A bill to be entitled 1 2 An act relating to economic development; amending s. 3 196.1995, F.S.; authorizing counties and municipalities to 4 extend economic development ad valorem tax exemptions 5 under certain circumstances; amending s. 220.191, F.S.; 6 redefining the terms "qualifying business" and "qualifying 7 project" for purposes of the capital investment tax 8 credit; conforming a cross-reference; authorizing the 9 approval of prorated tax credits under certain 10 circumstances; amending s. 288.018, F.S.; revising the 11 allowable uses for matching grants awarded under the Regional Rural Development Grants Program; amending s. 12 288.106, F.S.; revising the amounts of tax refund payments 13 14 allowable under the tax refund program for qualified 15 target industry businesses; revising criteria for the 16 waiver of wage requirements under the tax refund program for qualified target industry businesses; amending s. 17 288.108, F.S.; redefining the term "eligible high-impact 18 19 business" for purposes of high-impact sector performance grants; revising the guidelines for negotiating the award 20 21 of high-impact sector performance grants; amending s. 22 288.1088, F.S.; revising the process for legislative 23 consultation and review of Quick Action Closing Fund 24 projects; authorizing certain Quick Action Closing Fund 25 businesses to request renegotiation of their contracts; 26 providing for review and approval of the requests; 27 providing for the return of funds under certain 28 circumstances; providing for the reappropriation of

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returned funds; providing for expiration; requiring that certain funds be placed in reserve; providing for the release of funds; providing for the reversion of funds; amending s. 288.9625, F.S.; authorizing the Institute for the Commercialization of Public Research to accept public funds and contract for the provision of seed capital to businesses; limiting the amount of such contract; requiring that additional information be included in the institute's annual report to the Governor and Legislature; amending s. 14, ch. 2009-96, Laws of Florida; extending certain water-related permits issued by the Department of Environmental Protection or water management districts pursuant to part IV of ch. 373, F.S., and certain local government-issued development orders and building permits; providing an effective date.

Be It Enacted by the Legislature of the State of Florida:

Section 1. Subsection (7) of section 196.1995, Florida Statutes, is amended to read:

196.1995 Economic development ad valorem tax exemption.-

- (7) The authority to grant exemptions under this section expires will expire 10 years after the date such authority was approved in an election, but such authority may be renewed for subsequent another 10-year periods if each 10-year renewal is approved period in a referendum called and held pursuant to this section.
 - Section 2. Paragraphs (g) and (h) of subsection (1) and Page 2 of 18

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subsections (3) and (4) of section 220.191, Florida Statutes, are amended to read:

220.191 Capital investment tax credit.-

- (1) DEFINITIONS.-For purposes of this section:
- (g) "Qualifying business" means a qualified target industry business as defined in s. 288.106 that which establishes a qualifying project in this state and which is certified by the office to receive tax credits pursuant to this section.
 - (h) "Qualifying project" means:
- 1. A new or expanding facility in this state that which creates at least 50 100 new jobs in this state, pays an annual average wage of at least 130 percent of the average private sector wage in the area as defined in s. 288.106, makes a cumulative capital investment of at least \$25 million in this state, and is a qualified target industry business as defined in s. 288.106 in one of the high-impact sectors identified by Enterprise Florida, Inc., and certified by the office pursuant to s. 288.108(6), including, but not limited to, aviation, aerospace, automotive, and silicon technology industries; or
- 2. A new or expanded facility in this state which is engaged in a target industry designated pursuant to the procedure specified in s. 288.106(1)(o) and which is induced by this credit to create or retain at least 1,000 jobs in this state, provided that at least 100 of those jobs are new, pay an annual average wage of at least 130 percent of the average private sector wage in the area as defined in s. 288.106(1), and make a cumulative capital investment of at least \$100 million

after July 1, 2005. Jobs may be considered retained only if there is significant evidence that the loss of jobs is imminent. Notwithstanding subsection (2), annual credits against the tax imposed by this chapter shall not exceed 50 percent of the increased annual corporate income tax liability or the premium tax liability generated by or arising out of a project qualifying under this subparagraph. A facility that qualifies under this subparagraph for an annual credit against the tax imposed by this chapter may take the tax credit for a period not to exceed 5 years; or

