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LEGISLATIVE ACTION

Senate		House
Comm: RCS		
05/18/2011		
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The Committee on Judiciary (Joyner) recommended the following:

Senate Substitute for Amendment (764088) (with title amendment)

Delete everything after the resolving clause and insert:

6 That the following amendments to Sections 4 and 6 of 7 Article VII and Section 27 of Article XII and the creation of 8 Sections 32 and 33 of Article XII of the State Constitution are 9 agreed to and shall be submitted to the electors of this state 10 for approval or rejection at the next general election or at an 11 earlier special election specifically authorized by law for that 12 purpose:

ARTICLE VII

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14 FINANCE AND TAXATION 15 SECTION 4. Taxation; assessments.-By general law 16 regulations shall be prescribed which shall secure a just 17 valuation of all property for ad valorem taxation, provided: 18 (a) Agricultural land, land producing high water recharge to Florida's aquifers, or land used exclusively for 19 20 noncommercial recreational purposes may be classified by general law and assessed solely on the basis of character or use. 21 2.2 (b) As provided by general law and subject to conditions, 23 limitations, and reasonable definitions specified therein, land 24 used for conservation purposes shall be classified by general 25 law and assessed solely on the basis of character or use. 26 (c) Pursuant to general law tangible personal property held 27 for sale as stock in trade and livestock may be valued for 28 taxation at a specified percentage of its value, may be 29 classified for tax purposes, or may be exempted from taxation. (d) All persons entitled to a homestead exemption under 30 Section 6 of this Article shall have their homestead assessed at 31 32 just value as of January 1 of the year following the effective 33 date of this amendment. This assessment shall change only as 34 provided in this subsection. 35 (1) Assessments subject to this subsection shall change be 36 changed annually on January 1 1st of each year.; but those 37 changes in assessments 38 a. A change in an assessment may shall not exceed the lower 39 of the following: 40 1.a. Three percent (3%) of the assessment for the prior 41 vear.

2.b. The percent change in the Consumer Price Index for all

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43 urban consumers, U.S. City Average, all items 1967=100, or <u>a</u>
44 successor <u>index</u> reports for the preceding calendar year as
45 initially reported by the United States Department of Labor,
46 Bureau of Labor Statistics.

b. The Legislature may provide by general law that except
for changes, additions, reductions, or improvements to homestead
property assessed as provided in paragraph (d) (5), an assessment
may not increase if the just value of the property is less than
the just value of the property on the preceding January 1.

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(2) <u>An</u> <del>No</del> assessment <u>may not</u> <del>shall</del> exceed just value.

(3) After <u>a</u> any change of ownership, as provided by general law, homestead property shall be assessed at just value as of January 1 of the following year, unless the provisions of paragraph (8) apply. Thereafter, the homestead shall be assessed as provided in this subsection.

(4) New homestead property shall be assessed at just value
as of January <u>1</u> <del>1st</del> of the year following the establishment of
the homestead, unless the provisions of paragraph (8) apply.
That assessment shall <del>only</del> change <u>only</u> as provided in this
subsection.

(5) Changes, additions, reductions, or improvements to
homestead property shall be assessed as provided for by general
law.; provided, However, after the adjustment for any change,
addition, reduction, or improvement, the property shall be
assessed as provided in this subsection.

(6) In the event of a termination of homestead status, theproperty shall be assessed as provided by general law.

70 (7) The provisions of this <u>subsection</u> amendment are
71 severable. If <u>a provision</u> any of the provisions of this



72 <u>subsection is amendment shall be</u> held unconstitutional by <u>a</u> any 73 court of competent jurisdiction, the decision of <u>the</u> such court 74 <u>does shall</u> not affect or impair any remaining provisions of this 75 subsection <u>amendment</u>.

