

1 A bill to be entitled  
2 An act relating to Medicaid provider accountability;  
3 amending s. 409.221, F.S.; requiring background  
4 screening of all persons who provide personal care or  
5 services for reimbursement under the consumer-directed  
6 care program; providing for submission of proof of  
7 compliance under certain circumstances; providing an  
8 exception to screening requirements; amending s.  
9 409.907, F.S.; extending the period of time that a  
10 provider must retain certain medical and Medicaid-  
11 related records under provider agreements with the  
12 Agency for Health Care Administration; requiring a  
13 provider to report a change of principal in writing to  
14 the agency within a specified period of time;  
15 providing a definition; authorizing the agency to  
16 perform certain inspections before entering into a  
17 provider agreement; removing a provision that exempts  
18 certain providers and programs from agency onsite  
19 inspections; specifying applicability of background  
20 investigations with regard to principals of certain  
21 hospitals and nursing homes; revising applicability of  
22 background screening requirements; removing a  
23 provision permitting proof of compliance with  
24 background screening requirements to be retroactive;  
25 amending s. 409.913, F.S.; providing a definition;  
26 expanding agency authority with respect to conducting  
27 Medicaid fraud, abuse, overpayment, and recipient  
28 neglect reviews and investigations; extending the time

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29 | period for retention of certain records by a Medicaid  
30 | provider; revising provisions relating to termination  
31 | of a Medicaid provider; requiring the agency to seek a  
32 | remedy provided by law for certain actions by a  
33 | provider; providing additional criteria for the  
34 | imposition of sanctions by the agency; requiring the  
35 | agency to base a determination of overpayment to a  
36 | provider on certain information available before the  
37 | issuance of an audit report; removing a requirement  
38 | that interest be paid on payments withheld from a  
39 | provider under certain circumstances; requiring a  
40 | timeframe for the establishment of payment  
41 | arrangements for a provider to reimburse the agency  
42 | for overpayments and fines; providing the venue for  
43 | Medicaid program integrity cases; requiring the agency  
44 | to terminate a provider's participation in the  
45 | Medicaid program if the provider fails to reimburse an  
46 | overpayment or pay a fine imposed by the agency within  
47 | a specified period of time; establishing that fines  
48 | are due upon issuance of a final order by the  
49 | administrative law judge or hearing officer; amending  
50 | s. 409.920, F.S.; expanding conditions under which a  
51 | person who reports fraud or suspected fraudulent acts  
52 | by a Medicaid provider may be granted immunity from  
53 | civil liability; providing a definition; providing an  
54 | effective date.

55 |  
56 | Be It Enacted by the Legislature of the State of Florida:

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CODING: Words ~~stricken~~ are deletions; words underlined are additions.

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57  
58 Section 1. Paragraph (i) of subsection (4) of section  
59 409.221, Florida Statutes, is amended to read:  
60 409.221 Consumer-directed care program.—  
61 (4) CONSUMER-DIRECTED CARE.—  
62 (i) Background screening requirements.—All persons who  
63 render care under this section must undergo level 2 background  
64 screening pursuant to s. 408.809 and chapter 435. The agency  
65 shall, as allowable, reimburse consumer-employed caregivers for  
66 the cost of conducting background screening as required by this  
67 section. For purposes of this section, a person who has  
68 undergone screening, who is qualified for employment under this  
69 section and applicable rule, and who has not been unemployed for  
70 more than 90 days following such screening is not required to be  
71 rescreened. Such person must attest under penalty of perjury to  
72 not having been convicted of a disqualifying offense since  
73 completing such screening.

74 Section 2. Paragraph (c) of subsection (3), paragraph (a)  
75 of subsection (6), and subsections (7) and (8) of section  
76 409.907, Florida Statutes, are amended, and paragraph (k) is  
77 added to subsection (3) of that section, to read:

78 409.907 Medicaid provider agreements.—The agency may make  
79 payments for medical assistance and related services rendered to  
80 Medicaid recipients only to an individual or entity who has a  
81 provider agreement in effect with the agency, who is performing  
82 services or supplying goods in accordance with federal, state,  
83 and local law, and who agrees that no person shall, on the  
84 grounds of handicap, race, color, or national origin, or for any

85 | other reason, be subjected to discrimination under any program  
 86 | or activity for which the provider receives payment from the  
 87 | agency.

