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By the Committee on Governmental Oversight and Accountability; and Senator Ring

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A bill to be entitled

An act relating to the Agency for Enterprise Information Technology; transferring, renumbering, and amending s. 14.204, F.S.; renaming the agency the Department of Information Technology; requiring that the department director have a degree from an accredited postsecondary institution in certain fields, be appointed by the Governor, and serve at the pleasure of the Governor; establishing divisions within the department; amending ss. 17.0315, 110.205, 215.322, and 216.235, F.S.; conforming provisions to changes made by the act; repealing s. 282.0041, F.S., to delete reference to the agency; amending s. 282.0055, F.S.; conforming provisions to changes made by the act; amending s. 282.0056, F.S.; specifying proposals that must be included in the department's annual work plan; amending ss. 282.201, 282.203, 282.204, 282.205, 282.3055, 282.315, 282.318, 282.33, 282.34, 287.057, 445.011, 445.045, and 668.50, F.S.; conforming provisions to changes made by the act; requiring the department and state agencies to identify all positions and resources related to information technology by a certain date; requiring the department to submit a plan to the Governor and Legislature transferring all information technology operations to the department; transferring the agency from the Executive Office of the Governor to the department by a type two transfer; providing an effective date.

Be It Enacted by the Legislature of the State of Florida:

Section 1. Section 14.204, Florida Statutes, is transferred, renumbered as section 20.51, Florida Statutes, and amended to read:

- 20.51 14.204 Department of Agency for Enterprise

  Information Technology.—The Department of Agency for Enterprise

  Information Technology is created within the Executive Office of the Governor.
- (1) The head of the agency shall be the Governor and Cabinet.
- (2) The agency is a separate budget entity and is not subject to control, supervision, or direction by the Executive Office of the Governor, including, but not limited to, purchasing, transactions involving real or personal property, personnel, or budgetary matters.
- <u>(1) (3)</u> The <u>department</u> <u>agency</u> shall have an executive director who is the state's Chief <u>Technology</u> <u>Information</u> Officer and who must, at a minimum:
- (a) Have a degree from an accredited postsecondary institution in engineering, computer science, information science, or information systems;
- (b) Have at least 7 years of executive-level experience in managing information technology organizations; and
- (c) Be appointed by the Governor and confirmed by the Cabinet, subject to confirmation by the Senate, and serve at the pleasure of the Governor and Cabinet.
  - (2) The department shall consist of the following

## divisions:

- (a) The Division of Strategic Procurement, which includes the development of all enterprise information technology procurement and acquisition-management systems across state agencies, whether owned or contracted, and has the objective of achieving unified accountability.
- (b) The Division of Policy Formation, Development, and Standards, which, by rule, sets the technical and architectural expectations for current and emerging technologies and establishes new human capital skill sets, competency expectations, and total compensation for all information technology professions within state agencies.
- (c) The Division of Implementation, which is responsible for the execution, timing, and integration of specific technology components and business domain management and the retention of agency expertise in key legacy applications in nonstrategic management systems.
- (3)(4) The <u>department</u> agency shall have the following duties and responsibilities:
- (a) Develop strategies for the design, delivery, and management of the enterprise information technology services established in law.
- (b) Monitor the delivery and management of the enterprise information technology services as established in law.
- (c) Make recommendations to the agency head and the Legislature concerning other information technology services that should be designed, delivered, and managed as enterprise information technology services as defined in s. 282.0041.
  - (d) Plan and establish policies for managing proposed

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statutorily authorized enterprise information technology services, which includes:

- 1. Developing business cases that, when applicable, include the components identified in s. 287.0571;
  - 2. Establishing and coordinating project-management teams;
- 3. Establishing formal risk-assessment and mitigation processes; and
- 4. Providing for independent monitoring of projects for recommended corrective actions.
- (e) Beginning October 1, 2010, develop, publish, and biennially update a long-term strategic enterprise information technology plan that identifies and recommends strategies and opportunities to improve the delivery of cost-effective and efficient enterprise information technology services to be proposed for establishment pursuant to s. 282.0056.
- (f) Perform duties related to the state data center system as provided in s. 282.201.
- (g) Coordinate acquisition planning and procurement negotiations for hardware and software products and services in order to improve the efficiency and reduce the cost of enterprise information technology services.
- (h) <u>Conduct procurements</u> In <u>consultation with the Division</u> of <u>Purchasing in the Department of Management Services</u>, <u>coordinate procurement negotiations for information technology</u> <u>products as defined in s. 282.0041 which will be used by multiple agencies</u>.
- (i) In coordination with, and through the services of, the Division of Purchasing in the Department of Management Services, establish best practices for the procurement of information

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technology products as defined in s. 282.0041 in order to achieve savings for the state.

- (j) Develop information technology standards for enterprise information technology services.
- (k) Provide annually, by December 31, recommendations to the Legislature relating to techniques for consolidating the purchase of information technology commodities and services, which result in savings for the state, and for establishing a process to achieve savings through consolidated purchases.
- (4) (5) The Office of Information Security shall be created within the <u>department</u> agency. The <u>department</u> agency shall designate a state Chief Information Security Officer who shall oversee the office and report directly to the executive director.
- (5) (6) The <u>department</u> agency shall operate in a manner that ensures the participation and representation of state agencies and the Agency Chief Information Officers Council established in s. 282.315.
- $\underline{\text{(6)}}$  The <u>department</u> agency may adopt rules to carry out its statutory duties.
- Section 2. Subsection (1) and paragraph (g) of subsection (2) of section 17.0315, Florida Statutes, are amended to read:
  - 17.0315 Financial and cash management system; task force.
- (1) The Chief Financial Officer, as the constitutional officer responsible for settling and approving accounts against the state and keeping all state funds pursuant to s. 4, Art. IV of the State Constitution, shall be the head of and appoint members to a task force established to develop a strategic business plan for a successor financial and cash management

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system. The task force shall include the executive director of the <u>Department of Agency for Enterprise</u> Information Technology and the director of the Office of Policy and Budget in the Executive Office of the Governor. Any member of the task force may appoint a designee.

