1 A bill to be entitled 2 An act relating to public lodging and food service 3 establishments; providing a short title; amending s. 4 509.144, F.S.; revising definitions; providing additional 5 penalties for the offense of unlawfully distributing 6 handbills in a public lodging establishment; specifying 7 that certain items used in committing such offense are 8 subject to seizure and forfeiture under the Florida 9 Contraband Forfeiture Act; creating s. 901.1503, F.S.; 10 authorizing a law enforcement officer to give a notice to 11 appear to a person without a warrant when there is probable cause to believe the person violated s. 509.144, 12 F.S., and the owner or manager of the public lodging 13 14 establishment and one additional affiant sign an affidavit 15 containing information supporting the determination of 16 probable cause; amending s. 932.701, F.S.; revising the definition of the term "contraband article"; amending s. 17 509.013, F.S.; excluding nonprofit organizations operating 18 19 facilities providing certain housing from the definition of the term "public lodging establishment"; amending s. 20 21 509.032, F.S.; conforming provisions to changes made by 22 the act; revising authority preempted to the state with 23 regard to regulation of public lodging establishments and 24 public food service establishments; prohibiting local 25 governments from regulating, restricting, or prohibiting 26 vacation rentals based solely on their classification or 27 use; providing an exception; amending ss. 509.221 and 28 509.241, F.S.; conforming provisions to changes made by Page 1 of 19

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29 the act; amending s. 509.242, F.S.; providing that public lodging establishments formerly classified as resort 30 31 condominiums and resort dwellings are classified as 32 vacation rentals; defining the term "vacation rental"; amending s. 509.251, F.S.; conforming provisions to 33 34 changes made by the act; amending s. 509.261, F.S.; 35 revising penalties for operating a public lodging 36 establishment or public food service establishment without 37 a valid license; amending s. 509.291, F.S.; revising 38 membership of the advisory council of the Division of 39 Hotels and Restaurants of the Department of Business and Professional Regulation; requiring the Florida Vacation 40 Rental Managers Association to designate a member to serve 41 42 on the advisory council; amending ss. 381.008 and 386.203, 43 F.S.; conforming provisions to changes made by the act; 44 providing that specified portions of this act do not affect or impede specified statutory provisions or any 45 protection or right guaranteed by the Second Amendment to 46 47 the United States Constitution; providing effective dates. 48 49 Be It Enacted by the Legislature of the State of Florida: 50 51 Section 1. This act may be cited as the "Tourist Safety 52 Act of 2011." Section 509.144, Florida Statutes, is amended 53 Section 2. 54 to read: 55 509.144 Prohibited handbill distribution in a public 56 lodging establishment; penalties.-

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57 As used in this section, the term: (1)58 (a) "Handbill" means a flier, leaflet, pamphlet, or other 59 written material that advertises, promotes, or informs persons 60 about a person an individual, business, company, or food service 61 establishment $_{\tau}$ but does shall not include employee 62 communications permissible under the National Labor Relations 63 Act, other communications protected by the First Amendment to the United States Constitution, or communications that relate to 64 the public health, safety, or welfare that are distributed by a 65 federal, state, or local governmental entity or a public or 66 67 private utility. 68 "Without permission" means without the expressed (b) 69

73 (c) "At or in a public lodging establishment" means any 74 property under the sole ownership or control of a public lodging 75 establishment.

(2) Any <u>person</u> individual, agent, contractor, or volunteer who is acting on behalf of <u>a person</u> an individual, business, company, or food service establishment and who, without permission, delivers, distributes, or places, or attempts to deliver, distribute, or place, a handbill at or in a public lodging establishment commits a misdemeanor of the first degree, punishable as provided in s. 775.082 or s. 775.083.

(3) Any person who, without permission, directs another
 person to deliver, distribute, or place, or attempts to deliver,

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distribute, or place, a handbill at or in a public lodging establishment commits a misdemeanor of the first degree, punishable as provided in s. 775.082 or s. 775.083. Any person sentenced under this subsection shall be ordered to pay a minimum fine of \$500 in addition to any other penalty imposed by the court.