88 |       (3) The provider agreement developed by the agency, in  
 89 | addition to the requirements specified in subsections (1) and  
 90 | (2), shall require the provider to:

91 |           (c) Retain all medical and Medicaid-related records for a  
 92 | period of 6 ~~5~~ years to satisfy all necessary inquiries by the  
 93 | agency.

94 |           (k) Report in writing any change of any principal of the  
 95 | provider, including any officer, director, agent, managing  
 96 | employee, or affiliated person, or any partner or shareholder  
 97 | who has an ownership interest equal to 5 percent or more in the  
 98 | provider. The provider must report changes to the agency in  
 99 | writing no later than 30 days after the change occurs.

100 |       (6) A Medicaid provider agreement may be revoked, at the  
 101 | option of the agency, as the result of a change of ownership of  
 102 | any facility, association, partnership, or other entity named as  
 103 | the provider in the provider agreement.

104 |           (a) In the event of a change of ownership, the transferor  
 105 | remains liable for all outstanding overpayments, administrative  
 106 | fines, and any other moneys owed to the agency before the  
 107 | effective date of the change of ownership. In addition to the  
 108 | continuing liability of the transferor, the transferee is liable  
 109 | to the agency for all outstanding overpayments identified by the  
 110 | agency on or before the effective date of the change of  
 111 | ownership. For purposes of this subsection, the term  
 112 | "outstanding overpayment" includes any amount identified in a

113 preliminary audit report issued to the transferor by the agency  
 114 on or before the effective date of the change of ownership. For  
 115 purposes of this subsection, the term "administrative fines"  
 116 includes any amount identified in any notice of a monetary  
 117 penalty or fine that has been issued by the agency or any other  
 118 regulatory or licensing agency which governs the provider. In  
 119 the event of a change of ownership for a skilled nursing  
 120 facility or intermediate care facility, the Medicaid provider  
 121 agreement shall be assigned to the transferee if the transferee  
 122 meets all other Medicaid provider qualifications. In the event  
 123 of a change of ownership involving a skilled nursing facility  
 124 licensed under part II of chapter 400, liability for all  
 125 outstanding overpayments, administrative fines, and any moneys  
 126 owed to the agency before the effective date of the change of  
 127 ownership shall be determined in accordance with s. 400.179.

128 (7) The agency may require, as a condition of  
 129 participating in the Medicaid program and before entering into  
 130 the provider agreement, that the provider submit information, in  
 131 an initial and any required renewal applications, concerning the  
 132 professional, business, and personal background of the provider  
 133 and permit an onsite inspection of the provider's service  
 134 location by agency staff or other personnel designated by the  
 135 agency to perform this function. Before entering into a provider  
 136 agreement, the agency is authorized to ~~shall~~ perform an ~~a random~~  
 137 ~~onsite inspection, within 60 days after receipt of a fully~~  
 138 ~~complete new provider's application,~~ of the provider's service  
 139 location ~~prior to making its first payment to the provider for~~  
 140 ~~Medicaid services~~ to determine the applicant's ability to

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141 | provide the services in compliance with Medicaid and  
142 | professional regulations ~~that the applicant is proposing to~~  
143 | ~~provide for Medicaid reimbursement. The agency is not required~~  
144 | ~~to perform an onsite inspection of a provider or program that is~~  
145 | ~~licensed by the agency, that provides services under waiver~~  
146 | ~~programs for home and community-based services, or that is~~  
147 | ~~licensed as a medical foster home by the Department of Children~~  
148 | ~~and Family Services.~~ As a continuing condition of participation  
149 | in the Medicaid program, a provider shall immediately notify the  
150 | agency of any current or pending bankruptcy filing. Before  
151 | entering into the provider agreement, or as a condition of  
152 | continuing participation in the Medicaid program, the agency may  
153 | also require that Medicaid providers reimbursed on a fee-for-  
154 | services basis or fee schedule basis which is not cost-based,  
155 | post a surety bond not to exceed \$50,000 or the total amount  
156 | billed by the provider to the program during the current or most  
157 | recent calendar year, whichever is greater. For new providers,  
158 | the amount of the surety bond shall be determined by the agency  
159 | based on the provider's estimate of its first year's billing. If  
160 | the provider's billing during the first year exceeds the bond  
161 | amount, the agency may require the provider to acquire an  
162 | additional bond equal to the actual billing level of the  
163 | provider. A provider's bond shall not exceed \$50,000 if a  
164 | physician or group of physicians licensed under chapter 458,  
165 | chapter 459, or chapter 460 has a 50 percent or greater  
166 | ownership interest in the provider or if the provider is an  
167 | assisted living facility licensed under chapter 429. The bonds  
168 | permitted by this section are in addition to the bonds

