1

A bill to be entitled

2 An act relating to reorganization of the Public Service 3 Commission; amending s. 20.121, F.S.; establishing the 4 Office of Regulatory Staff within the Financial Services 5 Commission; requiring the executive director of the Office 6 of Regulatory Staff to meet specified requirements; 7 providing that the executive director's appointment is 8 subject to Senate confirmation; amending s. 112.324, F.S.; 9 revising provisions for disposition of ethics complaints 10 against the Public Counsel and employees of the Public 11 Counsel; amending s. 186.801, F.S.; directing the commission to request assistance from the Office of 12 Regulatory Staff to make a preliminary study of certain 13 14 site plans submitted to the commission by electric 15 utilities; amending s. 350.001, F.S.; revising legislative 16 intent; amending s. 350.011, F.S.; prohibiting certain acts by commissioners and commission staff; repealing s. 17 350.012, F.S., relating to the creation and organization 18 19 of the Committee on Public Counsel Oversight; amending s. 350.031, F.S.; revising requirements for nomination by the 20 21 Public Service Commission Nominating Council for 22 appointment to the commission; creating s. 350.035, F.S.; 23 prohibiting attempts by certain persons to sway the 24 judgment of commissioners; providing for the Commission on 25 Ethics to investigate complaints of violations pursuant to 26 specified procedures; amending s. 350.04, F.S.; providing 27 requirements for nomination by the Public Service 28 Commission Nominating Council for appointment to the Page 1 of 88

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29 commission; requiring commissioners to complete a course of study developed by the executive director and general 30 31 counsel of the Office of Regulatory Staff; requiring 32 commissioners to complete continuing education; providing training requirements for commissioners and commission 33 34 employees; requiring certifications of compliance to be 35 provided to the Legislature; amending s. 350.041, F.S.; 36 revising legislative intent; revising standards of conduct 37 for commissioners; revising provisions for investigation 38 and reports by the Commission on Ethics of alleged 39 violations; authorizing commission employees and the executive director of the Office of Regulatory Staff to 40 request opinions from the Commission on Ethics; amending 41 s. 350.042, F.S.; revising provisions for communications 42 43 concerning agency action proceedings and proceedings under 44 specified provisions; providing for application of such provisions to commission employees; revising restrictions 45 on such communications by commissioners and commission 46 47 employees; defining the term "ex parte communication"; providing a civil penalty; amending s. 350.06, F.S.; 48 49 revising provisions for the offices of the commission, 50 payment of moneys, and employment of personnel; amending 51 s. 350.0605, F.S.; restricting employment of a former 52 executive director or former employee of the Office of Regulatory Staff; amending s. 350.061, F.S.; providing for 53 54 appointment of the Public Counsel by, and service of the 55 Public Counsel at the pleasure of, the Attorney General; 56 amending ss. 350.0613 and 350.0614, F.S.; providing powers

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57 and duties of the Attorney General regarding the Public 58 Counsel and his or her employees to conform provisions to 59 the transfer of the Public Counsel; creating s. 350.071, 60 F.S.; creating the Office of Regulatory Staff within the Financial Services Commission; providing for the office to 61 62 be considered a party of record in all proceedings before 63 the Public Service Commission; requiring the commission to 64 notify the office of certain proceedings; providing 65 purpose of the office; defining the term "public 66 interest"; providing that the office is subject to certain 67 provisions governing ex parte communications; creating s. 350.072, F.S.; providing for an executive director and 68 employees of the office; providing duties and 69 70 responsibilities of the executive director; providing for 71 submission of a budget to the Financial Services 72 Commission; providing for the location, internal 73 administration, and operation of the office; creating s. 74 350.073, F.S.; providing for appointment, term, 75 qualifications, and salary of the executive director of 76 the office; providing for application of specified 77 provisions for standards of conduct; creating s. 350.074, 78 F.S.; providing duties of the office; authorizing the 79 office to intervene in certain proceedings; requiring the 80 office to provide an annual report to the Legislature; directing the commission and the office to establish 81 82 procedures by which the office may elect not to 83 participate as a party in certain matters; creating s. 84 350.075, F.S.; authorizing the office to access certain Page 3 of 88

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85 books and records; amending s. 350.113, F.S.; revising 86 authorized uses of the Florida Public Service Regulatory 87 Trust Fund; amending s. 350.117, F.S.; authorizing the 88 office to require reports; requiring a copy of any report 89 provided to the commission to be provided to the office; 90 authorizing the commission to request that the office 91 perform management and operation audits of any regulated 92 company; repealing s. 350.121, F.S., relating to 93 commission inquiries and the confidentiality of business 94 material; creating s. 350.122, F.S.; requiring persons 95 testifying before the Public Service Commission to disclose certain financial and fiduciary relationships; 96 97 providing that a determination by the commission that a 98 violation occurred constitutes agency action for which a 99 hearing may be sought; amending s. 364.016, F.S.; 100 authorizing the office to assess a telecommunications 101 company for certain travel costs; amending s. 364.02, 102 F.S.; defining the term "office" as used in provisions 103 relating to telecommunications companies; amending s. 104 364.15, F.S.; revising provisions authorizing the 105 commission to compel changes to a telecommunications 106 facility; amending s. 364.183, F.S.; providing that the 107 office shall have access to certain records of a 108 telecommunications company and may require a 109 telecommunications company to file records, reports, or 110 other data; specifying limitations on the authority of the commission to access records; providing for the office to 111 maintain confidentiality; amending s. 364.185, F.S.; 112 Page 4 of 88

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113 providing powers of the office to investigate and inspect 114 telecommunications companies; removing such powers from 115 the commission; amending s. 364.335, F.S.; revising the 116 authority of the commission to institute a proceeding to 117 determine whether the grant of a certificate of need 118 concerning construction, operation, or control of a 119 telecommunications facility is in the public interest; amending s. 364.3376, F.S.; providing for the office to 120 121 conduct certain investigations; amending s. 364.3381, 122 F.S.; revising the authority of the commission to 123 investigate allegations of certain anticompetitive practices; amending s. 364.37, F.S.; revising the 124 125 authority of the commission to make such order and 126 prescribe such terms and conditions with respect to 127 controversies concerning territory to be served by a 128 telecommunications facility; amending s. 366.02, F.S.; 129 defining the term "office" as used in provisions relating 130 to public utilities; amending s. 366.05, F.S.; authorizing 131 the office to make certain purchases for examinations and testing; providing that the office shall have access to 132 133 certain records and may require records, reports, or other 134 data; specifying limitations on the authority of the 135 commission to access records; authorizing the office to 136 assess a public utility for certain travel costs; amending ss. 366.06, 366.07, 366.071, and 366.076, F.S.; removing 137 138 authority of the commission to initiate certain 139 proceedings or take certain actions upon its own motion; amending s. 366.08, F.S.; providing powers of the office 140 Page 5 of 88

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141 to investigate public utilities; removing such powers from 142 the commission; amending s. 366.093, F.S.; providing 143 powers of the office to have access to records; specifying 144 limitations on the authority of the commission to access 145 records; providing for the office to maintain 146 confidentiality; amending s. 366.82, F.S.; revising the 147 authority of the commission to require modifications or 148 additions to a utility's plans and programs; amending s. 149 367.021, F.S.; defining the term "office" as used in 150 provisions relating to water and wastewater utilities; 151 amending s. 367.045, F.S.; requiring a water or wastewater 152 utility to provide notice to the office when it applies 153 for an initial or amended certificate of authorization; 154 providing for an objection and a request for a public 155 hearing by the office; requiring the commission to give 156 notice of certain actions upon petition of the office; 157 amending s. 367.081, F.S.; revising the authority of the 158 commission to fix rates of water and wastewater utilities 159 or implement changes of such rates; amending s. 367.0814, F.S.; providing for a water or wastewater utility to 160 161 request and obtain assistance from the office for the 162 purpose of changing its rates and charges; revising the 163 authority of the commission to authorize interim rates; 164 directing the commission to request from the office any 165 information necessary to complete a status report; amending ss. 367.0817, 367.082, 367.0822, and 367.083, 166 167 F.S.; revising authority of the commission to initiate 168 certain proceedings or take certain actions upon its own Page 6 of 88

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169 motion; amending s. 367.101, F.S.; providing that the 170 commission shall, upon request, direct the office to 171 investigate agreements or proposals for charges and 172 conditions for service availability and report the 173 results; amending s. 367.121, F.S.; revising powers of the 174 commission; providing powers of the office; amending s. 175 367.122, F.S.; providing for the office to test meters; 176 amending s. 367.145, F.S.; revising provisions for use of 177 certain regulatory fees; amending s. 367.156, F.S.; 178 providing powers of the office to have access to records; 179 specifying limitations on the authority of the commission to access records; providing for the office to maintain 180 181 confidentiality; amending s. 367.171, F.S.; revising 182 provisions for jurisdiction of certain cases involving a 183 utility that becomes subject to county regulation; 184 amending s. 368.05, F.S., relating to gas transmission and 185 distribution facilities; prohibiting the commission from 186 initiating proceedings under specified provisions on its 187 own motion; specifying limitations on the authority of the commission to access records; amending s. 368.061, F.S.; 188 189 revising provisions for compromise of a civil penalty; 190 revising the authority of the commission to initiate 191 injunction proceedings; amending s. 368.103, F.S.; 192 defining the term "office" as used in the "Natural Gas 193 Transmission Pipeline Intrastate Regulatory Act"; 194 amending ss. 368.106 and 368.107, F.S.; revising the 195 authority of the commission to initiate certain 196 proceedings or take certain actions concerning rates; Page 7 of 88

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197	amending s. 368.108, F.S.; providing powers of the office
198	to have access to records; specifying limitations on the
199	authority of the commission to access records; providing
200	for the office to maintain confidentiality; amending s.
201	368.1085, F.S.; authorizing the office to assess a natural
202	gas transmission company for certain travel costs;
203	removing the authority of the commission to assess such
204	costs; amending s. 368.109, F.S.; revising provisions for
205	use of certain regulatory fees; amending ss. 403.519,
206	403.537, and 403.9422, F.S., relating to siting of
207	electrical transmission lines; revising authority of the
208	commission to initiate certain proceedings or take certain
209	actions upon its own motion; amending ss. 196.012,
210	199.183, 212.08, 288.0655, 290.007, 364.602, 489.103, and
211	624.105, F.S.; conforming cross-references; providing an
212	effective date.
213	
214	Be It Enacted by the Legislature of the State of Florida:
215	
216	Section 1. Subsection (3) of section 20.121, Florida
217	Statutes, is amended to read:
218	20.121 Department of Financial ServicesThere is created
219	a Department of Financial Services.
220	(3) FINANCIAL SERVICES COMMISSIONEffective January 7,
221	2003, there is created within the Department of Financial
222	Services the Financial Services Commission, composed of the
223	Governor, the Attorney General, the Chief Financial Officer, and
224	the Commissioner of Agriculture, which shall for purposes of
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225 this section be referred to as the commission. Commission 226 members shall serve as agency head of the Financial Services 227 Commission. The commission shall be a separate budget entity and 228 shall be exempt from the provisions of s. 20.052. Commission 229 action shall be by majority vote consisting of at least three 230 affirmative votes. The commission shall not be subject to 231 control, supervision, or direction by the Department of 232 Financial Services in any manner, including purchasing, 233 transactions involving real or personal property, personnel, or 234 budgetary matters.

(a) Structure.—The major structural unit of the commission
is the office. Each office shall be headed by a director. The
following offices are established:

238 1. The Office of Insurance Regulation, which shall be 239 responsible for all activities concerning insurers and other 240 risk bearing entities, including licensing, rates, policy forms, 241 market conduct, claims, issuance of certificates of authority, 242 solvency, viatical settlements, premium financing, and 243 administrative supervision, as provided under the insurance code 244 or chapter 636. The head of the Office of Insurance Regulation 245 is the Director of the Office of Insurance Regulation, who may 246 also be known as the Commissioner of Insurance Regulation.

247 2. The Office of Financial Regulation, which shall be 248 responsible for all activities of the Financial Services 249 Commission relating to the regulation of banks, credit unions, 250 other financial institutions, finance companies, and the 251 securities industry. The head of the office is the Director of 252 the Office of Financial Regulation, who may also be known as the

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253 Commissioner of Financial Regulation. The Office of Financial 254 Regulation shall include a Bureau of Financial Investigations, 255 which shall function as a criminal justice agency for purposes 256 of ss. 943.045-943.08 and shall have a separate budget. The 257 bureau may conduct investigations within or outside this state 258 as the bureau deems necessary to aid in the enforcement of this 259 section. If, during an investigation, the office has reason to 260 believe that any criminal law of this state has or may have been 261 violated, the office shall refer any records tending to show such violation to state or federal law enforcement or 262 263 prosecutorial agencies and shall provide investigative 264 assistance to those agencies as required.

265 <u>3. The Office of Regulatory Staff, which shall represent</u> 266 <u>the public interest with respect to matters within the</u> 267 <u>jurisdiction of the Public Service Commission. The Office of</u> 268 <u>Regulatory Staff shall be headed by an executive director and</u> 269 <u>shall be organized and function independently under the</u> 270 <u>provisions of chapter 350.</u>

(b) Organization.—The commission shall establish by rule any additional organizational structure of the offices. It is the intent of the Legislature to provide the commission with the flexibility to organize the offices in any manner they determine appropriate to promote both efficiency and accountability.

(c) Powers.-Commission members shall serve as the agency head for purposes of rulemaking under ss. 120.536-120.565 by the commission and all subunits of the commission. Each director is agency head for purposes of final agency action under chapter 120 for all areas within the regulatory authority delegated to

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281 the director's office.

(d) Appointment and qualifications of directors.-The commission shall appoint or remove each director by a majority vote consisting of at least three affirmative votes, with both the Governor and the Chief Financial Officer on the prevailing side. The minimum qualifications of the directors are as follows:

288 Prior to appointment as director, the director of the 1. 289 Office of Insurance Regulation must have had, within the previous 10 years, at least 5 years of responsible private 290 291 sector experience working full time in areas within the scope of 292 the subject matter jurisdiction of the Office of Insurance 293 Regulation or at least 5 years of experience as a senior 294 examiner or other senior employee of a state or federal agency 295 having regulatory responsibility over insurers or insurance 296 agencies.

297 Prior to appointment as director, the director of the 2. 298 Office of Financial Regulation must have had, within the 299 previous 10 years, at least 5 years of responsible private 300 sector experience working full time in areas within the subject matter jurisdiction of the Office of Financial Regulation or at 301 302 least 5 years of experience as a senior examiner or other senior 303 employee of a state or federal agency having regulatory responsibility over financial institutions, finance companies, 304 305 or securities companies.

