By Senator Evers

| | 2-01352-11 20111494 |
|----|--|
| 1 | A bill to be entitled |
| 2 | An act relating to the Interstate Compact for |
| 3 | Juveniles; reenacting s. 985.802, F.S., which expired |
| 4 | by operation of law on August 26, 2010; providing |
| 5 | purpose of the compact; providing definitions; |
| 6 | providing for an Interstate Commission for Juveniles; |
| 7 | providing for the appointment of commissioners; |
| 8 | providing for an executive committee; providing for |
| 9 | meetings; providing powers and duties of the |
| 10 | Interstate Commission; providing for its organization |
| 11 | and operation; providing for bylaws, officers, and |
| 12 | staff; providing for qualified immunity from liability |
| 13 | for the commissioners, the executive director, and |
| 14 | employees; requiring the Interstate Commission to |
| 15 | adopt rules; providing for oversight, enforcement, and |
| 16 | dispute resolution by the Interstate Commission; |
| 17 | providing for the activities of the Interstate |
| 18 | Commission to be financed by an annual assessment from |
| 19 | each compacting state; requiring member states to |
| 20 | create a State Council for Interstate Juvenile |
| 21 | Supervision; providing for the effective date of the |
| 22 | compact and amendments thereto; providing for a |
| 23 | state's withdrawal from and reinstatement to the |
| 24 | compact; providing for assistance, certain penalties, |
| 25 | suspension, or termination following default by a |
| 26 | state; providing for judicial enforcement; providing |
| 27 | for dissolution of the compact; providing for |
| 28 | severability and construction of the compact; |
| 29 | providing for the effect of the compact with respect |
| | |

Page 1 of 28

| i | 2-01352-11 20111494 |
|----|--|
| 30 | to other laws and for its binding effect; reenacting |
| 31 | s. 985.5025, F.S., which expired by operation of law |
| 32 | on August 26, 2010; creating the State Council for |
| 33 | Interstate Juvenile Offender Supervision to oversee |
| 34 | state participation in the compact; providing |
| 35 | membership; providing for records and open meetings; |
| 36 | prescribing procedures if the council is abolished; |
| 37 | providing an effective date. |
| 38 | |
| 39 | Be It Enacted by the Legislature of the State of Florida: |
| 40 | |
| 41 | Section 1. Section 985.802, Florida Statutes, is reenacted |
| 42 | to read: |
| 43 | 985.802 Execution of interstate compact for juvenilesThe |
| 44 | Governor is authorized and directed to execute a compact on |
| 45 | behalf of this state with any other state or states legally |
| 46 | joining thereto in the form substantially as follows. This |
| 47 | compact does not interfere with this state's authority to |
| 48 | determine policy regarding juvenile offenders and nonoffenders |
| 49 | within this state. |
| 50 | |
| 51 | THE INTERSTATE COMPACT FOR JUVENILES |
| 52 | |
| 53 | ARTICLE I |
| 54 | |
| 55 | PURPOSE.— |
| 56 | (1) The compacting states to this Interstate Compact |
| 57 | recognize that each state is responsible for the proper |
| 58 | supervision or return of juveniles, delinquents, and status |
| | |

Page 2 of 28

| | 2-01352-11 20111494 |
|----|--|
| 59 | offenders who are on probation or parole and who have absconded, |
| 60 | escaped, or run away from supervision and control and in so |
| 61 | doing have endangered their own safety and the safety of others. |
| 62 | The compacting states also recognize that each state is |
| 63 | responsible for the safe return of juveniles who have run away |
| 64 | from home and in doing so have left their state of residence. |
| 65 | The compacting states also recognize that Congress, by enacting |
| 66 | the Crime Control Act, 4 U.S.C. s. 112 (1965), has authorized |
| 67 | and encouraged compacts for cooperative efforts and mutual |
| 68 | assistance in the prevention of crime. |
| 69 | (2) It is the purpose of this compact, through means of |
| 70 | joint and cooperative action among the compacting states to: (A) |
| 71 | ensure that the adjudicated juveniles and status offenders |
| 72 | subject to this compact are provided adequate supervision and |
| 73 | services in the receiving state as ordered by the adjudicating |
| 74 | judge or parole authority in the sending state; (B) ensure that |
| 75 | the public safety interests of the public, including the victims |
| 76 | of juvenile offenders, in both the sending and receiving states |
| 77 | are adequately protected; (C) return juveniles who have run |
| 78 | away, absconded, or escaped from supervision or control or who |
| 79 | have been accused of an offense to the state requesting their |
| 80 | return; (D) make contracts for the cooperative |
| 81 | institutionalization in public facilities in member states for |
| 82 | delinquent youth needing special services; (E) provide for the |
| 83 | effective tracking and supervision of juveniles; (F) equitably |
| 84 | allocate the costs, benefits, and obligations of the compacting |
| 85 | states; (G) establish procedures to manage the movement between |
| 86 | states of juvenile offenders released to the community under the |
| 87 | jurisdiction of courts, juvenile departments, or any other |
| | |

