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LEGISLATIVE ACTION

Senate

House

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Senator Evers moved the following:

**Senate Amendment (with title amendment)**

Between lines 385 and 386

insert:

Section 11. Section 125.022, Florida Statutes, is amended to read:

125.022 Development permits.—When a county denies an application for a development permit, the county shall give written notice to the applicant. The notice must include a citation to the applicable portions of an ordinance, rule, statute, or other legal authority for the denial of the permit. As used in this section, the term “development permit” has the same meaning as in s. 163.3164. A county may not require as a



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14 condition of processing a development permit that an applicant  
15 obtain a permit or approval from any other state or federal  
16 agency unless the agency has issued a notice of intent to deny  
17 the federal or state permit before the county action on the  
18 local development permit. Issuance of a development permit by a  
19 county does not in any way create any rights on the part of the  
20 applicant to obtain a permit from another state or federal  
21 agency and does not create any liability on the part of the  
22 county for issuance of the permit if the applicant fails to  
23 fulfill its legal obligations to obtain requisite approvals or  
24 fulfill the obligations imposed by another state or a federal  
25 agency. A county may attach such a disclaimer to the issuance of  
26 a development permit, and may include a permit condition that  
27 all other applicable state or federal permits be obtained before  
28 commencement of the development. This section does not prohibit  
29 a county from providing information to an applicant regarding  
30 what other state or federal permits may apply.

31 Section 12. Section 161.032, Florida Statutes, is created  
32 to read:

33 161.032 Application review; request for additional  
34 information.-

35 (1) Within 30 days after receipt of an application for a  
36 permit under this part, the department shall review the  
37 application and shall request submission of any additional  
38 information the department is permitted by law to require. If  
39 the applicant believes that a request for additional information  
40 is not authorized by law or rule, the applicant may request a  
41 hearing pursuant to s. 120.57. Within 30 days after receipt of  
42 the additional information, the department shall review the



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43 additional information and may request only that information  
44 needed to clarify such additional information or to answer new  
45 questions raised by or directly related to such additional  
46 information. If the applicant believes that the request for such  
47 additional information by the department is not authorized by  
48 law or rule, the department, at the applicant's request, shall  
49 proceed to process the permit application.

50 (2) Notwithstanding s. 120.60, an applicant for a permit  
51 under this part has 90 days after the date of a timely request  
52 for additional information to submit such information. If an  
53 applicant requires more than 90 days in order to respond to a  
54 request for additional information, the applicant must notify  
55 the agency processing the permit application in writing of the  
56 circumstances, at which time the application shall be held in  
57 active status for no more than one additional period of up to 90  
58 days. Additional extensions may be granted for good cause shown  
59 by the applicant. A showing that the applicant is making a  
60 diligent effort to obtain the requested additional information  
61 constitutes good cause. Failure of an applicant to provide the  
62 timely requested information by the applicable deadline shall  
63 result in denial of the application without prejudice.

64 (3) Notwithstanding any other provision of law, the  
65 department is authorized to issue permits pursuant to this part  
66 in advance of the issuance of any incidental take authorization  
67 as provided for in the Endangered Species Act and its  
68 implementing regulations if the permits and authorizations  
69 include a condition requiring that authorized activities shall  
70 not begin until such incidental take authorization is issued.

71 Section 13. Subsections (5), (6), and (7) are added to



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72 section 161.041, Florida Statutes, to read:

73 161.041 Permits required.—

74 (5) The provisions of s. 403.0874, relating to the  
75 incentive-based permitting program, apply to all permits issued  
76 under this chapter.

77 (6) The department may not require as a permit condition  
78 sediment quality specifications or turbidity standards more  
79 stringent than those provided for in this chapter, chapter 373,  
80 or the Florida Administrative Code. The department may not issue  
81 guidelines that are enforceable as standards without going  
82 through the rulemaking process pursuant to chapter 120.

83 (7) As an incentive for permit applicants, it is the  
84 Legislature's intent to simplify the permitting for periodic  
85 maintenance of beach renourishment projects previously permitted  
86 and restored under the joint coastal permit process pursuant to  
87 this section or part IV of chapter 373. The department shall  
88 amend chapters 62B-41 and 62B-49 of the Florida Administrative  
89 Code to streamline the permitting process, as necessary, for  
90 periodic maintenance projects.

91 Section 14. Subsection (10) of section 163.3180, Florida  
92 Statutes, is amended to read:

93 163.3180 Concurrency.—

94 (10) (a) Except in transportation concurrency exception  
95 areas, with regard to roadway facilities on the Strategic  
96 Intermodal System designated in accordance with s. 339.63, local  
97 governments shall adopt the level-of-service standard  
98 established by the Department of Transportation by rule.  
99 However, if the Office of Tourism, Trade, and Economic  
100 Development concurs in writing with the local government that



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101 the proposed development is for a qualified job creation project  
102 under s. 288.0656 or s. 403.973, the affected local government,  
103 after consulting with the Department of Transportation, may  
104 provide for a waiver of transportation concurrency for the  
105 project. For all other roads on the State Highway System, local  
106 governments shall establish an adequate level-of-service  
107 standard that need not be consistent with any level-of-service  
108 standard established by the Department of Transportation. In  
109 establishing adequate level-of-service standards for any  
110 arterial roads, or collector roads as appropriate, which  
111 traverse multiple jurisdictions, local governments shall  
112 consider compatibility with the roadway facility's adopted  
113 level-of-service standards in adjacent jurisdictions. Each local  
114 government within a county shall use a professionally accepted  
115 methodology for measuring impacts on transportation facilities  
116 for the purposes of implementing its concurrency management  
117 system. Counties are encouraged to coordinate with adjacent  
118 counties, and local governments within a county are encouraged  
119 to coordinate, for the purpose of using common methodologies for  
120 measuring impacts on transportation facilities for the purpose  
121 of implementing their concurrency management systems.

122 (b) There shall be a limited exemption from the Strategic  
123 Intermodal System adopted level-of-service standards for new or  
124 redevelopment projects that are consistent with the local  
125 comprehensive plan as inland multimodal facilities receiving or  
126 sending cargo for distribution and providing cargo storage,  
127 consolidation, repackaging, and transfer of goods, and that may,  
128 if developed as proposed, include other intermodal terminals,  
129 related transportation facilities, warehousing and distribution



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130 facilities, and associated office space, light industrial,  
131 manufacturing, and assembly uses. The limited exemption applies  
132 if the project meets all of the following criteria:

133 1. The project will not cause the adopted level-of-service  
134 standards for the Strategic Intermodal System facilities to be  
135 exceeded by more than 150 percent within the first 5 years of  
136 the project's development.

137 2. The project, upon completion, would result in the  
138 creation of at least 50 full-time jobs.

139 3. The project is compatible with existing and planned  
140 adjacent land uses.

141 4. The project is consistent with local and regional  
142 economic development goals or plans.

143 5. The project is proximate to regionally significant road  
144 and rail transportation facilities.

145 6. The project is in a rural area of critical economic  
146 concern or proximate to a community having an unemployment rate,  
147 as of the date of the development order application, which is 10  
148 percent or more above the statewide reported average.

149 7. The local government has a plan, developed in  
150 consultation with the Department of Transportation, for  
151 mitigating any impacts to the Strategic Intermodal System.

152 Section 15. Section 166.033, Florida Statutes, is amended  
153 to read:

154 166.033 Development permits.—When a municipality denies an  
155 application for a development permit, the municipality shall  
156 give written notice to the applicant. The notice must include a  
157 citation to the applicable portions of an ordinance, rule,  
158 statute, or other legal authority for the denial of the permit.



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159 As used in this section, the term "development permit" has the  
160 same meaning as in s. 163.3164. A municipality may not require  
161 as a condition of processing a development permit that an  
162 applicant obtain a permit or approval from any other state or  
163 federal agency unless the agency has issued a notice of intent  
164 to deny the federal or state permit before the municipal action  
165 on the local development permit. Issuance of a development  
166 permit by a municipality does not in any way create any right on  
167 the part of an applicant to obtain a permit from another state  
168 or federal agency and does not create any liability on the part  
169 of the municipality for issuance of the permit if the applicant  
170 fails to fulfill its legal obligations to obtain requisite  
171 approvals or fulfill the obligations imposed by another state or  
172 federal agency. A municipality may attach such a disclaimer to  
173 the issuance of development permits and may include a permit  
174 condition that all other applicable state or federal permits be  
175 obtained before commencement of the development. This section  
176 does not prohibit a municipality from providing information to  
177 an applicant regarding what other state or federal permits may  
178 apply.

179 Section 16. Section 218.075, Florida Statutes, is amended  
180 to read:

181 218.075 Reduction or waiver of permit processing fees.—  
182 Notwithstanding any other provision of law, the Department of  
183 Environmental Protection and the water management districts  
184 shall reduce or waive permit processing fees for counties with a  
185 population of 50,000 or less on April 1, 1994, until such  
186 counties exceed a population of 75,000 and municipalities with a  
187 population of 25,000 or less, or for an entity created by



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188 special act, local ordinance, or interlocal agreement of such  
189 counties or municipalities, or for any county or municipality  
190 not included within a metropolitan statistical area. Fee  
191 reductions or waivers shall be approved on the basis of fiscal  
192 hardship or environmental need for a particular project or  
193 activity. The governing body must certify that the cost of the  
194 permit processing fee is a fiscal hardship due to one of the  
195 following factors:

196 (1) Per capita taxable value is less than the statewide  
197 average for the current fiscal year;

198 (2) Percentage of assessed property value that is exempt  
199 from ad valorem taxation is higher than the statewide average  
200 for the current fiscal year;

201 (3) Any condition specified in s. 218.503(1) which results  
202 in the county or municipality being in a state of financial  
203 emergency;

204 (4) Ad valorem operating millage rate for the current  
205 fiscal year is greater than 8 mills; or

206 (5) A financial condition that is documented in annual  
207 financial statements at the end of the current fiscal year and  
208 indicates an inability to pay the permit processing fee during  
209 that fiscal year.

210  
211 The permit applicant must be the governing body of a county or  
212 municipality or a third party under contract with a county or  
213 municipality or an entity created by special act, local  
214 ordinance, or interlocal agreement and the project for which the  
215 fee reduction or waiver is sought must serve a public purpose.  
216 If a permit processing fee is reduced, the total fee shall not



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217 exceed \$100.

218 Section 17. Paragraphs (a) and (b) of subsection (3) of  
219 section 258.397, Florida Statutes, are amended to read:

220 258.397 Biscayne Bay Aquatic Preserve.—

221 (3) AUTHORITY OF TRUSTEES.—The Board of Trustees of the  
222 Internal Improvement Trust Fund is authorized and directed to  
223 maintain the aquatic preserve hereby created pursuant and  
224 subject to the following provisions:

225 (a) No further sale, transfer, or lease of sovereignty  
226 submerged lands in the preserve shall be approved or consummated  
227 by the board of trustees, except upon a showing of extreme  
228 hardship on the part of the applicant and a determination by the  
229 board of trustees that such sale, transfer, or lease is in the  
230 public interest. A municipal applicant proposing a project under  
231 paragraph (b) is exempt from showing extreme hardship.

232 (b) No further dredging or filling of submerged lands of  
233 the preserve shall be approved or tolerated by the board of  
234 trustees except:

235 1. Such minimum dredging and spoiling as may be authorized  
236 for public navigation projects or for such minimum dredging and  
237 spoiling as may be constituted as a public necessity or for  
238 preservation of the bay according to the expressed intent of  
239 this section.

240 2. Such other alteration of physical conditions, including  
241 the placement of riprap, as may be necessary to enhance the  
242 quality and utility of the preserve.

243 3. Such minimum dredging and filling as may be authorized  
244 for the creation and maintenance of marinas, piers, and docks  
245 and their attendant navigation channels and access roads. Such



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246 projects may only be authorized upon a specific finding by the  
247 board of trustees that there is assurance that the project will  
248 be constructed and operated in a manner that will not adversely  
249 affect the water quality and utility of the preserve. This  
250 subparagraph shall not authorize the connection of upland canals  
251 to the waters of the preserve.

252 4. Such dredging as is necessary for the purpose of  
253 eliminating conditions hazardous to the public health or for the  
254 purpose of eliminating stagnant waters, islands, and spoil  
255 banks, the dredging of which would enhance the aesthetic and  
256 environmental quality and utility of the preserve and be clearly  
257 in the public interest as determined by the board of trustees.

