A bill to be entitled 1 2 An act relating to digital learning; amending s. 1002.33, 3 F.S.; authorizing a charter school to employ instructional 4 methods for blended learning courses consisting of both 5 traditional classroom and online instructional techniques; 6 providing requirements for faculty, students, funding, and 7 accountability; amending s. 1002.45, F.S.; requiring 8 school districts to provide all public school students the 9 opportunity to participate in virtual instruction 10 programs; requiring school districts to provide full-time 11 and part-time virtual instruction program options; providing additional provider qualifications relating to 12 curriculum, student performance accountability, and 13 14 disclosure; requiring an evaluation method for part-time 15 programs; amending s. 1003.428, F.S.; requiring at least 16 one course required for high school graduation to be completed through online learning beginning with students 17 entering grade 9 in the 2013-2014 school year; amending s. 18 19 1008.22, F.S.; requiring all statewide end-of-course assessments to be administrated online by the 2014-2015 20 21 school year; amending s. 1011.61, F.S.; conforming 22 provisions to changes made by the act; amending s. 23 1012.57, F.S.; authorizing school districts to issue 24 adjunct teaching certificates to individuals to provide 25 online instruction; revising requirements for adjunct teaching certificateholders; providing for annual 26 27 contracts; requiring the Department of Education to submit a report to the Governor and the Legislature relating to 28

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school district offering of, and student access to, digital learning; providing an effective date.

Be It Enacted by the Legislature of the State of Florida:

- Section 1. Paragraph (a) of subsection (7) of section 1002.33, Florida Statutes, is amended to read:
- 36 1002.33 Charter schools.-
 - (7) CHARTER.—The major issues involving the operation of a charter school shall be considered in advance and written into the charter. The charter shall be signed by the governing board body of the charter school and the sponsor, following a public hearing to ensure community input.
 - (a) The charter shall address and criteria for approval of the charter shall be based on:
 - 1. The school's mission, the students to be served, and the ages and grades to be included.
 - 2.a. The focus of the curriculum, the instructional methods to be used, any distinctive instructional techniques to be employed, and identification and acquisition of appropriate technologies needed to improve educational and administrative performance which include a means for promoting safe, ethical, and appropriate uses of technology which comply with legal and professional standards. Instructional methods for blended learning courses consisting of both traditional classroom and online instructional techniques may be employed. Faculty authorized to provide online instruction for blended learning courses must be part-time or full-time employees of the charter

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school or contracted providers of the instructional service and must hold current state or school district adjunct certification to teach in the subject area of the blended learning course. A blended learning faculty member may provide online instruction from a location that is remote from the physical location of the charter school. However, students in a blended learning course must be full-time students of the charter school and receive the online instruction from the physical location of the charter school. For funding and performance accountability purposes, a blended learning course is considered the same as a traditional classroom course.

- <u>b.</u> The <u>methods for ensuring</u> charter shall ensure that reading is a primary focus of the curriculum and that resources are provided to identify and provide specialized instruction for students who are reading below grade level. The curriculum and instructional strategies for reading must be consistent with the Sunshine State Standards and grounded in scientifically based reading research.
- 3. The current incoming baseline standard of student academic achievement, the outcomes to be achieved, and the method of measurement that will be used. The criteria listed in this subparagraph shall include a detailed description of:
- a. How the baseline student academic achievement levels and prior rates of academic progress will be established.
- b. How these baseline rates will be compared to rates of academic progress achieved by these same students while attending the charter school.
 - c. To the extent possible, how these rates of progress

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will be evaluated and compared with rates of progress of other closely comparable student populations.

The district school board is required to provide academic student performance data to charter schools for each of their students coming from the district school system, as well as rates of academic progress of comparable student populations in the district school system.

- 4. The methods used to identify the educational strengths and needs of students and how well educational goals and performance standards are met by students attending the charter school. The methods shall provide a means for the charter school to ensure accountability to its constituents by analyzing student performance data and by evaluating the effectiveness and efficiency of its major educational programs. Students in charter schools shall, at a minimum, participate in the statewide assessment program created under s. 1008.22.
- 5. In secondary charter schools, a method for determining that a student has satisfied the requirements for graduation in s. 1003.43.
- 6. A method for resolving conflicts between the governing board body of the charter school and the sponsor.
- 7. The admissions procedures and dismissal procedures, including the school's code of student conduct.
- 8. The ways by which the school will achieve a racial/ethnic balance reflective of the community it serves or within the racial/ethnic range of other public schools in the same school district.

