A bill to be entitled 1 2 An act relating to locksmith services; creating part XII 3 of ch. 559, F.S.; providing a short title; providing 4 findings and purpose; providing definitions; providing 5 exemptions from the application of the part; requiring the 6 licensure of locksmith services businesses and locksmith 7 referral services by the Department of Agriculture and 8 Consumer Services; specifying licensure and application requirements; requiring license fees; authorizing the 9 waiver or reduction of fees under certain circumstances; 10 providing for expiration of licenses; requiring 11 fingerprinting and background screening for criminal 12 13 records checks of the owner and certain other persons 14 affiliated with a locksmith services business; specifying 15 background screening requirements; disqualifying certain 16 persons from performing locksmith services based upon background screening; requiring the Department of Law 17 Enforcement to retain the fingerprints and search arrest 18 19 records against the fingerprints; requiring fees for background screening; requiring the Department of Law 20 21 Enforcement to provide certain records to the Department 22 of Agriculture and Consumer Services upon request; 23 authorizing licensure by endorsement under certain 24 circumstances; providing license renewal requirements and 25 procedures; providing for the denial, suspension, 26 revocation, or refusal to renew a license under certain 27 circumstances; requiring a locksmith services business to 28 maintain liability insurance; prohibiting the performance

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of locksmith services except by certain persons; authorizing locksmiths, automotive-only locksmiths, and apprentice locksmiths to perform locksmith services under certain circumstances; establishing qualifications and training requirements for locksmiths, automotive-only locksmiths, and apprentice locksmiths; requiring locksmith services businesses to keep certain records and issue photo identification cards to locksmiths, automotive-only locksmiths, and locksmith apprentices; requiring display of photo identification cards and licenses; requiring a locksmith services business to display its license, license number, and other information in all advertising; requiring a locksmith services business to accept certain methods of payment and keep certain business records; authorizing the review of records by the department; prohibiting certain acts relating to the possession of locksmith tools; specifying certain prohibited acts relating to the operation of a locksmith services business; providing civil penalties and remedies; providing administrative remedies and penalties; providing that a violation of the act is a deceptive and unfair trade practice; providing criminal penalties; requiring the department to adopt rules; providing for the deposit and use of certain funds; preempting to the state the regulation of locksmith services, locksmiths, and locksmith services businesses; prohibiting the issuance or renewal of local business tax receipts to locksmith services businesses except under certain circumstances;

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creating the Florida Locksmith Services Advisory Council within the department; providing membership and terms; providing operating procedures and duties; requiring the department to provide administrative and staff support; providing an effective date.

Be It Enacted by the Legislature of the State of Florida:

Section 1. Part XII of chapter 559, Florida Statutes, consisting of sections 559.941, 559.942, 559.943, 559.944, 559.945, 559.946, 559.947, 559.948, 559.949, 559.95, 559.951, 559.952, 559.953, 559.954, 559.955, 559.956, 559.957, 559.958, 559.959, 559.96, 559.961, and 559.962, is created to read:

PART XII

LOCKSMITH SERVICES

559.941 Short title.--This part may be cited as the "Florida Locksmith Services Act."

559.942 Findings and purpose. -- The Legislature finds that:

- (1) Locksmiths operate in the public trust to service, secure, and protect persons and property.
- (2) Locksmiths must be trained in regulations and laws applicable to their profession, including, but not limited to, the federal Americans with Disabilities Act, the Florida Building Code, the Florida Fire Prevention Code, and the Life Safety Code, and must be trained in the proper installation and maintenance of security devices, motor vehicle locks, keys, and built-in security systems.

(3) The purpose of this part is to provide for the

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licensing and regulation of locksmith services businesses in this state which are necessary to protect the public from the misuse of locksmithing knowledge, supplies, manuals, and equipment that threaten public safety and security.

- 559.943 Definitions.--As used in this part, the term:
- (1) "Advertise" means to advise, announce, give notice of, publish, or call attention to by use of oral, written, or graphic statement made in a newspaper or other publication or on radio or television; made in any other electronic medium; contained in any notice, handbill, sign, including signage on any vehicle, flyer, catalog, or letter; or printed on or contained in any tag or label attached to or accompanying any good.
- (2) "Apprentice locksmith" means a natural person who performs locksmith services on behalf of a locksmith services business under the direct and continuous supervision of a locksmith.
- (3) "Automotive-only locksmith" means a locksmith who performs only those locksmith services relating to motor vehicles as described in paragraphs (11)(e)-(g) on behalf of a locksmith services business.
- (4) "Business location" means a physical location where a licensee operates a locksmith services business or, if the licensee is a mobile locksmith services business, the physical location where the licensee's records are kept.
- (5) "Department" means the Department of Agriculture and Consumer Services.
 - (6) "Key duplication machine" means a device capable of

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copying or reproducing keys.