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169 | referenced in s. 400.179(2)(d). If the provider is a  
170 | corporation, partnership, association, or other entity, the  
171 | agency may require the provider to submit information concerning  
172 | the background of that entity and of any principal of the  
173 | entity, including any partner or shareholder having an ownership  
174 | interest in the entity equal to 5 percent or greater, and any  
175 | treating provider who participates in or intends to participate  
176 | in Medicaid through the entity. The information must include:

177 |       (a) Proof of holding a valid license or operating  
178 | certificate, as applicable, if required by the state or local  
179 | jurisdiction in which the provider is located or if required by  
180 | the Federal Government.

181 |       (b) Information concerning any prior violation, fine,  
182 | suspension, termination, or other administrative action taken  
183 | under the Medicaid laws, rules, or regulations of this state or  
184 | of any other state or the Federal Government; any prior  
185 | violation of the laws, rules, or regulations relating to the  
186 | Medicare program; any prior violation of the rules or  
187 | regulations of any other public or private insurer; and any  
188 | prior violation of the laws, rules, or regulations of any  
189 | regulatory body of this or any other state.

190 |       (c) Full and accurate disclosure of any financial or  
191 | ownership interest that the provider, or any principal, partner,  
192 | or major shareholder thereof, may hold in any other Medicaid  
193 | provider or health care related entity or any other entity that  
194 | is licensed by the state to provide health or residential care  
195 | and treatment to persons.

196 |       (d) If a group provider, identification of all members of

197 the group and attestation that all members of the group are  
 198 enrolled in or have applied to enroll in the Medicaid program.

199 (8) (a) Each provider, or each principal of the provider if  
 200 the provider is a corporation, partnership, association, or  
 201 other entity, seeking to participate in the Medicaid program  
 202 must submit a complete set of his or her fingerprints to the  
 203 agency for the purpose of conducting a criminal history record  
 204 check. Principals of the provider include any officer, director,  
 205 billing agent, managing employee, or affiliated person, or any  
 206 partner or shareholder who has an ownership interest equal to 5  
 207 percent or more in the provider. However, for a hospital  
 208 licensed under chapter 395 or a nursing home licensed under  
 209 chapter 400, principals of the provider include any person or  
 210 entity who meets the definition of a controlling interest in s.  
 211 408.803(7). ~~However,~~ A director of a not-for-profit corporation  
 212 or organization is not a principal for purposes of a background  
 213 investigation as required by this section if the director:  
 214 serves solely in a voluntary capacity for the corporation or  
 215 organization, does not regularly take part in the day-to-day  
 216 operational decisions of the corporation or organization,  
 217 receives no remuneration from the not-for-profit corporation or  
 218 organization for his or her service on the board of directors,  
 219 has no financial interest in the not-for-profit corporation or  
 220 organization, and has no family members with a financial  
 221 interest in the not-for-profit corporation or organization; and  
 222 if the director submits an affidavit, under penalty of perjury,  
 223 to this effect to the agency and the not-for-profit corporation  
 224 or organization submits an affidavit, under penalty of perjury,



225 to this effect to the agency as part of the corporation's or  
 226 organization's Medicaid provider agreement application.  
 227 Notwithstanding the above, the agency may require a background  
 228 check for any person reasonably suspected by the agency to have  
 229 been convicted of a crime. This subsection does not apply to:

- 230 ~~1. A hospital licensed under chapter 395;~~
- 231 ~~2. A nursing home licensed under chapter 400;~~
- 232 ~~3. A hospice licensed under chapter 400;~~
- 233 ~~4. An assisted living facility licensed under chapter 429;~~
- 234 1.5. A unit of local government, except that requirements  
 235 of this subsection apply to nongovernmental providers and  
 236 entities contracting with the local government to provide  
 237 Medicaid services. The actual cost of the state and national  
 238 criminal history record checks must be borne by the  
 239 nongovernmental provider or entity; or

240 2.6. Any business that derives more than 50 percent of its  
 241 revenue from the sale of goods to the final consumer, and the  
 242 business or its controlling parent is required to file a form  
 243 10-K or other similar statement with the Securities and Exchange  
 244 Commission or has a net worth of \$50 million or more.