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9. The financial and administrative management of the school, including a reasonable demonstration of the professional experience or competence of those individuals or organizations applying to operate the charter school or those hired or retained to perform such professional services and the description of clearly delineated responsibilities and the policies and practices needed to effectively manage the charter school. A description of internal audit procedures and establishment of controls to ensure that financial resources are properly managed must be included. Both public sector and private sector professional experience shall be equally valid in such a consideration.

- 10. The asset and liability projections required in the application which are incorporated into the charter and shall be compared with information provided in the annual report of the charter school.
- 11. A description of procedures that identify various risks and provide for a comprehensive approach to reduce the impact of losses; plans to ensure the safety and security of students and staff; plans to identify, minimize, and protect others from violent or disruptive student behavior; and the manner in which the school will be insured, including whether or not the school will be required to have liability insurance, and, if so, the terms and conditions thereof and the amounts of coverage.
- 12. The term of the charter which shall provide for cancellation of the charter if insufficient progress has been made in attaining the student achievement objectives of the

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charter and if it is not likely that such objectives can be achieved before expiration of the charter. The initial term of a charter shall be for 4 or 5 years. In order to facilitate access to long-term financial resources for charter school construction, charter schools that are operated by a municipality or other public entity as provided by law are eligible for up to a 15-year charter, subject to approval by the district school board. A charter lab school is eligible for a charter for a term of up to 15 years. In addition, to facilitate access to long-term financial resources for charter school construction, charter schools that are operated by a private, not-for-profit, s. 501(c)(3) status corporation are eligible for up to a 15-year charter, subject to approval by the district school board. Such long-term charters remain subject to annual review and may be terminated during the term of the charter, but only according to the provisions set forth in subsection (8).

- 13. The facilities to be used and their location.
- 14. The qualifications to be required of the teachers and the potential strategies used to recruit, hire, train, and retain qualified staff to achieve best value.
- 15. The governance structure of the school, including the status of the charter school as a public or private employer as required in paragraph (12)(i).
- 16. A timetable for implementing the charter which addresses the implementation of each element thereof and the date by which the charter shall be awarded in order to meet this timetable.
 - 17. In the case of an existing public school that is being

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converted to charter status, alternative arrangements for current students who choose not to attend the charter school and for current teachers who choose not to teach in the charter school after conversion in accordance with the existing collective bargaining agreement or district school board rule in the absence of a collective bargaining agreement. However, alternative arrangements shall not be required for current teachers who choose not to teach in a charter lab school, except as authorized by the employment policies of the state university which grants the charter to the lab school.

employed by the charter school who are related to the charter school owner, president, chairperson of the governing board of directors, superintendent, governing board member, principal, assistant principal, or any other person employed by the charter school who has equivalent decisionmaking authority. For the purpose of this subparagraph, the term "relative" means father, mother, son, daughter, brother, sister, uncle, aunt, first cousin, nephew, niece, husband, wife, father-in-law, mother-in-law, son-in-law, daughter-in-law, brother-in-law, sister-in-law, stepfather, stepmother, stepson, stepdaughter, stepbrother, stepsister, half brother, or half sister.

Section 2. Paragraphs (b) and (c) of subsection (1), subsection (2), paragraph (a) of subsection (4), paragraphs (a) and (d) of subsection (8), and subsection (11) of section 1002.45, Florida Statutes, are amended to read:

1002.45 School district virtual instruction programs.—

(1) PROGRAM.—

(b) Beginning with the 2011-2012 2009-2010 school year, each school district shall provide all enrolled public school eligible students within its boundaries opportunities for participation the option of participating in part-time and full-time a virtual instruction program options, with timely written notice provided directly to all parents of an open enrollment period for full-time students of at least 90 days that ends no later than 30 days prior to the first day of the school year. The purpose of the program is to make quality virtual instruction available to students using online and distance learning technology in the nontraditional classroom. The program shall provide the following be:

- 1. Three options for full-time <u>virtual instruction</u> for students enrolled in kindergarten through grade 12.
- 2. Three options for Full-time or part-time virtual instruction for students enrolled in grades 9 through 12 for courses that are measured pursuant to sub-subparagraph (8)(a)2.
- 3. At least two full-time virtual instruction options and one part-time virtual instruction option for students who are enrolled in dropout prevention and academic intervention programs under s. 1003.53, Department of Juvenile Justice education programs under s. 1003.52, core-curricula courses to meet class size requirements under s. 1003.03, or community colleges under this section.
- (c) To provide students with the option of participating in virtual instruction programs as required by paragraph (b), a school district may apply one or all of the following mechanisms:

1. Contract with the Florida Virtual School or establish a franchise of the Florida Virtual School for the provision of a program under paragraph (b). Using this option is subject to the requirements of this section and s. 1011.61(1)(c)1.b.(III) and (IV).

