Bill No. CS/CS/HB 869 (2010)

Amendment No.

CHAMBER ACTION

Senate House

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Representative Saunders offered the following:

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Amendment (with title amendment)

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Remove everything after the enacting clause and insert:

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Section 1. Paragraph (b) of subsection (1) of section 106.011, Florida Statutes, is reenacted and amended, subsections (3) and (4) of that section are reenacted, subsection (14) of that section is amended, and subsections (18) and (19) of that section are reenacted and amended, to read:

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106.011 Definitions.—As used in this chapter, the following terms have the following meanings unless the context clearly indicates otherwise:

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- (b) Notwithstanding paragraph (a), the following entities are not considered political committees for purposes of this chapter:
- 1. Organizations which are certified by the Department of State as committees of continuous existence pursuant to s. 106.04, national political parties, and the state and county executive committees of political parties regulated by chapter 103.
- 2. Corporations regulated by chapter 607 or chapter 617 or other business entities formed for purposes other than to support or oppose issues or candidates, if their political activities are limited to contributions to candidates, political parties, or political committees or expenditures in support of or opposition to an issue from corporate or business funds and if no contributions are received by such corporations or business entities.
- 3. Electioneering communications organizations as defined in subsection (19); however, such organizations shall be required to register with and report expenditures and contributions, including contributions received from committees of continuous existence, to the Division of Elections in the same manner, at the same time, and subject to the same penalties as a political committee supporting or opposing an issue or a legislative candidate, except as otherwise specifically provided in this chapter.
 - (3) "Contribution" means:
- (a) A gift, subscription, conveyance, deposit, loan, payment, or distribution of money or anything of value,

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including contributions in kind having an attributable monetary value in any form, made for the purpose of influencing the results of an election or making an electioneering communication.

- (b) A transfer of funds between political committees, between committees of continuous existence, between electioneering communications organizations, or between any combination of these groups.
- (c) The payment, by any person other than a candidate or political committee, of compensation for the personal services of another person which are rendered to a candidate or political committee without charge to the candidate or committee for such services.
- (d) The transfer of funds by a campaign treasurer or deputy campaign treasurer between a primary depository and a separate interest-bearing account or certificate of deposit, and the term includes any interest earned on such account or certificate.

Notwithstanding the foregoing meanings of "contribution," the word shall not be construed to include services, including, but not limited to, legal and accounting services, provided without compensation by individuals volunteering a portion or all of their time on behalf of a candidate or political committee. This definition shall not be construed to include editorial endorsements.

(4)(a) "Expenditure" means a purchase, payment, distribution, loan, advance, transfer of funds by a campaign 878357

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treasurer or deputy campaign treasurer between a primary depository and a separate interest-bearing account or certificate of deposit, or gift of money or anything of value made for the purpose of influencing the results of an election or making an electioneering communication. However, "expenditure" does not include a purchase, payment, distribution, loan, advance, or gift of money or anything of value made for the purpose of influencing the results of an election when made by an organization, in existence prior to the time during which a candidate qualifies or an issue is placed on the ballot for that election, for the purpose of printing or distributing such organization's newsletter, containing a statement by such organization in support of or opposition to a candidate or issue, which newsletter is distributed only to members of such organization.

- (b) As used in this chapter, an "expenditure" for an electioneering communication is made when the earliest of the following occurs:
- 1. A person enters into a contract for applicable goods or services;
- 2. A person makes payment, in whole or in part, for the production or public dissemination of applicable goods or services; or
- 3. The electioneering communication is publicly disseminated.
- (14) "Filing officer" means the person before whom a candidate qualifies, the agency or officer with whom a political committee or an electioneering communications organization 878357

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registers, or the agency by whom a committee of continuous existence is certified.

- (18) (a) "Electioneering communication" means <u>any</u> communication publicly distributed by a television station, radio station, cable television system, or satellite system a paid expression in any communications media prescribed in subsection (13) by means other than the spoken word in direct conversation that:
- 1. Refers to or depicts a clearly identified candidate for office or contains a clear reference indicating that an issue is to be voted on at an election, without expressly advocating the election or defeat of a candidate but that represents the functional equivalent of express advocacy. The functional equivalent of express advocacy consists of communication that is susceptible of no reasonable interpretation other than an appeal to vote for or against a specific candidate, including, but not limited to, taking a position on any candidate's character, qualifications, or fitness for office; or the passage or defeat of an issue.
- 2. <u>Is made within 30 days before a primary or special</u> primary election or 60 days before any other election for the office sought by the candidate; and
- 3. Is For communications referring to or depicting a clearly identified candidate for office, is targeted to the relevant electorate. A communication is considered targeted if 1,000 or more persons in the geographic area the candidate would represent if elected will receive the communication.