76 (8)a. A person who establishes a new homestead as of 77 January 1, 2009, or January 1 of any subsequent year and who has 78 received a homestead exemption pursuant to Section 6 of this 79 Article as of January 1 of either of the 2 two years immediately 80 preceding the establishment of a the new homestead is entitled 81 to have the new homestead assessed at less than just value. If 82 this revision is approved in January of 2008, a person who 83 establishes a new homestead as of January 1, 2008, is entitled 84 to have the new homestead assessed at less than just value only 85 if that person received a homestead exemption on January 1, 86 2007. The assessed value of the newly established homestead shall be determined as follows: 87

1. If the just value of the new homestead is greater than 88 or equal to the just value of the prior homestead as of January 89 1 of the year in which the prior homestead was abandoned, the 90 91 assessed value of the new homestead shall be the just value of 92 the new homestead minus an amount equal to the lesser of \$500,000 or the difference between the just value and the 93 assessed value of the prior homestead as of January 1 of the 94 95 year in which the prior homestead was abandoned. Thereafter, the 96 homestead shall be assessed as provided in this subsection.

97 2. If the just value of the new homestead is less than the 98 just value of the prior homestead as of January 1 of the year in 99 which the prior homestead was abandoned, the assessed value of 100 the new homestead shall be equal to the just value of the new



101 homestead divided by the just value of the prior homestead and 102 multiplied by the assessed value of the prior homestead. 103 However, if the difference between the just value of the new 104 homestead and the assessed value of the new homestead calculated 105 pursuant to this sub-subparagraph is greater than \$500,000, the 106 assessed value of the new homestead shall be increased so that the difference between the just value and the assessed value 107 equals \$500,000. Thereafter, the homestead shall be assessed as 108 109 provided in this subsection.

b. By general law and subject to conditions specified therein, the legislature shall provide for application of this paragraph to property owned by more than one person.

(e) The legislature may, by general law, for assessment 113 114 purposes and subject to the provisions of this subsection, allow counties and municipalities to authorize by ordinance that 115 historic property may be assessed solely on the basis of 116 character or use. Such character or use assessment shall apply 117 only to the jurisdiction adopting the ordinance. The 118 119 requirements for eligible properties must be specified by 120 general law.

121 (f) A county may, in the manner prescribed by general law, 122 provide for a reduction in the assessed value of homestead 123 property to the extent of any increase in the assessed value of 124 that property which results from the construction or 125 reconstruction of the property for the purpose of providing 126 living quarters for one or more natural or adoptive grandparents 127 or parents of the owner of the property or of the owner's spouse 128 if at least one of the grandparents or parents for whom the 129 living quarters are provided is 62 years of age or older. Such a



130 reduction may not exceed the lesser of the following: 131 (1) The increase in assessed value resulting from 132 construction or reconstruction of the property. 133 (2) Twenty percent of the total assessed value of the 134 property as improved. 135 (q) For all levies other than school district levies, assessments of residential real property, as defined by general 136 137 law, which contains nine units or fewer and which is not subject 138 to the assessment limitations set forth in subsections (a) 139 through (d) shall change only as provided in this subsection. 140 (1) Assessments subject to this subsection shall be changed 141

141 annually on the date of assessment provided by law. However,; 142 but those changes in assessments may shall not exceed <u>3</u> ten 143 percent (10%) of the assessment for the prior year. The 144 Legislature may provide by general law that an assessment may 145 not increase if the just value of the property is less than the 146 just value of the property on the preceding date of assessment 147 provided by law.

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(2) An No assessment may not shall exceed just value.

(3) After a change of ownership or control, as defined by
general law, including any change of ownership of a legal entity
that owns the property, such property shall be assessed at just
value as of the next assessment date. Thereafter, such property
shall be assessed as provided in this subsection.

(4) Changes, additions, reductions, or improvements to such
property shall be assessed as provided for by general law.;
However, after the adjustment for any change, addition,
reduction, or improvement, the property shall be assessed as
provided in this subsection.



(h) For all levies other than school district levies,
assessments of real property that is not subject to the
assessment limitations set forth in subsections (a) through (d)
and (g) shall change only as provided in this subsection.

163 (1) Assessments subject to this subsection shall be changed 164 annually on the date of assessment provided by law. However, + 165 but those changes in assessments may shall not exceed 3 ten percent (10%) of the assessment for the prior year. The 166 167 Legislature may provide by general law that an assessment may 168 not increase if the just value of the property is less than the 169 just value of the property on the preceding date of assessment 170 provided by law.

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(2) An No assessment may not shall exceed just value.

(3) The legislature must provide that such property shall be assessed at just value as of the next assessment date after a qualifying improvement, as defined by general law, is made to such property. Thereafter, such property shall be assessed as provided in this subsection.

