1 A bill to be entitled 2 An act relating to retirement; amending s. 112.625, F.S.; 3 revising the definition of the term "statement value"; 4 amending s. 112.64, F.S.; providing limitations for the 5 total contributions made to certain retirement systems or 6 plans; prohibiting certain retirement systems or plans 7 from amortizing their unfunded liabilities over a 8 specified period; limiting the amortization bases created 9 in specified future plan years; providing disclosure 10 requirements; amending s. 121.053, F.S.; requiring 11 employers to make specified retirement contributions on behalf of certain employees in the Elected Officers' 12 Class, including those in DROP; providing exceptions; 13 14 amending s. 121.055, F.S.; requiring employers to make specified retirement contributions on behalf of certain 15 16 employees who have withdrawn from the Senior Management 17 Service Class; providing an exception; amending s. 121.122, F.S.; requiring employers to make specified 18 19 retirement contributions on behalf of certain reemployed 20 retirees; providing an exception; amending ss. 112.05, 21 121.051, 121.091, 121.35, and 1012.875, F.S.; providing 22 exceptions to required employer contributions on behalf of 23 certain program participants in conformance with changes 24 made by this act; providing a declaration of important 25 state interest; providing an effective date.

Be It Enacted by the Legislature of the State of Florida:

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Section 1. Paragraph (c) of subsection (4) of section 112.05, Florida Statutes, is amended to read:

112.05 Retirement; cost-of-living adjustment; employment after retirement.—

33 (4)

- (c) An employer, upon employment of any person who has been retired under a state-administered retirement program, shall pay retirement contributions in an amount equal to the unfunded actuarial accrued liability portion of the employer contribution which would be required for a regular member of the Florida Retirement System, except as provided in s. 112.64(2)(b).
- 40 <u>112.64(2)(b)</u>.
 41 Section 2. Subsection (7) of section 112.625, Florida

Statutes, is amended to read:

- 112.625 Definitions.—As used in this act:
- (7) "Statement value" means the value of assets in accordance with s. 302(c)(2) of the Employee Retirement Income Security Act of 1974 and as permitted under regulations prescribed by the Secretary of the Treasury as amended by Pub. L. No. 100-203, as such sections are in effect on August 16, 2006. Assets for which a fair market value is not provided shall be excluded from the assets used in the determination of annual funding cost. For fiscal years ending in 2010, 2011, and 2012, statement value may be determined without regard to the corridor limit above and below the fair market value of assets. Any retirement system or plan that makes a determination of its statement value without regard to the corridor limit above and below the fair market value of assets this option

of funding in its actuarial valuation for affected plan years.

Section 3. Subsections (2) and (3) of section 112.64,

Florida Statutes, are amended to read:

- 112.64 Administration of funds; amortization of unfunded liability.—
- (2) (a) From and after October 1, 1980, for those plans in existence on October 1, 1980, the total contributions to the retirement system or plan shall be sufficient to meet the normal cost of the retirement system or plan and to amortize the unfunded liability, if any, within 40 years; however, nothing contained in this paragraph does not permit subsection permits any retirement system or plan to amortize its unfunded liabilities over a period longer than that which remains under its current amortization schedule.
- (b) Notwithstanding paragraph (a), for retirement systems or plans with an actuarial funded ratio of 90 percent or greater in the plan year ending in calendar year 2008, calculated using the Governmental Accounting Standards Board Statement 25 basis, the provisions of subparagraph 1. may be applied to funding for plan years beginning in calendar years 2010, 2011, and 2012:
- 1. Total contributions to the retirement system or plan may be limited to the greater of:
- <u>a.</u> The contribution rate in effect for the previous plan year; or
- b. The normal cost of the retirement system or plan in the current plan year.
- 2. This paragraph does not permit any retirement system or plan to amortize its unfunded liabilities over a period longer

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than that which remains under its existing amortization schedules. New amortization bases created in plan years beginning in calendar years 2010, 2011, and 2012 may not exceed the maximum duration allowed in this section, notwithstanding any postponed amortization payments resulting from the application of this paragraph.