- (7) "Licensee" means a locksmith services business licensed under this part.
- (8) "Lock" means a mechanical, electromechanical, electronic, or electromagnetic device or system, including, but not limited to, any peripheral hardware such as, a closed-circuit television system, wireless or infrared transmitter, card reader, keypad, or biometric scanner, that is designed to control access to and egress from a door, gate, safe, vault, safe-deposit box, motor vehicle, or other enclosure or that is designed to control the use of such an enclosure.
- (9) "Locksmith" means a natural person who performs any locksmith services on behalf of a locksmith services business.

 The term includes an automotive-only locksmith but does not include a person whose activities are limited to making duplicate keys.
- (10) "Locksmith referral service" means the advertisement of locksmith services in this state by a person who does not perform the locksmith services but who subcontracts with, or refers the customer to, another locksmith services business for the performance of the locksmith services.
 - (11) "Locksmith services" means:
- (a) Selling, installing, servicing, repairing, repinning, recombinating, and adjusting locks, safes, vaults, or safedeposit boxes.
 - (b) Originating, duplicating, and copying keys.
- (c) Opening, bypassing, and neutralizing locks, safes, vaults, or safe-deposit boxes.

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(d) Creating, documenting, selling, installing, managing, and servicing master key systems.

- (e) Unlocking, bypassing, or neutralizing motor vehicle locks by means other than intended by the manufacturer.
- (f) Originating keys for motor vehicles that includes, if necessary, the programming, reprogramming, or bypassing of any security, transponder, or immobilizer systems or subsequent technology built in by the manufacturer.
- (g) Keying, rekeying, or recombinating motor vehicle locks.

The term does not include contracting as defined in s. 489.505 for which a registration or certification is required under part II of chapter 489.

- (12) "Locksmith services business" means a person who performs or offers to perform locksmith services for compensation, advertises or represents himself or herself as a locksmith services business, or operates a locksmith referral service in this state.
- intended by the user to be used, to open a lock by any means other than the specific method designed for the normal operation of opening the lock. The term includes the locksmith tools described in s. 559.953(2).
- (14) "Master key system" means a system of locks in which a lock is keyed so that it can be operated by its own individual key as well as by a key that operates other locks in the system that are also keyed to their own individual keys.

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(15) "Mobile locksmith services business" means a locksmith services business that operates exclusively from one or more vehicles and not from a specific physical location.

(16) "Motor vehicle" has the same meaning as in s. 559.903(5).

- 559.944 Application of part; exemptions.—This part does not apply to:
- (1) A law enforcement officer, firefighter or voluntary firefighter, emergency medical technician or paramedic, or other government employee or agent who, in his or her official line of duty, performs locksmith services in an emergency situation in which the life of a person, livestock, or an animal generally regarded as a pet is endangered.
- (2) A sales representative who provides a bona fide sales demonstration of products to locksmiths.
- (3) An in-store employee of a hardware store, do-ityourself home products store, or other retail store who rekeys locks being purchased in the store.
- (4) An electrical or alarm system contractor registered or certified under chapter 489 who is acting within the scope of his or her practice.
- (5) A person who lawfully acquires and uses a key duplication machine or key blanks to duplicate keys.
- (6) A property owner or agent of a property owner who maintains a file of key cutting data for a master key system on the property.
- (7) An employee of a financial institution as defined in s. 655.005 who provides safe, safe-deposit box, or vault

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services at the financial institution.

- (8) A motor vehicle dealer as defined in s. 320.27, a motor vehicle repair shop as defined in s. 559.903, or a lock manufacturer or agent of a lock manufacturer who services, installs, repairs, or rebuilds motor vehicle locks or originates and duplicates motor vehicle keys.
 - (9) Building trades personnel who:
- (a) Install locks or locking devices on a construction project that requires a building permit; or
- (b) Install locks or locking devices for home repair or improvement, if the locks are designed for installation by the customer and such home repair or improvement is part of a larger repair or replacement project.
- (10) A wrecker operator as defined in s. 1.01(15) who possesses or uses car-opening tools as described in s. 559.953(2)(b) which are necessary to unlock vehicles, if the wrecker operator does not advertise locksmith services or otherwise advertise himself or herself as a locksmith.
- (11) An automobile club as defined in s. 627.8405(1) when towing a motor vehicle for a club member or assisting a club member to enter a locked motor vehicle.
- (12) A hardware store, do-it-yourself home product store, or other retail store that sells locks and safes which are designed for use and installation by the customer without professional assistance.
 - 559.945 Locksmith services business; licensure.--
- 223 (1) A person may not perform or offer to perform locksmith
 224 services for compensation, advertise or represent himself or

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herself as a locksmith services business, or operate a locksmith referral service in this state unless the person is licensed under this part. However, a locksmith or apprentice locksmith performing locksmith services on behalf of a licensee is not required to obtain a separate license. An application for licensure must be submitted to the department in the format prescribed by the department and must include, at a minimum, the following:

(a) The full legal name and mailing address of the applicant.

