CONFERENCE COMMITTEE AMENDMENT

Florida Senate - 2011 Bill No. SB 2142, 1st Eng.



LEGISLATIVE ACTION

Senate	•	House
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05/06/2011 05:41 PM		

The Conference Committee on SB 2142, 1st Eng. recommended the following:

Senate Conference Committee Amendment (with title amendment)

Delete everything after the enacting clause and insert:

Section 1. Subsections (3), (4), and (5) of section 373.503, Florida Statutes, are amended to read:

373.503 Manner of taxation.-

9 (3)<del>(a)</del> The districts may levy ad valorem taxes on property 10 within the district solely for the purposes of this chapter and 11 of chapter 25270, 1949, Laws of Florida, as amended, and chapter 12 61-691, Laws of Florida, as amended. The authority to levy ad

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13 valorem taxes as provided in this act shall commence with the year 1977. However, the taxes levied for 1977 by the governing 14 15 boards pursuant to this section shall be prorated to ensure that no such taxes will be levied for the first 4 days of the tax 16 17 year, which days will fall prior to the effective date of the amendment to s. 9(b), Art. VII of the State Constitution, which 18 19 was approved March 9, 1976. If When appropriate, taxes levied by each governing board may be separated by the governing board 20 21 into a millage necessary for the purposes of the district and a 22 millage necessary for financing basin functions specified in s. 23 373.0695. Beginning with the taxing year 1977, and

24 (a) Notwithstanding the provisions of any other general or 25 special law to the contrary, and subject to subsection (4), the 26 maximum total millage rate for district and basin purposes shall 27 be:

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31 32 Northwest Florida Water Management District: 0.05 mill.
 Suwannee River Water Management District: 0.75 mill.

3. St. Johns River Water Management District: 0.6 mill.

4. Southwest Florida Water Management District: 1.0 mill.

5. South Florida Water Management District: 0.80 mill.

33 (b) The apportionment in the South Florida Water Management
34 District shall be a maximum of 40 percent for district purposes
35 and a maximum of 60 percent for basin purposes, respectively.

(c) Within the Southwest Florida Water Management District, the maximum millage assessed for district purposes <u>may shall</u> not exceed 50 percent of the total authorized millage <u>if when</u> there are one or more basins in the district, and the maximum millage assessed for basin purposes <u>may shall</u> not exceed 50 percent of the total authorized millage.



42 (4) (a) To ensure that taxes authorized by this chapter 43 continue to be in proportion to the benefits derived by the 44 parcels of real estate within the districts, the Legislature 45 shall annually review the preliminary budget for the next fiscal 46 year and the authorized millage rate for each district. Based 47 upon this review, the Legislature shall set the maximum amount 48 of revenue to be raised by each district in the next fiscal year 49 from the taxes levied. Except as provided in paragraph (b), if 50 the annual maximum amount of property tax revenue is not set by 51 the Legislature on or before July 1 of each year, the maximum 52 property tax revenue that may be raised reverts to the amount 53 authorized in the prior year.

54 (b) For the 2011-2012 fiscal year, the total ad valorem
55 taxes levied may not exceed \$3,946,969 for the Northwest Florida
56 Water Management District, \$5,412,674 for the Suwannee River
57 Water Management District, \$85,335,619 for the St. Johns Water
58 Management District, \$107,766,957 for the Southwest Florida
59 Water Management District, and \$284,901,967 for the South
60 Florida Water Management District.

(5) (4) It is hereby determined that the taxes authorized by 61 62 this chapter are in proportion to the benefits to be derived by the several parcels of real estate within the districts to which 63 territories are annexed and transferred. It is further 64 65 determined that the cost of conducting elections within the 66 respective districts or within the transferred or annexed 67 territories, including costs incidental thereto in preparing for 68 such election and in informing the electors of the issues therein, is a proper expenditure of the department, of the 69 70 respective districts, and of the district to which such



71 territory is or has been annexed or transferred.

72 (6) (5) Each water management district created under this chapter which does not receive state shared revenues under part 73 74 II of chapter 218 shall, before January 1 of each year, certify compliance or noncompliance with s. 200.065 to the Department of 75 76 Financial Services. Specific grounds for noncompliance must shall be stated in the certification. In its annual report 77 required by s. 218.32(2), the Department of Financial Services 78 79 shall report to the Governor and the Legislature those water 80 management districts certifying noncompliance or not reporting.

81 Section 2. Subsections (4) and (5) of section 373.536, 82 Florida Statutes, are amended to read:

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373.536 District budget and hearing thereon.-

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(4) BUDGET CONTROLS; FINANCIAL INFORMATION.-

(a) The final adopted budget for the district will
thereupon be the operating and fiscal guide for the district for
the ensuing year; however, transfers of funds may be made within
the budget by action of the governing board at a public meeting
of the governing board.

90 (b) The district shall control its budget, at a minimum, by
91 funds and shall provide to the Executive Office of the Governor
92 a description of its budget control mechanisms.

93 (c) Should the district receive unanticipated funds after 94 the adoption of the final budget, the final budget may be 95 amended by including such funds, so long as notice of intention 96 to amend is published in the notice of the governing board 97 meeting at which the amendment will be considered, pursuant to 98 s. 120.525. The notice shall set forth a summary of the proposed 99 amendment. However, in the event of a disaster or of an



100 emergency arising to prevent or avert the same, the governing 101 board shall not be limited by the budget but shall have 102 authority to apply such funds as may be available therefor or as 103 may be procured for such purpose.

104 (d) By September 1, 2011, each water management district 105 shall provide a monthly financial statement to its governing 106 board and make such monthly financial statement available for 107 public access on its website.

