${\bf By}$  Senator Garcia

	40-00675-12 20121022
1	A bill to be entitled
2	An act relating to sales tax increment districts;
3	amending s. 212.20, F.S.; providing for the transfer
4	of certain sales tax increment revenues from the
5	General Revenue Fund to the Revenue Sharing Trust Fund
6	for Municipalities; amending s. 218.23, F.S.;
7	providing for a distribution from the Revenue Sharing
8	Trust Fund for Municipalities relating to an increase
9	in sales tax collections over the preceding year to
10	the governing body of an area that receives tax
11	increment revenues pursuant to a designation as a
12	sales tax increment district; amending s. 290.004,
13	F.S.; providing definitions; amending s. 290.0056,
14	F.S.; specifying additional powers of an enterprise
15	zone development agency for areas designated as a
16	sales tax increment district; amending s. 290.007,
17	F.S.; specifying sales tax increment financing as a
18	additional economic development incentive that is
19	available within enterprise zones; creating ss.
20	290.01351, 290.0136, 290.0137, 290.0138, 290.0139, and
21	290.01391, F.S.; creating the "Municipal
22	Revitalization Act"; providing legislative intent and
23	purposes; authorizing the creation of sales tax
24	increment districts within enterprise zones;
25	specifying minimum requirements for sales tax
26	increment districts; providing for a review of
27	resolutions to create a sales tax increment district
28	by the Department of Economic Opportunity; providing
29	that the governing body for an enterprise zone where a

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30	sales tax increment district is located is eligible
31	for specified percentage distributions of increased
32	state sales tax collections under certain
33	circumstances; requiring the Department of Revenue to
34	determine the amount of increased sales tax
35	collections to be distributed to each eligible
36	governing body and to transfer the aggregate amount
37	due to all such governing bodies to the Revenue
38	Sharing Trust Fund for Municipalities for
39	distribution; requiring a governing body to deposit
40	tax increment revenues in a separate account;
41	specifying requirements for agreements between a
42	retail development project developer and a governing
43	body for the use of tax increment revenues;
44	authorizing the issuance of bonds secured by tax
45	increment revenues to finance a retail development
46	project; specifying that bonds issued for a retail
47	development project do not constitute debt for certain
48	purposes; specifying requirements for the issuance of
49	bonds; creating a conclusive presumption that the
50	bonds are used for the purposes of a retail
51	development project; providing an effective date.
52	
53	Be It Enacted by the Legislature of the State of Florida:
54	
55	Section 1. Paragraph (d) of subsection (6) of section
56	212.20, Florida Statutes, is amended to read:
57	212.20 Funds collected, disposition; additional powers of
58	department; operational expense; refund of taxes adjudicated

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s. 218.65.

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59	unconstitutionally collected
60	(6) Distribution of all proceeds under this chapter and s.
61	202.18(1)(b) and (2)(b) shall be as follows:
62	(d) The proceeds of all other taxes and fees imposed
63	pursuant to this chapter or remitted pursuant to s. 202.18(1)(b)
64	and (2)(b) shall be distributed as follows:
65	1. In any fiscal year, the greater of \$500 million, minus
66	an amount equal to 4.6 percent of the proceeds of the taxes
67	collected pursuant to chapter 201, or 5.2 percent of all other
68	taxes and fees imposed pursuant to this chapter or remitted
69	pursuant to s. 202.18(1)(b) and (2)(b) shall be deposited in
70	monthly installments into the General Revenue Fund.
71	2. After the distribution under subparagraph 1., 8.814
72	percent of the amount remitted by a sales tax dealer located
73	within a participating county pursuant to s. 218.61 shall be
74	transferred into the Local Government Half-cent Sales Tax
75	Clearing Trust Fund. Beginning July 1, 2003, the amount to be
76	transferred shall be reduced by 0.1 percent, and the department
77	shall distribute this amount to the Public Employees Relations
78	Commission Trust Fund less \$5,000 each month, which shall be
79	added to the amount calculated in subparagraph 3. and
80	distributed accordingly.
81	3. After the distribution under subparagraphs 1. and 2.,
82	0.095 percent shall be transferred to the Local Government Half-