- (b) Each name under which the applicant does business in this state and, if the applicant is doing business under a fictitious name, the date on which the applicant registered the fictitious name with the Department of State.
- (c) The mailing address, street address, and telephone number of the applicant's principal business location and, if the applicant performs locksmith services or operates a locksmith referral service at more than one business location, the mailing address, street address, and telephone number of each additional business location.
- (d) If the applicant is not a natural person, a statement
 of:
- 1. The applicant's type of business entity, such as a corporation, partnership, or other limited liability corporation.
 - 2. The applicant's federal employer identification number.
- 3. Whether the applicant is a foreign or domestic business entity, the state and date of incorporation, the charter number,

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253 and the date that the applicant first registered with the
254 Department of State to do business in the state.

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- (e) Each corporate, fictitious, or other business or trade name under which any owner of the locksmith services business operated, was known, or did business as a locksmith services business within 5 years before the date of the application.
 - (f) The full name, address, and telephone number of:
- 1. Each locksmith, automotive-only locksmith, and apprentice locksmith who performs locksmith services on behalf of the applicant.
- 2. Each officer and director of the corporation, their official positions, and corporate offices, if the applicant is a corporation.
- 3. Each general partner, if the applicant is a partnership.
- 4. Each managing member, if the applicant is a limited liability corporation.
- 5. The owner of the applicant, if the applicant is a proprietorship.
- 6. The applicant's registered agent for service of process in this state.
- (g) The number of locksmiths that the applicant currently employs or intends to employ.
 - (2) Each application must be accompanied by:
- 277 (a) Payment of a nonrefundable biennial license fee,
 278 calculated as follows:
- 279 <u>1. If the applicant employs one to five locksmiths, an</u> 280 amount not to exceed \$800.

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2. If the applicant employs six or more locksmiths, an amount not to exceed \$1,600.

- 3. If the applicant operates a locksmith referral service but does not employ any locksmiths, an amount not to exceed \$800.
- If the department determines that the biennial license fees established under this subsection for an initial or renewal application impose a significant financial hardship upon the applicant, the department may waive or reduce the fees to the amount necessary to alleviate the hardship.
- (b) Proof of liability insurance coverage as required in s. 559.95.
- (c) For each person listed in paragraph (1)(f), a set of fingerprints submitted in the manner prescribed by the department, an affidavit of the person's criminal history, if any, and payment of any fees or costs required under s. 559.946 for background screening.
- (3) (a) The department shall issue a license to each applicant in the format prescribed by the department in accordance with s. 120.60. The license must show at least the name, the street address of each business location listed in the application pursuant to paragraph (1)(c), and the license number of the locksmith services business. If the applicant is a mobile locksmith services business, the license must show the residence address of the owner, if different than the street address of the business location where the applicant's records are kept.
 - (b) A license issued under this part may not be

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transferred or assigned and is valid only for the licensee and the business locations for which it is issued.

- (c) A locksmith services business license is valid for 2 years from the date of issuance. To provide for the biennial renewal of licenses under s. 559.948, the department may adopt rules to stagger the license expiration dates over a 2-year period.
- (4) (a) A licensee must notify the department in writing at least 30 days before changing a locksmith services business location. The department shall issue to the licensee an amended license that shows the new business location.
- (b) Within 10 days after a person listed in paragraph (1) (f) begins his or her duties with a licensee, the licensee must submit a set of the person's fingerprints in the manner prescribed by the department, an affidavit of the person's criminal history, if any, and payment of any fees or costs required under s. 559.946 for background screening.
- 559.946 Locksmith services businesses; fingerprinting and background screening; disqualification.--
- (1) (a) Each person listed in s. 559.945(1)(f) must be fingerprinted and undergo background screening for criminal justice information as defined in s. 943.045. The department shall submit each set of fingerprints to the Department of Law Enforcement for statewide criminal records checks, and the Department of Law Enforcement shall forward the fingerprints to the Federal Bureau of Investigation for federal criminal records checks. The cost of the fingerprint processing and criminal records checks shall be borne by the locksmith services business

or the person required to be fingerprinted and shall be paid to the department. The Department of Law Enforcement shall submit a monthly invoice to the department for the fingerprint processing and criminal records checks performed during the month, and the department shall pay the invoice from the fees collected. The results of the criminal records checks shall be returned to the department, and the department shall screen the results to determine whether the person is disqualified under subsection (2).