- 2. Contract with an approved provider under subsection (2) for the provision of a full-time program under subparagraph (b) 1. or subparagraph (b) 3. or a full-time or part-time program under subparagraph (b) 2. or subparagraph (b) 3.
- 3. Enter into an agreement with <u>other</u> another school <u>districts</u> district to allow the participation of its students in an approved virtual instruction program provided by the other school district. The agreement must indicate a process for the transfer of funds required by paragraph (7)(b).

Contracts under subparagraph 1. or subparagraph 2. may include multidistrict contractual arrangements that may be executed by a regional consortium for its member districts. A multidistrict contractual arrangement or an agreement under subparagraph 3. is not subject to s. 1001.42(4)(d) and does not require the participating school districts to be contiguous. These arrangements may be used to fulfill the requirements of paragraph (b).

- (2) PROVIDER QUALIFICATIONS.-
- (a) The department shall annually provide school districts with a list of providers approved to offer virtual instruction programs. To be approved by the department, a provider must document that it:

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 Is nonsectarian in its programs, admission policies, employment practices, and operations;

- Complies with the antidiscrimination provisions of s.
 1000.05;
- 3. Locates an administrative office or offices in this state, requires its administrative staff to be state residents, requires all instructional staff to be Florida-certified teachers under chapter 1012, and conducts background screenings for all employees or contracted personnel, as required by s. 1012.32, using state and national criminal history records;
- 4. Possesses prior, successful experience offering online courses to elementary, middle, or high school students <u>as</u>

 demonstrated by quantified student performance improvement in each subject area and grade level provided for consideration as an instructional program option;
- 5. Is accredited by the Southern Association of Colleges and Schools Council on Accreditation and School Improvement, the North Central Association Commission on Accreditation and School Improvement, the Middle States Association of Colleges and Schools Commission on Elementary Schools and Commission on Secondary Schools, the New England Association of Schools and Colleges, the Northwest Association of Accredited Schools, the Western Association of Schools and Colleges, or the Commission on International and Trans-Regional Accreditation; and
- 6. Ensures instructional and curricular quality through a detailed curriculum and student performance accountability plan that addresses every subject and grade level it intends to provide through contract with the school district, including:

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<u>a. Courses and programs that meet the standards of the International Association for K-12 Online Learning and the Southern Regional Education Board.</u>

- <u>b. Instructional content and services that align with, and measure student attainment of, student proficiency in the Next</u>
 Generation Sunshine State Standards.
- c. Mechanisms that determine and ensure that a student has satisfied requirements for grade level promotion and high school graduation with a standard diploma, as appropriate;
- 7. Publishes for the general public, in accordance with disclosure requirements adopted in rule by the State Board of Education, as part of its application as a provider and in all contracts negotiated pursuant to this section:
- a. Information and data about the curriculum of each full-time and part-time program.
 - b. School policies and procedures.
- c. Certification status and physical location of all administrative and instructional personnel.
 - d. Student-teacher ratios.
 - e. Student completion and promotion rates.
- f. Student, educator, and school performance
- 302 <u>accountability outcomes; and</u>

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- 8.6. If the provider is a community college, employs instructors who meet the certification requirements for instructional staff under chapter 1012.
- (b) An approved provider shall retain its approved status for a period of 3 years after the date of the department's approval under paragraph (a) as long as the provider continues

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to comply with all requirements of this section. However, each provider approved by the department for the 2011-2012 school year must reapply for approval to provide a part-time program for students in grades 9 through 12.