- 3. For communications containing a clear reference indicating that an issue is to be voted on at an election, is published after the issue is designated a ballot position or 120 days before the date of the election on the issue, whichever occurs first.
- (b) The term "electioneering communication" does not include:
- 1. A communication disseminated through a means of communication other than a television station, radio station, cable television system, or satellite system statement or depiction by an organization, in existence prior to the time during which a candidate named or depicted qualifies or an issue identified is placed on the ballot for that election, made in that organization's newsletter, which newsletter is distributed only to members of that organization.
- 2. A communication in a news story, commentary, or editorial distributed through the facilities of any radio station, television station, cable television system, or satellite system, unless the facilities are owned or controlled by any political party, political committee, or candidate. A news story distributed through the facilities owned or controlled by any political party, political committee, or candidate may nevertheless be exempt if it represents a bona fide news account communicated through a licensed broadcasting facility and the communication is part of a general pattern of campaign-related news accounts that give reasonably equal coverage to all opposing candidates in the area An editorial endorsement, news story, commentary, or editorial by any 878357

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newspaper, radio, television station, or other recognized news

medium.

- 3. A communication that constitutes a public debate or forum that includes at least two opposing candidates for an office or one advocate and one opponent of an issue, or that solely promotes such a debate or forum and is made by or on behalf of the person sponsoring the debate or forum, provided that:
 - a. The staging organization is either:
- (I) A charitable organization that does not make other electioneering communications and does not otherwise support or oppose any political candidate or political party; or
- (II) A newspaper, radio station, television station, or other recognized news medium; and
- b. The staging organization does not structure the debate to promote or advance one candidate or issue position over another.
- (c) For purposes of this chapter, an expenditure made for, or in furtherance of, an electioneering communication shall not be considered a contribution to or on behalf of any candidate.
- (d) For purposes of this chapter, an electioneering communication shall not constitute an independent expenditure nor be subject to the limitations applicable to independent expenditures.
- (19) "Electioneering communications organization" means any group, other than a political party, political committee, or committee of continuous existence, whose <u>election-related</u> activities are limited to making expenditures for electioneering 878357

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communications or accepting contributions for the purpose of making electioneering communications and whose activities would not otherwise require the group to register as a political party, political committee, or committee of continuous existence under this chapter.

Section 2. Subsection (1) of section 106.022, Florida Statutes, is reenacted to read:

106.022 Appointment of a registered agent; duties.-

- (1) Each political committee, committee of continuous existence, or electioneering communications organization shall have and continuously maintain in this state a registered office and a registered agent and must file with the division a statement of appointment for the registered office and registered agent. The statement of appointment must:
- (a) Provide the name of the registered agent and the street address and phone number for the registered office;
- (b) Identify the entity for whom the registered agent serves:
- (c) Designate the address the registered agent wishes to use to receive mail:
- (d) Include the entity's undertaking to inform the division of any change in such designated address;
- (e) Provide for the registered agent's acceptance of the appointment, which must confirm that the registered agent is familiar with and accepts the obligations of the position as set forth in this section; and
- (f) Contain the signature of the registered agent and the entity engaging the registered agent.

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Section 3. Paragraph (b) of subsection (1) of section 106.03, Florida Statutes, is reenacted and amended, and subsections (2), (4), and (7) of that section are amended, to read:

106.03 Registration of political committees <u>and</u> <u>electioneering communications organizations</u>.

(1)

- (b) $\underline{1}$. Each electioneering communications organization that $\underline{\text{receives}}$ anticipates receiving contributions or $\underline{\text{makes}}$ $\underline{\text{making}}$ expenditures $\underline{\text{during a calendar year in an aggregate amount}}$ $\underline{\text{exceeding $5,000}}$ shall file a statement of organization as provided in $\underline{\text{subparagraph 2.}}$ $\underline{\text{subsection (3)}}$ by expedited delivery within 24 hours after its organization or, if later, within 24 hours after the date on which it $\underline{\text{receives}}$ $\underline{\text{has information that}}$ $\underline{\text{causes the organization to anticipate that it will receive}}$ contributions or $\underline{\text{makes}}$ $\underline{\text{make}}$ expenditures for an electioneering communication in excess of \$5,000.
- 2.a. In a statewide, legislative, or multicounty election, an electioneering communications organization shall file a statement of organization with the Division of Elections.
- b. In a countywide election or any election held on less than a countywide basis, except as described in sub-subparagraph c., an electioneering communications organization shall file a statement of organization with the supervisor of elections of the county in which the election is being held.
- c. In a municipal election, an electioneering communications organization shall file a statement of

237 <u>organization with the officer before whom municipal candidates</u>
238 qualify.

