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Proposed Committee Substitute by the Committee on Commerce 1 A bill to be entitled 2 An act relating to a review of the Department of State 3 under the Florida Government Accountability Act; 4 reenacting s. 20.10(2)(c), F.S., relating to the 5 Division of Corporations within the department; 6 amending s. 117.01, F.S.; providing a definition; 7 providing for the distribution of the notary 8 application surcharge; transferring administration of 9 notary education and investigation of complaints 10 against notaries from the Governor to the department; 11 revising the notary application requirements; 12 requiring applicants to complete an education course 13 provided by a person or entity registered with the 14 department; requiring the department to randomly 15 review and verify certain application information; 16 requiring a report on the department's findings 17 related to the review; requiring the department to submit a report to the Governor, the President of the 18 19 Senate, and the Speaker of the House of 20 Representatives relating to the review and 21 verification of criminal history information in notary 22 applications; specifying the fee charged by the 23 Department of Law Enforcement for a criminal history 24 record check; providing that a notary applicant who 25 submits false information relating to his or her 26 criminal history is subject to criminal penalties; 27 disqualifying a notary applicant who has been 28 convicted of certain criminal offenses; deleting

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29 obsolete provisions; requiring bonding entities to 30 provide an annual report to the department relating to 31 claims paid; providing for the expiration of requirements for the department to randomly review and 32 33 verify certain criminal history information and to 34 submit a report on such matters to the Governor, the 35 President of the Senate, and the Speaker of the House 36 of Representatives; amending s. 117.05, F.S.; deleting 37 obsolete provisions; revising provisions related to 38 notification of a change of name by the notary; 39 amending s. 117.103, F.S.; providing for the certification of a notary's authority by the 40 41 department, rather than the Secretary of State; amending s. 117.107, F.S.; making technical changes; 42 amending s. 668.50, F.S.; deleting education 43 44 requirements for first-time applicants for notary 45 commission; providing an appropriation and authorizing additional positions; providing effective dates. 46

47

WHEREAS, sections 11.901-11.920, Florida Statutes, the Florida Government Accountability Act, subjects the Division of Corporations within the Department of State to a sunset review process in order to determine whether the agency should be retained, modified, or abolished, and

53 WHEREAS, the Department of State produced a report
54 providing specific information, as enumerated in s. 11.906,
55 Florida Statutes, and

56 WHEREAS, upon receipt of the report, the Joint Legislative 57 Sunset Committee and committees of the Senate and the House of

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| 58 | Representatives assigned to act as sunset review committees                      |
|----|--|
| 59 | reviewed the report and requested studies by the Office of                       |
| 60 | Program Policy Analysis and Government Accountability, and                       |
| 61 | WHEREAS, based on the report, studies by the Office of                           |
| 62 | Program Policy Analysis and Government Accountability, and                       |
| 63 | public input, the legislative sunset review committees made                      |
| 64 | recommendations on the abolition, continuation, or                               |
| 65 | reorganization of the Division of Corporations within the                        |
| 66 | Department of State; on the need for the functions performed by                  |
| 67 | this division; and on the consolidation, transfer, or                            |
| 68 | reorganization of programs within the Department of State under                  |
| 69 | review, NOW, THEREFORE,  |
| 70 |  |
| 71 | Be It Enacted by the Legislature of the State of Florida:                        |
| 72 |  |
| 73 | Section 1. Effective July 1, 2010, paragraph (c) of                              |
| 74 | subsection (2) of section 20.10, Florida Statutes, is reenacted.                 |
| 75 | Section 2. Section 117.01, Florida Statutes, is amended to                       |
| 76 | read:  |
| 77 | 117.01 Appointment, application, suspension, revocation,                         |
| 78 | application fee, bond, and oath  |
| 79 | (1) (a) As used in this section the term "department" means                      |
| 80 | the Department of State.   |
| 81 | (b) The Governor may appoint as many notaries public as he                       |
| 82 | or she deems necessary, each of whom <u>must</u> <del>shall</del> be at least 18 |
| 83 | years of age and a legal resident of the state. A permanent                      |
| 84 | resident alien may apply and be appointed and shall file with                    |
| 85 | his or her application a recorded Declaration of Domicile. The                   |
| 86 | residence required for appointment must be maintained throughout                 |
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87 the term of appointment. Notaries public shall be appointed for 88 4 years and shall use and exercise the office of notary public 89 within the boundaries of this state. An applicant must be able 90 to read, write, and understand the English language.