245 (b) Background screening shall be conducted in accordance  
 246 with chapter 435 and s. 408.809. The cost of the state and  
 247 national criminal record check shall be borne by the provider.

248 ~~(c) Proof of compliance with the requirements of level 2~~  
 249 ~~screening under chapter 435 conducted within 12 months before~~  
 250 ~~the date the Medicaid provider application is submitted to the~~  
 251 ~~agency fulfills the requirements of this subsection.~~

252 Section 3. Subsections (1), (2), (9), (13), (15), (16),

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253 (21), (22), (25), (28), (30), and (31) of section 409.913,  
254 Florida Statutes, are amended to read:

255 409.913 Oversight of the integrity of the Medicaid  
256 program.—The agency shall operate a program to oversee the  
257 activities of Florida Medicaid recipients, and providers and  
258 their representatives, to ensure that fraudulent and abusive  
259 behavior and neglect of recipients occur to the minimum extent  
260 possible, and to recover overpayments and impose sanctions as  
261 appropriate. Beginning January 1, 2003, and each year  
262 thereafter, the agency and the Medicaid Fraud Control Unit of  
263 the Department of Legal Affairs shall submit a joint report to  
264 the Legislature documenting the effectiveness of the state's  
265 efforts to control Medicaid fraud and abuse and to recover  
266 Medicaid overpayments during the previous fiscal year. The  
267 report must describe the number of cases opened and investigated  
268 each year; the sources of the cases opened; the disposition of  
269 the cases closed each year; the amount of overpayments alleged  
270 in preliminary and final audit letters; the number and amount of  
271 fines or penalties imposed; any reductions in overpayment  
272 amounts negotiated in settlement agreements or by other means;  
273 the amount of final agency determinations of overpayments; the  
274 amount deducted from federal claiming as a result of  
275 overpayments; the amount of overpayments recovered each year;  
276 the amount of cost of investigation recovered each year; the  
277 average length of time to collect from the time the case was  
278 opened until the overpayment is paid in full; the amount  
279 determined as uncollectible and the portion of the uncollectible  
280 amount subsequently reclaimed from the Federal Government; the

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281 number of providers, by type, that are terminated from  
282 participation in the Medicaid program as a result of fraud and  
283 abuse; and all costs associated with discovering and prosecuting  
284 cases of Medicaid overpayments and making recoveries in such  
285 cases. The report must also document actions taken to prevent  
286 overpayments and the number of providers prevented from  
287 enrolling in or reenrolling in the Medicaid program as a result  
288 of documented Medicaid fraud and abuse and must include policy  
289 recommendations necessary to prevent or recover overpayments and  
290 changes necessary to prevent and detect Medicaid fraud. All  
291 policy recommendations in the report must include a detailed  
292 fiscal analysis, including, but not limited to, implementation  
293 costs, estimated savings to the Medicaid program, and the return  
294 on investment. The agency must submit the policy recommendations  
295 and fiscal analyses in the report to the appropriate estimating  
296 conference, pursuant to s. 216.137, by February 15 of each year.  
297 The agency and the Medicaid Fraud Control Unit of the Department  
298 of Legal Affairs each must include detailed unit-specific  
299 performance standards, benchmarks, and metrics in the report,  
300 including projected cost savings to the state Medicaid program  
301 during the following fiscal year.

302 (1) For the purposes of this section, the term:

303 (a) "Abuse" means:

304 1. Provider practices that are inconsistent with generally  
305 accepted business or medical practices and that result in an  
306 unnecessary cost to the Medicaid program or in reimbursement for  
307 goods or services that are not medically necessary or that fail  
308 to meet professionally recognized standards for health care.

309           2. Recipient practices that result in unnecessary cost to  
310 the Medicaid program.