108 (5) TENTATIVE BUDGET CONTENTS AND SUBMISSION; REVIEW AND 109 APPROVAL.-

110 (a) The Executive Office of the Governor and the 111 Legislative Budget Commission are is authorized to approve or disapprove, in whole or in part, the budget of each water 112 113 management district. The Executive Office of the Governor and 114 shall analyze each budget as to the adequacy of fiscal resources 115 available to the district and the adequacy of district expenditures related to water supply, including water resource 116 development projects identified in the district's regional water 117 supply plans; water quality; flood protection and floodplain 118 119 management; and natural systems. This analysis shall be based on 120 the particular needs within each water management district in 121 those four areas of responsibility and shall be provided to the 122 Legislative Budget Commission.

(b) The Executive Office of the Governor, the Legislative
Budget Commission, and the water management districts shall
develop a process to facilitate review and communication
regarding water management district budgets, as necessary.
Written disapproval of any provision in the tentative budget
must be received by the district at least 5 business days prior



to the final district budget adoption hearing conducted under s. 200.065(2)(d). If written disapproval of any portion of the budget is not received at least 5 business days prior to the final budget adoption hearing, the governing board may proceed with final adoption. Any provision rejected by the Governor <u>or</u> the Legislative Budget Commission shall not be included in a district's final budget.

(c) Each water management district shall, by August 1 of 136 137 each year, submit for review a tentative budget to the Governor, 138 the President of the Senate, the Speaker of the House of 139 Representatives, the Legislative Budget Commission, the chairs 140 of all legislative committees and subcommittees with substantive 141 or fiscal jurisdiction over water management districts, as 142 determined by the President of the Senate or the Speaker of the 143 House of Representatives as applicable, the secretary of the 144 department, and the governing body of each county in which the district has jurisdiction or derives any funds for the 145 operations of the district. 146

(d) The tentative budget must set forth the proposed expenditures of the district, to which may be added an amount to be held as reserve. The tentative budget must include, but is not limited to, the following information for the preceding fiscal year and the current fiscal year, and the proposed amounts for the upcoming fiscal year, in a standard format prescribed by the Executive Office of the Governor:

154 1. The estimated amount of funds remaining at the beginning 155 of the fiscal year which have been obligated for the payment of 156 outstanding commitments not yet completed.

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2. The estimated amount of unobligated funds or net cash



158 balance on hand at the beginning of the fiscal year, and the 159 estimated amount of funds to be raised by district taxes or 160 received from other sources to meet the requirements of the 161 district.

3. The millage rates and the percentage increase above the rolled-back rate, together with a summary of the reasons the increase is required, and the percentage increase in taxable value resulting from new construction within the district.

4. The salaries and benefits, expenses, operating capital
outlay, number of authorized positions, and other personal
services for the following program areas of the district:

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- a. Water resource planning and monitoring;
- b. Land acquisition, restoration, and public works;
- c. Operation and maintenance of works and lands;
- d. Regulation;

e. Outreach for which the information provided must contain a full description and accounting of expenditures for water resources education; public information and public relations, including public service announcements and advertising in any media; and lobbying activities related to local, regional, state and federal governmental affairs, whether incurred by district staff or through contractual services; and

180 181 f. Management and administration.

In addition to the program areas reported by all water management districts, the South Florida Water Management District shall include in its budget document separate sections on all costs associated with the Everglades Construction Project and the Comprehensive Everglades Restoration Plan.



5. The total estimated amount in the district budget for each area of responsibility listed in subparagraph 4. and for water resource development projects identified in the district's regional water supply plans.

191 6. A description of each new, expanded, reduced, or192 eliminated program.

193 7. The funding sources, including, but not limited to, ad 194 valorem taxes, Surface Water Improvement and Management Program 195 funds, other state funds, federal funds, and user fees and 196 permit fees for each program area.

197 (c) By September 5 of the year in which the budget is 198 submitted, the House and Senate appropriations and appropriate 199 substantive committee chairs may transmit to each district 200 comments and objections to the proposed budgets. Each district 201 governing board shall include a response to such comments and 202 objections in the record of the governing board meeting where 203 final adoption of the budget takes place, and the record of this 204 meeting shall be transmitted to the Executive Office of the 205 Governor, the department, and the chairs of the House and Senate 206 appropriations committees.

207 (e) (f) The Executive Office of the Governor shall annually, 208 on or before December 15, file with the Legislature a report 209 that summarizes its review of the water management districts' 210 tentative budgets and displays the adopted budget allocations by 211 program area. The report must identify the districts that are 212 not in compliance with the reporting requirements of this 213 section. State funds shall be withheld from a water management district that fails to comply with these reporting requirements. 214 215 Section 3. This act shall take effect upon becoming a law.

CONFERENCE COMMITTEE AMENDMENT

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218	And the title is amended as follows:
219	Delete everything before the enacting clause
220	and insert:
221	A bill to be entitled
222	An act relating to water management districts;
223	amending s. 373.503, F.S.; removing obsolete
224	provisions; requiring the Legislature to annually
225	review the preliminary budget and authorized millage
226	rate for each water management district and set the
227	amount of revenue a district may raise through its ad
228	valorem tax authority; providing for the maximum
229	amount of property tax raised by a district to revert
230	to the amount authorized in the prior year if the
231	Legislature fails to set the amount; providing a limit
232	on total ad valorem taxes levied for the 2011-2012
233	fiscal year for each water management district;
234	amending s. 373.536, F.S.; requiring each water
235	management district to provide a monthly financial
236	statement to its governing board; requiring that each
237	district make budget information available to the
238	public through the district's website; revising
239	provisions relating to the development of district
240	budgets and review by the Executive Office of the
241	Governor and Legislative Budget Commission; providing
242	an effective date.