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A bill to be entitled

2 An act relating to the tax on sales, use, and other 3 transactions; amending s. 212.06, F.S.; revising the 4 definition of the term "dealer" for purposes relating 5 to the collection of the tax on sales, use, and other 6 transactions; declaring void certain rulings, 7 agreements, or contracts that maintain certain persons 8 are not dealers required to collect sales and use tax 9 in this state unless the Legislature approves the 10 ruling, agreement, or contract by a specified vote of 11 each house; defining the term "affiliated person"; amending s. 212.0596, F.S.; revising the term "mail 12 order sale" to specifically include sales of tangible 13 14 personal property ordered by Internet; deleting 15 certain provisions that specify dealer activities or 16 other circumstances that subject mail order sales to 17 this state's power to levy and collect the sales and use tax; providing that certain persons who make mail 18 19 order sales and who have a substantial nexus with this 20 state are subject to this state's power to levy and 21 collect the sales and use tax when they engage in 22 certain enumerated activities; specifying that dealers 23 are not required to collect and remit sales and use 24 tax unless certain circumstances exist; creating a 25 rebuttable presumption that a dealer is subject to the 26 state's power to levy and collect the sales or use tax 27 under specified circumstances; specifying evidentiary proof that may be submitted to rebut the presumption; 28

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29 amending s. 212.0506, F.S.; conforming a cross-30 reference; providing an effective date. 31 32 Be It Enacted by the Legislature of the State of Florida: 33 34 Subsection (2) of section 212.06, Florida Section 1. Statutes, is amended to read: 35 36 Sales, storage, use tax; collectible from dealers; 212.06 "dealer" defined; dealers to collect from purchasers; 37 38 legislative intent as to scope of tax.-39 The term "dealer," as used in this chapter, means (2)(a) 40 any includes every person who: 1. Manufactures or produces tangible personal property for 41 42 sale at retail; for use, consumption, or distribution; or for 43 storage to be used or consumed in this state. 44 2.(b) The term "dealer" is further defined to mean every 45 person, as used in this chapter, who Imports, or causes to be imported, tangible personal property from any state or foreign 46 47 country for sale at retail; for use, consumption, or 48 distribution; or for storage to be used or consumed in this 49 state. 50 3.(c) The term "dealer" is further defined to mean every 51 person, as used in this chapter, who Sells at retail or who 52 offers for sale at retail, or who has in his or her possession 53 for sale at retail; or for use, consumption, or distribution; or 54 for storage to be used or consumed in this state, tangible 55 personal property as defined herein, including a retailer who transacts a mail order sale. 56

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57 4.(d) The term "dealer" is further defined to mean any 58 person who Has sold at retail; or used, or consumed, or 59 distributed; or stored for use or consumption in this state -60 tangible personal property and who cannot prove that the tax 61 levied by this chapter has been paid on the sale at retail, the 62 use, the consumption, the distribution, or the storage of such 63 tangible personal property. However, The term "dealer" does not 64 include mean a person who is not a "dealer" as otherwise defined 65 in under the definition of any other paragraph of this 66 subsection and whose only owned or leased property (including property owned or leased by an affiliate) in this state is 67 located at the premises of a printer with which it has 68 contracted for printing, if such property consists of the final 69 70 printed product, property which becomes a part of the final 71 printed product, or property from which the printed product is 72 produced.

73 <u>5.(e)</u> The term "dealer" is further defined to mean any 74 person, as used in this chapter, who Leases or rents tangible 75 personal property, as defined in this chapter, for a 76 consideration, permitting the use or possession of such property 77 without transferring title thereto, except as expressly provided 78 for to the contrary in this chapter herein.

79 <u>6.(f)</u> The term "dealer" is further defined to mean any 80 person, as used in this chapter, who Maintains or <u>uses</u> has 81 within this state, <u>directly or by a subsidiary</u>, an office, 82 distributing house, salesroom, or house, warehouse, or other 83 place of business <u>operated by any person other than a common</u> 84 carrier acting in the capacity of a common carrier.