91 (2) (a) The application for appointment shall be signed and sworn to by the applicant and shall be accompanied by a fee of 92 93 \$25, together with the \$10 commission fee required by s. 113.01, and a surcharge of \$4, of which surcharge \$3 shall be \$4 is 94 95 deposited into the Grants and Donations Trust Fund within 96 appropriated to the Executive Office of the Governor and to be 97 used to issue commissions and process suspensions educate and 98 assist notaries public. The remainder of the surcharge shall be deposited into the department's Operating Trust Fund and used to 99 100 receive and process notary applications, educate and assist notaries public, and receive and investigate complaints against 101 102 notaries public. The department shall submit its findings 103 regarding such complaints to the Executive Office of the Governor. The department Executive Office of the Governor may 104 105 contract with private vendors to provide the services set forth 106 in this section. However, no commission fee shall be required 107 for the issuance of a commission as a notary public to a veteran who served during a period of wartime service, as defined in s. 108 1.01(14), and who has been rated by the United States Government 109 110 or the United States Department of Veterans Affairs or its 111 predecessor to have a disability rating of 50 percent or more.; 112 Such a disability is subject to verification by the department 113 Secretary of State, which who has authority to adopt reasonable 114 procedures to implement this paragraph act.

115

(b) The oath of office and notary bond required by this

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116 section shall also accompany the application and shall be in a 117 form prescribed by the department of State which shall require, 118 but not be limited to, the following information: legal full name, name to be used as a notary public, residence address and 119 120 telephone number, business address and telephone number, date of birth, race, sex, social security number, citizenship status, 121 driver's license number or the number of other official state-122 123 issued identification, affidavit of good character from someone 124 unrelated to the applicant who has known the applicant for 1 125 year or more, and a list of all professional licenses, 126 appointments, and commissions issued by the state during the 127 previous 10 years and a statement as to whether or not the applicant has had such license, appointment, or commission 128 129 revoked or suspended. The application shall also require the 130 applicant to submit, and a statement as to whether or not the applicant has been convicted of falsification of records under 131 s. 893.13 or a felony, and, if there has been a conviction of a 132 felony, a statement of the nature of the felony and restoration 133 134 of civil rights. The applicant may not use a fictitious or 135 assumed name other than a nickname on an application for 136 commission.

137 (c) The application shall be maintained by the department of State for the full term of a notary commission. A notary 138 public shall notify, in writing, the department of State of any 139 140 change in his or her business address, home telephone number, business telephone number, home address, or criminal record 141 142 within 60 days after such change. The department or the Governor may require any other information the department or the Governor 143 144 he or she deems necessary for determining whether an applicant

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145 is eligible for a notary public commission. Each applicant must 146 swear or affirm on the application that the information on the 147 application is true and correct.

(3) As part of the oath, the applicant must swear that he
or she has read this chapter and knows the duties,
responsibilities, limitations, and powers of a notary public.

151 (4) An applicant for a notary commission, whether original, 152 renewal, or subsequent, must submit proof that the applicant 153 has, within 1 year before submitting the application, completed 154 at least 3 hours of interactive or classroom instruction 155 covering the duties of the notary public, including electronic 156 notarization. Courses satisfying this section may be offered by 157 any public or private-sector person or entity registered with 158 the department and must include a core curriculum approved by 159 the department.

160 (5) The department shall, on an annual basis, randomly 161 select 1 percent of notary public applicants to verify whether 162 each of the selected applicant's have accurately reported the 163 existence of a misdemeanor conviction under s. 839.13, any 164 felony conviction, or the restoration of the applicant's civil 165 rights. If the department determines that an applicant has 166 misrepresented information relating to a felony conviction or 167 restoration of civil rights, the department shall notify the 168 applicant that he or she is ineligible to become a notary 169 public.