258 5. Such dredging and filling as is necessary for the  
259 creation of public waterfront promenades.

260  
261 Any dredging or filling under this subsection or improvements  
262 under subsection (5) shall be approved only after public notice  
263 as provided by s. 253.115.

264 Section 18. Subsection (10) is added to section 373.026,  
265 Florida Statutes, to read:

266 373.026 General powers and duties of the department.—The  
267 department, or its successor agency, shall be responsible for  
268 the administration of this chapter at the state level. However,  
269 it is the policy of the state that, to the greatest extent  
270 possible, the department may enter into interagency or  
271 interlocal agreements with any other state agency, any water  
272 management district, or any local government conducting programs  
273 related to or materially affecting the water resources of the  
274 state. All such agreements shall be subject to the provisions of



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275 s. 373.046. In addition to its other powers and duties, the  
276 department shall, to the greatest extent possible:

277 (10) Expand the use of Internet-based self-certification  
278 services for appropriate exemptions and general permits issued  
279 by the department and the water management districts, if such  
280 expansion is economically feasible. In addition to expanding the  
281 use of Internet-based self-certification services for  
282 appropriate exemptions and general permits, the department and  
283 the water management districts shall identify and develop  
284 general permits for appropriate activities currently requiring  
285 individual review which could be expedited through the use of  
286 applicable professional certification.

287 Section 19. Subsection (6) is added to section 373.413,  
288 Florida Statutes, to read:

289 373.413 Permits for construction or alteration.—

290 (6) The provisions of s. 403.0874, relating to the  
291 incentive-based permitting program, apply to permits issued  
292 under this section.

293 Section 20. Paragraph (c) of subsection (6) of section  
294 373.4135, Florida Statutes, is amended to read:

295 373.4135 Mitigation banks and offsite regional mitigation.—

296 (6) An environmental creation, preservation, enhancement,  
297 or restoration project, including regional offsite mitigation  
298 areas, for which money is donated or paid as mitigation, that is  
299 sponsored by the department, a water management district, or a  
300 local government and provides mitigation for five or more  
301 applicants for permits under this part, or for 35 or more acres  
302 of adverse impacts, shall be established and operated under a  
303 memorandum of agreement. The memorandum of agreement shall be



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304 between the governmental entity proposing the mitigation project  
305 and the department or water management district, as appropriate.  
306 Such memorandum of agreement need not be adopted by rule. For  
307 the purposes of this subsection, one creation, preservation,  
308 enhancement, or restoration project shall mean one or more  
309 parcels of land with similar ecological communities that are  
310 intended to be created, preserved, enhanced, or restored under a  
311 common scheme.

312 (c) At a minimum, the memorandum of agreement must address  
313 the following for each project authorized:

314 1. A description of the work that will be conducted on the  
315 site and a timeline for completion of such work.

316 2. A timeline for obtaining any required environmental  
317 resource permit.

318 3. The environmental success criteria that the project must  
319 achieve.

320 4. The monitoring and long-term management requirements  
321 that must be undertaken for the project.

322 5. An assessment of the project in accordance with s.  
323 373.4136(4) ~~(a)-(i)~~, until the adoption of the uniform wetland  
324 mitigation assessment method pursuant to s. 373.414(18).

325 6. A designation of the entity responsible for the  
326 successful completion of the mitigation work.

327 7. A definition of the geographic area where the project  
328 may be used as mitigation established using the criteria of s.  
329 373.4136(6).

330 8. Full cost accounting of the project, including annual  
331 review and adjustment.

332 9. Provision and a timetable for the acquisition of any



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333 lands necessary for the project.

334 10. Provision for preservation of the site.

335 11. Provision for application of all moneys received solely  
336 to the project for which they were collected.

337 12. Provision for termination of the agreement and  
338 cessation of use of the project as mitigation if any material  
339 contingency of the agreement has failed to occur.

340 Section 21. Subsection (4) of section 373.4136, Florida  
341 Statutes, is amended to read:

342 373.4136 Establishment and operation of mitigation banks.-

343 (4) MITIGATION CREDITS.-After evaluating the information  
344 submitted by the applicant for a mitigation bank permit and  
345 assessing the proposed mitigation bank pursuant to the criteria  
346 in this section, the department or water management district  
347 shall award a number of mitigation credits to a proposed  
348 mitigation bank or phase of such mitigation bank. An entity  
349 establishing and operating a mitigation bank may apply to modify  
350 the mitigation bank permit to seek the award of additional  
351 mitigation credits if the mitigation bank results in an  
352 additional increase in ecological value over the value  
353 contemplated at the time of the original permit issuance, or the  
354 most recent modification thereto involving the number of credits  
355 awarded. The number of credits awarded shall be based on the  
356 degree of improvement in ecological value expected to result  
357 from the establishment and operation of the mitigation bank as  
358 determined using the uniform mitigation assessment method  
359 adopted pursuant to s. 373.414(18). ~~a functional assessment~~  
360 ~~methodology. In determining the degree of improvement in~~  
361 ~~ecological value, each of the following factors, at a minimum,~~



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362 ~~shall be evaluated:~~

363 ~~(a) The extent to which target hydrologic regimes can be~~  
364 ~~achieved and maintained.~~

365 ~~(b) The extent to which management activities promote~~  
366 ~~natural ecological conditions, such as natural fire patterns.~~

367 ~~(c) The proximity of the mitigation bank to areas with~~  
368 ~~regionally significant ecological resources or habitats, such as~~  
369 ~~national or state parks, Outstanding National Resource Waters~~  
370 ~~and associated watersheds, Outstanding Florida Waters and~~  
371 ~~associated watersheds, and lands acquired through governmental~~  
372 ~~or nonprofit land acquisition programs for environmental~~  
373 ~~conservation; and the extent to which the mitigation bank~~  
374 ~~establishes corridors for fish, wildlife, or listed species to~~  
375 ~~those resources or habitats.~~

376 ~~(d) The quality and quantity of wetland or upland~~  
377 ~~restoration, enhancement, preservation, or creation.~~

378 ~~(e) The ecological and hydrological relationship between~~  
379 ~~wetlands and uplands in the mitigation bank.~~

380 ~~(f) The extent to which the mitigation bank provides~~  
381 ~~habitat for fish and wildlife, especially habitat for species~~  
382 ~~listed as threatened, endangered, or of special concern, or~~  
383 ~~provides habitats that are unique for that mitigation service~~  
384 ~~area.~~

385 ~~(g) The extent to which the lands that are to be preserved~~  
386 ~~are already protected by existing state, local, or federal~~  
387 ~~regulations or land use restrictions.~~

388 ~~(h) The extent to which lands to be preserved would be~~  
389 ~~adversely affected if they were not preserved.~~

390 ~~(i) Any special designation or classification of the~~



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391 ~~affected waters and lands.~~

392       Section 22. Subsections (1) and (2), paragraph (c) of  
393 subsection (3), and subsection (4) of section 373.4137, Florida  
394 Statutes, are amended to read:

395       373.4137 Mitigation requirements for specified  
396 transportation projects.—

397       (1) The Legislature finds that environmental mitigation for  
398 the impact of transportation projects proposed by the Department  
399 of Transportation or a transportation authority established  
400 pursuant to chapter 348 or chapter 349 can be more effectively  
401 achieved by regional, long-range mitigation planning rather than  
402 on a project-by-project basis. It is the intent of the  
403 Legislature that mitigation to offset the adverse effects of  
404 these transportation projects be funded by the Department of  
405 Transportation and be carried out by the water management  
406 districts, through including the use of private mitigation banks  
407 if available or, if a private mitigation bank is not available,  
408 through any other mitigation options that satisfy state and  
409 federal requirements established pursuant to this part.

410       (2) Environmental impact inventories for transportation  
411 projects proposed by the Department of Transportation or a  
412 transportation authority established pursuant to chapter 348 or  
413 chapter 349 shall be developed as follows:

414       (a) By July 1 of each year, the Department of  
415 Transportation or a transportation authority established  
416 pursuant to chapter 348 or chapter 349 which chooses to  
417 participate in this program shall submit to the water management  
418 districts a list copy of its projects in the adopted work  
419 program and an environmental impact inventory of habitats



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420 addressed in the rules adopted pursuant to this part and s. 404  
421 of the Clean Water Act, 33 U.S.C. s. 1344, which may be impacted  
422 by its plan of construction for transportation projects in the  
423 next 3 years of the tentative work program. The Department of  
424 Transportation or a transportation authority established  
425 pursuant to chapter 348 or chapter 349 may also include in its  
426 environmental impact inventory the habitat impacts of any future  
427 transportation project. The Department of Transportation and  
428 each transportation authority established pursuant to chapter  
429 348 or chapter 349 may fund any mitigation activities for future  
430 projects using current year funds.

431 (b) The environmental impact inventory shall include a  
432 description of these habitat impacts, including their location,  
433 acreage, and type; state water quality classification of  
434 impacted wetlands and other surface waters; any other state or  
435 regional designations for these habitats; and a list ~~survey~~ of  
436 threatened species, endangered species, and species of special  
437 concern affected by the proposed project.

438 (3)

439 (c) Except for current mitigation projects in the  
440 monitoring and maintenance phase and except as allowed by  
441 paragraph (d), the water management districts may request a  
442 transfer of funds from an escrow account no sooner than 30 days  
443 prior to the date the funds are needed to pay for activities  
444 associated with development or implementation of the approved  
445 mitigation plan described in subsection (4) for the current  
446 fiscal year, including, but not limited to, design, engineering,  
447 production, and staff support. Actual conceptual plan  
448 preparation costs incurred before plan approval may be submitted



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449 to the Department of Transportation or the appropriate  
450 transportation authority each year with the plan. The conceptual  
451 plan preparation costs of each water management district will be  
452 paid from mitigation funds associated with the environmental  
453 impact inventory for the current year. The amount transferred to  
454 the escrow accounts each year by the Department of  
455 Transportation and participating transportation authorities  
456 established pursuant to chapter 348 or chapter 349 shall  
457 correspond to a cost per acre of \$75,000 multiplied by the  
458 projected acres of impact identified in the environmental impact  
459 inventory described in subsection (2). However, the \$75,000 cost  
460 per acre does not constitute an admission against interest by  
461 the state or its subdivisions nor is the cost admissible as  
462 evidence of full compensation for any property acquired by  
463 eminent domain or through inverse condemnation. Each July 1, the  
464 cost per acre shall be adjusted by the percentage change in the  
465 average of the Consumer Price Index issued by the United States  
466 Department of Labor for the most recent 12-month period ending  
467 September 30, compared to the base year average, which is the  
468 average for the 12-month period ending September 30, 1996. Each  
469 quarter, the projected acreage of impact shall be reconciled  
470 with the acreage of impact of projects as permitted, including  
471 permit modifications, pursuant to this part and s. 404 of the  
472 Clean Water Act, 33 U.S.C. s. 1344. The subject year's transfer  
473 of funds shall be adjusted accordingly to reflect the acreage of  
474 impacts as permitted. The Department of Transportation and  
475 participating transportation authorities established pursuant to  
476 chapter 348 or chapter 349 are authorized to transfer such funds  
477 from the escrow accounts to the water management districts to



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478 carry out the mitigation programs. Environmental mitigation  
479 funds that are identified or maintained in an escrow account for  
480 the benefit of a water management district may be released if  
481 the associated transportation project is excluded in whole or  
482 part from the mitigation plan. For a mitigation project that is  
483 in the maintenance and monitoring phase, the water management  
484 district may request and receive a one-time payment based on the  
485 project's expected future maintenance and monitoring costs. Upon  
486 disbursement of the final maintenance and monitoring payment,  
487 the department or the participating transportation authorities'  
488 obligation will be satisfied, the water management district will  
489 have continuing responsibility for the mitigation project, and  
490 the escrow account for the project established by the Department  
491 of Transportation or the participating transportation authority  
492 may be closed. Any interest earned on these disbursed funds  
493 shall remain with the water management district and must be used  
494 as authorized under this section.