4. After the distributions under subparagraphs 1., 2., and
3., 2.0440 percent of the available proceeds shall be
transferred monthly to the Revenue Sharing Trust Fund for

cent Sales Tax Clearing Trust Fund and distributed pursuant to

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40-00675-12 20121022 88 Counties pursuant to s. 218.215. 89 5. After the distributions under subparagraphs 1., 2., and 3., 1.3409 percent of the available proceeds, plus the amount 90 91 required under s. 290.0138(2), shall be transferred monthly to 92 the Revenue Sharing Trust Fund for Municipalities pursuant to s. 93 218.215. If the total revenue to be distributed pursuant to this 94 subparagraph is at least as great as the amount due from the Revenue Sharing Trust Fund for Municipalities and the former 95 96 Municipal Financial Assistance Trust Fund in state fiscal year 97 1999-2000, no municipality shall receive less than the amount due from the Revenue Sharing Trust Fund for Municipalities and 98 99 the former Municipal Financial Assistance Trust Fund in state 100 fiscal year 1999-2000. If the total proceeds to be distributed

101 are less than the amount received in combination from the 102 Revenue Sharing Trust Fund for Municipalities and the former 103 Municipal Financial Assistance Trust Fund in state fiscal year 104 1999-2000, each municipality shall receive an amount 105 proportionate to the amount it was due in state fiscal year 106 1999-2000.

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6. Of the remaining proceeds:

a. In each fiscal year, the sum of \$29,915,500 shall be 108 109 divided into as many equal parts as there are counties in the 110 state, and one part shall be distributed to each county. The distribution among the several counties must begin each fiscal 111 112 year on or before January 5th and continue monthly for a total 113 of 4 months. If a local or special law required that any moneys accruing to a county in fiscal year 1999-2000 under the then-114 115 existing provisions of s. 550.135 be paid directly to the 116 district school board, special district, or a municipal

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117 government, such payment must continue until the local or 118 special law is amended or repealed. The state covenants with 119 holders of bonds or other instruments of indebtedness issued by 120 local governments, special districts, or district school boards 121 before July 1, 2000, that it is not the intent of this 122 subparagraph to adversely affect the rights of those holders or 123 relieve local governments, special districts, or district school 124 boards of the duty to meet their obligations as a result of 125 previous pledges or assignments or trusts entered into which 126 obligated funds received from the distribution to county 127 governments under then-existing s. 550.135. This distribution 128 specifically is in lieu of funds distributed under s. 550.135 129 before July 1, 2000.

130 b. The department shall distribute \$166,667 monthly 131 pursuant to s. 288.1162 to each applicant certified as a 132 facility for a new or retained professional sports franchise 133 pursuant to s. 288.1162. Up to \$41,667 shall be distributed 134 monthly by the department to each certified applicant as defined in s. 288.11621 for a facility for a spring training franchise. 135 136 However, not more than \$416,670 may be distributed monthly in the aggregate to all certified applicants for facilities for 137 138 spring training franchises. Distributions begin 60 days after 139 such certification and continue for not more than 30 years, except as otherwise provided in s. 288.11621. A certified 140 141 applicant identified in this sub-subparagraph may not receive 142 more in distributions than expended by the applicant for the 143 public purposes provided for in s. 288.1162(5) or s. 144 288.11621(3).

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c. Beginning 30 days after notice by the Department of

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40-00675-12 20121022 146 Economic Opportunity to the Department of Revenue that an 147 applicant has been certified as the professional golf hall of 148 fame pursuant to s. 288.1168 and is open to the public, \$166,667 149 shall be distributed monthly, for up to 300 months, to the 150 applicant. d. Beginning 30 days after notice by the Department of 151 152 Economic Opportunity to the Department of Revenue that the 153 applicant has been certified as the International Game Fish 154 Association World Center facility pursuant to s. 288.1169, and the facility is open to the public, \$83,333 shall be distributed 155 156 monthly, for up to 168 months, to the applicant. This 157 distribution is subject to reduction pursuant to s. 288.1169. A 158 lump sum payment of \$999,996 shall be made, after certification 159 and before July 1, 2000. 160 7. All other proceeds must remain in the General Revenue 161 Fund. 162 Section 2. Subsection (3) of section 218.23, Florida 163 Statutes, is amended to read: 218.23 Revenue sharing with units of local government.-164 165 (3) The distribution to a unit of local government under 166 this part is determined by the following formula: 167 (a) First, the entitlement of an eligible unit of local 168 government shall be computed on the basis of the apportionment factor provided in s. 218.245, which shall be applied for all 169 170 eligible units of local government to all receipts available for 171 distribution in the respective revenue sharing trust fund. 172 (b) Second, revenue shared with eligible units of local 173 government for any fiscal year shall be adjusted so that no

