2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

27

28

29

By the Committee on Banking and Insurance; and Senator Richter

597-03653-10 20102086c1 A bill to be entitled

An act relating to consumer debt collection; reordering and amending s. 559.55, F.S.; revising definitions relating to the regulation of debt collection practices; amending s. 559.551, F.S.; conforming cross-references; amending s. 559.552, F.S.; revising provisions relating to the relationship between state and federal law; creating s. 559.5522, F.S.; providing the powers of the Office of Financial Regulation; creating s. 559.5524, F.S.; authorizing the Financial Services Commission to adopt rules; amending s. 559.553, F.S.; deleting all exemptions from registration as a consumer collection agency; amending s. 559.555, F.S.; revising procedures for registering as a consumer collection agency; increasing the registration fee; requiring background screening of applicants and control persons; providing grounds for registration issuance or denial; requiring annual renewal; creating s. 559.5551, F.S.; providing for registration renewal; creating s. 559.5554, F.S.; requiring a licensee to obtain a surety bond and provide proof of such bond to the office; creating s. 559.5556, F.S.; requiring a consumer collection agency to maintain records; repealing s. 559.563, F.S., relating to void registrations; amending s. 559.565, F.S.; increasing the fine against an unregistered consumer collection agency and adding a fine against certain debt collectors; providing that a violation of provisions relating to consumer protection agencies

31

32

33

34

35

36

37

38

39

40

41

42

43

44

45

46 47

48

49 50

51

52

53

54

55

56

57

58

597-03653-10 20102086c1

and debt collectors is actionable by the Attorney General under the Florida Deceptive and Unfair Trade Practices Act; providing for attorney's fees and costs; creating s. 559.566, F.S.; specifying how a debt collector may communicate with a consumer; amending s. 559.715, F.S.; conforming provisions to changes made by the act; amending s. 559.72, F.S.; revising prohibited acts, including violations of communication procedures; specifying acts of harassment; prohibiting a debt collector from acting as a debt collector unless such person is an employee or control person of a registered agency; adding violations relating to prior criminal acts and failure to conform with registration requirements; amending s. 559.725, F.S.; revising provisions relating to consumer complaints about a consumer collection agency; creating s. 559.726, F.S.; providing for the issuance of subpoenas by the office; creating s. 559.727, F.S.; authorizing the office to issue cease and desist orders; amending s. 559.730, F.S.; revising provisions relating to administrative remedies; increasing the maximum penalty; authorizing the office to adopt rules relating to penalty guidelines; deleting the 2-year limitation on bringing an administrative action; amending s. 559.77, F.S.; revising provisions relating to civil remedies; revising the beginning date for a statute of limitation; amending s. 559.78, F.S.; revising provisions relating to judicial enforcement; amending

597-03653-10 20102086c1

s. 559.785, F.S.; providing criminal penalties for failure to obtain licensure; delaying the expiration of certain registrations of consumer collection agencies; providing effective dates.

Be It Enacted by the Legislature of the State of Florida:

Section 1. Section 559.55, Florida Statutes, is reordered and amended to read:

559.55 Definitions.—As used in The following terms shall, unless the context otherwise indicates, have the following meanings for the purpose of this part, the term:

(1) "Commission" means the Financial Services Commission.

(7) (1) "Debt" or "consumer debt" means any obligation or alleged obligation of a consumer to pay money arising out of a transaction in which the money, property, insurance, or services that which are the subject of the transaction are primarily for personal, family, or household purposes, whether or not such obligation has been reduced to judgment.

(3) "Debtor" or "Consumer" means any natural person obligated or allegedly obligated to pay any debt.

 $\underline{(6)}$  "Creditor" means any person who offers or extends credit creating a debt or to whom a debt is owed, but does not include  $\underline{a}$  any person who receives to the extent that they receive an assignment or transfer of a debt in default solely for the purpose of facilitating  $\underline{the}$  collection of such debt for another.

 $\underline{\text{(11)}}$  "Office" means the Office of Financial Regulation of the Financial Services Commission.

597-03653-10 20102086c1

 $\underline{(2)}$  "Communication" means the conveying of information regarding a debt, directly or indirectly, to any person through any medium.

- (8) (6) "Debt collector" means <u>a</u> any person who uses any instrumentality of commerce within this state <u>or the mails</u>, whether initiated from within or outside this state, in <u>a</u> any business <u>whose</u> the principal purpose of which is the collection of debts, or who regularly collects or attempts to collect, directly or indirectly, debts owed or due or asserted to be owed or due another. <u>Notwithstanding paragraph</u> (f), the term <u>"debt collector"</u> includes <u>a</u> any creditor who, in the process of collecting her or his own debts, uses any name other than her or his own which <u>indicates</u> would indicate that a third person is collecting or attempting to collect such debts. The term does not include:
- (a) An Any officer or employee of a creditor who while, in the name of the creditor, collects collecting debts for such creditor;
- (b)  $\underline{A}$  Any person while acting as a debt collector for another person, both of whom are related by common ownership or affiliated by corporate control, if the person acting as a debt collector for persons to whom it is so related or affiliated and if the principal business of such persons is not the collection of debts;
- (c) An Any officer or employee of any federal, state, or local governmental body to the extent that collecting or attempting to collect any debt is in the performance of her or his official duties;
  - (d) A  $\frac{\text{Any}}{\text{person}}$  person  $\frac{\text{while}}{\text{berving}}$  or attempting to serve legal

597-03653-10 20102086c1

process on <u>another</u> any other person in connection with the judicial enforcement of a <del>any</del> debt;