306 <u>3. The executive director of the Office of Regulatory</u> 307 <u>Staff must meet the qualification requirements under s. 350.073.</u> 308 <u>Appointment of the executive director is subject to confirmation</u>

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#### 309 by the Senate.

(e) Administrative support.—The offices shall have a sufficient number of attorneys, examiners, investigators, other professional personnel to carry out their responsibilities and administrative personnel as determined annually in the appropriations process. The Department of Financial Services shall provide administrative and information systems support to the offices.

317 Records retention schedules.-The commission and the (f) 318 offices may destroy general correspondence files and also any 319 other records that they deem no longer necessary to preserve in 320 accordance with retention schedules and destruction notices established under rules of the Division of Library and 321 322 Information Services, records and information management 323 program, of the Department of State. Such schedules and notices 324 relating to financial records of the commission and offices 325 shall be subject to the approval of the Auditor General.

(g) Records storage.—The commission and offices may photograph, microphotograph, or reproduce on film such documents and records as they may select, in such manner that each page will be exposed in exact conformity with the original. After reproduction and filing, original documents and records may be destroyed in accordance with the provisions of paragraph (f).

332 Section 2. Paragraphs (a) and (c) of subsection (8) of 333 section 112.324, Florida Statutes, are amended to read:

334 112.324 Procedures on complaints of violations; public 335 records and meeting exemptions.-

(8) If, in cases pertaining to complaints other than Page 12 of 88

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complaints against impeachable officers or members of the 337 338 Legislature, upon completion of a full and final investigation 339 by the commission, the commission finds that there has been a 340 violation of this part or of s. 8, Art. II of the State 341 Constitution, it shall be the duty of the commission to report 342 its findings and recommend appropriate action to the proper 343 disciplinary official or body as follows, and such official or 344 body shall have the power to invoke the penalty provisions of 345 this part, including the power to order the appropriate elections official to remove a candidate from the ballot for a 346 347 violation of s. 112.3145 or s. 8(a) and (i), Art. II of the 348 State Constitution:

(a) The President of the Senate and the Speaker of the
House of Representatives, jointly, in any case concerning the
Public Counsel, members of the Public Service Commission,
members of the Public Service Commission Nominating Council, the
Auditor General, the director of the Office of Program Policy
Analysis and Government Accountability, or members of the
Legislative Committee on Intergovernmental Relations.

356 The President of the Senate, in any case concerning an (C) 357 employee of the Senate; the Speaker of the House of 358 Representatives, in any case concerning an employee of the House 359 of Representatives; or the President and the Speaker, jointly, 360 in any case concerning an employee of a committee of the Legislature whose members are appointed solely by the President 361 362 and the Speaker or in any case concerning an employee of the Public Counsel, Public Service Commission, Auditor General, 363 364 Office of Program Policy Analysis and Government Accountability,

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365 or Legislative Committee on Intergovernmental Relations.

366 Section 3. Subsection (2) of section 186.801, Florida 367 Statutes, is amended to read:

368

186.801 Ten-year site plans.-

369 Within 9 months after the receipt of the proposed (2) 370 plan, the commission shall request assistance from the Office of 371 Regulatory Staff to make a preliminary study of such plan and 372 shall classify the plan it as "suitable" or "unsuitable." The 373 commission may suggest alternatives to the plan. All findings of 374 the commission shall be made available to the Department of 375 Environmental Protection for its consideration at any subsequent 376 electrical power plant site certification proceedings. It is recognized that 10-year site plans submitted by an electric 377 378 utility are tentative information for planning purposes only and 379 may be amended at any time at the discretion of the utility upon 380 written notification to the commission. A complete application 381 for certification of an electrical power plant site under 382 chapter 403, when such site is not designated in the current 10-383 year site plan of the applicant, shall constitute an amendment 384 to the 10-year site plan. In its preliminary study of each 10-385 year site plan, the commission shall consider such plan as a 386 planning document and shall review:

387 (a) The need, including the need as determined by the388 commission, for electrical power in the area to be served.

389

(b) The effect on fuel diversity within the state.

390 (c) The anticipated environmental impact of each proposed391 electrical power plant site.

392

(d) Possible alternatives to the proposed plan.

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(e) The views of appropriate local, state, and federal agencies, including the views of the appropriate water management district as to the availability of water and its recommendation as to the use by the proposed plant of salt water or fresh water for cooling purposes.

398 (f) The extent to which the plan is consistent with the 399 state comprehensive plan.

400 (g) The plan with respect to the information of the state401 on energy availability and consumption.

402 Section 4. Section 350.001, Florida Statutes, is amended 403 to read:

404

350.001 Legislative intent.-

405 (1) The Florida Public Service Commission has been and 406 shall continue to be an arm of the legislative branch of 407 government. In the exercise of its jurisdiction, the commission 408 shall neither establish nor implement any regulatory policy that 409 is contrary to, or is an expansion of, the authority granted to 410 it by the Legislature.

411 (2) The Public Service Commission <u>and its staff</u> shall 412 perform their <del>its</del> duties independently, impartially,

413 professionally, honorably, and without undue influence from any 414 person.

415 (3) It is the desire of the Legislature that the Governor 416 participate in the appointment process of commissioners to the 417 Public Service Commission. The Legislature accordingly delegates 418 to the Governor a limited authority with respect to the Public 419 Service Commission by authorizing him or her to participate in 420 the selection of members only in the manner prescribed by s.

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421 350.031.

422 Section 5. Section 350.011, Florida Statutes, is amended 423 to read:

424 350.011 Florida Public Service Commission; jurisdiction;
425 powers and duties.-

426 The state regulatory agency heretofore known as the (1) 427 Florida Railroad and Public Utilities Commission or Florida Public Utilities Commission shall be known and hereafter called 428 Florida Public Service Commission, and all rights, powers, 429 430 duties, responsibilities, jurisdiction, and judicial powers now vested in said Railroad and Public Utilities Commission or said 431 432 Florida Public Utilities Commission and the commissioners 433 thereof are vested in the Florida Public Service Commission and 434 the commissioners thereof.

435 (2) The commissioners of the Florida Public Service
436 Commission shall not supervise, direct, or control any person
437 whose services are employed by the Office of Regulatory Staff
438 created under ss. 20.121 and 350.071.

439 (3) Notwithstanding any other provision of law, the
440 commission shall not inspect, audit, or examine any entity
441 subject to the jurisdiction of the commission pursuant to any
442 provision of law, as these functions are the sole responsibility
443 of the Office of Regulatory Staff.

444 (4) The commission staff shall not appear as a party in
445 commission proceedings or offer testimony on issues before the
446 commission. The commission staff shall not conduct discovery,
447 either informally or pursuant to the Florida Rules of Civil
448 Procedure, in any proposed agency action proceeding or any

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440	and the second sec
449	proceeding under s. 120.569 or s. 120.57 in which the
450	substantial interests of a party are determined by the
451	commission.
452	Section 6. Section 350.012, Florida Statutes, is repealed.
453	Section 7. Paragraphs (b) and (d) of subsection (1) and
454	subsection (5) of section 350.031, Florida Statutes, are amended
455	to read:
456	350.031 Florida Public Service Commission Nominating
457	Council
458	(1)
459	(b) All terms shall be for 4 years except those members of
460	the House and Senate, who shall serve 2-year terms concurrent
461	with the 2-year elected terms of House members. All terms of the
462	members of the Public Service Commission Nominating Council
463	existing on June 30, 2008, shall terminate upon the effective
464	date of this act; however, such members may serve an additional
465	term if reappointed by the Speaker of the House of
466	Representatives or the President of the Senate. To establish
467	staggered terms, appointments of members shall be made for
468	initial terms to begin on July 1, 2008, with each appointing
469	officer to appoint three legislator members, one of whom shall
470	be a member of the minority party, to terms through the
471	remainder of the 2-year elected terms of House members; one
472	nonlegislator member to a 6-month term; one nonlegislator member
473	to an 18-month term; and one nonlegislator member to a 42-month
474	term. Thereafter, the terms of the nonlegislator members of the
475	Public Service Commission Nominating Council shall begin on
476	January 2 of the year the term commences and end 4 years later
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477 on January 1.

(d) Vacancies on the council shall be filled for the
unexpired portion of the term in the same manner as original
appointments to the council. A member may not be reappointed to
the council, except for a member of the House of Representatives
or the Senate who may be appointed to two 2-year terms, members
who are reappointed pursuant to paragraph (b), or a person who
is appointed to fill the remaining portion of an unexpired term.

485 (5) A person may not be nominated to the Governor for appointment to the Public Service Commission until the council 486 487 has determined that the person satisfies the qualifications set 488 forth in s. 350.04(2) is competent and knowledgeable in one or 489 more fields, which shall include, but not be limited to: public 490 affairs, law, economics, accounting, engineering, finance, 491 natural resource conservation, energy, or another field 492 substantially related to the duties and functions of the 493 commission. The commission shall fairly represent the above-494 stated fields identified in s. 350.04(2). Recommendations of the 495 council shall be nonpartisan.

496 Section 8. Section 350.035, Florida Statutes, is created 497 to read:

498 <u>350.035 Prohibited influence on commissioners.-Neither the</u> 499 <u>Governor, the President of the Senate, the Speaker of the House</u> 500 <u>of Representatives, nor a member of the Public Service</u> 501 <u>Commission Nominating Council shall attempt to sway the</u> 502 <u>independent judgment of the commission by bringing pressure to</u> 503 <u>bear upon a commissioner or commission employee through that</u> 504 <u>person's role in the nomination, appointment, or confirmation of</u>

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505	commissioners. It is the duty of the Commission on Ethics to
506	receive and investigate sworn complaints of violations of this
507	section pursuant to ss. 112.322-112.3241.
508	Section 9. Section 350.04, Florida Statutes, is amended to
509	read:
510	350.04 Qualifications of commissioners; training and
511	continuing education
512	(1) A commissioner may not, at the time of appointment or
513	during his or her term of office:
514	<u>(a)</u> Have any financial interest, other than ownership
515	of shares in a mutual fund, in any business entity which, either
516	directly or indirectly, owns or controls any public utility
517	regulated by the commission, in any public utility regulated by
518	the commission, or in any business entity which, either directly
519	or indirectly, is an affiliate or subsidiary of any public
520	utility regulated by the commission.
521	<u>(b)</u> Be employed by or engaged in any business activity
522	with any business entity which, either directly or indirectly,
523	owns or controls any public utility regulated by the commission,
524	by any public utility regulated by the commission, or by any
525	business entity which, either directly or indirectly, is an
526	affiliate or subsidiary of any public utility regulated by the
527	commission.
528	(2) Each person recommended for appointment to the Public
529	Service Commission by the Public Service Commission Nominating
530	Council must:
531	(a) Have earned at least a baccalaureate degree from an
532	institution of higher learning accredited by a regional or
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533	national accorditing body. and
	national accrediting body; and
534	(b) Possess a minimum of 10 years of professional
535	experience, or a minimum of 6 years of professional experience
536	if the person has earned an advanced degree, in one or more of
537	the following:
538	1. Energy or electric industry issues.
539	2. Telecommunications issues.
540	3. Water and sewer industry issues.
541	4. Finance.
542	5. Economics.
543	6. Accounting.
544	7. Engineering.
545	<u>8. Law.</u>
546	(3) Before voting on any matter before the Public Service
547	Commission, each person appointed to the commission after July
548	1, 2010, shall complete a comprehensive course of study,
549	developed by the executive director and general counsel of the
550	Office of Regulatory Staff in coordination with the National
551	Association of Regulatory Utility Commissioners Subcommittee on
552	Education and Research, that addresses the substantive matters
553	within the jurisdiction of the commission, administrative law
554	applicable to commission proceedings, and standards of conduct
555	applicable to commissioners. Thereafter, each commissioner must
556	annually complete no less than 10 hours of continuing
557	professional education directly related to substantive matters
558	within the jurisdiction of the commission.
559	(4) No less than once every 12 months, each commissioner
560	and commission employee shall receive training, in a form
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561	developed by the executive director and general counsel of the
562	Office of Regulatory Staff, that addresses the ethical standards
563	of conduct applicable to commissioners and their staff.
564	(5) The chair of the Public Service Commission shall
565	certify the commission's compliance with these requirements, and
566	each commissioner shall certify his or her individual compliance
567	with the continuing professional education requirements provided
568	in subsection (3). Each certification of compliance shall be
569	provided to the President of the Senate and the Speaker of the
570	House of Representatives.
571	Section 10. Section 350.041, Florida Statutes, is amended
572	to read:
573	350.041 Commissioners; standards of conduct
574	(1) STATEMENT OF INTENT
575	(a) Professional, impartial, and honorable commissioners
576	are indispensable to the effective performance of the
577	commission's duties. A commissioner shall maintain high
578	standards of conduct and shall personally observe those
579	standards so that the integrity and impartiality of the
580	commission may be preserved. The standards of conduct provided
581	in this section should be construed and applied to further that
582	objective.
583	(b) In addition to the provisions of part III of chapter
584	112, which are applicable to public service commissioners by
585	virtue of their being public officers and full-time employees of
586	the legislative branch of government, the conduct of public
587	service commissioners shall be governed by the standards of
588	conduct provided in this section. Nothing shall prohibit the
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589 standards of conduct from being more restrictive than part III 590 of chapter 112. Further, this section shall not be construed to 591 contravene the restrictions of part III of chapter 112. In the 592 event of a conflict between this section and part III of chapter 593 112, the more restrictive provision shall apply.

594

(2) STANDARDS OF CONDUCT.-

595 (a) A commissioner may not accept anything from any 596 business entity which, either directly or indirectly, owns or 597 controls any public utility regulated by the commission, from 598 any public utility regulated by the commission, or from any 599 business entity which, either directly or indirectly, is an 600 affiliate or subsidiary of any public utility regulated by the commission. A commissioner may attend conferences and associated 601 602 meals and events that are generally available to all conference 603 participants without payment of any fees in addition to the 604 conference fee. Additionally, while attending a conference, a 605 commissioner may attend meetings, meals, or events that are not 606 sponsored, in whole or in part, by any representative of any 607 public utility regulated by the commission and that are limited 608 to commissioners only, committee members, or speakers if the 609 commissioner is a member of a committee of the association of 610 regulatory agencies that organized the conference or is a 611 speaker at the conference. It is not a violation of this 612 paragraph for a commissioner to attend a conference for which 613 conference participants who are employed by a utility regulated by the commission have paid a higher conference registration fee 614 615 than the commissioner, or to attend a meal or event that is generally available to all conference participants without 616

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617 payment of any fees in addition to the conference fee and that 618 is sponsored, in whole or in part, by a utility regulated by the 619 commission. If, during the course of an investigation by the 620 Commission on Ethics into an alleged violation of this 621 paragraph, allegations are made as to the identity of the person giving or providing the prohibited gift, that person must be 622 623 given notice and an opportunity to participate in the 624 investigation and relevant proceedings to present a defense. If 625 the Commission on Ethics determines that the person gave or provided a prohibited gift, the person may not appear before the 626 627 commission or otherwise represent anyone before the commission 628 for a period of 2 years.