495 (4) Prior to March 1 of each year, each water management  
496 district, in consultation with the Department of Environmental  
497 Protection, the United States Army Corps of Engineers, the  
498 Department of Transportation, participating transportation  
499 authorities established pursuant to chapter 348 or chapter 349,  
500 and other appropriate federal, state, and local governments, and  
501 other interested parties, including entities operating  
502 mitigation banks, shall develop a plan for the primary purpose  
503 of complying with the mitigation requirements adopted pursuant  
504 to this part and 33 U.S.C. s. 1344. In developing such plans,  
505 private mitigation banks shall be used if available or, if a  
506 private mitigation bank is not available, the districts shall



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507 use ~~utilize~~ sound ecosystem management practices to address  
508 significant water resource needs and shall focus on activities  
509 of the Department of Environmental Protection and the water  
510 management districts, such as surface water improvement and  
511 management (SWIM) projects and lands identified for potential  
512 acquisition for preservation, restoration or enhancement, and  
513 the control of invasive and exotic plants in wetlands and other  
514 surface waters, to the extent that such activities comply with  
515 the mitigation requirements adopted under this part and 33  
516 U.S.C. s. 1344. In determining the activities to be included in  
517 such plans, the districts shall ~~also consider the purchase of~~  
518 ~~credits from public or private mitigation banks permitted under~~  
519 ~~s. 373.4136 and associated federal authorization and shall~~  
520 ~~include such purchase as a part of the mitigation plan when such~~  
521 ~~purchase would offset the impact of the transportation project,~~  
522 ~~provide equal benefits to the water resources than other~~  
523 ~~mitigation options being considered, and provide the most cost-~~  
524 ~~effective mitigation option.~~ The mitigation plan shall be  
525 submitted to the water management district governing board, or  
526 its designee, for review and approval. At least 14 days prior to  
527 approval, the water management district shall provide a copy of  
528 the draft mitigation plan to any person who has requested a  
529 copy.

530 (a) For each transportation project with a funding request  
531 for the next fiscal year, the mitigation plan must include a  
532 brief explanation of why a mitigation bank was or was not chosen  
533 as a mitigation option, including an estimation of identifiable  
534 costs of the mitigation bank and nonbank options to the extent  
535 practicable.



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536 (b) Specific projects may be excluded from the mitigation  
537 plan, in whole or in part, and shall not be subject to this  
538 section upon the election agreement of the Department of  
539 Transportation, ~~or~~ a transportation authority if applicable, or  
540 ~~and~~ the appropriate water management district ~~that the inclusion~~  
541 ~~of such projects would hamper the efficiency or timeliness of~~  
542 ~~the mitigation planning and permitting process. The water~~  
543 ~~management district may choose to exclude a project in whole or~~  
544 ~~in part if the district is unable to identify mitigation that~~  
545 ~~would offset impacts of the project.~~

546 Section 23. Subsection (18) of section 373.414, Florida  
547 Statutes, is amended to read:

548 373.414 Additional criteria for activities in surface  
549 waters and wetlands.-

550 (18) The department, in coordination with ~~and~~ each water  
551 management district responsible for implementation of the  
552 environmental resource permitting program, shall develop a  
553 uniform mitigation assessment method for wetlands and other  
554 surface waters. ~~The department shall adopt the uniform~~  
555 ~~mitigation assessment method by rule no later than July 31,~~  
556 ~~2002.~~ The rule shall provide an exclusive, uniform, and  
557 consistent process for determining the amount of mitigation  
558 required to offset impacts to wetlands and other surface waters,  
559 and, once effective, shall supersede all rules, ordinances, and  
560 variance procedures from ordinances that determine the amount of  
561 mitigation needed to offset such impacts. Except when evaluating  
562 mitigation bank applications, which must meet the criteria of s.  
563 373.4136(1), the rule shall be applied only after determining  
564 that the mitigation is appropriate to offset the values and



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565 functions of wetlands and surface waters to be adversely  
566 impacted by the proposed activity. Once the department adopts  
567 the uniform mitigation assessment method by rule, the uniform  
568 mitigation assessment method shall be binding on the department,  
569 the water management districts, local governments, and any other  
570 governmental agencies and shall be the sole means to determine  
571 the amount of mitigation needed to offset adverse impacts to  
572 wetlands and other surface waters and to award and deduct  
573 mitigation bank credits. A water management district and any  
574 other governmental agency subject to chapter 120 may apply the  
575 uniform mitigation assessment method without the need to adopt  
576 it pursuant to s. 120.54. It shall be a goal of the department  
577 and water management districts that the uniform mitigation  
578 assessment method developed be practicable for use within the  
579 timeframes provided in the permitting process and result in a  
580 consistent process for determining mitigation requirements. It  
581 shall be recognized that any such method shall require the  
582 application of reasonable scientific judgment. The uniform  
583 mitigation assessment method must determine the value of  
584 functions provided by wetlands and other surface waters  
585 considering the current conditions of these areas, utilization  
586 by fish and wildlife, location, uniqueness, and hydrologic  
587 connection, ~~and, when applied to mitigation banks, the factors~~  
588 ~~listed in s. 373.4136(4).~~ The uniform mitigation assessment  
589 method shall also account for the expected time-lag associated  
590 with offsetting impacts and the degree of risk associated with  
591 the proposed mitigation. The uniform mitigation assessment  
592 method shall account for different ecological communities in  
593 different areas of the state. In developing the uniform



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594 mitigation assessment method, the department and water  
595 management districts shall consult with approved local programs  
596 under s. 403.182 which have an established mitigation program  
597 for wetlands or other surface waters. The department and water  
598 management districts shall consider the recommendations  
599 submitted by such approved local programs, including any  
600 recommendations relating to the adoption by the department and  
601 water management districts of any uniform mitigation methodology  
602 that has been adopted and used by an approved local program in  
603 its established mitigation program for wetlands or other surface  
604 waters. Environmental resource permitting rules may establish  
605 categories of permits or thresholds for minor impacts under  
606 which the use of the uniform mitigation assessment method will  
607 not be required. The application of the uniform mitigation  
608 assessment method is not subject to s. 70.001. In the event the  
609 rule establishing the uniform mitigation assessment method is  
610 deemed to be invalid, the applicable rules related to  
611 establishing needed mitigation in existence prior to the  
612 adoption of the uniform mitigation assessment method, including  
613 those adopted by a county which is an approved local program  
614 under s. 403.182, and the method described in paragraph (b) for  
615 existing mitigation banks, shall be authorized for use by the  
616 department, water management districts, local governments, and  
617 other state agencies.

618 (a) In developing the uniform mitigation assessment method,  
619 the department shall seek input from the United States Army  
620 Corps of Engineers in order to promote consistency in the  
621 mitigation assessment methods used by the state and federal  
622 permitting programs.



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623 (b) An entity which has received a mitigation bank permit  
624 prior to the adoption of the uniform mitigation assessment  
625 method shall have impact sites assessed, for the purpose of  
626 deducting bank credits, using the credit assessment method,  
627 including any functional assessment methodology, which was in  
628 place when the bank was permitted; unless the entity elects to  
629 have its credits redetermined, and thereafter have its credits  
630 deducted, using the uniform mitigation assessment method.

631 (c) The department shall ensure statewide coordination and  
632 consistency in the interpretation and application of the uniform  
633 mitigation assessment method rule by providing programmatic  
634 training and guidance to staff of the department, water  
635 management districts, and local governments. To ensure that the  
636 uniform mitigation assessment method rule is interpreted and  
637 applied uniformly, the department's interpretation, guidance,  
638 and approach to applying the uniform mitigation assessment  
639 method rule shall govern.

640 (d) Applicants shall submit the information needed to  
641 perform the assessment required under the uniform mitigation  
642 assessment method rule and may submit the qualitative  
643 characterization and quantitative assessment for each assessment  
644 area specified by the rule. The reviewing agency shall review  
645 that information and notify the applicant of any inadequacy in  
646 the information or application of the assessment method.

647 (e) When conducting qualitative characterization of  
648 artificial wetlands and other surface waters, such as borrow  
649 pits, ditches, and canals, under the uniform mitigation  
650 assessment method rule, the native community type to which it is  
651 most analogous in function shall be used as a reference. For



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652 wetlands or other surface waters that have been altered from  
653 their native community type, the historic community type at that  
654 location shall be used as a reference, unless the alteration has  
655 been of such a degree and extent that a different native  
656 community type is now present and self-sustaining.

657 (f) When conducting qualitative characterization of upland  
658 mitigation assessment areas, the characterization shall include  
659 functions that the upland assessment area provides to the fish  
660 and wildlife of the associated wetland or other surface waters.  
661 These functions shall be considered and accounted for when  
662 scoring the upland assessment area for preservation,  
663 enhancement, or restoration.

664 (g) The term "preservation mitigation," as used in the  
665 uniform mitigation assessment method, means the protection of  
666 important wetland, other surface water, or upland ecosystems  
667 predominantly in their existing condition and absent  
668 restoration, creation, or enhancement from adverse impacts by  
669 placing a conservation easement or other comparable land use  
670 restriction over the property or by donation of fee simple  
671 interest in the property. Preservation may include a management  
672 plan for perpetual protection of the area. The preservation  
673 adjustment factor set forth in rule 62-345.500(3), Florida  
674 Administrative Code, shall apply only to preservation  
675 mitigation.

676 (h) When assessing a preservation mitigation assessment  
677 area under the uniform mitigation assessment method, the  
678 following apply:

679 1. The term "without preservation" means the reasonably  
680 anticipated loss of functions and values provided by the



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681 assessment area, assuming the area is not preserved.

682 2. Each of the considerations of the preservation  
683 adjustment factor specified in rule 62-345.500(3)(a), Florida  
684 Administrative Code, shall be equally weighted and scored on a  
685 scale from 0, no value, to 0.2, optimal value. In addition, the  
686 minimum preservation adjustment factor shall be 0.2.

687 (i) The location and landscape support scores, pursuant to  
688 rule 62-345.500, Florida Administrative Code, may change in the  
689 "with mitigation" or "with impact" condition in both upland and  
690 wetland assessment areas, regardless of the initial community  
691 structure or water environment scores.

692 (j) When a mitigation plan for creation, restoration, or  
693 enhancement includes a preservation mechanism, such as a  
694 conservation easement, the "with mitigation" assessment of that  
695 creation, restoration, or enhancement shall consider, and the  
696 scores shall reflect, the benefits of that preservation  
697 mechanism, and the benefits of that preservation mechanism may  
698 not be scored separately.

699 (k) Any entity holding a mitigation bank permit that was  
700 evaluated under the uniform mitigation assessment method before  
701 the effective date of paragraphs (c)-(j) may submit a permit  
702 modification request to the relevant permitting agency to have  
703 such mitigation bank reassessed pursuant to the provisions set  
704 forth in this section, and the relevant permitting agency shall  
705 reassess such mitigation bank, if such request is filed with  
706 that agency no later than September 30, 2011.

707 Section 24. Section 373.4141, Florida Statutes, is amended  
708 to read:

709 373.4141 Permits; processing.-



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710 (1) Within 30 days after receipt of an application for a  
711 permit under this part, the department or the water management  
712 district shall review the application and shall request  
713 submittal of all additional information the department or the  
714 water management district is permitted by law to require. If the  
715 applicant believes any request for additional information is not  
716 authorized by law or rule, the applicant may request a hearing  
717 pursuant to s. 120.57. Within 30 days after receipt of such  
718 additional information, the department or water management  
719 district shall review it and may request only that information  
720 needed to clarify such additional information or to answer new  
721 questions raised by or directly related to such additional  
722 information. If the applicant believes the request of the  
723 department or water management district for such additional  
724 information is not authorized by law or rule, the department or  
725 water management district, at the applicant's request, shall  
726 proceed to process the permit application. The department or  
727 water management district may request additional information no  
728 more than twice unless the applicant waives this limitation in  
729 writing. If the applicant does not provide a written response to  
730 the second request for additional information within 90 days or  
731 another time period mutually agreed upon between the applicant  
732 and the department or water management district, the application  
733 shall be considered withdrawn.

734 (2) A permit shall be approved, ~~or~~ denied, or subject to a  
735 notice of proposed agency action within 60 ~~90~~ days after receipt  
736 of the original application, the last item of timely requested  
737 additional material, or the applicant's written request to begin  
738 processing the permit application.



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739 (3) Processing of applications for permits for affordable  
740 housing projects shall be expedited to a greater degree than  
741 other projects.

742 (4) A state agency or an agency of the state may not  
743 require, as a condition of approval for a permit or as an item  
744 to complete a pending permit application, that an applicant  
745 obtain a permit or approval from any other local, state, or  
746 federal agency without explicit statutory authority to require  
747 such permit or approval.