- d. Any electioneering communications organization that would be required to file a statement of organization in two or more locations by reason of the organization's intention to support or oppose candidates at state or multicounty and local levels of government need only file a statement of organization with the Division of Elections.
 - (2) The statement of organization shall include:
- (a) The name, mailing address, and street address of the committee or electioneering communications organization;
- (b) The names, street addresses, and relationships of affiliated or connected organizations;
- (c) The area, scope, or jurisdiction of the committee or electioneering communications organization;
- (d) The name, <u>mailing address</u>, street address, and position of the custodian of books and accounts;
- (e) The name, <u>mailing address</u>, street address, and position of other principal officers, <u>including the treasurer</u> and deputy treasurer <u>including officers and members of the finance committee</u>, if any;
- (f) The name, address, office sought, and party affiliation of:
 - 1. Each candidate whom the committee is supporting;
- 2. Any other individual, if any, whom the committee is supporting for nomination for election, or election, to any public office whatever;

- (g) Any issue or issues the committee such organization is supporting or opposing;
- (h) If the committee is supporting the entire ticket of any party, a statement to that effect and the name of the party;
- (i) A statement of whether the committee is a continuing one;
- (j) Plans for the disposition of residual funds which will be made in the event of dissolution;
- (k) A listing of all banks, safe-deposit boxes, or other depositories used for committee or electioneering communications organization funds; and
- (1) A statement of the reports required to be filed by the committee or the electioneering communications organization with federal officials, if any, and the names, addresses, and positions of such officials; and
- (m) A statement of whether the electioneering communications organization was formed as a newly created organization during the current calendar quarter or was formed from an organization existing prior to the current calendar quarter. For purposes of this subsection, calendar quarters end the last day of March, June, September, and December.
- (4) Any change in information previously submitted in a statement of organization shall be reported to the agency or officer with whom such committee or electioneering communications organization is required to register pursuant to subsection (3), within 10 days following the change.
- (7) The Division of Elections shall \underline{adopt} $\underline{promulgate}$ rules to prescribe the manner in which $\underline{inactive}$ committees \underline{and} 878357

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- electioneering communications organizations may be dissolved and have their registration canceled. Such rules shall, at a 294 minimum, provide for:
 - (a) Notice which shall contain the facts and conduct which warrant the intended action, including but not limited to failure to file reports and limited activity.
 - Adequate opportunity to respond.
 - Appeal of the decision to the Florida Elections Commission. Such appeals shall be exempt from the confidentiality provisions of s. 106.25.
 - Section 4. Subsection (5) of section 106.04, Florida Statutes, is reenacted to read:
 - 106.04 Committees of continuous existence.
 - No committee of continuous existence shall make an electioneering communication, contribute to any candidate or political committee an amount in excess of the limits contained in s. 106.08(1), or participate in any activity which is prohibited by this chapter. If any violation occurs, it shall be punishable as provided in this chapter for the given offense. No funds of a committee of continuous existence shall be expended on behalf of a candidate, except by means of a contribution made through the duly appointed campaign treasurer of a candidate. No such committee shall make expenditures in support of, or in opposition to, an issue unless such committee first registers as a political committee pursuant to this chapter and undertakes all the practices and procedures required thereof; provided such committee may make contributions in a total amount not to exceed 25 percent of its aggregate income, as reflected in the annual 878357

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report filed for the previous year, to one or more political committees registered pursuant to s. 106.03 and formed to support or oppose issues.