- (b) If a legible set of fingerprints, as determined by the Department of Law Enforcement or the Federal Bureau of Investigation, cannot be obtained after two attempts, the department shall determine whether the person is disqualified based upon criminal records checks under the person's name conducted by the Department of Law Enforcement and the Federal Bureau of Investigation.
- (2) (a) A person required to undergo background screening pursuant to this section must not have been convicted or incarcerated as a result of having been convicted of a crime involving trespass, burglary, theft, larceny, dealing in stolen property, receiving stolen property, embezzlement, obtaining property by false pretenses, possession of altered property, or any other fraudulent or dishonest dealing within the previous 10 years.
- (b) The department may grant a person disqualified under paragraph (a) an exemption from disqualification for:
- 1. Any felony committed more than 3 years before the date of disqualification.

2. Any misdemeanor.

- 3. Any misdemeanor or noncriminal offense that was a felony when it was committed.
- (c) In order for the department to grant an exemption, the disqualified person must demonstrate by clear and convincing evidence that he or she should not be disqualified. A disqualified person seeking an exemption has the burden of setting forth sufficient evidence of rehabilitation, including, but not limited to, the circumstances surrounding the criminal incident for which an exemption is sought, the time period that has elapsed since the incident, the nature of the harm caused to the victim, and the history of the disqualified person since the incident, or any other evidence or circumstances indicating that the disqualified person will not present a danger to the public if an exemption is granted.
- (3) (a) All fingerprints submitted to the Department of Law Enforcement as required by this section shall be retained by the Department of Law Enforcement in a manner provided by rule and entered in the statewide automated fingerprint identification system authorized by s. 943.05(2)(b). The fingerprints shall thereafter be available for all purposes and uses authorized for arrest fingerprints entered in the statewide automated fingerprint identification system pursuant to s. 943.051.
- (b) The Department of Law Enforcement shall search all arrest fingerprints received under s. 943.051 against the fingerprints retained in the statewide automated fingerprint identification system under paragraph (a). Any arrest record that is identified with the retained fingerprints of a person

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subject to background screening under this section shall be reported to the department. Each locksmith services business must participate in the search process by notifying the department of any change in a person's status as a person listed s. 559.945(1)(f) if, as a result of the change, the person's fingerprints are no longer required to be retained under paragraph (a).

- (c) Each licensee shall pay to the department a fee for the cost of retaining the fingerprints and performing the ongoing searches of arrest records under paragraph (b). The Department of Law Enforcement shall submit an invoice to the department for the fingerprints retained and searches performed, and the department shall pay the invoice from the fees collected. The Department of Law Enforcement shall adopt rules establishing the amount of the fee and procedures for retaining the fingerprints, performing the searches, and disseminating the search results. The department shall notify the Department of Law Enforcement of any change in a person's status as a person listed s. 559.945(1)(f) if, as a result of the change, the person's fingerprints are no longer required to be retained under paragraph (a).
- (4) Before expiration of the time limit in s. 120.60 for approving an application, if the department does not receive criminal justice information for any person listed in s.

 559.945(1)(f), or receives criminal justice information that includes a crime that may disqualify the person but does not include a final disposition of the crime, the time limit in s.

 120.60 for approving the application is extended until the

department receives final disposition of the crime or proof of restoration of civil rights.

- (5) The Department of Law Enforcement shall provide the department, upon request, with any criminal justice information in its possession of a person who is:
- (a) A licensee or applicant for a license under this part; or
- (b) Employed by a licensee or applicant for a license under this part.
 - 559.947 Licensure by endorsement.--

- (1) A person may be licensed as a locksmith services business in this state upon applying to the department, remitting the nonrefundable biennial license fee calculated as required in s. 559.945(2)(a), and demonstrating to the department that the applicant:
- (a) Meets the qualifications for licensure in s. 559.945; or
- (b) Holds a valid locksmith services business license, or the equivalent thereof, issued by another state, territory, or possession of the United States, the District of Columbia, or the Commonwealth of Puerto Rico with which the department has established reciprocity.
- (2) The department may establish reciprocity with other states, territories, or possessions of the United States, the District of Columbia, or the Commonwealth of Puerto Rico and may adopt criteria for establishing reciprocity, subject to the following:
 - (a) The licensing requirements of the other state,

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territory, or possession must substantially meet or exceed the requirements of s. 559.945.