170 (6) By December 1 of each year, the department shall report 171 to the Governor, the President of the Senate, and the Speaker of 172 the House of Representatives a summary of its findings, 173 including:

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| 174 | (a) The number of applicants it initially identifies and         |
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| 175 | finally determines have misrepresented information relating to a |
| 176 | misdemeanor conviction under s. 839.13, a felony conviction, or  |
| 177 | restoration of civil rights;                                     |
| 178 | (b) Problems associated with implementation of the               |
| 179 | requirement to verify an applicant's statements relating to a    |
| 180 | felony conviction or restoration of civil rights;                |
| 181 | (c) The sufficiency of resources to verify an applicant's        |
| 182 | conviction of a misdemeanor under s. 839.13, a felony, or        |
| 183 | restoration of civil rights; and                                 |
| 184 | (d) Any other information the department deems pertinent to      |
| 185 | include in the report.   |
| 186 | (7) The department shall conspicuously place the following       |
| 187 | statement on the notary application form:                        |
| 188 |  |
| 189 | Please note that the required criminal history                   |
| 190 | information required on this form is subject to                  |
| 191 | verification through the Florida Crime Information               |
| 192 | Center and National Crime Information Center criminal            |
| 193 | information systems. The submission of a false                   |
| 194 | statement relating to a person's criminal history or             |
| 195 | restoration of the person's civil rights constitutes a           |
| 196 | violation of s. 817.155, a third-degree felony, and is           |
| 197 | punishable as provided in s. 775.082, s. 775.083, or             |
| 198 | <u>s. 775.084.</u>   |
| 199 | (8) The Department of Law Enforcement may charge the             |
| 200 | department a fee of \$ for each level 1 criminal history         |
| 201 | record check performed using the Florida Crime Information       |
| 202 | Center criminal information system.                              |
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| 203 | (9) A notary applicant is not eligible to be appointed or                        |
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| 204 | commissioned as a notary if he or she has been convicted of a                    |
| 205 | misdemeanor under s. 839.13 for falsifying records or any                        |
| 206 | felony, unless the applicant's civil rights have been restored.                  |
| 207 | (10) (4) The Governor may suspend a notary public for any of                     |
| 208 | the grounds provided in s. 7, Art. IV of the State Constitution.                 |
| 209 | Grounds constituting malfeasance, misfeasance, or neglect of                     |
| 210 | duty include, but are not limited to, the following:                             |
| 211 | (a) A material false statement on the application.                               |
| 212 | (b) A complaint found to have merit by the Governor.                             |
| 213 | (c) Failure to cooperate or respond to an investigation by                       |
| 214 | the <u>department or</u> Governor's office <del>or the Department of State</del> |
| 215 | regarding a complaint.   |
| 216 | (d) Official misconduct as defined in s. 838.022.                                |
| 217 | (e) False or misleading advertising relating to notary                           |
| 218 | public services.   |
| 219 | (f) Unauthorized practice of law.  |
| 220 | (g) Failure to report a change in business or home address                       |
| 221 | or telephone number, or failure to submit documentation to                       |
| 222 | request an amended commission after a lawful name change, within                 |
| 223 | the specified period of time.  |
| 224 | (h) Commission of fraud, misrepresentation, or any                               |
| 225 | intentional violation of this chapter.   |
| 226 | (i) Charging fees in excess of fees authorized by this                           |
| 227 | chapter.   |
| 228 | (j) Failure to maintain the bond required by this <u>chapter</u>                 |
| 229 | section.   |
| 230 | (k) Falsifying records under s. 839.13.  |
| 231 | (11) <mark>(5)</mark> (a) If a notary public receives notice from the            |
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department of State that <u>he or she has been suspended from his</u> or her office has been declared vacant, the notary <u>public</u> shall forthwith mail or deliver to the <u>department</u> <del>Secretary of State</del> his or her notary commission.