(b) A commissioner may not accept any form of employment with or engage in any business activity with any business entity which, either directly or indirectly, owns or controls any public utility regulated by the commission, any public utility regulated by the commission, or any business entity which, either directly or indirectly, is an affiliate or subsidiary of any public utility regulated by the commission.

636 A commissioner may not have any financial interest, (C) 637 other than shares in a mutual fund, in any public utility regulated by the commission, in any business entity which, 638 639 either directly or indirectly, owns or controls any public 640 utility regulated by the commission, or in any business entity which, either directly or indirectly, is an affiliate or 641 subsidiary of any public utility regulated by the commission. If 642 a commissioner acquires any financial interest prohibited by 643 644 this section during his or her term of office as a result of

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645 events or actions beyond the commissioner's control, he or she 646 shall immediately sell such financial interest or place such 647 financial interest in a blind trust at a financial institution. 648 A commissioner may not attempt to influence, or exercise any 649 control over, decisions regarding the blind trust.

650 A commissioner may not accept anything from a party in (d) 651 a proceeding currently pending before the commission. If, during 652 the course of an investigation by the Commission on Ethics into 653 an alleged violation of this paragraph, allegations are made as 654 to the identity of the person giving or providing the prohibited 655 gift, that person must be given notice and an opportunity to 656 participate in the investigation and relevant proceedings to 657 present a defense. If the Commission on Ethics determines that the person gave or provided a prohibited gift, the person may 658 659 not appear before the commission or otherwise represent anyone 660 before the commission for a period of 2 years.

661 (e) A commissioner may not serve as the representative of 662 any political party or on any executive committee or other 663 governing body of a political party; serve as an executive 664 officer or employee of any political party, committee, 665 organization, or association; receive remuneration for 666 activities on behalf of any candidate for public office; engage 667 on behalf of any candidate for public office in the solicitation 668 of votes or other activities on behalf of such candidacy; or become a candidate for election to any public office without 669 first resigning from office. 670

(f) A commissioner, during his or her term of office, maynot make any public comment regarding the merits of any

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673 proceeding under ss. 120.569 and 120.57 currently pending before
674 the commission.
675 (g) A commissioner may not conduct himself or herself in

an unprofessional manner at any time during the performance ofhis or her official duties.

(h) The chair shall require order and decorum in
 proceedings before the commission. In the absence of the chair,
 the commissioner presiding over a commission proceeding shall
 require order and decorum in the proceeding.

682 (i) A commissioner shall be patient, dignified, and
 683 courteous to litigants, other commissioners, witnesses, lawyers,
 684 commission staff, staff of the Office of Regulatory Staff, and
 685 others with whom the commissioner deals in an official capacity.

686 (j) A commissioner shall perform his or her official
 687 duties without bias or prejudice. A commissioner may not, in the
 688 performance of his or her official duties, by words or conduct
 689 manifest bias or prejudice.

690 (k) A commissioner may not, with respect to parties or
 691 classes of parties, cases, controversies, or issues likely to
 692 come before the commission, make pledges, promises, or
 693 commitments that are inconsistent with the impartial performance
 694 of the commissioner's official duties.

695 (1) A commissioner may not be swayed by partisan
696 interests, public clamor, or fear of criticism.

697 <u>(m) (h)</u> A commissioner must avoid impropriety in all of his 698 or her activities and must act at all times in a manner that 699 promotes public confidence in the integrity and impartiality of 700 the commission.

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701 <u>(n) (i)</u> A commissioner may not directly or indirectly, 702 through staff or other means, solicit anything of value from any 703 public utility regulated by the commission, or from any business 704 entity that, whether directly or indirectly, is an affiliate or 705 subsidiary of any public utility regulated by the commission, or 706 from any party appearing in a proceeding considered by the 707 commission in the last 2 years.

708

(3) INVESTIGATIONS; REPORTS; ADVISORY OPINIONS.-

709 (a) The Commission on Ethics shall accept and investigate 710 any alleged violations of this section pursuant to the 711 procedures contained in ss. 112.322-112.3241.

712 (b) The Commission on Ethics shall provide the Governor 713 and the Florida Public Service Commission Nominating Council 714 with a report of its findings and recommendations with respect 715 to alleged violations by a public service commissioner. The 716 Governor is authorized to enforce these the findings and 717 recommendations of the Commission on Ethics, pursuant to part 718 III of chapter 112.

719 (c) The Commission on Ethics shall provide the 720 disciplinary officials or bodies specified in part III of 721 chapter 112 with a report of its findings and recommendations 722 with respect to alleged violations of the specific provisions of 723 this section that, pursuant to s. 350.073, are applicable to the 724 executive director of the Office of Regulatory Staff.

(d) A public service commissioner, a commission employee,
 the executive director of the Office of Regulatory Staff, or a
 member of the Florida Public Service Commission Nominating
 Council may request an advisory opinion from the Commission on

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729 Ethics, pursuant to s. 112.322(3)(a), regarding the standards of 730 conduct or prohibitions set forth in this section and ss. 731 350.031, 350.04, and 350.042.

732 Section 11. Section 350.042, Florida Statutes, is amended733 to read:

734

350.042 Ex parte communications.-

735 Each A commissioner and employee of the commission (1)736 shall should accord to every person who is a party to or is 737 registered with the commission as an interested person in a proposed agency action proceeding, or who is a party to a 738 proceeding under s. 120.565, s. 120.569, or s. 120.57 legally 739 740 interested in a proceeding, or the person's lawyer, full right 741 to be heard according to law, and, except as authorized by law, 742 shall not neither initiate, solicit, or nor consider ex parte communications concerning a pending proposed agency action the 743 744 merits, threat, or offer of reward in any proceeding or a 745 proceeding under s. 120.565, s. 120.569, or s. 120.57 other than 746 a proceeding under s. 120.54 or s. 120.565, workshops, or 747 internal affairs meetings. No individual shall discuss ex parte 748 with a commissioner the merits of any issue that he or she knows 749 will be filed with the commission within 180 90 days. The 750 provisions of this subsection shall not apply to commission 751 staff. 752 (a) As used in this section, the term "ex parte 753 communication" means any communication that:

7541. If it is a written or printed communication or a755communication in electronic form, is not served on all parties

756 to a proceeding; or

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757 2. If it is an oral communication, is made without 758 adequate notice to the parties and without an opportunity for 759 the parties to be present and heard. 760 Where circumstances require, ex parte communications (b) 761 concerning scheduling, administrative purposes, or emergencies 762 that do not deal with substantive matters or issues on the 763 merits are authorized, if: 764 1. The commissioner or commission employee reasonably 765 believes that no party will gain a procedural or tactical advantage as a result of the ex parte communication; and 766 767 2. The commissioner or commission employee makes provision 768 promptly to notify all parties of the substance of the ex parte 769 communication and, where possible, allows an opportunity to 770 respond. 771 The provisions of this section shall not prohibit an (2)

772 individual residential ratepayer from communicating with a 773 commissioner <u>or commission employee</u>, provided that the ratepayer 774 is representing only himself or herself, without compensation.

(3) This section shall not apply to oral communications or discussions in scheduled and noticed open public meetings of educational programs or of a conference or other meeting of an association of regulatory agencies.

(4) If a commissioner <u>or commission employee</u> knowingly receives an ex parte communication <u>prohibited by this section</u> relative to a proceeding other than as set forth in subsection (1), to which he or she is assigned, he or she must place on the record of the proceeding copies of all written communications received, all written responses to the communications, and a

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785 memorandum stating the substance of all oral communications 786 received and all oral responses made, and shall give written 787 notice to all parties to the communication that such matters 788 have been placed on the record. Any party to the proceeding who 789 desires to respond to the an ex parte communication may do so. 790 The response must be received by the commission within 10 days 791 after receiving notice that the ex parte communication has been 792 placed on the record. The commissioner may, if he or she deems 793 it necessary to eliminate the effect of an ex parte communication received by him or her, withdraw from the 794 proceeding, in which case the chair shall substitute another 795 796 commissioner for the proceeding.

797 Any individual who makes an ex parte communication (5)798 prohibited by this section shall submit to the commission a 799 written statement describing the nature of such communication, 800 to include the name of the person making the communication, the 801 name of each the commissioner or commission employee 802 commissioners receiving the communication, copies of all written 803 communications made, all written responses to such 804 communications, and a memorandum stating the substance of all 805 oral communications received and all oral responses made. The 806 commission shall place on the record of a proceeding all such 807 communications.

(6) Any commissioner <u>or commission employee</u> who knowingly
fails to place on the record any <u>ex parte communication</u>
prohibited by this section such communications, in violation of
this the section, within 15 days <u>after of</u> the date of <u>the such</u>
communication is subject to removal <u>or dismissal</u> and may be

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813 assessed a civil penalty not to exceed \$5,000. <u>Any individual</u> 814 <u>who knowingly fails to comply with subsection (5) may be</u> 815 assessed a civil penalty not to exceed \$5,000.

816 (7) (a) It <u>is shall be</u> the duty of the Commission on Ethics 817 to receive and investigate sworn complaints of violations of 818 this section pursuant to the procedures contained in ss. 819 112.322-112.3241.

(b) If the Commission on Ethics finds that there has been
a violation of this section by a public service commissioner or
<u>commission employee</u>, it shall provide the Governor and the
Florida Public Service Commission Nominating Council with a
report of its findings and recommendations. The Governor is
authorized to enforce the findings and recommendations of the
Commission on Ethics, pursuant to part III of chapter 112.

(c) If a commissioner, commission employee, or other
individual fails or refuses to pay the Commission on Ethics any
civil penalties assessed pursuant to the provisions of this
section, the Commission on Ethics may bring an action in any
circuit court to enforce the such penalty.

832 If, during the course of an investigation by the (d) 833 Commission on Ethics into an alleged violation of this section, 834 allegations are made as to the identity of the person who 835 participated in the ex parte communication, that person must be 836 given notice and an opportunity to participate in the 837 investigation and relevant proceedings to present a defense. If the Commission on Ethics determines that the person participated 838 839 in the ex parte communication, the person may not appear before 840 the commission or otherwise represent anyone before the

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841 commission for a period of 2 years. Section 12. Subsections (1), (2), and (3) of section 842 843 350.06, Florida Statutes, are amended to read: 844 350.06 Place of meeting; expenditures; employment of 845 personnel; records availability and fees.-The offices of the commission said commissioners shall 846 (1)847 be in the vicinity of Tallahassee, but the commissioners may 848 hold sessions anywhere in the state at their discretion. 849 (2) All sums of money authorized to be paid on account of 850 the commission said commissioners shall be paid out of the State 851 Treasury only on the order of the Chief Financial Officer. 852 The commission commissioners may employ clerical, (3)technical, and professional personnel reasonably necessary for 853 854 the performance of its their duties, except for those 855 responsibilities and functions reserved to the Office of 856 Regulatory Staff, and may also employ one or more persons 857 capable of stenographic court reporting, to be known as the 858 official reporters of the commission. 859 Section 13. Section 350.0605, Florida Statutes, is amended 860 to read: 861 350.0605 Former commissioners; executive directors; and 862 employees of the commission or Office of Regulatory Staff; 863 representation of clients before commission.-864 Any former commissioner of the Public Service (1) Commission or former executive director of the Office of 865 Regulatory Staff is prohibited from appearing before the 866 867 commission representing any client or any industry regulated by the Public Service Commission for a period of 2 years following 868 Page 31 of 88

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869 termination of service as a commissioner or executive director 870 on the commission.

871 (2) Any former employee of the commission or the Office of 872 Regulatory Staff is prohibited from appearing before the 873 commission representing any client regulated by the Public 874 Service Commission on any matter which was pending at the time 875 of termination and in which such former employee had 876 participated.

877 (3) For a period of 2 years following termination of 878 service as a commissioner or executive director on the 879 commission, a former commissioner of the Public Service 880 Commission or former executive director of the Office of 881 Regulatory Staff member may not accept employment by or 882 compensation from a business entity which, directly or 883 indirectly, owns or controls a public utility regulated by the 884 commission, from a public utility regulated by the commission, 885 from a business entity which, directly or indirectly, is an 886 affiliate or subsidiary of a public utility regulated by the 887 commission or is an actual business competitor of a local 888 exchange company or public utility regulated by the commission 889 and is otherwise exempt from regulation by the commission under 890 ss. 364.02(15)(14) and 366.02(1), or from a business entity or 891 trade association that has been a party to a commission 892 proceeding within the 2 years preceding the member's termination 893 of service on the commission. This subsection applies only to members of the Florida Public Service Commission who are 894 appointed or reappointed after May 10, 1993. 895 896

Section 14. Subsection (1) of section 350.061, Florida

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897 Statutes, is amended to read:

898 350.061 Public Counsel; appointment; oath; restrictions on
899 Public Counsel and his or her employees.-

900 The Attorney General Committee on Public Counsel (1)901 Oversight shall appoint a Public Counsel by majority vote of the 902 members of the committee to represent the general public of 903 Florida before the Florida Public Service Commission. The Public 904 Counsel shall be an attorney admitted to practice before the 905 Florida Supreme Court and shall serve at the pleasure of the 906 Attorney General Committee on Public Counsel Oversight, subject 907 to biennial reconfirmation by the committee. The Public Counsel 908 shall perform his or her duties independently. Vacancies in the 909 office shall be filled in the same manner as the original 910 appointment.

911 Section 15. Section 350.0613, Florida Statutes, is amended 912 to read:

913 350.0613 Public Counsel; employees; receipt of pleadings.-914 The Attorney General committee may authorize the Public Counsel 915 to employ clerical and technical assistants whose 916 qualifications, duties, and responsibilities the Attorney 917 General committee shall from time to time prescribe. The 918 Attorney General committee may from time to time authorize 919 retention of the services of additional attorneys or experts to 920 the extent that the best interests of the people of the state will be better served thereby, including the retention of expert 921 922 witnesses and other technical personnel for participation in 923 contested proceedings before the commission. The commission 924 shall furnish the Public Counsel with copies of the initial

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925 pleadings in all proceedings before the commission, and if the 926 Public Counsel intervenes as a party in any proceeding he or she 927 shall be served with copies of all subsequent pleadings, 928 exhibits, and prepared testimony, if used. Upon filing notice of 929 intervention, the Public Counsel shall serve all interested 930 parties with copies of such notice and all of his or her 931 subsequent pleadings and exhibits.

932 Section 16. Section 350.0614, Florida Statutes, is amended 933 to read:

350.0614 Public Counsel; compensation and expenses.-

935 (1) The salaries and expenses of the Public Counsel and 936 his or her employees shall be allocated by the <u>Attorney General</u> 937 committee only from moneys appropriated to the Public Counsel by 938 the Legislature.