2-01352-11 20111494 88 criminal or juvenile justice agency that has jurisdiction over juvenile offenders; (H) ensure immediate <u>notice to jurisdictions</u> 89 90 where defined offenders are authorized to travel or to relocate 91 across state lines; (I) establish procedures to resolve pending 92 charges (detainers) against juvenile offenders prior to transfer 93 or release to the community under the terms of this compact; (J) 94 establish a system of uniform data collection of information 95 pertaining to juveniles subject to this compact which allows 96 access by authorized juvenile justice and criminal justice 97 officials, and regular reporting of activities under this 98 compact to heads of state executive, judicial, and legislative 99 branches and juvenile and criminal justice administrators; (K) monitor compliance with rules governing interstate movement of 100 101 juveniles and initiate interventions to address and correct 102 noncompliance; (L) coordinate training and education regarding 103 the regulation of interstate movement of juveniles for officials 104 involved in such activity; and (M) coordinate the implementation 105 and operation of the compact with the Interstate Compact for the 106 Placement of Children, the Interstate Compact for Adult Offender 107 Supervision, and other compacts affecting juveniles, 108 particularly in those cases where concurrent or overlapping 109 supervision issues arise. It is the policy of the compacting states that the activities conducted by the Interstate 110 111 Commission created in this compact are the formation of public 112 policies and therefore are public business. Furthermore, the 113 compacting states shall cooperate and observe their individual 114 and collective duties and responsibilities for the prompt return 115 and acceptance of juveniles subject to the provisions of the 116 compact. The provisions of the compact shall be reasonably and

| | 2-01352-11 20111494 |
|-----|---|
| 117 | liberally construed to accomplish the purposes and policies of |
| 118 | the compact. |
| 119 | |
| 120 | ARTICLE II |
| 121 | |
| 122 | DEFINITIONS.—As used in this compact, unless the context |
| 123 | clearly requires a different construction: |
| 124 | (1) "Bylaws" means those bylaws established by the |
| 125 | Interstate Commission for its governance or for directing or |
| 126 | controlling its actions or conduct. |
| 127 | (2) "Compact administrator" means the individual in each |
| 128 | compacting state, appointed pursuant to the terms of this |
| 129 | compact, who is responsible for the administration and |
| 130 | management of the state's supervision and transfer of juveniles |
| 131 | subject to the terms of this compact, the rules adopted by the |
| 132 | Interstate Commission, and the policies adopted by the state |
| 133 | council under this compact. |
| 134 | (3) "Compacting state" means any state that has enacted the |
| 135 | enabling legislation for this compact. |
| 136 | (4) "Commissioner" means the voting representative of each |
| 137 | compacting state appointed pursuant to Article III of this |
| 138 | compact. |
| 139 | (5) "Court" means any court having jurisdiction over |
| 140 | delinquent, neglected, or dependent children. |
| 141 | (6) "Deputy compact administrator" means the individual, if |
| 142 | any, in each compacting state appointed to act on behalf of a |
| 143 | compact administrator pursuant to the terms of the compact who |
| 144 | is responsible for the administration and management of the |
| 145 | state's supervision and transfer of juveniles subject to the |
| | |

| | 2-01352-11 20111494 |
|-----|--|
| 146 | terms of this compact, the rules adopted by the Interstate |
| 147 | Commission, and the policies adopted by the state council under |
| 148 | this compact. |
| 149 | (7) "Interstate Commission" means the Interstate Commission |
| 150 | for Juveniles created by Article III of this compact. |
| 151 | (8) "Juvenile" means any person defined as a juvenile in |
| 152 | any member state or by the rules of the Interstate Commission, |
| 153 | including: |
| 154 | (a) Accused delinquent - a person charged with an offense |
| 155 | that, if committed by an adult, would be a criminal offense; |
| 156 | (b) Adjudicated delinquent - a person found to have |
| 157 | committed an offense that, if committed by an adult, would be a |
| 158 | criminal offense; |
| 159 | (c) Accused status offender - a person charged with an |
| 160 | offense that would not be a criminal offense if committed by an |
| 161 | adult; |
| 162 | (d) Adjudicated status offender - a person found to have |
| 163 | committed an offense that would not be a criminal offense if |
| 164 | committed by an adult; and |
| 165 | (e) Nonoffender - a person in need of supervision who has |
| 166 | not been accused or adjudicated a status offender or delinquent. |
| 167 | (9) "Noncompacting state" means any state that has not |
| 168 | enacted the enabling legislation for this compact. |
| 169 | (10) "Probation or parole" means any kind of supervision or |
| 170 | conditional release of juveniles authorized under the laws of |
| 171 | the compacting states. |
| 172 | (11) "Rule" means a written statement by the Interstate |
| 173 | Commission adopted pursuant to Article VI of this compact which |
| 174 | is of general applicability and implements, interprets, or |
| | |

Page 6 of 28

| | 2-01352-11 20111494 |
|-----|---|
| 175 | prescribes a policy or provision of the compact, or an |
| 176 | organizational, procedural, or practice requirement of the |
| 177 | commission; has the force and effect of statutory law in a |
| 178 | compacting state; and includes the amendment, repeal, or |
| 179 | suspension of an existing rule. |
| 180 | (12) "State" means a state of the United States, the |
| 181 | District of Columbia (or its designee), the Commonwealth of |
| 182 | Puerto Rico, the United States Virgin Islands, Guam, American |
| 183 | Samoa, and the Northern Mariana Islands. |
| 184 | |
| 185 | ARTICLE III |
| 186 | |
| 187 | INTERSTATE COMMISSION FOR JUVENILES |
| 188 | (1) The compacting states hereby create the "Interstate |
| 189 | Commission for Juveniles." The Interstate Commission shall be a |
| 190 | body corporate and joint agency of the compacting states. The |
| 191 | Interstate Commission shall have all the responsibilities, |
| 192 | powers, and duties set forth in this compact, and such |
| 193 | additional powers as may be conferred upon it by subsequent |
| 194 | action of the respective legislatures of the compacting states |
| 195 | in accordance with the terms of this compact. |
| 196 | (2) The Interstate Commission shall consist of |
| 197 | commissioners appointed by the appropriate appointing authority |
| 198 | in each state pursuant to the rules and requirements of each |
| 199 | compacting state and in consultation with the State Council for |
| 200 | Interstate Juvenile Supervision created hereunder. The |
| 201 | commissioner shall be the compact administrator, deputy compact |
| 202 | administrator, or designee from that state who shall serve on |
| 203 | the Interstate Commission in such capacity under or pursuant to |
| | |