748 Section 25. Section 373.4144, Florida Statutes, is amended  
749 to read:

750 373.4144 Federal environmental permitting.-

751 (1) It is the intent of the Legislature to:

752 (a) Facilitate coordination and a more efficient process of  
753 implementing regulatory duties and functions between the  
754 Department of Environmental Protection, the water management  
755 districts, the United States Army Corps of Engineers, the United  
756 States Fish and Wildlife Service, the National Marine Fisheries  
757 Service, the United States Environmental Protection Agency, the  
758 Fish and Wildlife Conservation Commission, and other relevant  
759 federal and state agencies.

760 (b) Authorize the Department of Environmental Protection to  
761 obtain issuance by the United States Army Corps of Engineers,  
762 pursuant to state and federal law and as set forth in this  
763 section, of an expanded state programmatic general permit, or a  
764 series of regional general permits, for categories of activities  
765 in waters of the United States governed by the Clean Water Act  
766 and in navigable waters under the Rivers and Harbors Act of 1899  
767 which are similar in nature, which will cause only minimal



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768 adverse environmental effects when performed separately, and  
769 which will have only minimal cumulative adverse effects on the  
770 environment.

771 (c) Use the mechanism of such a state general permit or  
772 such regional general permits to eliminate overlapping federal  
773 regulations and state rules that seek to protect the same  
774 resource and to avoid duplication of permitting between the  
775 United States Army Corps of Engineers and the department for  
776 minor work located in waters of the United States, including  
777 navigable waters, thus eliminating, in appropriate cases, the  
778 need for a separate individual approval from the United States  
779 Army Corps of Engineers while ensuring the most stringent  
780 protection of wetland resources.

781 (d) Direct the department not to seek issuance of, or take  
782 any action pursuant to, any such permit or permits unless such  
783 conditions are at least as protective of the environment and  
784 natural resources as existing state law under this part and  
785 federal law under the Clean Water Act and the Rivers and Harbors  
786 Act of 1899. The department is directed to develop, on or before  
787 October 1, 2005, a mechanism or plan to consolidate, to the  
788 maximum extent practicable, the federal and state wetland  
789 permitting programs. It is the intent of the Legislature that  
790 all dredge and fill activities impacting 10 acres or less of  
791 wetlands or waters, including navigable waters, be processed by  
792 the state as part of the environmental resource permitting  
793 program implemented by the department and the water management  
794 districts. The resulting mechanism or plan shall analyze and  
795 propose the development of an expanded state programmatic  
796 general permit program in conjunction with the United States



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797 ~~Army Corps of Engineers pursuant to s. 404 of the Clean Water~~  
798 ~~Act, Pub. L. No. 92-500, as amended, 33 U.S.C. ss. 1251 et seq.,~~  
799 ~~and s. 10 of the Rivers and Harbors Act of 1899. Alternatively,~~  
800 ~~or in combination with an expanded state programmatic general~~  
801 ~~permit, the mechanism or plan may propose the creation of a~~  
802 ~~series of regional general permits issued by the United States~~  
803 ~~Army Corps of Engineers pursuant to the referenced statutes. All~~  
804 ~~of the regional general permits must be administered by the~~  
805 ~~department or the water management districts or their designees.~~

806 (2) In order to carry out efficient wetland permitting and  
807 avoid duplication, the department and water management districts  
808 are authorized to implement a voluntary state programmatic  
809 general permit for all dredge and fill activities impacting 3  
810 acres or less of wetlands or other surface waters, including  
811 navigable waters, subject to agreement with the United States  
812 Army Corps of Engineers, if the general permit is at least as  
813 protective of the environment and natural resources as existing  
814 state law under this part and federal law under the Clean Water  
815 Act and the Rivers and Harbors Act of 1899. The department is  
816 directed to file with the Speaker of the House of  
817 Representatives and the President of the Senate a report  
818 proposing any required federal and state statutory changes that  
819 would be necessary to accomplish the directives listed in this  
820 section and to coordinate with the Florida Congressional  
821 Delegation on any necessary changes to federal law to implement  
822 the directives.

823 (3) Nothing in this section shall be construed to preclude  
824 the department from pursuing a series of regional general  
825 permits for construction activities in wetlands or surface



826 waters or complete assumption of federal permitting programs  
827 regulating the discharge of dredged or fill material pursuant to  
828 s. 404 of the Clean Water Act, Pub. L. No. 92-500, as amended,  
829 33 U.S.C. ss. 1251 et seq., and s. 10 of the Rivers and Harbors  
830 Act of 1899, so long as the assumption encompasses all dredge  
831 and fill activities in, on, or over jurisdictional wetlands or  
832 waters, including navigable waters, within the state.

833 Section 26. Subsections (2) and (3), paragraph (a) of  
834 subsection (4), and paragraph (a) of subsection (6) of section  
835 373.41492, Florida Statutes, are amended to read:

836 373.41492 Miami-Dade County Lake Belt Mitigation Plan;  
837 mitigation for mining activities within the Miami-Dade County  
838 Lake Belt.—

839 (2) To provide for the mitigation of wetland resources lost  
840 to mining activities within the Miami-Dade County Lake Belt  
841 Plan, effective October 1, 1999, a mitigation fee is imposed on  
842 each ton of limerock and sand extracted by any person who  
843 engages in the business of extracting limerock or sand from  
844 within the Miami-Dade County Lake Belt Area and the east one-  
845 half of sections 24 and 25 and all of sections 35 and 36,  
846 Township 53 South, Range 39 East. The mitigation fee is imposed  
847 for each ton of limerock and sand sold from within the  
848 properties where the fee applies in raw, processed, or  
849 manufactured form, including, but not limited to, sized  
850 aggregate, asphalt, cement, concrete, and other limerock and  
851 concrete products. The mitigation fee imposed by this subsection  
852 for each ton of limerock and sand sold shall be 12 cents per ton  
853 beginning January 1, 2007; 18 cents per ton beginning January 1,  
854 2008; 24 cents per ton beginning January 1, 2009; and 45 cents



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855 per ton beginning close of business December 31, 2011. To pay  
856 for seepage mitigation projects, including hydrological  
857 structures, as authorized in an environmental resource permit  
858 issued by the department for mining activities within the Miami-  
859 Dade County Lake Belt Area, and to upgrade a water treatment  
860 plant that treats water coming from the Northwest Wellfield in  
861 Miami-Dade County, a water treatment plant upgrade fee is  
862 imposed within the same Lake Belt Area subject to the mitigation  
863 fee and upon the same kind of mined limerock and sand subject to  
864 the mitigation fee. The water treatment plant upgrade fee  
865 imposed by this subsection for each ton of limerock and sand  
866 sold shall be 15 cents per ton beginning on January 1, 2007, and  
867 the collection of this fee shall cease once the total amount of  
868 proceeds collected for this fee reaches the amount of the actual  
869 moneys necessary to design and construct the water treatment  
870 plant upgrade, as determined in an open, public solicitation  
871 process. Any limerock or sand that is used within the mine from  
872 which the limerock or sand is extracted is exempt from the fees.  
873 The amount of the mitigation fee and the water treatment plant  
874 upgrade fee imposed under this section must be stated separately  
875 on the invoice provided to the purchaser of the limerock or sand  
876 product from the limerock or sand miner, or its subsidiary or  
877 affiliate, for which the fee or fees apply. The limerock or sand  
878 miner, or its subsidiary or affiliate, who sells the limerock or  
879 sand product shall collect the mitigation fee and the water  
880 treatment plant upgrade fee and forward the proceeds of the fees  
881 to the Department of Revenue on or before the 20th day of the  
882 month following the calendar month in which the sale occurs. As  
883 used in this section, the term "proceeds of the fee" means all



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884 funds collected and received by the Department of Revenue under  
885 this section, including interest and penalties on delinquent  
886 fees. The amount deducted for administrative costs may not  
887 exceed 3 percent of the total revenues collected under this  
888 section and may equal only those administrative costs reasonably  
889 attributable to the fees.

890 (3) The mitigation fee and the water treatment plant  
891 upgrade fee imposed by this section must be reported to the  
892 Department of Revenue. Payment of the mitigation and the water  
893 treatment plant upgrade fees must be accompanied by a form  
894 prescribed by the Department of Revenue. The proceeds of the  
895 mitigation fee, less administrative costs, must be transferred  
896 by the Department of Revenue to the South Florida Water  
897 Management District and deposited into the Lake Belt Mitigation  
898 Trust Fund. Beginning January 1, 2012, and ending December 31,  
899 2017, or upon issuance of water quality certification by the  
900 department for mining activities within Phase II of the Miami-  
901 Dade County Lake Belt Plan, whichever occurs later, the proceeds  
902 of the water treatment plant upgrade fee, less administrative  
903 costs, must be transferred by the Department of Revenue to the  
904 South Florida Water Management District and deposited into the  
905 Lake Belt Mitigation Trust Fund. Beginning January 1, 2018, the  
906 proceeds of the water treatment plant upgrade fee, less  
907 administrative costs, must be transferred by the Department of  
908 Revenue to a trust fund established by Miami-Dade County, for  
909 the sole purpose authorized by paragraph (6) (a). ~~As used in this~~  
910 section, the term "proceeds of the fee" means all funds  
911 collected and received by the Department of Revenue under this  
912 section, including interest and penalties on delinquent fees.



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913 ~~The amount deducted for administrative costs may not exceed 3~~  
914 ~~percent of the total revenues collected under this section and~~  
915 ~~may equal only those administrative costs reasonably~~  
916 ~~attributable to the fees.~~

917 (4) (a) The Department of Revenue shall administer, collect,  
918 and enforce the mitigation and water treatment plant upgrade  
919 fees authorized under this section in accordance with the  
920 procedures used to administer, collect, and enforce the general  
921 sales tax imposed under chapter 212. The provisions of chapter  
922 212 with respect to the authority of the Department of Revenue  
923 to audit and make assessments, the keeping of books and records,  
924 and the interest and penalties imposed on delinquent fees apply  
925 to this section. The fees may not be included in computing  
926 estimated taxes under s. 212.11, and the dealer's credit for  
927 collecting taxes or fees provided for in s. 212.12 does not  
928 apply to the fees imposed by this section.

929 (6) (a) The proceeds of the mitigation fee must be used to  
930 conduct mitigation activities that are appropriate to offset the  
931 loss of the value and functions of wetlands as a result of  
932 mining activities and must be used in a manner consistent with  
933 the recommendations contained in the reports submitted to the  
934 Legislature by the Miami-Dade County Lake Belt Plan  
935 Implementation Committee and adopted under s. 373.4149. Such  
936 mitigation may include the purchase, enhancement, restoration,  
937 and management of wetlands and uplands, the purchase of  
938 mitigation credit from a permitted mitigation bank, and any  
939 structural modifications to the existing drainage system to  
940 enhance the hydrology of the Miami-Dade County Lake Belt Area.  
941 Funds may also be used to reimburse other funding sources,



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942 including the Save Our Rivers Land Acquisition Program, the  
943 Internal Improvement Trust Fund, the South Florida Water  
944 Management District, and Miami-Dade County, for the purchase of  
945 lands that were acquired in areas appropriate for mitigation due  
946 to rock mining and to reimburse governmental agencies that  
947 exchanged land under s. 373.4149 for mitigation due to rock  
948 mining. The proceeds of the water treatment plant upgrade fee  
949 that are deposited into the Lake Belt Mitigation Trust Fund  
950 shall be used solely to pay for seepage mitigation projects,  
951 including groundwater or surface water management structures, as  
952 authorized in an environmental resource permit issued by the  
953 department for mining activities within the Miami-Dade County  
954 Lake Belt Area. The proceeds of the water treatment plant  
955 upgrade fee that are transferred to a trust fund established by  
956 Miami-Dade County shall be used to upgrade a water treatment  
957 plant that treats water coming from the Northwest Wellfield in  
958 Miami-Dade County. As used in this section, the terms "upgrade a  
959 water treatment plant" or "water treatment plant upgrade" means  
960 those works necessary to treat or filter a surface water source  
961 or supply or both.

962 Section 27. Present subsections (3), (4), and (5) of  
963 section 373.441, Florida Statutes, are renumbered as subsections  
964 (7), (8), and (9), respectively, and new subsections (3), (4),  
965 (5), and (6) are added to that section, to read:

966 373.441 Role of counties, municipalities, and local  
967 pollution control programs in permit processing; delegation.—

968 (3) A county or municipality having a population of 400,000  
969 or more that implements a local pollution control program  
970 regulating all or a portion of the wetlands or surface waters



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971 throughout its geographic boundary must apply for delegation of  
972 state environmental resource permitting authority on or before  
973 January 1, 2013. If such a county or municipality fails to  
974 receive delegation of all or a portion of state environmental  
975 resource permitting authority within 2 years after submitting  
976 its application for delegation or by January 1, 2015, at the  
977 latest, it may not require permits that in part or in full are  
978 substantially similar to the requirements needed to obtain an  
979 environmental resource permit. A county or municipality that has  
980 received delegation before January 1, 2013, does not need to  
981 reapply.