- (2) The strategic business plan for a successor financial and cash management system must:
- (g) Be coordinated with the information technology strategy development efforts of the <u>Department of Agency for Enterprise</u>
  Information Technology;

Section 3. Paragraph (e) of subsection (2) of section 110.205, Florida Statutes, is amended to read:

110.205 Career service; exemptions.—

- (2) EXEMPT POSITIONS.—The exempt positions that are not covered by this part include the following:
- (e) The Chief Information Officer in the <u>Department of Agency for Enterprise</u> Information Technology. Unless otherwise fixed by law, the <u>Department of Agency for Enterprise</u>

  Information Technology shall set the salary and benefits of this position in accordance with the rules of the Senior Management Service.

Section 4. Subsections (2) and (9) of section 215.322, Florida Statutes, are amended to read:

- 215.322 Acceptance of credit cards, charge cards, debit cards, or electronic funds transfers by state agencies, units of local government, and the judicial branch.—
- (2) A state agency as defined in s. 216.011, or the judicial branch, may accept credit cards, charge cards, debit cards, or electronic funds transfers in payment for goods and

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services with the prior approval of the Chief Financial Officer. If the Internet or other related electronic methods are to be used as the collection medium, the <u>Department of Agency for Enterprise</u> Information Technology shall review and recommend to the Chief Financial Officer whether to approve the request with regard to the process or procedure to be used.

(9) For payment programs in which credit cards, charge cards, or debit cards are accepted by state agencies, the judicial branch, or units of local government, the Chief Financial Officer, in consultation with the <u>Department of Agency for Enterprise</u> Information Technology, may adopt rules to establish uniform security safeguards for cardholder data and to ensure compliance with the Payment Card Industry Data Security Standards.

Section 5. Paragraph (c) of subsection (4) and subsection (6) of section 216.235, Florida Statutes, are amended to read: 216.235 Innovation Investment Program.—

- (4) There is hereby created the State Innovation Committee, which shall have final approval authority as to which innovative investment projects submitted under this section shall be funded. Such committee shall be comprised of seven members. Appointed members shall serve terms of 1 year and may be reappointed. The committee shall include:
- (c) The executive director of the  $\underline{\text{Department of}}$   $\underline{\text{Agency for}}$   $\underline{\text{Enterprise}}$  Information Technology.
- (6) Any agency developing an innovative investment project proposal that involves information technology resources may consult with and seek technical assistance from the Agency for Enterprise Information Technology. The office shall consult with

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the <u>Department of Agency for Enterprise</u> Information Technology concerning any project proposal that involves enterprise information technology resources. The <u>department Agency for Enterprise Information Technology</u> shall evaluate the project and advise the committee and review board of the technical feasibility and any transferable benefits of the proposed technology. In addition to the requirements of subsection (5), the agencies shall provide to the <u>department Agency for Enterprise Information Technology</u> any information requested by the <u>department Agency for Enterprise Information Technology</u> to aid in determining whether the proposed technology is appropriate for the project's success.

Section 6. <u>Subsection (4) of section 282.0041, Florida</u> Statutes, is repealed.

Section 7. Section 282.0055, Florida Statutes, is amended to read:

282.0055 Assignment of information technology.—In order to ensure the most effective and efficient use of the state's information technology and information technology resources and notwithstanding other provisions of law to the contrary, policies for the design, planning, project management, and implementation of enterprise information technology services shall be the responsibility of the <a href="Department of Agency for Enterprise">Department of Agency for Enterprise</a> Information Technology for executive branch agencies created or authorized in statute to perform legislatively delegated functions. The supervision, design, delivery, and management of agency information technology shall remain within the responsibility and control of the individual state agency.

Section 8. Section 282.0056, Florida Statutes, is amended

233 to read:

282.0056 Development of work plan; development of implementation plans; and policy recommendations.—

- (1) For the purposes of carrying out its responsibilities under s. 282.0055, the <a href="Department of Agency for Enterprise">Department of Agency for Enterprise</a>
  Information Technology shall develop an annual work plan within 60 days after the beginning of the fiscal year describing the activities that the <a href="department agency">department agency</a> intends to undertake for that year, including proposed outcomes and completion timeframes. The work plan must be presented at a public hearing that includes the Agency Chief Information Officers Council, which may review and comment on the plan. The work plan must thereafter be approved by the Governor and Cabinet and submitted to the President of the Senate and the Speaker of the House of Representatives. The work plan may be amended as needed, subject to approval by the Governor and Cabinet. <a href="The work plan must">The work plan must</a>, at a minimum, include proposals for:
- (a) The development of a revised financial management infrastructure for state government which causes the reengineering of subsystem components, including, but not limited to, the legislative appropriations and planning and budget system, cash management, human resources, a successor accounting system, and strategic and tactical procurement and acquisition management;
- (b) Creation of successor customer-relationship management systems, including, but not limited to, professional licensure, facility licensure, regulatory inspections, and compliance and monitoring systems;
  - (c) Consolidation of all state data centers by January 1,

262 2014; and

(d) Moving the provision of all state data needs to a cloud computing infrastructure by January 1, 2016.

- (2) The <u>Department of Information Technology</u> agency may develop and submit to the President of the Senate, the Speaker of the House of Representatives, and the Governor by October 1 of each year implementation plans for proposed enterprise information technology services to be established in law.
- (3) In developing policy recommendations and implementation plans for established and proposed enterprise information technology services, the <u>Department of Information Technology</u> agency shall describe the scope of operation, conduct costs and requirements analyses, conduct an inventory of all existing information technology resources that are associated with each service, and develop strategies and timeframes for statewide migration.
- (4) For the purpose of completing its work activities, each state agency shall provide to the <u>Department of Information</u>

  <u>Technology agency</u> all requested information, including, but not limited to, the state agency's costs, service requirements, and equipment inventories.
- (5) Within 60 days after the end of each fiscal year, the Department of Information Technology agency shall report to the Governor and Cabinet, the President of the Senate, and the Speaker of the House of Representatives on what was achieved or not achieved in the prior year's work plan.
- Section 9. Subsection (2), paragraphs (a), (b), and (c) of subsection (3), paragraph (b) and (d) of subsection (4), and subsection (5) of section 282.201, Florida Statutes, are amended

291 to read:

282.201 State data center system; agency duties and limitations.—A state data center system that includes all primary data centers, other nonprimary data centers, and computing facilities, and that provides an enterprise information technology service as defined in s. 282.0041, is established.