236 (b) A notary public who wishes to resign his or her 237 commission, or a notary public who does not maintain legal 238 residence in this state during the entire term of appointment, 239 or a notary public whose resignation is required by the 240 Governor, shall send a signed letter of resignation to the 241 Governor and shall return his or her certificate of notary 242 public commission to the department. The resigning notary public 243 shall destroy his or her official notary public seal of office, 244 unless the Governor requests its return.

245 <u>(12)(6)</u> <u>A</u> No person may <u>not</u> be automatically reappointed as 246 a notary public. The application process must be completed 247 regardless of whether an applicant is requesting his or her 248 first notary commission, a renewal of a commission, or any 249 subsequent commission.

250 (13) (7) (a) A notary public shall, prior to executing the 251 duties of the office and throughout the term of office, give 252 bond, payable to any individual harmed as a result of a breach 253 of duty by the notary public acting in his or her official 254 capacity, in the amount of \$7,500, conditioned for the due 255 discharge of the office and shall take an oath that he or she 256 will honestly, diligently, and faithfully discharge the duties 257 of the notary public. The bond shall be approved and filed with 258 the department of State and executed by a surety company for 259 hire duly authorized to transact business in this state. 260 (b) Any notary public whose term of appointment extends

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261 beyond January 1, 1999, is required to increase the amount of 262 his or her bond to \$7,500 only upon reappointment on or after 263 January 1, 1999.

264 (c) Beginning July 1, 1996, Surety companies for hire which 265 process notary public applications, oaths, affidavits of 266 character, and bonds for submission to the department of State 267 must properly submit these documents in a software and hard copy 268 format approved by the department of State.

(14) (8) Any Upon payment to any individual harmed as a 269 270 result of a breach of duty by the notary public, the entity 271 issuing bonds for notaries public must annually report to the 272 department whether any bonds have been paid and, if bonds have 273 been paid, the report must include the circumstances that led to 274 each claim. If an entity issuing bonds does not provide the 275 required annual report to the department by January 1, the 276 department may not accept bonding certificates from the entity 277 until the entity submits the report to the department who has 278 issued the bond for the notary public shall notify the Governor 279 of the payment and the circumstances which led to the claim.

280 (15) Subsections (5) and (6), which require the department 281 to verify certain criminal history information of notary public 282 applicants and provide a related annual report, expire December 283 31, 2015.

284 Section 3. Subsections (3) and (9) of section 117.05, 285 Florida Statutes, are amended to read:

286 117.05 Use of notary commission; unlawful use; notary fee; 287 seal; duties; employer liability; name change; advertising; 288 photocopies; penalties.-

289

(3) (a) A notary public seal shall be affixed to all

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290 notarized paper documents and shall be of the rubber stamp type 291 and shall include the words "Notary Public-State of Florida." 292 The seal shall also include the name of the notary public, the 293 date of expiration of the commission of the notary public, and 294 the commission number. The rubber stamp seal must be affixed to 295 the notarized paper document in photographically reproducible 296 black ink. Every notary public shall print, type, or stamp below 297 his or her signature on a paper document his or her name exactly 298 as commissioned. An impression-type seal may be used in addition 299 to the rubber stamp seal, but the rubber stamp seal shall be the 300 official seal for use on a paper document, and the impression-301 type seal may not be substituted therefore therefor.

302 (b) Any notary public whose term of appointment extends 303 beyond January 1, 1992, is required to use a rubber stamp type 304 notary public seal on paper documents only upon reappointment on 305 or after January 1, 1992.

306 <u>(b)(c)</u> The notary public official seal and the certificate 307 of notary public commission are the exclusive property of the 308 notary public and must be kept under the direct and exclusive 309 control of the notary public. The seal and certificate of 310 commission must not be surrendered to an employer upon 311 termination of employment, regardless of whether the employer 312 paid for the seal or for the commission.

313 <u>(c) (d)</u> A notary public whose official seal is lost, stolen, 314 or believed to be in the possession of another person shall 315 immediately notify the Department of State or the Covernor in 316 writing.