Page 7 of 28

2-01352-11 20111494 204 the applicable law of the compacting state. 205 (3) In addition to the commissioners who are the voting 206 representatives of each state, the Interstate Commission shall 207 include individuals who are not commissioners, but who are 208 members of interested organizations. Such noncommissioner 209 members must include a member of the national organization of 210 governors, legislatures, state chief justices, attorneys 211 general, Interstate Compact for Adult Offender Supervision, 212 Interstate Compact for the Placement of Children, juvenile 213 justice and juvenile corrections officials, and crime victims. 214 All noncommissioner members of the Interstate Commission shall 215 be ex officio, nonvoting members. The Interstate Commission may 216 provide in its bylaws for such additional ex officio, nonvoting 217 members, including members of other national organizations, in 218 such numbers as shall be determined by the Interstate 219 Commission. 220 (4) Each compacting state represented at any meeting of the 221 Interstate Commission is entitled to one vote. A majority of the 222 compacting states shall constitute a quorum for the transaction 223 of business, unless a larger quorum is required by the bylaws of 224 the Interstate Commission. 225 (5) The Interstate Commission shall establish an executive 226 committee, which shall include commission officers, members, and 227 others as determined by the bylaws. The executive committee 228 shall have the power to act on behalf of the Interstate 229 Commission during periods when the Interstate Commission is not 230 in session, with the exception of rulemaking or amendment to the 231 compact. The executive committee shall oversee the day-to-day 232 activities of the administration of the compact, which shall be

Page 8 of 28

| | 2-01352-11 20111494 |
|-----|--|
| 233 | managed by an executive director and Interstate Commission |
| 234 | staff. The executive committee shall administer enforcement and |
| 235 | compliance with the provisions of the compact, its bylaws, and |
| 236 | rules, and shall perform other duties as directed by the |
| 237 | Interstate Commission or set forth in the bylaws. |
| 238 | (6) Each member of the Interstate Commission shall have the |
| 239 | right and power to cast a vote to which that compacting state is |
| 240 | entitled and to participate in the business and affairs of the |
| 241 | Interstate Commission. A member shall vote in person and may not |
| 242 | delegate a vote to another compacting state. However, a |
| 243 | commissioner, in consultation with the state council, shall |
| 244 | appoint another authorized representative, in the absence of the |
| 245 | commissioner from that state, to cast a vote on behalf of the |
| 246 | compacting state at a specified meeting. The bylaws may provide |
| 247 | for members' participation in meetings by telephone or other |
| 248 | means of telecommunication or electronic communication. |
| 249 | (7) The Interstate Commission shall collect standardized |
| 250 | data concerning the interstate movement of juveniles as directed |
| 251 | through its rules, which shall specify the data to be collected, |
| 252 | the means of collection and data exchange, and reporting |
| 253 | requirements. Such methods of data collection, exchange, and |
| 254 | reporting shall, insofar as is reasonably possible, conform to |
| 255 | up-to-date technology and coordinate its information functions |
| 256 | with the appropriate repository of records. |
| 257 | |
| 258 | ARTICLE IV |
| 259 | |
| 260 | POWERS AND DUTIES OF THE INTERSTATE COMMISSIONThe |
| 261 | Interstate Commission shall have the following powers and |
| | |

Page 9 of 28

| | 2-01352-11 20111494 |
|-----|--|
| 262 | duties: |
| 263 | (1) To provide for dispute resolution among compacting |
| 264 | states. |
| 265 | (2) To adopt rules to effect the purposes and obligations |
| 266 | as enumerated in this compact, and which shall have the force |
| 267 | and effect of statutory law and shall be binding in the |
| 268 | compacting states to the extent and in the manner provided in |
| 269 | this compact. |
| 270 | (3) To oversee, supervise, and coordinate the interstate |
| 271 | movement of juveniles subject to the terms of this compact and |
| 272 | any bylaws and rules adopted by the Interstate Commission. |
| 273 | (4) To enforce compliance with the compact provisions, the |
| 274 | rules adopted by the Interstate Commission, and the bylaws, |
| 275 | using all necessary and proper means, including, but not limited |
| 276 | to, the use of judicial process. |
| 277 | (5) To establish and maintain offices that are located |
| 278 | within one or more of the compacting states. |
| 279 | (6) To purchase and maintain insurance and bonds. |
| 280 | (7) To borrow, accept, hire, or contract for services of |
| 281 | personnel. |
| 282 | (8) To establish and appoint committees and hire staff that |
| 283 | it deems necessary for carrying out its functions, including, |
| 284 | but not limited to, an executive committee as required in |
| 285 | Article III which shall have the power to act on behalf of the |
| 286 | Interstate Commission in carrying out its powers and duties |
| 287 | hereunder. |
| 288 | (9) To elect or appoint such officers, attorneys, |
| 289 | employees, agents, or consultants; to fix their compensation, |
| 290 | define their duties, and determine their qualifications; and to |
| | |