939 (2) The Legislature declares and determines that the 940 Public Counsel is under the legislative branch of government 941 within the intention of the legislation as expressed in chapter 942 216, and no power shall be in the Executive Office of the 943 Governor or its successor to release or withhold funds 944 appropriated to it, but the same shall be available for 945 expenditure as provided by law and the rules or decisions of 946 Committee on Public Counsel Oversight.

947 (3) Neither the Executive Office of the Governor nor the
948 Department of Management Services or its successor shall have
949 power to determine the number, or fix the compensation, of the
950 employees of the Public Counsel or to exercise any manner of
951 control over them.
952 Section 17. Section 350.071, Florida Statutes, is created

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953	to read:
954	350.071 Office of Regulatory Staff; creation; status;
955	purpose
956	(1) The Office of Regulatory Staff is created as an office
957	within the Financial Services Commission. The office shall
958	perform its duties independently.
959	(2) The office shall be considered a party of record in
960	all proceedings before the Public Service Commission. All
961	tariffs, initial pleadings, complaints, and notices of appeal
962	filed with the commission shall be served upon the office. The
963	commission shall notify the office of the initiation of any
964	rulemaking proceeding, workshop, or other proceeding that the
965	commission is authorized by law to initiate.
966	(3) The office shall represent the public interest of this
967	state. As used in ss. 350.071-350.075, the term "public
968	interest" means a balancing of the following:
969	(a) Concerns of the using and consuming public, regardless
970	of customer class, with respect to services provided by any
971	company subject to the jurisdiction of the commission pursuant
972	to any provision of law.
973	(b) Preservation of the financial integrity of the state's
974	regulated public utilities and continued investment in and
975	maintenance of facilities in order to provide reliable utility
976	services at fair, just, and reasonable rates.
977	(c) Promotion of fair competition in telecommunications
978	markets.
979	(4) The Office of Regulatory Staff shall be subject to the
980	same provisions governing ex parte communications that apply to
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981	any other party to a commission proceeding. Any recommendation
982	of the Office of Regulatory Staff shall be provided to the
983	commission in a form, forum, and manner as may lawfully be
984	provided by any other party.
985	Section 18. Section 350.072, Florida Statutes, is created
986	to read:
987	350.072 Office of Regulatory Staff; organization,
988	administration, and operations
989	(1) The Office of Regulatory Staff shall consist of the
990	executive director and any clerical, technical, and professional
991	personnel that the executive director deems to be reasonably
992	necessary for the performance of the duties of the office. The
993	executive director is authorized to employ expert witnesses and
994	other professional expertise that the executive director deems
995	to be reasonably necessary to assist the office in the
996	performance of its duties.
997	(2) The executive director shall employ and set the
998	compensation for all personnel of the Office of Regulatory Staff
999	and shall be responsible for the supervision and direction of
1000	all such personnel.
1001	(3) The executive director and employees of the Office of
1002	Regulatory Staff are not subject to the supervision, direction,
1003	or control of the commission, the chair of the commission, or
1004	any member or employee of the commission.
1005	(4) The executive director is responsible for preparing
1006	the budget for the Office of Regulatory Staff and shall submit
1007	the budget to the Financial Services Commission.
1008	(5) The Office of Regulatory Staff shall maintain offices
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1009	in Leon County at a place convenient to the offices of the
1010	commission that will enable the Office of Regulatory Staff to
1011	efficiently perform its functions and duties.
1012	(6) The Office of Regulatory Staff shall establish
1013	procedures governing its internal administration and operations.
1014	Section 19. Section 350.073, Florida Statutes, is created
1015	to read:
1016	350.073 Office of Regulatory Staff; executive director
1017	(1) The Financial Services Commission shall appoint or
1018	remove the executive director of the Office of Regulatory Staff
1019	in the manner set forth in s. 20.121(3)(d). Appointment of the
1020	executive director shall be subject to confirmation by the
1021	Senate. Until such time as the Senate confirms the appointment
1022	of the executive director, the appointee shall perform the
1023	functions of the office as provided by law.
1024	(2)(a) The term of the executive director shall be 4
1025	years, and the initial term of office shall begin January 2,
1026	2011. The Financial Services Commission shall appoint the
1027	executive director no less than 60 days prior to the first day
1028	of the term to which he or she is appointed.
1029	(b) In case of a vacancy in the office of executive
1030	director for any reason before expiration of the term of office,
1031	the Financial Services Commission shall appoint a new executive
1032	director in the same manner as the original appointment. The
1033	Financial Services Commission may appoint an interim executive
1034	director to serve until such time as a new executive director is
1035	appointed.
1036	(3) A person may not be appointed as executive director
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1037	until the Financial Services Commission determines that the
1038	person satisfies the criteria set forth in s. 350.04(1) and
1039	(2)(a) and possesses a minimum of 12 years of professional
1040	experience in one or more of the fields identified in s.
1041	<u>350.04(2)(b).</u>
1042	(4) The salary of the executive director shall be set by
1043	the Financial Services Commission.
1044	(5) The executive director shall take and subscribe to the
1045	oath of office required of state officers by the State
1046	Constitution.
1047	(6) In addition to the provisions of part III of chapter
1048	112, applicable to the executive director by virtue of being a
1049	public officer, the executive director shall be subject to the
1050	standards of conduct applicable to commissioners pursuant to s.
1051	350.041(2)(a), (b), (c), (d), (e), (g), (l), and (n). In the
1052	event of a conflict between this section and part III of chapter
1053	112, the more restrictive provision shall apply.
1054	Section 20. Section 350.074, Florida Statutes, is created
1055	to read:
1056	350.074 Office of Regulatory Staff; duties
1057	(1) The Office of Regulatory Staff shall represent the
1058	public interest with respect to matters within the jurisdiction
1059	of the commission and, when considered necessary and in the
1060	public interest by the executive director, shall petition the
1061	commission to initiate proceedings on matters within its
1062	jurisdiction. The office shall have authority to:
1063	(a) Review and investigate the rates charged or proposed
1064	to be charged, and the service furnished or proposed to be
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1065	furnished, by any public utility or regulated company.
1066	(b) Inspect, audit, and examine public utilities and
1067	regulated companies regarding matters within the jurisdiction of
1068	the commission.
1069	(c) Represent the public interest in commission
1070	proceedings, hearings, rulemakings, and other regulatory
1071	matters.
1072	(d) Investigate complaints made in connection with matters
1073	under the jurisdiction of the commission, including those
1074	complaints that are directed to the commission or commissioners.
1075	(e) Assist customers in the informal resolution of
1076	complaints regarding the rates or service of public utilities
1077	and regulated companies or regarding any other matter within the
1078	jurisdiction of the commission.
1079	(f) Make studies to the commission with respect to
1080	standards, regulations, practices, or service of any public
1081	utility or regulated company.
1082	(g) Provide legal representation of the public interest
1083	before other state agencies, federal agencies, and state and
1084	federal courts in connection with matters under the jurisdiction
1085	of the commission, including proceedings that could affect the
1086	rates or service of any public utility or regulated company.
1087	(h) Educate the public on matters within the jurisdiction
1088	of the commission which are of special interest to consumers.
1089	(2) The commission may not require the Office of
1090	Regulatory Staff to sponsor witnesses or provide testimony in
1091	any proceeding, but it may request in writing or at any duly
1092	noticed public meeting that the office:
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1093 (a) Provide information and reports on any matter subject 1094 to the commission's jurisdiction and matters incidental to the 1095 jurisdiction of the commission; 1096 Assist in the preparation of any report that the (b) 1097 commission is required by law to produce; or 1098 (c) Conduct inspections, audits, or examinations of public utilities and regulated companies regarding matters within the 1099 1100 jurisdiction of the commission. 1101 (3) Decisions relating to whether, when, or how to 1102 petition to initiate proceedings before the commission or to 1103 participate or intervene in proceedings before other state 1104 agencies, federal agencies, or state or federal courts are in 1105 the sole discretion of the executive director, except for those 1106 matters that are specified by order of a court of competent 1107 jurisdiction. 1108 (4) The Office of Regulatory Staff is considered to have 1109 an interest sufficient to maintain actions for judicial review 1110 of commission orders or decisions and may, as of right and in a 1111 manner prescribed by law, intervene or otherwise participate in 1112 any civil proceeding which involves the review or enforcement of 1113 commission action that the executive director determines may 1114 substantially affect the public interest. 1115 The Office of Regulatory Staff shall provide to the (5) 1116 Legislature an annual report of its activities. 1117 (6) The commission and the office shall establish mutually 1118 acceptable procedures by which the office may elect not to 1119 participate as a party in noncontroversial matters.

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1120 Section 21. Section 350.075, Florida Statutes, is created 1121 to read: 1122 350.075 Office of Regulatory Staff; access to records.-The 1123 Office of Regulatory Staff may access or require the production 1124 of books, records, and information pursuant to ss. 364.183, 1125 366.093, 367.156, and 368.108 and may access or require the 1126 production of any other records as provided by law. Section 22. Subsections (1), (2), and (6) of section 1127 1128 350.113, Florida Statutes, are amended to read: 1129 350.113 Florida Public Service Regulatory Trust Fund; 1130 moneys to be deposited therein .-1131 There is hereby created in the State Treasury a (1)1132 special fund to be designated as the "Florida Public Service 1133 Regulatory Trust Fund" which shall be used in the operation of 1134 the commission and the Office of Regulatory Staff in the 1135 performance of the various functions and duties required of them 1136 it by law. 1137 (2) All fees, licenses, and other charges collected by the 1138 commission shall be deposited in the State Treasury to the 1139 credit of the Florida Public Service Regulatory Trust Fund to be 1140 used in the operation of the commission and the Office of 1141 Regulatory Staff as authorized by the Legislature; however, 1142 penalties and interest assessed and collected by the commission shall not be deposited in the trust fund but shall be deposited 1143 in the General Revenue Fund. The Florida Public Service 1144 Regulatory Trust Fund shall be subject to the service charge 1145 1146 imposed pursuant to chapter 215. (6) All moneys in the Florida Public Service Regulatory 1147

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1148 Trust Fund shall be for the use of the commission and the Office 1149 of Regulatory Staff in the performance of their its functions 1150 and duties as provided by law, subject to the fiscal and 1151 budgetary provisions of general law.

Section 23. Subsections (1) and (2) of section 350.117, Florida Statutes, are amended to read:

1154

350.117 Reports; audits.-

(1) The commission and the Office of Regulatory Staff may require such regular or emergency reports, including, but not limited to, financial reports, as the commission or the office deems necessary to fulfill its obligations under the law. <u>A copy</u> of any report provided to the commission must be provided to the Office of Regulatory Staff.

1161 (2) The commission may request that the Office of 1162 <u>Regulatory Staff</u> perform management and operation audits of any 1163 regulated company. The commission may consider the results of 1164 such audits in establishing rates; however, the company shall 1165 not be denied due process as a result of the use of any such 1166 management or operation audit.

1167 Section 24. Section 350.121, Florida Statutes, is 1168 repealed.

1169 Section 25. Section 350.122, Florida Statutes, is created 1170 to read:

# 1171 <u>350.122 Testimony; public disclosure of affiliation.-</u> 1172 <u>(1) Each person offering testimony at a meeting, workshop,</u> 1173 <u>hearing, or other scheduled event of the commission shall</u> 1174 disclose any financial or fiduciary relationship with any party

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1175 to the proceedings at the time the testimony is provided to the 1176 commission.

1177 (2) The determination by the commission that a person has 1178 knowingly violated this section constitutes agency action for 1179 which a hearing may be sought under chapter 120.

1180 Section 26. Section 364.016, Florida Statutes, is amended 1181 to read:

1182 364.016 Travel costs.—The <u>office</u> commission has the authority to assess a telecommunications company for reasonable travel costs associated with reviewing the records of the telecommunications company and its affiliates when such records are kept out of state. The telecommunications company may bring the records back into the state for review.

1188 Section 27. Subsections (11) through (16) of section 1189 364.02, Florida Statutes, are renumbered as subsections (12) 1190 through (17), respectively, and a new subsection (11) is added 1191 to that section to read:

1192

1193

364.02 Definitions.—As used in this chapter, the term: (11) "Office" means the Office of Regulatory Staff.

1194 Section 28. Section 364.15, Florida Statutes, is amended 1195 to read:

1196 364.15 Compelling repairs, improvements, changes, 1197 additions, or extensions.—Whenever the commission finds, on its 1198 own motion or upon petition or complaint, that repairs or 1199 improvements to, or changes in, any telecommunications facility 1200 ought reasonably to be made, or that any additions or extensions 1201 should reasonably be made to any telecommunications facility, in 1202 order to promote the security or convenience of the public or

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1203 employees or in order to secure adequate service or facilities 1204 for basic local telecommunications services consistent with the 1205 requirements set forth in this chapter, the commission shall 1206 make and serve an order directing that such repairs, 1207 improvements, changes, additions, or extensions be made in the 1208 manner to be specified in the order. This section authorizes the 1209 commission to impose only those requirements that it is 1210 otherwise authorized to impose under this chapter.

Section 29. Subsections (1) and (2) of section 364.183, Florida Statutes, are amended to read:

1213

364.183 Access to company records.-

1214 The commission and the office shall have access to all (1)1215 records of a telecommunications company that are reasonably 1216 necessary for the disposition of matters within the commission's 1217 jurisdiction. The commission and the office shall also have 1218 access to those records of a local exchange telecommunications 1219 company's affiliated companies, including its parent company, 1220 that are reasonably necessary for the disposition of any matter 1221 concerning an affiliated transaction or a claim of 1222 anticompetitive behavior including claims of cross-subsidization 1223 and predatory pricing. Both the commission and the office may 1224 require a telecommunications company to file records, reports or 1225 other data directly related to matters within the commission's 1226 jurisdiction in the form specified in the request by the 1227 commission and may require such company to retain such 1228 information for a designated period of time. Upon request of the 1229 company or other person, any records received by the commission 1230 or the office which are claimed by the company or other person

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1231 to be proprietary confidential business information shall be 1232 kept confidential and shall be exempt from s. 119.07(1) and s. 1233 24(a), Art. I of the State Constitution. <u>The authority of the</u> 1234 <u>commission to access records under this section is granted</u> 1235 <u>subject to the limitations set forth in s. 350.011(3) and (4).</u>

1236 Discovery in any docket or proceeding before the (2)1237 commission shall be in the manner provided for in Rule 1.280 of 1238 the Florida Rules of Civil Procedure. Upon a showing by a 1239 company or other person and a finding by the commission that 1240 discovery will require the disclosure of proprietary confidential business information, the commission shall issue an 1241 1242 appropriate protective order designating the manner for handling 1243 such information during the course of the proceeding and for 1244 protecting such information from disclosure outside the 1245 proceeding. Such proprietary confidential business information 1246 shall be exempt from s. 119.07(1). Any records provided pursuant to a discovery request for which proprietary confidential 1247 1248 business information status is requested shall be treated by the commission, the Office of Regulatory Staff, and the Office of 1249 1250 the Public Counsel, and any other party subject to the public 1251 records law as confidential and shall be exempt from s. 1252 119.07(1), pending a formal ruling on such request by the 1253 commission or the return of the records to the person providing 1254 the records. Any record which has been determined to be 1255 proprietary confidential business information and is not entered 1256 into the official record of the proceeding shall be returned to 1257 the person providing the record within 60 days after the final 1258 order, unless the final order is appealed. If the final order is

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1259 appealed, any such record shall be returned within 30 days after 1260 the decision on appeal. The commission shall adopt the necessary 1261 rules to implement this subsection.