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eligible unit of local government receives less funds than its

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175	guaranteed entitlement.
176	(c) Third, revenues shared with counties for any fiscal
177	year shall be adjusted so that no county receives less funds
178	than its guaranteed entitlement plus the second guaranteed
179	entitlement for counties.
180	(d) Fourth, revenue shared with units of local government
181	for any fiscal year shall be adjusted so that no unit of local
182	government receives less funds than its minimum entitlement.
183	(e) Fifth, after the adjustments provided in paragraphs
184	(b), (c), and (d), the funds remaining in the respective trust
185	fund for municipalities shall be distributed to the appropriate
186	governing bodies eligible for a distribution under ss. 290.0137
187	and 290.0138.
188	(f) <del>(e)</del> Sixth Fifth, after the adjustments provided in
189	paragraphs (b), (c), <del>and</del> (d), <u>and (e),</u> and after deducting the
190	amount committed to all the units of local government, the funds
191	remaining in the respective trust funds shall be distributed to
192	those eligible units of local government which qualify to
193	receive additional moneys beyond the guaranteed entitlement, on
194	the basis of the additional money of each qualified unit of
195	local government in proportion to the total additional money of
196	all qualified units of local government.
197	Section 3. Section 290.004, Florida Statutes, is amended to
198	read:
199	290.004 Definitions relating to Florida Enterprise Zone
200	ActAs used in ss. 290.001-290.016, the term:
201	(1) "Bond" means a bond, note, or other instrument that is
202	issued by the governing body pursuant to s. 290.01391 and
203	secured by tax increment revenues or other security authorized

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204	in this chapter.
205	(2) (1) "Community investment corporation" means a black
206	business investment corporation, a certified development
207	corporation, a small business investment corporation, or other
208	similar entity incorporated under Florida law that has limited
209	its investment policy to making investments solely in minority
210	business enterprises.
211	(3)(2) "Department" means the Department of Economic
212	Opportunity.
213	(4) "Governing body" means the council or other
214	legislative body charged with governing the county or
215	municipality.
216	(5)(4) "Minority business enterprise" has the same meaning
217	as provided in s. 288.703.
218	(6) "Retail development costs" mean any costs associated
219	with, arising out of, or incurred in connection with:
220	(a) A retail development project;
221	(b) The issuance of, or debt service or any other payments
222	in respect of, the bonds, including costs of issuance,
223	capitalized interest, credit enhancement fees, reserve funds, or
224	working capital; or
225	(c) The relocation of a business in which the purpose of
226	relocation is to make space for a retail development project.
227	(7) "Retail development project" means the establishment of
228	a business pursuant to a development agreement between the
229	governing body and the retail development project developer
230	within a sales tax increment district within an enterprise zone.
231	A business established by a retail development project must be
232	engaged in direct onsite retail sales to consumers or providing

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233	unique entertainment attractions, including the following:
234	acquisition, purchasing, construction, reconstruction,
235	improvement, renovation, rehabilitation, restoration,
236	remodeling, repair, remediation, expansion, extension, or the
237	furnishing, equipping, and opening of the business. A retail
238	development project may include restaurants, grocery and
239	specialty food stores, art galleries, and businesses engaged in
240	sales of home furnishings, apparel, and general merchandise
241	goods to specialized customers, or providing a unique
242	entertainment attraction. A retail development project may not
243	include:
244	(a) Liquor stores;
245	(b) Adult entertainment establishments or nightclubs;
246	(c) Adult book clubs; and
247	(d) The relocation of a business to the retail development
248	project from another location within the enterprise zone, unless
249	the relocation involves a significant expansion of the size of
250	the business.
251	(8) "Retail development project developer" means a person
252	sponsoring a retail development project.
253	<u>(9)</u> "Rural enterprise zone" means an enterprise zone
254	that is nominated by a county having a population of 75,000 or
255	fewer, or a county having a population of 100,000 or fewer which
256	is contiguous to a county having a population of 75,000 or
257	fewer, or by a municipality in such a county, or by such a
258	county and one or more municipalities. An enterprise zone
259	designated in accordance with s. 290.0065(5)(b) is considered to
260	be a rural enterprise zone.
261	(10) "Sales tax increment district" means an area within an