- 2.3. A new or expanded headquarters facility in this state that which locates in an enterprise zone and brownfield area, and is induced by this credit to create at least 1,500 jobs paying which on average pay at least 200 percent of the statewide average annual private sector wage, as published by the Agency for Workforce Innovation or its successor, and which new or expanded headquarters facility makes a cumulative capital investment in this state of at least \$250 million.
- (3) (a) Notwithstanding subsection (2), an annual credit against the tax imposed by this chapter shall be granted to a qualifying business that which establishes a qualifying project pursuant to subparagraph (1) (h) 2.3... in an amount equal to the lesser of \$15 million or 5 percent of the eligible capital costs made in connection with a qualifying project, for a period not to exceed 20 years beginning with the commencement of operations of the project. The tax credit shall be granted against the corporate income tax liability of the qualifying business and as further provided in paragraph (c). The total tax credit provided

pursuant to this subsection shall be equal to no more than 100 percent of the eligible capital costs of the qualifying project.

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- (b) If the credit granted under this subsection is not fully used in any one year because of insufficient tax liability on the part of the qualifying business, the unused amount may be carried forward for a period not to exceed 20 years after the commencement of operations of the project. The carryover credit may be used in a subsequent year when the tax imposed by this chapter for that year exceeds the credit for which the qualifying business is eligible in that year under this subsection after applying the other credits and unused carryovers in the order provided by s. 220.02(8).
- The credit granted under this subsection may be used in whole or in part by the qualifying business or any corporation that is either a member of that qualifying business's affiliated group of corporations, is a related entity taxable as a cooperative under subchapter T of the Internal Revenue Code, or, if the qualifying business is an entity taxable as a cooperative under subchapter T of the Internal Revenue Code, is related to the qualifying business. Any entity related to the qualifying business may continue to file as a member of a Florida-nexus consolidated group pursuant to a prior election made under s. 220.131(1), Florida Statutes (1985), even if the parent of the group changes due to a direct or indirect acquisition of the former common parent of the group. Any credit may can be used by any of the affiliated companies or related entities referenced in this paragraph to the same extent as it could have been used by the qualifying business. However, any

such use $\underline{\text{does}}$ $\underline{\text{shall}}$ not operate to increase the amount of the credit or extend the period within which the credit must be used.

- (4) Before Prior to receiving tax credits pursuant to this section, a qualifying business must achieve and maintain the minimum employment goals beginning with the commencement of operations at a qualifying project and continuing each year thereafter during which tax credits are available pursuant to this section. However, the office may approve a prorated tax credit amount for a qualifying business that enters into an agreement with the office on or after July 1, 2010, and satisfies the capital investment and average wage requirements but does not meet the employment requirements because of market conditions. The prorated tax credit shall be calculated by multiplying the tax credit amount for which the qualifying business would be eligible if all applicable requirements were satisfied by the percentage of the average employment specified in the tax credit agreement that is actually achieved.
- Section 3. Subsection (1) of section 288.018, Florida Statutes, is amended to read:
 - 288.018 Regional Rural Development Grants Program.-
- (1) The Office of Tourism, Trade, and Economic Development shall establish a matching grant program to provide funding to regionally based economic development organizations representing rural counties and communities for the purpose of building the professional capacity of their organizations. Such matching grants may also be used by an economic development organization to provide technical assistance to businesses within the rural

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counties and communities that it serves. The Office of Tourism, Trade, and Economic Development is authorized to approve, on an annual basis, grants to such regionally based economic development organizations. The maximum amount an organization may receive in any year will be \$35,000, or \$100,000 in a rural area of critical economic concern recommended by the Rural Economic Development Initiative and designated by the Governor, and must be matched each year by an equivalent amount of nonstate resources.

Section 4. Paragraph (b) of subsection (2) and paragraph (b) of subsection (3) of section 288.106, Florida Statutes, are amended to read:

288.106 Tax refund program for qualified target industry businesses.—

(2) TAX REFUND; ELIGIBLE AMOUNTS.-

(b) Upon approval by the director, a qualified target industry business shall be allowed tax refund payments equal to \$3,000 multiplied by times the number of jobs specified in the tax refund agreement under subparagraph (4)(a)1., or equal to \$6,000 multiplied by times the number of jobs if the project is located in a rural county or an enterprise zone. Further, a qualified target industry business shall be allowed additional tax refund payments equal to \$1,000 multiplied by times the number of jobs specified in the tax refund agreement under subparagraph (4)(a)1., if such jobs pay an annual average wage of at least 150 percent of the average private sector wage in the area, or equal to \$2,000 multiplied by times the number of jobs if such jobs pay an annual average wage of at least 200