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85 "Dealer" also means and includes every person who 86 solicits business either by direct representatives, indirect 87 representatives, or manufacturers' agents; by distribution of 88 catalogs or other advertising matter; or by any other means 89 whatsoever, and by reason thereof receives orders for tangible 90 personal property from consumers for use, consumption, 91 distribution, and storage for use or consumption in the state; 92 such dealer shall collect the tax imposed by this chapter from 93 the purchaser, and no action, either in law or in equity, on a 94 sale or transaction as provided by the terms of this chapter may 95 be had in this state by any such dealer unless it is affirmatively shown that the provisions of this chapter have 96 been fully complied with. 97

98 <u>7.(h)</u> "Dealer" also means and includes every person who, 99 As a representative, agent, or solicitor of an out-of-state 100 principal or principals, solicits, receives, and accepts orders 101 from consumers in the state for future delivery and whose 102 principal refuses to register as a dealer.

103 <u>8.(i)</u> <u>Constitutes</u> "Dealer" also means and includes the 104 state <u>or any</u>, county, municipality, <u>district</u> any political 105 <u>subdivision</u>, agency, bureau, or department, or other state or 106 local governmental instrumentality.

107 <u>9.(j)</u> The term "dealer" is further defined to mean any 108 person who Leases, or grants a license to use, occupy, or enter 109 upon, living quarters, sleeping or housekeeping accommodations 110 in hotels, apartment houses, roominghouses, tourist or trailer 111 camps, real property, space or spaces in parking lots or garages 112 for motor vehicles, docking or storage space or spaces for boats

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113 in boat docks or marinas, or tie-down or storage space or spaces 114 for aircraft at airports. The term includes "dealer" also means 115 any person who has leased, occupied, or used or was entitled to 116 use any living quarters, sleeping or housekeeping accommodations 117 in hotels, apartment houses, roominghouses, tourist or trailer 118 camps, real property, space or spaces in parking lots or garages 119 for motor vehicles, or docking or storage space or spaces for boats in boat docks or marinas, or who has purchased 120 121 communication services or electric power or energy, and who 122 cannot prove that the tax levied by this chapter has been paid 123 to the vendor or lessor on any such transactions. The term "dealer" does not include any person who leases, lets, rents, or 124 125 grants a license to use, occupy, or enter upon any living 126 quarters, sleeping quarters, or housekeeping accommodations in 127 apartment houses, roominghouses, tourist camps, or trailer 128 camps, and who exclusively enters into a bona fide written 129 agreement for continuous residence for longer than 6 months in 130 duration with any person who leases, lets, rents, or is granted 131 a license to use such property.

132 <u>10.(k)</u> "Dealer" also means any person who Sells, provides, 133 or performs a service taxable under this chapter. <u>The term</u> 134 <u>includes</u> "Dealer" also means any person who purchases, uses, or 135 consumes a service taxable under this chapter who cannot prove 136 that the tax levied by this chapter has been paid to the seller 137 of the taxable service.

138 <u>11.(1)</u> "Dealer" also means any person who Solicits, 139 offers, provides, enters into, issues, or delivers any service 140 warranty taxable under this chapter, or who receives, on behalf Page 5 of 13

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141 of such a person, any consideration from a service warranty 142 holder.

(b) Any ruling, agreement, or contract, whether written or 143 144 oral, express or implied, between a person and the executive 145 branch of this state, or any other agency or department of this 146 state, stating, agreeing, or ruling that the person is not a 147 "dealer" required to collect sales and use tax in this state despite the presence of a warehouse, distribution center, or 148 149 fulfillment center in this state that is owned or operated by 150 the person or an affiliated person is void unless it is 151 specifically approved by a majority vote of each house of the 152 Legislature. As used in this paragraph, the term "affiliated 153 person" means any person that is a member of the same 154 "controlled group of corporations" as defined in s. 1563(a) of 155 the Internal Revenue Code as the dealer or any other entity 156 that, notwithstanding its form of organization, bears the same 157 ownership relationship to the dealer as a corporation that is a 158 member of the same "controlled group of corporations" as defined 159 in s. 1563(a) of the Internal Revenue Code.

Section 2. Section 212.0596, Florida Statutes, is amended to read:

162

212.0596 Taxation of mail order sales.-

(1) For purposes of this chapter, a "mail order sale" is a
sale of tangible personal property, ordered by mail, Internet,
or other means of communication, from a dealer who receives the
order in another state of the United States, or in a
commonwealth, territory, or other area under the jurisdiction of
the United States, and transports the property or causes the
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169 property to be transported, whether or not by mail, from any 170 jurisdiction of the United States, including this state, to a 171 person in this state, including the person who ordered the 172 property.