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262	enterprise zone designated by a governing body to be used by a
263	retail development project.
264	<u>(11)<del>(6)</del> "Small business" has the same meaning as provided</u>
265	in s. 288.703.
266	(12) "Tax increment revenues" means the additional sales
267	tax revenues within the area of a sales tax increment district
268	which exceed the amount of sales tax revenues in the base year.
269	Section 4. Paragraph (a) of subsection (9) of section
270	290.0056, Florida Statutes, is amended, and present subsections
271	(11) and (12) of that section are redesignated as subsections
272	(12) and (13), respectively, and a new subsection (11) is added
273	to that section, to read:
274	290.0056 Enterprise zone development agency
275	(9) The following powers and responsibilities shall be
276	performed by the governing body creating the enterprise zone
277	development agency acting as the managing agent of the
278	enterprise zone development agency, or, contingent upon approval
279	by such governing body, such powers and responsibilities shall
280	be performed by the enterprise zone development agency:
281	(a) To review, process, and certify applications for state
282	enterprise zone tax incentives pursuant to ss. 212.08(5)(g),
283	(h), and (15); 212.096; 220.181; <del>and</del> 220.182 <u>; and 290.0137</u> .
284	(11) A governing body that designates a sales tax increment
285	district may also exercise the following additional powers for
286	the purpose of providing local financing for public and private
287	improvements that will foster job growth and enhance the base of
288	retailers within an enterprise zone, unless otherwise prohibited
289	by ordinance:
290	(a) Enter into cooperative contracts and agreements with a

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291	county, municipality, governmental agency, or private entity for
292	services and assistance;
293	(b) Acquire, own, convey, construct, maintain, improve, and
294	manage property and facilities and grant and acquire licenses,
295	easements, and options with respect to such property;
296	(c) Expend incremental sales tax revenues to promote and
297	advertise the commercial advantages of the district in order to
298	attract new businesses and encourage the expansion of existing
299	businesses;
300	(d) Expend incremental sales tax revenues to promote and
301	advertise the district to the public and engage in cooperative
302	advertising programs with businesses located in the district;
303	and
304	(e) Expend incremental sales tax revenues pursuant to a
305	development agreement with a retail development project
306	developer to underwrite retail development costs.
307	Section 5. Subsection (9) is added to section 290.007,
308	Florida Statutes, to read:
309	290.007 State incentives available in enterprise zonesThe
310	following incentives are provided by the state to encourage the
311	revitalization of enterprise zones:
312	(9) Tax increment financing within the area of an
313	enterprise zone which is designated as a sales tax increment
314	district.
315	Section 6. Section 290.01351, Florida Statutes, is created
316	to read:
317	290.01351 Municipal Revitalization ActSections 290.01351-
318	290.01391 may be cited as the "Municipal Revitalization Act."
319	Section 7. Section 290.0136, Florida Statutes, is created