- (4) CONTRACT REQUIREMENTS.—Each contract with an approved provider must at minimum:
- (a) Set forth a detailed curriculum plan that illustrates how students will be provided services and be measured for attainment of to attain proficiency in the Sunshine State Standards for each grade level and subject.
 - (8) ASSESSMENT AND ACCOUNTABILITY.-

- (a) Each approved provider contracted under this section must:
- 1. Participate in the statewide assessment program under s. 1008.22 and in the state's education performance accountability system under s. 1008.31.
- 2. Receive a school grade under s. 1008.34 or a school improvement rating under s. 1008.341, as applicable. The school grade or school improvement rating received by each approved provider shall be based upon the aggregated assessment scores of all students served by the provider statewide. The department shall publish the school grade or school improvement rating received by each approved provider on its Internet website. The department shall develop an evaluation method for providers of part-time programs which includes the percentage of students making learning gains, the percentage of students successfully passing any required end-of-course assessment, the percentage of students taking Advanced Placement examinations, and the

percentage of students scoring 3 or higher on an Advanced Placement examination.

- (d) An approved provider's contract must be terminated if the provider receives a school grade of "D" or "F" under s. 1008.34 or a school improvement rating of "Declining" under s. 1008.341 for 2 years during any consecutive 4-year period or has violated any qualification requirement pursuant to subsection (2). A provider that has a contract terminated under this paragraph may not be an approved provider for a period of at least 1 year after the date upon which the contract was terminated and until the department determines that the provider is in compliance with subsection (2) and has corrected each cause of the provider's low performance.
- (11) RULES.—The State Board of Education shall adopt rules necessary to administer this section, including rules that prescribe disclosure requirements under subsection (2) and school district reporting requirements under subsection (7).
- Section 3. Paragraph (c) is added to subsection (2) of section 1003.428, Florida Statutes, to read:
- 1003.428 General requirements for high school graduation; revised.—
- (2) The 24 credits may be earned through applied, integrated, and combined courses approved by the Department of Education. The 24 credits shall be distributed as follows:
- (c) Beginning with students entering grade 9 in the 2013-2014 school year, at least one of the courses required in this subsection must be completed through online learning. This requirement shall be met through an online course offered by the

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Florida Virtual School, an online course offered by the high school, or an online dual enrollment course offered pursuant to a district interinstitutional articulation agreement pursuant to s. 1007.235. A student who is enrolled in a full-time or part-time virtual instruction program under s. 1002.45 meets this requirement.

Section 4. Paragraph (g) of subsection (3) of section 1008.22, Florida Statutes, is amended to read:

- 1008.22 Student assessment program for public schools.-
- design and implement a statewide program of educational assessment that provides information for the improvement of the operation and management of the public schools, including schools operating for the purpose of providing educational services to youth in Department of Juvenile Justice programs. The commissioner may enter into contracts for the continued administration of the assessment, testing, and evaluation programs authorized and funded by the Legislature. Contracts may be initiated in 1 fiscal year and continue into the next and may be paid from the appropriations of either or both fiscal years. The commissioner is authorized to negotiate for the sale or lease of tests, scoring protocols, test scoring services, and related materials developed pursuant to law. Pursuant to the statewide assessment program, the commissioner shall:
- (g) By the 2014-2015 school year, require all statewide end-of-course assessments to be administered online. Study the cost and student achievement impact of secondary end-of-course assessments, including web-based and performance formats, and

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report to the Legislature prior to implementation.

Section 5. Paragraph (c) of subsection (1) of section 1011.61, Florida Statutes, is amended to read:

- 1011.61 Definitions.—Notwithstanding the provisions of s. 1000.21, the following terms are defined as follows for the purposes of the Florida Education Finance Program:
- (1) A "full-time equivalent student" in each program of the district is defined in terms of full-time students and part-time students as follows:
 - (c)1. A "full-time equivalent student" is:
- a. A full-time student in any one of the programs listed in s. 1011.62(1)(c); or
- b. A combination of full-time or part-time students in any one of the programs listed in s. 1011.62(1)(c) which is the equivalent of one full-time student based on the following calculations:
- (I) A full-time student, except a postsecondary or adult student or a senior high school student enrolled in adult education when such courses are required for high school graduation, in a combination of programs listed in s.

 1011.62(1)(c) shall be a fraction of a full-time equivalent membership in each special program equal to the number of net hours per school year for which he or she is a member, divided by the appropriate number of hours set forth in subparagraph (a)1. or subparagraph (a)2. The difference between that fraction or sum of fractions and the maximum value as set forth in subsection (4) for each full-time student is presumed to be the balance of the student's time not spent in such special

education programs and shall be recorded as time in the appropriate basic program.