- (2) <u>DEPARTMENT OF</u> <u>AGENCY FOR ENTERPRISE</u> INFORMATION TECHNOLOGY DUTIES.—The <u>department</u> <u>Agency for Enterprise</u> <u>Information Technology</u> shall:
- (a) Collect and maintain information necessary for developing policies relating to the data center system, including, but not limited to, an inventory of facilities.
- (b) Annually approve cost-recovery mechanisms and rate structures for primary data centers which recover costs through charges to customer entities.
- (c) By December 31 of each year, submit to the Legislature recommendations to improve the efficiency and effectiveness of computing services provided by state data center system facilities. Such recommendations may include, but need not be limited to:
- 1. Policies for improving the cost-effectiveness and efficiency of the state data center system.
- 2. Infrastructure improvements supporting the consolidation of facilities or preempting the need to create additional data centers or computing facilities.
- 3. Standards for an objective, credible energy performance rating system that data center boards of trustees can use to measure state data center energy consumption and efficiency on a

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- 4. Uniform disaster recovery standards.
- 5. Standards for primary data centers providing transparent financial data to user agencies.
- 6. Consolidation of contract practices or coordination of software, hardware, or other technology-related procurements.
  - 7. Improvements to data center governance structures.
- (d) By October 1 of each year beginning in 2009, recommend to the Governor and Legislature at least two nonprimary data centers for consolidation into a primary data center or nonprimary data center facility.
- 1. The consolidation proposal must provide a transition plan that includes:
- a. Estimated transition costs for each data center or computing facility recommended for consolidation;
- b. Detailed timeframes for the complete transition of each data center or computing facility recommended for consolidation;
- c. Proposed recurring and nonrecurring fiscal impacts, including increased or decreased costs and associated budget impacts for affected budget entities;
- d. Substantive legislative changes necessary to implement the transition; and
- e. Identification of computing resources to be transferred and those that will remain in the agency. The transfer of resources must include all hardware, software, staff, contracted services, and facility resources performing data center management and operations, security, backup and recovery, disaster recovery, system administration, database administration, system programming, job control, production

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control, print, storage, technical support, help desk, and managed services but excluding application development.

- 2. Recommendations shall be based on the goal of maximizing current and future cost savings. The <u>department</u> agency shall consider the following criteria in selecting consolidations that maximize efficiencies by providing the ability to:
  - a. Consolidate purchase decisions;
- b. Leverage expertise and other resources to gain economies of scale;
- c. Implement state information technology policies more effectively;
- d. Maintain or improve the level of service provision to customer entities; and
- e. Make progress towards the state's goal of consolidating data centers and computing facilities into primary data centers.
- 3. The <u>department</u> agency shall establish workgroups as necessary to ensure participation by affected agencies in the development of recommendations related to consolidations.
- (e) By December 31, 2010, the <u>department</u> agency shall develop and submit to the Legislature an overall consolidation plan for state data centers. The plan shall indicate a timeframe for the consolidation of all remaining nonprimary data centers into primary data centers, including existing and proposed primary data centers, by 2019.
- (f) Develop and establish rules relating to the operation of the state data center system which comply with applicable federal regulations, including 2 C.F.R. part 225 and 45 C.F.R. The rules may address:
  - 1. Ensuring that financial information is captured and

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reported consistently and accurately.

2. Requiring the establishment of service-level agreements executed between a data center and its customer entities for services provided.

- 3. Requiring annual full cost recovery on an equitable rational basis. The cost-recovery methodology must ensure that no service is subsidizing another service and may include adjusting the subsequent year's rates as a means to recover deficits or refund surpluses from a prior year.
- 4. Requiring that any special assessment imposed to fund expansion is based on a methodology that apportions the assessment according to the proportional benefit to each customer entity.
- 5. Requiring that rebates be given when revenues have exceeded costs, that rebates be applied to offset charges to those customer entities that have subsidized the costs of other customer entities, and that such rebates may be in the form of credits against future billings.
- 6. Requiring that all service-level agreements have a contract term of up to 3 years, but may include an option to renew for up to 3 additional years contingent on approval by the board, and require at least a 180-day notice of termination.
- 7. Designating any nonstate data center as a primary data center if the center:
- a. Has an established governance structure that represents customer entities proportionally.
- b. Maintains an appropriate cost-allocation methodology that accurately bills a customer entity based on the actual direct and indirect costs to the customer entity, and prohibits

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the subsidization of one customer entity's costs by another entity.

- c. Has sufficient raised floor space, cooling, and redundant power capacity, including uninterruptible power supply and backup power generation, to accommodate the computer processing platforms and support necessary to host the computing requirements of additional customer entities.
- 8. Removing a nonstate data center from primary data center designation if the nonstate data center fails to meet standards necessary to ensure that the state's data is maintained pursuant to subparagraph 7.
  - (3) STATE AGENCY DUTIES.-
- (a) For the purpose of completing its work activities as described in subsection (1), each state agency shall provide to the <u>Department of Agency for Enterprise</u> Information Technology all requested information and any other information relevant to the agency's ability to effectively transition its computer services into a primary data center. The agency shall also participate as required in workgroups relating to specific consolidation planning and implementation tasks as assigned by the <u>department Agency for Enterprise Information Technology</u> and determined necessary to accomplish consolidation goals.
- (b) Each state agency shall submit to the <u>department</u> Agency for Enterprise Information Technology information relating to its data centers and computing facilities as required in instructions issued by July 1 of each year by the <u>Department of Agency for Enterprise</u> Information Technology. The information required may include:
  - 1. Amount of floor space used and available.

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2. Numbers and capacities of mainframes and servers.

