

1 A bill to be entitled  
2 An act relating to the capital investment tax credit;  
3 amending s. 212.08, F.S.; specifying procedures to claim a  
4 sales and use tax credit; amending s. 220.191, F.S.;  
5 authorizing a qualifying business that has insufficient  
6 corporate income tax liability to fully claim a capital  
7 investment tax credit to apply the credit against its  
8 liability for sales and use taxes to be collected,  
9 reported, and remitted to the Department of Revenue;  
10 requiring a qualifying business that receives a credit  
11 against its sales and use tax liability to make additional  
12 capital investments; requiring a qualifying business to  
13 annually report its capital investments to the Office of  
14 Tourism, Trade, and Economic Development, the President of  
15 the Senate, and the Speaker of the House of  
16 Representatives; requiring a qualifying business that  
17 fails to make the required capital investments to repay  
18 the amount of the sales and use tax credit claimed with  
19 interest; limiting the availability of the sales and use  
20 tax credit to certain businesses that have their  
21 headquarters in this state, that qualify for the capital  
22 investment tax credit under certain circumstances, and  
23 that entered into an agreement with the Department of  
24 Revenue during a certain period; limiting the annual  
25 amount of tax credits that may be approved for each  
26 eligible qualifying business; authorizing the Office of  
27 Tourism, Trade, and Economic Development and the  
28 Department of Revenue to adopt rules; providing an

29 effective date.

30

31 Be It Enacted by the Legislature of the State of Florida:

32

33 Section 1. Paragraph (r) is added to subsection (5) of  
 34 section 212.08, Florida Statutes, to read:

35 212.08 Sales, rental, use, consumption, distribution, and  
 36 storage tax; specified exemptions.—The sale at retail, the  
 37 rental, the use, the consumption, the distribution, and the  
 38 storage to be used or consumed in this state of the following  
 39 are hereby specifically exempt from the tax imposed by this  
 40 chapter.

41 (5) EXEMPTIONS; ACCOUNT OF USE.—

42 (r) Capital investment tax credit; authorization;  
 43 eligibility for credits.—The credit against the state sales and  
 44 use tax granted pursuant to s. 220.191(2)(d) shall be deducted  
 45 from any sales and use tax remitted by the dealer to the  
 46 department by electronic funds transfer and may be deducted only  
 47 on a sales and use tax return initiated through electronic data  
 48 interchange. The dealer shall separately state the credit on the  
 49 electronic return. The net amount of tax due and payable must be  
 50 remitted by electronic funds transfer. If the credit is larger  
 51 than the amount owed on the sales and use tax return, the unused  
 52 portion may be carried forward to a succeeding reporting period  
 53 within the 12-month period immediately following the first  
 54 return approved by the department that the dealer may claim. The  
 55 credit expires at the end of the 12-month period approved by the  
 56 department and may not be claimed on a sales and use tax return

57 filed with the department after the end of the 12-month period.

58 Section 2. Section 220.191, Florida Statutes, is amended  
59 to read:

60 220.191 Capital investment tax credit.—

61 (1) DEFINITIONS. ~~As used in For purposes of this section,~~  
62 the term:

63 (a) "Commencement of operations" means the beginning of  
64 active operations by a qualifying business of the principal  
65 function for which a qualifying project was constructed.

66 (b) "Cumulative capital investment" means the total  
67 capital investment in land, buildings, and equipment made in  
68 connection with a qualifying project during the period from the  
69 beginning of construction of the project to the commencement of  
70 operations.

71 (c) "Eligible capital costs" means all expenses incurred  
72 by a qualifying business in connection with the acquisition,  
73 construction, installation, and equipping of a qualifying  
74 project during the period from the beginning of construction of  
75 the project to the commencement of operations, including, but  
76 not limited to:

77 1. The costs of acquiring, constructing, installing,  
78 equipping, and financing a qualifying project, including all  
79 obligations incurred for labor and obligations to contractors,  
80 subcontractors, builders, and materialmen.

81 2. The costs of acquiring land or rights to land and any  
82 cost incidental thereto, including recording fees.

83 3. The costs of architectural and engineering services,  
84 including test borings, surveys, estimates, plans and

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85 specifications, preliminary investigations, environmental  
86 mitigation, and supervision of construction, as well as the  
87 performance of all duties required by or consequent to the  
88 acquisition, construction, installation, and equipping of a  
89 qualifying project.