- (b) The other state, territory, or possession must issue a license, or the equivalent thereof, to a locksmith services business that is licensed in this state and seeks to do business in the other state, territory, or possession.
- 559.948 License renewal.--Each locksmith services business license must be renewed biennially on or before the license's expiration date. To apply for renewal of a license, the licensee must submit each of the following to the department:
- (1) A renewal application in the format prescribed by the department that includes the information required for initial licensure in s. 559.945(1).
- (2) Payment of the nonrefundable biennial license fee, calculated as required in s. 559.945(2)(a).
- (3) Proof of liability insurance coverage as required in s. 559.95.
- (4) For each person listed in s. 559.945(1)(f), an updated affidavit of the person's criminal history, if any.
- (5) For each person listed in s. 559.945(1)(f) who has not undergone background screening, a set of fingerprints submitted in the manner prescribed by the department, an affidavit of the person's criminal history, if any, and payment of any fees or costs required under s. 559.946.
- 559.949 Denial, suspension, revocation, or refusal to renew license. -- The department may deny, suspend, revoke, or refuse to renew the license of a locksmith services business based upon a determination that the locksmith services business

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or any person listed in s. 559.945(1)(f):

- (1) Failed to meet the requirements for licensure as provided in this part;
- (2) Is disqualified based upon background screening
 pursuant to s. 559.946(2);
- (3) Failed to satisfy a civil penalty, administrative fine, or other penalty arising out of an administrative or enforcement action brought by any governmental agency;
- (4) Received any civil, criminal, or administrative adjudication in any jurisdiction; or
- (5) Has had a judgment entered against the business or person in any action brought under the Florida Deceptive and Unfair Trade Practices Act in part II of chapter 501.
 - 559.95 Liability insurance.--
- (1) A locksmith services business must maintain current and valid liability insurance coverage of at least \$100,000 per incident for loss or damages resulting from the negligence of the locksmith services business or any of its locksmiths, apprentice locksmiths, employees, or agents.
- (2) The insurance coverage must be issued by an insurance company or carrier licensed to transact business in this state under the Florida Insurance Code. The department shall require a locksmith services business to present a policy or certificate of insurance of the required coverage before issuance or renewal of a license. The department shall be named as a certificateholder in the policy or certificate and must be notified at least 30 days before any changes in insurance coverage.

(3) If a locksmith services business does not maintain the required insurance coverage, the department may immediately suspend the business's license or eligibility for licensure and the business shall immediately cease operating as a locksmith services business. In addition, notwithstanding the availability of administrative relief under chapter 120, the department may seek an immediate injunction in the circuit court of the county in which the business is located that prohibits the locksmith services business from operating until the business complies with this section and imposes a civil penalty not to exceed \$10,000 and reasonable court costs.

559.951 Locksmiths; apprentice locksmiths; photo identification cards; display of license and license number.--

- (1) A person may not perform locksmith services on behalf of a locksmith services business unless the person is the licensee or one of the following:
- (a) Locksmith.--Except as provided in paragraph (b) for an automotive-only locksmith, a locksmith must be 18 years of age or older and complete 16 hours of training, including training in industry ethics, the federal Americans with Disabilities Act, the Florida Building Code, the Florida Fire Prevention Code, and the Life Safety Code.
- (b) Automotive-only locksmith.--An automotive-only locksmith must be 18 years of age or older and complete a training course in industry ethics.
- (c) Apprentice locksmith.--An apprentice locksmith must be

 15 years of age or older and complete a minimum of 16 hours of
 training, including training in industry ethics, the federal

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Americans with Disabilities Act, the Florida Building Code, the Florida Fire Prevention Code, and the Life Safety Code. An apprentice locksmith may perform locksmith services only under the direct and continuous supervision of a locksmith or automotive-only locksmith. An apprentice locksmith may not perform or contract to perform locksmith services without the express approval of his or her supervising locksmith. The supervising locksmith is responsible for any violation of this part committed by the apprentice locksmith.

- (2) (a) Except as provided in paragraph (b) for an automotive-only locksmith, every 2 years, a locksmith must complete at least 16 hours of training, including training on the federal Americans with Disabilities Act, the Florida Building Code, the Florida Fire Prevention Code, and the Life Safety Code.
- (b) Every 2 years, an automotive-only locksmith must complete at least 8 hours of industry-related training. The training must include, but is not limited to, training in industry ethics.
- (3) Each locksmith services business must maintain a personnel record of each locksmith, automotive-only locksmith, and apprentice locksmith who performs locksmith services on behalf of the licensee. The personnel record must include:
- (a) Two copies of a photograph taken of the locksmith, automotive-only locksmith, or apprentice locksmith within 10 days after the date that he or she begins to perform locksmith services on behalf of the licensee. One copy shall be used for the locksmith's or apprentice's photo identification card. The

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second copy shall be retained in his or her personnel record.

