1 A bill to be entitled 2 An act relating to water quality; directing the Department 3 of Environmental Protection to publish a notice of 4 proposed rulemaking by a specified date to revise certain 5 criteria for the state's waterbodies; creating s. 403.066, 6 F.S.; providing for the classification of designated uses 7 of the state's surface waters by human use and aquatic 8 life use; redesignating specified surface water 9 classifications; authorizing the department to adopt 10 rules; providing for effect contingent upon approval of 11 the United States Environmental Protection Agency; providing for the department to adopt a classification 12 system by rule, subject to ratification by the 13 14 Legislature; providing for repeal of the section upon 15 ratification of the department rule; amending ss. 373.199, 16 373.453, 373.4592, 373.461, 380.061, 403.061, 403.086, 403.0882, 403.121, 403.707, and 403.813, F.S.; conforming 17 provisions to changes made by the act; providing an 18 19 effective date. 20 21 Be It Enacted by the Legislature of the State of Florida: 22 23 Section 1. The Department of Environmental Protection is directed to publish a notice of proposed rulemaking no later 24 25 than May 31, 2012, to revise the dissolved oxygen criteria 26 applicable to Florida waterbodies to take into account the 27 variability occurring in nature.

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28 Section 2. Section 403.066, Florida Statutes, is created 29 to read: 30 <u>403.066 Classification of surface waters.-</u> 31 (1) The designated uses for all surface waters of the

32 state shall be classified to include a Human Use and an Aquatic 33 Life Use as follows:

34 (a) Human Uses.-

35 1. Human Use 1 - Protection of potable water supply suitable for human consumption, fish consumption, and full body 36 contact.-This use requires maintaining a level of water quality 37 38 suitable for potable water or intended to be suitable for human 39 consumption after conventional drinking water treatment methods. 40 2. Human Use 2 - Protection of shellfish harvesting for 41 human consumption, fish consumption, and full body contact.-This use requires maintaining a level of water quality that prevents 42 43 unpalatable flavor or accumulation of substances harmful to

44 human health in shellfish tissue.

45 Human Use 3 - Protection of fish consumption and full 3. 46 body contact.-This use requires maintaining a level of water 47 quality that prevents unpalatable flavor or accumulation of 48 substances harmful to human health in fish tissue. Recreational 49 uses may support prolonged and direct contact with the water 50 with minimal risk of water ingestion in quantities sufficient to 51 pose a health hazard. 52 4. Human Use 4 - Protection of fish consumption and 53 incidental human contact.-This use requires maintaining a level 54 of water quality that prevents unpalatable flavor or

55 accumulation of substances harmful to human health in fish

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56	tissue. Recreational uses may result in contact with the water
57	that is incidental or accidental with minimal risk of water
58	ingestion.
59	5. Human Use 5 - Protection of fish consumptionThis use
60	requires maintaining a level of water quality that prevents
61	unpalatable flavor or accumulation of substances harmful to
62	human health in fish tissue. Human contact with the water is
63	limited or restricted due to unsafe physical conditions.
64	6. Human Use 6 - Protection of waters for crop irrigation
65	or consumption by livestock.—This use requires maintaining a
66	level of water quality suitable for consumption of water by
67	livestock or surface water withdrawal for the irrigation of
68	cropland.
69	7. Human Use 7 - Utility and industrial usesThis use
70	requires maintaining a level of water quality suitable for
71	utility and industrial purposes.
72	(b) Aquatic Life Uses
73	1. Aquatic Life Use 1 - Propagation and maintenance of
74	exceptional aquatic communities that approximate the biological
75	structure and function of the natural backgroundUnder this
76	use, natural structural, functional, and taxonomic integrity is
77	preserved or approximated; structure and function are similar to
78	the natural community; and ecosystem level functions are fully
79	maintained.
80	2. Aquatic Life Use 2 - Propagation and maintenance of
81	healthy, well-balanced aquatic communities with minimal
82	deviation of the biological structure and function relative to
83	the natural backgroundUnder this use, overall balanced
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84	distribution of all expected groups of taxa and all ecosystem
85	functions are fully maintained. May have changes in the
86	biological structure as evidenced by the replacement of
87	sensitive taxa by more tolerant taxa.
88	3. Aquatic Life Use 3 - Protection of aquatic communities
89	with moderate deviation of the biological structure and function
90	relative to the natural backgroundUnder this use, changes in
91	the biological structure and function have resulted in an
92	altered aquatic community, a transition between a community
93	characterized by sensitive or expected taxa to one characterized
94	by tolerant taxa has occurred, and biology may be limited due to
95	habitat limitations, hydrologic modifications, physical
96	alterations, or other factors identified by department rule.
97	4. Aquatic Life Use 4 - Protection of aquatic communities
98	with substantial deviation of the biological structure and
99	function relative to the natural backgroundUnder this use,
100	substantial changes in the biological structure and function
101	have resulted in a limited aquatic community, the community
102	consists primarily of tolerant taxa able to survive and
103	propagate under adverse or variable environmental conditions,
104	and biology may be limited due to extreme habitat limitations,
105	hydrologic modifications, physical alterations, or other factors
106	identified by department rule.
107	(2) Unless otherwise specified by department rule, the
108	following surface water classifications are redesignated:
109	(a) Class I is redesignated as Human Use 1/Aquatic Life
110	<u>Use 2.</u>