- (e)  $\underline{A}$  Any not-for-profit organization  $\underline{that}$  which, at the request of consumers, performs bona fide consumer credit counseling and assists consumers in the liquidation of their debts by receiving payments from such consumers and distributing such payments  $\underline{amounts}$  to creditors;  $\underline{or}$
- (f) A Any person collecting or attempting to collect any debt if owed or due or asserted to be owed or due another to the extent that such activity is incidental to a bona fide fiduciary obligation or a bona fide escrow arrangement; concerns a debt that which was originated by such person; concerns a debt that which was not in default at the time it was obtained by such person; or concerns a debt obtained by such person as a secured party in a commercial credit transaction involving the creditor; or.
- (g) An attorney licensed to practice law in this state who is collecting a debt asserted to be owed or due another as an ancillary matter to her or his representation of the debt collector as a client.
- $\underline{(4)}$  "Consumer collection agency" means  $\underline{a}$  any debt collector or business entity, employing one or more debt collectors, which is engaged in the business of soliciting consumer debts for collection or of collecting consumer debts, which debt collector or business is not expressly exempted as set forth in s. 559.553(4).
- (5) "Control person" means an individual, partnership, corporation, trust, or other organization that possesses the power, directly or indirectly, to direct the management or

597-03653-10 20102086c1

policies of a company, whether through ownership of securities,
by contract, or otherwise. The term includes, but is not limited
to:

- (a) A company's executive officers, including the president, chief executive officer, chief financial officer, chief operations officer, chief legal officer, chief compliance officer, director, or other individual having similar status or functions.
- (b) For a corporation, each shareholder who, directly or indirectly, owns 10 percent or more, or who has the power to vote 10 percent or more, of a class of voting securities unless the applicant is a publicly traded company.
- (c) For a partnership, all general partners and limited or special partners who have contributed 10 percent or more, or who have the right to receive upon dissolution 10 percent or more, of the partnership's capital.
  - (d) For a trust, each trustee.
- (e) For a limited liability company, all managing members and those members who have contributed 10 percent or more, or who have the right to receive upon dissolution 10 percent or more, of the partnership's capital.
- (8) "Out-of-state consumer debt collector" means any person whose business activities in this state involve both collecting or attempting to collect consumer debt from debtors located in this state by means of interstate communication originating from outside this state and soliciting consumer debt accounts for collection from creditors who have a business presence in this state. For purposes of this subsection, a creditor has a business presence in this state if either the creditor or an

176

177

178

179

180181

182183

184

185

186

187

188189

190

191

192

193

194

195196

197

198

199200

201

202

203

Regulation; fees.-

597-03653-10 20102086c1 affiliate or subsidiary of the creditor has an office in this state. (9) "Federal Fair Debt Collection Practices Act" or "Federal Act" means the federal legislation regulating fair debt collection practices, as set forth in Pub. L. No. 95-109, as amended and published in 15 U.S.C. ss. 1692 et seq. (10) "Location information" means a consumer's place of residence and his or her telephone number, or the consumer's place of employment. Section 2. Section 559.551, Florida Statutes, is amended to read: 559.551 Short title.—This part <del>Sections 559.55-559.785</del> may be cited as the "Florida Consumer Collection Practices Act." Section 3. Section 559.552, Florida Statutes, is amended to read: 559.552 Relationship of state and federal law. - Nothing in This part does not shall be construed to limit or restrict the continued applicability of the federal Fair Debt Collection Practices Act to consumer collection practices in this state and. This part is in addition to the requirements and regulations of the federal act. If there is In the event of any inconsistency between any provision of this part and any provision of the federal act, the provision that which is more protective of the consumer prevails or debtor shall prevail. Section 4. Section 559.5522, Florida Statutes, is created to read:

(1) The office is responsible for the administration and

559.5522 Powers and duties of the Office of Financial

597-03653-10 20102086c1

204 enforcement of this part.

- (2) The office may conduct an investigation of any person if the office has reason to believe, upon complaint or otherwise, that any violation of this part may have been committed or is about to be committed.
- (3) All fees, charges, and fines collected pursuant to this part shall be deposited in the State Treasury to the credit of the Regulatory Trust Fund under the office.
- Section 5. Section 559.5524, Florida Statutes, is created to read:
- 559.5524 Rules.—The commission may adopt rules to administer this part, including rules:
- (1) Requiring electronic submission of any forms, documents, or fees required under this part.
- (2) Establishing time periods during which an applicant for registration is barred from registration or a registered consumer collection agency is barred from renewal due to prior criminal convictions of, or guilty or nolo contendere pleas by, any of the applicant's or registrant's control persons, regardless of adjudication.
  - (a) The rules must provide:
- 1. Permanent bars for felonies involving money laundering, breach of trust, dishonesty, embezzlement, fraud, fraudulent conversion, misappropriation of property, racketeering, or theft;
- 2. A 15-year disqualifying period for felonies involving moral turpitude;
- 231 <u>3. A 7-year disqualifying period for all other felonies;</u>
  232 and

597-03653-10 20102086c1

4. A 5-year disqualifying period for misdemeanors involving fraud, dishonesty, or any other act of moral turpitude.

- (b) The rules may provide for an additional waiting period due to dates of imprisonment or community supervision, the commitment of multiple crimes, and other factors reasonably related to the applicant's criminal history.
- (c) The rules may provide for mitigating factors for crimes identified in subparagraph (a) 2. However, the mitigation may not result in a period of disqualification less than 7 years. The rule may not mitigate the disqualifying periods in subparagraphs (a) 1., (a) 3., and (a) 4.
- (d) An applicant is not eligible for registration until the expiration of the disqualifying period set by rule.
- (e) Section 112.011 is not applicable to eligibility for registration under this part.