90 4. The costs associated with the installation of fixtures  
91 and equipment; surveys, including archaeological and  
92 environmental surveys; site tests and inspections; subsurface  
93 site work and excavation; removal of structures, roadways, and  
94 other surface obstructions; filling, grading, paving, and  
95 provisions for drainage, storm water retention, and installation  
96 of utilities, including water, sewer, sewage treatment, gas,  
97 electricity, communications, and similar facilities; and offsite  
98 construction of utility extensions to the boundaries of the  
99 property.

100  
101 The term does ~~eligible capital costs shall~~ not include the cost  
102 of any property previously owned or leased by the qualifying  
103 business.

104 (d) "Income generated by or arising out of the qualifying  
105 project" means the qualifying project's annual taxable income as  
106 determined by generally accepted accounting principles and under  
107 s. 220.13.

108 (e) "Jobs" means full-time equivalent positions, as that  
109 term is consistent with terms used by the Agency for Workforce  
110 Innovation and the United States Department of Labor for  
111 purposes of unemployment tax administration and employment  
112 estimation, resulting directly from a project in this state. The

113 term does not include temporary construction jobs involved in  
 114 the construction of the project facility.

115 (f) "Office" means the Office of Tourism, Trade, and  
 116 Economic Development.

117 (g) "Qualifying business" means a business which  
 118 establishes a qualifying project in this state and which is  
 119 certified by the office to receive tax credits pursuant to this  
 120 section.

121 (h) "Qualifying project" means:

122 1. A new or expanding facility in this state which creates  
 123 at least 100 new jobs in this state and is in one of the high-  
 124 impact sectors identified by Enterprise Florida, Inc., and  
 125 certified by the office pursuant to s. 288.108(6), including,  
 126 but not limited to, aviation, aerospace, automotive, and silicon  
 127 technology industries;

128 2. A new or expanded facility in this state which is  
 129 engaged in a target industry designated pursuant to the  
 130 procedure specified in s. 288.106(2)(t) and which is induced by  
 131 this credit to create or retain at least 1,000 jobs in this  
 132 state, provided that at least 100 of those jobs are new, pay an  
 133 annual average wage of at least 130 percent of the average  
 134 private sector wage in the area as defined in s. 288.106(2), and  
 135 make a cumulative capital investment of at least \$100 million  
 136 after July 1, 2005. Jobs may be considered retained only if  
 137 there is significant evidence that the loss of jobs is imminent.  
 138 Notwithstanding subsection (2), annual credits against the tax  
 139 imposed by this chapter may ~~shall~~ not exceed 50 percent of the  
 140 increased annual corporate income tax liability or the premium

141 tax liability generated by or arising out of a project  
 142 qualifying under this subparagraph. A facility that qualifies  
 143 under this subparagraph for an annual credit against the tax  
 144 imposed by this chapter may take the tax credit for a period not  
 145 to exceed 5 years; or

146 3. A new or expanded headquarters facility in this state  
 147 which locates in an enterprise zone and brownfield area and is  
 148 induced by this credit to create at least 1,500 jobs which on  
 149 average pay at least 200 percent of the statewide average annual  
 150 private sector wage, as published by the Agency for Workforce  
 151 Innovation or its successor, and which new or expanded  
 152 headquarters facility makes a cumulative capital investment in  
 153 this state of at least \$250 million.

154 (2) (a) An annual credit against the tax imposed by this  
 155 chapter shall be granted to any qualifying business in an amount  
 156 equal to 5 percent of the eligible capital costs generated by a  
 157 qualifying project, for a period not to exceed 20 years  
 158 beginning with the commencement of operations of the project.  
 159 Unless assigned as described in this subsection, the tax credit  
 160 shall be granted against only the corporate income tax liability  
 161 or the premium tax liability generated by or arising out of the  
 162 qualifying project, and the sum of all tax credits provided  
 163 pursuant to this section may ~~shall~~ not exceed 100 percent of the  
 164 eligible capital costs of the project. Except as provided in  
 165 paragraph (d), a ~~In no event may any~~ credit granted under this  
 166 section may not be carried forward or backward by any qualifying  
 167 business with respect to a subsequent or prior year. The annual  
 168 tax credit granted under this section may ~~shall~~ not exceed the

169 following percentages of the annual corporate income tax  
 170 liability or the premium tax liability generated by or arising  
 171 out of a qualifying project:

172 1. One hundred percent for a qualifying project which  
 173 results in a cumulative capital investment of at least \$100  
 174 million.

175 2. Seventy-five percent for a qualifying project which  
 176 results in a cumulative capital investment of at least \$50  
 177 million but less than \$100 million.