1262 Section 30. Section 364.185, Florida Statutes, is amended 1263 to read:

Investigations and inspections; power of office 1264 364.185 1265 commission.-The office commission or its duly authorized 1266 representatives may during all reasonable hours enter upon any 1267 premises occupied by any telecommunications company and may set 1268 up and use thereon all necessary apparatus and appliances for 1269 the purpose of making investigations, inspections, examinations, 1270 and tests and exercising any power conferred by this chapter or chapter 350; however, the telecommunications company shall be 1271 1272 notified of and be represented at the making of such investigations, inspections, examinations, and tests. The 1273 1274 requirement to provide prior notification and representation 1275 shall not be applicable to the onsite field inspection of 1276 equipment used to provide telecommunications services to the 1277 transient public, including the facilities of call aggregators.

1278 Section 31. Subsections (2) and (4) of section 364.335, 1279 Florida Statutes, are amended to read:

1280

364.335 Application for certificate.-

(2) If the commission grants the requested certificate,
any person who would be substantially affected by the requested
certification may, within 21 days after the granting of such
certificate, file a written objection requesting a proceeding
pursuant to ss. 120.569 and 120.57. The commission may, <u>upon</u>
<u>petition of the office</u> on its own motion, institute a proceeding

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1287 under ss. 120.569 and 120.57 to determine whether the grant of 1288 such certificate is in the public interest. The commission shall 1289 order such proceeding conducted in or near the territory applied 1290 for, if feasible. If any person requests a public hearing on the 1291 application, such hearing shall, if feasible, be held in or near 1292 the territory applied for, and the transcript of the public 1293 hearing and any material submitted at or prior to the hearing 1294 shall be considered part of the record of the application and 1295 any proceeding related to the application.

(4) Except as provided in s. 364.33, revocation, suspension, transfer, or amendment of a certificate shall be subject to the provisions of this section; except that, when the commission <u>institutes a proceeding upon petition of the office</u> <u>initiates the action</u>, the commission shall furnish notice to the appropriate local government and to the Public Counsel.

1302 Section 32. Subsection (10) of section 364.3376, Florida
1303 Statutes, is amended to read:

1304

364.3376 Operator services.-

1305 The office commission shall conduct an effective (10)1306 program of random, no-notice compliance investigations of the 1307 operator services providers and call aggregators operating 1308 within the state. When the office commission finds a blocking 1309 violation, it shall notify the commission and provide information to assist the commission in determining determine 1310 1311 whether the blocking is the responsibility of the call 1312 aggregator or the operator services provider. The commission and may fine the responsible party in accordance with s. 364.285. 1313 1314 Upon the failure of the responsible party to correct a violation

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within a mandatory time limit established by the commission or upon a proven pattern of intentional blocking, the commission shall order the discontinuance of the call aggregator's telephone service or revoke the operator services provider's certificate, as applicable.

1320 Section 33. Subsection (3) of section 364.3381, Florida1321 Statutes, is amended to read:

1322

364.3381 Cross-subsidization.-

(3) The commission shall have continuing oversight jurisdiction over cross-subsidization, predatory pricing, or other similar anticompetitive behavior and may investigate, upon <u>petition or</u> complaint or on its own motion, allegations of such practices.

1328 Section 34. Section 364.37, Florida Statutes, is amended 1329 to read:

1330 364.37 Controversy concerning territory to be served; 1331 powers of commission.-If any person in constructing or extending 1332 his or her telecommunications facility unreasonably interferes 1333 or is about to unreasonably interfere with any telecommunications facility or service of any other person, or 1334 1335 if a controversy arises between any two or more persons with 1336 respect to the territory professed to be served by each, the 1337 commission, upon petition of the office or on its own initiative 1338 or on complaint of any person claiming to be adversely affected, 1339 may make such order and prescribe such terms and conditions with 1340 respect thereto as are just and reasonable.

1341 Section 35. Subsection (4) is added to section 366.02, 1342 Florida Statutes, to read:

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1343 366.02 Definitions.-As used in this chapter: 1344 (4) "Office" means the Office of Regulatory Staff. 1345 Section 36. Subsections (6), (9), and (11) of section 1346 366.05, Florida Statutes, are amended to read: 1347 366.05 Powers.-1348 The commission or the office, if designated by the (6) 1349 commission to conduct testing, may purchase materials, 1350 apparatus, and standard measuring instruments for such 1351 examination and tests. Both the commission and the office may require the 1352 (9) 1353 filing of reports and other data by a public utility or its 1354 affiliated companies, including its parent company, regarding 1355 transactions, or allocations of common costs, among the utility 1356 and such affiliated companies. Both the commission and the 1357 office may also require such reports or other data necessary to 1358 ensure that a utility's ratepayers do not subsidize nonutility activities. The authority of the commission to access records 1359 under this subsection is granted subject to the limitations set 1360 1361 forth in s. 350.011(3) and (4). 1362 The office may commission has the authority to assess (11)1363 a public utility for reasonable travel costs associated with 1364 reviewing the records of the public utility and its affiliates 1365 when such records are kept out of state. The public utility may 1366 bring the records back into the state for review. 1367 Section 37. Subsections (2) and (3) of section 366.06, 1368 Florida Statutes, are amended to read: 1369 366.06 Rates; procedure for fixing and changing.-1370 Whenever the commission finds, upon request made or (2) Page 49 of 88

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1371 upon its own motion, that the rates demanded, charged, or 1372 collected by any public utility for public utility service, or 1373 that the rules, regulations, or practices of any public utility 1374 affecting such rates, are unjust, unreasonable, unjustly 1375 discriminatory, or in violation of law; that such rates are 1376 insufficient to yield reasonable compensation for the services 1377 rendered; that such rates yield excessive compensation for 1378 services rendered; or that such service is inadequate or cannot 1379 be obtained, the commission shall order and hold a public 1380 hearing, giving notice to the public and to the public utility, and shall thereafter determine just and reasonable rates to be 1381 1382 thereafter charged for such service and promulgate rules and regulations affecting equipment, facilities, and service to be 1383 1384 thereafter installed, furnished, and used.

1385 Pending a final order by the commission in any rate (3) 1386 proceeding under this section, the commission may withhold 1387 consent to the operation of all or any portion of the new rate 1388 schedules, delivering to the utility requesting such increase, 1389 within 60 days, a reason or written statement of good cause for 1390 withholding its consent. Such consent shall not be withheld for 1391 a period longer than 8 months from the date of filing the new 1392 schedules. The new rates or any portion not consented to shall 1393 go into effect under bond or corporate undertaking at the end of 1394 such period, but the commission shall, by order, require such 1395 public utility to keep accurate account in detail of all amounts 1396 received by reason of such increase, specifying by whom and in whose behalf such amounts were paid and, upon completion of 1397 1398 hearing and final decision in such proceeding, shall by further

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1399 order require such public utility to refund with interest at a 1400 fair rate, to be determined by the commission in such manner as 1401 it may direct, such portion of the increased rate or charge as 1402 by its decision shall be found not justified. Any portion of 1403 such refund not thus refunded to patrons or customers of the 1404 public utility shall be refunded or disposed of by the public 1405 utility as the commission may direct; however, no such funds 1406 shall accrue to the benefit of the public utility. The 1407 commission shall take final commission action in the docket and enter its final order within 12 months of the commencement date 1408 1409 for final agency action. As used in this subsection, the 1410 "commencement date for final agency action" means the date upon 1411 which it has been determined by the commission or its designee 1412 that the utility has filed with the clerk the minimum filing 1413 requirements as established by rule of the commission. Within 30 1414 days after receipt of the application, rate request, or other 1415 written document for which the commencement date for final 1416 agency action is to be established, the commission or its 1417 designee shall either determine the commencement date for final agency action or issue a statement of deficiencies to the 1418 1419 applicant, specifically listing why said applicant has failed to 1420 meet the minimum filing requirements. Such statement of 1421 deficiencies shall be binding upon the commission to the extent that, once the deficiencies in the statement are satisfied, the 1422 1423 commencement date for final agency action shall be promptly 1424 established as provided herein. Thereafter, within 15 days after 1425 the applicant indicates to the commission that it believes that it has met the minimum filing requirements, the commission or 1426 Page 51 of 88

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1454

1427 its designee shall either determine the commencement date for 1428 final agency action or specifically enumerate in writing why the 1429 requirements have not been met, in which case this procedure 1430 shall be repeated until the commencement date for final agency 1431 action is established. When the commission initiates a 1432 proceeding upon a request made by a person other than the 1433 utility, the commencement date for final agency action shall be 1434 the date upon which the order initiating the proceeding is 1435 issued. Section 38. Section 366.07, Florida Statutes, is amended 1436 1437 to read: 366.07 Rates; adjustment.-Whenever the commission, after 1438 1439 public hearing either upon petition of the office its own motion 1440 or upon complaint, shall find the rates, rentals, charges or 1441 classifications, or any of them, proposed, demanded, observed, 1442 charged or collected by any public utility for any service, or in connection therewith, or the rules, regulations, 1443 1444 measurements, practices or contracts, or any of them, relating 1445 thereto, are unjust, unreasonable, insufficient, excessive, or unjustly discriminatory or preferential, or in anywise in 1446 1447 violation of law, or any service is inadequate or cannot be 1448 obtained, the commission shall determine and by order fix the 1449 fair and reasonable rates, rentals, charges or classifications, 1450 and reasonable rules, regulations, measurements, practices, 1451 contracts or service, to be imposed, observed, furnished or 1452 followed in the future. 1453 Section 39. Subsections (1) and (3) of section 366.071,

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Florida Statutes, are amended to read:

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366.071 Interim rates; procedure.-

1456 (1)The commission may, during any proceeding for a change 1457 of rates, upon its own motion, or upon petition from any party, or by a tariff filing of a public utility, authorize the 1458 1459 collection of interim rates until the effective date of the 1460 final order. Such interim rates may be based upon a test period 1461 different from the test period used in the request for permanent rate relief. To establish a prima facie entitlement for interim 1462 1463 relief, the commission, the petitioning party, or the public 1464 utility shall demonstrate that the public utility is earning 1465 outside the range of reasonableness on rate of return calculated 1466 in accordance with subsection (5).

(3) In granting such relief, the commission may, in an expedited hearing but within 60 days of the commencement of the proceeding, upon petition or upon its own motion, preclude the recovery of any extraordinary or imprudently incurred expenditures or, for good cause shown, increase the amount of the bond or corporate undertaking.

1473 Section 40. Subsection (1) of section 366.076, Florida 1474 Statutes, is amended to read:

1475 366.076 Limited proceedings; rules on subsequent1476 adjustments.-

(1) Upon petition or its own motion, the commission may conduct a limited proceeding to consider and act upon any matter within its jurisdiction, including any matter the resolution of which requires a public utility to adjust its rates to consist with the provisions of this chapter. The commission shall determine the issues to be considered during such a proceeding

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1483 and may grant or deny any request to expand the scope of the 1484 proceeding to include other matters.

1485Section 41.Section 366.08, Florida Statutes, is amended1486to read:

1487 366.08 Investigations, inspections; power of office 1488 commission.-The office commission or its duly authorized 1489 representatives may during all reasonable hours enter upon any 1490 premises occupied by any public utility and may set up and use 1491 thereon all necessary apparatus and appliances for the purpose 1492 of making investigations, inspections, examinations and tests 1493 and exercising any power conferred by this chapter or chapter 1494 350; however provided, such public utility shall have the right 1495 to be notified of and be represented at the making of such 1496 investigations, inspections, examinations and tests.

1497 Section 42. Subsections (1) and (2) of section 366.093, 1498 Florida Statutes, are amended to read:

1499

366.093 Public utility records; confidentiality.-

1500 The commission and the office shall continue to have (1)1501 reasonable access to all public utility records and records of 1502 the utility's affiliated companies, including its parent 1503 company, regarding transactions or cost allocations among the 1504 utility and such affiliated companies, and such records 1505 necessary to ensure that a utility's ratepayers do not subsidize 1506 nonutility activities. Upon request of the public utility or other person, any records received by the commission or the 1507 1508 office which are shown and found by the commission to be 1509 proprietary confidential business information shall be kept 1510 confidential and shall be exempt from s. 119.07(1). The

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1511 authority of the commission to access records under this section 1512 is granted subject to the limitations set forth in s. 350.011(3) 1513 and (4).

1514 (2) Discovery in any docket or proceeding before the 1515 commission shall be in the manner provided for in Rule 1.280 of the Florida Rules of Civil Procedure. Information which affects 1516 1517 a utility's rates or cost of service shall be considered 1518 relevant for purposes of discovery in any docket or proceeding 1519 where the utility's rates or cost of service are at issue. The 1520 commission shall determine whether information requested in 1521 discovery affects a utility's rates or cost of service. Upon a 1522 showing by a utility or other person and a finding by the 1523 commission that discovery will require the disclosure of 1524 proprietary confidential business information, the commission 1525 shall issue appropriate protective orders designating the manner 1526 for handling such information during the course of the 1527 proceeding and for protecting such information from disclosure 1528 outside the proceeding. Such proprietary confidential business 1529 information shall be exempt from s. 119.07(1). Any records 1530 provided pursuant to a discovery request for which proprietary 1531 confidential business information status is requested shall be 1532 treated by the commission, the Office of Regulatory Staff, and 1533 the office of the Public Counsel, and any other party subject to 1534 the public records law as confidential and shall be exempt from 1535 s. 119.07(1), pending a formal ruling on such request by the 1536 commission or the return of the records to the person providing 1537 the records. Any record which has been determined to be 1538 proprietary confidential business information and is not entered

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1539 into the official record of the proceeding must be returned to 1540 the person providing the record within 60 days after the final 1541 order, unless the final order is appealed. If the final order is 1542 appealed, any such record must be returned within 30 days after 1543 the decision on appeal. The commission shall adopt the necessary 1544 rules to implement this provision.