91 (4) In addition to any other penalty imposed by the court, 92 a person who violates subsection (2) or subsection (3):

93 (a) A second time shall be ordered to pay a minimum fine 94 of \$2,000.

95 (b) A third or subsequent time shall be ordered to pay a 96 minimum fine of \$3,000.

97 <u>(5)(4)</u> For purposes of this section, a public lodging 98 establishment that intends to prohibit advertising or 99 solicitation, as described in this section, at or in such 100 establishment must comply with the following requirements when 101 posting a sign prohibiting such solicitation or advertising:

(a) There must appear prominently on any sign referred to
in this subsection, in letters of not less than 2 inches in
height, the terms "no advertising" or "no solicitation" or terms
that indicate the same meaning.

106

(b) The sign must be posted conspicuously.

(c) If the main office of the public lodging establishment is immediately accessible by entering the office through a door from a street, parking lot, grounds, or other area outside such establishment, the sign must be placed on a part of the main office, such as a door or window, and the sign must face the street, parking lot, grounds, or other area outside such

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113 establishment.

(d) If the main office of the public lodging establishment is not immediately accessible by entering the office through a door from a street, parking lot, grounds, or other area outside such establishment, the sign must be placed in the immediate vicinity of the main entrance to such establishment, and the sign must face the street, parking lot, grounds, or other area outside such establishment.

121 (6) Any personal property, including, but not limited to, any vehicle of any kind, item, object, tool, device, weapon, 122 123 machine, money, security, book, or record, that is used or 124 attempted to be used as an instrumentality in the commission of, 125 or in aiding and abetting in the commission of, a person's third 126 or subsequent violation of this section, whether or not comprising an element of the offense, is subject to seizure and 127 128 forfeiture under the Florida Contraband Forfeiture Act.

129 Section 3. Section 901.1503, Florida Statutes, is created 130 to read:

131 901.1503 When notice to appear by officer without warrant 132 is lawful.-A law enforcement officer may give a notice to appear 133 to a person without a warrant when the officer has determined 134 that he or she has probable cause to believe that a violation of 135 s. 509.144 has been committed and the owner or manager of the 136 public lodging establishment in which the violation occurred and 137 one additional affiant sign an affidavit containing information 138 that supports the officer's determination of probable cause. 139 Section 4. Paragraph (a) of subsection (2) of section 140 932.701, Florida Statutes, is amended to read:

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141 932.701 Short title; definitions.-

142 (2) As used in the Florida Contraband Forfeiture Act:

143

(a) "Contraband article" means:

144 Any controlled substance as defined in chapter 893 or 1. 145 any substance, device, paraphernalia, or currency or other means 146 of exchange that was used, was attempted to be used, or was 147 intended to be used in violation of any provision of chapter 893, if the totality of the facts presented by the state is 148 149 clearly sufficient to meet the state's burden of establishing 150 probable cause to believe that a nexus exists between the 151 article seized and the narcotics activity, whether or not the 152 use of the contraband article can be traced to a specific 153 narcotics transaction.

154 2. Any gambling paraphernalia, lottery tickets, money,
155 currency, or other means of exchange which was used, was
156 attempted, or intended to be used in violation of the gambling
157 laws of the state.

3. Any equipment, liquid or solid, which was being used,
is being used, was attempted to be used, or intended to be used
in violation of the beverage or tobacco laws of the state.

4. Any motor fuel upon which the motor fuel tax has notbeen paid as required by law.

5. Any personal property, including, but not limited to, any vessel, aircraft, item, object, tool, substance, device, weapon, machine, vehicle of any kind, money, securities, books, records, research, negotiable instruments, or currency, which was used or was attempted to be used as an instrumentality in the commission of, or in aiding or abetting in the commission

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169 of, any felony, whether or not comprising an element of the 170 felony, or which is acquired by proceeds obtained as a result of 171 a violation of the Florida Contraband Forfeiture Act.

6. Any real property, including any right, title, leasehold, or other interest in the whole of any lot or tract of land, which was used, is being used, or was attempted to be used as an instrumentality in the commission of, or in aiding or abetting in the commission of, any felony, or which is acquired by proceeds obtained as a result of a violation of the Florida Contraband Forfeiture Act.