311           (b) "Complaint" means an allegation that fraud, abuse, or  
312 an overpayment has occurred.

313           (c) "Fraud" means an intentional deception or  
314 misrepresentation made by a person with the knowledge that the  
315 deception results in unauthorized benefit to herself or himself  
316 or another person. The term includes any act that constitutes  
317 fraud under applicable federal or state law.

318           (d) "Medicaid provider" or "provider" means a person or  
319 entity that has a Medicaid provider agreement in effect with the  
320 agency and is in good standing with the agency. For purposes of  
321 oversight of the integrity of the Medicaid program, the term  
322 "Medicaid provider" or "provider" also includes a participant in  
323 Medicaid managed care.

324           ~~(e)~~ (d) "Medical necessity" or "medically necessary" means  
325 any goods or services necessary to palliate the effects of a  
326 terminal condition, or to prevent, diagnose, correct, cure,  
327 alleviate, or preclude deterioration of a condition that  
328 threatens life, causes pain or suffering, or results in illness  
329 or infirmity, which goods or services are provided in accordance  
330 with generally accepted standards of medical practice. For  
331 purposes of determining Medicaid reimbursement, the agency is  
332 the final arbiter of medical necessity. Determinations of  
333 medical necessity must be made by a licensed physician employed  
334 by or under contract with the agency and must be based upon  
335 information available at the time the goods or services are  
336 provided.

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337        (f)~~(e)~~ "Overpayment" includes any amount that is not  
338 authorized to be paid by the Medicaid program whether paid as a  
339 result of inaccurate or improper cost reporting, improper  
340 claiming, unacceptable practices, fraud, abuse, or mistake.

341        (g)~~(f)~~ "Person" means any natural person, corporation,  
342 partnership, association, clinic, group, or other entity,  
343 whether or not such person is enrolled in the Medicaid program  
344 or is a provider of health care.

345        (2) The agency shall conduct, or cause to be conducted by  
346 contract or otherwise, reviews, investigations, analyses,  
347 audits, or any combination thereof, to determine possible fraud,  
348 abuse, overpayment, or recipient neglect in the Medicaid program  
349 and shall report the findings of any overpayments in audit  
350 reports as appropriate. At least 5 percent of all audits shall  
351 be conducted on a random basis. As part of its ongoing fraud  
352 detection activities, the agency shall identify and monitor, by  
353 contract or otherwise, patterns of overutilization of Medicaid  
354 services based on state averages. The agency shall track  
355 Medicaid provider prescription and billing patterns and evaluate  
356 them against Medicaid medical necessity criteria and coverage  
357 and limitation guidelines adopted by rule. Medical necessity  
358 determination requires that service be consistent with symptoms  
359 or confirmed diagnosis of illness or injury under treatment and  
360 not in excess of the patient's needs. The agency shall conduct  
361 reviews of provider exceptions to peer group norms and shall,  
362 using statistical methodologies, provider profiling, and  
363 analysis of billing patterns, detect and investigate abnormal or  
364 unusual increases in billing or payment of claims for Medicaid

365 services and medically unnecessary provision of services. The  
 366 agency is not limited to the review or analysis of Medicaid-  
 367 enrolled providers when conducting, or causing to be conducted,  
 368 fraud, abuse, overpayment, or recipient neglect activities.

369 (9) A Medicaid provider shall retain medical,  
 370 professional, financial, and business records pertaining to  
 371 services and goods furnished to a Medicaid recipient and billed  
 372 to Medicaid for a period of 6 ~~5~~ years after the date of  
 373 furnishing such services or goods. The agency may investigate,  
 374 review, or analyze such records, which must be made available  
 375 during normal business hours. However, 24-hour notice must be  
 376 provided if patient treatment would be disrupted. The provider  
 377 is responsible for furnishing to the agency, and keeping the  
 378 agency informed of the location of, the provider's Medicaid-  
 379 related records. The authority of the agency to obtain Medicaid-  
 380 related records from a provider is neither curtailed nor limited  
 381 during a period of litigation between the agency and the  
 382 provider.

