Bill No. HB 7001 (2011)

Amendment No.

CHAMBER ACTION

<u>Senate</u> <u>House</u>

Representative Saunders offered the following:

Amendment (with title amendment)

Remove everything after the enacting clause and insert: Section 1. Subsection (31) of section 163.3164, Florida Statutes, is amended to read:

163.3164 Local Government Comprehensive Planning and Land Development Regulation Act; definitions.—As used in this act:

(31) "Optional Sector plan" means the an optional process authorized by s. 163.3245 in which one or more local governments by agreement with the state land planning agency are allowed to address development-of-regional-impact issues within certain designated geographic areas identified in the local comprehensive plan as a means of fostering innovative planning and development strategies in s. 163.3177(11)(a) and (b), furthering the purposes of this part and part I of chapter 380, 890879

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reducing overlapping data and analysis requirements, protecting regionally significant resources and facilities, and addressing extrajurisdictional impacts. The term includes an optional sector plan that was adopted pursuant to the optional sector plan program.

Section 2. Paragraph (d) of subsection (15) of section 163.3177, Florida Statutes, is amended to read:

163.3177 Required and optional elements of comprehensive plan; studies and surveys.—

(15)

(d) This subsection does not apply to \underline{a} an optional sector plan adopted pursuant to s. 163.3245, a rural land stewardship area designated pursuant to subsection (11), or any comprehensive plan amendment that includes an inland port terminal or affiliated port development.

Section 3. Paragraph (a) of subsection (12) of section 163.3180, Florida Statutes, is amended to read:

163.3180 Concurrency.-

- (12)(a) A development of regional impact may satisfy the transportation concurrency requirements of the local comprehensive plan, the local government's concurrency management system, and s. 380.06 by payment of a proportionate-share contribution for local and regionally significant traffic impacts, if:
- 1. The development of regional impact which, based on its location or mix of land uses, is designed to encourage pedestrian or other nonautomotive modes of transportation;

- 2. The proportionate-share contribution for local and regionally significant traffic impacts is sufficient to pay for one or more required mobility improvements that will benefit a regionally significant transportation facility;
- 3. The owner and developer of the development of regional impact pays or assures payment of the proportionate-share contribution; and
- 4. If the regionally significant transportation facility to be constructed or improved is under the maintenance authority of a governmental entity, as defined by s. 334.03(12), other than the local government with jurisdiction over the development of regional impact, the developer is required to enter into a binding and legally enforceable commitment to transfer funds to the governmental entity having maintenance authority or to otherwise assure construction or improvement of the facility.

The proportionate-share contribution may be applied to any transportation facility to satisfy the provisions of this subsection and the local comprehensive plan, but, for the purposes of this subsection, the amount of the proportionate-share contribution shall be calculated based upon the cumulative number of trips from the proposed development expected to reach roadways during the peak hour from the complete buildout of a stage or phase being approved, divided by the change in the peak hour maximum service volume of roadways resulting from construction of an improvement necessary to maintain the adopted level of service, multiplied by the construction cost, at the time of developer payment, of the improvement necessary to 890879

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maintain the adopted level of service. For purposes of this subsection, "construction cost" includes all associated costs of the improvement. Proportionate-share mitigation shall be limited to ensure that a development of regional impact meeting the requirements of this subsection mitigates its impact on the transportation system but is not responsible for the additional cost of reducing or eliminating backlogs. This subsection also applies to Florida Quality Developments pursuant to s. 380.061 and to detailed specific area plans implementing optional sector plans pursuant to s. 163.3245.

Section 4. Paragraph (c) of subsection (11) of section 163.3184, Florida Statutes, is amended to read:

163.3184 Process for adoption of comprehensive plan or plan amendment.—

- (11) ADMINISTRATION COMMISSION.-
- (c) The sanctions provided by paragraphs (a) and (b) shall not apply to a local government regarding any plan amendment, except for plan amendments that amend plans that have not been finally determined to be in compliance with this part, and except as provided in s. 163.3189(2) or s. 163.3191(9)(11).

Section 5. Section 163.3191, Florida Statutes, is amended to read:

163.3191 Evaluation and appraisal of comprehensive plan.-

(1) The planning program shall be a continuous and ongoing process. Each local government shall <u>prepare</u> adopt an evaluation and appraisal report once every 7 years assessing the progress in implementing the local government's comprehensive plan unless:

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- (a) The local government has issued development orders for residential units comprised of less than 10 percent of the local government's residential development capacity at the time it last submitted amendments based on an evaluation and appraisal report pursuant to subsection (8);
- (b) The local government has not adopted amendments to its comprehensive plan that increase the local government's residential development capacity by 10 percent or more since it last submitted amendments based on an evaluation and appraisal report pursuant to subsection (8); and
- (c) Based on resident population estimates supplied by the University of Florida, Bureau of Economic and Business Research, or the Executive Office of the Governor, the local government demonstrates that its population has not increased by more than 10 percent since it last submitted amendments based on an evaluation and appraisal report pursuant to subsection (8).
 - (2) Furthermore, It is the intent of this section that:
- (a) Adopted comprehensive plans be reviewed through such evaluation process to respond to changes in state, regional, and local policies on planning and growth management and changing conditions and trends, to ensure effective intergovernmental coordination, and to identify major issues regarding the community's achievement of its goals.
- (b) After completion of the initial evaluation and appraisal report and any supporting plan amendments, each subsequent evaluation and appraisal report must evaluate the comprehensive plan in effect at the time of the initiation of the evaluation and appraisal report process.

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- (c) Local governments identify the major issues, if applicable, with input from state agencies, regional agencies, adjacent local governments, and the public in the evaluation and appraisal report process. It is also the intent of this section to establish minimum requirements for information to ensure predictability, certainty, and integrity in the growth management process. The report is intended to serve as a summary audit of the actions that a local government has undertaken and identify changes that it may need to make. The report should be based on the local government's analysis of major issues to further the community's goals consistent with statewide minimum standards. The report is not intended to require a comprehensive rewrite of the elements within the local plan, unless a local government chooses to do so.
- (3) (2) The report shall present an evaluation and assessment of the comprehensive plan and the local government is encouraged to include shall contain appropriate statements to update the comprehensive plan, including, but not limited to, words, maps, illustrations, or other media, related to:
- (a) Population growth and changes in land area, including annexation, since the adoption of the original plan or the most recent update amendments.
 - (b) The extent of vacant and developable land.
- (c) The financial feasibility of implementing the comprehensive plan and of providing needed infrastructure to achieve and maintain adopted level-of-service standards and sustain concurrency management systems through the capital improvements element, as well as the ability to address 890879

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infrastructure backlogs and meet the demands of growth on public services and facilities.