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111	(b) Class II is redesignated as Human Use 2/Aquatic Life
112	<u>Use 2.</u>
113	(c) Class III is redesignated as Human Use 3/Aquatic Life
114	<u>Use 2.</u>
115	(d) Class IV is redesignated as Human Use 6 and includes
116	the Class IV classification criteria.
117	(e) Class V is redesignated as Human Use 7 and includes
118	the Class V classification criteria.
119	(3) The department may adopt rules to implement this
120	section.
121	(4) This section is effective upon approval of the United
122	States Environmental Protection Agency.
123	(5) If the department determines that changes are
124	necessary to improve the classification system under this
125	section, it shall adopt an updated classification system by
126	rule, which shall be subject to ratification by the Legislature.
127	Upon ratification of the department rule, this section is
128	repealed.
129	Section 3. Paragraph (d) of subsection (4) of section
130	373.199, Florida Statutes, is amended to read:
131	373.199 Florida Forever Water Management District Work
132	Plan
133	(4) The list submitted by the districts shall include,
134	where applicable, the following information for each project:
135	(d) A description of strategies and potential strategies,
136	including improved stormwater management, for restoring or
137	protecting the water body to <u>Human Use 3/Aquatic Life Use 2</u>
138	Class III or better surface water quality status. Such
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139 strategies may utilize alternative technologies for pollutant 140 reduction, such as cost-effective biologically-based, hybrid 141 wetlands/chemical and other innovative nutrient control 142 technologies.

143 Section 4. Paragraph (e) of subsection (2) of section 144 373.453, Florida Statutes, is amended to read:

145 373.453 Surface water improvement and management plans and 146 programs.-

(2) Unless otherwise provided by law, the water management
districts, in cooperation with state agencies, local
governments, and others, may develop surface water improvement
and management plans and programs for the water bodies
identified on the priority lists. Plans developed pursuant to
this subsection shall include, but not be limited to:

(e) A description of strategies and a schedule for related management actions for restoring or protecting the water body to <u>Human Use 3/Aquatic Life Use 2</u> Class III or better, including those needed to help achieve state-adopted total maximum daily loads for the water body;

Section 5. Paragraph (m) of subsection (2) and paragraph (e) of subsection (4) of section 373.4592, Florida Statutes, are amended to read:

161

373.4592 Everglades improvement and management.-

162

(2) DEFINITIONS.-As used in this section:

(m) "Phosphorus criterion" means a numeric interpretation for phosphorus of the <u>Human Use 3/Aquatic Life Use 2</u> Class III narrative nutrient criterion.

166 (4) EVERGLADES PROGRAM.-

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(e) Evaluation of water quality standards.-

The department and the district shall employ all means
 practicable to complete by December 31, 1998, any additional
 research necessary to:

a. Numerically interpret for phosphorus the <u>Human Use</u>
 <u>3/Aquatic Life Use 2</u> Class III narrative nutrient criterion
 necessary to meet water quality standards in the Everglades
 Protection Area; and

b. Evaluate existing water quality standards applicable tothe Everglades Protection Area and EAA canals.