- 3. Storage and network capacity.
- 4. Amount of power used and the available capacity.
- 5. Estimated expenditures by service area, including hardware and software, numbers of full-time equivalent positions, personnel turnover, and position reclassifications.
- 6. A list of contracts in effect for the fiscal year, including, but not limited to, contracts for hardware, software and maintenance, including the expiration date, the contract parties, and the cost of the contract.
  - 7. Service-level agreements by customer entity.
- (c) The chief information officer of each state agency shall assist the <u>Department of Agency for Enterprise Information</u>
  Technology at the <u>department's request of the Agency for Enterprise Information Technology</u>.
  - (4) AGENCY LIMITATIONS.
- (b) Exceptions to the limitations in subparagraphs (a)1., 2., and 4. may be granted by the <u>Department of Agency for Enterprise</u> Information Technology if there is insufficient capacity in a primary data center to absorb the workload associated with agency computing services.
- 1. A request for an exception must be submitted in writing to the <u>Department of Agency for Enterprise</u> Information Technology. The <u>department agency</u> must accept, accept with conditions, or deny the request within 60 days after receipt of the written request. The <u>department's agency's</u> decision is not subject to chapter 120.
- 2. At a minimum, the <u>department</u> agency may not approve a request unless it includes:

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a. Documentation approved by the primary data center's board of trustees which confirms that the center cannot meet the capacity requirements of the agency requesting the exception within the current fiscal year.

- b. A description of the capacity requirements of the agency requesting the exception.
- c. Documentation from the agency demonstrating why it is critical to the agency's mission that the expansion or transfer must be completed within the fiscal year rather than when capacity is established at a primary data center.
- (d) Upon the termination of or transfer of agency computing services from the primary data center, the primary data center shall require information sufficient to determine compliance with this section. If a primary data center determines that an agency is in violation of this section, it shall report the violation to the <u>Department of Agency for Enterprise Information Technology</u>.
- (5) RULES.—The Department of Agency for Enterprise Information Technology may is authorized to adopt rules pursuant to ss. 120.536(1) and 120.54 to administer the provisions of this part relating to the state data center system including the primary data centers.
- Section 10. Paragraphs (c), (d), (h), and (i) of subsection (1), paragraph (e) of subsection (2), and paragraphs (b), (e), (h), and (k) of subsection (3) of section 282.203, Florida Statutes, are amended to read:
  - 282.203 Primary data centers.-
  - (1) DATA CENTER DUTIES.—Each primary data center shall:
  - (c) Comply with rules adopted by the Department of Agency

for Enterprise Information Technology, pursuant to this section, and coordinate with the agency in the consolidation of data centers.

- (d) Provide transparent financial statements to customer entities, the center's board of trustees, and the <u>Department of Agency for Enterprise</u> Information Technology. The financial statements shall be provided as follows:
- 1. Annually, by July 30 for the current fiscal year and by December 1 for the subsequent fiscal year, the data center must provide the total annual budgeted costs by major expenditure category, including, but not limited to, salaries, expense, operating capital outlay, contracted services, or other personnel services, which directly relate to the provision of each service and which separately indicate the administrative overhead allocated to each service.
- 2. Annually, by July 30 for the current fiscal year and by December 1 for the subsequent fiscal year, the data center must provide total projected billings for each customer entity which are required to recover the costs of the data center.
- 3. Annually, by January 31, the data center must provide updates of the financial statements required under subparagraphs 1. and 2. for the current fiscal year.
- 4. By February 15, for proposed legislative budget increases, the data center must provide updates of the financial statements required under subparagraphs 1. and 2. for the subsequent fiscal year.

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The financial information required under subparagraphs 1., 2., and 3. must be based on current law and current appropriations.

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(h) Develop a business continuity plan and conduct a live exercise of the plan at least annually. The plan must be approved by the board and the <u>Department of Agency for Enterprise Information Technology</u>.

- (i) Enter into a service-level agreement with each customer entity to provide services as defined and approved by the board in compliance with rules of the <u>Department of Agency for Enterprise Information Technology</u>. A service-level agreement may not have a term exceeding 3 years but may include an option to renew for up to 3 years contingent on approval by the board.
  - 1. A service-level agreement, at a minimum, must:
- a. Identify the parties and their roles, duties, and responsibilities under the agreement;
- b. Identify the legal authority under which the servicelevel agreement was negotiated and entered into by the parties;
- c. State the duration of the contractual term and specify the conditions for contract renewal;
- d. Prohibit the transfer of computing services between primary data center facilities without at least 180 days' notice of service cancellation;
  - e. Identify the scope of work;
- f. Identify the products or services to be delivered with sufficient specificity to permit an external financial or performance audit;
- g. Establish the services to be provided, the business standards that must be met for each service, the cost of each service, and the process by which the business standards for each service are to be objectively measured and reported;
  - h. Identify applicable funds and funding streams for the

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552 services or products under contract;

i. Provide a timely billing methodology for recovering the cost of services provided to the customer entity;

- j. Provide a procedure for modifying the service-level agreement to address changes in projected costs of service;
- k. Provide that a service-level agreement may be terminated by either party for cause only after giving the other party and the <u>department</u> Agency for Enterprise Information Technology notice in writing of the cause for termination and an opportunity for the other party to resolve the identified cause within a reasonable period; and
- 1. Provide for mediation of disputes by the Division of Administrative Hearings pursuant to s. 120.573.
  - 2. A service-level agreement may include:
- a. A dispute resolution mechanism, including alternatives to administrative or judicial proceedings;
- b. The setting of a surety or performance bond for service-level agreements entered into with nonstate agency primary data centers, which may be designated by the <u>department</u> Agency for <u>Enterprise Information Technology</u>; or
- c. Additional terms and conditions as determined advisable by the parties if such additional terms and conditions do not conflict with the requirements of this section or rules adopted by the department Agency for Enterprise Information Technology.
- 3. The failure to execute a service-level agreement within 60 days after service commencement shall, in the case of an existing customer entity, result in a continuation of the terms of the service-level agreement from the prior fiscal year, including any amendments that were formally proposed to the

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customer entity by the primary data center within the 3 months before service commencement, and a revised cost-of-service estimate. If a new customer entity fails to execute an agreement within 60 days after service commencement, the data center may cease services.

- (2) BOARD OF TRUSTEES.—Each primary data center shall be headed by a board of trustees as defined in s. 20.03.
- (e) The executive director of the <u>Department of Agency for Enterprise</u> Information Technology shall be the advisor to the board.
- (3) BOARD DUTIES.—Each board of trustees of a primary data center shall:
- (b) Establish procedures for the primary data center to ensure that budgeting and accounting procedures, cost-recovery methodologies, and operating procedures are in compliance with laws governing the state data center system, rules adopted by the <u>Department of Agency for Enterprise</u> Information Technology, and applicable federal regulations, including 2 C.F.R. part 225 and 45 C.F.R.
- (e) Ensure the sufficiency and transparency of the primary data center financial information by:
- 1. Establishing policies that ensure that cost-recovery methodologies, billings, receivables, expenditure, budgeting, and accounting data are captured and reported timely, consistently, accurately, and transparently and, upon adoption of rules by the <u>Department of Agency for Enterprise Information Technology</u>, are in compliance with such rules.
- 2. Requiring execution of service-level agreements by the data center and each customer entity for services provided by

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the data center to the customer entity.

