

**The Florida Senate**  
**BILL ANALYSIS AND FISCAL IMPACT STATEMENT**

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

Prepared By: The Professional Staff of the Finance and Tax Committee

BILL: SB 488

INTRODUCER: Senator Lynn

SUBJECT: Vehicle Registration Forms/Voluntary Contribution

DATE: March 30, 2010

REVISED: \_\_\_\_\_

	ANALYST	STAFF DIRECTOR	REFERENCE	ACTION
1.	McManus	Meyer	TR	<b>Favorable</b>
2.	Hansson	Walsh	CF	<b>Favorable</b>
3.	ODonnell	McKee	FT	<b>Favorable</b>
4.			WPSC	
5.				
6.				

**I. Summary:**

This bill requires the Department of Highway Safety and Motor Vehicles (DHSMV), to include a check-off for a voluntary contribution to the Florida Network of Children’s Advocacy Centers, Inc., on each application and renewal form for motor vehicle registration. The Florida Network of Children’s Advocacy Centers, Inc., a not-for-profit organization, has completed the statutory requirements, authorizing it to seek Legislative enactment of the voluntary contribution check-off.

The Revenue Estimating Conference has determined that the bill has an insignificant revenue impact.

This bill substantially amends s. 320.02, F.S.

**II. Present Situation:**

During the 1998 Session, the Legislature created s. 320.023, F.S., which outlines the procedures which an organization must follow prior to seeking Legislative authorization to request the creation of a new voluntary contribution fee and establish a corresponding voluntary check-off on a motor vehicle registration application. The check-off allows a registered owner or registrant of a motor vehicle to voluntarily contribute to one or more of the authorized organizations during a motor vehicle registration transaction. Before the organization is eligible to be listed on the form, it must submit the following required items to DHSMV at least 90 days before the convening of the Regular Session of the Legislature:

- A request for the particular voluntary contribution being sought, describing it in general terms.
- An application fee of up to \$10,000 to defray DHSMV's costs for reviewing the application and developing the check-off, if authorized. State funds may not be used to pay the application fee.
- A short and long-term marketing strategy and a financial analysis outlining the anticipated revenues and the planned expenditure of the revenue to be derived from the voluntary contributions.

DHSMV must discontinue the check-off if less than \$25,000 has been contributed by the end of the fifth year, or if less than \$25,000 is contributed during any subsequent five-year period.

Registration Check-offs/Voluntary Contribution	Statutory Authorization	Effective Date	Revenue Collected w/in last 5 years	Total Revenue Collected
*Save the Manatee TF (\$2 or \$5)	1984-338, L.O.F.	7/1/1985	\$478,310	\$3,191,012
Nongame Wildlife Trust Fund (\$1)	1984-194, L.O.F.	10/1/1984	\$210,421	\$19,244,868
*Marine Resources Conservation TF (\$5) Turtle Sticker is issued	1991-215, L.O.F.	7/1/1992	\$422,228	\$1,067,533
Organ & Tissue Donor Education (\$1)	95-423, L.O.F.	7/1/1995	\$284,239	\$586,143
Highway Safety Operating Trust Fund, used to purchase child safety seats (\$2)	1995-333, L.O.F.	10/1/1995	\$253,237	\$649,751
Transportation Disadvantaged Trust Fund (\$1)	1994-306, L.O.F.	7/1/1994	\$155,605	\$362,242
Prevent Blindness Florida (\$1)	1997-300, L.O.F.	10/1/1997	\$567,325	\$968,679
Florida Mothers Against Drunk Driving, Inc. (unspecified \$)	1999-233, L.O.F.	7/1/1999	\$350,902	\$542,973
Southeastern Guide Dogs, Inc. (\$1)	2005-254, L.O.F.	7/1/2005	\$225,256	\$225,256
Miami Heart Research Institute, Inc. (\$1)	2006-44, L.O.F.	7/1/2006	\$98,465	\$98,465
Children's Hearing Help Fund (\$1)	2007-50, L.O.F.	10/1/2007	\$63,886	\$63,886
State Homes for Veterans Trust Fund (\$1)	2008-87, L.O.F.	10/1/2008	\$82,806	\$82,806
Family First (\$1)	2008-102, L.O.F.	10/1/2008	\$16,365	\$16,365
Florida Sheriffs Youth Ranches, Inc. (\$1)	2009-110, L.O.F.	7/1/2009	\$176	\$176
<b>Total</b>			<b>\$3,209,221</b>	<b>\$27,100,155</b>