2. 177 In no case shall such phosphorus criterion allow waters 178 in the Everglades Protection Area to be altered so as to cause an imbalance in the natural populations of aquatic flora or 179 180 fauna. The phosphorus criterion shall be 10 parts per billion (ppb) in the Everglades Protection Area in the event the 181 182 department does not adopt by rule such criterion by December 31, 183 2003. However, in the event the department fails to adopt a 184 phosphorus criterion on or before December 31, 2002, any person 185 whose substantial interests would be affected by the rulemaking 186 shall have the right, on or before February 28, 2003, to 187 petition for a writ of mandamus to compel the department to 188 adopt by rule such criterion. Venue for the mandamus action must 189 be Leon County. The court may stay implementation of the 10 190 parts per billion (ppb) criterion during the pendency of the mandamus proceeding upon a demonstration by the petitioner of 191 irreparable harm in the absence of such relief. The department's 192 phosphorus criterion, whenever adopted, shall supersede the 10 193 194 parts per billion (ppb) criterion otherwise established by this

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195 section, but shall not be lower than the natural conditions of 196 the Everglades Protection Area and shall take into account 197 spatial and temporal variability. The department's rule adopting 198 a phosphorus criterion may include moderating provisions during 199 the implementation of the initial phase of the Long-Term Plan authorizing discharges based upon BAPRT providing net 200 201 improvement to impacted areas. Discharges to unimpacted areas 202 may also be authorized by moderating provisions, which shall 203 require BAPRT, and which must be based upon a determination by 204 the department that the environmental benefits of the discharge 205 clearly outweigh potential adverse impacts and otherwise comply 206 with antidegradation requirements. Moderating provisions 207 authorized by this section shall not extend beyond December 2016 208 unless further authorized by the Legislature pursuant to 209 paragraph (3)(d).

210 3. The department shall use the best available information 211 to define relationships between waters discharged to, and the 212 resulting water quality in, the Everglades Protection Area. The 213 department or the district shall use these relationships to 214 establish discharge limits in permits for discharges into the 215 EAA canals and the Everglades Protection Area necessary to 216 prevent an imbalance in the natural populations of aquatic flora 217 or fauna in the Everglades Protection Area, and to provide a net improvement in the areas already impacted. During the 218 implementation of the initial phase of the Long-Term Plan, 219 220 permits issued by the department shall be based on BAPRT and shall include technology-based effluent limitations consistent 221 222 with the Long-Term Plan. Compliance with the phosphorus

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223 criterion shall be based upon a long-term geometric mean of 224 concentration levels to be measured at sampling stations 225 recognized from the research to be reasonably representative of 226 receiving waters in the Everglades Protection Area, and so 227 located so as to assure that the Everglades Protection Area is 228 not altered so as to cause an imbalance in natural populations 229 of aquatic flora and fauna and to assure a net improvement in 230 the areas already impacted. For the Everglades National Park and 231 the Arthur R. Marshall Loxahatchee National Wildlife Refuge, the 232 method for measuring compliance with the phosphorus criterion 233 shall be in a manner consistent with Appendices A and B, 234 respectively, of the settlement agreement dated July 26, 1991, 235 entered in case No. 88-1886-Civ-Hoeveler, United States District 236 Court for the Southern District of Florida, that recognizes and 237 provides for incorporation of relevant research.

238 4. The department's evaluation of any other water quality 239 standards must include the department's antidegradation 240 standards and EAA canal classifications. In recognition of the 241 special nature of the conveyance canals of the EAA, as a 242 component of the classification process, the department is 243 directed to formally recognize by rulemaking existing actual 244 beneficial uses of the conveyance canals in the EAA. This shall 245 include recognition of the Human Use 3/Aquatic Life Use 2 Class III designated uses of recreation, propagation and maintenance 246 of a healthy, well-balanced population of fish and wildlife, the 247 248 integrated water management purposes for which the Central and Southern Florida Flood Control Project was constructed, flood 249 250 control, conveyance of water to and from Lake Okeechobee for

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251 urban and agricultural water supply, Everglades hydroperiod252 restoration, conveyance of water to the STAs, and navigation.