Section 43. Subsections (6) and (7) of section 366.82, Florida Statutes, are amended to read:

1547 366.82 Definition; goals; plans; programs; annual reports; 1548 energy audits.-

(6) The commission may change the goals <u>upon a showing of</u> for reasonable cause. The time period to review the goals, however, shall not exceed 5 years. After the programs and plans to meet those goals are completed, the commission shall determine what further goals, programs, or plans are warranted and adopt them.

1555 (7) Following adoption of goals pursuant to subsections 1556 (2) and (3), the commission shall require each utility to 1557 develop plans and programs to meet the overall goals within its service area. Upon petition, the commission may require 1558 1559 modifications or additions to a utility's plans and programs at 1560 any time it is shown to be in the public interest consistent 1561 with this act. In approving plans and programs for cost 1562 recovery, the commission shall have the flexibility to modify or 1563 deny plans or programs that would have an undue impact on the 1564 costs passed on to customers. If any plan or program includes 1565 loans, collection of loans, or similar banking functions by a 1566 utility and the plan is approved by the commission, the utility

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1567 shall perform such functions, notwithstanding any other 1568 provision of the law. However, no utility shall be required to 1569 loan its funds for the purpose of purchasing or otherwise 1570 acquiring conservation measures or devices, but nothing herein 1571 shall prohibit or impair the administration or implementation of 1572 a utility plan as submitted by a utility and approved by the 1573 commission under this subsection. If the commission disapproves 1574 a plan, it shall specify the reasons for disapproval, and the 1575 utility whose plan is disapproved shall resubmit its modified 1576 plan within 30 days. Prior approval by the commission shall be 1577 required to modify or discontinue a plan, or part thereof, which 1578 has been approved. If any utility has not implemented its 1579 programs and is not substantially in compliance with the 1580 provisions of its approved plan at any time, the commission 1581 shall adopt programs required for that utility to achieve the 1582 overall goals. Utility programs may include variations in rate 1583 design, load control, cogeneration, residential energy 1584 conservation subsidy, or any other measure within the 1585 jurisdiction of the commission which the commission finds likely 1586 to be effective; this provision shall not be construed to 1587 preclude these measures in any plan or program.

1588 Section 44. Subsections (9) through (13) of section 1589 367.021, Florida Statutes, are renumbered as subsections (10) 1590 through (14), respectively, and a new subsection (9) is added to 1591 that section to read:

1592 367.021 Definitions.—As used in this chapter, the 1593 following words or terms shall have the meanings indicated: 1594 (9) "Office" means the Office of Regulatory Staff.

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1595 Section 45. Paragraph (a) of subsection (1), paragraph (a) 1596 of subsection (2), and subsections (4) and (6) of section 1597 367.045, Florida Statutes, are amended to read:

1598 367.045 Certificate of authorization; application and 1599 amendment procedures.-

1600 (1) When a utility applies for an initial certificate of 1601 authorization from the commission, it shall:

(a) Provide notice of the actual application filed by mail
or personal delivery to the governing body of the county or city
affected, to the Public Counsel, the office, to the commission,
and to such other persons and in such other manner as may be
prescribed by commission rule;

(2) A utility may not delete or extend its service outside the area described in its certificate of authorization until it has obtained an amended certificate of authorization from the commission. When a utility applies for an amended certificate of authorization from the commission, it shall:

(a) Provide notice of the actual application filed by mail
or personal delivery to the governing body of the county or
municipality affected, to the Public Counsel, the office, to the
commission, and to such other persons and in such other manner
as may be prescribed by commission rule;

(4) If, within 30 days after the last day that notice was mailed or published by the applicant, whichever is later, the commission receives from the Public Counsel, <u>the office</u>, a governmental authority, or a utility or consumer who would be substantially affected by the requested certification or amendment a written objection requesting a proceeding pursuant

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1623 to ss. 120.569 and 120.57, the commission shall order such 1624 proceeding conducted in or near the area for which application 1625 is made, if feasible. Notwithstanding the ability to object on 1626 any other ground, a county or municipality has standing to 1627 object on the ground that the issuance or amendment of the certificate of authorization violates established local 1628 1629 comprehensive plans developed pursuant to ss. 163.3161-163.3211. If a consumer, utility, or governmental authority or the office 1630 1631 or Public Counsel requests a public hearing on the application, 1632 such hearing must, if feasible, be held in or near the area for 1633 which application is made; and the transcript of such hearing 1634 and any material submitted at or before the hearing must be 1635 considered as part of the record of the application and any 1636 proceeding related thereto.

(6) The revocation, suspension, transfer, or amendment of a certificate of authorization is subject to the provisions of this section. The commission shall give 30 days' notice before it initiates any such action upon petition of the office.

1641 Section 46. Paragraph (a) of subsection (2) and paragraph 1642 (a) of subsection (4) of section 367.081, Florida Statutes, are 1643 amended to read:

367.081 Rates; procedure for fixing and changing.-

(2) (a)1. The commission shall, either upon request or upon
its own motion, fix rates which are just, reasonable,
compensatory, and not unfairly discriminatory. In every such
proceeding, the commission shall consider the value and quality
of the service and the cost of providing the service, which
shall include, but not be limited to, debt interest; the

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1651 requirements of the utility for working capital; maintenance, 1652 depreciation, tax, and operating expenses incurred in the 1653 operation of all property used and useful in the public service; 1654 and a fair return on the investment of the utility in property 1655 used and useful in the public service. However, the commission shall not allow the inclusion of contributions-in-aid-of-1656 1657 construction in the rate base of any utility during a rate 1658 proceeding, nor shall the commission impute prospective future 1659 contributions-in-aid-of-construction against the utility's 1660 investment in property used and useful in the public service; 1661 and accumulated depreciation on such contributions-in-aid-of-1662 construction shall not be used to reduce the rate base, nor 1663 shall depreciation on such contributed assets be considered a 1664 cost of providing utility service.

1665 2. For purposes of such proceedings, the commission shall 1666 consider utility property, including land acquired or facilities 1667 constructed or to be constructed within a reasonable time in the 1668 future, not to exceed 24 months after the end of the historic 1669 base year used to set final rates unless a longer period is 1670 approved by the commission, to be used and useful in the public 1671 service, if:

1672 a. 1673 Such property is needed to serve customers 5 years b. 1674 after the end of the test year used in the commission's final 1675 order on a rate request as provided in subsection (6) at a 1676 growth rate for equivalent residential connections not to exceed 1677 5 percent per year; or



с.

Such property is needed to serve current customers;

Such property is needed to serve customers more than 5

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1679 full years after the end of the test year used in the 1680 commission's final order on a rate request as provided in 1681 subsection (6) only to the extent that the utility presents 1682 clear and convincing evidence to justify such consideration.

1684 Notwithstanding the provisions of this paragraph, the commission 1685 shall approve rates for service which allow a utility to recover 1686 from customers the full amount of environmental compliance 1687 costs. Such rates may not include charges for allowances for 1688 funds prudently invested or similar charges. For purposes of 1689 this requirement, the term "environmental compliance costs" 1690 includes all reasonable expenses and fair return on any prudent 1691 investment incurred by a utility in complying with the 1692 requirements or conditions contained in any permitting, 1693 enforcement, or similar decisions of the United States 1694 Environmental Protection Agency, the Department of Environmental 1695 Protection, a water management district, or any other 1696 governmental entity with similar regulatory jurisdiction.

1697 (4) (a) On or before March 31 of each year, the commission by order shall establish a price increase or decrease index for 1698 1699 major categories of operating costs incurred by utilities 1700 subject to its jurisdiction reflecting the percentage of 1701 increase or decrease in such costs from the most recent 12-month 1702 historical data available. The commission by rule shall 1703 establish the procedure to be used in determining such indices 1704 and a procedure by which a utility, without further action by 1705 the commission, or the commission upon petition of the office on 1706 own motion, may implement an increase or decrease in its

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1707 rates based upon the application of the indices to the amount of 1708 the major categories of operating costs incurred by the utility 1709 during the immediately preceding calendar year, except to the 1710 extent of any disallowances or adjustments for those expenses of 1711 that utility in its most recent rate proceeding before the 1712 commission. The rules shall provide that, upon a finding of good 1713 cause, including inadequate service, the commission may order a 1714 utility to refrain from implementing a rate increase hereunder 1715 unless implemented under a bond or corporate undertaking in the 1716 same manner as interim rates may be implemented under s. 1717 367.082. A utility may not use this procedure between the 1718 official filing date of the rate proceeding and 1 year 1719 thereafter, unless the case is completed or terminated at an 1720 earlier date. A utility may not use this procedure to increase 1721 any operating cost for which an adjustment has been or could be 1722 made under paragraph (b), or to increase its rates by 1723 application of a price index other than the most recent price 1724 index authorized by the commission at the time of filing.

1725Section 47.Subsections (1), (2), (4), (6), (8), and (10)1726of section 367.0814, Florida Statutes, are amended to read:

1727367.0814Office of RegulatoryStaff assistance in changing1728rates and charges; interim rates.-

(1) The commission may establish rules by which a water or wastewater utility whose gross annual revenues are \$250,000 or less may request and obtain staff assistance from the Office of <u>Regulatory Staff</u> for the purpose of changing its rates and charges. A utility may request <u>such</u> staff assistance by filing an application with the commission. The gross annual revenue

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1735 level shall be adjusted on July 1, 2013, and every 5 years 1736 thereafter, based on the most recent cumulative 5 years of the 1737 price index established by the commission pursuant to s. 1738 367.081(4)(a).

(2) The official date of filing is established as 30 days after official acceptance by the <u>office</u> commission of the application. If a utility does not remit a fee, as provided by s. 367.145, within 30 days after acceptance, the commission may deny the application. The commission has 15 months after the official date of filing within which to issue a final order.

1745 The commission may, upon petition from the office or (4) 1746 its own motion, or upon petition from the regulated utility, 1747 authorize the collection of interim rates until the effective 1748 date of the final order. Such interim rates may be based upon a 1749 test period different from the test period used in the request 1750 for permanent rate relief. To establish interim relief, there 1751 must be a demonstration that the operation and maintenance 1752 expenses exceed the revenues of the regulated utility, and interim rates shall not exceed the level necessary to cover 1753 1754 operation and maintenance expenses as defined by the Uniform 1755 System of Accounts for Class C Water and Wastewater Utilities 1756 (1996) of the National Association of Regulatory Utility 1757 Commissioners.

(6) The utility, in requesting staff assistance from the
office, shall agree to accept the final rates and charges
approved by the commission unless the final rates and charges
produce less revenue than the existing rates and charges.
(8) If a utility becomes exempt from commission regulation

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1763 or jurisdiction during the pendency of a staff-assisted rate 1764 case conducted pursuant to this section, the request for rate 1765 relief is deemed to have been withdrawn. Interim rates, if 1766 previously approved, shall become final. Temporary rates, if 1767 previously approved, must be discontinued, and any money 1768 collected pursuant to the temporary rates, or the difference 1769 between temporary and interim rates, if previously approved, must be refunded to the customers of the utility with interest. 1770

1771 (10) The commission shall submit to the President of the 1772 Senate and the Speaker of the House of Representatives by 1773 January 1, 2013, and every 5 years thereafter, a report of the 1774 status of proceedings conducted under this section, including 1775 the number of utilities eligible to request staff assistance from the office, the number of proceedings conducted annually 1776 1777 for the most recent 5-year period, the associated impact on 1778 commission and office resources, and any other information the 1779 commission deems appropriate. The commission shall request from the office any information necessary to complete this report. 1780

1781 Section 48. Subsection (6) of section 367.0817, Florida 1782 Statutes, is amended to read:

1783

367.0817 Reuse projects.-

(6) After the reuse project is placed in service, the commission, <u>upon</u> by petition or on its own motion, may initiate a proceeding to true-up the costs of the reuse project and the resulting rates.

1788Section 49.Subsections (1) and (3) of section 367.082,1789Florida Statutes, are amended to read:

1790 367.082 Interim rates; procedure.-

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1791 The commission may, during any proceeding for a change (1)1792 of rates, upon its own motion, upon petition from any party, or by a tariff filing of a utility or a regulated company, 1793 1794 authorize the collection of interim rates until the effective 1795 date of the final order. Such interim rates may be based upon a 1796 test period different from the test period used in the request 1797 for permanent rate relief. Upon application by a utility, the 1798 commission may use the projected test-year rate base when 1799 determining the interim rates or revenues subject to refund. To 1800 establish a prima facie entitlement for interim relief, the 1801 commission, the petitioning party, the utility, or the regulated 1802 company shall demonstrate that the utility or the regulated company is earning outside the range of reasonableness on rate 1803 1804 of return calculated in accordance with subsection (5).

(3) In granting such relief, the commission may, in an expedited hearing but within 60 days of the commencement of the proceeding, upon petition or upon its own motion, preclude the recovery of any extraordinary or imprudently incurred expenditures or, for good cause shown, increase the amount of the bond, escrow, letter of credit, or corporate undertaking.

1811 Section 50. Subsection (1) of section 367.0822, Florida 1812 Statutes, is amended to read:

1813

367.0822 Limited proceedings.-

(1) Upon petition or by its own motion, the commission may conduct limited proceedings to consider, and act upon, any matter within its jurisdiction, including any matter the resolution of which requires a utility to adjust its rates. The commission shall determine the issues to be considered during

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1819 such a proceeding and may grant or deny any request to expand 1820 the scope of the proceeding to include other related matters. 1821 However, unless the issue of rate of return is specifically 1822 addressed in the limited proceeding, the commission shall not 1823 adjust rates if the effect of the adjustment would be to change 1824 the last authorized rate of return.

1825 Section 51. Section 367.083, Florida Statutes, is amended 1826 to read:

1827 367.083 Determination of official date of filing.-Within 1828 30 days after receipt of an application, rate request, or other 1829 written document for which an official date of filing is to be 1830 established, the commission or its designee shall either 1831 determine the official date of filing or issue a statement of 1832 deficiencies to the applicant, specifically listing why said 1833 applicant has failed to meet the minimum filing requirements. 1834 Such statement of deficiencies shall be binding upon the 1835 commission to the extent that, once the deficiencies in the 1836 statement are satisfied, the official date of filing shall be 1837 promptly established as provided herein. Thereafter, within 20 days after the applicant indicates to the commission that it 1838 1839 believes that it has met the minimum filing requirements, the 1840 commission or its designee shall either determine the official 1841 date of filing or issue another statement of deficiencies, 1842 specifically listing why the requirements have not been met, in 1843 which case this procedure shall be repeated until the applicant 1844 meets the minimum filing requirements and the official date of filing is established. When the commission initiates a 1845 1846 proceeding upon request made by a person other than the utility,

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1847 the official date of filing shall be the date upon which the 1848 order initiating the proceeding is issued.