Section 5. Section 106.0703, Florida Statutes, is reenacted and amended to read:

106.0703 Electioneering communications organizations; additional reporting requirements; certification and filing; penalties.—

- (1) (a) Each electioneering communications organization shall file regular reports of all contributions received and all expenditures made by or on behalf of the organization. Reports shall be filed on the 10th day following the end of each calendar quarter from the time the organization is registered. However, if the 10th day following the end of a calendar quarter occurs on a Saturday, Sunday, or legal holiday, the report shall be filed on the next following day that is not a Saturday, Sunday, or legal holiday. Quarterly reports shall include all contributions received and expenditures made during the calendar quarter that have not otherwise been reported pursuant to this section.
- (b) Following the last day of candidates qualifying for office, the reports shall be filed on the 32nd, 18th, and 4th days immediately preceding the primary election and on the 46th, 32nd, 18th, and 4th days immediately preceding the general election.
- (c) When a special election is called to fill a vacancy in office, all electioneering communications organizations making contributions or expenditures to influence the results of the 878357

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special election shall file reports with the filing officer on the dates set by the Department of State pursuant to s. 100.111.

- (d) In addition to the reports required by paragraph (a), an electioneering communications organization that is registered with the Department of State and that makes a contribution or expenditure to influence the results of a county or municipal election that is not being held at the same time as a state or federal election must file reports with the county or municipal filing officer on the same dates as county or municipal candidates or committees for that election. The electioneering communications organization must also include the expenditure in the next report filed with the Division of Elections pursuant to this section following the county or municipal election.
- (e) The filing officer shall make available to each electioneering communications organization a schedule designating the beginning and end of reporting periods as well as the corresponding designated due dates.
- (2) (a) Except as provided in s. 106.0705, the reports required of an electioneering communications organization shall be filed with the filing officer not later than 5 p.m. of the day designated. However, any report postmarked by the United States Postal Service no later than midnight of the day designated shall be deemed to have been filed in a timely manner. Any report received by the filing officer within 5 days after the designated due date that was delivered by the United States Postal Service shall be deemed timely filed unless it has a postmark that indicates that the report was mailed after the designated due date. A certificate of mailing obtained from and 878357

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dated by the United States Postal Service at the time of
mailing, or a receipt from an established courier company, which
bears a date on or before the date on which the report is due,
shall be proof of mailing in a timely manner. Reports shall
contain information of all previously unreported contributions
received and expenditures made as of the preceding Friday,
except that the report filed on the Friday immediately preceding
the election shall contain information of all previously
unreported contributions received and expenditures made as of
the day preceding the designated due date. All such reports
shall be open to public inspection.

- (b) 1. Any report that is deemed to be incomplete by the officer with whom the electioneering communications organization files shall be accepted on a conditional basis, and the treasurer of the electioneering communications organization shall be notified by registered mail as to why the report is incomplete and be given 3 days after receipt of such notice to file an addendum to the report providing all information necessary to complete the report in compliance with this section. Failure to file a complete report after such notice constitutes a violation of this chapter.
- 2. Notice is deemed sufficient upon proof of delivery of written notice to the mailing or street address of the treasurer or registered agent of the electioneering communication organization on record with the filing officer.
 - (3) (a) Each report required by this section shall contain:
- 1. The full name, address, and occupation, if any, of each person who has made one or more contributions to or for such 878357

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electioneering communications organization within the reporting period, together with the amount and date of such contributions. For corporations, the report must provide as clear a description as practicable of the principal type of business conducted by the corporation. However, if the contribution is \$100 or less, the occupation of the contributor or the principal type of business need not be listed.

- 2. The name and address of each political committee from which or to which the reporting electioneering communications organization made any transfer of funds, together with the amounts and dates of all transfers.
- 3. Each loan for electioneering communication purposes to or from any person or political committee within the reporting period, together with the full names, addresses, and occupations and principal places of business, if any, of the lender and endorsers, if any, and the date and amount of such loans.
- 4. A statement of each contribution, rebate, refund, or other receipt not otherwise listed under subparagraphs 1.-3.
- 5. The total sums of all loans, in-kind contributions, and other receipts by or for such electioneering communications organization during the reporting period. The reporting forms shall be designed to elicit separate totals for in-kind contributions, loans, and other receipts.
- 6. The full name and address of each person to whom expenditures have been made by or on behalf of the electioneering communications organization within the reporting period and the amount, date, and purpose of each expenditure.