- (d) The location of existing development in relation to the location of development as anticipated in the original plan, or in the plan as amended by the most recent evaluation and appraisal report update amendments, such as within areas designated for urban growth.
- (e) An identification of the major issues for the jurisdiction and, where pertinent, the potential social, economic, and environmental impacts.
- (f) Relevant changes to the state comprehensive plan, the requirements of this part, the minimum criteria contained in chapter 9J-5, Florida Administrative Code, and the appropriate strategic regional policy plan since the adoption of the original plan or the most recent evaluation and appraisal report update amendments.
- (g) An assessment of whether the plan objectives within each element, as they relate to major issues, have been achieved. The report shall include, as appropriate, an identification as to whether unforeseen or unanticipated changes in circumstances have resulted in problems or opportunities with respect to major issues identified in each element and the social, economic, and environmental impacts of the issue.
- (h) A brief assessment of successes and shortcomings related to each element of the plan.
- (i) The identification of any actions or corrective measures, including whether plan amendments are anticipated to address the major issues identified and analyzed in the report. 890879

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Such identification shall include, as appropriate, new population projections, new revised planning timeframes, a revised future conditions map or map series, an updated capital improvements element, and any new and revised goals, objectives, and policies for major issues identified within each element. This paragraph <u>does shall</u> not require the submittal of the plan amendments with the evaluation and appraisal report.

- (j) A summary of the public participation program and activities undertaken by the local government in preparing the report.
- The coordination of the comprehensive plan with (k) existing public schools and those identified in the applicable educational facilities plan adopted pursuant to s. 1013.35. The assessment shall address, where relevant, the success or failure of the coordination of the future land use map and associated planned residential development with public schools and their capacities, as well as the joint decisionmaking processes engaged in by the local government and the school board in regard to establishing appropriate population projections and the planning and siting of public school facilities. For those counties or municipalities that do not have a public schools interlocal agreement or public school facilities element, the assessment shall determine whether the local government continues to meet the criteria of s. 163.3177(12). If the county or municipality determines that it no longer meets the criteria, it must adopt appropriate school concurrency goals, objectives, and policies in its plan amendments pursuant to the requirements of the public school facilities element, and enter into the 890879

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- existing interlocal agreement required by ss. 163.3177(6)(h)2. and 163.31777 in order to fully participate in the school concurrency system.
- (1) The extent to which the local government has been successful in identifying alternative water supply projects and traditional water supply projects, including conservation and reuse, necessary to meet the water needs identified in s. 373.709(2)(a) within the local government's jurisdiction. The report must evaluate the degree to which the local government has implemented the work plan for building public, private, and regional water supply facilities, including development of alternative water supplies, identified in the element as necessary to serve existing and new development.
- (m) If any of the jurisdiction of the local government is located within the coastal high-hazard area, an evaluation of whether any past reduction in land use density impairs the property rights of current residents when redevelopment occurs, including, but not limited to, redevelopment following a natural disaster. The property rights of current residents shall be balanced with public safety considerations. The local government must identify strategies to address redevelopment feasibility and the property rights of affected residents. These strategies may include the authorization of redevelopment up to the actual built density in existence on the property prior to the natural disaster or redevelopment.
- (n) An assessment of whether the criteria adopted pursuant to s. 163.3177(6)(a) were successful in achieving compatibility with military installations.

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- (o) The extent to which a concurrency exception area designated pursuant to s. 163.3180(5), a concurrency management area designated pursuant to s. 163.3180(7), or a multimodal transportation district designated pursuant to s. 163.3180(15) has achieved the purpose for which it was created and otherwise complies with the provisions of s. 163.3180.
- (p) An assessment of the extent to which changes are needed to develop a common methodology for measuring impacts on transportation facilities for the purpose of implementing its concurrency management system in coordination with the municipalities and counties, as appropriate pursuant to s. 163.3180(10).
- (4) (3) Voluntary scoping meetings may be conducted by each local government or several local governments within the same county that agree to meet together. Joint meetings among all local governments in a county are encouraged. All scoping meetings shall be completed at least 1 year prior to the established adoption date of the report. The purpose of the meetings shall be to distribute data and resources available to assist in the preparation of the report, to provide input on major issues in each community that should be addressed in the report, and to advise on the extent of the effort for the components of subsection (3) $\frac{(2)}{(2)}$. If scoping meetings are held, the local government is encouraged to shall invite each state and regional reviewing agency, as well as adjacent and other affected local governments. A preliminary list of new data and major issues that have emerged since the adoption of the original plan, or the most recent evaluation and appraisal

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report-based update amendments, should be developed by state and regional entities and involved local governments for distribution at the scoping meeting. For purposes of this subsection, a "scoping meeting" is a meeting conducted to determine the scope of review of the evaluation and appraisal report by parties to which the report relates.

- (5) The local planning agency shall prepare the evaluation and appraisal report and shall make recommendations to the governing body regarding adoption of the proposed report. The local planning agency shall prepare the report in conformity with its public participation procedures adopted as required by s. 163.3181. To further public participation in the evaluation and appraisal process During the preparation of the proposed report and prior to making any recommendation to the governing body, the local planning agency shall hold at least one public hearing, with public notice, on the proposed report. At a minimum, the format and content of the proposed report shall include a table of contents; numbered pages; element headings; section headings within elements; a list of included tables, maps, and figures; a title and sources for all included tables; a preparation date; and the name of the preparer. Where applicable, maps shall include major natural and artificial geographic features; city, county, and state lines; and a legend indicating a north arrow, map scale, and the date.
- (5) Ninety days prior to the scheduled adoption date, the local government may provide a proposed evaluation and appraisal report to the state land planning agency and distribute copies to state and regional commenting agencies as prescribed by rule, 890879

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adjacent jurisdictions, and interested citizens for review. All review comments, including comments by the state land planning agency, shall be transmitted to the local government and state land planning agency within 30 days after receipt of the proposed report.