Section 6. Section 559.553, Florida Statutes, is amended to read:

559.553 Registration of consumer collection agencies required; exemptions.

(1) A After January 1, 1994, No person may not shall engage in business in this state as a consumer collection agency or act as, advertise, or hold themselves out as a consumer collection agency continue to do business in this state as a consumer collection agency without first registering in accordance with this part, and thereafter maintaining a valid registration. This applies to a consumer collection agency operating in this state or from another state, regardless of whether such agency is registered, licensed, or the equivalent in accordance with the laws of another state.

2.62

263

264265

266

267

268

269

270

271272

273

274

275

276

2.77

278

279

280

281

282

283

284

285

286

287

288

289

290

597-03653-10 20102086c1

(2) Each consumer collection agency doing business in this state shall register with the office and renew such registration annually as set forth in s. 559.555.

- (3) A prospective registrant shall be entitled to be registered when registration information is complete on its face and the applicable registration fee has been paid; however, the office may reject a registration submitted by a prospective registrant if the registrant or any principal of the registrant previously has held any professional license or state registration which was the subject of any suspension or revocation which has not been explained by the prospective registrant to the satisfaction of the office either in the registration information submitted initially or upon the subsequent written request of the office. In the event that an attempted registration is rejected by the office the prospective registrant shall be informed of the basis for rejection.
  - (4) This section shall not apply to:
  - (a) Any original creditor.
  - (b) Any member of The Florida Bar.
- (c) Any financial institution authorized to do business in this state and any wholly owned subsidiary and affiliate thereof.
  - (d) Any licensed real estate broker.
- (e) Any insurance company authorized to do business in this state.
- (f) Any consumer finance company and any wholly owned subsidiary and affiliate thereof.
  - (g) Any person licensed pursuant to chapter 520.
  - (h) Any out-of-state consumer debt collector who does not

the commission.

597-03653-10 20102086c1 291 solicit consumer debt accounts for collection from credit grantors who have a business presence in this state. 292 293 (i) Any FDIC-insured institution or subsidiary or affiliate thereof. 294 295 (5) Any out-of-state consumer debt collector as defined in s. 559.55(8) who is not exempt from registration by application 296 297 of subsection (4) and who fails to register in accordance with 298 this part shall be subject to an enforcement action by the state as specified in s. 559.565. 299 Section 7. Section 559.555, Florida Statutes, is amended to 300 301 read: 302 (Substantial rewording of section. See s. 559.555, F.S., for present text.) 303 304 559.555 Registration of consumer collection agency.-305 (1) Effective April 1, 2011, each person who acts as a 306 consumer collection agency must be registered in accordance with 307 this section. 308 (2) In order to apply for registration, an applicant must 309 submit: 310 (a) A completed registration application form as prescribed 311 by commission rule which includes the name and principal 312 business address and e-mail address of the consumer collection 313 agency. 314 (b) A nonrefundable registration fee of \$600. The registration fee is nonrefundable and may not be prorated for a 315 316 partial year of registration. 317 (c) Fingerprints for the applicant and each of the 318 applicant's control persons in accordance with rules adopted by

597-03653-10 20102086c1

1. The fingerprints may be submitted to the office, or a vendor acting on behalf of the office.

- 2. The office may contract with a third-party vendor to provide live-scan fingerprinting in lieu of a paper fingerprint card.
- 3. A state criminal history background check must be conducted through the Department of Law Enforcement, and a federal criminal history background check must be conducted through the Federal Bureau of Investigation.
- 4. All fingerprints submitted to the Department of Law Enforcement must be submitted electronically and entered into the statewide automated fingerprint identification system established in s. 943.05(2)(b) and available for use in accordance with s. 943.05(2)(g) and (h). The office shall pay an annual fee to the department to participate in the system and inform the department of any person whose fingerprints are no longer required to be retained.
- 5. The costs of fingerprint processing, including the cost of retaining the fingerprints, shall be borne by the person subject to the background check.
- 6. The office is responsible for reviewing the results of the state and federal criminal history checks and determining whether the applicant meets registration requirements.
- (d) Documentation demonstrating that the surety bond requirements specified in s. 559.5554 have been satisfied.
- (e) Additional information or documentation requested by the office and required by rule concerning the applicant or a control person of the applicant. Additional information may include documentation of pending and prior disciplinary and

597-03653-10 20102086c1

criminal history events, including arrest reports and certified copies of charging documents, plea agreements, judgments and sentencing documents, documents relating to pretrial intervention, orders terminating probation or supervised release, final administrative agency orders, or other comparable documents that may provide the office with the appropriate information to determine eligibility for registration.

- (3) An application is considered received for the purposes of s. 120.60 upon the office's receipt of the completed application form, required documentation, criminal history information, the registration application fee, and all applicable fingerprinting processing fees.
- (4) The office shall issue a consumer collection agency registration to each applicant who is not otherwise ineligible and who meets the requirements of this section. However, it is a ground for denial of registration if the applicant or one of the applicant's control persons:
- (a) Has been found guilty of, regardless of adjudication, or has entered a plea of nolo contendere or guilty to, any felony, any crime involving racketeering, fraud, theft, embezzlement, fraudulent conversion, misappropriation of property, breach of trust, dishonesty, or any other act of moral turpitude;
  - (b) Has committed any violation specified in s. 559.72;
- (c) Is the subject of a pending felony criminal prosecution or a prosecution or an administrative enforcement action, in any jurisdiction, which involves racketeering, fraud, embezzlement, fraudulent conversion, misappropriation of property, theft, dishonesty, breach of trust, or any other act of moral