- 7. The full name and address of each person to whom an expenditure for personal services, salary, or reimbursement for expenses has been made and that is not otherwise reported, including the amount, date, and purpose of the expenditure.
- 8. The total sum of expenditures made by the electioneering communications organization during the reporting period.
- 9. The amount and nature of debts and obligations owed by or to the electioneering communications organization that relate to the conduct of any electioneering communication.
- 10. A copy of each credit card statement which shall be included in the next report following receipt thereof by the electioneering communications organization. Receipts for each credit card purchase shall be retained by the electioneering communications organization.
- 11. The amount and nature of any separate interest-bearing accounts or certificates of deposit and identification of the financial institution in which such accounts or certificates of deposit are located.
- 12. The primary purposes of an expenditure made indirectly through an electioneering communications organization for goods and services, such as communications media placement or procurement services and other expenditures that include multiple components as part of the expenditure. The primary purpose of an expenditure shall be that purpose, including integral and directly related components, that comprises 80 percent of such expenditure.

- (b) The filing officer shall make available to any electioneering communications organization a reporting form which the electioneering communications organization may use to indicate contributions received by the electioneering communications organization but returned to the contributor before deposit.
- organization shall certify as to the correctness of each report, and each person so certifying shall bear the responsibility for the accuracy and veracity of each report. Any treasurer who willfully certifies the correctness of any report while knowing that such report is incorrect, false, or incomplete commits a misdemeanor of the first degree, punishable as provided in s. 775.082 or s. 775.083.
- depository shall return all checks drawn on the account to the treasurer, who shall retain the records pursuant to s. 106.06.

 The records maintained by the depository with respect to the account shall be subject to inspection by an agent of the Division of Elections or the Florida Elections Commission at any time during normal banking hours, and such depository shall furnish certified copies of any such records to the Division of Elections or the Florida Elections Commission upon request.
- (6) Notwithstanding any other provisions of this chapter, in any reporting period during which an electioneering communications organization has not received funds, made any contributions, or expended any reportable funds, the filing of the required report for that period is waived. However, the next 878357

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report filed must specify that the report covers the entire
period between the last submitted report and the report being
filed, and any electioneering communications organization not
reporting by virtue of this subsection on dates prescribed
elsewhere in this chapter shall notify the filing officer in
writing on the prescribed reporting date that no report is being
filed on that date.

- (7) (a) Any electioneering communications organization failing to file a report on the designated due date shall be subject to a fine as provided in paragraph (b) for each late day. The fine shall be assessed by the filing officer and the moneys collected shall be deposited:
- 1. In the General Revenue Fund, in the case of an electioneering communications organization that registers with the Division of Elections; or
- 2. In the general revenue fund of the political subdivision, in the case of an electioneering communications organization that registers with an officer of a political subdivision.

No separate fine shall be assessed for failure to file a copy of any report required by this section.

(b) Upon determining that a report is late, the filing officer shall immediately notify the electioneering communications organization as to the failure to file a report by the designated due date and that a fine is being assessed for each late day. The fine shall be \$50 per day for the first 3 days late and, thereafter, \$500 per day for each late day, not 878357

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to exceed 25 percent of the total receipts or expenditures,
whichever is greater, for the period covered by the late report
However, for the reports immediately preceding each primary and
general election, the fine shall be \$500 per day for each late
day, not to exceed 25 percent of the total receipts or
expenditures, whichever is greater, for the period covered by
the late report. Upon receipt of the report, the filing officer
shall determine the amount of the fine which is due and shall
notify the electioneering communications organization. The
filing officer shall determine the amount of the fine due based
upon the earliest of the following:

- 1. When the report is actually received by such officer.
- 2. When the report is postmarked.
- 3. When the certificate of mailing is dated.
- 4. When the receipt from an established courier company is dated.
- 5. When the electronic receipt issued pursuant to s.

 106.0705 or other electronic filing system authorized in this section is dated.

Such fine shall be paid to the filing officer within 20 days after receipt of the notice of payment due, unless appeal is made to the Florida Elections Commission pursuant to paragraph (c). An officer or member of an electioneering communications organization shall not be personally liable for such fine.

(c) The treasurer of an electioneering communications organization may appeal or dispute the fine, based upon, but not limited to, unusual circumstances surrounding the failure to 878357

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entitled to a hearing before the Florida Elections Commission, which shall have the authority to waive the fine in whole or in part. The Florida Elections Commission must consider the mitigating and aggravating circumstances contained in s.

106.265(1) when determining the amount of a fine, if any, to be waived. Any such request shall be made within 20 days after receipt of the notice of payment due. In such case, the treasurer of the electioneering communications organization shall, within the 20-day period, notify the filing officer in writing of his or her intention to bring the matter before the commission.