(6) The governing body, after considering the review comments and recommended changes, if any, shall adopt the evaluation and appraisal report by resolution or ordinance at a public hearing with public notice. The governing body shall adopt the report in conformity with its public participation procedures adopted as required by s. 163.3181. The local government shall submit to the state land planning agency three copies of the report, a transmittal letter indicating the dates of public hearings, and a copy of the adoption resolution or ordinance. The local government shall provide a copy of the report to the reviewing agencies which provided comments for the proposed report, or to all the reviewing agencies if a proposed report was not provided pursuant to subsection (5), including the adjacent local governments. Within 60 days after receipt, the state land planning agency shall review the adopted report and make a preliminary sufficiency determination that shall be forwarded by the agency to the local government for its consideration. The state land planning agency shall issue a final sufficiency determination within 90 days after receipt of the adopted evaluation and appraisal report.

 $\underline{(6)}$ The intent of the evaluation and appraisal process is the preparation of a plan update that clearly and concisely achieves the purpose of this section. <u>The evaluation and 890879</u>

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appraisal report shall be submitted as data and analysis in support of amendments based on the report. Toward this end, the sufficiency review of the state land planning agency shall concentrate on whether the evaluation and appraisal report sufficiently fulfills the components of subsection (2). If the state land planning agency determines that the report is insufficient, the governing body shall adopt a revision of the report and submit the revised report for review pursuant to subsection (6).

(8) The state land planning agency may delegate the review of evaluation and appraisal reports, including all state land planning agency duties under subsections (4)-(7), to the appropriate regional planning council. When the review has been delegated to a regional planning council, any local government in the region may elect to have its report reviewed by the regional planning council rather than the state land planning agency. The state land planning agency shall by agreement provide for uniform and adequate review of reports and shall retain oversight for any delegation of review to a regional planning council.

(7) (9) The state land planning agency may establish a phased schedule for adoption of amendments based on evaluation and appraisal reports. The schedule shall provide each local government at least 7 years from plan adoption or last established adoption date for amendments based on an evaluation and appraisal a report and shall allot approximately one-seventh of the reports to any 1 year. In order to allow the municipalities to use data and analyses gathered by the 890879

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counties, the state land planning agency shall schedule municipal report adoption dates for amendments to a municipal plan which are based on an evaluation and appraisal report between 1 year and 18 months later than the report adoption date for amendments to a county plan which are based on an evaluation and appraisal report of the county in which those municipalities are located. A local government may adopt its report no earlier than 90 days prior to the established adoption date. Small municipalities which were scheduled by chapter 9J-33, Florida Administrative Code, to adopt their evaluation and appraisal report after February 2, 1999, shall be rescheduled to adopt their report together with the other municipalities in their county as provided in this subsection.

(8)(10) The governing body shall amend its comprehensive plan based on the recommendations in the report and shall update the comprehensive plan based on the components of subsection (3)(2), pursuant to the provisions of ss. 163.3184, 163.3187, and 163.3189. Amendments to update a comprehensive plan based on the evaluation and appraisal report shall be adopted during a single amendment cycle within the time period established by the state land planning agency's schedule authorized in subsection (7) 18 months after the report is determined to be sufficient by the state land planning agency, except that the state land planning agency may grant an extension for adoption of a portion of such amendments. The state land planning agency may grant a 6-month extension for the adoption of such amendments if the request is justified by good and sufficient cause as determined by the agency. An additional extension may also be granted if the 890879

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request will result in greater coordination between transportation and land use, for the purposes of improving Florida's transportation system, as determined by the agency in coordination with the Metropolitan Planning Organization program. Except for local governments exempted from preparing evaluation and appraisal reports pursuant to subsection (1), beginning July 1, 2006, failure to timely adopt and transmit update amendments to the comprehensive plan based on the evaluation and appraisal report shall result in a local government being prohibited from adopting amendments to the comprehensive plan until the amendments based on the evaluation and appraisal report update amendments have been adopted and transmitted to the state land planning agency. The prohibition on plan amendments shall commence when such the update amendments to the comprehensive plan are past due. The comprehensive plan as amended shall be in compliance as defined in s. 163.3184(1)(b). Within 6 months after the effective date of such the update amendments to the comprehensive plan, the local government shall provide to the state land planning agency and to all agencies designated by rule a complete copy of the updated comprehensive plan.

(9) (11) The Administration Commission may impose the sanctions provided by s. 163.3184(11) against any local government that fails to adopt and submit a report, or that fails to implement its report through timely and sufficient amendments to its local plan, except for reasons of excusable delay or valid planning reasons agreed to by the state land planning agency or found present by the Administration 890879

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Commission. Sanctions for untimely or insufficient plan amendments shall be prospective only and shall begin after a final order has been issued by the Administration Commission and a reasonable period of time has been allowed for the local government to comply with an adverse determination by the Administration Commission through adoption of plan amendments that are in compliance. The state land planning agency may initiate, and an affected person may intervene in, such a proceeding by filing a petition with the Division of Administrative Hearings, which shall appoint an administrative law judge and conduct a hearing pursuant to ss. 120.569 and 120.57(1) and shall submit a recommended order to the Administration Commission. The affected local government shall be a party to any such proceeding. The commission may implement this subsection by rule.

(10) (12) The state land planning agency may shall not adopt rules to implement this section, other than procedural rules.

(13) The state land planning agency shall regularly review the evaluation and appraisal report process and submit a report to the Governor, the Administration Commission, the Speaker of the House of Representatives, the President of the Senate, and the respective community affairs committees of the Senate and the House of Representatives. The first report shall be submitted by December 31, 2004, and subsequent reports shall be submitted every 5 years thereafter. At least 9 months before the due date of each report, the Secretary of Community Affairs shall appoint a technical committee of at least 15 members to 890879

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assist in the preparation of the report. The membership of the technical committee shall consist of representatives of local governments, regional planning councils, the private sector, and environmental organizations. The report shall assess the effectiveness of the evaluation and appraisal report process.

(11) (14) The requirement of subsection (8) (10) prohibiting a local government from adopting amendments to the local comprehensive plan until the amendments based on the evaluation and appraisal report update amendments have been adopted and transmitted to the state land planning agency does not apply to a plan amendment proposed for adoption by the appropriate local government as defined in s. 163.3178(2)(k) in order to integrate a port comprehensive master plan with the coastal management element of the local comprehensive plan as required by s. 163.3178(2)(k) if the port comprehensive master plan or the proposed plan amendment does not cause or contribute to the failure of the local government to comply with the requirements of this section the evaluation and appraisal report.