- 3. Requiring cost recovery for the full cost of services, including direct and indirect costs. The cost-recovery methodology must ensure that no service is subsidizing another service without an affirmative vote of approval by the customer entity providing the subsidy.
- 4. Establishing special assessments to fund expansions based on a methodology that apportions the assessment according to the proportional benefit to each customer entity.
- 5. Providing rebates to customer entities when revenues exceed costs and offsetting charges to those who have subsidized other customer entity costs based on actual prior year final expenditures. Rebates may be credited against future billings.
- 6. Approving all expenditures committing over \$50,000 in a fiscal year.
- 7. Projecting costs and revenues at the beginning of the third quarter of each fiscal year through the end of the fiscal year. If in any given fiscal year the primary data center is projected to earn revenues that are below costs for that fiscal year after first reducing operating costs where possible, the board shall implement any combination of the following remedies to cover the shortfall:
- a. The board may direct the primary data center to adjust current year chargeback rates through the end of the fiscal year to cover the shortfall. The rate adjustments shall be implemented using actual usage rate and billing data from the first three quarters of the fiscal year and the same principles used to set rates for the fiscal year.
  - b. The board may direct the primary data center to levy

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one-time charges on all customer entities to cover the shortfall. The one-time charges shall be implemented using actual usage rate and billing data from the first three quarters of the fiscal year and the same principles used to set rates for the fiscal year.

- c. The customer entities represented by each board member may provide payments to cover the shortfall in proportion to the amounts each entity paid in the prior fiscal year.
- (h) By July 1 of each year, submit to the <u>Department of Agency for Enterprise</u> Information Technology proposed costrecovery mechanisms and rate structures for all customer entities for the fiscal year including the cost-allocation methodology for administrative expenditures and the calculation of administrative expenditures as a percent of total costs.
- (k) Coordinate with other primary data centers and the <u>Department of Agency for Enterprise Information Technology in</u> order to consolidate purchases of goods and services and lower the cost of providing services to customer entities.

Section 11. Subsection (2) of section 282.204, Florida Statutes, is amended to read:

- 282.204 Northwood Shared Resource Center.—The Northwood Shared Resource Center is an agency established within the Department of Children and Family Services for administrative purposes only.
- (2) The center shall be headed by a board of trustees as provided in s. 282.203, who shall comply with all requirements of that section related to the operation of the center and with the rules of the <u>Department of Agency for Enterprise</u> Information Technology related to the design and delivery of enterprise

668 information technology services.

Section 12. Subsection (2) of section 282.205, Florida Statutes, is amended to read:

282.205 Southwood Shared Resource Center.—The Southwood Shared Resource Center is an agency established within the department for administrative purposes only.

(2) The center shall be headed by a board of trustees as provided in s. 282.203, who shall comply with all requirements of that section related to the operation of the center and with the rules of the <u>Department of Agency for Enterprise</u> Information Technology related to the design and delivery of enterprise information technology services.

Section 13. Paragraphs (b) and (e) of subsection (2) of section 282.3055, Florida Statutes, are amended to read:

282.3055 Agency chief information officer; appointment; duties.—

- (2) The duties of the agency chief information officer include, but are not limited to:
- (b) Implementing agency information technology planning and management procedures, guidelines, and standards that are consistent with the procedures and standards adopted by the Department of Agency for Enterprise Information Technology.
- (e) Assisting the <u>Department of Agency for Enterprise</u>
  Information Technology in the development of strategies for implementing the enterprise information technology services established in law and developing recommendations for enterprise information technology policy.

Section 14. Subsections (1) and (3) of section 282.315, Florida Statutes, are amended to read:

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282.315 Agency Chief Information Officers Council; creation.—The Legislature finds that enhancing communication, consensus building, coordination, and facilitation with respect to issues concerning enterprise information technology resources are essential to improving the management of such resources.

- (1) There is created an Agency Chief Information Officers Council to:
- (a) Enhance communication and collaboration among the Agency Chief Information Officers and the  $\underline{\text{Department of}}$  Agency for Enterprise Information Technology.
- (b) Identify and recommend best practices that are characteristic of highly successful technology organizations, as well as exemplary information technology applications for use by state agencies, and assist the <u>Department of Agency for Enterprise</u> Information Technology in developing strategies for implementing the enterprise information technology services established in law and developing recommendations for enterprise information technology policy.
- (c) Identify efficiency opportunities among state agencies and make recommendations for action to the <u>Department of Agency</u> for Enterprise Information Technology. This includes recommendations relating to the consolidation of agency data center and computing facilities, including operational policies, procedures and standards for the consolidated facilities, and procedures and standards for planning the migration to consolidated facilities.
- (d) Assist the <u>Department of Agency for Enterprise</u>
  Information Technology in identifying critical enterprise information technology issues and, when appropriate, make

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recommendations for solving enterprise resource planning and management deficiencies.

- (e) Annually, by October 1, identify information technology products, as defined in s. 282.0041, which, if purchased in a consolidated manner, would result in savings to the state, and develop recommendations regarding a process for consolidating such purchases. The council shall transmit its recommendations to the <a href="Department of Agency for Enterprise">Department of Agency for Enterprise</a> Information Technology.
- (3) The <u>Department of Agency for Enterprise</u> Information Technology shall provide administrative support to the council.