- (II) A prekindergarten handicapped student shall meet the requirements specified for kindergarten students.
- (III) A full-time equivalent student for students in kindergarten through grade 5 in a school district virtual instruction program under s. 1002.45 shall consist of a student who has successfully completed a basic program listed in s. 1011.62(1)(c)1.a. or b., and who is promoted to a higher grade level.
- (IV) A full-time equivalent student for students in grades 6 through 12 in a school district virtual instruction program under s. 1002.45(1)(b)1., and 2., and 3. shall consist of six full credit completions in programs listed in s. 1011.62(1)(c)1.b. or c. and 3. Credit completions can be a combination of either full credits or half credits.
- (V) A Florida Virtual School full-time equivalent student shall consist of six full credit completions in the programs listed in s. 1011.62(1)(c)1.b. for grades 6 through 8 and the programs listed in s. 1011.62(1)(c)1.c. for grades 9 through 12. Credit completions can be a combination of either full credits or half credits.
- (VI) Each successfully completed credit earned under the alternative high school course credit requirements authorized in s. 1002.375, which is not reported as a portion of the 900 net hours of instruction pursuant to subparagraph (1)(a)1., shall be calculated as 1/6 FTE.
 - 2. A student in membership in a program scheduled for more

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or less than 180 school days or the equivalent on an hourly basis as specified by rules of the State Board of Education is a fraction of a full-time equivalent membership equal to the number of instructional hours in membership divided by the appropriate number of hours set forth in subparagraph (a)1.; however, for the purposes of this subparagraph, membership in programs scheduled for more than 180 days is limited to students enrolled in juvenile justice education programs and the Florida Virtual School.

The department shall determine and implement an equitable method of equivalent funding for experimental schools and for schools operating under emergency conditions, which schools have been approved by the department to operate for less than the minimum school day.

Section 6. Section 1012.57, Florida Statutes, is amended to read:

1012.57 Certification of adjunct educators.

(1) Notwithstanding the provisions of ss. 1012.32, 1012.55, and 1012.56, or any other provision of law or rule to the contrary, district school boards shall adopt rules to allow for the issuance of an adjunct teaching certificate to any applicant who fulfills the requirements of s. 1012.56(2)(a)-(f) and (10) and who has expertise in the subject area to be taught. An applicant shall be considered to have expertise in the subject area to be taught if the applicant demonstrates sufficient subject area mastery through passage of a subject area test. The adjunct teaching certificate shall be used for

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477 part-time teaching positions.

(2) The <u>Legislature intends that this section</u> intent of this provision is to allow school districts to tap the wealth of talent and expertise represented in Florida's citizens who may wish to teach part-time in a Florida public school by permitting school districts to issue adjunct certificates to qualified applicants.

- strategy to enhance the diversity of course offerings offered to all students. School districts may use the expertise of individuals in the state who wish to provide online instruction to students by issuing adjunct certificates to qualified applicants. reduce the teacher shortage; thus, adjunct certificateholders should supplement a school's instructional staff, not supplant it. Each school principal shall assign an experienced peer mentor to assist the adjunct teaching certificateholder during the certificateholder's first year of teaching, and an adjunct certificateholder may participate in a district's new teacher training program. District school boards shall provide the adjunct teaching certificateholder an orientation in classroom management prior to assigning the certificateholder to a school.
- (4) Each adjunct teaching certificate is valid through the term of the annual contract between the educator and the school district for 5 school years and is renewable if the applicant is rated effective or highly effective, pursuant to s. 1012.34, has received satisfactory performance evaluations during each year of teaching under adjunct teaching certification.

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 $\underline{(5)}$ (2) Individuals who are certified and employed under this section shall have the same rights and protection of laws as teachers certified under s. 1012.56.

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Section 7. By December 1, 2011, the Department of Education shall submit a report to the Governor, the President of the Senate, and the Speaker of the House of Representatives which identifies and explains the best methods and strategies by which the department can assist district school boards in acquiring digital learning at the most reasonable prices possible and provides a plan under which district school boards may voluntarily pool their bids for such purchases. The report shall identify criteria that will enable district school boards to differentiate between the level of service and pricing based upon factors such as the level of student support, the frequency of teacher-student communications, instructional accountability standards, and academic integrity. The report shall also include ways to increase student access to digital learning, including identification and analysis of the best methods and strategies for implementing part-time virtual education in kindergarten through grade 5.

Section 8. This act shall take effect July 1, 2011.

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