Section 6. Section 163.3245, Florida Statutes, is amended to read:

163.3245 Optional Sector plans.-

(1) In recognition of the benefits of conceptual long-range planning, for the buildout of an area, and detailed planning for specific areas, as a demonstration project, the requirements of s. 380.06 may be addressed as identified by this section for up to five local governments or combinations of local governments may which adopt into their the comprehensive 890879

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plans a plan an optional sector plan in accordance with this section. This section is intended to promote and encourage longterm planning for conservation, development, and agriculture on a landscape scale; to further the intent of s. 163.3177(11), which supports innovative and flexible planning and development strategies, and the purposes of this part, and part I of chapter 380; to facilitate protection of regionally significant water courses and wildlife corridors; τ and to avoid duplication of effort in terms of the level of data and analysis required for a development of regional impact, while ensuring the adequate mitigation of impacts to applicable regional resources and facilities, including those within the jurisdiction of other local governments, as would otherwise be provided. Optional Sector plans are intended for substantial geographic areas that include $\frac{\text{including}}{\text{at least } 15,000}$ acres of one or more local governmental jurisdictions and are to emphasize urban form and protection of regionally significant resources and public facilities. The state land planning agency may approve optional sector plans of less than 5,000 acres based on local circumstances if it is determined that the plan would further the purposes of this part and part I of chapter 380. Preparation of an optional sector plan is authorized by agreement between the state land planning agency and the applicable local governments under s. 163.3171(4). An optional sector plan may be adopted through one or more comprehensive plan amendments under s. 163.3184. A However, an optional sector plan may not be adopted authorized in an area of critical state concern.

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(2)The state land planning agency may enter into an agreement to authorize preparation of an optional sector plan upon the request of one or more local governments based on consideration of problems and opportunities presented by existing development trends; the effectiveness of current comprehensive plan provisions; the potential to further the state comprehensive plan, applicable strategic regional policy plans, this part, and part I of chapter 380; and those factors identified by s. 163.3177(10)(i). Upon the request of a local government with jurisdiction, the applicable regional planning council shall conduct a scoping meeting with affected local governments and those agencies identified in s. 163.3184(4) before preparation of the sector plan execution of the agreement authorized by this section. The purpose of this meeting is to assist the state land planning agency and the local government in the identification of the relevant planning issues to be addressed and the data and resources available to assist in the preparation of the sector subsequent plan amendments. If a scoping meeting is held, the regional planning council shall make written recommendations to the state land planning agency and affected local governments on the issues requested by the local government, including whether a sustainable sector plan would be appropriate. The scoping meeting must be noticed and open to the public. If the entire planning area proposed for the sector plan is within the jurisdiction of two or more local governments, some or all of them may enter into a joint planning agreement pursuant to s. 163.3171 with respect to agreement must define the geographic area to be subject to the sector plan, the

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planning issues that will be emphasized, <u>procedures</u> requirements for intergovernmental coordination to address extrajurisdictional impacts, supporting application materials including data and analysis, and procedures for public participation, or any other issues agreed to by the local governments entering into the agreement. An agreement may address previously adopted sector plans that are consistent with the standards in this section. Before executing an agreement under this subsection, the local government shall hold a duly noticed public workshop to review and explain to the public the optional sector planning process and the terms and conditions of the proposed agreement. The local government shall hold a duly noticed public hearing to execute the agreement. All meetings between the department and the local government must be open to the public.

adoption pursuant to under s. 163.3184 of a conceptual long-term master plan for the entire planning area as part of the comprehensive plan and adoption by local development order of two or more buildout overlay to the comprehensive plan, having no immediate effect on the issuance of development orders or the applicability of s. 380.06, and adoption under s. 163.3184 of detailed specific area plans that implement the conceptual long-term master plan buildout overlay and authorize issuance of development orders, and within which s. 380.06 is waived. Until such time as a detailed specific area plan is adopted, the underlying future land use designations apply.

- (a) In addition to the other requirements of this chapter, a <u>long-term master plan pursuant to this section conceptual</u>

 <u>long-term buildout overlay</u> must include <u>maps</u>, illustrations, and text supported by data and analysis to address the following:
- 1. A long-range conceptual framework map that, at a minimum, generally depicts identifies anticipated areas of urban, agricultural, rural, and conservation land use; identifies allowed uses in various parts of the planning area; specifies maximum and minimum densities and intensities of use; and provides the conceptual framework for the development pattern in developed areas with graphic illustrations based on a hierarchy of places and functional place-making components.
- 2. A general identification of the water supplies needed and available sources of water, including water resource development and water supply development projects, and water conservation measures needed to meet the projected demand of the future land uses in the long-term master plan.
- 3. A general identification of the transportation facilities to serve the future land uses in the long-term master plan, including guidelines to be used to establish each modal component intended to optimize mobility.
- 4. A general identification of other regionally significant public facilities consistent with chapter 9J-2, Florida Administrative Code, irrespective of local governmental jurisdiction necessary to support buildout of the anticipated future land uses, which may include central utilities provided on site within the planning area, and policies setting forth the

procedures to be used to mitigate the impacts of future land uses on public facilities.

- 5.3. A general identification of regionally significant natural resources within the planning area and policies setting forth the procedures for protection or conservation of specific resources consistent with the overall conservation and development strategy for the planning area consistent with chapter 9J-2, Florida Administrative Code.
- 6.4. General principles and guidelines addressing that address the urban form and the interrelationships of anticipated future land uses; providing for the protection and, as appropriate, restoration and management of lands identified for permanent preservation; and a discussion, at the applicant's option, of the extent, if any, to which the plan will address restoring key ecosystems, achieving a cleaner more clean, more healthy environment; limiting urban sprawl; providing a range of housing types; protecting wildlife and natural areas; advancing the efficient use of land and other resources; and creating quality communities of a design that promotes travel by multiple transportation modes; and enhancing the prospects for the creation of jobs.
- 7.5. Identification of general procedures <u>and policies</u> to <u>facilitate</u> <u>ensure</u> intergovernmental coordination to address extrajurisdictional impacts from the <u>future land uses</u> <u>long-range</u> <u>conceptual framework map</u>.

A long-term master plan adopted pursuant to this section shall

be based on a planning period longer than the generally 890879

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applicable planning period of the local comprehensive plan, shall specify the projected population within the planning area during the chosen planning period, and may include a phasing or staging schedule that allocates a portion of the local government's future growth to the planning area through the planning period. A long-term master plan adopted pursuant to this section does not have to be based on projected population growth or any other need.