253 Section 6. Paragraph (b) of subsection (1) and paragraph 254 (b) of subsection (2) of section 373.461, Florida Statutes, are 255 amended to read:

256

373.461 Lake Apopka improvement and management.-

257

(1) FINDINGS AND INTENT.-

(b) Technical studies have determined that substantial reductions in or elimination of phosphorus in farm discharges to Lake Apopka will be necessary in order to improve water quality and restore the lake to <u>Human Use 3/Aquatic Life Use 2</u> Class III standards.

263

269

(2) DEFINITIONS.-As used in this section:

(b) "Phosphorus criterion" means a numeric interpretation
 for phosphorus of the <u>Human Use 3/Aquatic Life Use 2</u> Class III
 narrative nutrient criterion.

267 Section 7. Paragraph (a) of subsection (3) of section 268 380.061, Florida Statutes, is amended to read:

380.061 The Florida Quality Developments program.-

(3) (a) To be eligible for designation under this program, the developer shall comply with each of the following requirements if applicable to the site of a qualified development:

1. Donate or enter into a binding commitment to donate the fee or a lesser interest sufficient to protect, in perpetuity, the natural attributes of the types of land listed below. In lieu of this requirement, the developer may enter into a binding commitment that runs with the land to set aside such areas on

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the property, in perpetuity, as open space to be retained in a natural condition or as otherwise permitted under this subparagraph. Under the requirements of this subparagraph, the developer may reserve the right to use such areas for passive recreation that is consistent with the purposes for which the land was preserved.

285 Those wetlands and water bodies throughout the state a. 286 which would be delineated if the provisions of s. 373.4145(1)(b) 287 were applied. The developer may use such areas for the purpose 288 of site access, provided other routes of access are unavailable 289 or impracticable; may use such areas for the purpose of 290 stormwater or domestic sewage management and other necessary 291 utilities if such uses are permitted pursuant to chapter 403; or 292 may redesign or alter wetlands and water bodies within the 293 jurisdiction of the Department of Environmental Protection which 294 have been artificially created if the redesign or alteration is 295 done so as to produce a more naturally functioning system.

b. Active beach or primary and, where appropriate,
secondary dunes, to maintain the integrity of the dune system
and adequate public accessways to the beach. However, the
developer may retain the right to construct and maintain
elevated walkways over the dunes to provide access to the beach.

301 c. Known archaeological sites determined to be of
 302 significance by the Division of Historical Resources of the
 303 Department of State.

304 d. Areas known to be important to animal species
305 designated as endangered or threatened by the United States Fish
306 and Wildlife Service or by the Fish and Wildlife Conservation

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307 Commission, for reproduction, feeding, or nesting; for traveling 308 between such areas used for reproduction, feeding, or nesting; 309 or for escape from predation.

e. Areas known to contain plant species designated as
endangered by the Department of Agriculture and Consumer
Services.

313 2. Produce, or dispose of, no substances designated as 314 hazardous or toxic substances by the United States Environmental 315 Protection Agency, the Department of Environmental Protection, 316 or the Department of Agriculture and Consumer Services. This 317 subparagraph does not apply to the production of these 318 substances in nonsignificant amounts as would occur through 319 household use or incidental use by businesses.

320 3. Participate in a downtown reuse or redevelopment321 program to improve and rehabilitate a declining downtown area.

4. Incorporate no dredge and fill activities in, and no stormwater discharge into, waters designated as <u>Human Use</u> <u>2/Aquatic Life Use 2</u> Class II, aquatic preserves, or Outstanding Florida Waters, except as permitted pursuant to s. 403.813(1), and the developer demonstrates that those activities meet the standards under <u>Human Use 2/Aquatic Life Use 2</u> Class II waters, Outstanding Florida Waters, or aquatic preserves, as applicable.

5. Include open space, recreation areas, Florida-friendly landscaping as defined in s. 373.185, and energy conservation and minimize impermeable surfaces as appropriate to the location and type of project.