597-03653-10 20102086c1

378 turpitude;

- (d) Pays the office any fee, fine, or other amount with a check or electronic transmission of funds which fails to clear the applicant's financial institution;
- (e) Makes a material misstatement on any form, document, or record required to be submitted under this part or the rules of the commission; or
- (f) Has been the subject of any decision, finding, injunction, suspension, prohibition, revocation, denial, judgment, or other adverse action by any state or federal agency.
- (5) A registration issued under this section expires annually on March 31 unless canceled, suspended, revoked, or otherwise terminated, and must be renewed as provided under s. 559.5551.
- Section 8. Section 559.551, Florida Statutes, is created to read:
  - 559.5551 Registration renewal.-
- (1) To renew a consumer collection agency registration, the agency must submit:
- (a) A completed registration renewal form as prescribed by commission rule.
- (b) Fingerprints in accordance with s. 559.555 for any new control persons who have not previously been screened.
- (c) Any additional information or documentation requested by the office and required by rule concerning the registrant or control person of the registrant. Additional information may include documentation of any pending and prior disciplinary and criminal history events, including arrest reports and certified

597-03653-10 20102086c1

copies of charging documents, plea agreements, judgments and sentencing documents, documents relating to pretrial intervention, orders terminating probation or supervised release, final administrative agency orders, or other comparable documents that may provide the office with the appropriate information to determine edibility for renewal of registration.

- (d) A nonrefundable renewal fee of \$600 and nonrefundable fee to cover the cost of further fingerprint processing and retention as set forth in commission rule.
- (2) The office may not renew a consumer collection agency registration unless the registrant continues to meet the minimum requirements for initial registration under s. 559.555 and adopted rule.

Section 9. Section 559.554, Florida Statutes, is created to read:

## 559.5554 Surety bond.-

- (1) Pursuant to an application for registration and renewal under this part, an applicant must obtain and maintain a surety bond from a surety company authorized to do business in this state. The amount and form of the bond shall be specified by rule and must be at least \$50,000 but may not exceed \$1 million. The rule must provide allowances for business volume. The bond shall be in favor of the state for the use and benefit of any consumer who suffers or sustains any loss or damage by reason of any violation of this part.
- (2) Pursuant to initial registration and renewal, each applicant shall furnish to the office:
- (a) The original executed surety bond issued by a surety company authorized to do business in this state.

597-03653-10 20102086c1

(b) A statement from the surety company that the premium for the bond has been paid in full by the applicant.

- (c) A statement from the surety company that the bond issued by the surety company meets the requirements of this part.
- issued pursuant to this section may not, in the aggregate, exceed the amount of the bond regardless of the number or amount of any claims filed or which might be asserted against the surety on such bond. If multiple claims are filed which collectively exceed the amount of the bond, the surety may pay the full amount of the bond to the office and is not further liable under the bond. The office shall hold such funds for distribution to claimants and administratively determine and pay to each claimant a pro rata share of each valid claim made within 6 months after the date the first claim is filed against the surety.

Section 10. Section 559.5556, Florida Statutes, is created to read:

## 559.556 Maintenance of records.-

- (1) Each registered consumer collection agency shall maintain, at the principal place of business designated on the registration, all books, accounts, records, and documents necessary to determine the registrant's compliance with this part.
- (2) The office may authorize the maintenance of records at a location other than a principal place of business. The office may require books, accounts, and records to be produced and available at a reasonable and convenient location in this state.

597-03653-10 20102086c1

(3) The commission may prescribe by rule the minimum information to be shown in the books, accounts, records, and documents of registrants so that such records enable the office to determine the registrant's compliance with this part.

(4) All books, accounts, records, documents, and receipts of any debt collection transaction must be preserved and kept available for inspection by the office for at least 5 years after the date the transaction is completed. The commission may prescribe by rule requirements for the destruction of books, accounts, records, and documents retained by the registrant after the completion of the 5 years.

Section 11. Section 559.563, Florida Statutes, is repealed.

Section 12. Section 559.565, Florida Statutes, is amended to read:

(Substantial rewording of section. See s. 559.565, F.S., for present text.)

559.565 Additional enforcement remedies.—The remedies

provided in this section are cumulative to other enforcement and sanctions provided under this part for any violation of this part by a consumer collection agency or a debt collector.

- (1) A consumer collection agency that is required to be registered under this part and that collects or attempts to collect consumer debts without being registered, or a debt collector who violates s. 559.72(1)(n), is subject to an administrative fine of up to \$25,000, plus reasonable attorney's fees and court costs, in any successful action by the state to collect such fine.
- (2) A violation of this part is actionable by the Attorney
  General as a violation of the Florida Deceptive and Unfair Trade

597-03653-10 20102086c1

Practices Act and such violations are subject to the enforcement remedies and penalties under part II of chapter 501. The

Attorney General may recover attorney's fees and costs resulting from such actions.