Page 10 of 28

| | 2-01352-11 20111494 |
|-----|--|
| 291 | establish the Interstate Commission's personnel policies and |
| 292 | programs relating to, inter alia, conflicts of interest, rates |
| 293 | of compensation, and qualifications of personnel. |
| 294 | (10) To accept any and all donations and grants of money, |
| 295 | equipment, supplies, materials, and services, and to receive, |
| 296 | use, and dispose of such donations and grants. |
| 297 | (11) To lease, purchase, accept contributions or donations |
| 298 | of, or otherwise to own, hold, improve, or use any property, |
| 299 | real, personal, or mixed. |
| 300 | (12) To sell, convey, mortgage, pledge, lease, exchange, |
| 301 | abandon, or otherwise dispose of any property, real, personal, |
| 302 | or mixed. |
| 303 | (13) To establish a budget and make expenditures and levy |
| 304 | dues as provided in Article VIII of this compact. |
| 305 | (14) To sue and to be sued. |
| 306 | (15) To adopt a seal and bylaws governing the management |
| 307 | and operation of the Interstate Commission. |
| 308 | (16) To perform such functions as may be necessary or |
| 309 | appropriate to achieve the purposes of this compact. |
| 310 | (17) To report annually to the legislatures, governors, |
| 311 | judiciary, and state councils of the compacting states |
| 312 | concerning the activities of the Interstate Commission during |
| 313 | the preceding year. Such reports shall also include any |
| 314 | recommendations that may have been adopted by the Interstate |
| 315 | Commission. |
| 316 | (18) To coordinate education, training, and public |
| 317 | awareness regarding the interstate movement of juveniles for |
| 318 | officials involved in such activity. |
| 319 | (19) To establish uniform standards of the reporting, |
| | |

Page 11 of 28

| | 2-01352-11 20111494 |
|-----|---|
| 320 | collecting, and exchanging of data. |
| 321 | (20) To maintain its corporate books and records in |
| 322 | accordance with the bylaws. |
| 323 | |
| 324 | ARTICLE V |
| 325 | |
| 326 | ORGANIZATION AND OPERATION OF THE INTERSTATE COMMISSION |
| 327 | Section A. Bylaws.—The Interstate Commission shall, by a |
| 328 | majority of the members present and voting, within 12 months |
| 329 | after the first Interstate Commission meeting, adopt bylaws to |
| 330 | govern its conduct as may be necessary or appropriate to carry |
| 331 | out the purposes of the compact, including, but not limited to: |
| 332 | (1) Establishing the fiscal year of the Interstate |
| 333 | Commission; |
| 334 | (2) Establishing an executive committee and such other |
| 335 | committees as may be necessary; |
| 336 | (3) Providing for the establishment of committees governing |
| 337 | any general or specific delegation of any authority or function |
| 338 | of the Interstate Commission; |
| 339 | (4) Providing reasonable procedures for calling and |
| 340 | conducting meetings of the Interstate Commission and ensuring |
| 341 | reasonable notice of each such meeting; |
| 342 | (5) Establishing the titles and responsibilities of the |
| 343 | officers of the Interstate Commission; |
| 344 | (6) Providing a mechanism for concluding the operation of |
| 345 | the Interstate Commission and the return of any surplus funds |
| 346 | that may exist upon the termination of the compact after the |
| 347 | payment or reserving all of its debts and obligations; |
| 348 | (7) Providing start-up rules for initial administration of |
| | |

Page 12 of 28

| | 2-01352-11 20111494 |
|-----|--|
| 349 | the compact; and |
| 350 | (8) Establishing standards and procedures for compliance |
| 351 | and technical assistance in carrying out the compact. |
| 352 | Section B. Officers and staff |
| 353 | (1) The Interstate Commission shall, by a majority of the |
| 354 | members, elect annually from among its members a chairperson and |
| 355 | vice chairperson, each of whom shall have such authority and |
| 356 | duties as may be specified in the bylaws. The chairperson or, in |
| 357 | the chairperson's absence or disability, the vice chairperson |
| 358 | shall preside at all meetings of the Interstate Commission. The |
| 359 | officers so elected shall serve without compensation or |
| 360 | remuneration from the Interstate Commission; provided that, |
| 361 | subject to the availability of budgeted funds, the officers |
| 362 | shall be reimbursed for any ordinary and necessary costs and |
| 363 | expenses incurred by them in the performance of their duties and |
| 364 | responsibilities as officers of the Interstate Commission. |
| 365 | (2) The Interstate Commission shall, through its executive |
| 366 | committee, appoint or retain an executive director for such |
| 367 | period, upon such terms and conditions, and for such |
| 368 | compensation as the Interstate Commission deems appropriate. The |
| 369 | executive director shall serve as secretary to the Interstate |
| 370 | Commission, but may not be a member, and shall hire and |
| 371 | supervise such other staff as may be authorized by the |
| 372 | Interstate Commission. |
| 373 | Section C. Qualified immunity, defense, and |
| 374 | indemnification |
| 375 | (1) The Interstate Commission's executive director and |
| 376 | employees shall be immune from suit and liability, either |
| 377 | personally or in their official capacity, for any claim for |
| | |

Page 13 of 28

| | 2-01352-11 20111494 |
|-----|--|
| 378 | damage to or loss of property or personal injury or other civil |
| 379 | liability caused or arising out of or relating to any actual or |
| 380 | alleged act, error, or omission that occurred, or that such |
| 381 | person had a reasonable basis for believing occurred, within the |
| 382 | scope of commission employment, duties, or responsibilities; |
| 383 | provided that any such person is not protected from suit or |
| 384 | liability for any damage, loss, injury, or liability caused by |
| 385 | the intentional or willful and wanton misconduct of any such |
| 386 | person. |
| 387 | (2) The liability of any commissioner, or the employee or |
| 388 | agent of a commissioner, acting within the scope of such |
| 389 | person's employment or duties for acts, errors, or omissions |
| 390 | occurring within such person's state may not exceed the limits |
| 391 | of liability set forth under the constitution and laws of that |
| 392 | state for state officials, employees, and agents. Nothing in |
| 393 | this subsection shall be construed to protect any such person |
| 394 | from suit or liability for any damage, loss, injury, or |
| 395 | liability caused by the intentional or willful and wanton |
| 396 | misconduct of any such person. |
| 397 | (3) The Interstate Commission shall defend the executive |
| 398 | director or the employees or representatives of the Interstate |
| 399 | Commission and, subject to the approval of the Attorney General |
| 400 | of the state represented by any commissioner of a compacting |
| 401 | state, shall defend such commissioner or the commissioner's |
| 402 | representatives or employees in any civil action seeking to |
| 403 | impose liability arising out of any actual or alleged act, |
| 404 | error, or omission that occurred within the scope of Interstate |
| 405 | Commission employment, duties, or responsibilities, or that the |
| 406 | defendant had a reasonable basis for believing occurred within |
| | |