333 6. Provide for construction and maintenance of all onsite334 infrastructure necessary to support the project and enter into a

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335 binding commitment with local government to provide an 336 appropriate fair-share contribution toward the offsite impacts 337 that the development will impose on publicly funded facilities 338 and services, except offsite transportation, and condition or 339 phase the commencement of development to ensure that public 340 facilities and services, except offsite transportation, are 341 available concurrent with the impacts of the development. For 342 the purposes of offsite transportation impacts, the developer 343 shall comply, at a minimum, with the standards of the state land 344 planning agency's development-of-regional-impact transportation 345 rule, the approved strategic regional policy plan, any 346 applicable regional planning council transportation rule, and 347 the approved local government comprehensive plan and land 348 development regulations adopted pursuant to part II of chapter 349 163.

350 7. Design and construct the development in a manner that 351 is consistent with the adopted state plan, the applicable 352 strategic regional policy plan, and the applicable adopted local 353 government comprehensive plan.

354 Section 8. Subsection (29) of section 403.061, Florida 355 Statutes, is amended to read:

356 403.061 Department; powers and duties.—The department 357 shall have the power and the duty to control and prohibit 358 pollution of air and water in accordance with the law and rules 359 adopted and promulgated by it and, for this purpose, to:

360 (29) Adopt by rule special criteria to protect <u>Human Use</u> 361 <u>2/Aquatic Life Use 2</u> Class II and <u>Human Use 3/Aquatic Life Use 2</u> 362 Class III shellfish harvesting waters. Such rules may include Page 13 of 18

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363 special criteria for approving docking facilities that have 10 364 or fewer slips if the construction and operation of such 365 facilities will not result in the closure of shellfish waters. 366 367 The department shall implement such programs in conjunction with 368 its other powers and duties and shall place special emphasis on 369 reducing and eliminating contamination that presents a threat to 370 humans, animals or plants, or to the environment. 371 Section 9. Paragraph (b) of subsection (7) of section 403.086, Florida Statutes, is amended to read: 372

373 403.086 Sewage disposal facilities; advanced and secondary 374 waste treatment.-

(7)

375

376 (b) Notwithstanding any other provisions of this chapter 377 or chapter 373, backup discharges of reclaimed water meeting the 378 standards as set forth in subsection (4) shall be presumed to be 379 allowable and shall be permitted in all waters in the state at a 380 reasonably accessible point where such discharge results in 381 minimal negative impact. Wet weather discharges as provided in 382 s. 2(3)(c), chapter 90-262, Laws of Florida, shall include 383 backup discharges as provided in this section. The presumption 384 of the allowability of a backup discharge may be overcome only 385 by a demonstration that one or more of the following conditions 386 is present:

The discharge will be to an Outstanding Florida Water,
 except as provided in chapter 90-262, Laws of Florida;

389 2. The discharge will be to <u>Human Use 1/Aquatic Life Use 2</u>
 390 Class I or <u>Human Use 2/Aquatic Life Use 2</u> Class II waters;

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391 3. The increased volume of fresh water contributed by a 392 backup discharge will seriously alter the natural freshwater to 393 saltwater balance of receiving waters after reasonable 394 opportunity for mixing;

395 4. The discharge will be to a water body having a 396 pollutant load reduction goal established by a water management 397 district or the department, and the discharge will cause or 398 contribute to a violation of the established goal;

399 5. The discharge fails to meet the requirements of the400 antidegradation policy contained in department rules; or

401 6. The discharge will be to waters that the department
402 determines require more stringent nutrient limits than those set
403 forth in subsection (4).

404 Section 10. Paragraph (b) of subsection (6) of section 405 403.0882, Florida Statutes, is amended to read:

406

403.0882 Discharge of demineralization concentrate.-

407 (6) This subsection applies only to small water utility408 businesses.

409 (b) The presumption in paragraph (a) may be overcome only
410 by a demonstration that one or more of the following conditions
411 is present:

412 1. The discharge will be made directly into an Outstanding 413 Florida Water, except as provided in chapter 90-262, Laws of 414 Florida;

415 2. The discharge will be made directly to <u>Human Use</u> 416 <u>1/Aquatic Life Use 2</u> Class I or <u>Human Use 2/Aquatic Life Use 2</u> 417 Class II waters;

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3. The discharge will be made to a water body having a $\operatorname{Page}15\,of\,18$
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424

419 total maximum daily load established by the department and the 420 discharge will cause or contribute to a violation of the 421 established load;

422 4. The discharge fails to meet the requirements of the 423 antidegradation policy contained in the department rules;

5. The discharge will be made to a sole-source aquifer;

425 6. The discharge fails to meet applicable surface water426 and groundwater quality standards; or

427 7. The results of any toxicity test performed by the 428 applicant under paragraph (d) or by the department indicate that 429 the discharge does not meet toxicity requirements at the 430 boundary of the mixing zone under subparagraph (a)2.