Section 13. Section 559.566, Florida Statutes, is created to read:

## 559.566 Communication.

- (1) In the course of any communication by a debt collector with any person other than the consumer for the purpose of acquiring location information about the consumer, the debt collector must:
- (a) Identify himself or herself, state that he or she is confirming or correcting location information concerning the consumer, and, only if expressly requested, identify his or her employer;
  - (b) Not state that such consumer owes any debt;
- (c) Not communicate with such person more than once unless requested to do so by such person or unless the debt collector reasonably believes that the earlier response of such person is erroneous or incomplete and that such person now has correct or complete location information;
  - (d) Not communicate by post card; and
- (e) Not use any language or symbol on any envelope or in the contents of any communication effected by the mails or telegram which indicates that the debt collector is in the debt collection business or that the communication relates to the collection of a debt.
- (2) Without the prior consent of the consumer given directly to the debt collector or pursuant to express court

597-03653-10 20102086c1

permission, a debt collector may not communicate with a consumer in connection with the collection of any debt:

- (a) At any unusual time or place or a time or place that is known or should be known to be inconvenient to the consumer. In the absence of knowledge to the contrary, a debt collector shall assume that the convenient time for communicating with a consumer is after 8 a.m. and before 9 p.m. local time at the consumer's location.
- 1. A debt collector may presume that the time a telephone call is received conforms to the local time zone assigned to the area code of the number called, unless the debt collector reasonably believe that the consumer's telephone is located in a different time zone.
- 2. If, such as with toll-free numbers, an area code is not assigned to a specific geographic area, a debt collector may presume that the time a telephone call is received conforms to the local time zone of the consumer's last known place of residence, unless the debt collector reasonably believes that the consumer's telephone is located in a different time zone;
- (b) If the debt collector knows the consumer is represented by an attorney with respect to such debt and has knowledge of, or can readily ascertain, such attorney's name and address; however, the debt collector may communicate with the consumer if the attorney fails to respond within 30 days after receiving a written communication from the debt collector regarding the debt or the attorney consents to direct communication with the consumer; or
- (c) At the consumer's place of employment if the debt collector knows or has reason to know that the consumer's

597-03653-10 20102086c1

employer prohibits the consumer from receiving such communication at his or her place of employment.

- (3) Except as provided in subsection (1), without the prior consent of the consumer given directly to the debt collector, pursuant to express court permission, or as reasonably necessary to effectuate a postjudgment judicial remedy, a debt collector may not communicate with any person other than a consumer, his or her attorney, a consumer reporting agency if otherwise permitted by law, the creditor, the attorney of the creditor, or the attorney of the debt collector in connection with the collection of a debt.
- (4) If a consumer notifies a debt collector in writing that the consumer refuses to pay a debt or that the consumer wishes the debt collector to cease further communication with the consumer, the debt collector may not communicate further with the consumer with respect to such debt, except to:
- (a) Advise the consumer that the debt collector's further efforts are being terminated;
- (b) Notify the consumer that the debt collector or creditor may invoke specified remedies that are ordinarily invoked by such debt collector or creditor; or
- (c) Notify the consumer that the debt collector or creditor intends to invoke a specified remedy, where applicable. If such notice from the consumer is made by mail, notification is complete upon receipt.
- (5) For the purpose of this section, the term "consumer" includes the consumer's spouse, guardian, executor, or administrator, or, if the consumer is a minor, a parent.
  - Section 14. Section 559.715, Florida Statutes, is amended

597-03653-10 20102086c1

581 to read:

582

583 584

585

586

587

588

589

590591

592593

594

595

596

597

598

599600

601

602

603604

605

606

607

608

609

559.715 Assignment of consumer debts.—This part does not prohibit the assignment, by a creditor, of the right to bill and collect a consumer debt. However, the assignee must give the consumer debtor written notice of such assignment within 30 days after the assignment. The assignee is a real party in interest and may bring an action in a court of competent jurisdiction to collect a debt that has been assigned to the such assignee and is in default.

Section 15. Section 559.72, Florida Statutes, is amended to read:

- 559.72 Prohibited practices generally.-
- (1) In collecting consumer debts, a debt collector may not no person shall:
  - (a) Violate the communication requirements of s. 559.566.
- (b) (1) Simulate in any manner a law enforcement officer or a representative of any governmental agency.
  - (2) Use or threaten force or violence;
- (c) (3) Tell a consumer debtor who disputes a consumer debt that she or he or any person employing her or him will disclose to another, orally or in writing, directly or indirectly, information affecting the consumer's debtor's reputation for credit worthiness without also informing the consumer debtor that the existence of the dispute will also be disclosed as required by paragraph (f). subsection (6);
- (d) (4) Communicate or threaten to communicate with a consumer's debtor's employer before prior to obtaining final judgment against the consumer debtor, unless the consumer debtor gives her or his permission in writing to contact her or his

597-03653-10 20102086c1

employer or acknowledges in writing the existence of the debt after the debt has been placed for collection. However, but this does shall not prohibit a person from telling the consumer debtor that her or his employer will be contacted if a final judgment is obtained.;

- (e) (5) Disclose to a person other than the consumer debtor or her or his family information affecting the consumer's debtor's reputation, whether or not for credit worthiness, with knowledge or reason to know that the other person does not have a legitimate business need for the information or that the information is false.
- (f) (6) Disclose information concerning the existence of a debt known to be reasonably disputed by the consumer debtor without disclosing that fact. If a disclosure is made before prior to such reasonable dispute has having been asserted and written notice is received from the consumer debtor that any part of the debt is disputed, and if such dispute is reasonable, the person who made the original disclosure must shall reveal upon the request of the consumer debtor within 30 days the details of the dispute to each person to whom disclosure of the debt without notice of the dispute was made within the preceding 90 days.;
- (g) Engage in any conduct the natural consequence of which is to harass, oppress, or abuse any person in connection with the collection of a debt, which includes, but is not limited to:
- 1. The use or threat of the use of violence or other criminal means to harm the physical person, reputation, or property of any person.
  - 2. The use of obscene or profane language or language the

597-03653-10 20102086c1

natural consequence of which is to abuse the hearer or reader.