- (b) In addition to the other requirements of this chapter, including those in paragraph (a), the detailed specific area plans must be consistent with the long-term master plan and must include conditions and commitments that provide for:
- 1. Development or conservation of an area of adequate size to accommodate a level of development which achieves a functional relationship between a full range of land uses within the area and to encompass at least 1,000 acres consistent with the long-term master plan. The local government state land planning agency may approve detailed specific area plans of less than 1,000 acres based on local circumstances if it is determined that the detailed specific area plan furthers the purposes of this part and part I of chapter 380.
- 2. Detailed identification and analysis of the <u>maximum and</u> <u>minimum densities and intensities of use and the</u> distribution, extent, and location of future land uses.
- 3. Detailed identification of water resource development and water supply development projects and related infrastructure and water conservation measures to address water needs of development in the detailed specific area plan.

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- 4. Detailed identification of the transportation facilities to serve the future land uses in the detailed specific area plan.
- 5.3. Detailed identification of other regionally significant public facilities, including public facilities outside the jurisdiction of the host local government, anticipated impacts of future land uses on those facilities, and required improvements consistent with the long-term master plan chapter 9J-2, Florida Administrative Code.
- <u>6.4.</u> Public facilities necessary to serve development in the detailed specific area plan for the short term, including developer contributions in a financially feasible 5-year capital improvement schedule of the affected local government.
- 7.5. Detailed analysis and identification of specific measures to ensure assure the protection or conservation of lands identified in the long-term master plan to be permanently preserved and, as appropriate, restored or managed of regionally significant natural resources and other important resources both within and outside the host jurisdiction, including those regionally significant resources identified in chapter 9J-2, Florida Administrative Code.
- 8.6. Detailed principles and guidelines addressing that address the urban form and the interrelationships of anticipated future land uses; and a discussion, at the applicant's option, of the extent, if any, to which the plan will address restoring key ecosystems, achieving a cleaner more clean, more healthy environment; limiting urban sprawl; providing a range of housing types; protecting wildlife and natural areas; 890879

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advancing the efficient use of land and other resources;, and creating quality communities of a design that promotes travel by multiple transportation modes; and enhancing the prospects for the creation of jobs.

9.7. Identification of specific procedures to <u>facilitate</u> ensure intergovernmental coordination to address extrajurisdictional impacts <u>from</u> of the detailed specific area plan.

A detailed specific area plan adopted by local development order pursuant to this section may be based on a planning period longer than the generally applicable planning period of the local comprehensive plan and shall specify the projected population within the specific planning area during the chosen planning period. A detailed specific area plan adopted pursuant to this section does not have to be based on projected population growth or any other need.

- (c) In its review of a long-term master plan, the state land planning agency shall consult with the Department of Agriculture and Consumer Services, the Department of Environmental Protection, the Florida Fish and Wildlife Conservation Commission, and the applicable water management district regarding the design of areas for protection and conservation of regionally significant natural resources and for the protection and, as appropriate, restoration and management of lands identified for permanent preservation.
- (d) The state land planning agency may initiate a civil action pursuant to s. 163.3215 with respect to a detailed 890879

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specific area plan which is not consistent with a long-term master plan adopted pursuant to this section. For purposes of such a proceeding, the state land planning agency shall be deemed an aggrieved and adversely affected party. Regardless of whether the local government has adopted an ordinance that establishes a local process which meets the requirements of s. 163.3215(4), judicial review of a detailed specific area plan initiated by the state land planning agency shall be de novo pursuant to s. 163.3215(3) and not by petition for writ of certiorari pursuant to s. 163.3215(4). Any other aggrieved or adversely affected party shall be subject to s. 163.3215 in all respects when initiating a consistency challenge to a detailed specific area plan.

- (e) (c) This subsection does may not be construed to prevent preparation and approval of the optional sector plan and detailed specific area plan concurrently or in the same submission.
- (4) <u>Upon the long-term master plan becoming legally</u> effective:
- (a) Any long-range transportation plan developed by a metropolitan planning organization pursuant to s. 339.175(7) must be consistent, to the maximum extent feasible, with the long-term master plan, including, but not limited to, the projected population, the approved uses and densities and intensities of use and their distribution within the planning area, and the transportation facilities identified in adopted plans pursuant to subparagraphs (3)(a)3. and (3)(b)4.

- (b) The water supply needs, water sources, and water resource development and water supply development projects identified in adopted plans pursuant to subparagraphs (3)(a)2. and (3)(b)3. shall be incorporated into the applicable district and regional water supply plans adopted in accordance with ss. 373.036 and 373.709. Accordingly, and notwithstanding the permit durations stated in s. 373.236, an applicant may request and the applicable district may issue consumptive use permits for durations commensurate with the long-term master plan. The permitting criteria in s. 373.223 shall be applied based on the projected population and the approved densities and intensities of use and their distribution in the long-term master plan.
- development approval pursuant to s. 380.06 may be granted development approval pursuant to s. 380.06 without submission and approval of a detailed specific area plan pursuant to this section and thereafter shall be subject to all requirements of s. 380.06 in lieu of the requirements of this section. The host local government shall submit a monitoring report to the state land planning agency and applicable regional planning council on an annual basis after adoption of a detailed specific area plan. The annual monitoring report must provide summarized information on development orders issued, development that has occurred, public facility improvements made, and public facility improvements anticipated over the upcoming 5 years.
- (5) When a plan amendment adopting a detailed specific area plan has become effective for a portion of the planning area governed by a long-term master plan adopted pursuant to this section under ss. 163.3184 and 163.3189(2), the provisions 890879

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of s. 380.06 do not apply to development within the geographic area of the detailed specific area plan. However, any development-of-regional-impact development order that is vested from the detailed specific area plan may be enforced <u>pursuant to under s. 380.11.</u>

- (a) The local government adopting the detailed specific area plan is primarily responsible for monitoring and enforcing the detailed specific area plan. Local governments <u>may shall</u> not issue any permits or approvals or provide any extensions of services to development that are not consistent with the detailed specific sector area plan.
- (b) If the state land planning agency has reason to believe that a violation of any detailed specific area plan, or of any agreement entered into under this section, has occurred or is about to occur, it may institute an administrative or judicial proceeding to prevent, abate, or control the conditions or activity creating the violation, using the procedures in s. 380.11.
- (c) In instituting an administrative or judicial proceeding involving <u>a</u> an optional sector plan or detailed specific area plan, including a proceeding pursuant to paragraph (b), the complaining party <u>must shall</u> comply with the requirements of s. 163.3215(4), (5), (6), and (7), except as provided by paragraph (3)(d).
- (d) The detailed specific area plan shall establish a buildout date prior to which the approved development is not subject to downzoning, unit density reduction, or intensity reduction unless the local government demonstrates that 890879

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implementation of the plan is not continuing in good faith based on standards established by plan policy, that substantial changes in the conditions underlying the approval of the detailed specific area plan have occurred, that the detailed specific area plan was based on substantially inaccurate information provided by the applicant, or that the change is clearly essential to the public health, safety, or welfare.