- 3. Any retirement system or plan that uses the provisions of subparagraph 1. must disclose this option of funding in its actuarial valuation for affected plan years beginning in calendar years 2010, 2011, and 2012.
- (3) (a) For a retirement system or plan which comes into existence after October 1, 1980, the unfunded liability, if any, shall be amortized within 40 years of the first plan year.
- (b) Notwithstanding paragraph (a), for retirement systems or plans with an actuarial funded ratio of 90 percent or greater in the plan year ending in calendar year 2008, calculated using the Governmental Accounting Standards Board Statement 25 basis, the provisions of subparagraph 1. may be applied to funding for plan years beginning in calendar years 2010, 2011, and 2012:
- 1. Total contributions to the retirement system or plan may be limited to the greater of:
- <u>a.</u> The contribution rate in effect for the previous plan year; or
- b. The normal cost of the retirement system or plan in the current plan year.
- 2. This paragraph does not permit any retirement system or plan to amortize its unfunded liabilities over a period longer than that which remains under its existing amortization

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schedules. New amortization bases created in plan years beginning in calendar years 2010, 2011, and 2012 may not exceed the maximum duration allowed in this section, notwithstanding any postponed amortization payments resulting from the application of this paragraph.

- 3. Any retirement system or plan that uses the provisions of subparagraph 1. must disclose this option of funding in its actuarial valuation for affected plan years beginning in calendar years 2010, 2011, and 2012.
- Section 4. Paragraph (c) of subsection (2) of section 121.051, Florida Statutes, is amended to read:
 - 121.051 Participation in the system.—
 - (2) OPTIONAL PARTICIPATION.-

- (c) Employees of public community colleges or charter technical career centers sponsored by public community colleges, designated in s. 1000.21(3), who are members of the Regular Class of the Florida Retirement System and who comply with the criteria set forth in this paragraph and s. 1012.875 may, in lieu of participating in the Florida Retirement System, elect to withdraw from the system altogether and participate in the State Community College System Optional Retirement Program provided by the employing agency under s. 1012.875.
- 1. Through June 30, 2001, the cost to the employer for such annuity equals the normal cost portion of the employer retirement contribution which would be required if the employee were a member of the Regular Class defined benefit program, plus the portion of the contribution rate required by s. 112.363(8) which would otherwise be assigned to the Retiree Health

Insurance Subsidy Trust Fund. Effective July 1, 2001, each employer shall contribute on behalf of each participant in the optional program an amount equal to 10.43 percent of the participant's gross monthly compensation. The employer shall deduct an amount for the administration of the program. The employer shall contribute an additional amount to the Florida Retirement System Trust Fund equal to the unfunded actuarial accrued liability portion of the Regular Class contribution rate, except as provided in s. 112.64(2)(b).

- 2. The decision to participate in an optional retirement program is irrevocable as long as the employee holds a position eligible for participation, except as provided in subparagraph 3. Any service creditable under the Florida Retirement System is retained after the member withdraws from the system; however, additional service credit in the system may not be earned while a member of the optional retirement program.
- 3. An employee who has elected to participate in the optional retirement program shall have one opportunity, at the employee's discretion, to transfer from the optional retirement program to the defined benefit program of the Florida Retirement System or to the Public Employee Optional Retirement Program, subject to the terms of the applicable optional retirement program contracts.
- a. If the employee chooses to move to the Public Employee Optional Retirement Program, any contributions, interest, and earnings creditable to the employee under the State Community College System Optional Retirement Program are retained by the employee in the State Community College System Optional

Retirement Program, and the applicable provisions of s. 121.4501(4) govern the election.