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percent of the average private sector wage in the area. A business that falls within one of the high-impact sectors designated under s. 288.108 shall be allowed additional tax refund payments equal to \$2,000 multiplied by the number of jobs specified in the tax refund agreement under subparagraph (4)(a)1. A qualified target industry business may not receive refund payments of more than 25 percent of the total tax refunds specified in the tax refund agreement under subparagraph (4)(a)1. in any fiscal year. Further, a qualified target industry business may not receive more than \$1.5 million in refunds under this section in any single fiscal year, or more than \$2.5 million in any single fiscal year if the project is located in an enterprise zone. A qualified target industry may not receive more than \$5 million in refund payments under this section in all fiscal years, or more than \$7.5 million if the project is located in an enterprise zone. Funds made available pursuant to this section may not be expended in connection with the relocation of a business from one community to another community in this state unless the Office of Tourism, Trade, and Economic Development determines that without such relocation the business will move outside this state or determines that the business has a compelling economic rationale for the relocation and that the relocation will create additional jobs.

- (3) APPLICATION AND APPROVAL PROCESS.-
- (b) To qualify for review by the office, the application of a target industry business must, at a minimum, establish the following to the satisfaction of the office:
 - 1. The jobs proposed to be provided under the application,

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pursuant to subparagraph (a)4., must pay an estimated annual average wage equaling at least 115 percent of the average private sector wage in the area where the business is to be located or the statewide private sector average wage. In determining the average annual wage, the office shall include only new proposed jobs, and wages for existing jobs shall be excluded from this calculation. The office may waive the average wage requirement at the request of the local governing body recommending the project and Enterprise Florida, Inc. The wage requirement may only be waived for a project located in a brownfield area designated under s. 376.80, or in a rural city or county, or in an enterprise zone, or for a manufacturing project at any location within the state if the jobs proposed to be created pay an estimated annual average wage equaling at least 100 percent of the average private sector wage in the area where the business is to be located, and only when the merits of the individual project or the specific circumstances in the community in relationship to the project warrant such action. If the local governing body and Enterprise Florida, Inc., make such a recommendation, it must be transmitted in writing and the specific justification for the waiver recommendation must be explained. If the director elects to waive the wage requirement, the waiver must be stated in writing and the reasons for granting the waiver must be explained.

2. The target industry business's project must result in the creation of at least 10 jobs at such project and, if an expansion of an existing business, must result in a net increase in employment of at least 10 percent at the business.

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Notwithstanding the definition of the term "expansion of an existing business" in paragraph (1)(g), at the request of the local governing body recommending the project and Enterprise Florida, Inc., the office may define an "expansion of an existing business" in a rural community or an enterprise zone as the expansion of a business resulting in a net increase in employment of less than 10 percent at such business if the merits of the individual project or the specific circumstances in the community in relationship to the project warrant such action. If the local governing body and Enterprise Florida, Inc., make such a request, the request must be transmitted in writing and the specific justification for the request must be explained. If the director elects to grant the request, the grant must be stated in writing and the reason for granting the request must be explained.

- 3. The business activity or product for the applicant's project is within an industry or industries that have been identified by the office to be high-value-added industries that contribute to the area and to the economic growth of the state and that produce a higher standard of living for residents of this state in the new global economy or that can be shown to make an equivalent contribution to the area and state's economic progress. The director must approve requests to waive the wage requirement for brownfield areas designated under s. 376.80 unless it is demonstrated that such action is not in the public interest.
- Section 5. Paragraph (a) of subsection (2) and paragraph (b) of subsection (3) of section 288.108, Florida Statutes, are

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amended to read:

288.108 High-impact business.-

- (2) DEFINITIONS.—As used in this section, the term:
- (a) "Eligible high-impact business" means a business in one of the high-impact sectors identified by Enterprise Florida, Inc., and certified by the Office of Tourism, Trade, and Economic Development as provided in subsection (5), which is making a cumulative investment in the state of at least $\frac{50}{100}$ million and creating at least $\frac{50}{100}$ new full-time equivalent jobs in the state or a research and development facility making a cumulative investment of at least $\frac{525}{100}$ million and creating at least $\frac{55}{100}$ new full-time equivalent jobs. Such investment and employment must be achieved in a period not to exceed 3 years after the date the business is certified as a qualified high-impact business.
- (3) HIGH-IMPACT SECTOR PERFORMANCE GRANTS; ELIGIBLE AMOUNTS.—
- (b) The office may, in consultation with Enterprise Florida, Inc., negotiate qualified high-impact business performance grant awards for any single qualified high-impact business. In negotiating such awards, the office shall consider the following guidelines in conjunction with other relevant applicant impact and cost information and analysis as required in subsection (5). A qualified high-impact business making a cumulative investment of \$50 million and creating 50 jobs may be eligible for a total qualified high-impact business performance grant of \$500,000 to \$1 million. A qualified high-impact business making a cumulative investment of \$100 million and