- 3. The publication of a list of consumers who allegedly refuse to pay debts, except to a consumer reporting agency.
- 4. The advertisement for sale of any debt to coerce payment of the debt.
- 5. Causing a telephone to ring or engaging any person in telephone conversation repeatedly or continuously with intent to annoy, abuse, or harass any person at the called number.
- 6. Except as provided in s. 559.566(1), the placement of telephone calls without meaningful disclosure of the caller's identity.
- (7) Willfully communicate with the debtor or any member of her or his family with such frequency as can reasonably be expected to harass the debtor or her or his family, or willfully engage in other conduct which can reasonably be expected to abuse or harass the debtor or any member of her or his family;
- (8) Use profane, obscene, vulgar, or willfully abusive language in communicating with the debtor or any member of her or his family;
- $\underline{\text{(h)}}$  Claim, attempt, or threaten to enforce a debt when such person knows that the debt is not legitimate, or assert the existence of some other legal right when such person knows that the right does not exist.
- (i) (10) Use a communication that which simulates in any manner legal or judicial process or that which gives the appearance of being authorized, issued, or approved by a government, governmental agency, or attorney at law, when it is not.;
  - (j) (11) Communicate with a consumer debtor under the guise

696

597-03653-10 20102086c1 668 of an attorney by using the stationery of an attorney or forms 669 or instruments that which only attorneys are authorized to 670 prepare. ; 671 (k) (12) Orally communicate with a consumer debtor in such a manner as to give the false impression or appearance that such 672 673 person is or is associated with an attorney. + 674 (13) Advertise or threaten to advertise for sale any debt 675 as a means to enforce payment except under court order or when 676 acting as an assignce for the benefit of a creditor; 677 (14) Publish or post, threaten to publish or post, or cause 678 to be published or posted before the general public individual 679 names or any list of names of debtors, commonly known as a 680 deadbeat list, for the purpose of enforcing or attempting to enforce collection of consumer debts; 681 682 (1) (15) Refuse to provide adequate identification of 683 herself or himself or her or his employer or other entity whom 684 she or he represents when requested to do so by a consumer 685 debtor from whom she or he is collecting or attempting to 686 collect a consumer debt. + 687 (16) Mail any communication to a debtor in an envelope or 688 postcard with words typed, written, or printed on the outside of 689 the envelope or postcard calculated to embarrass the debtor. An 690 example of this would be an envelope addressed to "Deadbeat, 691 Jane Doe" or "Deadbeat, John Doe"; 692 (17) Communicate with the debtor between the hours of 9 p.m. and 8 a.m. in the debtor's time zone without the prior 693 694 consent of the debtor;

debtor is represented by an attorney with respect to such debt

(18) Communicate with a debtor if the person knows that the

597-03653-10 20102086c1

and has knowledge of, or can readily ascertain, such attorney's name and address, unless the debtor's attorney fails to respond within a reasonable period of time to a communication from the person, unless the debtor's attorney consents to a direct communication with the debtor, or unless the debtor initiates the communication; or

- (m) (19) Cause a consumer to be charged charges to be made to any debtor for communications by concealing concealment of the true purpose of the communication, including collect telephone calls and telegram fees.
- (n) Act as a debt collector unless he or she is an employee or a control person of a consumer collection agency registered under this part.
- (2) The office may take any actions permitted under s. 559.730 if the consumer collection agency:
- (a) Has been found guilty of, regardless of adjudication, or has entered a plea of nolo contendere or guilty to, any felony, any crime involving racketeering, fraud, breach of trust, theft, embezzlement, fraudulent conversion, misappropriation of property, dishonesty, or any other acts of moral turpitude.
- (b) Fails to maintain the surety bond required pursuant to s. 559.5554.
- (c) Fails to maintain books, records, or other documents required by this part and the rules of the commission.
- (d) Fails to permit an investigation of books and records by the office, or fails to comply with an office subpoena or subpoena duces tecum.
  - (e) Fails to report on a form prescribed by commission rule

730

731

732

733

734735

736

737

738

739

740

741742

743

744

745

746

747

748

749

750

751

752

753

754

597-03653-10 20102086c1

any change to information contained in any initial application form or any amendment to the application within 30 days after the change is effective.

- (f) Fails to comply with any rule or order adopted pursuant to this part, or any written agreement entered into with the office.
- (g) Fails to comply with, or violates, any other provision of this part.
- (h) Pays the office any fee, fine, or other amount with a check or electronic transmission of funds which fails to clear the applicant's or registrant's financial institution.
- (i) Makes a material misstatement on any form, document, or record required to be submitted under this part or the rules of the commission.
- (j) Has been the subject of any decision, finding, injunction, suspension, prohibition, revocation, denial, judgment, or other adverse action by any state or federal agency.
- (3) A violation of this section by a control person, employee, or agent of a consumer collection agency shall be treated as a violation by the consumer collection agency.

Section 16. Section 559.725, Florida Statutes, is amended to read:

- 559.725 Consumer complaints; administrative duties.-
- (1) The office division of Consumer Services of the department of Financial Services shall receive and maintain serve as the registry for receiving and maintaining records of inquiries, correspondence, and complaints from consumers concerning any and all persons who collect debts, including

597-03653-10 20102086c1

755 consumer collection agencies.