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- b. If the employee chooses to move to the defined benefit program of the Florida Retirement System, the employee shall receive service credit equal to his or her years of service under the State Community College System Optional Retirement Program.
- The cost for such credit is the amount representing (I) the present value of the employee's accumulated benefit obligation for the affected period of service. The cost shall be calculated as if the benefit commencement occurs on the first date the employee becomes eligible for unreduced benefits, using the discount rate and other relevant actuarial assumptions that were used to value the Florida Retirement System defined benefit plan liabilities in the most recent actuarial valuation. The calculation must include any service already maintained under the defined benefit plan in addition to the years under the State Community College System Optional Retirement Program. The present value of any service already maintained must be applied as a credit to total cost resulting from the calculation. The division shall ensure that the transfer sum is prepared using a formula and methodology certified by an enrolled actuary.
- (II) The employee must transfer from his or her State
 Community College System Optional Retirement Program account and
 from other employee moneys as necessary, a sum representing the
 present value of the employee's accumulated benefit obligation
 immediately following the time of such movement, determined
 assuming that attained service equals the sum of service in the

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defined benefit program and service in the State Community
College System Optional Retirement Program.

- 4. Participation in the optional retirement program is limited to employees who satisfy the following eligibility criteria:
- a. The employee must be otherwise eligible for membership or renewed membership in the Regular Class of the Florida Retirement System, as provided in s. 121.021(11) and (12) or s. 121.122.
- b. The employee must be employed in a full-time position classified in the Accounting Manual for Florida's Public Community Colleges as:
 - (I) Instructional; or

- (II) Executive Management, Instructional Management, or Institutional Management, if a community college determines that recruiting to fill a vacancy in the position is to be conducted in the national or regional market, and the duties and responsibilities of the position include the formulation, interpretation, or implementation of policies, or the performance of functions that are unique or specialized within higher education and that frequently support the mission of the community college.
- c. The employee must be employed in a position not included in the Senior Management Service Class of the Florida Retirement System, as described in s. 121.055.
- 5. Participants in the program are subject to the same reemployment limitations, renewed membership provisions, and forfeiture provisions as are applicable to regular members of

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the Florida Retirement System under ss. 121.091(9), 121.122, and 121.091(5), respectively. A participant who receives a program distribution funded by employer contributions shall be deemed to be retired from a state-administered retirement system if the participant is subsequently employed with an employer that participates in the Florida Retirement System.

- 6. Eligible community college employees are compulsory members of the Florida Retirement System until, pursuant to s. 1012.875, a written election to withdraw from the system and participate in the State Community College System Optional Retirement Program is filed with the program administrator and received by the division.
- a. A community college employee whose program eligibility results from initial employment must be enrolled in the State Community College System Optional Retirement Program retroactive to the first day of eligible employment. The employer retirement contributions paid through the month of the employee plan change shall be transferred to the community college to the employee's optional program account, and, effective the first day of the next month, the employer shall pay the applicable contributions based upon subparagraph 1.
- b. A community college employee whose program eligibility is due to the subsequent designation of the employee's position as one of those specified in subparagraph 4., or due to the employee's appointment, promotion, transfer, or reclassification to a position specified in subparagraph 4., must be enrolled in the program on the first day of the first full calendar month that such change in status becomes effective. The employer

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retirement contributions paid from the effective date through the month of the employee plan change must be transferred to the community college to the employee's optional program account, and, effective the first day of the next month, the employer shall pay the applicable contributions based upon subparagraph 1.

- 7. Effective July 1, 2003, through December 31, 2008, any participant of the State Community College System Optional Retirement Program who has service credit in the defined benefit plan of the Florida Retirement System for the period between his or her first eligibility to transfer from the defined benefit plan to the optional retirement program and the actual date of transfer may, during employment, transfer to the optional retirement program a sum representing the present value of the accumulated benefit obligation under the defined benefit retirement program for the period of service credit. Upon transfer, all service credit previously earned under the defined benefit program of the Florida Retirement System during this period is nullified for purposes of entitlement to a future benefit under the defined benefit program of the Florida Retirement System.
- Section 5. Paragraph (a) of subsection (3) and paragraph (a) of subsection (7) of section 121.053, Florida Statutes, are amended to read:
- 121.053 Participation in the Elected Officers' Class for retired members.—
 - (3) On or after July 1, 2010:
 - (a) A retiree of a state-administered retirement system

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who is elected or appointed for the first time to an elective office in a regularly established position with a covered employer may not reenroll in the Florida Retirement System. Each employer shall contribute on behalf of each employed retiree ineligible for renewed membership under this paragraph an amount equal to the unfunded actuarial liability portion of the employer contribution which would be required for members of the Elected Officers' Class or the Regular Class, as appropriate, in the Florida Retirement System, except as provided in s. 112.64(2)(b).