Section 15. Subsection (3), paragraphs (c), (d), and (f) of subsection (4), and subsections (6) and (7) of section 282.318, Florida Statutes, are amended to read:

282.318 Enterprise security of data and information technology.—

- (3) The Office of Information Security within the <a href="Department of Agency for Enterprise">Department of Agency for Enterprise</a> Information Technology is responsible for establishing rules and publishing guidelines for ensuring an appropriate level of security for all data and information technology resources for executive branch agencies. The office shall also perform the following duties and responsibilities:
- (a) Develop, and annually update by February 1, an enterprise information security strategic plan that includes security goals and objectives for the strategic issues of information security policy, risk management, training, incident management, and survivability planning.
  - (b) Develop enterprise security rules and published

755 quidelines for:

- 1. Comprehensive risk analyses and information security audits conducted by state agencies.
- 2. Responding to suspected or confirmed information security incidents, including suspected or confirmed breaches of personal information or exempt data.
- 3. Agency security plans, including strategic security plans and security program plans.
- 4. The recovery of information technology and data following a disaster.
- 5. The managerial, operational, and technical safeguards for protecting state government data and information technology resources.
- (c) Assist agencies in complying with the provisions of this section.
- (d) Pursue appropriate funding for the purpose of enhancing domestic security.
- (e) Provide training for agency information security managers.
- (f) Annually review the strategic and operational information security plans of executive branch agencies.
- (4) To assist the Office of Information Security in carrying out its responsibilities, each agency head shall, at a minimum:
- (c) Conduct, and update every 3 years, a comprehensive risk analysis to determine the security threats to the data, information, and information technology resources of the agency. The risk analysis information is confidential and exempt from the provisions of s. 119.07(1), except that such information

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shall be available to the Auditor General and the <u>Department of Agency for Enterprise</u> Information Technology for performing postauditing duties.

- (d) Develop, and periodically update, written internal policies and procedures, which include procedures for notifying the office when a suspected or confirmed breach, or an information security incident, occurs. Such policies and procedures must be consistent with the rules and guidelines established by the office to ensure the security of the data, information, and information technology resources of the agency. The internal policies and procedures that, if disclosed, could facilitate the unauthorized modification, disclosure, or destruction of data or information technology resources are confidential information and exempt from s. 119.07(1), except that such information shall be available to the Auditor General and the Department of Agency for Enterprise Information Technology for performing postauditing duties.
- (f) Ensure that periodic internal audits and evaluations of the agency's security program for the data, information, and information technology resources of the agency are conducted. The results of such audits and evaluations are confidential information and exempt from s. 119.07(1), except that such information shall be available to the Auditor General and the <a href="Department of Agency for Enterprise">Department of Agency for Enterprise</a> Information Technology for performing postauditing duties.
- (6) The <u>Department of Agency for Enterprise</u> Information Technology may adopt rules relating to information security and to administer the provisions of this section.
  - (7) By December 31, 2010, the Agency for Enterprise

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Information Technology shall develop, and submit to the Governor, the President of the Senate, and the Speaker of the House of Representatives a proposed implementation plan for information technology security. The agency shall describe the scope of operation, conduct costs and requirements analyses, conduct an inventory of all existing security information technology resources, and develop strategies, timeframes, and resources necessary for statewide migration.

Section 16. Subsections (1) through (3) of section 282.33, Florida Statutes, are amended to read:

282.33 Objective standards for data center energy efficiency.—

- (1) By July 1, 2009, The <u>Department of Agency for Enterprise</u> Information Technology shall define objective standards for:
- (a) Measuring data center energy consumption and efficiency, including, but not limited to, airflow and cooling, power consumption and distribution, and environmental control systems in a data center facility.
- (b) Calculating total cost of ownership of energy-efficient information technology products, including initial purchase, installation, ongoing operation and maintenance, and disposal costs over the life cycle of the product.
- (2) State shared resource data centers and other data centers that the <u>Department of Agency for Enterprise Information</u> Technology has determined will be recipients for consolidating data centers, which are designated by the <u>department Agency for Enterprise Information Technology</u>, shall evaluate their data center facilities for energy efficiency using the standards

established in this section.

- (a) Results of these evaluations shall be reported to the <a href="Meanton Agency for Enterprise Information Technology">department Agency for Enterprise Information Technology</a>, the President of the Senate, and the Speaker of the House of Representatives. Reports shall enable the tracking of energy performance over time and comparisons between facilities.
- (b) By December 31, 2010, and biennially thereafter, the department Agency for Enterprise Information Technology shall submit to the Legislature recommendations for reducing energy consumption and improving the energy efficiency of state primary data centers.
- (3) The primary means of achieving maximum energy savings across all state data centers and computing facilities shall be the consolidation of data centers and computing facilities as determined by the <a href="Department of Agency for Enterprise">Department of Agency for Enterprise</a>
  Information Technology. State data centers and computing facilities in the state data center system shall be established as an enterprise information technology service as defined in s. 282.0041. The <a href="department">department</a> <a href="Agency for Enterprise Information">Agency for Enterprise Information</a>
  Technology shall make recommendations on consolidating state data centers and computing facilities, pursuant to s. 282.0056, by December 31, 2009.
- Section 17. Subsection (2) through (5), (7), and (9) through (11) of section 282.34, Florida Statutes, are amended to read:
- 282.34 Statewide e-mail service.—A state e-mail system that includes the delivery and support of e-mail, messaging, and calendaring capabilities is established as an enterprise information technology service as defined in s. 282.0041. The

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service shall be designed to meet the needs of all executive branch agencies. The primary goals of the service are to minimize the state investment required to establish, operate, and support the statewide service; reduce the cost of current e-mail operations and the number of duplicative e-mail systems; and eliminate the need for each state agency to maintain its own e-mail staff.

- (2) The <u>Department of Agency for Enterprise</u> Information Technology, in consultation with the Southwood Shared Resource Center, shall establish and coordinate a multiagency project team to develop a competitive solicitation for establishing the statewide e-mail service.
- (a) The Southwood Shared Resource Center shall issue the competitive solicitation by August 31, 2010, with vendor responses required by October 15, 2010. Issuance of the competitive solicitation does not obligate the agency and the center to conduct further negotiations or to execute a contract. The decision to conduct or conclude negotiations, or execute a contract, must be made solely at the discretion of the agency.
- (b) The competitive solicitation must include detailed specifications describing:
- 1. The current e-mail approach for state agencies and the specific business objectives met by the present system.
- 2. The minimum functional requirements necessary for successful statewide implementation and the responsibilities of the prospective service provider and the agency.
- 3. The form and required content for submitted proposals, including, but not limited to, a description of the proposed system and its internal and external sourcing options, a 5-year

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life-cycle-based pricing based on cost per mailbox per month, and a decommissioning approach for current e-mail systems; an implementation schedule and implementation services; a description of e-mail account management, help desk, technical support, and user provisioning services; disaster recovery and backup and restore capabilities; antispam and antivirus capabilities; remote access and mobile messaging capabilities; and staffing requirements.