Concurrent with or subsequent to review and adoption of a long-term master plan pursuant to paragraph (3)(a), an applicant may apply for master development approval pursuant to s. 380.06(21) for the entire planning area in order to establish a buildout date prior to which the approved uses and densities and intensities of use of the master plan are not subject to downzoning, unit density reduction, or intensity reduction unless the local government demonstrates that implementation of the master plan is not continuing in good faith based on standards established by plan policy, that substantial changes in the conditions underlying the approval of the master plan have occurred, that the master plan was based on substantially inaccurate information provided by the applicant, or that change is clearly essential to the public health, safety, or welfare. Review of the application for master development approval shall be at a level of detail appropriate for the long-term and conceptual nature of the long-term master plan and, to the maximum extent possible, may only consider information provided in the application for a long-term master plan. Notwithstanding any provision of s. 380.06 to the contrary, an increment of development in such an approved master development plan must be

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- approved by a detailed specific area plan pursuant to paragraph (3)(b) and is exempt from review pursuant to s. 380.06.

 Beginning December 1, 1999, and each year thereafter, the department shall provide a status report to the Legislative Committee on Intergovernmental Relations regarding each optional sector plan authorized under this section.
- master plan that meets the requirements of paragraph (3) (a) and subsection (6) or a detailed specific area plan that meets the requirements of paragraph (3) (b) may enter into a development agreement with a local government pursuant to ss. 163.3220-163.3243. The duration of such a development agreement may be through the planning period of the long-term master plan or the detailed specific area plan, as the case may be, notwithstanding the limit on the duration of a development agreement pursuant to s. 163.3229.
- (8) Any owner of property within the planning area of a proposed long-term master plan may withdraw the owner's consent to the master plan at any time prior its adoption by the local government, and the local government shall exclude such parcels from the adopted master plan. Thereafter, the long-term master plan, any detailed specific area plan, and the exemption from development-of-regional-impact review under this section does not apply to the subject parcels. After adoption of a long-term master plan, an owner may withdraw the owner's property from the plan only with the approval of the local government by means of a plan amendment.

- (9) The adoption of a long-term master plan or a detailed specific area plan pursuant to this section does not limit the right to continue existing agricultural or silvicultural uses or other natural resource-based operations or to establish similar new uses that are consistent with the plans approved pursuant to this section.
- (10) Notwithstanding s. 380.06, part II of chapter 163, or any planning agreement or plan policy, a landowner or developer who has received approval of a master development of regional impact development order pursuant to s. 380.06(21) may apply to implement this order by filing one or more applications to approve a detailed specific area plan pursuant to paragraph (3)(b).
- (11) Notwithstanding any other provision of law, a detailed specific area plan to implement a conceptual long-term buildout overlay of less than 15,000 acres, which was adopted by a local government and found in compliance before July 1, 2011, is subject to this section.
- $\underline{(12)}$ (7) This section may not be construed to abrogate the rights of any person under this chapter.
- Section 7. Paragraph (b) of subsection (9) of section 163.3246, Florida Statutes, is amended to read:
- 163.3246 Local government comprehensive planning certification program.—

(9)

(b) Plan amendments that change the boundaries of the certification area; propose a rural land stewardship area pursuant to s. 163.3177(11)(d); propose \underline{a} an optional sector 890879

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plan pursuant to s. 163.3245; propose a school facilities element; update a comprehensive plan based on an evaluation and appraisal report; impact lands outside the certification boundary; implement new statutory requirements that require specific comprehensive plan amendments; or increase hurricane evacuation times or the need for shelter capacity on lands within the coastal high-hazard area shall be reviewed pursuant to ss. 163.3184 and 163.3187.

Section 8. Section 163.32465, Florida Statutes, is amended to read:

163.32465 State review of local comprehensive plans in urban areas.

- (1) LEGISLATIVE FINDINGS.-
- (a) The Legislature finds that <u>comprehensive planning</u> programs have matured throughout the state and therefore local local governments in this state have a wide diversity of resources, conditions, abilities, and needs. The Legislature also finds that the needs and resources of urban areas are different from those of rural areas and that different planning and growth management approaches, strategies, and techniques are required in urban areas. The state role in overseeing growth management should reflect this diversity and should vary based on local government conditions, capabilities, needs, and extent of development. Thus, the Legislature recognizes and finds that reduced state oversight of local comprehensive planning is justified for some local governments in urban areas.
- (b) The Legislature finds and declares that this state's local governments urban areas require a reduced level of state

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oversight because of their high degree of urbanization and the planning capabilities and resources of many of their local governments. An alternative state review process that is adequate to protect issues of regional or statewide importance should be created for appropriate local governments in these areas. Further, the Legislature finds that development, including urban infill and redevelopment, should be encouraged in these urban areas. Accordingly, the Legislature finds that an alternative process provided by this section for amending local comprehensive plans is in these areas should be established with the an objective of streamlining the process and recognizing local responsibility and accountability.

- (c) The Legislature finds a pilot program will be beneficial in evaluating an alternative, expedited plan amendment adoption and review process. Pilot local governments shall represent highly developed counties and the municipalities within these counties and highly populated municipalities.
- PROCRAM.—The process for amending a comprehensive plan described in this section shall be applicable statewide. On a case-by-case basis, a local government, by majority vote, may elect to follow the procedures set forth in s. 163.3184 for processing a comprehensive plan amendment in lieu of using the procedures set forth in this section. Pinellas and Broward Counties, and the municipalities within these counties, and Jacksonville, Miami, Tampa, and Hialeah shall follow an alternative state review process provided in this section. Municipalities within the pilot counties may elect, by super majority vote of the 890879

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governing body, not to participate in the pilot program. In addition to the pilot program jurisdictions, any local government may use the alternative state review process to designate an urban service area as defined in s. 163.3164(29) in its comprehensive plan.