982 (4) The department is responsible for all delegations of  
983 state environmental resource permitting authority to local  
984 governments. The department must grant or deny an application  
985 for delegation submitted by a county or municipality that meets  
986 the criteria in subsection (3) within 2 years after the receipt  
987 of the application. If an application for delegation is denied,  
988 any available legal challenge to such denial shall toll the 1-  
989 year preemption deadline until resolution of the legal  
990 challenge. Upon delegation to a qualified local government, the  
991 department and water management district may not regulate the  
992 activities subject to the delegation within that jurisdiction.

993 (5) This section does not prohibit or limit a local  
994 government that meets the criteria in subsection (3) from  
995 regulating wetlands or surface waters after January 1, 2013, if  
996 the local government receives delegation of all or a portion of  
997 state environmental resource permitting authority within 2 years  
998 after submitting its application for delegation.

999 (6) Notwithstanding subsections (3), (4), and (5), this



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1000 section does not apply to environmental resource permitting or  
1001 reclamation applications for solid mineral mining and does not  
1002 prohibit the application of local government regulations to any  
1003 new solid mineral mine or any proposed addition to, change to,  
1004 or expansion of an existing solid mineral mine.

1005 Section 28. Paragraph (b) of subsection (11) of section  
1006 376.3071, Florida Statutes, is amended to read:

1007 376.3071 Inland Protection Trust Fund; creation; purposes;  
1008 funding.—

1009 (11)

1010 (b) *Low-scored site initiative.*—Notwithstanding s.  
1011 376.30711, any site with a priority ranking score of 10 points  
1012 or less may voluntarily participate in the low-scored site  
1013 initiative, whether or not the site is eligible for state  
1014 restoration funding.

1015 1. To participate in the low-scored site initiative, the  
1016 responsible party or property owner must affirmatively  
1017 demonstrate that the following conditions are met:

1018 a. Upon reassessment pursuant to department rule, the site  
1019 retains a priority ranking score of 10 points or less.

1020 b. No excessively contaminated soil, as defined by  
1021 department rule, exists onsite as a result of a release of  
1022 petroleum products.

1023 c. A minimum of 6 months of groundwater monitoring  
1024 indicates that the plume is shrinking or stable.

1025 d. The release of petroleum products at the site does not  
1026 adversely affect adjacent surface waters, including their  
1027 effects on human health and the environment.

1028 e. The area of groundwater containing the petroleum



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1029 products' chemicals of concern is less than one-quarter acre and  
1030 is confined to the source property boundaries of the real  
1031 property on which the discharge originated.

1032 f. Soils onsite that are subject to human exposure found  
1033 between land surface and 2 feet below land surface meet the soil  
1034 cleanup target levels established by department rule or human  
1035 exposure is limited by appropriate institutional or engineering  
1036 controls.

1037 2. Upon affirmative demonstration of the conditions under  
1038 subparagraph 1., the department shall issue a determination of  
1039 "No Further Action." Such determination acknowledges that  
1040 minimal contamination exists onsite and that such contamination  
1041 is not a threat to human health or the environment. If no  
1042 contamination is detected, the department may issue a site  
1043 rehabilitation completion order.

1044 3. Sites that are eligible for state restoration funding  
1045 may receive payment of preapproved costs for the low-scored site  
1046 initiative as follows:

1047 a. A responsible party or property owner may submit an  
1048 assessment plan designed to affirmatively demonstrate that the  
1049 site meets the conditions under subparagraph 1. Notwithstanding  
1050 the priority ranking score of the site, the department may  
1051 preapprove the cost of the assessment pursuant to s. 376.30711,  
1052 including 6 months of groundwater monitoring, not to exceed  
1053 \$30,000 for each site. The department may not pay the costs  
1054 associated with the establishment of institutional or  
1055 engineering controls.

1056 b. The assessment work shall be completed no later than 6  
1057 months after the department issues its approval.



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1058 c. No more than \$10 million for the low-scored site  
1059 initiative shall be encumbered from the Inland Protection Trust  
1060 Fund in any fiscal year. Funds shall be made available on a  
1061 first-come, first-served basis and shall be limited to 10 sites  
1062 in each fiscal year for each responsible party or property  
1063 owner.

1064 d. Program deductibles, copayments, and the limited  
1065 contamination assessment report requirements under paragraph  
1066 (13) (c) do not apply to expenditures under this paragraph.

1067 Section 29. Section 376.30715, Florida Statutes, is amended  
1068 to read:

1069 376.30715 Innocent victim petroleum storage system  
1070 restoration.—A contaminated site acquired by the current owner  
1071 prior to July 1, 1990, which has ceased operating as a petroleum  
1072 storage or retail business prior to January 1, 1985, is eligible  
1073 for financial assistance pursuant to s. 376.305(6),  
1074 notwithstanding s. 376.305(6) (a). For purposes of this section,  
1075 the term "acquired" means the acquisition of title to the  
1076 property; however, a subsequent transfer of the property to a  
1077 spouse or child of the owner, a surviving spouse or child of the  
1078 owner in trust or free of trust, ~~or~~ a revocable trust created  
1079 for the benefit of the settlor, or a corporate entity created by  
1080 the owner to hold title to the site does not disqualify the site  
1081 from financial assistance pursuant to s. 376.305(6), and  
1082 applicants previously denied coverage may reapply. Eligible  
1083 sites shall be ranked in accordance with s. 376.3071(5).

1084 Section 30. Section 378.413, Florida Statutes, is created  
1085 to read:

1086 378.413 Regulatory preemption for construction aggregate



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1087 materials mining.-Except as otherwise provided in this section,  
1088 it is the intent of the Legislature for all mines for  
1089 construction aggregate materials, as defined under s.  
1090 337.0261(1), for which an environmental resource permit  
1091 application was filed pursuant to part IV of chapter 373, since  
1092 January 1, 2008, that the regulation, permitting, and  
1093 enforcement of all matters relating to stormwater, drainage,  
1094 wetlands, surface or ground water flows or levels, surface or  
1095 ground water quality, or surface or ground water management,  
1096 reclamation, consumptive uses of water, and imperiled,  
1097 endangered, or threatened species under, but not limited to, s.  
1098 9, Art. IV of the State Constitution, this chapter, chapters 373  
1099 and 379, and parts II and IV of chapter 403 or any equivalent  
1100 federal law or regulation, are preempted to the state, and a  
1101 county may not enact any ordinance or local rule, or attempt to  
1102 regulate or enforce by any means, any matter relating to these  
1103 subjects. This section does not apply to construction aggregate  
1104 materials mines in the Miami-Dade County Lake Belt Area as  
1105 described in s. 373.4149(3).

1106 Section 31. Paragraph (u) is added to subsection (24) of  
1107 section 380.06, Florida Statutes, to read:

1108 380.06 Developments of regional impact.-

1109 (24) STATUTORY EXEMPTIONS.-

1110 (u) Any proposed solid mineral mine and any proposed  
1111 addition to, expansion of, or change to an existing solid  
1112 mineral mine is exempt from the provisions of this section.  
1113 Proposed changes to any previously approved solid mineral mine  
1114 development-of-regional-impact development orders having vested  
1115 rights is not subject to further review or approval as a



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1116 development of regional impact or notice of proposed change  
1117 review or approval pursuant to subsection (19), except for those  
1118 applications pending as of July 1, 2011, which shall be governed  
1119 by s. 380.115(2). Notwithstanding the foregoing, however,  
1120 pursuant to s. 380.115(1), previously approved solid mineral  
1121 mine development-of-regional-impact development orders shall  
1122 continue to enjoy vested rights and continue to be effective  
1123 unless rescinded by the developer. All local government  
1124 regulations of proposed solid mineral mines apply to any new  
1125 solid mineral mine or to any proposed addition to, expansion of,  
1126 or change to an existing solid mineral mine. Notwithstanding  
1127 this exemption, a new solid mineral mine that contributes more  
1128 than 5 percent of the maximum service volume to a Strategic  
1129 Intermodal System facility operating below its designated level  
1130 of service must enter into a binding agreement with the  
1131 Department of Transportation to mitigate its impacts to the  
1132 Strategic Intermodal System facility.

1133  
1134 If a use is exempt from review as a development of regional  
1135 impact under paragraphs (a)-(s), but will be part of a larger  
1136 project that is subject to review as a development of regional  
1137 impact, the impact of the exempt use must be included in the  
1138 review of the larger project, unless such exempt use involves a  
1139 development of regional impact that includes a landowner,  
1140 tenant, or user that has entered into a funding agreement with  
1141 the Office of Tourism, Trade, and Economic Development under the  
1142 Innovation Incentive Program and the agreement contemplates a  
1143 state award of at least \$50 million.

1144 Section 32. Subsection (1) of section 380.0657, Florida



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1145 Statutes, is amended to read:

1146 380.0657 Expedited permitting process for economic  
1147 development projects.—

1148 (1) The Department of Environmental Protection and, as  
1149 appropriate, the water management districts created under  
1150 chapter 373 shall adopt programs to expedite the processing of  
1151 wetland resource and environmental resource permits for economic  
1152 development projects that have been identified by a municipality  
1153 or county as meeting the definition of target industry  
1154 businesses under s. 288.106, or any inland multimodal facility,  
1155 receiving or sending cargo to or from Florida ports, with the  
1156 exception of those projects requiring approval by the Board of  
1157 Trustees of the Internal Improvement Trust Fund.

1158 Section 33. Subsection (11) of section 403.061, Florida  
1159 Statutes, is amended to read:

1160 403.061 Department; powers and duties.—The department shall  
1161 have the power and the duty to control and prohibit pollution of  
1162 air and water in accordance with the law and rules adopted and  
1163 promulgated by it and, for this purpose, to:

1164 (11) Establish ambient air quality and water quality  
1165 standards for the state as a whole or for any part thereof, and  
1166 also standards for the abatement of excessive and unnecessary  
1167 noise. The department is authorized to establish reasonable  
1168 zones of mixing for discharges into waters. For existing  
1169 installations as defined by rule 62-520.200(10), Florida  
1170 Administrative Code, effective July 12, 2009, zones of discharge  
1171 to groundwater are authorized to a facility's or owner's  
1172 property boundary and extending to the base of a specifically  
1173 designated aquifer or aquifers. Exceedance of primary and



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1174 secondary groundwater standards that occur within a zone of  
1175 discharge does not create liability pursuant to this chapter or  
1176 chapter 376 for site cleanup, and the exceedance of soil cleanup  
1177 target levels is not a basis for enforcement or site cleanup.

1178 (a) When a receiving body of water fails to meet a water  
1179 quality standard for pollutants set forth in department rules, a  
1180 steam electric generating plant discharge of pollutants that is  
1181 existing or licensed under this chapter on July 1, 1984, may  
1182 nevertheless be granted a mixing zone, provided that:

1183 1. The standard would not be met in the water body in the  
1184 absence of the discharge;

1185 2. The discharge is in compliance with all applicable  
1186 technology-based effluent limitations;

1187 3. The discharge does not cause a measurable increase in  
1188 the degree of noncompliance with the standard at the boundary of  
1189 the mixing zone; and

1190 4. The discharge otherwise complies with the mixing zone  
1191 provisions specified in department rules.

1192 (b) No mixing zone for point source discharges shall be  
1193 permitted in Outstanding Florida Waters except for:

1194 1. Sources that have received permits from the department  
1195 prior to April 1, 1982, or the date of designation, whichever is  
1196 later;

1197 2. Blowdown from new power plants certified pursuant to the  
1198 Florida Electrical Power Plant Siting Act;

1199 3. Discharges of water necessary for water management  
1200 purposes which have been approved by the governing board of a  
1201 water management district and, if required by law, by the  
1202 secretary; and



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1203           4. The discharge of demineralization concentrate which has  
1204 been determined permittable under s. 403.0882 and which meets  
1205 the specific provisions of s. 403.0882(4)(a) and (b), if the  
1206 proposed discharge is clearly in the public interest.

1207           (c) The department, by rule, shall establish water quality  
1208 criteria for wetlands which criteria give appropriate  
1209 recognition to the water quality of such wetlands in their  
1210 natural state.