- (c) Other optional requirements specifications may be included in the competitive solicitation if not in conflict with the primary goals of the statewide e-mail service.
- (d) The competitive solicitation must permit alternative financial and operational models to be proposed, including, but not limited to:
  - 1. Leasing or usage-based subscription fees;
- 2. Installing and operating the e-mail service within the Southwood Shared Resource Center or in a data center operated by an external service provider; or
- 3. Provisioning the e-mail service as an Internet-based offering provided to state agencies. Specifications for proposed models must be optimized to meet the primary goals of the e-mail service.
- (3) By December 31, 2010, or within 1 month after negotiations are complete, whichever is later, the multiagency project team and the <u>Department of Agency for Enterprise</u>

  Information Technology shall prepare a business case analysis containing its recommendations for procuring the statewide e-mail service for submission to the Governor and Cabinet, the President of the Senate, and the Speaker of the House of

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Representatives. The business case is not subject to challenge or protest pursuant to chapter 120. The business case must include, at a minimum:

- (a) An assessment of the major risks that must be managed for each proposal compared to the risks for the current state agency e-mail system and the major benefits that are associated with each.
- (b) A cost-benefit analysis that estimates all major cost elements associated with each sourcing option, focusing on the nonrecurring and recurring life-cycle costs of each option. The analysis must include a comparison of the estimated total 5-year life-cycle cost of the current agency e-mail systems versus each enterprise e-mail sourcing option in order to determine the feasibility of funding the migration and operation of the statewide e-mail service and the overall level of savings that can be expected. The 5-year life-cycle costs for each state agency must include, but are not limited to:
- 1. The total recurring operating costs of the current agency e-mail systems, including monthly mailbox costs, staffing, licensing and maintenance costs, hardware, and other related e-mail product and service costs.
- 2. An estimate of nonrecurring hardware and software refresh, upgrade, or replacement costs based on the expected 5-year obsolescence of current e-mail software products and equipment through the 2014 fiscal year, and the basis for the estimate.
- 3. An estimate of recurring costs associated with the energy consumption of current agency e-mail equipment, and the basis for the estimate.

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4. Any other critical costs associated with the current agency e-mail systems which can reasonably be estimated and included in the business case analysis.

- (c) A comparison of the migrating schedules of each sourcing option to the statewide e-mail service, including the approach and schedule for the decommissioning of all current state agency e-mail systems beginning with phase 1 and phase 2 as provided in subsection (4).
- (4) All agencies must be completely migrated to the statewide e-mail service as soon as financially and operationally feasible, but no later than June 30, 2015.
- (a) The following statewide e-mail service implementation schedule is established for state agencies:
- 1. Phase 1.—The following agencies must be completely migrated to the statewide e-mail system by June 30, 2012: the <a href="Department of Agency for Enterprise">Department of Agency for Enterprise</a> Information Technology; the Department of Community Affairs, including the Division of Emergency Management; the Department of Corrections; the Department of Health; the Department of Highway Safety and Motor Vehicles; the Department of Management Services, including the Division of Administrative Hearings, the Division of Retirement, the Commission on Human Relations, and the Public Employees Relations Commission; the Southwood Shared Resource Center; and the Department of Revenue.
- 2. Phase 2.—The following agencies must be completely migrated to the statewide e-mail system by June 30, 2013: the Department of Business and Professional Regulation; the Department of Education, including the Board of Governors; the Department of Environmental Protection; the Department of

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Juvenile Justice; the Department of the Lottery; the Department of State; the Department of Law Enforcement; the Department of Veterans' Affairs; the Judicial Administration Commission; the Public Service Commission; and the Statewide Guardian Ad Litem Office.

- 3. Phase 3.—The following agencies must be completely migrated to the statewide e-mail system by June 30, 2014: the Agency for Health Care Administration; the Agency for Workforce Innovation; the Department of Financial Services, including the Office of Financial Regulation and the Office of Insurance Regulation; the Department of Agriculture and Consumer Services; the Executive Office of the Governor; the Department of Transportation; the Fish and Wildlife Conservation Commission; the Agency for Persons With Disabilities; the Northwood Shared Resource Center; and the State Board of Administration.
- 4. Phase 4.—The following agencies must be completely migrated to the statewide e-mail system by June 30, 2015: the Department of Children and Family Services; the Department of Citrus; the Department of Elderly Affairs; and the Department of Legal Affairs.
- (b) Agency requests to modify their scheduled implementing date must be submitted in writing to the <u>Department of Agency</u> for Enterprise Information Technology. Any exceptions or modifications to the schedule must be approved by the <u>Department of Agency for Enterprise</u> Information Technology based only on the following criteria:
- 1. Avoiding nonessential investment in agency e-mail hardware or software refresh, upgrade, or replacement.
  - 2. Avoiding nonessential investment in new software or

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hardware licensing agreements, maintenance or support agreements, or e-mail staffing for current e-mail systems.

- 3. Resolving known agency e-mail problems through migration to the statewide e-mail service.
- 4. Accommodating unique agency circumstances that require an acceleration or delay of the implementation date.
- (5) In order to develop the implementation plan for the statewide e-mail service, the <u>Department of Agency for Enterprise</u> Information Technology shall establish and coordinate a statewide e-mail project team. The agency shall also consult with and, as necessary, form workgroups consisting of agency e-mail management staff, agency chief information officers, agency budget directors, and other administrative staff. The statewide e-mail implementation plan must be submitted to the Governor, the President of the Senate, and the Speaker of the House of Representatives by July 1, 2011.
- (7) Exceptions to paragraphs (6)(a), (b), and (c) may be granted by the <u>Department of Agency for Enterprise</u> Information Technology only if the Southwood Shared Resource Center is unable to meet agency business requirements for the e-mail service, and if such requirements are essential to maintain agency operations. Requests for exceptions must be submitted in writing to the Agency for Enterprise Information Technology and include documented confirmation by the Southwood Shared Resource Center board of trustees that it cannot meet the requesting agency's e-mail service requirements.
- (9) The <u>Department of Agency for Enterprise</u> Information Technology shall adopt rules to standardize the format for state agency e-mail addresses.

