

The Florida Senate
BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

Prepared By: The Professional Staff of the Budget Committee

BILL: CS/SB 520

INTRODUCER: Military Affairs, Space, and Domestic Security Committee and Senator Bennett

SUBJECT: State Memorials

DATE: April 8, 2011 **REVISED:** _____

	ANALYST	STAFF DIRECTOR	REFERENCE	ACTION
1.	<u>Fleming</u>	<u>Carter</u>	<u>MS</u>	<u>Fav/CS</u>
2.	<u>Mason</u>	<u>Roberts</u>	<u>GO</u>	<u>Fav/CS</u>
3.	<u>Hansen</u>	<u>Meyer, C.</u>	<u>BC</u>	<u>Pre-meeting</u>
4.	_____	_____	_____	_____
5.	_____	_____	_____	_____
6.	_____	_____	_____	_____

Please see Section VIII. for Additional Information:

A. COMMITTEE SUBSTITUTE..... Statement of Substantial Changes

B. AMENDMENTS..... Technical amendments were recommended

Amendments were recommended

Significant amendments were recommended

I. Summary:

This bill creates the Florida Veterans Hall of Fame (Hall of Fame), which is to be administered by the Department of Veterans' Affairs (DVA). This bill directs the Department of Management Services (DMS) to set aside an area for the Hall of Fame inside the Capitol Building adjacent to the existing Medal of Honor Wall on the Plaza Level. DMS must consult with DVA regarding the design and theme of the area.

This bill has no fiscal impact on state or local government. According to the DVA, the Florida Veterans Foundation, a 501(c)(3) organization, has indicated it will be responsible for initial and ongoing operation and maintenance costs of the Hall of Fame.

This bill creates section 265.003 of the Florida Statutes.

II. Present Situation:

Veterans in Florida

Florida has the third largest population of veterans in the nation with more than 1.6 million.¹ Only California and Texas have larger populations of veterans. Florida has more than 189,000 veterans from World War II, the largest number in the nation. In addition, more than 192,000 Operation Enduring Freedom, Operation Iraqi Freedom, and Operation New Dawn service members and veterans claim Florida as their home of record.

Veterans Halls of Fame in Other States

Four other states have Veterans Halls of Fame: Ohio, Arizona, Connecticut, and New York. The primary goals for this type of Hall of Fame appear to be recognizing the post-military achievements of outstanding veterans and spotlighting the contributions of veterans to their communities, states and nation.

Ohio's Veterans Hall of Fame was established in 1992.² Since its inception, more than 400 veterans have been inducted.³ A committee of veterans serves as advisors and selects approximately 20 inductees annually from nominations solicited from all citizens of Ohio throughout the year.

Arizona's Veterans Hall of Fame, created in 2001, is an extension of the Hall of Fame created by the Arizona Department of the Disabled American Veterans in 1978.⁴ Since the inception in 2001, 223 veterans have been inducted. A committee of veterans serves as advisors and selects inductees annually from nominations solicited from all veterans' organizations and citizens of Arizona throughout the year.

Connecticut's Hall of Fame was created by an Executive Order by Governor M. Jodi Rell in 2005.⁵ As of December 2010, 51 veterans had been inducted. An Executive Committee, comprised of the Commissioner of the state's Department of Veterans' Affairs, Adjutant General of the Connecticut National Guard, three appointees selected by the Governor, and two appointees from the legislative branch, reviews nominations and submits recommendations for induction to the Governor.⁶

¹ Florida Department of Veterans' Affairs. 2009-10 Annual Report. Available at: http://www.floridavets.org/pdf/ann_rprt_10.pdf

² Ohio Veterans' Hall of Fame. *History*. Available at: http://dvs.ohio.gov/veterans_hall_of_fame/history.aspx. Site last visited March 31, 2011.

³ Ohio Veterans' Hall of Fame. *Inductees*. Available at: http://dvs.ohio.gov/veterans_hall_of_fame/inductees.aspx. Site last visited March 31, 2011.

⁴ Arizona Veterans Hall of Fame Society. *History*. Available at: http://www.avhof.org/content.aspx?page_id=22&club_id=501042&module_id=20188. Site last visited March 31, 2011.

⁵ Connecticut Veterans Hall of Fame. *History* (Updated December 2010), Available at: http://www.ct.gov/ctva/lib/ctva/THE_CONNECTICUT_VETERANS_HALL_OF_FAME.pdf Site last visited March 31, 2011.

⁶ Connecticut Veterans' Hall of Fame Nomination Packet (Class of 2011), Available at: http://www.ct.gov/ctva/lib/ctva/veterans_hall_of_fame_nomination_packet_2011.pdf. Site last visited March 31, 2011.