1211  
1212 Nothing in this act shall be construed to invalidate any  
1213 existing department rule relating to mixing zones. The  
1214 department shall cooperate with the Department of Highway Safety  
1215 and Motor Vehicles in the development of regulations required by  
1216 s. 316.272(1).

1217  
1218 The department shall implement such programs in conjunction with  
1219 its other powers and duties and shall place special emphasis on  
1220 reducing and eliminating contamination that presents a threat to  
1221 humans, animals or plants, or to the environment.

1222           Section 34. Subsection (7) of section 403.087, Florida  
1223 Statutes, is amended to read:

1224           403.087 Permits; general issuance; denial; revocation;  
1225 prohibition; penalty.—

1226           (7) A permit issued pursuant to this section shall not  
1227 become a vested right in the permittee. The department may  
1228 revoke any permit issued by it if it finds that the permit holder  
1229 has:

1230           (a) ~~Has~~ Submitted false or inaccurate information in the  
1231 his or her application for such permit;



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1232 (b) ~~Has~~ Violated law, department orders, rules, ~~or~~  
1233 ~~regulations,~~ or ~~permit~~ conditions;

1234 (c) ~~Has~~ Failed to submit operational reports or other  
1235 information required by department rule which directly relate to  
1236 such permit and has refused to correct or cure such violations  
1237 when requested to do so ~~or regulation;~~ or

1238 (d) ~~Has~~ Refused lawful inspection under s. 403.091 at the  
1239 facility authorized by such permit.

1240 Section 35. Section 403.0874, Florida Statutes, is created  
1241 to read:

1242 403.0874 Incentive-based permitting program.-

1243 (1) SHORT TITLE.-This section may be cited as the "Florida  
1244 Incentive-based Permitting Act."

1245 (2) FINDINGS AND INTENT.-The Legislature finds and declares  
1246 that the department should consider compliance history when  
1247 deciding whether to issue, renew, amend, or modify a permit by  
1248 evaluating an applicant's site-specific and program-specific  
1249 relevant aggregate compliance history. Persons having a history  
1250 of complying with applicable permits or state environmental laws  
1251 and rules are eligible for permitting benefits, including, but  
1252 not limited to, expedited permit application reviews, longer-  
1253 duration permit periods, decreased announced compliance  
1254 inspections, and other similar regulatory and compliance  
1255 incentives to encourage and reward such persons for their  
1256 environmental performance.

1257 (3) APPLICABILITY.-

1258 (a) This section applies to all persons and regulated  
1259 activities that are subject to the permitting requirements of  
1260 chapter 161, chapter 373, or this chapter, and all other



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1261 applicable state or federal laws that govern activities for the  
1262 purpose of protecting the environment or the public health from  
1263 pollution or contamination.

1264 (b) Notwithstanding paragraph (a), this section does not  
1265 apply to certain permit actions or environmental permitting laws  
1266 such as:

1267 1. Environmental permitting or authorization laws that  
1268 regulate activities for the purpose of zoning, growth  
1269 management, or land use; or

1270 2. Any federal law or program delegated or assumed by the  
1271 state to the extent that implementation of this section, or any  
1272 part of this section, would jeopardize the ability of the state  
1273 to retain such delegation or assumption.

1274 (c) As used in this section, the term "regulated activity"  
1275 means any activity, including, but not limited to, the  
1276 construction or operation of a facility, installation, system,  
1277 or project, for which a permit, certification, or authorization  
1278 is required under chapter 161, chapter 373, or this chapter.

1279 (4) COMPLIANCE HISTORY.—The compliance history period shall  
1280 be the 10 years before the date any permit or renewal  
1281 application is received by the department. Any person is  
1282 entitled to the incentives under subsection (5) if:

1283 (a)1. The applicant has conducted the regulated activity at  
1284 the same site for which the permit or renewal is sought for at  
1285 least 8 of the 10 years before the date the permit application  
1286 is received by the department; or

1287 2. The applicant has conducted the same regulated activity  
1288 at a different site within the state for at least 8 of the 10  
1289 years before the date the permit or renewal application is



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1290 received by the department; and  
1291 (b) In the 10 years before the date the permit or renewal  
1292 application is received by the department or water management  
1293 district, the applicant has not been subject to a final  
1294 administrative order or civil judgment or criminal conviction  
1295 whereby an administrative law judge or civil or criminal court  
1296 found the applicant violated the applicable law or rule, and has  
1297 not been the subject of an administrative settlement or consent  
1298 order, whether formal or informal, that established a violation  
1299 of an applicable law or rule; and  
1300 (c) The applicant can demonstrate during a 10-year  
1301 compliance history period the implementation of activities or  
1302 practices that resulted in:  
1303 1. Reductions in actual or permitted discharges or  
1304 emissions;  
1305 2. Reductions in the impacts of regulated activities on  
1306 public lands or natural resources; and  
1307 3. Implementation of voluntary environmental performance  
1308 programs, such as environmental management systems.  
1309 (5) COMPLIANCE INCENTIVES.—An applicant shall request all  
1310 applicable incentives at the time of application submittal.  
1311 Unless otherwise prohibited by state or federal law, rule, or  
1312 regulation, and if the applicant meets all other applicable  
1313 criteria for the issuance of a permit or authorization, an  
1314 applicant is entitled to the following incentives:  
1315 (a) Expedited reviews on permit actions, including, but not  
1316 limited to, initial permit issuance, renewal, modification, and  
1317 transfer, if applicable. Expedited review means, at a minimum,  
1318 that the initial request for additional information regarding a



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1319 permit application shall be issued no later than 30 days after  
1320 the application is filed, and final agency action shall be taken  
1321 no later than 60 days after the application is deemed complete;

1322 (b) Priority review of the permit application;

1323 (c) Reduction in the number of routine compliance  
1324 inspections;

1325 (d) No more than two requests for additional information  
1326 under s. 120.60; and

1327 (e) Longer permit period durations.

1328 (6) RULEMAKING.—The department may adopt additional  
1329 incentives by rule. Such incentives shall be based on, and  
1330 proportional to, actions taken by the applicant to reduce the  
1331 applicant's impacts on human health and the environment beyond  
1332 those actions required by law. The department's rules adopted  
1333 under this section are binding on the water management districts  
1334 and any local government that has been delegated or assumed a  
1335 regulatory program to which this section applies.

1336 (7) SAVINGS PROVISION.—This section does not affect an  
1337 applicant's responsibility to provide reasonable assurance of  
1338 compliance with applicable statutes and rules as a condition  
1339 precedent to issuance of a permit and does not limit factors the  
1340 department, a water management district, or a delegated program  
1341 may consider in evaluating a permit application under existing  
1342 law.

1343 Section 36. Subsection (2) of section 403.1838, Florida  
1344 Statutes, is amended to read:

1345 403.1838 Small Community Sewer Construction Assistance  
1346 Act.—

1347 (2) The department shall use funds specifically



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1348 appropriated to award grants under this section to assist  
1349 financially disadvantaged small communities with their needs for  
1350 adequate sewer facilities. For purposes of this section, the  
1351 term "financially disadvantaged small community" means a  
1352 municipality that has ~~with~~ a population of 10,000 ~~7,500~~ or fewer  
1353 ~~less~~, according to the latest decennial census and a per capita  
1354 annual income less than the state per capita annual income as  
1355 determined by the United States Department of Commerce.

1356 Section 37. Paragraph (f) of subsection (1) of section  
1357 403.7045, Florida Statutes, is amended to read:

1358 403.7045 Application of act and integration with other  
1359 acts.—

1360 (1) The following wastes or activities shall not be  
1361 regulated pursuant to this act:

1362 (f) Industrial byproducts, if:

1363 1. A majority of the industrial byproducts are demonstrated  
1364 to be sold, used, or reused within 1 year.

1365 2. The industrial byproducts are not discharged, deposited,  
1366 injected, dumped, spilled, leaked, or placed upon any land or  
1367 water so that such industrial byproducts, or any constituent  
1368 thereof, may enter other lands or be emitted into the air or  
1369 discharged into any waters, including groundwaters, or otherwise  
1370 enter the environment such that a threat of contamination in  
1371 excess of applicable department standards and criteria or a  
1372 significant threat to public health is caused.

1373 3. The industrial byproducts are not hazardous wastes as  
1374 defined under s. 403.703 and rules adopted under this section.

1375  
1376 Sludge from an industrial waste treatment works which meets the



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1377 exemption requirements of this paragraph is not solid waste as  
1378 defined in s. 403.703(32).

1379 Section 38. Section 403.70611, Florida Statutes, is amended  
1380 to read:

1381 403.70611 Requirements relating to solid waste disposal  
1382 facility permitting.—

1383 (1) Local government applicants for a permit to construct  
1384 or expand a Class I landfill are encouraged to consider  
1385 construction of a waste-to-energy facility as an alternative to  
1386 additional landfill space.

1387 (2) The Department of Environmental Protection may not  
1388 issue a construction permit for a new privately owned Class I  
1389 landfill that will be located within 50 miles by road of an  
1390 active Class I landfill.

1391 Section 39. Subsections (2) and (3) of section 403.707,  
1392 Florida Statutes, are amended to read:

1393 403.707 Permits.—

1394 (2) Except as provided in s. 403.722(6), a permit under  
1395 this section is not required for the following, ~~if the activity~~  
1396 ~~does not create a public nuisance or any condition adversely~~  
1397 ~~affecting the environment or public health and does not violate~~  
1398 ~~other state or local laws, ordinances, rules, regulations, or~~  
1399 ~~orders:~~

1400 (a) Disposal by persons of solid waste resulting from their  
1401 own activities on their own property, if such waste is ordinary  
1402 household waste from their residential property or is rocks,  
1403 soils, trees, tree remains, and other vegetative matter that  
1404 normally result from land development operations. Disposal of  
1405 materials that could create a public nuisance or adversely



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1406 affect the environment or public health, such as white goods;  
1407 automotive materials, such as batteries and tires; petroleum  
1408 products; pesticides; solvents; or hazardous substances, is not  
1409 covered under this exemption.

1410 (b) Storage in containers by persons of solid waste  
1411 resulting from their own activities on their property, leased or  
1412 rented property, or property subject to a homeowners or  
1413 maintenance association for which the person contributes  
1414 association assessments, if the solid waste in such containers  
1415 is collected at least once a week.

1416 (c) Disposal by persons of solid waste resulting from their  
1417 own activities on their property, if the environmental effects  
1418 of such disposal on groundwater and surface waters are:

1419 1. Addressed or authorized by a site certification order  
1420 issued under part II or a permit issued by the department under  
1421 this chapter or rules adopted pursuant to this chapter; or

1422 2. Addressed or authorized by, or exempted from the  
1423 requirement to obtain, a groundwater monitoring plan approved by  
1424 the department. If a facility has a permit authorizing disposal  
1425 activity, new areas where solid waste is being disposed of, that  
1426 are monitored by an existing or modified groundwater monitoring  
1427 plan are not required to be specifically authorized in a permit  
1428 or other certification.

1429 (d) Disposal by persons of solid waste resulting from their  
1430 own activities on their own property, if such disposal occurred  
1431 prior to October 1, 1988.

1432 (e) Disposal of solid waste resulting from normal farming  
1433 operations as defined by department rule. Polyethylene  
1434 agricultural plastic, damaged, nonsalvageable, untreated wood



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1435 pallets, and packing material that cannot be feasibly recycled,  
1436 which are used in connection with agricultural operations  
1437 related to the growing, harvesting, or maintenance of crops, may  
1438 be disposed of by open burning if a public nuisance or any  
1439 condition adversely affecting the environment or the public  
1440 health is not created by the open burning and state or federal  
1441 ambient air quality standards are not violated.

1442 (f) The use of clean debris as fill material in any area.  
1443 However, this paragraph does not exempt any person from  
1444 obtaining any other required permits, and does not affect a  
1445 person's responsibility to dispose of clean debris appropriately  
1446 if it is not to be used as fill material.

1447 (g) Compost operations that produce less than 50 cubic  
1448 yards of compost per year when the compost produced is used on  
1449 the property where the compost operation is located.

1450 (3) (a) All applicable provisions of ss. 403.087 and  
1451 403.088, relating to permits, apply to the control of solid  
1452 waste management facilities.

1453 (b) Any permit issued to a solid waste management facility  
1454 that is designed with a leachate control system that meets  
1455 department requirements shall be issued for a term of 20 years  
1456 unless the applicant requests a lesser permit term. Existing  
1457 permit fees for qualifying solid waste management facilities  
1458 shall be prorated to the permit term authorized by this section.  
1459 This provision applies to all qualifying solid waste management  
1460 facilities that apply for an operating or construction permit or  
1461 renew an existing operating or construction permit on or after  
1462 July 1, 2012.