383 (13) The agency shall ~~immediately~~ terminate participation  
 384 of a Medicaid provider in the Medicaid program and may seek  
 385 civil remedies or impose other administrative sanctions against  
 386 a Medicaid provider, if the provider or any principal, officer,  
 387 director, agent, managing employee, or affiliated person of the  
 388 provider, or any partner or shareholder having an ownership  
 389 interest in the provider equal to 5 percent or greater, is no  
 390 longer in compliance with the background screening requirements  
 391 of s. 408.809 or chapter 435, or has been:

392 (a) Convicted of a criminal offense related to the

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393 delivery of any health care goods or services, including the  
 394 performance of management or administrative functions relating  
 395 to the delivery of health care goods or services;

396 (b) Convicted of a criminal offense under federal law or  
 397 the law of any state relating to the practice of the provider's  
 398 profession; ~~or~~

399 (c) Found by a court of competent jurisdiction to have  
 400 neglected or physically abused a patient in connection with the  
 401 delivery of health care goods or services; or

402 (d) Convicted of any offense set forth in s. 409.907(10).

403  
 404 If the agency determines a provider did not participate or  
 405 acquiesce in an offense specified in paragraph (a), paragraph  
 406 (b), ~~or~~ paragraph (c), or paragraph (d), termination will not be  
 407 imposed. If the agency effects a termination under this  
 408 subsection, the agency shall issue an immediate final order  
 409 pursuant to s. 120.569(2)(n).

410 (15) The agency shall seek a remedy provided by law,  
 411 including, but not limited to, any remedy provided in  
 412 subsections (13) and (16) and s. 812.035, if:

413 (a) The provider's license has not been renewed, or has  
 414 been revoked, suspended, or terminated, for cause, by the  
 415 licensing agency of any state;

416 (b) The provider has failed to make available or has  
 417 refused access to Medicaid-related records to an auditor,  
 418 investigator, or other authorized employee or agent of the  
 419 agency, the Attorney General, a state attorney, or the Federal  
 420 Government;

421 (c) The provider has not furnished or has failed to make  
 422 available such Medicaid-related records as the agency has found  
 423 necessary to determine whether Medicaid payments are or were due  
 424 and the amounts thereof;

425 (d) The provider has failed to maintain medical records  
 426 made at the time of service, or prior to service if prior  
 427 authorization is required, demonstrating the necessity and  
 428 appropriateness of the goods or services rendered;

429 (e) The provider is not in compliance with provisions of  
 430 Medicaid provider publications that have been adopted by  
 431 reference as rules in the Florida Administrative Code; with  
 432 provisions of state or federal laws, rules, or regulations; with  
 433 provisions of the provider agreement between the agency and the  
 434 provider; or with certifications found on claim forms or on  
 435 transmittal forms for electronically submitted claims that are  
 436 submitted by the provider or authorized representative, as such  
 437 provisions apply to the Medicaid program;

438 (f) The provider or person who ordered or prescribed the  
 439 care, services, or supplies has furnished, ~~or~~ ordered, or  
 440 authorized the furnishing of ~~7~~ goods or services to a recipient  
 441 which are inappropriate, unnecessary, excessive, or harmful to  
 442 the recipient or are of inferior quality;

443 (g) The provider has demonstrated a pattern of failure to  
 444 provide goods or services that are medically necessary;

445 (h) The provider or an authorized representative of the  
 446 provider, or a person who ordered or prescribed the goods or  
 447 services, has submitted or caused to be submitted false or a  
 448 pattern of erroneous Medicaid claims;



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449 (i) The provider or an authorized representative of the  
450 provider, or a person who has ordered, authorized, or prescribed  
451 the goods or services, has submitted or caused to be submitted a  
452 Medicaid provider enrollment application, a request for prior  
453 authorization for Medicaid services, a drug exception request,  
454 or a Medicaid cost report that contains materially false or  
455 incorrect information;

456 (j) The provider or an authorized representative of the  
457 provider has collected from or billed a recipient or a  
458 recipient's responsible party improperly for amounts that should  
459 not have been so collected or billed by reason of the provider's  
460 billing the Medicaid program for the same service;

461 (k) The provider or an authorized representative of the  
462 provider has included in a cost report costs that are not  
463 allowable under a Florida Title XIX reimbursement plan, after  
464 the provider or authorized representative had been advised in an  
465 audit exit conference or audit report that the costs were not  
466 allowable;