- (3) PROCESS FOR ADOPTION OF COMPREHENSIVE PLAN AMENDMENTS

 UNDER THE PILOT PROGRAM.—
- (a) Plan amendments adopted by <u>local governments are</u>

 <u>subject to</u> the pilot program jurisdictions shall follow the

 alternate, expedited process in subsections (4) and (5), except

 <u>as follows:</u> as set forth in paragraphs (b)-(e) of this

 subsection.
- (a) (b) Amendments that qualify as small-scale development amendments may continue to be adopted by the pilot program jurisdictions pursuant to s. 163.3187(1)(c) and (3).
- (b) (c) Plan amendments that propose a rural land stewardship area pursuant to s. 163.3177(11)(d); propose a an optional sector plan; update a comprehensive plan based on an evaluation and appraisal report; or implement new statutory requirements; plan amendment packages for which local governments request a more thorough review pursuant to subsection (2); or new plans for newly incorporated municipalities are subject to state review as set forth in s. 163.3184.
- (c) (d) Local governments Pilot program jurisdictions shall be subject to the frequency and timing requirements for plan amendments set forth in ss. 163.3187 and 163.3191, except where otherwise stated in this section.

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 $\underline{\text{(d)}}$ (e) The mediation and expedited hearing provisions in s. 163.3189(3) apply to all plan amendments adopted <u>pursuant to</u> this section by the pilot program jurisdictions.

- (4) INITIAL HEARING ON COMPREHENSIVE PLAN AMENDMENT FOR PILOT PROGRAM.
- (a) The local government shall hold its first public hearing on a comprehensive plan amendment on a weekday at least 7 days after the day the first advertisement is published pursuant to the requirements of chapter 125 or chapter 166. Upon an affirmative vote of not less than a majority of the members of the governing body present at the hearing, the local government shall immediately transmit the amendment or amendments and appropriate supporting data and analyses to the state land planning agency; the appropriate regional planning council and water management district; the Department of Environmental Protection; the Department of State; the Department of Transportation; in the case of municipal plans, to the appropriate county; the Fish and Wildlife Conservation Commission; the Department of Agriculture and Consumer Services; and in the case of amendments that include or impact the public school facilities element, the Department Office of Educational Facilities of the Commissioner of Education. The local governing body shall also transmit a copy of the amendments and supporting data and analyses to any other local government or governmental agency that has filed a written request with the governing body.
- (b) The agencies and local governments specified in paragraph (a) may provide comments regarding the amendment or amendments to the local government. The regional planning 890879

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council review and comment shall be limited to effects on regional resources or facilities identified in the strategic regional policy plan and extrajurisdictional impacts that would be inconsistent with the comprehensive plan of the affected local government. A regional planning council may shall not review and comment on a proposed comprehensive plan amendment prepared by such council unless the plan amendment has been changed by the local government subsequent to the preparation of the plan amendment by the regional planning council. County comments on municipal comprehensive plan amendments shall be primarily in the context of the relationship and effect of the proposed plan amendments on the county plan. Municipal comments on county plan amendments shall be primarily in the context of the relationship and effect of the amendments on the municipal plan. State agency comments may include technical guidance on issues of agency jurisdiction identified in this paragraph as it relates to the requirements of this part. Such comments shall clearly identify issues that, if not resolved, may result in an agency challenge to the plan amendment. State agencies shall For the purposes of this pilot program, agencies are encouraged to focus potential challenges on issues of regional or statewide importance. Agencies and local governments must transmit their comments to the affected local government such that they are received by the local government not later than 30 thirty days after from the date on which the agency or government received the amendment or amendments. With respect to comments to the state land planning agency regarding plan amendments:

- 1. The appropriate water management district shall limit its comments to the subjects of wetlands, well fields, and consumptive use of water.
- 2. The Department of Environmental Protection shall limit its comments to the subjects of air and water pollution, solid waste, sewage, drinking water, state parks, greenways and trails, state-owned lands, and wetlands.
- 3. The Department of State shall limit its comments to the subjects of historic and archeological resources.
- 4. The Department of Transportation shall limit its comments to the subjects of roads and transportation facilities.
- 5. The Fish and Wildlife Conservation Commission shall limit its comments to the subjects of fish and wildlife issues, including issues relating to fish and wildlife habitat and endangered species and their habitat.
- 6. The Department of Agriculture and Consumer Services shall limit its comments to the subjects of agriculture, forestry, and aquaculture issues.
- 7. The Department of Education shall limit its comments to the subject of public school facilities.
- (5) ADOPTION OF COMPREHENSIVE PLAN AMENDMENT FOR PILOT AREAS.
- (a) The local government shall hold its second public hearing, which shall be a hearing on whether to adopt one or more comprehensive plan amendments, on a weekday at least 5 days after the day the second advertisement is published pursuant to the requirements of chapter 125 or chapter 166. Adoption of comprehensive plan amendments must be by ordinance and requires 890879

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an affirmative vote of a majority of the members of the governing body present at the second hearing.

- (b) All comprehensive plan amendments adopted by the governing body along with the supporting data and analysis shall be transmitted within 10 days $\underline{\text{after}}$ of the second public hearing to the state land planning agency and any other agency or local government that provided timely comments under paragraph (4)(b).
- (6) ADMINISTRATIVE CHALLENGES TO PLAN AMENDMENTS FOR PILOT PROGRAM.—
- (a) Any "affected person" as defined in s. 163.3184(1)(a) may file a petition with the Division of Administrative Hearings pursuant to ss. 120.569 and 120.57, with a copy served on the affected local government, to request a formal hearing to challenge whether the amendments are "in compliance" as defined in s. 163.3184(1)(b). This petition must be filed with the division Division within 30 days after the local government adopts the amendment. The state land planning agency may intervene in a proceeding instituted by an affected person.
- (b) The state land planning agency may file a petition with the Division of Administrative Hearings pursuant to ss. 120.569 and 120.57, with a copy served on the affected local government, to request a formal hearing. This petition must be filed with the <u>division Division</u> within 30 days after the state land planning agency notifies the local government that the plan amendment package is complete. For purposes of this section, an <u>adopted</u> amendment <u>package</u> shall be deemed complete if it contains a full, executed copy of the adoption ordinance or ordinances; in the case of a text amendment, a full copy of the 890879

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amended language in legislative format with new words inserted in the text underlined, and words to be deleted lined through with hyphens; in the case of a future land use map amendment, a copy of the future land use map clearly depicting the parcel, its existing future land use designation, and its adopted designation; and a copy of any data and analyses the local government deems appropriate. The state land planning agency shall notify the local government of any deficiencies within 5 working days after of receipt of an amendment package.