Page 14 of 28

| | 2-01352-11 20111494 |
|-----|--|
| 407 | the scope of Interstate Commission employment, duties, or |
| 408 | responsibilities; provided that the actual or alleged act, |
| 409 | error, or omission did not result from intentional or willful |
| 410 | and wanton misconduct on the part of such person. |
| 411 | (4) The Interstate Commission shall indemnify and hold the |
| 412 | commissioner of a compacting state or the commissioner's |
| 413 | representatives or employees, or the Interstate Commission's |
| 414 | representatives or employees, harmless in the amount of any |
| 415 | settlement or judgment obtained against such persons arising out |
| 416 | of any actual or alleged act, error, or omission that occurred |
| 417 | within the scope of Interstate Commission employment, duties, or |
| 418 | responsibilities, or that such persons had a reasonable basis |
| 419 | for believing occurred within the scope of Interstate Commission |
| 420 | employment, duties, or responsibilities; provided that the |
| 421 | actual or alleged act, error, or omission did not result from |
| 422 | intentional or willful and wanton misconduct on the part of such |
| 423 | persons. |
| 424 | |
| 425 | ARTICLE VI |
| 426 | |
| 427 | RULEMAKING FUNCTIONS OF THE INTERSTATE COMMISSION |
| 428 | (1) The Interstate Commission shall adopt and publish rules |
| 429 | in order to effectively and efficiently achieve the purposes of |
| 430 | the compact. |
| 431 | (2) Rulemaking shall occur pursuant to the criteria set |
| 432 | forth in this article and the bylaws and rules adopted pursuant |
| 433 | thereto. Such rulemaking shall substantially conform to the |
| 434 | principles of the "Model State Administrative Procedures Act," |
| 435 | 1981 Act, Uniform Laws Annotated, Vol. 15, p. 1 (2000), or such |
| | |

Page 15 of 28

| | 2-01352-11 20111494 |
|-----|--|
| 436 | other administrative procedures act as the Interstate Commission |
| 437 | deems appropriate consistent with due process requirements under |
| 438 | the United States Constitution as now or hereafter interpreted |
| 439 | by the United States Supreme Court. All rules and amendments |
| 440 | shall become binding as of the date specified, as published with |
| 441 | the final version of the rule as approved by the Interstate |
| 442 | Commission. |
| 443 | (3) When adopting a rule, the Interstate Commission shall, |
| 444 | at a minimum: |
| 445 | (a) Publish the proposed rule's entire text stating the |
| 446 | reason for that proposed rule; |
| 447 | (b) Allow and invite any and all persons to submit written |
| 448 | data, facts, opinions, and arguments, which information shall be |
| 449 | added to the record and made publicly available; |
| 450 | (c) Provide an opportunity for an informal hearing if |
| 451 | petitioned by 10 or more persons; and |
| 452 | (d) Adopt a final rule and its effective date, if |
| 453 | appropriate, based on input from state or local officials or |
| 454 | interested parties. |
| 455 | (4) Allow, not later than 60 days after a rule is adopted, |
| 456 | any interested person to file a petition in the United States |
| 457 | District Court for the District of Columbia, or in the Federal |
| 458 | District Court where the Interstate Commission's principal |
| 459 | office is located, for judicial review of such rule. If the |
| 460 | court finds that the Interstate Commission's actions are not |
| 461 | supported by the substantial evidence in the rulemaking record, |
| 462 | the court shall hold the rule unlawful and set it aside. For |
| 463 | purposes of this subsection, evidence is substantial if it would |
| 464 | be considered substantial evidence under the Model State |
| | |

Page 16 of 28

| | 2-01352-11 20111494 |
|-----|---|
| 465 | Administrative Procedures Act. |
| 466 | (5) If a majority of the legislatures of the compacting |
| 467 | states rejects a rule, those states may, by enactment of a |
| 468 | statute or resolution in the same manner used to adopt the |
| 469 | compact, cause that such rule shall have no further force and |
| 470 | effect in any compacting state. |
| 471 | (6) The existing rules governing the operation of the |
| 472 | Interstate Compact on Juveniles superseded by this act shall be |
| 473 | null and void 12 months after the first meeting of the |
| 474 | Interstate Commission created hereunder. |
| 475 | (7) Upon determination by the Interstate Commission that a |
| 476 | state of emergency exists, it may adopt an emergency rule that |
| 477 | shall become effective immediately upon adoption; provided that |
| 478 | the usual rulemaking procedures provided hereunder shall be |
| 479 | retroactively applied to said rule as soon as reasonably |
| 480 | possible, but no later than 90 days after the effective date of |
| 481 | the emergency rule. |
| 482 | |
| 483 | ARTICLE VII |
| 484 | |
| 485 | OVERSIGHT, ENFORCEMENT, AND DISPUTE RESOLUTION BY THE |
| 486 | INTERSTATE COMMISSION |
| 487 | Section A. Oversight |
| 488 | (1) The Interstate Commission shall oversee the |
| 489 | administration and operations of the interstate movement of |
| 490 | juveniles subject to this compact in the compacting states and |
| 491 | shall monitor such activities being administered in |
| 492 | noncompacting states which may significantly affect compacting |
| 493 | states. |
| | |

