehicle.

324 (VI) The net internal rate of return of each alternative325 investment vehicle since inception.

326 (VII) The investment multiple of each alternative327 investment vehicle since inception.

328 (VIII) The dollar amount of the total management fees and 329 costs paid on an annual fiscal-year-end basis by the State Board 330 of Administration to each alternative investment vehicle.

331 (IX) The dollar amount of cash profit received by the
332 State Board of Administration from each alternative investment
333 vehicle on a fiscal-year-end basis.

334 2. Proprietary confidential business information held by 335 the State Board of Administration regarding alternative 336 investments is confidential and exempt from s. 119.07(1) and s.

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337 24(a), Art. I of the State Constitution for 10 years after the 338 termination of the alternative investment. This exemption 339 applies to proprietary confidential business information held by 340 the State Board of Administration before, on, or after October 341 1, 2006.

3. Notwithstanding the provisions of subparagraph 2., a 342 request to inspect or copy a record under s. 119.07(1) which 343 344 contains proprietary confidential business information shall be 345 granted if the proprietor of the information fails, within a 346 reasonable period of time after the request is received by the 347 State Board of Administration, to verify the following to the State Board of Administration through a written declaration in 348 the manner provided by s. 92.525: 349

a. That the requested record contains proprietary
 confidential business information and the specific location of
 such information within the record;

353 b. If the proprietary confidential business information is 354 a trade secret, a verification that it is a trade secret as 355 defined in s. 688.002;

356 c. That the proprietary confidential business information 357 is intended to be and is treated by the proprietor as private, 358 is the subject of efforts of the proprietor to maintain its 359 privacy, and is not readily ascertainable or publicly available 360 from any other source; and

361 d. That the disclosure of the proprietary confidential
362 business information to the public would harm the business
363 operations of the proprietor.

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4. Any person may petition a court of competent

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365 jurisdiction for an order for the public release of those 366 portions of any record made confidential and exempt by 367 subparagraph 2. Any action under this subparagraph must be 368 brought in Leon County, Florida, and the petition or other 369 initial pleading shall be served on the State Board of 370 Administration and, if determinable upon diligent inquiry, on 371 the proprietor of the information sought to be released. In any order for the public release of a record under this 372 373 subparagraph, the court shall make a finding that the record or 374 portion thereof is not a trade secret as defined in s. 688.002, 375 that a compelling public interest is served by the release of 376 the record or portions thereof which exceed the public necessity for maintaining the confidentiality of such record, and that the 377 378 release of the record will not cause damage to or adversely affect the interests of the proprietor of the released 379 380 information, other private persons or business entities, the 381 State Board of Administration, or any trust fund, the assets of 382 which are invested by the State Board of Administration.

5. This paragraph is subject to the Open Government Sunset Review Act in accordance with s. 119.15 and shall stand repealed on October 2, 2011, unless reviewed and saved from repeal through reenactment by the Legislature.

387 <u>(11)(9)</u> In connection with any investment pursuant to s.
388 215.47, the State Board of Administration may enter into an
389 indemnification agreement provided that, under any such
390 agreement, the liability of the State Board of Administration is
391 limited to the amount of its investment and the State Board of
392 Administration is not obligated to indemnify against loss caused

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393 by the negligence or fault of the person seeking 394 indemnification.

395 Section 2. Section 215.441, Florida Statutes, is amended 396 to read:

397 215.441 <u>State</u> Board of Administration; appointment of 398 executive director.-

399 The State Board of Administration shall appoint an (1) 400 executive director to manage and invest funds as directed by the 401 board. The executive director must have proven knowledge and 402 expertise in overseeing institutional investment portfolios. The 403 executive director shall have extensive experience in any two or 404 more of the following areas: domestic equities, international 405 equities, fixed-income securities, cash management, alternative 406 investments, strategic investments, or real estate investment 407 trusts. The board may set additional requirements for

408 appointment.

409 (2) The appointment of the executive director of the State 410 Board of Administration shall be subject to the approval by a 411 majority vote of the Board of Trustees of the State Board of 412 Administration, and the Governor must vote on the prevailing 413 side. Such appointment must be reaffirmed in the same manner by 414 the board of trustees on an annual basis.

415 (3) The executive director is a state officer for purposes
416 of s. 112.3145.

417 Section 3. Subsection (1) of section 215.442, Florida 418 Statutes, is amended to read:

419 215.442 Executive director; reporting requirements; public 420 meeting.-

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421 (1) Beginning October 2007 and quarterly thereafter, The
422 executive director shall present to the Board of Trustees of the
423 State Board of Administration a quarterly report to include the
424 following:

425 (a) The name of each equity in which the State Board of426 Administration has invested for the quarter.

(b) The industry category of each equity.

428 (c) The type and value of assets that have been downgraded
 429 during the preceding quarter.