- (c) The state land planning agency's challenge shall be limited to those issues raised in the comments provided by the reviewing agencies pursuant to paragraph (4)(b). The state land planning agency may challenge a plan amendment that has substantially changed from the version on which the agencies provided comments. For the purposes of this pilot program, the Legislature strongly encourages The state land planning agency shall to focus any challenge on issues of regional or statewide importance.
- (d) An administrative law judge shall hold a hearing in the affected local jurisdiction. The local government's determination that the amendment is "in compliance" is presumed to be correct and shall be sustained unless it is shown by a preponderance of the evidence that the amendment is not "in compliance."
- (e) If the administrative law judge recommends that the amendment be found not in compliance, the judge shall submit the recommended order to the Administration Commission for final

agency action. The Administration Commission shall enter a final order within 45 days after its receipt of the recommended order.

- (f) If the administrative law judge recommends that the amendment be found in compliance, the judge shall submit the recommended order to the state land planning agency.
- 1. If the state land planning agency determines that the plan amendment should be found not in compliance, the agency shall refer, within 30 days <u>after</u> of receipt of the recommended order, the recommended order and its determination to the Administration Commission for final agency action. If the commission determines that the amendment is not in compliance, it may sanction the local government as set forth in s. 163.3184(11).
- 2. If the state land planning agency determines that the plan amendment should be found in compliance, the agency shall enter its final order not later than 30 days after from receipt of the recommended order.
- (g) An amendment adopted under the expedited provisions of this section shall not become effective until 31 days after adoption. If timely challenged, an amendment shall not become effective until the state land planning agency or the Administration Commission enters a final order determining the adopted amendment to be in compliance.
- (h) Parties to a proceeding under this section may enter into compliance agreements using the process in s. 163.3184(16). Any remedial amendment adopted pursuant to a settlement agreement shall be provided to the agencies and governments listed in paragraph (4)(a).

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(7) APPLICABILITY OF PILOT PROGRAM IN CERTAIN LOCAL COVERNMENTS.—Local governments and specific areas that have been designated for alternate review process pursuant to ss. 163.3246 and 163.3184(17) and (18) are not subject to this section.

- (8) RULEMAKING AUTHORITY FOR PILOT PROGRAM.—Agencies shall not promulgate rules to implement this pilot program.
- (9) REPORT. The Office of Program Policy Analysis and Government Accountability shall submit to the Governor, the President of the Senate, and the Speaker of the House of Representatives by December 1, 2008, a report and recommendations for implementing a statewide program that addresses the legislative findings in subsection (1) in areas that meet urban criteria. The Office of Program Policy Analysis and Government Accountability in consultation with the state land planning agency shall develop the report and recommendations with input from other state and regional agencies, local governments, and interest groups. Additionally, the office shall review local and state actions and correspondence relating to the pilot program to identify issues of process and substance in recommending changes to the pilot program. At a minimum, the report and recommendations shall include the following:
- (a) Identification of local governments beyond those participating in the pilot program that should be subject to the alternative expedited state review process. The report may recommend that pilot program local governments may no longer be appropriate for such alternative review process.

- (b) Changes to the alternative expedited state review process for local comprehensive plan amendments identified in the pilot program.
- (c) Criteria for determining issues of regional or statewide importance that are to be protected in the alternative state review process.
- (d) In preparing the report and recommendations, the Office of Program Policy Analysis and Government Accountability shall consult with the state land planning agency, the Department of Transportation, the Department of Environmental Protection, and the regional planning agencies in identifying highly developed local governments to participate in the alternative expedited state review process. The Office of Program Policy Analysis and Governmental Accountability shall also solicit citizen input in the potentially affected areas and consult with the affected local governments and stakeholder groups.
- Section 9. Subsection (3) of section 380.115, Florida Statutes, is amended to read:
- 380.115 Vested rights and duties; effect of size reduction, changes in guidelines and standards.—
- (3) A landowner that has filed an application for a development-of-regional-impact review prior to the adoption of \underline{a} an optional sector plan pursuant to s. 163.3245 may elect to have the application reviewed pursuant to s. 380.06, comprehensive plan provisions in force prior to adoption of the sector plan, and any requested comprehensive plan amendments that accompany the application.

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Bill No. HB 7001 (2011)

Amendment No.

1156 Section 10. This act shall take effect upon becoming a 1157 law.

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1161 TITLE AMENDMENT

Remove the entire title and insert:

A bill to be entitled

An act relating to growth management; amending s. 163.3191, F.S.; revising provisions relating to the evaluation and appraisal of comprehensive plans; providing requirements for exemption from such reporting requirements; revising requirements relating to reporting and scoping meetings; revising powers and duties of local planning agencies and governing bodies relating to the updating of local comprehensive plans pursuant to the evaluation and appraisal process; amending s. 163.3245, F.S.; revising provisions relating to optional sector plans; renaming optional sector plans as sector plans; increasing the minimum size of geographic areas that qualify for the use of sector plans; revising other terminology and deleting obsolete provisions; renaming long-term conceptual buildout overlays as long-term master plans; revising the content required to be included in long-term master plans and detailed specified area plans; requiring identification of water development projects and transportation facilities to serve future development needs; exempting certain developments from the requirement

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Bill No. HB 7001 (2011)

Amendment No.

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to develop a detailed specific area plan; providing that detailed specific area plans shall be adopted by local development orders; requiring that detailed specific area plans include a buildout date and precluding certain changes in the development until after that date; authorizing certain development agreements between the developer and the local government; providing for continuation of certain existing land uses; amending s. 163.32465, F.S.; revising provisions relating to state review of local comprehensive plans; revising intent; providing applicability; removing the pilot status of the alternative state review process and authorizing that process statewide; limiting agency comments regarding plan amendments to subjects within their scope of responsibility and oversight; amending ss. 163.3164, 163.3177, 163.3180, 163.3184, 163.3246, 380.115, F.S.; revising provisions to conform to changes made by this act; providing an effective date.