New York's Hall of Fame was created in 2005.⁷ The law provided for the creation of an 18 member New York State Veterans' Hall of Fame Council, whose purpose was to establish a permanent Veterans' Hall of Fame and a traveling exhibit, as well as promulgate the rules and regulations for the operation of the Veterans' Hall of Fame, including the manner of choosing nominees for induction and inductees. The council was directed to complete its work within three years. It appears that New York is not utilizing the Hall of Fame format found in its laws; however, the New York State Senate does have a Hall of Fame program to recognize outstanding veterans.⁸

Halls of Fame in Florida

The Legislature has established Halls of Fame in Florida. Examples of Halls of Fame previously created include the Florida Civil Rights Hall of Fame,⁹ Florida Women's Hall of Fame,¹⁰ Florida Artists Hall of Fame,¹¹ Florida Educator Hall of Fame,¹² and Florida Sports Hall of Fame.¹³

III. Effect of Proposed Changes:

This bill creates the Florida Veterans Hall of Fame (Hall of Fame). The Hall of Fame is to be administered by the Department of Veterans' Affairs (DVA). This bill directs the Department of Management Services (DMS) to set aside an area on the Plaza Level of the Capitol Building along the northeast front wall for the Hall of Fame. DMS must consult with DVA regarding the design and theme of the area.

DVA must annually accept nominations for persons to be considered for the Hall of Fame and transmit its recommendations to the Governor and the Cabinet, who will select the nominees to be inducted. Each veteran selected will have his or her name placed on a plaque in the Hall of Fame.

DVA is to give preference to veterans who:

- Were born in Florida or adopted Florida as their home state or base of operation; and,
- Have made a significant contribution to Florida in civic, business, public service, or other pursuits.

DVA may establish selection criteria, time periods for acceptance of nominations, the process for selecting nominees, and a formal induction ceremony to coincide with the annual commemoration of Veterans' Day. The initial nomination review committee shall be chaired by Col. Bruce J. Host, USAF, Ret., in cooperation with the Florida Veterans Foundation.

⁷ The provisions may be found in New York's Executive Laws, Article 17 § 365. See Laws of New York – search results for “Veterans Hall of Fame”, available at: <http://public.leginfo.state.ny.us/LAWSSEAF.cgi?QUERYTYPE=LAWS+&QUERYDATA=+&LIST=SEA+&BROWSER=EXPLORER+&TOKEN=49253296+&TARGET=VIEW>. Site last visited March 31, 2011.

⁸ New York State . Senate Veterans' Hall of Fame. Available at <http://www.nysenate.gov/veterans-hall-of-fame>. Site last accessed March 31, 2011.

⁹ Section 760.065, F.S.

¹⁰ Section 265.001, F.S.

¹¹ Section 265.2865, F.S.

¹² Chapter 98-281, s. 13, Laws of Florida; s. 231.63, F.S. (1998 Supp.).

¹³ Section 15.051, F.S.

This bill states that the Hall of Fame will not require the appropriation of state funds. The Florida Veterans Foundation, DVA's Direct Support Organization, has indicated it will be responsible for the initial and ongoing operation and maintenance costs of the Hall of Fame.

This bill provides an effective date of July 1, 2011.

IV. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

The provisions of this bill have no impact on municipalities and the counties under the requirements of Article VII, Section 18 of the Florida Constitution.

B. Public Records/Open Meetings Issues:

The provisions of this bill have no impact on public records or open meetings issues under the requirements of Article I, Section 24(a) and (b) of the Florida Constitution one.

C. Trust Funds Restrictions:

The provisions of this bill have no impact on the trust fund restrictions under the requirements of Article III, Subsection 19(f) of the Florida Constitution one.

V. Fiscal Impact Statement:

A. Tax/Fee Issues:

None.

B. Private Sector Impact:

None.

C. Government Sector Impact:

According to the DVA, the Florida Veterans Foundation, a 501(c)(3) organization, has indicated it will be responsible for initial and ongoing operation and maintenance costs of the Hall of Fame. The Department of Management Services has stated there is no fiscal impact to their agency.

VI. Technical Deficiencies:

None.

VII. Related Issues:

None.

VIII. Additional Information:

- A. **Committee Substitute – Statement of Substantial Changes:**
(Summarizing differences between the Committee Substitute and the prior version of the bill.)

CS by Governmental Oversight and Accountability on April 5, 2011:

Adds that Col. Bruce J. Host, USAF, Ret., in cooperation with the Florida Veterans Foundation, will chair the initial nomination review committee.

CS by Military Affairs, Space, and Domestic Security on March 17, 2011:

Removes the requirement for the Department of Management Services to set aside an area of the Plaza Level of the Capitol Building adjacent to the existing Medal of Honor Wall and directs them to set aside an area along the northeast front wall instead.

- B. **Amendments:**

None.