(4) The legislature may provide that such property shall be
assessed at just value as of the next assessment date after a
change of ownership or control, as defined by general law,
including any change of ownership of the legal entity that owns
the property. Thereafter, such property shall be assessed as
provided in this subsection.

(5) Changes, additions, reductions, or improvements to such
property shall be assessed as provided for by general law.+
However, after the adjustment for any change, addition,
reduction, or improvement, the property shall be assessed as
provided in this subsection.

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(i) The legislature, by general law and subject to
conditions specified therein, may prohibit the consideration of
the following in the determination of the assessed value of real
property used for residential purposes:

(1) Any change or improvement made for the purpose ofimproving the property's resistance to wind damage.

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(2) The installation of a renewable energy source device.

(j) (1) The assessment of the following working waterfront properties shall be based upon the current use of the property:

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a. Land used predominantly for commercial fishing purposes.

b. Land that is accessible to the public and used forvessel launches into waters that are navigable.

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c. Marinas and drystacks that are open to the public.

d. Water-dependent marine manufacturing facilities,
commercial fishing facilities, and marine vessel construction
and repair facilities and their support activities.

(2) The assessment benefit provided by this subsection is
subject to conditions and limitations and reasonable definitions
as specified by the legislature by general law.

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SECTION 6. Homestead exemptions.-

208 (a) Every person who has the legal or equitable title to 209 real estate and maintains thereon the permanent residence of the 210 owner, or another legally or naturally dependent upon the owner, shall be exempt from taxation thereon, except assessments for 211 212 special benefits, up to the assessed valuation of \$25,000 213 twenty-five thousand dollars and, for all levies other than school district levies, on the assessed valuation greater than 214 215 \$50,000 fifty thousand dollars and up to \$75,000 seventy-five 216 thousand dollars, upon establishment of right thereto in the



217 manner prescribed by law. The real estate may be held by legal or equitable title, by the entireties, jointly, in common, as a 218 condominium, or indirectly by stock ownership or membership 219 220 representing the owner's or member's proprietary interest in a 221 corporation owning a fee or a leasehold initially in excess of 222 98 ninety-eight years. The exemption shall not apply with 223 respect to any assessment roll until such roll is first 224 determined to be in compliance with the provisions of Section 4 225 by a state agency designated by general law. This exemption is 226 repealed on the effective date of any amendment to this Article 227 which provides for the assessment of homestead property at less 228 than just value.

(b) Not more than one exemption shall be allowed any individual or family unit or with respect to any residential unit. No exemption shall exceed the value of the real estate assessable to the owner or, in case of ownership through stock or membership in a corporation, the value of the proportion which the interest in the corporation bears to the assessed value of the property.

(c) By general law and subject to conditions specified therein, the legislature may provide to renters, who are permanent residents, ad valorem tax relief on all ad valorem tax levies. Such ad valorem tax relief shall be in the form and amount established by general law.

(d) The legislature may, by general law, allow counties or
municipalities, for the purpose of their respective tax levies
and subject to the provisions of general law, to grant an
additional homestead tax exemption not exceeding \$50,000 fifty
thousand dollars to any person who has the legal or equitable



246 title to real estate and maintains thereon the permanent 247 residence of the owner and who has attained age 65 sixty-five 248 and whose household income, as defined by general law, does not exceed \$20,000 twenty thousand dollars. The general law must 249 250 allow counties and municipalities to grant this additional 251 exemption, within the limits prescribed in this subsection, by 252 ordinance adopted in the manner prescribed by general law, and 253 must provide for the periodic adjustment of the income 254 limitation prescribed in this subsection for changes in the cost 255 of living.

256 (e) Each veteran who is age 65 or older who is partially or 257 totally permanently disabled shall receive a discount from the 258 amount of the ad valorem tax otherwise owed on homestead 259 property the veteran owns and resides in if the disability was combat related, the veteran was a resident of this state at the 260 261 time of entering the military service of the United States, and 262 the veteran was honorably discharged upon separation from military service. The discount shall be in a percentage equal to 263 264 the percentage of the veteran's permanent, service-connected 265 disability as determined by the United States Department of 266 Veterans Affairs. To qualify for the discount granted by this 267 subsection, an applicant must submit to the county property 268 appraiser, by March 1, proof of residency at the time of 269 entering military service, an official letter from the United 270 States Department of Veterans Affairs stating the percentage of 271 the veteran's service-connected disability and such evidence 272 that reasonably identifies the disability as combat related, and a copy of the veteran's honorable discharge. If the property 273 274 appraiser denies the request for a discount, the appraiser must



275 notify the applicant in writing of the reasons for the denial, 276 and the veteran may reapply. The legislature may, by general 277 law, waive the annual application requirement in subsequent 278 years. This subsection shall take effect December 7, 2006, is 279 self-executing, and does not require implementing legislation.