Page 17 of 28

2-01352-11 20111494 (2) The courts and executive agencies in each compacting 494 495 state shall enforce this compact and shall take all actions 496 necessary and appropriate to effectuate the compact's purposes 497 and intent. The provisions of this compact and the rules adopted 498 hereunder shall be received by all the judges, public officers, 499 commissions, and departments of the state government as evidence 500 of the authorized statute and administrative rules. All courts 501 shall take judicial notice of the compact and the rules. In any 502 judicial or administrative proceeding in a compacting state 503 pertaining to the subject matter of this compact which may 504 affect the powers, responsibilities, or actions of the 505 Interstate Commission, the commission shall be entitled to 506 receive all service of process in any such proceeding and shall 507 have standing to intervene in the proceeding for all purposes. 508 Section B. Dispute resolution.-509 (1) The compacting states shall report to the Interstate 510 Commission on all issues and activities necessary for the 511 administration of the compact as well as issues and activities 512 pertaining to compliance with the provisions of the compact and 513 its bylaws and rules. 514 (2) The Interstate Commission shall attempt, upon the 515 request of a compacting state, to resolve any disputes or other issues that are subject to the compact and that may arise among 516 517 compacting states and between compacting and noncompacting 518 states. The commission shall adopt a rule providing for both 519 mediation and binding dispute resolution for disputes among the 520 compacting states. 521 (3) The Interstate Commission, in the reasonable exercise 522 of its discretion, shall enforce the provisions and rules of

Page 18 of 28

| _ | 2-01352-11 20111494 |
|-----|--|
| 523 | this compact using any or all means set forth in Article XI of |
| 524 | this compact. |
| 525 | |
| 526 | ARTICLE VIII |
| 527 | |
| 528 | FINANCE |
| 529 | (1) The Interstate Commission shall pay or provide for the |
| 530 | payment of the reasonable expenses of its establishment, |
| 531 | organization, and ongoing activities. |
| 532 | (2) The Interstate Commission shall levy on and collect an |
| 533 | annual assessment from each compacting state to cover the cost |
| 534 | of the internal operations and activities of the Interstate |
| 535 | Commission and its staff which must be in a total amount |
| 536 | sufficient to cover the Interstate Commission's annual budget as |
| 537 | approved each year. The aggregate annual assessment amount shall |
| 538 | be allocated based upon a formula to be determined by the |
| 539 | Interstate Commission, taking into consideration the population |
| 540 | of each compacting state and the volume of interstate movement |
| 541 | of juveniles in each compacting state, and the Interstate |
| 542 | Commission shall adopt a rule that is binding upon all |
| 543 | compacting states governing the assessment. |
| 544 | (3) The Interstate Commission shall not incur any |
| 545 | obligations of any kind prior to securing the funds adequate to |
| 546 | meet the same, nor shall the Interstate Commission pledge the |
| 547 | credit of any of the compacting states, except by and with the |
| 548 | authority of the compacting state. |
| 549 | (4) The Interstate Commission shall keep accurate accounts |
| 550 | of all receipts and disbursements. The receipts and |
| 551 | disbursements of the Interstate Commission shall be subject to |
| | |

Page 19 of 28

| i | 2-01352-11 20111494 |
|-----|--|
| 552 | the audit and accounting procedures established under its |
| 553 | bylaws. However, all receipts and disbursements of funds handled |
| 554 | by the Interstate Commission shall be audited yearly by a |
| 555 | certified or licensed public accountant, and the report of the |
| 556 | audit shall be included in and become part of the annual report |
| 557 | of the Interstate Commission. |
| 558 | |
| 559 | ARTICLE IX |
| 560 | |
| 561 | THE STATE COUNCILEach member shall create a State Council |
| 562 | for Interstate Juvenile Supervision. While each state may |
| 563 | determine the membership of its own state council, its |
| 564 | membership must include at least one representative from the |
| 565 | legislative, judicial, and executive branches of government; at |
| 566 | least one representative of victims groups; a parent of a youth |
| 567 | who is not currently in the juvenile justice system; and the |
| 568 | compact administrator, deputy compact administrator, or |
| 569 | designee. Each compacting state retains the right to determine |
| 570 | the qualifications of the compact administrator or deputy |
| 571 | compact administrator. Each state council may advise and |
| 572 | exercise oversight and advocacy concerning that state's |
| 573 | participation in the activities of the Interstate Commission and |
| 574 | other duties as may be determined by that state, including, but |
| 575 | not limited to, development of policy concerning operations and |
| 576 | procedures of the compact within that state. |
| 577 | |
| 578 | ARTICLE X |
| 579 | |
| 580 | COMPACTING STATES, EFFECTIVE DATE, AND AMENDMENT. $-$ |
| | |

Page 20 of 28

| | 2-01352-11 20111494 |
|-----|--|
| 581 | (1) Any state, including the District of Columbia (or its |
| 582 | designee), the Commonwealth of Puerto Rico, the United States |
| 583 | Virgin Islands, Guam, American Samoa, and the Northern Mariana |
| 584 | Islands, as defined in Article II of this compact, is eligible |
| 585 | to become a compacting state. |
| 586 | (2) The compact shall become effective and binding upon |
| 587 | legislative enactment of the compact into law by no less than 35 |
| 588 | of the states. The initial effective date shall be the later of |
| 589 | July 1, 2005, or upon enactment into law by the 35th |
| 590 | jurisdiction. Thereafter, it shall become effective and binding |
| 591 | as to any other compacting state upon enactment of the compact |
| 592 | into law by that state. The governors of nonmember states or |
| 593 | their designees shall be invited to participate in the |
| 594 | activities of the Interstate Commission on a nonvoting basis |
| 595 | prior to adoption of the compact by all states and territories |
| 596 | of the United States. |
| 597 | (3) The Interstate Commission may propose amendments to the |
| 598 | compact for enactment by the compacting states. No amendment |
| 599 | shall become effective and binding upon the Interstate |
| 600 | Commission and the compacting states unless and until it is |
| 601 | enacted into law by unanimous consent of the compacting states. |
| 602 | |
| 603 | ARTICLE XI |
| 604 | |
| 605 | WITHDRAWAL, DEFAULT, TERMINATION, AND JUDICIAL |
| 606 | ENFORCEMENT |
| 607 | Section A. Withdrawal |
| 608 | (1) Once effective, the compact shall continue in force and |
| 609 | remain binding upon each and every compacting state; provided |
| | |