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creating 100 jobs may be eligible for a total qualified highimpact business performance grant of \$1 million to \$2 million. A qualified high-impact business making a cumulative investment of \$800 million and creating 800 jobs may be eligible for a qualified high-impact business performance grant of \$10 million to \$12 million. A qualified high-impact business engaged in research and development making a cumulative investment of \$25 million and creating 25 jobs may be eligible for a total qualified high-impact business performance grant of \$700,000 to \$1 million. A qualified high-impact business, engaged in research and development, making a cumulative investment of \$75 million, and creating 75 jobs may be eligible for a total qualified high-impact business performance grant of \$2 million to \$3 million. A qualified high-impact business, engaged in research and development, making a cumulative investment of \$150 million, and creating 150 jobs may be eligible for a qualified high-impact business performance grant of \$3.5 million to \$4.5 million.

Section 6. Paragraphs (b) and (c) of subsection (3) of section 288.1088, Florida Statutes, are amended, and subsections (4) and (5) are added to that section, to read:

288.1088 Quick Action Closing Fund.-

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(b) Within 22 calendar days after receiving the evaluation and recommendation from Enterprise Florida, Inc., the director of the Office of Tourism, Trade, and Economic Development shall recommend to the Governor approval or disapproval of a project for receipt of funds from the Quick Action Closing Fund. In

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recommending a project, the director shall include proposed performance conditions that the project must meet to obtain incentive funds. The Governor shall provide the evaluation of projects recommended for approval to the President of the Senate and the Speaker of the House of Representatives and consult with the President of the Senate and the Speaker of the House of Representatives before giving final approval for a project. At least 14 days before releasing funds for a project, the Executive Office of the Governor shall recommend approval of the a project and the release of funds by delivering notice of such action pursuant to the legislative consultation and review requirements set forth in s. 216.177. The recommendation must include proposed performance conditions that the project must meet in order to obtain funds. If the President of the Senate or the Speaker of the House of Representatives timely advises the Executive Office of the Governor, in writing, that such action or proposed action exceeds the delegated authority of the Executive Office of the Governor or is contrary to legislative policy or intent, the Executive Office of the Governor shall void the release of funds and instruct the Office of Tourism, Trade, and Economic Development to immediately change such action or proposed action until the Legislative Budget Commission or the Legislature addresses the issue.

(c) Upon the approval of the Governor, the director of the Office of Tourism, Trade, and Economic Development and the business shall enter into a contract that sets forth the conditions for payment of moneys from the fund. The contract must include the total amount of funds awarded; the performance

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conditions that must be met to obtain the award, including, but not limited to, net new employment in the state, average salary, and total capital investment; demonstrate a baseline of current service and a measure of enhanced capability; the methodology for validating performance; the schedule of payments from the fund; and sanctions for failure to meet performance conditions. The contract must provide that payment of moneys from the fund is contingent upon sufficient appropriation of funds by the Legislature and upon sufficient release of appropriated funds by the Legislative Budget Commission.

- (4) (a) A Quick Action Closing Fund business that, pursuant to its contract, submits reports to the Office of Tourism,

 Trade, and Economic Development on or after January 1, 2010, but no later than June 30, 2011, on the status of the business's compliance with the performance conditions of its contract may submit a written request to the Office of Tourism, Trade, and Economic Development for renegotiation of the contract. The request must provide quantitative evidence demonstrating how negative economic conditions in the business's industry have prevented the business from complying with the terms and conditions of the contract. The request must also include proposed adjusted performance conditions that result in new job creation and meet the requirements of subsection (2). Adjusted performance conditions may not include any additional waiver requests.
- (b) Within 45 days after receiving a Quick Action Closing
 Fund business's request to renegotiate its contract, the
 director of the Office of Tourism, Trade, and Economic

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Development must provide written notice to the business of whether the request for renegotiation is granted or denied. In making such a determination, the director shall consider the extent to which negative economic conditions in the business's industry occurred in the state, the proposed adjusted performance conditions, and the business's efforts to comply with the contract.