- (d) The appropriate filing officer shall notify the Florida Elections Commission of the repeated late filing by an electioneering communications organization, the failure of an electioneering communications organization to file a report after notice, or the failure to pay the fine imposed. The commission shall investigate only those alleged late filing violations specifically identified by the filing officer and as set forth in the notification. Any other alleged violations must be stated separately and reported by the division to the commission under s. 106.25(2).
- (8) In addition to the reporting requirements in s.

 106.07, An electioneering communications organization shall, within 2 days after receiving its initial password or secure sign-on from the Department of State allowing confidential access to the department's electronic campaign finance filing system, electronically file the periodic campaign finance 878357

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reports that would have been required pursuant to this section
s. 106.07 for reportable activities that occurred since the date of the last general election.

Section 6. Paragraph (b) of subsection (2) of section 106.0705, Florida Statutes, is reenacted, and subsections (3) and (4) of that section are amended, to read:

106.0705 Electronic filing of campaign treasurer's reports.—

(2)

- (b) Each political committee, committee of continuous existence, electioneering communications organization, or state executive committee that is required to file reports with the division under s. 106.04, s. 106.07, s. 106.0703, or s. 106.29, as applicable, must file such reports with the division by means of the division's electronic filing system.
- (3) Reports filed pursuant to this section shall be completed and filed through the electronic filing system not later than midnight of the day designated. Reports not filed by midnight of the day designated are late filed and are subject to the penalties under s. 106.04(8), s. 106.07(8), s. 106.0703(7), or s. 106.29(3), as applicable.
- (4) Each report filed pursuant to this section is considered to be under oath by the candidate and treasurer or the chair and treasurer, whichever is applicable, and such persons are subject to the provisions of s. 106.04(4)(d), s. 106.07(5), s. 106.0703(4), or s. 106.29(2), as applicable. Persons given a secure sign-on to the electronic filing system are responsible for protecting such from disclosure and are 878357

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responsible for all filings using such credentials, unless they have notified the division that their credentials have been compromised.

Section 7. Subsection (1) of section 106.071, Florida Statutes, is reenacted and amended to read:

106.071 Independent expenditures; electioneering communications; reports; disclaimers.—

Each person who makes an independent expenditure with respect to any candidate or issue, and each individual who makes an expenditure for an electioneering communication which is not otherwise reported pursuant to this chapter, which expenditure, in the aggregate, is in the amount of $$5,000 $\frac{100}{}$ or more, shall file periodic reports of such expenditures in the same manner, at the same time, subject to the same penalties, and with the same officer as a political committee supporting or opposing such candidate or issue. The report shall contain the full name and address of the person making the expenditure; the full name and address of each person to whom and for whom each such expenditure has been made; the amount, date, and purpose of each such expenditure; a description of the services or goods obtained by each such expenditure; the issue to which the expenditure relates; and the name and address of, and office sought by, each candidate on whose behalf such expenditure was made.

Section 8. Subsections (4) and (5) of section 106.08, Florida Statutes, are amended, and subsection (7) of that section is reenacted, to read:

106.08 Contributions; limitations on.—878357

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- (4) (a) Any contribution received by the chair, campaign treasurer, or deputy campaign treasurer of a political committee supporting or opposing a candidate with opposition in an election or supporting or opposing an issue on the ballot in an election on the day of that election or less than 5 days prior to the day of that election may not be obligated or expended by the committee until after the date of the election.
- (b) Any contribution received by an electioneering communications organization on the day of an election or less than 5 days prior to the day of that election may not be obligated or expended by the organization until after the date of the election and may not be expended to pay for any obligation arising prior to the election.
- (5)(a) A person may not make any contribution through or in the name of another, directly or indirectly, in any election.
- (b) Candidates, political committees, and political parties may not solicit contributions from any religious, charitable, civic, or other causes or organizations established primarily for the public good.
- (c) Candidates, political committees, and political parties may not make contributions, in exchange for political support, to any religious, charitable, civic, or other cause or organization established primarily for the public good. It is not a violation of this paragraph for:
- 1. A candidate, political committee, or political party executive committee to make gifts of money in lieu of flowers in memory of a deceased person;