1463 Section 40. Subsection (12) is added to section 403.814,



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1464 Florida Statutes, to read:  
1465       403.814 General permits; delegation.—  
1466       (12) A general permit shall be granted for the  
1467 construction, alteration, and maintenance of a surface water  
1468 management system serving a total project area of up to 10  
1469 acres. The construction of such a system may proceed without any  
1470 agency action by the department or water management district if:  
1471       (a) The total project area is less than 10 acres;  
1472       (b) The total project area involves less than 2 acres of  
1473 impervious surface;  
1474       (c) No activities will impact wetlands or other surface  
1475 waters;  
1476       (d) No activities are conducted in, on, or over wetlands or  
1477 other surface waters;  
1478       (e) Drainage facilities will not include pipes having  
1479 diameters greater than 24 inches, or the hydraulic equivalent,  
1480 and will not use pumps in any manner;  
1481       (f) The project is not part of a larger common plan,  
1482 development, or sale.  
1483       (g) The project does not:  
1484       1. Cause adverse water quantity or flooding impacts to  
1485 receiving water and adjacent lands;  
1486       2. Cause adverse impacts to existing surface water storage  
1487 and conveyance capabilities;  
1488       3. Cause a violation of state water quality standards; and  
1489       4. Cause an adverse impact to the maintenance of surface or  
1490 ground water levels or surface water flows established pursuant  
1491 to s. 373.042 or a work of the district established pursuant to  
1492 s. 373.086; and



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1493           (h) The surface water management system design plans must  
1494 be signed and sealed by a Florida registered professional who  
1495 shall attest that the system will perform and function as  
1496 proposed and has been designed in accordance with appropriate,  
1497 generally accepted performance standards and scientific  
1498 principles.

1499           Section 41. Subsection (6) of section 403.853, Florida  
1500 Statutes, is amended to read:

1501           403.853 Drinking water standards.—

1502           (6) Upon the request of the owner or operator of a  
1503 transient noncommunity water system using groundwater as a  
1504 source of supply and serving religious institutions or  
1505 businesses, other than restaurants or other public food service  
1506 establishments or religious institutions with school or day care  
1507 services, ~~and using groundwater as a source of supply,~~ the  
1508 department, or a local county health department designated by  
1509 the department, shall perform a sanitary survey of the facility.  
1510 Upon receipt of satisfactory survey results according to  
1511 department criteria, the department shall reduce the  
1512 requirements of such owner or operator from monitoring and  
1513 reporting on a quarterly basis to performing these functions on  
1514 an annual basis. Any revised monitoring and reporting schedule  
1515 approved by the department under this subsection shall apply  
1516 until such time as a violation of applicable state or federal  
1517 primary drinking water standards is determined by the system  
1518 owner or operator, by the department, or by an agency designated  
1519 by the department, after a random or routine sanitary survey.  
1520 Certified operators are not required for transient noncommunity  
1521 water systems of the type and size covered by this subsection.



1522 Any reports required of such system shall be limited to the  
1523 minimum as required by federal law. When not contrary to the  
1524 provisions of federal law, the department may, upon request and  
1525 by rule, waive additional provisions of state drinking water  
1526 regulations for such systems.

1527 Section 42. Paragraph (a) of subsection (3) and subsections  
1528 (4), (5), (10), (11), (14), (15), and (18) of section 403.973,  
1529 Florida Statutes, are amended to read:

1530 403.973 Expedited permitting; amendments to comprehensive  
1531 plans.—

1532 (3) (a) The secretary shall direct the creation of regional  
1533 permit action teams for the purpose of expediting review of  
1534 permit applications and local comprehensive plan amendments  
1535 submitted by:

1536 1. Businesses creating at least 50 jobs or a commercial or  
1537 industrial development project that will be occupied by  
1538 businesses that would individually or collectively create at  
1539 least 50 jobs; or

1540 2. Businesses creating at least 25 jobs if the project is  
1541 located in an enterprise zone, or in a county having a  
1542 population of fewer than 75,000 or in a county having a  
1543 population of fewer than 125,000 which is contiguous to a county  
1544 having a population of fewer than 75,000, as determined by the  
1545 most recent decennial census, residing in incorporated and  
1546 unincorporated areas of the county.

1547 (4) The regional teams shall be established through the  
1548 execution of a project-specific memoranda of agreement developed  
1549 and executed by the applicant and the secretary, with input  
1550 solicited from ~~the office and~~ the respective heads of the



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1551 Department of Community Affairs, the Department of  
1552 Transportation and its district offices, the Department of  
1553 Agriculture and Consumer Services, the Fish and Wildlife  
1554 Conservation Commission, appropriate regional planning councils,  
1555 appropriate water management districts, and voluntarily  
1556 participating municipalities and counties. The memoranda of  
1557 agreement should also accommodate participation in this  
1558 expedited process by other local governments and federal  
1559 agencies as circumstances warrant.

1560 (5) In order to facilitate local government's option to  
1561 participate in this expedited review process, the secretary  
1562 shall, in cooperation with local governments and participating  
1563 state agencies, create a standard form memorandum of agreement.  
1564 The standard form of the memorandum of agreement shall be used  
1565 only if the local government participates in the expedited  
1566 review process. In the absence of local government  
1567 participation, only the project-specific memorandum of agreement  
1568 executed pursuant to subsection (4) applies. A local government  
1569 shall hold a duly noticed public workshop to review and explain  
1570 to the public the expedited permitting process and the terms and  
1571 conditions of the standard form memorandum of agreement.

1572 (10) The memoranda of agreement may provide for the waiver  
1573 or modification of procedural rules prescribing forms, fees,  
1574 procedures, or time limits for the review or processing of  
1575 permit applications under the jurisdiction of those agencies  
1576 that are members of the regional permit action team ~~party to the~~  
1577 ~~memoranda of agreement~~. Notwithstanding any other provision of  
1578 law to the contrary, a memorandum of agreement must to the  
1579 extent feasible provide for proceedings and hearings otherwise



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1580 held separately ~~by the parties to the memorandum of agreement~~ to  
1581 be combined into one proceeding or held jointly and at one  
1582 location. Such waivers or modifications shall not be available  
1583 for permit applications governed by federally delegated or  
1584 approved permitting programs, the requirements of which would  
1585 prohibit, or be inconsistent with, such a waiver or  
1586 modification.

1587 (11) The ~~standard form for~~ memoranda of agreement shall  
1588 include guidelines to be used in working with state, regional,  
1589 and local permitting authorities. Guidelines may include, but  
1590 are not limited to, the following:

1591 (a) A central contact point for filing permit applications  
1592 and local comprehensive plan amendments and for obtaining  
1593 information on permit and local comprehensive plan amendment  
1594 requirements;

1595 (b) Identification of the individual or individuals within  
1596 each respective agency who will be responsible for processing  
1597 the expedited permit application or local comprehensive plan  
1598 amendment for that agency;

1599 (c) A mandatory preapplication review process to reduce  
1600 permitting conflicts by providing guidance to applicants  
1601 regarding the permits needed from each agency and governmental  
1602 entity, site planning and development, site suitability and  
1603 limitations, facility design, and steps the applicant can take  
1604 to ensure expeditious permit application and local comprehensive  
1605 plan amendment review. As a part of this process, the first  
1606 interagency meeting to discuss a project shall be held within 14  
1607 days after the secretary's determination that the project is  
1608 eligible for expedited review. Subsequent interagency meetings



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1609 may be scheduled to accommodate the needs of participating local  
1610 governments that are unable to meet public notice requirements  
1611 for executing a memorandum of agreement within this timeframe.  
1612 This accommodation may not exceed 45 days from the secretary's  
1613 determination that the project is eligible for expedited review;

1614 (d) The preparation of a single coordinated project  
1615 description form and checklist and an agreement by state and  
1616 regional agencies to reduce the burden on an applicant to  
1617 provide duplicate information to multiple agencies;

1618 (e) Establishment of a process for the adoption and review  
1619 of any comprehensive plan amendment needed by any certified  
1620 project within 90 days after the submission of an application  
1621 for a comprehensive plan amendment. However, the memorandum of  
1622 agreement may not prevent affected persons as defined in s.  
1623 163.3184 from appealing or participating in this expedited plan  
1624 amendment process and any review or appeals of decisions made  
1625 under this paragraph; and

1626 (f) Additional incentives for an applicant who proposes a  
1627 project that provides a net ecosystem benefit.

1628 (14) (a) Challenges to state agency action in the expedited  
1629 permitting process for projects processed under this section are  
1630 subject to the summary hearing provisions of s. 120.574, except  
1631 that the administrative law judge's decision, as provided in s.  
1632 120.574(2) (f), shall be in the form of a recommended order and  
1633 shall not constitute the final action of the state agency. In  
1634 those proceedings where the action of only one agency of the  
1635 state other than the Department of Environmental Protection is  
1636 challenged, the agency of the state shall issue the final order  
1637 within 45 working days after receipt of the administrative law



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1638 judge's recommended order, and the recommended order shall  
1639 inform the parties of their right to file exceptions or  
1640 responses to the recommended order in accordance with the  
1641 uniform rules of procedure pursuant to s. 120.54. In those  
1642 proceedings where the actions of more than one agency of the  
1643 state are challenged, the Governor shall issue the final order  
1644 within 45 working days after receipt of the administrative law  
1645 judge's recommended order, and the recommended order shall  
1646 inform the parties of their right to file exceptions or  
1647 responses to the recommended order in accordance with the  
1648 uniform rules of procedure pursuant to s. 120.54. For This  
1649 ~~paragraph does not apply to~~ the issuance of department licenses  
1650 required under any federally delegated or approved permit  
1651 program. In such instances, the department, and not the  
1652 Governor, shall enter the final order. The participating  
1653 agencies of the state may opt at the preliminary hearing  
1654 conference to allow the administrative law judge's decision to  
1655 constitute the final agency action. If a participating local  
1656 government agrees to participate in the summary hearing  
1657 provisions of s. 120.574 for purposes of review of local  
1658 government comprehensive plan amendments, s. 163.3184(9) and  
1659 (10) apply.

1660 (b) Projects identified in paragraph (3)(f) or challenges  
1661 to state agency action in the expedited permitting process for  
1662 establishment of a state-of-the-art biomedical research  
1663 institution and campus in this state by the grantee under s.  
1664 288.955 are subject to the same requirements as challenges  
1665 brought under paragraph (a), except that, notwithstanding s.  
1666 120.574, summary proceedings must be conducted within 30 days



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1667 after a party files the motion for summary hearing, regardless  
1668 of whether the parties agree to the summary proceeding.

1669 (15) The office, working with the agencies providing  
1670 cooperative assistance and input regarding the memoranda of  
1671 agreement, shall review sites proposed for the location of  
1672 facilities that the office has certified to be eligible for the  
1673 Innovation Incentive Program under s. 288.1089. Within 20 days  
1674 after the request for the review by the office, the agencies  
1675 shall provide to the office a statement as to each site's  
1676 necessary permits under local, state, and federal law and an  
1677 identification of significant permitting issues, which if  
1678 unresolved, may result in the denial of an agency permit or  
1679 approval or any significant delay caused by the permitting  
1680 process.

1681 (18) The office, working with the Rural Economic  
1682 Development Initiative ~~and the agencies participating in the~~  
1683 ~~memoranda of agreement~~, shall provide technical assistance in  
1684 preparing permit applications and local comprehensive plan  
1685 amendments for counties having a population of fewer than 75,000  
1686 residents, or counties having fewer than 125,000 residents which  
1687 are contiguous to counties having fewer than 75,000 residents.  
1688 Additional assistance may include, but not be limited to,  
1689 guidance in land development regulations and permitting  
1690 processes, working cooperatively with state, regional, and local  
1691 entities to identify areas within these counties which may be  
1692 suitable or adaptable for preclearance review of specified types  
1693 of land uses and other activities requiring permits.

1694 Section 43. Subsection (5) is added to section 526.203,  
1695 Florida Statutes, to read:



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1696 526.203 Renewable fuel standard.-

1697 (5) SALE OF UNBLENDED FUELS.-This section does not prohibit  
1698 the sale of unblended fuels for the uses exempted under  
1699 subsection (3).