Section 52. Subsection (1) of section 367.101, Florida Statutes, is amended to read:

1851

367.101 Charges for service availability.-

1852 The commission shall set just and reasonable charges (1)1853 and conditions for service availability. The commission by rule 1854 may set standards for and levels of service-availability charges 1855 and service-availability conditions. Such charges and conditions 1856 shall be just and reasonable. The commission shall, upon request 1857 or upon its own motion, direct the office to investigate 1858 agreements or proposals for charges and conditions for service 1859 availability and report the results to the commission.

Section 53. Paragraphs (i) and (k) of subsection (1) and subsection (2) of section 367.121, Florida Statutes, are amended to read:

1863

367.121 Powers of commission and office.-

1864 (1) In the exercise of its jurisdiction, the commission 1865 shall have power:

1866 To require the filing of reports and other data by a (i) 1867 public utility or its affiliated companies, including its parent 1868 company, regarding transactions or allocations of common costs, 1869 among the utility and such affiliated companies. The commission 1870 may also require such reports or other data necessary to ensure 1871 that a utility's ratepayers do not subsidize nonutility 1872 activities. The authority of the commission to access records 1873 under this paragraph is granted subject to the limitations set 1874 forth in s. 350.011(3) and (4).

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1875 (k) To assess a utility for reasonable travel costs 1876 associated with reviewing the records of the utility and its 1877 affiliates when such records are kept out of state. The utility 1878 may bring the records back into the state for review.

1879 (2) (a) The office commission or its duly authorized 1880 representatives may, during all reasonable hours, enter upon any 1881 premises occupied by any utility and set up and use thereon any 1882 necessary apparatus and appliance for the purpose of making 1883 investigations, inspections, examinations, and tests and 1884 exercising any power conferred by this chapter. Such utility 1885 shall have the right to be notified of and be represented at the 1886 making of such investigations, inspections, examinations, and 1887 tests.

1888 (b) The office may assess a utility for reasonable travel 1889 costs associated with reviewing the records of the utility and 1890 its affiliates when such records are kept out of state. The 1891 utility may bring the records back into the state for review.

Section 54. Subsections (3) and (4) of section 367.122, Florida Statutes, are amended to read:

1894

367.122 Examination and testing of meters.-

1895 The commission shall establish reasonable fees to be (3) 1896 paid for testing such meters on the request of the customers. 1897 Current utility customers or users may, at their discretion, pay 1898 the fee fixed by the commission at the time of the request or 1899 have the utility include the fee with their next regularly 1900 scheduled statement. However, the fee shall be paid by the 1901 utility and repaid to the customer or user if the meter is found 1902 defective or incorrect to the disadvantage of the customer or

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1903 user in excess of the degree or amount of tolerance customarily 1904 allowed for such meters, or as may be provided for in rules and 1905 regulations of the commission. No fee may be charged for any 1906 such testing done by the commission or its representatives. <u>The</u> 1907 <u>commission may designate the office to conduct testing on its</u> 1908 behalf.

(4) The commission <u>or the office, if designated by the</u>
<u>commission to conduct testing</u>, may purchase materials,
apparatus, and standard measuring instruments for such
examinations and tests.

1913 Section 55. Subsection (3) of section 367.145, Florida 1914 Statutes, is amended to read:

1915 367.145 Regulatory assessment and application fees.1916 (3) Fees collected by the commission pursuant to this
1917 section may only be used to cover the cost of <u>the commission and</u>
1918 <u>the office in</u> regulating water and wastewater systems. Fees
1919 collected by the commission pursuant to chapters 364 and 366 may
1920 not be used to pay the cost of regulating water and wastewater
1921 systems.

1922 Section 56. Subsections (1) and (2) of section 367.156,1923 Florida Statutes, are amended to read:

1924

367.156 Public utility records; confidentiality.-

(1) The commission <u>and the office</u> shall continue to have reasonable access to all utility records and records of affiliated companies, including its parent company, regarding transactions or cost allocations among the utility and such affiliated companies, and such records necessary to ensure that a utility's ratepayers do not subsidize nonutility activities.

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1931 Upon request of the utility or any other person, any records 1932 received by the commission <u>or the office</u> which are shown and 1933 found by the commission to be proprietary confidential business 1934 information shall be kept confidential and shall be exempt from 1935 s. 119.07(1). <u>The authority of the commission to access records</u> 1936 <u>under this section is granted subject to the limitations set</u> 1937 forth in s. 350.011(3) and (4).

1938 Discovery in any docket or proceeding before the (2)1939 commission shall be in the manner provided for in Rule 1.280 of the Florida Rules of Civil Procedure. Information which affects 1940 1941 a utility's rates or cost of service shall be considered 1942 relevant for purposes of discovery in any docket or proceeding where the utility's rates or cost of service are at issue. The 1943 1944 commission shall determine whether information requested in 1945 discovery affects a utility's rates or cost of service. Upon 1946 showing by a utility or other person and a finding by the commission that discovery will require the disclosure of 1947 1948 proprietary confidential business information, the commission 1949 shall issue appropriate protective orders designating the manner 1950 for handling such information during the course of the 1951 proceeding and for protecting such information from disclosure 1952 outside the proceeding. Such proprietary confidential business 1953 information shall be exempt from s. 119.07(1). Any records 1954 provided pursuant to a discovery request for which proprietary 1955 confidential business information status is requested shall be treated by the commission, the Office of Regulatory Staff, and 1956 the Office of the Public Counsel, and any other party subject to 1957 1958 the public records act as confidential and shall be exempt from

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1959 s. 119.07(1), pending a formal ruling on such request by the 1960 commission or the return of the records to the person providing 1961 the records. Any record which has been determined to be 1962 proprietary confidential business information and is not entered 1963 into the official record of the proceeding must be returned to 1964 the person providing the record within 60 days after the final 1965 order, unless the final order is appealed. If the final order is 1966 appealed, any such record must be returned within 30 days after 1967 the decision on appeal. The commission shall adopt the necessary 1968 rules to implement this provision.

Section 57. Subsection (5) of section 367.171, Florida
Statutes, is amended to read:

1971

367.171 Effectiveness of this chapter.-

1972 When a utility becomes subject to regulation by a (5) 1973 county, all cases in which the utility is a party then pending 1974 before the commission, or in any court by appeal from any order 1975 of the commission, shall remain within the jurisdiction of the 1976 commission or court until disposed of in accordance with the law 1977 in effect on the day such case was filed by any party with the commission or initiated by the commission upon the petition of 1978 1979 any party, whether or not the parties or the subject of any such 1980 case relates to a utility in a county wherein this chapter no 1981 longer applies.

1982 Section 58. Subsection (4) is added to section 368.05, 1983 Florida Statutes, to read:

1984 368.05 Commission jurisdiction; rules.-

1985(4) The commission may not, on its own motion, initiate1986any proceeding under this part. The authority of the commission

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1998 after notification of a violation shall be considered. Each 1999 penalty shall be a lien upon the real and personal property of 2000 said persons and enforceable by the commission as statutory 2001 liens under chapter 85, the proceeds of which shall be deposited 2002 in the general revenue fund of the state.

(3) The <u>commission</u> commissioners may, <u>upon petition</u> at their discretion, cause to be instituted in any court of competent jurisdiction in this state proceedings for injunction against any person subject to the provisions of this part to compel the observance of the provisions of this part or any rule, regulation, or requirement of the commission made thereunder.

2010 Section 60. Subsections (5) and (6) of section 368.103, 2011 Florida Statutes, are renumbered as subsections (6) and (7), 2012 respectively, and a new subsection (5) is added to that section 2013 to read:

2014 368.103 Definitions.—As used in ss. 368.101-368.112, the Page 72 of 88

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2015 term: "Office" means the Office of Regulatory Staff. 2016 (5) 2017 Section 61. Subsection (2) of section 368.106, Florida 2018 Statutes, is amended to read: 2019 368.106 Statement of intent to increase rates; major 2020 changes; hearing; suspension of rate schedules; determination of 2021 rate level.-2022 (2) Except when a rate is deemed just and reasonable pursuant to s. 368.105(3), if there is filed with the commission 2023 2024 an initial rate, or a change or modification in any rate in 2025 effect, the commission shall, on complaint by any person whose 2026 substantial interests are affected by the rate, or may, upon 2027 petition by the office on its own motion, at any time before 2028 such rate would have taken effect, order a hearing pursuant to 2029 ss. 120.569 and 120.57 to determine whether the rate is just and 2030 reasonable. 2031 Section 62. Section 368.107, Florida Statutes, is amended 2032 to read: 2033 368.107 Unreasonable or violative existing rates and 2034 services.-If the commission, after reasonable notice and 2035 hearing, upon petition by the office on its own motion or 2036 written complaint by any person who has a substantial interest, 2037 finds that any rate or service filed with the commission, 2038 including any rate filed pursuant to s. 368.105(3), whether or 2039 not being demanded, observed, charged, or collected by any 2040 natural gas transmission company for any service is unjust, 2041 unreasonable, or unduly discriminatory or preferential, or in 2042 any way in violation of any provision of law, the commission

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2043 shall determine the just and reasonable rates, including maximum 2044 or minimum rates and services, to be thereafter observed and in 2045 force, and shall fix the same by order to be served on the 2046 natural gas transmission company. Those rates and services shall 2047 constitute the legal rates and services of the natural gas 2048 transmission company until changed as provided by ss. 368.101-368.112.

2050 Section 63. Subsections (1) and (2) of section 368.108, 2051 Florida Statutes, are amended to read:

2052

368.108 Confidentiality; discovery.-

2053 The commission and the office shall continue to have (1)2054 reasonable access to all natural gas transmission company 2055 records and records of the natural gas transmission company's 2056 affiliated companies, including its parent company, regarding 2057 transactions or cost allocations among the natural gas 2058 transmission company and such affiliated companies, and such 2059 records necessary to ensure that a natural gas transmission 2060 company's ratepayers do not subsidize unregulated activities. 2061 Upon request of the natural gas transmission company or other 2062 person, any records received by the commission or the office 2063 which are shown and found by the commission to be proprietary 2064 confidential business information shall be confidential and 2065 exempt from s. 119.07(1). The authority of the commission to 2066 access records under this section is granted subject to the 2067 limitations set forth in s. 350.011(3) and (4).

(2) Discovery in any docket or proceeding before the commission shall be in the manner provided for in Rule 1.280 of the Florida Rules of Civil Procedure. Information which affects

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2071 a natural gas transmission company's rates or cost of service shall be considered relevant for purposes of discovery in any 2072 2073 docket or proceeding where the natural gas transmission 2074 company's rates or cost of service are at issue. The commission 2075 shall determine whether information requested in discovery 2076 affects a natural gas transmission company's rates or cost of 2077 service. Upon a showing by a natural gas transmission company or 2078 other person and a finding by the commission that discovery will 2079 require the disclosure of proprietary confidential business 2080 information, the commission shall issue appropriate protective 2081 orders designating the manner for handling such information 2082 during the course of the proceeding and for protecting such 2083 information from disclosure outside the proceeding. Such 2084 proprietary confidential business information shall be exempt 2085 from s. 119.07(1). Any records provided pursuant to a discovery 2086 request for which proprietary confidential business information 2087 status is requested shall be treated by the commission, the 2088 Office of Regulatory Staff, and the Office of the Public 2089 Counsel, and any other party subject to the public records law 2090 as confidential and shall be exempt from s. 119.07(1) pending a 2091 formal ruling on such request by the commission or the return of 2092 the records to the person providing the records. Any record 2093 which has been determined to be proprietary confidential 2094 business information and is not entered into the official record 2095 of the proceeding must be returned to the person providing the 2096 record within 60 days after the final order, unless the final 2097 order is appealed. If the final order is appealed, any such 2098 record must be returned within 30 days after the decision on Page 75 of 88

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2099 appeal. The commission shall adopt the necessary rules to 2100 implement this provision.

2101 Section 64. Section 368.1085, Florida Statutes, is amended 2102 to read:

2103 368.1085 Travel costs.—The <u>office</u> commission has the 2104 authority to assess a natural gas transmission company for 2105 reasonable travel costs associated with reviewing the records of 2106 the natural gas transmission company and its affiliates when 2107 such records are kept out of state. The natural gas transmission 2108 company may bring the records back into the state for review.

2109 Section 65. Section 368.109, Florida Statutes, is amended 2110 to read:

2111 368.109 Regulatory assessment fees.-Each natural gas 2112 transmission company operating under ss. 368.101-368.112, for 2113 all or any part of the preceding 6-month period, shall pay to 2114 the commission, within 30 days following the end of each 6-month period, a fee that may not exceed 0.25 percent annually of its 2115 2116 gross operating revenues derived from intrastate business 2117 excluding sales for resales to natural gas transmission companies, public utilities that supply gas, municipal gas 2118 2119 utilities, and gas districts. The fee shall, to the extent 2120 practicable, be related to the cost of the commission and the 2121 office in regulating such natural gas transmission companies. 2122 Section 66. Subsection (1) of section 403.519, Florida

2123 Statutes, is amended to read:

2124 403.519 Exclusive forum for determination of need.—
2125 (1) On request by an applicant or <u>upon petition by the</u>
2126 <u>Office of Regulatory Staff on its own motion</u>, the commission

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2127 shall begin a proceeding to determine the need for an electrical 2128 power plant subject to the Florida Electrical Power Plant Siting 2129 Act.

2130 Section 67. Paragraph (a) of subsection (1) of section 2131 403.537, Florida Statutes, is amended to read:

2132 403.537 Determination of need for transmission line; 2133 powers and duties.-

2134 Upon request by an applicant or upon petition by (1) (a) 2135 the Office of Regulatory Staff its own motion, the Florida 2136 Public Service Commission shall schedule a public hearing, after 2137 notice, to determine the need for a transmission line regulated 2138 by the Florida Electric Transmission Line Siting Act, ss. 2139 403.52-403.5365. The notice shall be published at least 21 days 2140 before the date set for the hearing and shall be published by 2141 the applicant in at least one-quarter page size notice in 2142 newspapers of general circulation, and by the commission in the manner specified in chapter 120, by giving notice to counties 2143 2144 and regional planning councils in whose jurisdiction the 2145 transmission line could be placed, and by giving notice to any persons who have requested to be placed on the mailing list of 2146 2147 the commission for this purpose. Within 21 days after receipt of 2148 a request for determination by an applicant, the commission 2149 shall set a date for the hearing. The hearing shall be held pursuant to s. 350.01 within 45 days after the filing of the 2150 2151 request, and a decision shall be rendered within 60 days after 2152 such filing.