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- A member who is elected or appointed to an elective office and who is participating in the Deferred Retirement Option Program is not subject to termination as defined in s. 121.021, or reemployment limitations as provided in s. 121.091(9), until the end of his or her current term of office or, if the officer is consecutively elected or reelected to an elective office eligible for coverage under the Florida Retirement System, until he or she no longer holds an elective office, as follows:
 - At the end of the 60-month DROP period:
- The officer's DROP account may not accrue additional monthly benefits, but does continue to earn interest as provided in s. 121.091(13). However, an officer whose DROP participation begins on or after July 1, 2010, may not continue to earn such interest.
- Except for the payment of the unfunded actuarial liability funding, retirement contributions are not required of the employer of the elected officer and additional retirement

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Each employer shall contribute on behalf of each nonenrolled employee under this subsection an amount equal to the unfunded actuarial liability portion of the employer contribution which would be required for members of the Elected Officers' Class or the Regular Class, as appropriate, in the Florida Retirement System, except as provided in s. 112.64(2)(b).

Section 6. Paragraph (b) of subsection (1) and paragraph (d) of subsection (6) of section 121.055, Florida Statutes, are amended to read:

121.055 Senior Management Service Class.—There is hereby established a separate class of membership within the Florida Retirement System to be known as the "Senior Management Service Class," which shall become effective February 1, 1987.

(1)

- (b)1. Except as provided in subparagraph 2., effective January 1, 1990, participation in the Senior Management Service Class shall be compulsory for the president of each community college, the manager of each participating city or county, and all appointed district school superintendents. Effective January 1, 1994, additional positions may be designated for inclusion in the Senior Management Service Class of the Florida Retirement System, provided that:
- a. Positions to be included in the class shall be designated by the local agency employer. Notice of intent to designate positions for inclusion in the class shall be published once a week for 2 consecutive weeks in a newspaper of general circulation published in the county or counties

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affected, as provided in chapter 50.

- b. Up to 10 nonelective full-time positions may be designated for each local agency employer reporting to the Department of Management Services; for local agencies with 100 or more regularly established positions, additional nonelective full-time positions may be designated, not to exceed 1 percent of the regularly established positions within the agency.
- c. Each position added to the class must be a managerial or policymaking position filled by an employee who is not subject to continuing contract and serves at the pleasure of the local agency employer without civil service protection, and who:
 - (I) Heads an organizational unit; or
- (II) Has responsibility to effect or recommend personnel, budget, expenditure, or policy decisions in his or her areas of responsibility.
- 2. In lieu of participation in the Senior Management Service Class, members of the Senior Management Service Class pursuant to the provisions of subparagraph 1. may withdraw from the Florida Retirement System altogether. The decision to withdraw from the Florida Retirement System shall be irrevocable for as long as the employee holds such a position. Any service creditable under the Senior Management Service Class shall be retained after the member withdraws from the Florida Retirement System; however, additional service credit in the Senior Management Service Class shall not be earned after such withdrawal. Such members shall not be eligible to participate in the Senior Management Service Optional Annuity Program. Each employer shall contribute on behalf of each withdrawn employee

under this subparagraph an amount equal to the unfunded actuarial accrued liability portion of the employer contribution which would be required for members of the Senior Management Service Class in the Florida Retirement System, except as provided in s. 112.64(2)(b).