1700 Section 44. The installation of fuel tank upgrades to  
1701 secondary containment systems shall be completed by the  
1702 deadlines specified in rule 62-761.510, Florida Administrative  
1703 Code, Table UST. However, notwithstanding any agreements to the  
1704 contrary, any fuel service station that changed ownership  
1705 interest through a bona fide sale of the property between  
1706 January 1, 2009, and December 31, 2009, is not required to  
1707 complete the upgrades described in rule 62-761.510, Florida  
1708 Administrative Code, Table UST, until December 31, 2012.

1709 Section 45. The amendments to s. 373.4137, Florida  
1710 Statutes, made by this act do not apply within the territory of  
1711 the Northwest Florida Water Management District until July 2,  
1712 2016.

1713  
1714 ===== T I T L E A M E N D M E N T =====

1715 And the title is amended as follows:

1716 Delete line 48

1717 and insert:

1718 projects; amending s. 120.569, F.S.; providing that if  
1719 a nonapplicant petitions to challenge an agency's  
1720 issuance of a license, permit, or conceptual approval,  
1721 the order of presentation in the proceeding is for the  
1722 permit applicant to present a prima facie case,  
1723 followed by the agency; providing that the  
1724 nonapplicant who petitions to challenge the agency's



1725 issuance of a license, permit, or conceptual approval  
1726 in certain circumstances has the burden of ultimate  
1727 persuasion and the burden of going forward with  
1728 evidence; amending s. 125.022, F.S.; prohibiting a  
1729 county from requiring an applicant to obtain a permit  
1730 or approval from another state or federal agency as a  
1731 condition of processing a development permit under  
1732 certain conditions; authorizing a county to attach  
1733 certain disclaimers to the issuance of a development  
1734 permit; creating s. 161.032, F.S.; requiring that the  
1735 Department of Environmental Protection review an  
1736 application for certain permits under the Beach and  
1737 Shore Preservation Act and request additional  
1738 information within a specified time; requiring that  
1739 the department proceed to process the application if  
1740 the applicant believes that a request for additional  
1741 information is not authorized by law or rule;  
1742 providing that an applicant has a specified period to  
1743 submit additional information; requiring an applicant  
1744 to notify the agency in writing if the applicant needs  
1745 an extension to respond to a request for additional  
1746 information; authorizing the department to issue such  
1747 permits in advance of the issuance of certain permits  
1748 as provided for in the Endangered Species Act under  
1749 certain conditions; amending s. 161.041, F.S.;  
1750 specifying that s. 403.0874, F.S., authorizing  
1751 expedited permitting, applies to provisions governing  
1752 coastal construction; prohibiting the Department of  
1753 Environmental Protection from requiring certain



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1754 sediment quality specifications or turbidity standards  
1755 as a permit condition; providing legislative intent  
1756 with respect to permitting for beach renourishment  
1757 projects; directing the department to amend specified  
1758 rules relating to permitting for such projects;  
1759 amending s. 163.3180, F.S.; providing an exemption to  
1760 the level-of-service standards adopted under the  
1761 Strategic Intermodal System for certain inland  
1762 multimodal facilities; specifying project criteria;  
1763 amending s. 166.033, F.S.; prohibiting a municipality  
1764 from requiring an applicant to obtain a permit or  
1765 approval from another state or federal agency as a  
1766 condition of processing a development permit under  
1767 certain conditions; authorizing a county to attach  
1768 certain disclaimers to the issuance of a development  
1769 permit; amending s. 218.075, F.S.; providing for the  
1770 reduction or waiver of permit processing fees relating  
1771 to projects that serve a public purpose for certain  
1772 entities created by special act, local ordinance, or  
1773 interlocal agreement; amending s. 258.397, F.S.;;  
1774 providing an exemption from a showing of extreme  
1775 hardship relating to the sale, transfer, or lease of  
1776 sovereignty submerged lands in the Biscayne Bay  
1777 Aquatic Preserve for certain municipal applicants;  
1778 providing for additional dredging and filling  
1779 activities in the preserve; amending s. 373.026, F.S.;;  
1780 requiring the Department of Environmental Protection  
1781 to expand its use of Internet-based self-certification  
1782 services for exemptions and permits issued by the



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1783 department and water management districts; amending s.  
1784 373.413, F.S.; specifying that s. 403.0874, F.S.,  
1785 authorizing expedited permitting, applies to  
1786 provisions governing surface water management and  
1787 storage; amending s. 373.4135, F.S.; conforming a  
1788 cross-reference; amending s. 373.4136, F.S.;  
1789 clarifying the use of the uniform mitigation  
1790 assessment method for mitigation credits for the  
1791 establishment and operation of mitigation banks;  
1792 amending s. 373.4137, F.S.; revising legislative  
1793 findings with respect to the options for mitigation  
1794 relating to transportation projects; revising certain  
1795 requirements for determining the habitat impacts of  
1796 transportation projects; requiring water management  
1797 districts to purchase credits from public or private  
1798 mitigation banks under certain conditions; providing  
1799 for the release of certain mitigation funds held for  
1800 the benefit of a water management district if a  
1801 project is excluded from a mitigation plan; requiring  
1802 water management districts to use private mitigation  
1803 banks in developing plans for complying with  
1804 mitigation requirements; providing an exception;  
1805 revising the procedure for excluding a project from a  
1806 mitigation plan; amending s. 373.414, F.S.; revising  
1807 provisions for the uniform mitigation assessment  
1808 method rule for wetlands and other surface waters;  
1809 providing requirements for the interpretation and  
1810 application of the uniform mitigation assessment  
1811 method rule; providing an exception; defining the



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1812 terms "preservation mitigation" and "without  
1813 preservation" for the purposes of certain assessments  
1814 pursuant to the rule; providing for reassessment of  
1815 mitigation banks under certain conditions; amending s.  
1816 373.4141, F.S.; providing a limitation for the request  
1817 of additional information from an applicant by the  
1818 department; providing that failure of an applicant to  
1819 respond to such a request within a specified time  
1820 period constitutes withdrawal of the application;  
1821 reducing the time within which a permit must be  
1822 approved, denied, or subject to notice of proposed  
1823 agency action; prohibiting a state agency or an agency  
1824 of the state from requiring additional permits or  
1825 approval from a local, state, or federal agency  
1826 without explicit authority; amending s. 373.4144,  
1827 F.S.; providing legislative intent with respect to the  
1828 coordination of regulatory duties among specified  
1829 state and federal agencies; requiring that the  
1830 department report annually to the Legislature on  
1831 efforts to expand the state programmatic general  
1832 permit or regional general permits; providing for a  
1833 voluntary state programmatic general permit for  
1834 certain dredge and fill activities; amending s.  
1835 373.41492, F.S.; authorizing the use of proceeds from  
1836 the water treatment plant upgrade fee to pay for  
1837 specified mitigation projects; requiring proceeds from  
1838 the water treatment plant upgrade fee to be  
1839 transferred by the Department of Revenue to the South  
1840 Florida Water Management District and deposited into



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1841 the Lake Belt Mitigation Trust Fund for a specified  
1842 period of time; providing, after that period, for the  
1843 proceeds of the water treatment plant upgrade fee to  
1844 return to being transferred by the Department of  
1845 Revenue to a trust fund established by Miami-Dade  
1846 County for specified purposes; conforming a term;  
1847 amending s. 373.441, F.S.; requiring that certain  
1848 counties or municipalities apply by a specified date  
1849 to the department or water management district for  
1850 authority to require certain permits; providing that  
1851 following such delegation, the department or district  
1852 may not regulate activities that are subject to the  
1853 delegation; clarifying the authority of local  
1854 governments to adopt pollution control programs under  
1855 certain conditions; amending s. 376.3071, F.S.;  
1856 exempting program deductibles, copayments, and certain  
1857 assessment report requirements from expenditures under  
1858 the low-scored site initiative; amending s. 376.30715,  
1859 F.S.; providing that the transfer of a contaminated  
1860 site from an owner to a child of the owner or  
1861 corporate entity does not disqualify the site from the  
1862 innocent victim petroleum storage system restoration  
1863 financial assistance program; authorizing certain  
1864 applicants to reapply for financial assistance;  
1865 creating s. 378.413, F.S.; providing legislative  
1866 intent with respect to preemption of environmental  
1867 regulation for construction aggregate materials  
1868 mining; limiting the authority of counties to adopt to  
1869 specified ordinances and rules; providing an



1870 exemption; amending s. 380.06, F.S.; exempting a  
1871 proposed solid mineral mine or a proposed addition or  
1872 expansion of an existing solid mineral mine from  
1873 provisions governing developments of regional impact;  
1874 providing certain exceptions; clarifying the  
1875 applicability of local government regulations with  
1876 respect to such mining activities; requiring solid  
1877 mineral mines that meet specified criteria to enter  
1878 into binding agreements with the Department of  
1879 Transportation to mitigate impacts to Strategic  
1880 Intermodal System facilities; amending s. 380.0657,  
1881 F.S.; authorizing expedited permitting for certain  
1882 inland multimodal facilities that individually or  
1883 collectively will create a minimum number of jobs;  
1884 amending s. 403.061, F.S.; requiring the Department of  
1885 Environmental Protection to establish reasonable zones  
1886 of mixing for discharges into specified waters;  
1887 providing that exceedance of certain groundwater  
1888 standards does not create liability for site cleanup;  
1889 providing that exceedance of soil cleanup target  
1890 levels is not a basis for enforcement or cleanup;  
1891 amending s. 403.087, F.S.; revising conditions under  
1892 which the department is authorized to revoke  
1893 environmental resource permits; creating s. 403.0874,  
1894 F.S.; providing a short title; providing legislative  
1895 findings and intent with respect to the consideration  
1896 of the compliance history of a permit applicant;  
1897 providing for applicability; specifying the period of  
1898 compliance history to be considered in issuing or



1899 renewing a permit; providing criteria to be considered  
1900 by the Department of Environmental Protection;  
1901 authorizing expedited review of permit issuance,  
1902 renewal, modification, and transfer; providing for a  
1903 reduced number of inspections; providing for extended  
1904 permit duration; authorizing the department to make  
1905 additional incentives available under certain  
1906 circumstances; providing for automatic permit renewal  
1907 and reduced or waived fees under certain  
1908 circumstances; authorizing the department to adopt  
1909 additional incentives by rule; providing that such  
1910 rules are binding on a water management district or  
1911 local government that has been delegated certain  
1912 regulatory duties; limiting applicability; amending s.  
1913 403.1838, F.S.; revising the definition of the term  
1914 "financially disadvantaged small community" for the  
1915 purposes of the Small Community Sewer Construction  
1916 Assistance Act; amending s. 403.7045, F.S.; providing  
1917 conditions under which sludge from an industrial waste  
1918 treatment works is not solid waste; amending s.  
1919 403.70611, F.S.; prohibiting the Department of  
1920 Environmental Protection from issuing a construction  
1921 permit for certain Class I landfills; amending s.  
1922 403.707, F.S.; exempting the disposal of solid waste  
1923 monitored by certain groundwater monitoring plans from  
1924 specific authorization; extending the duration of all  
1925 permits issued to solid waste management facilities  
1926 that meet specified criteria; providing an exception;  
1927 providing for prorated permit fees; providing



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1928 applicability; amending s. 403.814, F.S.; providing  
1929 for issuance of general permits for the construction,  
1930 alteration, and maintenance of certain surface water  
1931 management systems without the action of the  
1932 department or a water management district; specifying  
1933 conditions for the general permits; amending s.  
1934 403.853, F.S.; providing for the Department of Health,  
1935 or a local county health department designated by the  
1936 department, to perform sanitary surveys for a  
1937 transient noncommunity water system using groundwater  
1938 as a source of supply and serving religious  
1939 institutions or businesses; amending s. 403.973, F.S.;  
1940 authorizing expedited permitting for certain  
1941 commercial or industrial development projects that  
1942 individually or collectively will create a minimum  
1943 number of jobs; providing for a project-specific  
1944 memorandum of agreement to apply to a project subject  
1945 to expedited permitting; clarifying the authority of  
1946 the Department of Environmental Protection to enter  
1947 final orders for the issuance of certain licenses;  
1948 revising criteria for the review of certain sites;  
1949 amending s. 526.203, F.S.; authorizing the sale of  
1950 unblended fuels for certain uses; revising the  
1951 deadline for completion of the installation of fuel  
1952 tank upgrades to secondary containment systems for  
1953 specified properties; providing for future application  
1954 of certain provisions of the act to the Northwest  
1955 Florida Water Management District; providing an  
1956 effective date.