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(10) State agencies must fully cooperate with the  $\underline{\text{Department of}}$  Agency for Enterprise Information Technology in the performance of its responsibilities established in this section.

(11) The <u>Department of Agency for Enterprise</u> Information Technology shall recommend changes to an agency's scheduled date for migration to the statewide e-mail service pursuant to this section, annually by December 31, until migration to the statewide service is complete.

Section 18. Subsection (22) of section 287.057, Florida Statutes, is amended to read:

287.057 Procurement of commodities or contractual services.—

- Agency for Enterprise Information Technology and the Comptroller, shall develop a program for online procurement of commodities and contractual services. To enable the state to promote open competition and to leverage its buying power, agencies shall participate in the online procurement program, and eligible users may participate in the program. Only vendors prequalified as meeting mandatory requirements and qualifications criteria may participate in online procurement.
- (a) The department, in consultation with the <u>Department of Information Technology agency</u>, may contract for equipment and services necessary to develop and implement online procurement.
- (b) The department, in consultation with the <u>Department of Information Technology agency</u>, shall adopt rules, pursuant to ss. 120.536(1) and 120.54, to administer the program for online procurement. The rules shall include, but not be limited to:

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1. Determining the requirements and qualification criteria for prequalifying vendors.

- 2. Establishing the procedures for conducting online procurement.
- 3. Establishing the criteria for eligible commodities and contractual services.
- 4. Establishing the procedures for providing access to online procurement.
- 5. Determining the criteria warranting any exceptions to participation in the online procurement program.
- (c) The department may impose and shall collect all fees for the use of the online procurement systems.
- 1. The fees may be imposed on an individual transaction basis or as a fixed percentage of the cost savings generated. At a minimum, the fees must be set in an amount sufficient to cover the projected costs of the services, including administrative and project service costs in accordance with the policies of the department.
- 2. If the department contracts with a provider for online procurement, the department, pursuant to appropriation, shall compensate the provider from the fees after the department has satisfied all ongoing costs. The provider shall report transaction data to the department each month so that the department may determine the amount due and payable to the department from each vendor.
- 3. All fees that are due and payable to the state on a transactional basis or as a fixed percentage of the cost savings generated are subject to s. 215.31 and must be remitted within 40 days after receipt of payment for which the fees are due. For

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fees that are not remitted within 40 days, the vendor shall pay interest at the rate established under s. 55.03(1) on the unpaid balance from the expiration of the 40-day period until the fees are remitted.

4. All fees and surcharges collected under this paragraph shall be deposited in the Operating Trust Fund as provided by law.

Section 19. Subsection (4) of section 445.011, Florida Statutes, is amended to read:

445.011 Workforce information systems.-

(4) Workforce Florida, Inc., shall coordinate development and implementation of workforce information systems with the executive director of the <u>Department of Agency for Enterprise</u> Information Technology to ensure compatibility with the state's information system strategy and enterprise architecture.

Section 20. Subsections (2) and (4) of section 445.045, Florida Statutes, are amended to read:

445.045 Development of an Internet-based system for information technology industry promotion and workforce recruitment.—

- (2) Workforce Florida, Inc., shall coordinate with the <u>Department of Agency for Enterprise</u> Information Technology and the Agency for Workforce Innovation to ensure links, where feasible and appropriate, to existing job information websites maintained by the state and state agencies and to ensure that information technology positions offered by the state and state agencies are posted on the information technology website.
- (4) (a) Workforce Florida, Inc., shall coordinate development and maintenance of the website under this section

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with the executive director of the <u>Department of Agency for</u>

Enterprise Information Technology to ensure compatibility with
the state's information system strategy and enterprise
architecture.

- (a) (b) Workforce Florida, Inc., may enter into an agreement with the <u>Department of Agency for Enterprise</u> Information Technology, the Agency for Workforce Innovation, or any other public agency with the requisite information technology expertise for the provision of design, operating, or other technological services necessary to develop and maintain the website.
- (b) (c) Workforce Florida, Inc., may procure services necessary to implement the provisions of this section, if it employs competitive processes, including requests for proposals, competitive negotiation, and other competitive processes to ensure that the procurement results in the most cost-effective investment of state funds.
- Section 21. Paragraph (b) of subsection (18) of section 668.50, Florida Statutes, is amended to read:
  - 668.50 Uniform Electronic Transaction Act.-
- (18) ACCEPTANCE AND DISTRIBUTION OF ELECTRONIC RECORDS BY GOVERNMENTAL AGENCIES.—
- (b) To the extent that a governmental agency uses
   electronic records and electronic signatures under paragraph
   (a), the <u>Department of Agency for Enterprise</u> Information
   Technology, in consultation with the governmental agency, giving due consideration to security, may specify:
- 1. The manner and format in which the electronic records must be created, generated, sent, communicated, received, and

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1161 stored and the systems established for those purposes.

- 2. If electronic records must be signed by electronic means, the type of electronic signature required, the manner and format in which the electronic signature must be affixed to the electronic record, and the identity of, or criteria that must be met by, any third party used by a person filing a document to facilitate the process.
- 3. Control processes and procedures as appropriate to ensure adequate preservation, disposition, integrity, security, confidentiality, and auditability of electronic records.
- 4. Any other required attributes for electronic records which are specified for corresponding nonelectronic records or reasonably necessary under the circumstances.

Section 22. During the 2011-2012 fiscal year, the

Department of Information Technology shall coordinate with all
state agencies to identify each state agency's total number of
positions and resources related to information technology.

Agencies must submit the information to the department by August

1, 2011. By September 1, 2011, the department shall submit a
plan to the Executive Office of the Governor, the President of
the Senate, and the Speaker of the House of Representatives for
transferring to the department all information technology
operations. Such information shall be included in each agency's
legislative budget request for the 2012-2013 fiscal year as a
transfer to the Department of Information Technology. This
section expires July 1, 2012.

Section 23. The Department of Information Technology is established effective July 1, 2012. On that date, the Agency for Enterprise Information Technology is transferred from the

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1190	Executive Office of the Governor to the Department of
1191	Information Technology by a type two transfer, as defined in s.
1192	20.06(1), Florida Statutes.
1193	Section 24. This act shall take effect July 1, 2011.

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