(2) Every dealer as defined in s. <u>212.06(2)(a)3.</u>
174 <u>212.06(2)(c)</u> who makes a mail order sale is subject to the power
175 of this state to levy and collect the tax imposed by this
176 chapter when:

(a) The dealer is a corporation doing business under the
laws of this state or <u>is</u> a person domiciled in, a resident of,
or a citizen of, this state;

(b) The dealer maintains retail establishments or offices
in this state, whether the mail order sales thus subject to
taxation by this state result from or are related in any other
way to the activities of such establishments or offices;

184 (C) The dealer has agents or representatives in this state 185 who solicit business or transact business on behalf of the 186 dealer, whether the mail order sales thus subject to taxation by 187 this state result from or are related in any other way to such 188 solicitation or transaction of business, except that a printer 189 who mails or delivers for an out-of-state print purchaser 190 material the printer printed for it is shall not be deemed to be 191 the print purchaser's agent or representative for purposes of 192 this paragraph;

193 (d) The property was delivered in this state in 194 fulfillment of a sales contract that was entered into in this 195 state, in accordance with applicable conflict of laws rules, 196 when a person in this state accepted an offer by ordering the Page 7 of 13

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197 property;

198 (e) The dealer, by purposefully or systematically 199 exploiting the market provided by this state by any media-200 assisted, media-facilitated, or media-solicited means, 201 including, but not limited to, direct mail advertising, 202 unsolicited distribution of catalogs, computer-assisted 203 shopping, television, radio, or other electronic media, or 204 magazine or newspaper advertisements or other media, creates 205 nexus with this state;

206 (f) Through compact or reciprocity with another 207 jurisdiction of the United States, that jurisdiction uses its 208 taxing power and its jurisdiction over the retailer in support 209 of this state's taxing power;

210 <u>(d) (g)</u> The dealer consents, expressly or by implication, 211 to the imposition of the tax imposed by this chapter;

212 (h) The dealer is subject to service of process under s.
213 48.181;

214 <u>(e) (i)</u> The dealer's mail order sales are subject to the 215 power of this state to tax sales or to require the dealer to 216 collect use taxes under a statute or statutes of the United 217 States;

218 <u>(f)(j)</u> The dealer owns real property or tangible personal 219 property that is physically in this state, except that a dealer 220 whose only property (including property owned by an affiliate) 221 in this state is located at the premises of a printer with which 222 the vendor has contracted for printing, and is either a final 223 printed product, or property which becomes a part of the final 224 printed product, or property from which the printed product is

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225 produced, is not deemed to own such property for purposes of 226 this paragraph;

227 (g) (k) The person, other than a person acting in the 228 capacity of a common carrier, The dealer, while not having nexus 229 with this state on any of the bases described in paragraphs (a) -230 (j) or paragraph (l), is a corporation that is a member 231 affiliated group of corporations, as defined in s. -1504(a) -of 232 the Internal Revenue Code, whose members are includable under s. 233 1504 (b) of the Internal Revenue Code and whose members are eligible to file a consolidated tax return for federal corporate 234 235 income tax purposes and any parent or subsidiary corporation in 236 the affiliated group has substantial nexus with this state and: 1. Sells a similar line of products as the dealer and does 237

238 so under the same or a similar business name;

239 <u>2. Maintains an office, distribution facility, warehouse</u> 240 <u>or storage place, or similar place of business in this state to</u> 241 <u>facilitate the delivery of property or services sold by the</u> 242 <u>dealer to the dealer's customers;</u>

243 <u>3. Uses trademarks, service marks, or trade names in this</u> 244 <u>state that are the same or substantially similar to those used</u> 245 <u>by the dealer;</u>

246 <u>4. Delivers, installs, assembles, or performs maintenance</u>
247 services for the dealer's customers in this state;

5. Facilitates the dealer's delivery of property to
 customers in this state by allowing the dealer's customers to
 pick up property sold by the person at an office, distribution
 facility, warehouse, storage place, or similar place of business
 maintained by the person in this state; or

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253 <u>6. Conducts any other activities in this state that are</u> 254 <u>significantly associated with the dealer's ability to establish</u> 255 <u>and maintain a market in this state for the dealer's sales</u> on 256 one or more of the bases described in paragraphs (a)-(j) or 257 paragraph (1); or

258 <u>(h)(l)</u> The dealer or the dealer's activities have 259 sufficient connection with or relationship to this state or its 260 residents of some type other than those described in paragraphs 261 <u>(a)-(g)</u> (a)-(k) to create nexus empowering this state to tax its 262 mail order sales or to require the dealer to collect sales tax 263 or accrue use tax.