317 <u>(d) (e)</u> Any person who unlawfully possesses a notary public 318 official seal or any papers or copies relating to notarial acts

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319 <u>commits</u> is guilty of a misdemeanor of the second degree, 320 punishable as provided in s. 775.082 or s. 775.083.

321 (9) Any notary public who lawfully changes his or her name 322 shall, within 60 days after such change, request an amended 323 commission from the Department of State Secretary of State and 324 shall send \$25, his or her current commission, and a notice of 325 change form, obtained from the Department of State Secretary of 326 State, which shall include the new name and contain a specimen 327 of his or her official signature. The Department of State 328 Secretary of State shall issue an amended commission to the 329 notary public in the new name. A rider to the notary public's 330 bond must accompany the notice of change form. After submitting the required notice of change form and rider to the Department 331 332 of State Secretary of State, the notary public may continue to perform notarial acts in his or her former name for 60 days or 333 334 until receipt of the amended commission, whichever date is 335 earlier.

336 Section 4. Section 117.103, Florida Statutes, is amended to 337 read:

338 117.103 Certification of notary's authority by the 339 Department of State Secretary of State.-A notary public is not required to record his or her notary public commission in an 340 office of a clerk of the circuit court. If certification of the 341 342 notary public's commission is required, it must be obtained from 343 the Department of State Secretary of State. Upon the receipt of 344 a written request and a fee of \$10 payable to the Department of 345 State Secretary of State, the Department of State Secretary of State shall issue a certificate of notarial authority, in a form 346 347 prescribed by the Department of State Secretary of State, which

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348 shall include a statement explaining the legal qualifications 349 and authority of a notary public in this state.

350 Section 5. Subsections (2) and (4) of section 117.107, 351 Florida Statutes, are amended to read:

352

117.107 Prohibited acts.-

(2) A notary public may not sign notarial certificates using a facsimile signature stamp unless the notary public has a physical disability that limits or prohibits his or her ability to make a written signature and <del>unless</del> the notary public has first submitted written notice to the Department of State with an exemplar of the facsimile signature stamp.

(4) A notary public may not take the acknowledgment of or administer an oath to a person whom the notary public actually knows to have been adjudicated mentally incapacitated by a court of competent jurisdiction, <u>if where</u> the acknowledgment or oath necessitates the exercise of a right that has been removed pursuant to s. 744.3215(2) or (3), and where the person has not been restored to capacity as a matter of record.

366 Section 6. Subsection (11) of section 668.50, Florida 367 Statutes, is amended to read:

368

369

668.50 Uniform Electronic Transaction Act.-

(11) NOTARIZATION AND ACKNOWLEDGMENT.-

370 (a) If a law requires a signature or record to be 371 notarized, acknowledged, verified, or made under oath, the 372 requirement is satisfied if the electronic signature of the 373 person authorized by applicable law to perform those acts, 374 together with all other information required to be included by 375 other applicable law, is attached to or logically associated 376 with the signature or record. Neither a rubber stamp nor an

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377 impression type seal is required for an electronic notarization. 378 (b) A first-time applicant for a notary commission must 379 submit proof that the applicant has, within 1 year prior to the 380 application, completed at least 3 hours of interactive or 381 classroom instruction, including electronic notarization, and 382 covering the duties of the notary public. Courses satisfying this section may be offered by any public or private sector 383 person or entity registered with the Executive Office of the 384 385 Governor and must include a core curriculum approved by that 386 office.

387 Section 7. <u>The sum of \$120,000 in recurring funds from the</u> 388 <u>Operating Trust Fund is appropriated to the Department of State</u> 389 <u>and one full-time equivalent position, with associated salary</u> 390 <u>rate of 38,652 is authorized, for the 2010-2011 fiscal year for</u> 391 <u>the purpose of carrying out the provisions of this act related</u> 392 <u>to notaries public.</u>

393 Section 8. Except as otherwise expressly provided in this 394 act and except for this section, which shall take effect July 1, 395 2010, this act shall take effect January 1, 2011.