Section 320.02, F.S., specifies the language that must appear on the State of Florida vehicle's registration and renewal application forms. Included in s. 320.02, F.S., are options for voluntary

contributions to the entities listed in the chart above. The chart includes three additional voluntary contributions relating to registrations authorized in other sections of law.<sup>1</sup>

These contributions are not subject to the trust fund service charge imposed by s. 215.20, F.S., with the exception of the Organ and Tissue Donor trust fund.<sup>2</sup>

The mission of the Florida Network of Children's Advocacy Centers, Inc. (FNCAC), is to improve Florida's response to child abuse by supporting the development, growth, and continuation of Child Advocacy Centers. The FNCAC is a membership organization dedicated to helping local communities respond to allegations of child abuse in ways that are effective and efficient and put the needs of child victims first. The FNCAC provides training, support, technical assistance and leadership on a statewide level to local child advocacy centers and communities throughout Florida as they respond to reports of child abuse and neglect.

### **III. Effect of Proposed Changes:**

This bill would amend s. 320.02, F.S., to include a voluntary contribution check-off option of \$1 on motor vehicle registration and renewal forms to Florida Network of Children's Advocacy Centers, Inc., a not-for-profit organization. The DHSMV would receive voluntary contributions and transfer those funds quarterly to FNCAC. The FNCAC may retain a maximum of 50% of the revenues to support the activities of the Network and must distribute the remainder equitably among the Network members, as determined by the board of directors of the Network. Contributions are not income of a revenue nature for purposes of applying the service charge imposed by s. 215.20, F.S. According to DHSMV, FNCAC has met the requirements set forth in 320.023, F.S.

### **IV. Constitutional Issues:**

#### **A. Municipality/County Mandates Restrictions:**

None.

#### **B. Public Records/Open Meetings Issues:**

None.

#### **C. Trust Funds Restrictions:**

None.

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<sup>1</sup> Specifically, s. 320.08047, F.S., allows a \$1 voluntary contribution to be deposited into the Health Care Trust Fund for organ and tissue donor education and for maintaining the organ and tissue donor registry. Section 328.72(11), F.S., requires that vessel registration and renewal application forms include a provision allowing for a voluntary contribution of \$2 or \$5 to the Save the Manatee Trust Fund to fund an impartial scientific benchmark census of the manatee population in the state and other activities intended to provide manatee and marine mammal protection and recovery efforts. Lastly, s. 328.72(16), F.S., requires the DHSMV to offer for sale with vessel registrations a marine turtle sticker for \$5 with proceeds deposited into the Marine Resource Conservation Trust Fund to be used for marine turtle protection, research, and recovery efforts.

<sup>2</sup> Section 320.02, F.S., and s. 322.081, F.S.

**V. Fiscal Impact Statement:****A. Tax/Fee Issues:**

The Revenue Estimating Conference has determined that the bill would have an insignificant revenue impact if passed.

**B. Private Sector Impact:**

Applicants for motor vehicle registration and renewals wishing to donate \$1 to the Florida Network of Children's Advocacy Centers, Inc., would have the option of doing so by selecting the check-off option on the application form. Florida Network of Children's Advocacy Centers, Inc., would benefit by receiving quarterly donations.

**C. Government Sector Impact:**

The Florida Network of Children's Advocacy Centers, Inc., has paid an application fee of \$10,000 to defray DHSMV's costs for reviewing the application and developing the check-off.

**VI. Technical Deficiencies:**

None.

**VII. Related Issues:**

None.

**VIII. Additional Information:****A. Committee Substitute – Statement of Substantial Changes:**

(Summarizing differences between the Committee Substitute and the prior version of the bill.)

None.

**B. Amendments:**

None.