430 Section 4. Subsection (1) of section 215.444, Florida431 Statutes, is amended to read:

432

427

215.444 Investment Advisory Council.-

433 There is created a nine-member six-member Investment (1)434 Advisory Council to review the investments made by the staff of 435 the State Board of Administration and to make recommendations to 436 the board regarding investment policy, strategy, and procedures. 437 The council shall annually recommend asset allocations for funds held by the board. The council shall review and recommend new 438 439 asset classes and shall review and recommend all new investments 440 in a single security valued at over \$100 million, except for 441 direct obligations of the Federal Government, to be considered 442 by the board. 443 Section 5. Section 215.475, Florida Statutes, is amended 444 to read: 445 215.475 Investment policy statement.-446 (1) In making investments for the System Trust Fund pursuant to ss. 215.44-215.53, the board shall make no 447 448 investment which is not in conformance with the Florida Page 16 of 19

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464

changes in the IPS.

449 Retirement System Defined Benefit Plan Investment Policy 450 Statement, hereinafter referred to as "the IPS," as developed by 451 the executive director and the Investment Advisory Council and 452 approved by the board. The IPS must include, among other items, 453 the investment objectives of the System Trust Fund; permitted 454 types of securities in which the board may invest; and 455 evaluation criteria necessary to measure the investment 456 performance of the fund. As required from time to time, the 457 executive director of the board may present recommended changes 458 in the IPS to the board for approval. 459 (2) Prior to any recommended changes in the IPS being 460 presented to the board, the executive director of the board 461 shall present such changes to the Investment Advisory Council 462 for review. The council shall present the results of its review 463 to the board prior to the board's final approval of the IPS or

465 Section 6. Section 215.476, Florida Statutes, is created 466 to read:

467 <u>215.476 Ethics and disclosure requirements for external</u> 468 <u>investment managers.-</u> 469 (1) For purposes of this section, the term:

470 (a) "External investment manager" includes all types of
471 investment partners, including general partners, managers,
472 investment managers, and sponsors of hedge funds, private equity
473 funds, limited liability entities, and real estate funds, as
474 well as investment managers, whether through a separate account
475 or commingled trust, retained pursuant to a contract.

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476 "Placement agent" means any employee or third-party (b) intermediary that is directly or indirectly hired, used, 477 478 retained, compensated, or otherwise given anything having 479 monetary value or benefit, tangible or intangible, by an 480 external investment manager to assist the investment firm in 481 securing investment commitments or other business from the board 482 and includes, but is not limited to, all placement agents, lobbyists, solicitors, brokers, finders, third-party marketers, 483 484 or any other entities or persons engaged by an external investment manager or its affiliates, directly or indirectly, 485 486 for the purpose of marketing or securing investor commitments or 487 other business. The board by rule shall adopt standards of conduct 488 (2) 489 applicable to external investment managers retained pursuant to 490 s. 215.44(3)(b). Such standards shall include disclosures of 491 conflicts of interest; compensation arrangements or agreements 492 with any placement agent; a description of services performed by the placement agent; resumes of officers, partners, or 493 494 principals of the placement agent; and any direct or indirect 495 pecuniary interests the external investment manager has with any 496 placement agent. 497 (3) A contract under which an external investment manager 498 renders financial services or advice to the board is voidable by 499 the board if the external investment manager violates a standard of conduct adopted under this section. 500 Section 7. Paragraph (a) of subsection (2) of section 501 502 121.153, Florida Statutes, is amended to read: 503 121.153 Investments in institutions doing business in or

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504 with Northern Ireland.-

505 (2) (a) Notwithstanding any other provision of law, and 506 consistent with the investment policy set forth in ss. 507 215.44(3) (2) and 215.47(10), the moneys or assets of the System 508 Trust Fund invested or deposited in any financial institution, 509 as defined in s. 655.005, which, directly or through a 510 subsidiary, on or after October 1, 1988, makes any loan, extends 511 credit of any kind or character, or advances funds in any manner 512 to Northern Ireland or national corporations of Northern Ireland or agencies or instrumentalities thereof shall reflect the 513 extent to which such entities have endeavored to eliminate 514 515 ethnic or religious discrimination as determined pursuant to 516 paragraph (1) (b).

517 Section 8. Subsection (15) of section 215.47, Florida 518 Statutes, is amended to read:

519 215.47 Investments; authorized securities; loan of 520 securities.—Subject to the limitations and conditions of the 521 State Constitution or of the trust agreement relating to a trust 522 fund, moneys available for investments under ss. 215.44-215.53 523 may be invested as follows:

(15) With no more, in the aggregate, than 10 percent of any fund in alternative investments, as defined in s. 215.44(10)(8)(c)1.a., through participation in the vehicles defined in s. 215.44(10)(8)(c)1.b., or in securities or investments that are not publicly traded and are not otherwise authorized by this section.

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Section 9. This act shall take effect July 1, 2010.

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