Page 21 of 28

| | 2-01352-11 20111494 |
|-----|--|
| 610 | that a compacting state may withdraw from the compact by |
| 611 | specifically repealing the statute that enacted the compact into |
| 612 | law. |
| 613 | (2) The effective date of withdrawal is the effective date |
| 614 | of the repeal. |
| 615 | (3) The withdrawing state shall immediately notify the |
| 616 | chairperson of the Interstate Commission in writing upon the |
| 617 | introduction of legislation repealing this compact in the |
| 618 | withdrawing state. The Interstate Commission shall notify the |
| 619 | other compacting states of the withdrawing state's intent to |
| 620 | withdraw within 60 days after its receipt thereof. |
| 621 | (4) The withdrawing state is responsible for all |
| 622 | assessments, obligations, and liabilities incurred through the |
| 623 | effective date of withdrawal, including any obligations the |
| 624 | performance of which extends beyond the effective date of |
| 625 | withdrawal. |
| 626 | (5) Reinstatement following withdrawal of any compacting |
| 627 | state shall occur upon the withdrawing state's reenacting the |
| 628 | compact or upon such later date as determined by the Interstate |
| 629 | Commission. |
| 630 | Section B. Technical assistance, fines, suspension, |
| 631 | termination, and default |
| 632 | (1) If the Interstate Commission determines that any |
| 633 | compacting state has at any time defaulted in the performance of |
| 634 | any of its obligations or responsibilities under this compact, |
| 635 | or the bylaws or duly adopted rules, the Interstate Commission |
| 636 | may impose any or all of the following penalties: |
| 637 | (a) Remedial training and technical assistance as directed |
| 638 | by the Interstate Commission; |
| | |

Page 22 of 28

2-01352-11 20111494 639 (b) Alternative dispute resolution; 640 (c) Fines, fees, and costs in such amounts as are deemed to be reasonable as fixed by the Interstate Commission; or 641 642 (d) Suspension or termination of membership in the compact, 643 which shall be imposed only after all other reasonable means of 644 securing compliance under the bylaws and rules have been 645 exhausted and the Interstate Commission has therefore determined 646 that the offending state is in default. Immediate notice of 647 suspension shall be given by the Interstate Commission to the 648 Governor, the Chief Justice or the Chief Judicial Officer of the 649 state, the majority and the minority leaders of the defaulting 650 state's legislature, and the state council. The grounds for default include, but are not limited to, failure of a compacting 651 652 state to perform such obligations or responsibilities imposed 653 upon it by this compact, the bylaws, or duly adopted rules and 654 any other ground designated in commission bylaws and rules. The 655 Interstate Commission shall immediately notify the defaulting 656 state in writing of the penalty imposed by the Interstate 657 Commission and of the default pending a cure of the default. The 658 commission shall stipulate the conditions and the time period 659 within which the defaulting state must cure its default. If the 660 defaulting state fails to cure the default within the period specified by the commission, the defaulting state shall be 661 662 terminated from the compact upon an affirmative vote of a 663 majority of the compacting states and all rights, privileges, 664 and benefits conferred by this compact shall be terminated from 665 the effective date of termination. 666 (2) Within 60 days after the effective date of termination 667 of a defaulting state, the Interstate Commission shall notify

Page 23 of 28

| | 2-01352-11 20111494 |
|-----|--|
| 668 | the Governor, the Chief Justice or Chief Judicial Officer, the |
| 669 | majority and minority leaders of the defaulting state's |
| 670 | legislature, and the state council of such termination. |
| 671 | (3) The defaulting state is responsible for all |
| 672 | assessments, obligations, and liabilities incurred through the |
| 673 | effective date of termination, including any obligations the |
| 674 | performance of which extends beyond the effective date of |
| 675 | termination. |
| 676 | (4) The Interstate Commission shall not bear any costs |
| 677 | relating to the defaulting state unless otherwise mutually |
| 678 | agreed upon in writing between the Interstate Commission and the |
| 679 | defaulting state. |
| 680 | (5) Reinstatement following termination of any compacting |
| 681 | state requires both a reenactment of the compact by the |
| 682 | defaulting state and the approval of the Interstate Commission |
| 683 | pursuant to the rules. |
| 684 | Section C. Judicial enforcementThe Interstate Commission |
| 685 | may, by majority vote of the members, initiate legal action in |
| 686 | the United States District Court for the District of Columbia |
| 687 | or, at the discretion of the Interstate Commission, in the |
| 688 | federal district where the Interstate Commission has its |
| 689 | offices, to enforce compliance with the provisions of the |
| 690 | compact and its duly adopted rules and bylaws against any |
| 691 | compacting state in default. In the event judicial enforcement |
| 692 | is necessary, the prevailing party shall be awarded all costs of |
| 693 | such litigation, including reasonable attorney's fees. |
| 694 | Section D. Dissolution of compact |
| 695 | (1) The compact dissolves effective upon the date of the |
| 696 | withdrawal or default of the compacting state which reduces |
| | |