467 (l) The provider is charged by information or indictment  
468 with fraudulent billing practices or any of the offenses set  
469 forth in subsection (13). The sanction applied for this reason  
470 is limited to suspension of the provider's participation in the  
471 Medicaid program for the duration of the indictment unless the  
472 provider is found guilty pursuant to the information or  
473 indictment;

474 (m) The provider or a person who has ordered or prescribed  
475 the goods or services is found liable for negligent practice  
476 resulting in death or injury to the provider's patient;

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477 (n) The provider fails to demonstrate that it had  
478 available during a specific audit or review period sufficient  
479 quantities of goods, or sufficient time in the case of services,  
480 to support the provider's billings to the Medicaid program;

481 (o) The provider has failed to comply with the notice and  
482 reporting requirements of s. 409.907;

483 (p) The agency has received reliable information of  
484 patient abuse or neglect or of any act prohibited by s. 409.920;  
485 or

486 (q) The provider has failed to comply with an agreed-upon  
487 repayment schedule.

488

489 A provider is subject to sanctions for violations of this  
490 subsection as the result of actions or inactions of the  
491 provider, or actions or inactions of any principal, officer,  
492 director, agent, managing employee, or affiliated person of the  
493 provider, or any partner or shareholder having an ownership  
494 interest in the provider equal to 5 percent or greater, in which  
495 the provider participated or acquiesced.

496 (16) The agency shall impose any of the following  
497 sanctions or disincentives on a provider or a person for any of  
498 the acts described in subsection (15):

499 (a) Suspension for a specific period of time of not more  
500 than 1 year. Suspension shall preclude participation in the  
501 Medicaid program, which includes any action that results in a  
502 claim for payment to the Medicaid program as a result of  
503 furnishing, supervising a person who is furnishing, or causing a  
504 person to furnish goods or services.

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505 (b) Termination for a specific period of time of from more  
506 than 1 year to 20 years. Termination shall preclude  
507 participation in the Medicaid program, which includes any action  
508 that results in a claim for payment to the Medicaid program as a  
509 result of furnishing, supervising a person who is furnishing, or  
510 causing a person to furnish goods or services.

511 (c) Imposition of a fine of up to \$5,000 for each  
512 violation. Each day that an ongoing violation continues, such as  
513 refusing to furnish Medicaid-related records or refusing access  
514 to records, is considered, for the purposes of this section, to  
515 be a separate violation. Each instance of improper billing of a  
516 Medicaid recipient; each instance of including an unallowable  
517 cost on a hospital or nursing home Medicaid cost report after  
518 the provider or authorized representative has been advised in an  
519 audit exit conference or previous audit report of the cost  
520 unallowability; each instance of furnishing a Medicaid recipient  
521 goods or professional services that are inappropriate or of  
522 inferior quality as determined by competent peer judgment; each  
523 instance of knowingly submitting a materially false or erroneous  
524 Medicaid provider enrollment application, request for prior  
525 authorization for Medicaid services, drug exception request, or  
526 cost report; each instance of inappropriate prescribing of drugs  
527 for a Medicaid recipient as determined by competent peer  
528 judgment; and each false or erroneous Medicaid claim leading to  
529 an overpayment to a provider is considered, for the purposes of  
530 this section, to be a separate violation.

531 (d) Immediate suspension, if the agency has received  
532 information of patient abuse or neglect or of any act prohibited

533 by s. 409.920. Upon suspension, the agency must issue an  
 534 immediate final order under s. 120.569(2)(n).

535 (e) A fine, not to exceed \$10,000, for a violation of  
 536 paragraph (15)(i).

537 (f) Imposition of liens against provider assets,  
 538 including, but not limited to, financial assets and real  
 539 property, not to exceed the amount of fines or recoveries  
 540 sought, upon entry of an order determining that such moneys are  
 541 due or recoverable.

542 (g) Prepayment reviews of claims for a specified period of  
 543 time.

544 (h) Comprehensive followup reviews of providers every 6  
 545 months to ensure that they are billing Medicaid correctly.

546 (i) Corrective-action plans that would remain in effect  
 547 for providers for up to 3 years and that would be monitored by  
 548 the agency every 6 months while in effect.