- (2) The division shall classify complaints by type and identify the number of written complaints against persons collecting or attempting to collect debts in this state, including credit grantors collecting their own debts, debt collectors generally, and, specifically, consumer collection agencies as distinguished from other persons who collect debts such as commercial debt collection agencies regulated under part V of this chapter. The division shall identify the nature and number of various kinds of written complaints, including specifically those alleging violations of s. 559.72.
- (2) (3) The office division shall inform and furnish relevant information to the appropriate regulatory body of the state or the Federal Government, or The Florida Bar in the case of attorneys, if a person when any consumer debt collector exempt from registration under this part has been named in a five or more written consumer complaint complaints alleging violations of s. 559.72 within a 12-month period.
- (4) The division shall furnish a form to each complainant whose complaint concerns an alleged violation of s. 559.72 by a consumer collection agency. Such form may be filed with the office. The form shall identify the accused consumer collection agency and provide for the complainant's summary of the nature of the alleged violation and facts which allegedly support the complaint. The form shall include a provision for the complainant to state under oath before a notary public that the allegations therein made are true.
- (5) Upon receipt of such sworn complaint, the office shall promptly furnish a copy of the sworn complaint to the accused

597-03653-10 20102086c1

consumer collection agency.

0.08

(3)(6) The office shall investigate sworn complaints by direct written communication with the complainant and the affected consumer collection agency. In addition, the office shall attempt to resolve each sworn complaint and shall record the resolution of such complaints.

(7) Periodically, the office shall identify consumer collection agencies that have unresolved sworn consumer complaints from five or more different consumers within a 12-month period under the provisions of this part.

- (8) The office shall issue a written warning notice to the accused consumer collection agency if the office is unable to resolve all such sworn complaints and fewer than five unresolved complaints remain. Such notice shall include a statement that the warning may constitute evidence in any future investigation of similar complaints against that agency and in any future administrative determination of the imposition of other administrative remedies available to the office under this part.
- (9) The office may issue a written reprimand when five or more such unresolved sworn complaints against a consumer collection agency collectively fall short of constituting apparent repeated violations that warrant more serious administrative sanctions. Such reprimand shall include a statement that the reprimand may constitute evidence in any future investigation of similar complaints against that agency and in any future administrative determination of the imposition of other administrative remedies available to the office.
- (10) The office shall issue a notice of intent either to revoke or suspend the registration or to impose an

597-03653-10 20102086c1

administrative fine when the office preliminarily determines that repeated violations of s. 559.72 by an accused registrant have occurred which would warrant more serious administrative sanctions being imposed under this part. The office shall advise each registrant of the right to require an administrative hearing under chapter 120, prior to the agency's final action on the matter as authorized by s. 559.730.

- (4)(11) The office shall advise the appropriate state attorney, or the Attorney General in the case of an out-of-state consumer debt collector, of any determination by the office of a violation of the requirements of this part by any consumer collection agency that which is not registered as required by this part. The office shall furnish the state attorney or Attorney General with the office's information concerning the alleged violations of such requirements.
- (5) A registered consumer collection agency must provide a written response to the office within 20 days after receipt of a written request from the office for information concerning a consumer complaint. The response must address the issues and allegations raised in the complaint. The office may impose an administrative fine of up to \$2,500 per request per day upon any registrant that fails to comply with this subsection.

Section 17. Section 559.726, Florida Statutes, is created to read:

- 559.726 Subpoenas.—
- (1) The office may:
- (a) Issue and serve subpoenas and subpoenas duces tecum to compel the attendance of witnesses and the production of all books, accounts, records, and other documents and materials

597-03653-10 20102086c1

relevant to an investigation conducted by the office. The office, or its authorized representative, may administer oaths and affirmations to any person.

- (b) Seek subpoenas or subpoenas duces tecum from any court to command the appearance of witnesses and the production of books, accounts, records, and other documents or materials at a time and place named in the subpoenas, and an authorized representative of the office may serve such subpoenas.
- (2) If there is substantial noncompliance with a subpoena or subpoena duces tecum issued by the office, the office may petition the court in the county where the person subpoenaed resides or has his or her principal place of business for an order requiring the person to appear, testify, or produce such books, accounts, records, and other documents as are specified in the subpoena or subpoena duces tecum.
- (3) The office is entitled to the summary procedure provided in s. 51.011, and the court shall advance such cause on its calendar. Attorney's fees and any other costs incurred by the office to obtain an order granting, in whole or in part, a petition for enforcement of a subpoena or subpoena duces tecum shall be taxed against the subpoenaed person, and failure to comply with such order is a contempt of court.
- (4) To aid in the enforcement of this part, the office may require or permit a person to file a statement in writing, under oath, or otherwise as the office determines, as to all the facts and circumstances concerning the matter to be investigated.

Section 18. Section 559.727, Florida Statutes, is created to read:

559.727 Cease and desist orders.—The office may issue and

597-03653-10 20102086c1

serve upon any person an order to cease and desist and to take corrective action if it has reason to believe the person is violating, has violated, or is about to violate any provision of this part, any rule or order issued under this part, or any written agreement between the person and the office. All procedural matters relating to issuance and enforcement of such order are governed by the Administrative Procedure Act.

Section 19. Section 559.730, Florida Statutes, is amended to read:

559.730 Administrative remedies.-

- (1) The office may impose an administrative fine against, or revoke or suspend the registration of a any registrant under this part who has committed a violation of engaged in repeated violations which establish a clear pattern of abuse of prohibited collection practices under s. 559.72. Final office action to fine, suspend, or revoke or suspend the registration of a any registrant is shall be subject to review in accordance with chapter 120 in the same manner as revocation of a license. The repeated violations of the law by one employee shall not be grounds for revocation or suspension of the registration of the employing consumer collection agency, unless the employee is also the owner of a majority interest in the collection agency.
- (2) The registration of a registrant shall not be revoked or suspended if the registrant shows by a preponderance of the evidence that the violations were not intentional and resulted from bona fide error notwithstanding the maintenance of procedures reasonably adapted to avoid any such error.
- (3) The office shall consider the number of complaints against the registrant in relation to the accused registrant's

597-03653-10 20102086c1

volume of business when determining whether suspension or revocation is the more appropriate sanction when circumstances warrant that one or the other should be imposed upon a registrant.