- 2. A candidate to continue membership in, or make regular donations from personal or business funds to, religious, political party, civic, or charitable groups of which the candidate is a member or to which the candidate has been a regular donor for more than 6 months; or
- 3. A candidate to purchase, with campaign funds, tickets, admission to events, or advertisements from religious, civic, political party, or charitable groups.
- (d) An electioneering communications organization may not accept a contribution from an organization exempt from taxation under s. 527 or s. 501(e)(4) of the Internal Revenue Code, other than a political committee, committee of continuous existence, or political party, unless the contributing organization has registered as if the organization were an electioneering communications organization pursuant to s. 106.03 and has filed all campaign finance reports required of electioneering communications organizations pursuant to ss. 106.07 and 106.0703.
- (7) (a) Any person who knowingly and willfully makes or accepts no more than one contribution in violation of subsection (1) or subsection (5), or any person who knowingly and willfully fails or refuses to return any contribution as required in subsection (3), commits a misdemeanor of the first degree, punishable as provided in s. 775.082 or s. 775.083. If any corporation, partnership, or other business entity or any political party, political committee, committee of continuous existence, or electioneering communications organization is convicted of knowingly and willfully violating any provision 878357

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punishable under this paragraph, it shall be fined not less than \$1,000 and not more than \$10,000. If it is a domestic entity, it may be ordered dissolved by a court of competent jurisdiction; if it is a foreign or nonresident business entity, its right to do business in this state may be forfeited. Any officer, partner, agent, attorney, or other representative of a corporation, partnership, or other business entity, or of a political party, political committee, committee of continuous existence, electioneering communications organization, or organization exempt from taxation under s. 527 or s. 501(c)(4) of the Internal Revenue Code, who aids, abets, advises, or participates in a violation of any provision punishable under this paragraph commits a misdemeanor of the first degree, punishable as provided in s. 775.082 or s. 775.083.

(b) Any person who knowingly and willfully makes or accepts two or more contributions in violation of subsection (1) or subsection (5) commits a felony of the third degree, punishable as provided in s. 775.082, s. 775.083, or s. 775.084. If any corporation, partnership, or other business entity or any political party, political committee, committee of continuous existence, or electioneering communications organization is convicted of knowingly and willfully violating any provision punishable under this paragraph, it shall be fined not less than \$10,000 and not more than \$50,000. If it is a domestic entity, it may be ordered dissolved by a court of competent jurisdiction; if it is a foreign or nonresident business entity, its right to do business in this state may be forfeited. Any officer, partner, agent, attorney, or other representative of a 878357

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- 709 corporation, partnership, or other business entity, or of a 710 political committee, committee of continuous existence, 711 political party, or electioneering communications organization, 712 or organization exempt from taxation under s. 527 or s. 713 501(c)(4) of the Internal Revenue Code, who aids, abets, advises, or participates in a violation of any provision 714 715 punishable under this paragraph commits a felony of the third 716 degree, punishable as provided in s. 775.082, s. 775.083, or s.
- Section 9. Section 106.113, Florida Statutes, is amended 719 to read:
 - 106.113 Expenditures by local governments.-
 - (1) As used in this section, the term:
 - (a) "local government" means:
 - (a) 1. A county, municipality, school district, or other political subdivision in this state; and
 - (b) 2. Any department, agency, board, bureau, district, commission, authority, or similar body of a county, municipality, school district, or other political subdivision of this state.
 - (b) "Public funds" means all moneys under the or control of the local government.
 - A local government or a person acting on behalf of local government may not make a specific appropriation or designated expenditure of moneys under the jurisdiction or control of the local government expend or authorize the expenditure of, and a person or group may not accept such moneys, public funds for the purpose of a political 878357

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advertisement or electioneering communication concerning an issue, referendum, or amendment, including any state question, that is subject to a vote of the electors. This subsection does not apply to an electioneering communication from a local government or a person acting on behalf of a local government which is limited to factual information.

(3) With the exception of the prohibitions specified in subsection (2), this section does not preclude an elected official of the local government from expressing an opinion on any issue at any time.

Section 10. Section 106.1437, Florida Statutes, is reenacted to read:

106.1437 Miscellaneous advertisements.—Any advertisement, other than a political advertisement, independent expenditure, or electioneering communication, on billboards, bumper stickers, radio, or television, or in a newspaper, a magazine, or a periodical, intended to influence public policy or the vote of a public official, shall clearly designate the sponsor of such advertisement by including a clearly readable statement of sponsorship. If the advertisement is broadcast on television, the advertisement shall also contain a verbal statement of sponsorship. This section shall not apply to an editorial endorsement.