Both copies of the photograph shall be replaced with a current photograph at least once every 2 calendar years.

- (b) An affidavit of the locksmith's, automotive-only locksmith's, or apprentice locksmith's criminal history, if any, and the results of the background screening conducted pursuant to s. 559.946.
- (c) Documentation provided by the locksmith services business that demonstrates completion of the training required in subsections (1) and (2).
- (4) Each locksmith services business shall issue a photo identification card to each locksmith, automotive-only locksmith, and apprentice locksmith performing locksmith services on behalf of the licensee. A photo identification card must contain the name and photograph of the locksmith or apprentice, the name of the locksmith services business, and the license number. The photo identification card must also include:
 - (a) For a locksmith, the word "Locksmith."
- (b) For an automotive-only locksmith, the phrase "Automotive-Only Locksmith."
- (c) For an apprentice locksmith, the word "Apprentice."
- Each locksmith, automotive-only locksmith, and apprentice locksmith must display the photo identification card on his or her person at all times while performing locksmith services.
- (5) A locksmith services business must display a copy of its locksmith services business license at each business location in a manner easily readable by the general public. A

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mobile locksmith services business shall keep a copy of the license in each service vehicle for immediate presentation to any law enforcement officer, state or local official, or member of the general public upon request.

- (6) Each advertisement or other form of advertising, each service vehicle, and each work order, invoice, sales receipt, or other business form of a licensee must include the license number and name of the locksmith services business as they appear on the license issued by the department.
- 559.952 Acceptable forms of payment; locksmith services business records.--
- (1) A locksmith services business shall accept at least two of the following methods of payment:
- (a) Cash, cashier's check, money order, or traveler's check;
- (b) Valid personal check, showing upon its face the name and address of the person or an authorized representative for whom the locksmith services were performed; or
- (c) Valid credit card, which includes, but is not limited to, Visa or MasterCard.
- (2) A locksmith services business shall clearly and conspicuously disclose to the person requesting locksmith services in a work order, invoice, or sales receipt the methods of payment that the locksmith services business accepts.
- (3) (a) A locksmith services business must retain a copy of each work order, invoice, and sales receipt for at least 2 years.
 - (b) Each work order, invoice, and sales receipt must

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617 include the name of the person performing the service.

- (c) A copy of each work order, invoice, and sales receipt must be readily available for inspection at any time during normal business hours by the department.
 - 559.953 Locksmith tools; exemptions; prohibited acts.--
- (1) This section does not apply to:
- 623 (a) A licensee.

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- (b) A locksmith or apprentice locksmith performing locksmith services on behalf of a licensee.
- (c) A recovery agent licensed under part IV of chapter 493.
 - (d) A wrecker operator as defined in s. 1.01(15).
- (e) A lock manufacturer or the lock manufacturer's agent who has a reasonable need to possess locksmith tools, implements, or outfits for demonstration, testing, or research purposes.
- (2) Except as otherwise provided in subsection (1), a person may not obtain, own, or possess locksmith tools, implements, or outfits, in any format, either in person, through an intermediary, through mail order, or by any other procurement method. As used in this subsection, the term "locksmith tools" includes, but is not limited to:
- (a) A bump key, which is a fabricated, specially shaped or modified key intended to be used to unlock a lock by any means other than the specific method designed for the normal operation of opening the lock.
- (b) A car-opening tool, which is a metal, cloth, nylon, rubber, or plastic tool or device designed to enter, bypass, or

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otherwise overcome the locking systems or locking mechanisms of a motor vehicle by any means other than the specific method designed for the normal operation of opening the lock.

- (c) A manual or codebook, which is a compilation, in any form, of key codes.
- (d) A code-grabbing device, which is a device that can receive, record, or receive and record the code signal sent by the transmitter of a motor vehicle's security, alarm, or immobilizer system and play back the signal to disarm, bypass, or neutralize the system.
- (e) A lock pick, which is a manual, electric, or electronic tool or device used to bypass, override, or neutralize a lock by any means other than the specific method designed for the normal operation of opening the lock.
- (f) A manipulation key, which is a key other than a change or master key that can be variably positioned or manipulated in a keyway to bypass, override, or neutralize a lock by any means other than the specific method designed for the normal operation of opening the lock. As used in this paragraph, the term "manipulation key" includes wiggle and bump keys.
- (g) A safe-opening tool, which is a tool designed, or intended by the user to be used, to open a safe, safe-deposit box, or similar object by means other than that which is intended by the manufacturer of the safe, vault, safe-deposit box, or similar object for normal opening.
- (h) A tryout key, which is a manipulation key that may or may not be one of a set of similar keys used for a specific series, keyway, or brand of lock to open, bypass, override, or