280 (f) As provided by general law and subject to conditions 281 specified therein, every person who establishes the right to 282 receive the homestead exemption provided in subsection (a) 283 within 1 year after purchasing the homestead property and who 284 has not owned property in the previous 3 calendar years to which 285 the homestead exemption provided in subsection (a) applied is 286 entitled to an additional homestead exemption in an amount equal 287 to 50 percent of the homestead property's just value on January 288 1 of the year the homestead is established for all levies other 289 than school district levies. The additional exemption shall 290 apply for a period of 5 years or until the year the property is 291 sold, whichever occurs first. The amount of the additional 292 exemption shall not exceed \$200,000 and shall be reduced in each 293 subsequent year by an amount equal to 20 percent of the amount 294 of the additional exemption received in the year the homestead 295 was established or by an amount equal to the difference between 296 the just value of the property and the assessed value of the 297 property determined under Section 4(d), whichever is greater. 298 Not more than one exemption provided under this subsection shall 299 be allowed per homestead property. The additional exemption 300 shall apply to property purchased on or after January 1, 2011, 301 if this amendment is approved at a special election held on the 302 date of the 2012 presidential preference primary, or on or after January 1, 2012, if approved at the 2012 general election, but 303

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304	shall not be available in the sixth and subsequent years after
305	the additional exemption is first received.
306	ARTICLE XII
307	SCHEDULE
308	SECTION 27. Property tax exemptions and limitations on
309	property tax assessmentsThe amendments to Sections 3, 4, and 6
310	of Article VII, providing a \$25,000 exemption for tangible
311	personal property, providing an additional \$25,000 homestead
312	exemption, authorizing transfer of the accrued benefit from the
313	limitations on the assessment of homestead property, and this
314	section, if submitted to the electors of this state for approval
315	or rejection at a special election authorized by law to be held
316	on January 29, 2008, shall take effect upon approval by the
317	electors and shall operate retroactively to January 1, 2008, or,
318	if submitted to the electors of this state for approval or
319	rejection at the next general election, shall take effect
320	January 1 of the year following such general election. The
321	amendments to Section 4 of Article VII creating subsections (f)
322	and (g) of that section, creating a limitation on annual
323	assessment increases for specified real property, shall take
324	effect upon approval of the electors and shall first limit
325	assessments beginning January 1, 2009, if approved at a special
326	election held on January 29, 2008, or shall first limit
327	assessments beginning January 1, 2010, if approved at the
328	general election held in November of 2008. <del>Subsections (f) and</del>
329	(g) of Section 4 of Article VII are repealed effective January
330	1, 2019; however, the legislature shall by joint resolution
331	propose an amendment abrogating the repeal of subsections (f)
332	and (g), which shall be submitted to the electors of this state

COMMITTEE AMENDMENT

Florida Senate - 2011 Bill No. CS for SJR 658



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333	for approval or rejection at the general election of 2018 and,
334	if approved, shall take effect January 1, 2019.
335	SECTION 32. Property assessmentsThis section and the
336	amendment of Section 4 of Article VII protecting homestead and
337	specified nonhomestead property having a declining just value
338	and reducing the limit on the maximum annual increase in the
339	assessed value of nonhomestead property from 10 percent to 3
340	percent, if submitted to the electors of this state for approval
341	or rejection at a special election authorized by law to be held
342	on the date of the 2012 presidential preference primary, shall
343	take effect upon approval by the electors and shall operate
344	retroactively to January 1, 2012, or, if submitted to the
345	electors of this state for approval or rejection at the 2012
346	general election, shall take effect January 1, 2013.
347	SECTION 33. Additional homestead exemption for owners of
348	homestead property who recently have not owned homestead
349	property.—This section and the amendment to Section 6 of Article
350	VII providing for an additional homestead exemption for owners
351	of homestead property who have not owned homestead property
352	during the 3 calendar years immediately preceding purchase of
353	the current homestead property, if submitted to the electors of
354	this state for approval or rejection at a special election
355	authorized by law to be held on the date of the 2012
356	presidential preference primary, shall take effect upon approval
357	by the electors and operate retroactively to January 1, 2012,
358	and the additional homestead exemption shall be available for
359	properties purchased on or after January 1, 2011, or if
360	submitted to the electors of this state for approval or
361	rejection at the 2012 general election, shall take effect
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COMMITTEE AMENDMENT