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320	to read:
321	290.0136 Sales tax increment districts; intent and
322	purpose
323	(1) The Legislature intends to foster the revitalization of
324	counties and municipalities and support job-creating retail
325	development projects within enterprise zones by authorizing the
326	governing bodies of counties and municipalities to designate
327	sales tax increment districts within enterprise zones, subject
328	to the review and approval by the Department of Economic
329	Opportunity.
330	(2) The Legislature finds that by authorizing local
331	governing bodies of an enterprise zone to designate a sales tax
332	increment district, the counties or municipalities may share
333	with the state any annual increase in sales tax collections
334	occasioned by a retail development project and advance the
335	revitalization of such counties and municipalities. Through the
336	sharing of any annual increases in sales tax collections within
337	a sales increment district resulting from the advancement of a
338	retail development project, the Legislature intends to provide
339	local financing for public and private improvements that will
340	foster job growth for the residents of economically distressed
341	areas and enhance the base of local retailers serving residents
342	of the enterprise zones and the surrounding communities.
343	Section 8. Section 290.0137, Florida Statutes, is created
344	to read:
345	290.0137 Designation of sales tax increment districts;
346	review and approval
347	(1) Any municipality having a population of at least
348	250,000 residents which has designated an enterprise zone, or

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349	all the governing bodies in the case of a county and one or more
350	municipalities having been designated an enterprise zone if the
351	county has a population of at least 750,000 residents, may adopt
352	a resolution designating a sales tax increment district to
353	support the development of a retail development project
354	following a public hearing.
355	(2) The resolution creating a sales tax increment
356	redevelopment district, at a minimum, must:
357	(a) Include findings that the designation of the sales tax
358	increment district:
359	1. Is essential to the advancement of a retail development
360	project;
361	2. Will provide needed retail amenities within the
362	enterprise zone;
363	3. Will result in the creation of a total of 500 new jobs
364	and at least \$1 million in sales tax increment revenue annually;
365	and
366	4. Will enhance the health and general welfare of the
367	residents of the enterprise zone within the sponsoring
368	municipality or county;
369	(b) Fix the geographic boundaries of the sales tax
370	increment district which are necessary to support the
371	advancement of a retail development project;
372	(c) Establish the term of the life of the sales tax
373	increment district, which term may not exceed 15 years following
374	the date the sales tax increment district is approved following
375	review by the Department of Economic Opportunity;
376	(d) Specify the base year amount of sales tax revenues for
377	the determination of the amount of sales tax increment revenues

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378	resulting from a retail development project; and
379	(e) Authorize staff of the governing body to negotiate a
380	development agreement with the retail development project
381	developer, subject to the approval of the governing body.
382	(3) A copy of the resolution adopted by the governing body
383	designating the sales tax increment district shall be
384	transmitted to the Department of Economic Opportunity for its
385	review. The department, in consultation with Enterprise Florida,
386	Inc., shall determine whether the designation of the sales tax
387	increment district complies with the requirements of this
388	chapter.
389	(4) Upon determining that the designation by the governing
390	body complies with the requirements of this chapter, the
391	Department of Economic Opportunity shall transmit a copy of the
392	resolution establishing the sales tax increment district to the
393	Department of Revenue.
394	Section 9. Section 290.0138, Florida Statutes, is created
395	to read:
396	290.0138 Calculation of tax increment revenue contribution
397	to governing body
398	(1) The governing body of a designated sales tax increment
399	district is eligible for a percentage distribution from the
400	Revenue Sharing Trust Fund for Municipalities of the increased
401	collections of the sales tax revenues realized during any month
402	by the municipality over the same monthly period of the base
403	year, as follows:
404	(a) Eighty-five percent of the increased monthly
405	collections of \$85,000 or less.
406	(b) Seventy-five percent of the increased monthly

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407	collections greater than \$85,000 but \$425,000 or less.
408	(c) Fifty percent of the increased monthly collections
409	greater than \$425,000 but \$675,000 or less.
410	(d) Twenty-five percent of the increased monthly
411	collections greater than \$675,000 but \$1 million or less.
412	(2) The specific amount payable to each eligible governing
413	body shall be determined monthly by the Department of Revenue
414	for distribution to the appropriate eligible governing body
415	pursuant to subsection (1). The Department of Revenue shall
416	determine monthly the aggregate amount of sales tax revenue that
417	is required for distribution to an eligible governing body under
418	this section and transfer that amount from the General Revenue
419	Fund to the Revenue Sharing Trust Fund for Municipalities in
420	accordance with s. 212.20(6)(d)5. All amounts transferred to the
421	Revenue Sharing Trust Fund for Municipalities shall be
422	distributed as provided in s. 218.23(3)(e). The total
423	distribution provided to the eligible governing body may not
424	exceed the total tax increment revenue contribution set forth in
425	the retail project development agreement required pursuant to s.
426	<u>290.0139.</u>
427	(3) Each governing body receiving a percentage distribution
428	pursuant to subsection (1) shall establish a separate tax
429	increment revenue account within its general fund for the
430	deposit of the sales tax increment for each sales tax increment
431	district.
432	Section 10. Section 290.0139, Florida Statutes, is created
433	to read:
434	290.0139 Retail development project agreement
435	(1) A retail development project developer desiring to use