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673 neutralize a lock by means other than intended by the 674 manufacturer. 675 559.954 Prohibited acts.--676 (1) A person may not: 677 (a) Perform or offer to perform locksmith services without 678 having or acting under a valid license issued by the department 679 under this part. 680 (b) Advertise or represent himself or herself as a 681 locksmith services business without having a valid license 682 issued by the department under this part. 683 Operate a locksmith referral service without having a 684 valid license issued by the department under this part. 685 (2) A licensee, or a locksmith, apprentice locksmith, or 686 other person acting on behalf of a licensee, may not: 687 (a) Fraudulently misuse any consumer's credit card. 688 (b) Require a consumer to waive his or her rights provided 689 in this part as a precondition to the performance of locksmith 690 services. 691 (c) Fail or refuse, after notice, to provide any law 692 enforcement officer or the department with any document or 693

- record or disclose any information required to be produced or disclosed.
- (d) Employ or contract with any person disqualified under s. 559.946 to perform locksmith services on behalf of the licensee.
- (e) Submit to the department the fingerprints of a person other than the person for whom fingerprints must be submitted pursuant to s. 559.946 or fail to submit replacement

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fingerprints for a locksmith or apprentice locksmith whose original fingerprint submissions are returned to the department as unclassifiable by the screening agency.

- (f) Use a mailing address, registration facility, drop box, or answering service in the promotion, advertisement, solicitation, or sale of locksmith services, unless the street address of the licensed business location is clearly disclosed during any telephone solicitation and is prominently and conspicuously disclosed in all advertisements and on the work orders, invoices, and sales receipts.
- (g) Operate as a locksmith services business at a business location other than the location that appears on the license issued by the department.
- (h) Make a false statement in response to a request or investigation by the department, the Department of Legal Affairs, a law enforcement officer, or a state attorney.
- (i) Make a material false statement in an application, document, or record required to be submitted or kept under this part.
- (j) Commit any other act of fraud or misrepresentation or fail to disclose a material fact.
- (k) Disclose or permit the disclosure of any consumer information without the consumer's written approval, except as authorized by this part.
- (1) Violate this part or any rule adopted or order issued under this part.
 - 559.955 Civil penalties; remedies.--
 - (1) A consumer injured by a violation of this part may

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bring an action in the appropriate court for relief. The court shall award reasonable costs and attorney's fees to the prevailing party. The consumer may also bring an action for injunctive relief in the circuit court.

- (2) (a) The department may bring an action in a court of competent jurisdiction to recover any penalties or damages authorized in this part and for injunctive relief to enforce this part.
- (b) The department may seek a civil penalty of up to \$10,000 for each violation of this part.
- (c) The department may seek restitution for and on behalf of any consumer injured by a violation of this part.
- (3) An agreement or representation that waives, limits, restricts, or avoids any duty, obligation, or requirement of a locksmith services business, as provided in this part, is void.
- (4) A remedy provided in this part is in addition to any other remedy otherwise available for the same conduct.
 - 559.956 Administrative remedies; penalties.--
- (1) The department shall process a consumer complaint against a locksmith services business in the manner described in ss. 570.07 and 570.544.
- (2) A locksmith services business shall allow department personnel to enter its business locations for purposes of determining whether the license is current. If department personnel are refused entry or access to the premises, the department may seek injunctive relief in circuit court to enforce this subsection.
 - (3) If the department determines that a locksmith services

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business has violated, or is operating in violation of, this

part or any rules adopted or orders issued under this part, the

department may enter an order doing one or more of the

following:

- (a) Issuing a notice of noncompliance under s. 120.695.
- (b) Imposing an administrative fine not to exceed \$10,000 for each act or omission.
- (c) Directing that the locksmith services business cease and desist specified activities.
- (d) Refusing to issue or renew, suspending, or revoking a license.
- (e) Placing the licensee on probation for a specified period, subject to conditions specified by the department.
- (4) Administrative proceedings that may result in an order imposing any of the penalties specified in subsection (3) are governed by chapter 120.
- (5) In a final order imposing an administrative fine or refusing to issue or renew, suspending, or revoking a license, the department may assess against the sanctioned party the cost of conducting the administrative proceedings, unless the department determines that the offense was inadvertent or done in a good faith belief that the act or omission did not violate a state law or rule. An assessment is limited to the reasonable hourly rate of the hearing officer and the actual cost of recording or transcribing the proceedings.
- (6) (a) The department shall prominently post a "Closed by Order of the Department" sign on a locksmith services business whose license is suspended or revoked. The department shall also

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post a sign on a locksmith services business that is judicially or administratively determined to be operating without a license.