178 3. Fifty percent for a qualifying project which results in  
 179 a cumulative capital investment of at least \$25 million but less  
 180 than \$50 million.

181 (b) A qualifying project that ~~which~~ results in a  
 182 cumulative capital investment of less than \$25 million is not  
 183 eligible for the capital investment tax credit. An insurance  
 184 company claiming a credit against premium tax liability under  
 185 this program is ~~shall~~ not ~~be~~ required to pay any additional  
 186 retaliatory tax levied pursuant to s. 624.5091 as a result of  
 187 claiming such credit. Because credits under this section are  
 188 available to an insurance company, s. 624.5091 does not limit  
 189 such credit in any manner.

190 (c) A qualifying business that establishes a qualifying  
 191 project that includes locating a new solar panel manufacturing  
 192 facility in this state that generates a minimum of 400 jobs  
 193 within 6 months after commencement of operations with an average  
 194 salary of at least \$50,000 may assign or transfer the annual  
 195 credit, or any portion thereof, granted under this section to  
 196 any other business. However, the amount of the tax credit that

197 | may be transferred in any year ~~is shall be~~ the lesser of the  
 198 | qualifying business's state corporate income tax liability for  
 199 | that year, as limited by the percentages applicable under  
 200 | paragraph (a) and as calculated before ~~prior to~~ taking any  
 201 | credit pursuant to this section, or the credit amount granted  
 202 | for that year. A business receiving the transferred or assigned  
 203 | credits may use the credits only in the year received, and the  
 204 | credits may not be carried forward or backward. To perfect the  
 205 | transfer, the transferor must ~~shall~~ provide the department with  
 206 | a written transfer statement notifying the department of the  
 207 | transferor's intent to transfer the tax credits to the  
 208 | transferee; the date the transfer is effective; the transferee's  
 209 | name, address, and federal taxpayer identification number; the  
 210 | tax period; and the amount of tax credits to be transferred. The  
 211 | department shall, upon receipt of a transfer statement  
 212 | conforming to the requirements of this paragraph, provide the  
 213 | transferee with a certificate reflecting the tax credit amounts  
 214 | transferred. A copy of the certificate must be attached to each  
 215 | tax return for which the transferee seeks to apply such tax  
 216 | credits.

217 | (d) For taxable years beginning on or after January 1,  
 218 | 2011, if a credit granted under this subsection is not fully  
 219 | used in a taxable year going forward because of insufficient tax  
 220 | liability on the part of the qualifying business, the qualifying  
 221 | business is entitled to a sales and use tax credit against its  
 222 | state sales and use tax liability in an amount equal to the  
 223 | corporate income or insurance premium tax credit that could not  
 224 | be used in that tax year because of insufficient tax liability



225 arising out of the project. The sales and use tax credit shall  
226 be granted against state sales and use taxes collected,  
227 reported, and remitted pursuant to chapter 212 during the 12-  
228 month period beginning on the date that the qualifying business  
229 files its corporate income tax return for the year in which the  
230 credit granted under this subsection is not fully used.

231 1. The sales and use tax credit granted under this  
232 paragraph is subject to the following:

233 a. A qualifying business that applies its sales and use  
234 tax credit against its sales and use tax liability must make  
235 capital investments in Florida, in addition to its cumulative  
236 capital investment, in an amount equal to or greater than the  
237 applied credit within 5 years after the date that the qualifying  
238 business first applied the sales and use tax credit to its sales  
239 and use tax return.

240 b. A qualifying business must annually provide to the  
241 office, the President of the Senate, and the Speaker of the  
242 House of Representatives a report listing the capital  
243 investments made in each tax year of the business in which the  
244 business claims a sales and use tax credit pursuant to this  
245 paragraph and must provide a final summary report of all capital  
246 investments made pursuant to requirements of this paragraph.

247 c. If the qualifying business fails to make the capital  
248 investments pursuant to subparagraph (a)1. or if the business  
249 fails to report its capital investments pursuant to subparagraph  
250 (a)2., the qualifying business shall repay to the department the  
251 difference between the sales and use tax credits received and  
252 the amount of capital investments accounted for, plus interest

253 as provided for delinquent taxes under chapter 212.

254 d. To be eligible for the sales and use tax credit, a  
255 qualifying business must have its headquarters in this state;  
256 qualify for the capital investment tax credit pursuant to  
257 subparagraph (a)1.; and between January 1, 2006, and December  
258 31, 2008, signed an agreement with the department for the  
259 determination of income generated by or arising out of the  
260 qualifying project.