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- (c) Upon granting a business's request to renegotiate, the Office of Tourism, Trade, and Economic Development, together with Enterprise Florida, Inc., shall determine the economic impact of the adjusted performance conditions and notify the business of the adjusted award amount associated with the proposed adjusted performance conditions. The Quick Action Closing Fund business must renegotiate its contract with the Office of Tourism, Trade, and Economic Development for the adjusted amount and agree to return the difference between the original Quick Action Closing Fund award and the adjusted award without interest or penalties. When renegotiating a contract with a Quick Action Closing Fund business, the Office of Tourism, Trade, and Economic Development may extend the duration of the contract for a period not to exceed 2 years. Any funds returned pursuant to this paragraph shall be reappropriated to the Office of Tourism, Trade, and Economic Development for the Quick Action Closing Fund.
 - (d) This subsection expires June 30, 2011.
- (5) Funds appropriated by the Legislature for purposes of implementing this section shall be placed in reserve and may only be released pursuant to the legislative consultation and

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review requirements set forth in s. 216.177. Notwithstanding s. 216.301, funds appropriated for purposes of implementing this section, whether released or in reserve, shall not revert on June 30th of the fiscal year for which the funds are appropriated but shall revert on June 30th of the second fiscal year of the appropriation.

Section 7. Subsection (10) of section 288.9625, Florida Statutes, is amended, subsection (11) is renumbered as subsection (12), present subsection (12) is renumbered as subsection (13) and amended, and a new subsection (11) is added to that section, to read:

288.9625 Institute for the Commercialization of Public Research.—There is established the Institute for the Commercialization of Public Research.

- (10) The institute shall not develop or accrue any ownership, royalty, patent, or other such rights over or interest in companies or products in the institute and shall maintain the secrecy of proprietary information.
- (11) (a) The institute may accept public funds, including, but not limited to, funds appropriated by the Legislature to the Office of Tourism, Trade, and Economic Development for purposes of, and enter into contracts for, the provision of seed capital with companies whose technologies, products, or services are developed with publicly funded research.
- (b) The institute may negotiate the terms of any contract and fund repayments as necessary to maximize the benefits to the state as described in paragraph (13)(c). The amount of such contract may not exceed \$250,000 and must be supported by at

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least an equal monetary matching capital contribution from
private sources.

- (13) (12) By December 1 of each year, the institute shall issue an annual report concerning its activities to the Governor, the President of the Senate, and the Speaker of the House of Representatives. The report shall include the following:
- (a) Information on any assistance and activities provided by the institute to assist publicly supported universities, colleges, research institutes, and other publicly supported organizations in the state.
- (b) A description of the benefits to this state resulting from the institute, including the number of businesses created, associated industries started, the number of jobs created, and the growth of related projects.
- (c) A description of the benefits to the state resulting from the provision of seed capital, including the number of businesses created, the amount of additional capital raised, the number of associated industries started, the number of jobs created, and the growth of related research projects.
- (d) (c) Independently audited financial statements, including statements that show receipts and expenditures during the preceding fiscal year for personnel, administration, and operational costs of the institute.
- Section 8. Subsections (1), (3), and (5) of section 14 of chapter 2009-96, Laws of Florida, are amended to read:
- Section 14. (1) Except as provided in subsection (4), and in recognition of 2009 real estate market conditions, any permit

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issued by the Department of Environmental Protection or a water management district pursuant to part IV of chapter 373, Florida Statutes, that has an expiration date of September 1, 2008, through January 1, 2012, is extended and renewed for a period of 3 2 years following its date of expiration. This extension includes any local government-issued development order or building permit. The 3-year 2-year extension also applies to build out dates including any build out date extension previously granted under s. 380.06(19)(c), Florida Statutes. This section shall not be construed to prohibit conversion from the construction phase to the operation phase upon completion of construction.

- (3) The holder of a valid permit or other authorization that is eligible for the 3-year 2-year extension shall notify the authorizing agency in writing no later than December 31, 2009, identifying the specific authorization for which the holder intends to use the extension and the anticipated timeframe for acting on the authorization.
- (5) Permits extended under this section shall continue to be governed by rules in effect at the time the permit was issued, except when it can be demonstrated that the rules in effect at the time the permit was issued would create an immediate threat to public safety or health. This provision shall apply to any modification of the plans, terms, and conditions of the permit that lessens the environmental impact, except that any such modification shall not extend the time limit beyond 3 2 additional years.

Section 9. This act shall take effect upon becoming a law.

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