2153 Section 68. Paragraph (a) of subsection (1) of section 2154 403.9422, Florida Statutes, is amended to read:

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2155 403.9422 Determination of need for natural gas 2156 transmission pipeline; powers and duties.-

2157 (1) (a) Upon request by an applicant or upon petition by 2158 the Office of Regulatory Staff its own motion, the commission 2159 shall schedule a public hearing, after notice, to determine the 2160 need for a natural gas transmission pipeline regulated by ss. 2161 403.9401-403.9425. Such notice shall be published at least 45 2162 days before the date set for the hearing and shall be published 2163 in at least one-quarter page size in newspapers of general 2164 circulation and in the Florida Administrative Weekly, by giving 2165 notice to counties and regional planning councils in whose jurisdiction the natural gas transmission pipeline could be 2166 placed, and by giving notice to any persons who have requested 2167 2168 to be placed on the mailing list of the commission for this 2169 purpose. Within 21 days after receipt of a request for 2170 determination by an applicant, the commission shall set a date 2171 for the hearing. The hearing shall be held pursuant to s. 350.01 2172 within 75 days after the filing of the request, and a decision 2173 shall be rendered within 90 days after such filing.

2174 Section 69. Subsection (6) of section 196.012, Florida 2175 Statutes, is amended to read:

2176 196.012 Definitions.—For the purpose of this chapter, the 2177 following terms are defined as follows, except where the context 2178 clearly indicates otherwise:

(6) Governmental, municipal, or public purpose or function shall be deemed to be served or performed when the lessee under any leasehold interest created in property of the United States, the state or any of its political subdivisions, or any

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2183 municipality, agency, special district, authority, or other 2184 public body corporate of the state is demonstrated to perform a 2185 function or serve a governmental purpose which could properly be 2186 performed or served by an appropriate governmental unit or which 2187 is demonstrated to perform a function or serve a purpose which 2188 would otherwise be a valid subject for the allocation of public 2189 funds. For purposes of the preceding sentence, an activity 2190 undertaken by a lessee which is permitted under the terms of its lease of real property designated as an aviation area on an 2191 2192 airport layout plan which has been approved by the Federal 2193 Aviation Administration and which real property is used for the 2194 administration, operation, business offices and activities 2195 related specifically thereto in connection with the conduct of 2196 an aircraft full service fixed base operation which provides 2197 goods and services to the general aviation public in the 2198 promotion of air commerce shall be deemed an activity which serves a governmental, municipal, or public purpose or function. 2199 2200 Any activity undertaken by a lessee which is permitted under the 2201 terms of its lease of real property designated as a public 2202 airport as defined in s. 332.004(14) by municipalities, 2203 agencies, special districts, authorities, or other public bodies 2204 corporate and public bodies politic of the state, a spaceport as 2205 defined in s. 331.303, or which is located in a deepwater port 2206 identified in s. 403.021(9)(b) and owned by one of the foregoing 2207 governmental units, subject to a leasehold or other possessory 2208 interest of a nongovernmental lessee that is deemed to perform 2209 an aviation, airport, aerospace, maritime, or port purpose or 2210 operation shall be deemed an activity that serves a

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2211 governmental, municipal, or public purpose. The use by a lessee, 2212 licensee, or management company of real property or a portion 2213 thereof as a convention center, visitor center, sports facility 2214 with permanent seating, concert hall, arena, stadium, park, or 2215 beach is deemed a use that serves a governmental, municipal, or 2216 public purpose or function when access to the property is open 2217 to the general public with or without a charge for admission. If 2218 property deeded to a municipality by the United States is 2219 subject to a requirement that the Federal Government, through a 2220 schedule established by the Secretary of the Interior, determine 2221 that the property is being maintained for public historic 2222 preservation, park, or recreational purposes and if those 2223 conditions are not met the property will revert back to the 2224 Federal Government, then such property shall be deemed to serve 2225 a municipal or public purpose. The term "governmental purpose" 2226 also includes a direct use of property on federal lands in 2227 connection with the Federal Government's Space Exploration 2228 Program or spaceport activities as defined in s. 212.02(22). 2229 Real property and tangible personal property owned by the Federal Government or Space Florida and used for defense and 2230 2231 space exploration purposes or which is put to a use in support 2232 thereof shall be deemed to perform an essential national 2233 governmental purpose and shall be exempt. "Owned by the lessee" 2234 as used in this chapter does not include personal property, 2235 buildings, or other real property improvements used for the 2236 administration, operation, business offices and activities 2237 related specifically thereto in connection with the conduct of 2238 an aircraft full service fixed based operation which provides Page 80 of 88

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2239 goods and services to the general aviation public in the 2240 promotion of air commerce provided that the real property is 2241 designated as an aviation area on an airport layout plan 2242 approved by the Federal Aviation Administration. For purposes of 2243 determination of "ownership," buildings and other real property 2244 improvements which will revert to the airport authority or other 2245 governmental unit upon expiration of the term of the lease shall 2246 be deemed "owned" by the governmental unit and not the lessee. 2247 Providing two-way telecommunications services to the public for 2248 hire by the use of a telecommunications facility, as defined in 2249 s.  $364.02(16) \cdot (15)$ , and for which a certificate is required under 2250 chapter 364 does not constitute an exempt use for purposes of s. 2251 196.199, unless the telecommunications services are provided by the operator of a public-use airport, as defined in s. 332.004, 2252 2253 for the operator's provision of telecommunications services for 2254 the airport or its tenants, concessionaires, or licensees, or 2255 unless the telecommunications services are provided by a public 2256 hospital.

2257 Section 70. Paragraph (b) of subsection (1) of section 2258 199.183, Florida Statutes, is amended to read:

2259

199.183 Taxpayers exempt from nonrecurring taxes.-

(1) Intangible personal property owned by this state or any of its political subdivisions or municipalities shall be exempt from taxation under this chapter. This exemption does not apply to:

(b) Property related to the provision of two-way telecommunications services to the public for hire by the use of a telecommunications facility, as defined in s. 364.02<u>(16)</u>(15),

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2267 and for which a certificate is required under chapter 364, when 2268 the service is provided by any county, municipality, or other 2269 political subdivision of the state. Any immunity of any 2270 political subdivision of the state or other entity of local 2271 government from taxation of the property used to provide 2272 telecommunication services that is taxed as a result of this 2273 paragraph is hereby waived. However, intangible personal 2274 property related to the provision of telecommunications services 2275 provided by the operator of a public-use airport, as defined in 2276 s. 332.004, for the operator's provision of telecommunications 2277 services for the airport or its tenants, concessionaires, or 2278 licensees, and intangible personal property related to the 2279 provision of telecommunications services provided by a public 2280 hospital, are exempt from taxation under this chapter.

2281 Section 71. Subsection (6) of section 212.08, Florida 2282 Statutes, is amended to read:

2283 212.08 Sales, rental, use, consumption, distribution, and 2284 storage tax; specified exemptions.—The sale at retail, the 2285 rental, the use, the consumption, the distribution, and the 2286 storage to be used or consumed in this state of the following 2287 are hereby specifically exempt from the tax imposed by this 2288 chapter.

(6) EXEMPTIONS; POLITICAL SUBDIVISIONS.—There are also exempt from the tax imposed by this chapter sales made to the United States Government, a state, or any county, municipality, or political subdivision of a state when payment is made directly to the dealer by the governmental entity. This exemption shall not inure to any transaction otherwise taxable

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2295 under this chapter when payment is made by a government employee 2296 by any means, including, but not limited to, cash, check, or 2297 credit card when that employee is subsequently reimbursed by the 2298 governmental entity. This exemption does not include sales of 2299 tangible personal property made to contractors employed either 2300 directly or as agents of any such government or political 2301 subdivision thereof when such tangible personal property goes 2302 into or becomes a part of public works owned by such government or political subdivision. A determination whether a particular 2303 2304 transaction is properly characterized as an exempt sale to a 2305 government entity or a taxable sale to a contractor shall be 2306 based on the substance of the transaction rather than the form 2307 in which the transaction is cast. The department shall adopt 2308 rules that give special consideration to factors that govern the 2309 status of the tangible personal property before its affixation 2310 to real property. In developing these rules, assumption of the 2311 risk of damage or loss is of paramount consideration in the 2312 determination. This exemption does not include sales, rental, 2313 use, consumption, or storage for use in any political subdivision or municipality in this state of machines and 2314 2315 equipment and parts and accessories therefor used in the 2316 generation, transmission, or distribution of electrical energy 2317 by systems owned and operated by a political subdivision in this 2318 state for transmission or distribution expansion. Likewise 2319 exempt are charges for services rendered by radio and television 2320 stations, including line charges, talent fees, or license fees 2321 and charges for films, videotapes, and transcriptions used in 2322 producing radio or television broadcasts. The exemption provided

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2323 in this subsection does not include sales, rental, use, 2324 consumption, or storage for use in any political subdivision or 2325 municipality in this state of machines and equipment and parts 2326 and accessories therefor used in providing two-way 2327 telecommunications services to the public for hire by the use of 2328 a telecommunications facility, as defined in s. 364.02(16)(15), 2329 and for which a certificate is required under chapter 364, which 2330 facility is owned and operated by any county, municipality, or 2331 other political subdivision of the state. Any immunity of any 2332 political subdivision of the state or other entity of local 2333 government from taxation of the property used to provide 2334 telecommunication services that is taxed as a result of this 2335 section is hereby waived. However, the exemption provided in this subsection includes transactions taxable under this chapter 2336 2337 which are for use by the operator of a public-use airport, as 2338 defined in s. 332.004, in providing such telecommunications 2339 services for the airport or its tenants, concessionaires, or 2340 licensees, or which are for use by a public hospital for the 2341 provision of such telecommunications services.

2342Section 72. Paragraph (b) of subsection (2) of section2343288.0655, Florida Statutes, is amended to read:

288.0655 Rural Infrastructure Fund.-

2345 (2)

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(b) To facilitate access of rural communities and rural
areas of critical economic concern as defined by the Rural
Economic Development Initiative to infrastructure funding
programs of the Federal Government, such as those offered by the
United States Department of Agriculture and the United States

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2351 Department of Commerce, and state programs, including those 2352 offered by Rural Economic Development Initiative agencies, and 2353 to facilitate local government or private infrastructure funding 2354 efforts, the office may award grants for up to 30 percent of the 2355 total infrastructure project cost. If an application for funding 2356 is for a catalyst site, as defined in s. 288.0656, the office 2357 may award grants for up to 40 percent of the total 2358 infrastructure project cost. Eligible projects must be related 2359 to specific job-creation or job-retention opportunities. 2360 Eligible projects may also include improving any inadequate 2361 infrastructure that has resulted in regulatory action that 2362 prohibits economic or community growth or reducing the costs to 2363 community users of proposed infrastructure improvements that 2364 exceed such costs in comparable communities. Eligible uses of 2365 funds shall include improvements to public infrastructure for 2366 industrial or commercial sites and upgrades to or development of 2367 public tourism infrastructure. Authorized infrastructure may 2368 include the following public or public-private partnership 2369 facilities: storm water systems; telecommunications facilities; 2370 broadband facilities; roads or other remedies to transportation 2371 impediments; nature-based tourism facilities; or other physical 2372 requirements necessary to facilitate tourism, trade, and 2373 economic development activities in the community. Authorized 2374 infrastructure may also include publicly or privately owned self-powered nature-based tourism facilities, publicly owned 2375 telecommunications facilities, and broadband facilities, and 2376 2377 additions to the distribution facilities of the existing natural 2378 gas utility as defined in s. 366.04(3)(c), the existing electric Page 85 of 88

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utility as defined in s. 366.02, or the existing water or wastewater utility as defined in s. 367.021(13)(12), or any other existing water or wastewater facility, which owns a gas or electric distribution system or a water or wastewater system in this state where:

2384 1. A contribution-in-aid of construction is required to 2385 serve public or public-private partnership facilities under the 2386 tariffs of any natural gas, electric, water, or wastewater 2387 utility as defined herein; and

2388 2. Such utilities as defined herein are willing and able2389 to provide such service.

2390 Section 73. Subsection (8) of section 290.007, Florida 2391 Statutes, is amended to read:

2392 290.007 State incentives available in enterprise zones.—
2393 The following incentives are provided by the state to encourage
2394 the revitalization of enterprise zones:

Notwithstanding any law to the contrary, the Public 2395 (8) 2396 Service Commission may allow public utilities and 2397 telecommunications companies to grant discounts of up to 50 percent on tariffed rates for services to small businesses 2398 2399 located in an enterprise zone designated pursuant to s. 2400 290.0065. Such discounts may be granted for a period not to 2401 exceed 5 years. For purposes of this subsection, the term 2402 "public utility" has the same meaning as in s. 366.02(1) and the term "telecommunications company" has the same meaning as in s. 2403 2404 364.02(15)<del>(14)</del>.

2405 Section 74. Subsection (4) of section 364.602, Florida 2406 Statutes, is amended to read:

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2407 364.602 Definitions.-For purposes of this part: 2408 (4) "Originating party" means any person, firm, 2409 corporation, or other entity, including a telecommunications 2410 company or a billing clearinghouse, that provides any 2411 telecommunications service or information service to a customer 2412 or bills a customer through a billing party, except the term 2413 "originating party" does not include any entity specifically 2414 exempted from the definition of "telecommunications company" as 2415 provided in s. 364.02(15)(14). Section 75. Subsection (5) of section 489.103, Florida 2416 2417 Statutes, is amended to read: 2418 489.103 Exemptions.-This part does not apply to: 2419 Public utilities, including special gas districts as (5) 2420 defined in chapter 189, telecommunications companies as defined 2421 in s. 364.02(15)(14), and natural gas transmission companies as 2422 defined in s. 368.103(4), on construction, maintenance, and 2423 development work performed by their employees, which work, 2424 including, but not limited to, work on bridges, roads, streets, 2425 highways, or railroads, is incidental to their business. The 2426 board shall define, by rule, the term "incidental to their 2427 business" for purposes of this subsection. 2428 Section 76. Section 624.105, Florida Statutes, is amended 2429 to read: 2430 624.105 Waiver of customer liability.-Any regulated company as defined in s. 350.111, any electric utility as 2431 defined in s. 366.02(2), any utility as defined in s. 2432 367.021(13)(12) or s. 367.022(2) and (7), and any provider of 2433 2434 communications services as defined in s. 202.11(2) may charge Page 87 of 88

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2435 for and include an optional waiver of liability provision in 2436 their customer contracts under which the entity agrees to waive 2437 all or a portion of the customer's liability for service from 2438 the entity for a defined period in the event of the customer's 2439 call to active military service, death, disability, involuntary 2440 unemployment, qualification for family leave, or similar 2441 qualifying event or condition. Such provisions may not be 2442 effective in the customer's contract with the entity unless 2443 affirmatively elected by the customer. No such provision shall 2444 constitute insurance so long as the provision is a contract between the entity and its customer. 2445

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Section 77. This act shall take effect October 1, 2010.

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