- 3. Effective January 1, 2006, through June 30, 2006, an employee who has withdrawn from the Florida Retirement System under subparagraph 2. has one opportunity to elect to participate in either the defined benefit program or the Public Employee Optional Retirement Program of the Florida Retirement System.
- a. If the employee elects to participate in the Public Employee Optional Retirement Program, membership shall be prospective, and the applicable provisions of s. 121.4501(4) shall govern the election.
- b. If the employee elects to participate in the defined benefit program of the Florida Retirement System, the employee shall, upon payment to the system trust fund of the amount calculated under sub-sub-subparagraph (I), receive service credit for prior service based upon the time during which the employee had withdrawn from the system.
- (I) The cost for such credit shall be an amount representing the actuarial accrued liability for the affected period of service. The cost shall be calculated using the discount rate and other relevant actuarial assumptions that were used to value the Florida Retirement System defined benefit plan liabilities in the most recent actuarial valuation. The calculation shall include any service already maintained under

the defined benefit plan in addition to the period of withdrawal. The actuarial accrued liability attributable to any service already maintained under the defined benefit plan shall be applied as a credit to the total cost resulting from the calculation. The division shall ensure that the transfer sum is prepared using a formula and methodology certified by an actuary.

- (II) The employee must transfer a sum representing the net cost owed for the actuarial accrued liability in sub-sub-subparagraph (I) immediately following the time of such movement, determined assuming that attained service equals the sum of service in the defined benefit program and the period of withdrawal.
 - (6)

- (d) Contributions.-
- 1. Through June 30, 2001, each employer shall contribute on behalf of each participant in the Senior Management Service Optional Annuity Program an amount equal to the normal cost portion of the employer retirement contribution which would be required if the participant were a Senior Management Service Class member of the Florida Retirement System defined benefit program, plus the portion of the contribution rate required in s. 112.363(8) that would otherwise be assigned to the Retiree Health Insurance Subsidy Trust Fund. Effective July 1, 2001, each employer shall contribute on behalf of each participant in the optional program an amount equal to 12.49 percent of the participant's gross monthly compensation. The department shall deduct an amount approved by the Legislature to provide for the

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administration of this program. The payment of the contributions to the optional program which is required by this subparagraph for each participant shall be made by the employer to the department, which shall forward the contributions to the designated company or companies contracting for payment of benefits for the participant under the program.

- 2. Each employer shall contribute on behalf of each participant in the Senior Management Service Optional Annuity Program an amount equal to the unfunded actuarial accrued liability portion of the employer contribution which would be required for members of the Senior Management Service Class in the Florida Retirement System, except as provided in s.

 112.64(2)(b). This contribution shall be paid to the department for transfer to the Florida Retirement System Trust Fund.
- 3. An Optional Annuity Program Trust Fund shall be established in the State Treasury and administered by the department to make payments to provider companies on behalf of the optional annuity program participants, and to transfer the unfunded liability portion of the state optional annuity program contributions to the Florida Retirement System Trust Fund.
- 4. Contributions required for social security by each employer and each participant, in the amount required for social security coverage as now or hereafter may be provided by the federal Social Security Act shall be maintained for each participant in the Senior Management Service retirement program and shall be in addition to the retirement contributions specified in this paragraph.
 - 5. Each participant in the Senior Management Service

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Optional Annuity Program may contribute by way of salary reduction or deduction a percentage amount of the participant's gross compensation not to exceed the percentage amount contributed by the employer to the optional annuity program. Payment of the participant's contributions shall be made by the employer to the department, which shall forward the contributions to the designated company or companies contracting for payment of benefits for the participant under the program.

Section 7. Paragraph (c) of subsection (9) of section 121.091, Florida Statutes, is amended to read:

121.091 Benefits payable under the system.—Benefits may not be paid under this section unless the member has terminated employment as provided in s. 121.021(39)(a) or begun participation in the Deferred Retirement Option Program as provided in subsection (13), and a proper application has been filed in the manner prescribed by the department. The department may cancel an application for retirement benefits when the member or beneficiary fails to timely provide the information and documents required by this chapter and the department's rules. The department shall adopt rules establishing procedures for application for retirement benefits and for the cancellation of such application when the required information or documents are not received.