179 7. Any personal property, including, but not limited to, 180 equipment, money, securities, books, records, research, 181 negotiable instruments, currency, or any vessel, aircraft, item, 182 object, tool, substance, device, weapon, machine, or vehicle of 183 any kind in the possession of or belonging to any person who 184 takes aquaculture products in violation of s. 812.014(2)(c).

185 8. Any motor vehicle offered for sale in violation of s.186 320.28.

187 9. Any motor vehicle used during the course of committing188 an offense in violation of s. 322.34(9)(a).

189 10. Any photograph, film, or other recorded image, 190 including an image recorded on videotape, a compact disc, 191 digital tape, or fixed disk, that is recorded in violation of s. 192 810.145 and is possessed for the purpose of amusement, 193 entertainment, sexual arousal, gratification, or profit, or for 194 the purpose of degrading or abusing another person.

195 11. Any real property, including any right, title,196 leasehold, or other interest in the whole of any lot or tract of

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197 land, which is acquired by proceeds obtained as a result of 198 Medicaid fraud under s. 409.920 or s. 409.9201; any personal 199 property, including, but not limited to, equipment, money, 200 securities, books, records, research, negotiable instruments, or 201 currency; or any vessel, aircraft, item, object, tool, 202 substance, device, weapon, machine, or vehicle of any kind in 203 the possession of or belonging to any person which is acquired 204 by proceeds obtained as a result of Medicaid fraud under s. 205 409.920 or s. 409.9201. 12. Any personal property, including, but not limited to, 206 any vehicle of any kind, item, object, tool, device, weapon, 207 208 machine, money, security, book, or record, that is used or 209 attempted to be used as an instrumentality in the commission of, 210 or in aiding and abetting in the commission of, a person's third or subsequent violation of s. 509.144, whether or not comprising 211 212 an element of the offense. 213 Section 5. Paragraph (b) of subsection (4) of section

214 509.013, Florida Statutes, is amended to read:

215 509.013 Definitions.—As used in this chapter, the term:216 (4)

(b) The following are excluded from the definitions in paragraph (a):

219 1. Any dormitory or other living or sleeping facility 220 maintained by a public or private school, college, or university 221 for the use of students, faculty, or visitors;

222 2. Any facility certified or licensed and regulated by the
223 Agency for Health Care Administration or the Department of
224 Children and Family Services or other similar place regulated

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225 under s. 381.0072;

3. Any place renting four rental units or less, unless the rental units are advertised or held out to the public to be places that are regularly rented to transients;

229 Any unit or group of units in a condominium, 4. 230 cooperative, or timeshare plan and any individually or 231 collectively owned one-family, two-family, three-family, or 232 four-family dwelling house or dwelling unit that is rented for 233 periods of at least 30 days or 1 calendar month, whichever is less, and that is not advertised or held out to the public as a 234 place regularly rented for periods of less than 1 calendar 235 236 month, provided that no more than four rental units within a 237 single complex of buildings are available for rent;

238 5. Any migrant labor camp or residential migrant housing
239 permitted by the Department of Health; under ss. 381.008240 381.00895; and

Any establishment inspected by the Department of Healthand regulated by chapter 513; and

243 <u>7. Any nonprofit organization that operates a facility</u> 244 providing housing only to patients, patients' families, and 245 patients' caregivers and not to the general public.

246 Section 6. Effective upon this act becoming a law, 247 paragraph (a) of subsection (2) and subsection (7) of section 248 509.032, Florida Statutes, are amended to read:

249 509.032 Duties.-

250 (2) INSPECTION OF PREMISES.-

(a) The division has responsibility and jurisdiction for
 all inspections required by this chapter. The division has
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253 responsibility for quality assurance. Each licensed 254 establishment shall be inspected at least biannually, except for 255 transient and nontransient apartments, which shall be inspected 256 at least annually, and shall be inspected at such other times as 257 the division determines is necessary to ensure the public's 258 health, safety, and welfare. The division shall establish a 259 system to determine inspection frequency. Public lodging units 260 classified as vacation rentals resort condominiums or resort 261 dwellings are not subject to this requirement, but shall be made 262 available to the division upon request. If, during the 263 inspection of a public lodging establishment classified for 264 renting to transient or nontransient tenants, an inspector identifies vulnerable adults who appear to be victims of 265 266 neglect, as defined in s. 415.102, or, in the case of a building 267 that is not equipped with automatic sprinkler systems, tenants 268 or clients who may be unable to self-preserve in an emergency, 269 the division shall convene meetings with the following agencies 270 as appropriate to the individual situation: the Department of 271 Health, the Department of Elderly Affairs, the area agency on 272 aging, the local fire marshal, the landlord and affected tenants 273 and clients, and other relevant organizations, to develop a plan 274 which improves the prospects for safety of affected residents 275 and, if necessary, identifies alternative living arrangements 276 such as facilities licensed under part II of chapter 400 or 277 under chapter 429.

278

(7) PREEMPTION AUTHORITY.-

279 (a) The regulation of public lodging establishments and 280 public food service establishments, including, but not limited Page 10 of 19

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281	to, the inspection of public lodging establishments and public
282	food service establishments for compliance with the sanitation
283	standards, inspections, adopted under this section, and the
284	regulation of food safety protection standards for required
285	training and testing of food service establishment personnel <u>,</u>
286	and matters related to the nutritional content and marketing of
287	foods offered in such establishments, is are preempted to the
288	state. This <u>paragraph</u> subsection does not preempt the authority
289	of a local government or local enforcement district to conduct
290	inspections of public lodging and public food service
291	establishments for compliance with the Florida Building Code and
292	the Florida Fire Prevention Code, pursuant to ss. 553.80 and
293	633.022.
294	(b) A local law, ordinance, or regulation may not restrict
295	the use of vacation rentals, prohibit vacation rentals, or
296	regulate vacation rentals based solely on their classification,
297	use, or occupancy. This paragraph does not apply to any local
298	law, ordinance, or regulation adopted on or before June 1, 2011,
299	or to any amendment to such local law, ordinance, or regulation
300	exclusively relating to property valuation as a criteria for
301	vacation rental if the existing local law, ordinance, or
302	regulation was approved by the Department of Community Affairs
303	pursuant to an area of critical state concern designation.
304	Section 7. Effective upon this act becoming a law,
305	subsection (9) of section 509.221, Florida Statutes, is amended
306	to read:
307	509.221 Sanitary regulations
308	(9) Subsections (2), (5), and (6) do not apply to any
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309 facility or unit classified as a <u>vacation rental or</u> resort 310 condominium, nontransient apartment, or resort dwelling as 311 described in s. 509.242(1)(c) and, (d), and (g).

312 Section 8. Effective upon this act becoming a law, 313 subsection (2) of section 509.241, Florida Statutes, is amended 314 to read:

315

509.241 Licenses required; exceptions.-

316 (2) APPLICATION FOR LICENSE.-Each person who plans to open 317 a public lodging establishment or a public food service 318 establishment shall apply for and receive a license from the 319 division prior to the commencement of operation. A condominium 320 association, as defined in s. 718.103, which does not own any units classified as vacation rentals resort condominiums under 321 322 s. 509.242(1)(c) is shall not be required to apply for or 323 receive a public lodging establishment license.

324 Section 9. Effective upon this act becoming a law, 325 subsection (1) of section 509.242, Florida Statutes, is amended 326 to read:

327

509.242 Public lodging establishments; classifications.-

(1) A public lodging establishment shall be classified as
 a hotel, motel, resort condominium, nontransient apartment,
 transient apartment, roominghouse, bed and breakfast inn, or
 <u>vacation rental</u> resort dwelling if the establishment satisfies
 the following criteria:

(a) Hotel.-A hotel is any public lodging establishment
containing sleeping room accommodations for 25 or more guests
and providing the services generally provided by a hotel and
recognized as a hotel in the community in which it is situated

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337 or by the industry.