Page 24 of 28

| | 2-01352-11 20111494 |
|-----|---|
| 697 | membership in the compact to one compacting state. |
| 698 | (2) Upon the dissolution of the compact, the compact |
| 699 | becomes null and void and shall be of no further force or |
| 700 | effect, the business and affairs of the Interstate Commission |
| 701 | shall be concluded, and any surplus funds shall be distributed |
| 702 | in accordance with the bylaws. |
| 703 | |
| 704 | ARTICLE XII |
| 705 | |
| 706 | SEVERABILITY AND CONSTRUCTION |
| 707 | (1) The provisions of this compact are severable, and if |
| 708 | any phrase, clause, sentence, or provision is deemed |
| 709 | unenforceable, the remaining provisions of the compact shall be |
| 710 | enforceable. |
| 711 | (2) The provisions of this compact shall be liberally |
| 712 | construed to effectuate its purposes. |
| 713 | |
| 714 | ARTICLE XIII |
| 715 | |
| 716 | BINDING EFFECT OF COMPACT AND OTHER LAWS |
| 717 | Section A. Other laws |
| 718 | (1) Nothing herein prevents the enforcement of any other |
| 719 | law of a compacting state which is not inconsistent with this |
| 720 | compact. |
| 721 | (2) All compacting states' laws other than state |
| 722 | constitutions and other interstate compacts conflicting with |
| 723 | this compact are superseded to the extent of the conflict. |
| 724 | Section B. Binding effect of the compact |
| 725 | (1) All lawful actions of the Interstate Commission, |
| | |

Page 25 of 28

| | 2-01352-11 20111494 |
|-----|--|
| 726 | including all rules and bylaws adopted by the Interstate |
| 727 | Commission, are binding upon the compacting states. |
| 728 | (2) All agreements between the Interstate Commission and |
| 729 | the compacting states are binding in accordance with their |
| 730 | terms. |
| 731 | (3) Upon the request of a party to a conflict over meaning |
| 732 | or interpretation of Interstate Commission actions, and upon a |
| 733 | majority vote of the compacting states, the Interstate |
| 734 | Commission may issue advisory opinions regarding such meaning or |
| 735 | interpretation. |
| 736 | (4) In the event any provision of this compact exceeds the |
| 737 | constitutional limits imposed on any compacting state, the |
| 738 | obligations, duties, powers, or jurisdiction sought to be |
| 739 | conferred by such provision upon the Interstate Commission shall |
| 740 | be ineffective and such obligations, duties, powers, or |
| 741 | jurisdiction shall remain in the compacting state and shall be |
| 742 | exercised by the agency thereof to which such obligations, |
| 743 | duties, powers, or jurisdiction are delegated by law in effect |
| 744 | at the time this compact becomes effective. |
| 745 | Section 2. Section 985.8025, Florida Statutes, is reenacted |
| 746 | to read: |
| 747 | 985.8025 State Council for Interstate Juvenile Offender |
| 748 | Supervision |
| 749 | (1) Pursuant to Article IX of the Interstate Compact for |
| 750 | Juveniles in s. 985.802, the State Council for Interstate |
| 751 | Juvenile Offender Supervision is created. The purpose of the |
| 752 | council is to oversee state participation in the activities of |
| 753 | the Interstate Commission for Juveniles. |
| 754 | (2) The council shall consist of seven members and the |
| | |

Page 26 of 28

| | 2-01352-11 20111494 |
|-----|--|
| 755 | secretary of the Department of Juvenile Justice or his or her |
| 756 | designee, who shall serve as the chair of the council and may |
| 757 | vote only to break a tie. The compact administrator or his or |
| 758 | her designee and the executive director of the Department of Law |
| 759 | Enforcement or his or her designee shall serve as members of the |
| 760 | council. The remaining members shall be appointed by the |
| 761 | Governor for terms of 4 years; however, the Governor may, in |
| 762 | writing and on an individual basis for each appointee, delegate |
| 763 | the power of appointment to the Secretary of Juvenile Justice. |
| 764 | Of the initial appointees, one shall be appointed for a term of |
| 765 | 1 year, one shall be appointed for a term of 2 years, one shall |
| 766 | be appointed for a term of 3 years, and two shall be appointed |
| 767 | for terms of 4 years each. |
| 768 | (3) Appointees shall be selected from individuals with |
| 769 | personal or professional experience in the juvenile justice |
| 770 | system and may include a victim's advocate, employees of the |
| 771 | Department of Children and Family Services, employees of the |
| 772 | Department of Law Enforcement who work with missing and |
| 773 | exploited children, and a parent who, at the time of |
| 774 | appointment, does not have a child involved in the juvenile |
| 775 | justice system. |
| 776 | (4) Council members shall serve without compensation, but |
| 777 | they are entitled to reimbursement for per diem and travel |
| 778 | expenses as provided in s. 112.061. |
| 779 | (5) The provisions of s. 24, Art. I of the State |
| 780 | Constitution and of chapter 119 and s. 286.011 apply to |
| 781 | proceedings and records of the council. Minutes, including a |
| 782 | record of all votes cast, must be maintained for all meetings. |
| 783 | (6) If the council is abolished, its records must be |
| | |

Page 27 of 28

| | 2-01352-11 20111494 |
|-----|--|
| 784 | appropriately stored, within 30 days after the effective date of |
| 785 | its abolition, by the Department of Juvenile Justice or its |
| 786 | successor agency. Any property assigned to the council must be |
| 787 | reclaimed by the department or its successor agency. The council |
| 788 | may not perform any activities after the effective date of its |
| 789 | abolition. |
| 790 | Section 3. This act shall take effect July 1, 2011. |
| | |
| | |