431 Section 11. Paragraphs (c) of subsection (3) of section
432 403.121, Florida Statutes, is amended to read:

433 403.121 Enforcement; procedure; remedies.—The department 434 shall have the following judicial and administrative remedies 435 available to it for violations of this chapter, as specified in 436 s. 403.161(1).

437 (3) Except for violations involving hazardous wastes,
438 asbestos, or underground injection, administrative penalties
439 must be calculated according to the following schedule:

(c) For a dredge and fill or stormwater violation, the department shall assess a penalty of \$1,000 for unpermitted or unauthorized dredging or filling or unauthorized construction of a stormwater management system against the person or persons responsible for the illegal dredging or filling, or unauthorized construction of a stormwater management system plus \$2,000 if the dredging or filling occurs in an aquatic preserve,

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447 Outstanding Florida Water, conservation easement, or Human Use 448 1/Aquatic Life Use 2 Class I or Human Use 2/Aquatic Life Use 2 449 Class II surface water, plus \$1,000 if the area dredged or 450 filled is greater than one-quarter acre but less than or equal 451 to one-half acre, and plus \$1,000 if the area dredged or filled 452 is greater than one-half acre but less than or equal to one 453 acre. The administrative penalty schedule shall not apply to a 454 dredge and fill violation if the area dredged or filled exceeds 455 one acre. The department retains the authority to seek the 456 judicial imposition of civil penalties for all dredge and fill 457 violations involving more than one acre. The department shall 458 assess a penalty of \$3,000 for the failure to complete required mitigation, failure to record a required conservation easement, 459 460 or for a water quality violation resulting from dredging or filling activities, stormwater construction activities or 461 462 failure of a stormwater treatment facility. For stormwater 463 management systems serving less than 5 acres, the department 464 shall assess a penalty of \$2,000 for the failure to properly or 465 timely construct a stormwater management system. In addition to 466 the penalties authorized in this subsection, the department 467 shall assess a penalty of \$5,000 per violation against the 468 contractor or agent of the owner or tenant that conducts 469 unpermitted or unauthorized dredging or filling. For purposes of 470 this paragraph, the preparation or signing of a permit application by a person currently licensed under chapter 471 to 471 practice as a professional engineer shall not make that person 472 473 an agent of the owner or tenant. Section 12. Subsection (5) of section 403.707, Florida

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475 Statutes, is amended to read:

476 403.707 Permits.-

477 The department may not issue a construction permit (5) 478 pursuant to this part for a new solid waste landfill within 479 3,000 feet of Human Use 1/Aquatic Life Use 2 Class I surface 480 waters.

481 Section 13. Paragraph (m) of subsection (1) of section 482 403.813, Florida Statutes, is amended to read:

483

403.813 Permits issued at district centers; exceptions.-

484 A permit is not required under this chapter, chapter (1)485 373, chapter 61-691, Laws of Florida, or chapter 25214 or 486 chapter 25270, 1949, Laws of Florida, for activities associated 487 with the following types of projects; however, except as 488 otherwise provided in this subsection, nothing in this 489 subsection relieves an applicant from any requirement to obtain 490 permission to use or occupy lands owned by the Board of Trustees 491 of the Internal Improvement Trust Fund or any water management 492 district in its governmental or proprietary capacity or from 493 complying with applicable local pollution control programs 494 authorized under this chapter or other requirements of county 495 and municipal governments:

496 (m) The installation of subaqueous transmission and 497 distribution lines laid on, or embedded in, the bottoms of waters in the state, except in Human Use 1/Aquatic Life Use 2 498 499 Class I and Human Use 2/Aquatic Life Use 2 Class II waters and aquatic preserves, provided no dredging or filling is necessary. 500 Section 14. This act shall take effect July 1, 2011.

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