Motel.-A motel is any public lodging establishment 338 (b) 339 which offers rental units with an exit to the outside of each 340 rental unit, daily or weekly rates, offstreet parking for each 341 unit, a central office on the property with specified hours of 342 operation, a bathroom or connecting bathroom for each rental 343 unit, and at least six rental units, and which is recognized as 344 a motel in the community in which it is situated or by the 345 industry.

346 Vacation rental Resort condominium.- A vacation rental (C) 347 resort condominium is any unit or group of units in a condominium, cooperative, or timeshare plan or any individually 348 or collectively owned single-family, two-family, or four-family 349 350 house or dwelling unit that is also a transient public lodging 351 establishment which is rented more than three times in a 352 calendar year for periods of less than 30 days or 1 calendar 353 month, whichever is less, or which is advertised or held out to 354 the public as a place regularly rented for periods of less than 355 30 days or 1 calendar month, whichever is less.

(d) Nontransient apartment or roominghouse.—A nontransient apartment or roominghouse is a building or complex of buildings in which 75 percent or more of the units are available for rent to nontransient tenants.

(e) Transient apartment or roominghouse.—A transient
apartment or roominghouse is a building or complex of buildings
in which more than 25 percent of the units are advertised or
held out to the public as available for transient occupancy.
(f) Roominghouse.—A roominghouse is any public lodging

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365 establishment that may not be classified as a hotel, motel, 366 resort condominium, nontransient apartment, bed and breakfast 367 inn, vacation rental, or transient apartment under this section. 368 A roominghouse includes, but is not limited to, a boardinghouse. 369 (g) Resort dwelling.-A resort dwelling is any individually 370 or collectively owned one-family, two-family, three-family, 371 four-family dwelling house or dwelling unit which is rented more 372 than three times in a calendar year for periods of less than 30 373 days or 1 calendar month, whichever is less, or which is 374 advertised or held out to the public as a place regularly rented for periods of less than 30 days or 1 calendar month, whichever 375 376 is less.

377 (g) (h) Bed and breakfast inn.—A bed and breakfast inn is a 378 family home structure, with no more than 15 sleeping rooms, 379 which has been modified to serve as a transient public lodging 380 establishment, which provides the accommodation and meal 381 services generally offered by a bed and breakfast inn, and which 382 is recognized as a bed and breakfast inn in the community in 383 which it is situated or by the hospitality industry.

384 Section 10. Effective upon this act becoming a law, 385 subsection (1) of section 509.251, Florida Statutes, is amended 386 to read:

387

509.251 License fees.-

(1) The division shall adopt, by rule, a schedule of fees
to be paid by each public lodging establishment as a
prerequisite to issuance or renewal of a license. Such fees
shall be based on the number of rental units in the
establishment. The aggregate fee per establishment charged any

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393 public lodging establishment shall not exceed \$1,000; however, 394 the fees described in paragraphs (a) and (b) may not be included 395 as part of the aggregate fee subject to this cap. Vacation 396 rental Resort condominium units within separate buildings or at 397 separate locations but managed by one licensed agent may be 398 combined in a single license application, and the division shall 399 charge a license fee as if all units in the application are in a 400 single licensed establishment. Resort dwelling units may be 401 licensed in the same manner as condominium units. The fee 402 schedule shall require an establishment which applies for an 403 initial license to pay the full license fee if application is 404 made during the annual renewal period or more than 6 months 405 prior to the next such renewal period and one-half of the fee if 406 application is made 6 months or less prior to such period. The 407 fee schedule shall include fees collected for the purpose of 408 funding the Hospitality Education Program, pursuant to s. 409 509.302, which are payable in full for each application 410 regardless of when the application is submitted.

(a) Upon making initial application or an application for
change of ownership, the applicant shall pay to the division a
fee as prescribed by rule, not to exceed \$50, in addition to any
other fees required by law, which shall cover all costs
associated with initiating regulation of the establishment.

(b) A license renewal filed with the division within 30
days after the expiration date shall be accompanied by a
delinquent fee as prescribed by rule, not to exceed \$50, in
addition to the renewal fee and any other fees required by law.
A license renewal filed with the division more than 30 but not

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421 more than 60 days after the expiration date shall be accompanied 422 by a delinquent fee as prescribed by rule, not to exceed \$100, 423 in addition to the renewal fee and any other fees required by 424 law.