Section 11. Section 106.1439, Florida Statutes, is reenacted to read:

106.1439 Electioneering communications; disclaimers.-

- (1) Any electioneering communication shall prominently state: "Paid electioneering communication paid for by ... (Name and address of person paying for the communication)...."
- (2) Any person who fails to include the disclaimer prescribed in this section in any electioneering communication that is required to contain such disclaimer commits a misdemeanor of the first degree, punishable as provided in s. 775.082 or s. 775.083.

Section 12. Paragraphs (a) and (e) of subsection (1) of section 106.147, Florida Statutes, are amended to read:

106.147 Telephone solicitation; disclosure requirements; prohibitions; exemptions; penalties.—

- (1) (a) Any electioneering communication telephone call or any telephone call supporting or opposing a candidate, elected public official, or ballot proposal must identify the persons or organizations sponsoring the call by stating either: "paid for by _____" (insert name of persons or organizations sponsoring the call) or "paid for on behalf of _____" (insert name of persons or organizations authorizing call). This paragraph does not apply to any telephone call in which both the individual making the call is not being paid and the individuals participating in the call know each other prior to the call.
- (e) Any electioneering communication paid for with public funds must include a disclaimer containing the words "paid for by ...(Name of the government entity paying for the communication)...."

Section 13. Section 106.17, Florida Statutes, is reenacted to read:

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106.17 Polls and surveys relating to candidacies.—Any candidate, political committee, committee of continuous existence, electioneering communication organization, or state or county executive committee of a political party may authorize or conduct a political poll, survey, index, or measurement of any kind relating to candidacy for public office so long as the candidate, political committee, committee of continuous existence, electioneering communication organization, or political party maintains complete jurisdiction over the poll in all its aspects.

Section 14. This act shall take effect July 1, 2010.

TITLE AMENDMENT

Remove the entire title and insert:

A bill to be entitled

An act relating to campaign financing; amending s. 106.011, F.S.; revising the definition of the term "political committee" to remove certain reporting requirements included in the exclusion of electioneering communications organizations from the definition; revising the definition of the term "filing officer" to expand applicability to electioneering communications organizations; revising the definition of the term "electioneering communication" to conform to certain federal requirements; revising the definition of the term "electioneering communications organization"; amending s. 106.03, F.S.; revising the registration requirements for 878357

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     electioneering communications organizations; revising the
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     statement of organization requirements; revising rule adoption
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     requirements relating to dissolution of political committees and
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     electioneering communications organizations; amending s.
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     106.0703, F.S.; consolidating reporting requirements in ch. 106,
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     F.S., applicable to electioneering communications organizations;
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     providing penalties; conforming provisions; amending s.
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     106.0705, F.S., relating to electronic filing of campaign
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     treasurer's reports; conforming provisions; amending s. 106.071,
     F.S.; increasing the aggregate amount of expenditures required
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     for filing certain reports related to independent expenditures
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     or electioneering communications; amending s. 106.08, F.S.;
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     removing certain limitations on contributions received by an
     electioneering communications organization; amending s. 106.113,
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     F.S., relating to expenditures by local governments; revising
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     definitions; prohibiting a local government or a person acting
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     on behalf of a local government from making a specific
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     appropriation or designated expenditure of moneys under the
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     jurisdiction or control of the local government; prohibiting
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     certain persons or groups from accepting such moneys for the
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     purpose of certain political advertisements; deleting an
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     exception for certain electioneering communications; clarifying
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     that certain provisions of state law do not preclude certain
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     officials from expressing an opinion on an issue at any time;
     amending s. 106.147, F.S., relating to telephone solicitation
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     disclosure requirements; removing requirements relating to
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     electioneering communication, to conform; reenacting ss.
     106.011(1)(b), (3), (4), (18), and (19), 106.022(1),
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HOUSE AMENDMENT

Bill No. CS/CS/HB 869 (2010)

106.03(1)(b), 106.04(5), 106.0703, 106.0705(2)(b), 106.071(1), 847 848 106.08(7), 106.1437, 106.1439, and 106.17, F.S., relating to 849 definitions, registered office and agent requirements, 850 registration requirements, prohibited activities for committees 851 of continuous existence, additional reporting requirements, 852 electronic filing requirements, expenditure reports, penalties 853 for violations pertaining to limitations on contributions, 854 miscellaneous advertisements, electioneering communications 855 disclaimers and penalties for failure to include disclaimers, 856 and polls and surveys pertaining to candidacies, to cure and 857 conform; providing an effective date.

Amendment No.