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436	tax increment revenues to underwrite retail development costs
437	must enter into a retail development project agreement with the
438	governing body of the county or municipality designating a sales
439	tax increment district. The agreement must set forth:
440	(a) The goals and objectives of the retail development
441	project;
442	(b) Requirements for leasing retail space within the retail
443	development project which will advance the goals and objectives;
444	(c) The terms and conditions under which tax increment
445	revenue or bond proceeds will be advanced to pay retail
446	developments costs incurred in the sales tax increment district;
447	(d) The total amount of the tax increment revenue to be
448	contributed to pay retail development costs within the sales tax
449	increment district;
450	(e) Goals for hiring minority business enterprises to
451	perform construction or operations work, which goal shall equal
452	an amount at least 25 percent of the total amount of tax
453	increment revenue contributed towards the payment of retail
454	development costs within the sales tax increment district;
455	(f) Goals for the hiring of enterprise zone residents for
456	the new jobs created by the retail development project, which
457	goal shall equal at least 35 percent of the new jobs created;
458	(g) Such matters as may be required in connection with the
459	issuance of bonds to support the retail development project; and
460	(h) Such other matters as the governing body designating
461	the sales tax increment district may determine to be necessary
462	and appropriate.
463	(2) Tax increment revenues or bond proceeds may not be
464	advanced to pay retail development costs until such time as the

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465	retail development project is open to the general public.
466	(3) The governing body may approve a retail project
467	development agreement following a public hearing and the
468	approval must be in the form of a resolution.
469	Section 11. Section 290.01391, Florida Statutes, is created
470	to read:
471	290.01391 Issuance of tax increment revenue bonds; use of
472	bond proceeds; funding agreement
473	(1) A governing body that designates a sales tax increment
474	district may approve a resolution following a public hearing
475	which authorizes tax increment revenues to be used to support
476	the issuance of revenue bonds to finance retail redevelopment
477	costs of a retail development project, including the payment of
478	principal and interest upon any advances for surveys and plans
479	or preliminary loans.
480	(2) Bonds issued under this section do not constitute
481	indebtedness within the meaning of any constitutional or
482	statutory debt limitation or restriction and are not subject to
483	any other law or charter relating to the authorization,
484	issuance, or sale of bonds. Bonds issued under this section are
485	declared to be issued for an essential public and governmental
486	purpose, and the interest and income from the bonds are exempt
487	from all taxes, except taxes imposed by chapter 220 on
488	corporations.
489	(3) Bonds issued under this section may be issued in one or
490	more series and may bear such date or dates, be payable upon
491	demand or mature at such time or times, bear interest at such
492	rate or rates, be in such denomination or denominations, be in
493	such form either with or without coupon or registered, carry

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494	such conversion or registration privileges, have such rank or
495	priority, be executed in such manner, be payable in such medium
496	of payment at such place or places, be subject to such terms of
497	redemption with or without a premium, be secured in such manner,
498	and have such other characteristics as may be provided by the
499	resolution or ordinance authorizing their issuance. Bonds issued
500	under this section may be sold in such manner, either at public
501	or private sale, and for such price as the designated
502	redevelopment agency may determine will effectuate the purposes
503	of this section.
504	(4) In any suit, action, or proceeding involving the
505	validity or enforceability of any bond issued under this
506	section, any bond that recites in substance that it has been
507	issued by the governing body in connection with the sales tax
508	increment district for a purpose authorized under this section
509	is conclusively presumed to have been issued for that purpose,
510	and any project financed by the bond is conclusively presumed to
511	have been planned and carried out in accordance with the
512	intended purposes of this section.
513	Section 12. This act shall take effect July 1, 2012.

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