425 Section 11. Effective upon this act becoming a law, 426 subsection (1) of section 509.261, Florida Statutes, is amended 427 to read:

509.261 Revocation or suspension of licenses; fines; 428 429 procedure.-

Any public lodging establishment or public food 430 (1)431 service establishment that has operated or is operating in 432 violation of this chapter or the rules of the division, 433 operating without a license, or operating with a suspended or 434 revoked license may be subject by the division to:

Fines not to exceed \$1,000 per offense; (a) 436 (b) Mandatory completion attendance, at personal expense, of a remedial at an educational program administered sponsored 437 438 by a food safety training program provider whose program has been approved by the division, as provided in s. 509.049 the 439 440 Hospitality Education Program; and

441 The suspension, revocation, or refusal of a license (C) 442 issued pursuant to this chapter.

443 Section 12. Effective upon this act becoming a law, 444 subsection (1) of section 509.291, Florida Statutes, is amended 445 to read:

446 509.291 Advisory council.-

435

447 (1) There is created a 10-member advisory council.

448 The Secretary of Business and Professional Regulation (a)

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449 shall appoint six seven voting members to the advisory council. 450 Each member appointed by the secretary must be an operator of an 451 establishment licensed under this chapter and shall represent 452 the industries regulated by the division, except that one member 453 appointed by the secretary must be a layperson representing the 454 general public and one member must be a hospitality education 455 administrator from an institution of higher education of this 456 state. Such members of the council shall serve staggered terms 457 of 4 years.

(b) The Florida Restaurant and Lodging Association shall
designate one representative to serve as a voting member of the
council. <u>The Florida Vacation Rental Managers Association shall</u>
designate one representative to serve as a voting member of the
<u>council.</u> The Florida Apartment Association and the Florida
Association of Realtors shall each designate one representative
to serve as a voting member of the council.

(c) Any member who fails to attend three consecutive council meetings without good cause may be removed from the council by the secretary.

468 Section 13. Effective upon this act becoming a law, 469 paragraph (c) of subsection (8) of section 381.008, Florida 470 Statutes, is amended to read:

471 381.008 Definitions of terms used in ss. 381.008472 381.00897.-As used in ss. 381.008-381.00897, the following words
473 and phrases mean:

(8) "Residential migrant housing"-A building, structure,
mobile home, barracks, or dormitory, and any combination thereof
on adjacent property which is under the same ownership,

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477 management, or control, and the land appertaining thereto, that 478 is rented or reserved for occupancy by five or more seasonal or 479 migrant farmworkers, except:

480 (c) A hotel, <u>or motel</u>, <u>or resort condominium</u>, as <u>described</u>
481 defined in chapter 509, that is furnished for transient
482 occupancy.

483 Section 14. Effective upon this act becoming a law, 484 subsection (4) of section 386.203, Florida Statutes, is amended 485 to read:

486

386.203 Definitions.-As used in this part:

487 "Designated smoking guest rooms at public lodging (4) 488 establishments" means the sleeping rooms and directly associated 489 private areas, such as bathrooms, living rooms, and kitchen 490 areas, if any, rented to quests for their exclusive transient 491 occupancy in public lodging establishments, including hotels, 492 motels, vacation rentals resort condominiums, transient 493 apartments, transient lodging establishments, rooming houses, 494 boarding houses, resort dwellings, bed and breakfast inns, and 495 the like; and designated by the person or persons having 496 management authority over such public lodging establishment as 497 rooms in which smoking may be permitted.

Section 15. <u>The amendments to ss. 509.144 and 932.701,</u>
Florida Statutes, and the creation of s. 901.1503, Florida
Statutes, by this act do not affect or impede the provisions of
s. 790.251, Florida Statutes, or any other protection or right
guaranteed by the Second Amendment to the United States
Constitution.
Section 16. Except as otherwise expressly provided in this

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505 act and except for this section, which shall take effect upon 506 this act becoming a law, this act shall take effect October 1, 507 2011.

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