261 e. The qualifying business must notify the department of  
262 its intent to apply the credit against its state sales and use  
263 taxes and the amount it is entitled to claim prior to claiming  
264 the credit as provided in s. 212.08(5)(r). The department shall  
265 send written instructions to the taxpayer on how to claim the  
266 credit on a sales and use tax return initiated through an  
267 electronic data exchange.

268 2. The maximum amount of tax credits that any one  
269 qualifying business may claim as a state sales and use tax  
270 credit under this section on sales and use tax returns due  
271 during any state fiscal year is \$5 million.

272 3. The office and the department may adopt rules to  
273 administer this paragraph.

274 (3)(a) Notwithstanding subsection (2), an annual credit  
275 against the tax imposed by this chapter shall be granted to a  
276 qualifying business which establishes a qualifying project  
277 pursuant to subparagraph (1)(h)3., in an amount equal to the  
278 lesser of \$15 million or 5 percent of the eligible capital costs  
279 made in connection with a qualifying project, for a period not  
280 to exceed 20 years beginning with the commencement of operations

281 of the project. The tax credit shall be granted against the  
282 corporate income tax liability of the qualifying business and as  
283 further provided in paragraph (c). The total tax credit provided  
284 pursuant to this subsection shall be equal to no more than 100  
285 percent of the eligible capital costs of the qualifying project.

286 (b) If the credit granted under this subsection is not  
287 fully used in any one year because of insufficient tax liability  
288 on the part of the qualifying business, the unused amount may be  
289 carried forward for a period not to exceed 20 years after the  
290 commencement of operations of the project. The carryover credit  
291 may be used in a subsequent year when the tax imposed by this  
292 chapter for that year exceeds the credit for which the  
293 qualifying business is eligible in that year under this  
294 subsection after applying the other credits and unused  
295 carryovers in the order provided by s. 220.02(8).

296 (c) The credit granted under this subsection may be used  
297 in whole or in part by the qualifying business or any  
298 corporation that is either a member of that qualifying  
299 business's affiliated group of corporations, is a related entity  
300 taxable as a cooperative under subchapter T of the Internal  
301 Revenue Code, or, if the qualifying business is an entity  
302 taxable as a cooperative under subchapter T of the Internal  
303 Revenue Code, is related to the qualifying business. Any entity  
304 related to the qualifying business may continue to file as a  
305 member of a Florida-nexus consolidated group pursuant to a prior  
306 election made under s. 220.131(1), Florida Statutes (1985), even  
307 if the parent of the group changes due to a direct or indirect  
308 acquisition of the former common parent of the group. Any credit

309 can be used by any of the affiliated companies or related  
310 entities referenced in this paragraph to the same extent as it  
311 could have been used by the qualifying business. However, any  
312 such use shall not operate to increase the amount of the credit  
313 or extend the period within which the credit must be used.

314 (4) Before ~~Prior to~~ receiving tax credits pursuant to this  
315 section, a qualifying business must achieve and maintain the  
316 minimum employment goals beginning with the commencement of  
317 operations at a qualifying project and continuing each year  
318 thereafter during which tax credits are available pursuant to  
319 this section.

320 (5) Applications shall be reviewed and certified pursuant  
321 to s. 288.061. The office, upon a recommendation by Enterprise  
322 Florida, Inc., shall first certify a business as eligible to  
323 receive tax credits pursuant to this section prior to the  
324 commencement of operations of a qualifying project, and such  
325 certification shall be transmitted to the department ~~of Revenue~~.  
326 Upon receipt of the certification, the department ~~of Revenue~~  
327 shall enter into a written agreement with the qualifying  
328 business specifying, at a minimum, the method by which income  
329 generated by or arising out of the qualifying project will be  
330 determined.

331 (6) The office, in consultation with Enterprise Florida,  
332 Inc., is authorized to develop the necessary guidelines and  
333 application materials for the certification process described in  
334 subsection (5).

335 (7) ~~It shall be the responsibility of~~ The qualifying  
336 business has the responsibility to affirmatively demonstrate to

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337 | the satisfaction of the department ~~of Revenue~~ that such business  
338 | meets the job creation and capital investment requirements of  
339 | this section.

340 |       (8) The department ~~of Revenue~~ may specify by rule the  
341 | methods by which a project's pro forma annual taxable income is  
342 | determined.

343 |       Section 3. This act shall take effect July 1, 2011.