- (9) EMPLOYMENT AFTER RETIREMENT; LIMITATION.-
- (c) Any person whose retirement is effective on or after July 1, 2010, or whose participation in the Deferred Retirement Option Program terminates on or after July 1, 2010, who is retired under this chapter, except under the disability

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retirement provisions of subsection (4) or as provided in s. 121.053, may be reemployed by an employer that participates in a state-administered retirement system and receive retirement benefits and compensation from that employer. However, a person may not be reemployed by an employer participating in the Florida Retirement System before meeting the definition of termination in s. 121.021 and may not receive both a salary from the employer and retirement benefits for 6 calendar months after meeting the definition of termination. However, a DROP participant shall continue employment and receive a salary during the period of participation in the Deferred Retirement Option Program, as provided in subsection (13).

- 1. The reemployed retiree may not renew membership in the Florida Retirement System.
- 2. The employer shall pay retirement contributions in an amount equal to the unfunded actuarial liability portion of the employer contribution that would be required for active members of the Florida Retirement System in addition to the contributions required by s. 121.76, except as provided in s. 112.64(2)(b).
- 3. A retiree initially reemployed in violation of this paragraph and an employer that employs or appoints such person are jointly and severally liable for reimbursement of any retirement benefits paid to the retirement trust fund from which the benefits were paid, including the Florida Retirement System Trust Fund and the Public Employee Optional Retirement Program Trust Fund, as appropriate. The employer must have a written statement from the employee that he or she is not retired from a

state-administered retirement system. Retirement benefits shall remain suspended until repayment is made. Benefits suspended beyond the end of the retiree's 6-month reemployment limitation period shall apply toward the repayment of benefits received in violation of this paragraph.

- Section 8. Subsection (2) of section 121.122, Florida Statutes, is amended to read:
 - 121.122 Renewed membership in system.—
- who is initially reemployed on or after July 1, 2010, is not eligible for renewed membership. Each employer shall contribute on behalf of each reemployed retiree ineligible for membership under this subsection an amount equal to the unfunded actuarial liability portion of the employer contribution which would be required for the membership class covering the position held, except as provided in s. 112.64(2)(b).
- Section 9. Paragraph (b) of subsection (4) of section 121.35, Florida Statutes, is amended to read:
- 121.35 Optional retirement program for the State University System.—
 - (4) CONTRIBUTIONS.-

(b) Each employer shall contribute on behalf of each participant in the optional retirement program an amount equal to the unfunded actuarial accrued liability portion of the employer contribution which would be required for members of the Florida Retirement System, except as provided in s.

112.64(2)(b). This contribution shall be paid to the department for transfer to the Florida Retirement System Trust Fund.

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Section 10. Paragraph (b) of subsection (4) of section 1012.875, Florida Statutes, is amended to read:

Retirement Program.—Each community college may implement an optional retirement program, if such program is established therefor pursuant to s. 1001.64(20), under which annuity or other contracts providing retirement and death benefits may be purchased by, and on behalf of, eligible employees who participate in the program, in accordance with s. 403(b) of the Internal Revenue Code. Except as otherwise provided herein, this retirement program, which shall be known as the State Community College System Optional Retirement Program, may be implemented and administered only by an individual community college or by a consortium of community colleges.

(4)

(b) Each college must contribute on behalf of each program participant an amount equal to the unfunded actuarial accrued liability portion of the employer contribution which would be required if the program participant were a member of the Regular Class of the Florida Retirement System, except as provided in s. 112.64(2)(b). Payment of this contribution must be made directly by the college to the department for deposit in the Florida Retirement System Trust Fund.

Section 11. The Legislature finds that a proper and legitimate state purpose is served when employees and retirees of the state and its political subdivisions, and the dependents, survivors, and beneficiaries of such employees and retirees, are extended the basic protections afforded by governmental

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retirement systems. These persons must be provided benefits that
are fair and adequate and that are managed, administered, and
funded in an actuarially sound manner, as required by s. 14,
Article X of the State Constitution and part VII of chapter 112,
Florida Statutes. Therefore, the Legislature determines and
declares that this act fulfills an important state interest.
Section 12. This act shall take effect July 1, 2010.