- (b) A person who defaces or removes the sign without written authorization from the department, or a locksmith services business that opens for operation without a license or opens for operation as a locksmith services business while its license is suspended or revoked, commits a misdemeanor of the second degree, punishable as provided in s. 775.082 or s. 775.083.
- (c) A criminal penalty imposed under this subsection shall be in addition to any administrative sanction imposed by the department under subsection (3).
- <u>559.957</u> Deceptive and unfair trade practices.—A person who violates any provision of this part commits an unfair or deceptive trade practice and is subject to the penalties and remedies provided in part II of chapter 501.
 - 559.958 Criminal penalties.--

- (1) A person who violates s. 559.953 or s. 559.954 commits a misdemeanor of the first degree, punishable as provided in s. 775.082 or s. 775.083.
- (2) A person who violates s. 559.953 with the intent of committing burglary, robbery, or larceny commits a felony of the third degree, punishable as provided in s. 775.082, s. 775.083, or s. 775.084.
- 559.959 Rulemaking authority.--The department shall adopt rules pursuant to ss. 120.536(1) and 120.54 to administer this part. The rules shall include, but are not limited to, the

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- (1) Requirements and procedures for the licensure of locksmith services businesses.
- (2) Requirements and procedures for the fingerprinting and background screening of persons listed in s. 559.945(1)(f) for criminal justice information.
- (3) Forms required to implement this part, including license applications, renewal applications, fingerprint submissions, affidavits of criminal history, and photo identification cards.
- (4) Establishment of application, license, renewal, and other reasonable and necessary fees based upon the department's estimate of the costs of administering this part.
- (5) Establishment and periodic update of a background screening fee schedule to incorporate fee changes by the Federal Bureau of Investigation, the Department of Law Enforcement, and other entities involved in conducting the background screenings.
- (6) Methods of obtaining and renewing photographs for photo identification.
 - (7) Use and display of licenses and license numbers.
- 559.96 Deposit and use of revenues from fees, civil penalties, and fines.—Any fees, civil penalties, administrative fines, or other funds collected by the department pursuant to this part shall be deposited in the General Inspection Trust Fund and used to administer this part.
 - 559.961 Preemption; local business tax receipts.--
- 839 (1) Effective July 1, 2011, this part preempts any local 840 act, law, ordinance, or regulation of a county or municipality

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that relates to locksmith services, locksmiths, or locksmith services businesses.

- (2) A county or municipality may not issue or renew a local business tax receipt for a locksmith services business unless the person applying for or renewing the local business tax receipt exhibits a valid license issued by the department.
- 559.962 Florida Locksmith Services Advisory Council.--The Florida Locksmith Services Advisory Council is created within the department to advise and assist the department in carrying out this part.
- (1) The council shall be composed of nine members appointed by the Commissioner of Agriculture, as follows:
- (a) Six industry members must be owners or employees of locksmith services businesses licensed under this part, as follows:
- 1. Five members must be locksmiths who are owners or employees of separate, licensed locksmith services businesses who do not perform automotive-only locksmith services.
- 2. One member must be an automotive-only locksmith who is an owner or employee of a licensed locksmith services business.
- (b) One member must be an electrical contractor certified under part II of chapter 489.
- (c) One member must have private investigative, private security, motor vehicle recovery, or law enforcement experience or expertise.
- (d) One member must be a consumer who is not affiliated with any locksmith services business.

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Each member must be a resident of the state. Each member, except the consumer member, must have at least 3 years of experience and be currently engaged in the profession. Initial industry members must be owners or employees of locksmith services businesses but, notwithstanding paragraph (a), the locksmith services businesses of the initial members are not required to be licensed.

- (2) Members shall be appointed for 4-year terms and must be geographically representative of the state. A member whose term expires shall continue to serve until his or her successor is appointed. A vacancy occurring before the expiration of a member's term shall be filled by the commissioner for the remainder of the term.
- (3) (a) The council shall annually elect a chair and a vice chair from among its appointed members.
- (b) The council shall meet at the call of the chair, upon the request of a majority of its membership, or upon the request of the Commissioner of Agriculture.
- (c) In conducting its meetings, the council shall use accepted rules of procedure. The department shall keep a complete record of each meeting, which must show the names of the members present and actions taken. The department shall keep the records of the council.
- (4) Members of the council shall serve without compensation but are entitled to per diem and travel expenses as provided in s. 112.061.
- (5) The department shall provide administrative and staff support for the council.

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(6) The council may review any rules adopted by the
department pursuant to this part and may advise the department
on matters relating to advancements in industry standards,
practices, and other issues that require technical expertise and
consultation or that promote consumer protection in the
locksmith services industry.

Section 2. This act shall take effect July 1, 2010.