Notwithstanding other provisions of law, a dealer is not required to collect and remit sales or use tax under this subsection unless the dealer has a physical presence in this state or the activities conducted in this state on the dealer's behalf are significantly associated with the dealer's ability to establish and maintain a market for sales in this state.

271 (3) (a) Notwithstanding other provisions of law or this 272 section, on or after October 1, 2012, there is established a 273 rebuttable presumption that every dealer as defined in s. 274 212.06(2)(a) who makes a mail order sale is also subject to the 275 power of this state to levy and collect the tax imposed by this 276 chapter if the dealer enters into an agreement with one or more 277 residents of this state under which the resident, for a 278 commission or other consideration, directly or indirectly refers 279 potential customers, whether by a link on an Internet website, 280 an in-person oral presentation, telemarketing, or otherwise, to

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281 the dealer, if the cumulative gross receipts from sales by the 282 dealer to customers in this state who are referred to the dealer 283 by all residents with this type of an agreement with the dealer 284 is in excess of \$10,000 during the 12-month period immediately 285 before the rebuttable presumption arose.

286 The presumption in paragraph (a) may be rebutted by (b) 287 the submission of evidence proving the residents with whom the 288 dealer has an agreement did not engage in any activity within 289 this state that was significantly associated with the dealer's ability to establish or maintain the dealer's market in this 290 291 state during the 12 months immediately before the rebuttable 292 presumption arose. The evidence may consist of sworn affidavits, 293 obtained and given in good faith, from each resident with whom 294 the dealer has an agreement attesting that he or she did not 295 engage in any solicitation in this state on the dealer's behalf 296 during the previous year.

297 <u>(4) (3)</u> Every dealer engaged in the business of making mail 298 order sales is subject to the requirements of this chapter for 299 cooperation of dealers in collection of taxes and in 300 administration of this chapter, except that no fee shall be 301 imposed upon such dealer for carrying out any required activity.

302 <u>(5)(4)</u> The department shall, with the consent of another 303 jurisdiction of the United States whose cooperation is needed, 304 enforce this chapter in that jurisdiction, either directly or, 305 at the option of that jurisdiction, through its officers or 306 employees.

 $\frac{(6)(5)}{(5)}$ The tax required under this section to be collected and any amount unreturned to a purchaser that is not tax but was

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309 collected from the purchaser under the representation that it 310 was tax constitute funds of the State of Florida from the moment 311 of collection.

(7) (6) Notwithstanding other provisions of law, a dealer 312 313 who makes a mail order sale in this state is exempt from collecting and remitting any local option surtax on the sale, 314 315 unless the dealer is located in a county that imposes a surtax within the meaning of s. 212.054(3)(a), the order is placed 316 317 through the dealer's location in such county, and the property 318 purchased is delivered into such county or into another county 319 in this state that levies the surtax, in which case the 320 provisions of s. 212.054(3)(a) are applicable.

321 (8) (7) The department may establish by rule procedures for 322 collecting the use tax from unregistered persons who but for 323 their mail order purchases would not be required to remit sales 324 or use tax directly to the department. The procedures may 325 provide for waiver of registration and registration fees, 326 provisions for irregular remittance of tax, elimination of the 327 collection allowance, and nonapplication of local option 328 surtaxes.

329 Section 3. Subsection (11) of section 212.0506, Florida 330 Statutes, is amended to read:

331

212.0506 Taxation of service warranties.-

(11) Any duties imposed by this chapter upon dealers of tangible personal property with respect to collecting and remitting taxes; making returns; keeping books, records, and accounts; and complying with the rules and regulations of the department apply to all dealers as defined in s. 212.06(2)(a)11.

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Section 4. This act shall take effect July 1, 2012.