(2) (4) The office may shall impose suspension rather than revocation of a registration if when circumstances warrant that one or the other should be imposed upon a registrant and the accused registrant demonstrates that the registrant has taken affirmative steps that which can be expected to effectively eliminate the repeated violations and that the registrant's registration has never been previously been suspended.

(3) (5) In addition to, or in lieu of suspension or revocation of a registration, the office may impose an administrative fine of up to \$25,000 per violation \$1,000 against a the offending registrant as a sanction for repeated violations of the provisions of s. 559.72 when violations do not rise to the level of misconduct governed by subsection (1). The office shall adopt rules establishing guidelines for imposing administrative penalties. Final office action to impose an administrative fine shall be subject to review in accordance with ss. 120.569 and 120.57.

(6) Any administrative fine imposed under this part shall be payable to the office. The office shall maintain an appropriate record and shall deposit such fine into the Regulatory Trust Fund of the office.

(7) An administrative action by the office to impose revocation, suspension, or fine shall be brought within 2 years after the date of the last violation upon which the action is founded.

597-03653-10 20102086c1

(4) (8) Nothing in This part does not shall be construed to preclude any person from pursuing remedies available under the Federal Fair Debt Collection Practices Act for any violation of such act, including specifically against any person who is exempt from the registration provisions of this part.

Section 20. Section 559.77, Florida Statutes, is amended to read:

559.77 Civil remedies.-

- (1) A <u>consumer</u> <u>debtor</u> may bring a civil action against a <u>debt collector or consumer collection agency</u>, or both, for a <u>debt collector's violation person violating the provisions</u> of s. <u>559.72(1)</u> <u>559.72</u> in a <u>court of competent jurisdiction of</u> the county in which the alleged violator resides or has his or her principal place of business or in the county wherein the alleged violation occurred.
- (2) Upon adverse adjudication, the defendant <u>is</u> shall be liable for actual damages and for additional statutory damages of up to \$1,000, together with court costs and reasonable attorney's fees incurred by the plaintiff. In determining the defendant's liability for any additional statutory damages, the court shall consider the nature of the defendant's noncompliance with s. <u>559.72(1)</u> <u>559.72</u>, the frequency and persistence of such noncompliance, and the extent to which such noncompliance was intentional. In <u>a any</u> class action lawsuit brought under this section, the court may award additional statutory damages of up to \$1,000 for each named plaintiff and an aggregate award of additional statutory damages <u>up not</u> to exceed the lesser of \$500,000 or 1 percent of the defendant's net worth for all remaining class members; however, the, but in no event may this

597-03653-10 20102086c1

aggregate award <u>may not</u> provide an individual class member with additional statutory damages in excess of \$1,000. The court may in its discretion, award punitive damages and may provide such equitable relief as it deems necessary or proper, including enjoining the defendant from further violations of this part. If the court finds that the suit fails to raise a justiciable issue of law or fact, the plaintiff  $\underline{is}$  shall be liable for court costs and reasonable attorney's fees incurred by the defendant.

- (3) A person <u>may shall</u> not be held liable in any action brought under this section if the person shows by a preponderance of the evidence that the violation was not intentional and resulted from a bona fide error, notwithstanding the maintenance of procedures reasonably adapted to avoid <del>any</del> such error.
- (4) An action brought under this section must be commenced within 2 years after the date of the last violation upon which the action is founded on which the alleged violation occurred.
- (5) In applying and construing this section, due consideration and great weight shall be given to the interpretations of the Federal Trade Commission and the federal courts relating to the federal Fair Debt Collection Practices Act.
- Section 21. Section 559.78, Florida Statutes, is amended to read:
- 559.78 Judicial enforcement.—In addition to other penalties provided <u>under</u> in this part, state attorneys and their assistants <u>may</u> are authorized to apply to the court of competent jurisdiction within their respective jurisdictions, upon the sworn affidavit of any person alleging a violation of any of the

597-03653-10 20102086c1

provisions of this part. Such court shall have jurisdiction, upon hearing and for cause shown, to grant a temporary or permanent injunction restraining any person from violating any provision of this part, whether or not there exists an adequate remedy at law,; and such injunction, suspension, or revocation shall issue without bond.

Section 22. Section 559.785, Florida Statutes, is amended to read:

559.785 Criminal penalty.—It <u>is a felony of the third</u> shall be a misdemeanor of the first degree, punishable as provided in s. 775.082, or s. 775.083, or s. 775.084, for any person not exempt from registering as provided in this part to engage in collecting consumer debts in this state without first registering with the office, or to register or attempt to register by means of fraud, misrepresentation, or concealment.

Section 23. Expiration of registrations.-

- (1) Effective October 1, 2010, notwithstanding s. 559.555(3), Florida Statutes, or any other provision of this act, all current registrations of consumer collection agencies issued by the Office of Financial Regulation which are due to expire between October 1 and December 31, 2010, shall permanently expire March 31, 2011. No renewals of such registrations are permitted.
- (2) Effective January 1, 2011, notwithstanding s. 559.555(5), Florida Statutes, as amended by this act, all registrations issued between January 1, 2011, and March 31, 2011, expire March 31, 2012.

Section 24. Except as otherwise expressly provided in this act and except for this section, which shall take effect October

	597-03653-10										201020860	:1
1016	1,	2010,	this	act	shall	take	effect	January	1,	2011.		