Florida Senate - 2011 Bill No. CS for SJR 658

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362	January 1, 2013, and the additional homestead exemption shall be
363	available for properties purchased on or after January 1, 2012.
364	BE IT FURTHER RESOLVED that the following statement be
365	placed on the ballot:
366	CONSTITUTIONAL AMENDMENT
367	ARTICLE VII, SECTIONS 4, 6
368	ARTICLE XII, SECTIONS 27, 32, 33
369	PROPERTY TAX LIMITATIONS; ADDITIONAL HOMESTEAD EXEMPTION
370	(1) In certain circumstances, the law requires the assessed
371	value of real property to increase when the just value of the
372	property decreases. This amendment authorizes the Legislature,
373	by general law, to prohibit such increases in the assessment of
374	property whose just value has declined below its just value on
375	the preceding assessment date. This amendment takes effect upon
376	approval by the voters, if approved at a special election held
377	on the date of the 2012 presidential preference primary and
378	operates retroactively to January 1, 2012, or, if approved by
379	the voters at the general election, takes effect January 1,
380	2013.
381	(2) This amendment reduces from 10 percent to 3 percent the
382	limitation on annual increases in assessments of nonhomestead
383	real property. This amendment takes effect upon approval of the
384	voters, if approved at a special election held on the date of
385	the 2012 presidential preference primary and operates

386 retroactively to January 1, 2012, or, if approved by the voters 387 at the general election, takes effect January 1, 2013.

(3) This amendment also provides owners of homestead
property who have not owned homestead property during the 3
calendar years immediately preceding purchase of the current

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391 homestead property with an additional homestead exemption equal 392 to 50 percent of the property's just value in the first year for 393 all levies other than school district levies, limited to 394 \$200,000; applies the additional exemption for the shorter of 5 395 years or the year of sale of the property; reduces the amount of the additional exemption in each succeeding year for 5 years by 396 397 the greater of 20 percent of the amount of the initial 398 additional exemption or the difference between the just value 399 and the assessed value of the property; limits the additional 400 exemption to one per homestead property; limits the additional 401 exemption to properties purchased on or after January 1, 2011, 402 if approved by the voters at a special election held on the date 403 of the 2012 presidential preference primary, or on or after 404 January 1, 2012, if approved by the voters at the 2012 general 405 election; prohibits availability of the additional exemption in 406 the sixth and subsequent years after the additional exemption is granted; and provides for the amendment to take effect upon 407 408 approval of the voters and operate retroactively to January 1, 409 2012, if approved at the special election held on the date of 410 the 2012 presidential preference primary, or on January 1, 2013, 411 if approved by the voters at the 2012 general election.

(4) This amendment also removes from the State Constitution
a repeal, scheduled to take effect in 2019, of constitutional
amendments adopted in 2008 that limit annual assessment
increases for specified nonhomestead real property.

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420	and	insert:

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421

## A bill to be entitled

422 A joint resolution proposing amendments to Sections 4 and 6 of Article VII and Section 27 of Article XII and 423 424 the creation of Sections 32 and 33 of Article XII of 425 the State Constitution to allow the Legislature by 426 general law to prohibit increases in the assessed 427 value of homestead and specified nonhomestead property 42.8 if the just value of the property decreases, reduce 429 the limitation on annual assessment increases 430 applicable to nonhomestead real property, provide an 431 additional homestead exemption for owners of homestead 432 property who have not owned homestead property for a 433 specified time before purchase of the current 434 homestead property, and application and limitations 435 with respect thereto, delete a future repeal of 436 provisions limiting annual assessment increases for 437 specified nonhomestead real property, and provide effective dates. 438