549 (j) Other remedies as permitted by law to effect the  
 550 recovery of a fine or overpayment.

551  
 552 If a provider seeks to voluntarily relinquish its Medicaid  
 553 provider number after receiving written notice that the agency  
 554 has initiated an audit or investigation, when the sanction of  
 555 suspension or termination would have been imposed for any  
 556 noncompliance discovered, the agency shall impose the sanction  
 557 of termination for cause against the provider. The Secretary of  
 558 Health Care Administration may make a determination that  
 559 imposition of a sanction or disincentive is not in the best  
 560 interest of the Medicaid program, in which case a sanction or

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561 disincentive shall not be imposed.

562 (21) When making a determination that an overpayment has  
563 occurred, the agency shall prepare and issue an audit report to  
564 the provider showing the calculation of overpayments. The  
565 agency's determination shall be based solely upon information  
566 available to the agency before the audit report is issued and,  
567 in the case of documentation obtained to substantiate the claims  
568 for Medicaid reimbursement, shall be based solely upon  
569 contemporaneous records.

570 (22) The audit report, supported by agency work papers,  
571 showing an overpayment to a provider constitutes evidence of the  
572 overpayment. A provider may not present or elicit testimony,  
573 either on direct examination or cross-examination in any court  
574 or administrative proceeding, regarding the purchase or  
575 acquisition by any means of drugs, goods, or supplies; sales or  
576 divestment by any means of drugs, goods, or supplies; or  
577 inventory of drugs, goods, or supplies, unless such acquisition,  
578 sales, divestment, or inventory is documented by written  
579 invoices, written inventory records, or other competent written  
580 documentary evidence maintained in the normal course of the  
581 provider's business. Furthermore, a provider may present  
582 evidence of documentation or data based upon contemporaneous  
583 records. Notwithstanding the applicable rules of discovery, all  
584 documentation that will be offered as evidence at an  
585 administrative hearing on a Medicaid overpayment or  
586 administrative sanction must be exchanged by all parties at  
587 least 14 days before the administrative hearing or must be  
588 excluded from consideration.

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CODING: Words ~~stricken~~ are deletions; words underlined are additions.

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589 (25) (a) The agency shall withhold Medicaid payments, in  
590 whole or in part, to a provider upon receipt of reliable  
591 evidence that the circumstances giving rise to the need for a  
592 withholding of payments involve fraud, willful  
593 misrepresentation, or abuse under the Medicaid program, or a  
594 crime committed while rendering goods or services to Medicaid  
595 recipients. If it is determined that fraud, willful  
596 misrepresentation, abuse, or a crime did not occur, the payments  
597 withheld must be paid to the provider within 14 days after such  
598 determination ~~with interest at the rate of 10 percent a year.~~  
599 ~~Any money withheld in accordance with this paragraph shall be~~  
600 ~~placed in a suspended account, readily accessible to the agency,~~  
601 ~~so that any payment ultimately due the provider shall be made~~  
602 ~~within 14 days.~~

603 (b) The agency shall deny payment, or require repayment,  
604 if the goods or services were furnished, supervised, or caused  
605 to be furnished by a person who has been suspended or terminated  
606 from the Medicaid program or Medicare program by the Federal  
607 Government or any state.

608 (c) Overpayments owed to the agency bear interest at the  
609 rate of 10 percent per year from the date of determination of  
610 the overpayment by the agency, and payment arrangements  
611 regarding overpayments and fines must be made within 30 days  
612 after the date of the final order, not subject to further appeal  
613 ~~at the conclusion of legal proceedings. A provider who does not~~  
614 ~~enter into or adhere to an agreed-upon repayment schedule may be~~  
615 ~~terminated by the agency for nonpayment or partial payment.~~

616 (d) The agency, upon entry of a final agency order, a

617 judgment or order of a court of competent jurisdiction, or a  
 618 stipulation or settlement, may collect the moneys owed by all  
 619 means allowable by law, including, but not limited to, notifying  
 620 any fiscal intermediary of Medicare benefits that the state has  
 621 a superior right of payment. Upon receipt of such written  
 622 notification, the Medicare fiscal intermediary shall remit to  
 623 the state the sum claimed.

624 (e) The agency may institute amnesty programs to allow  
 625 Medicaid providers the opportunity to voluntarily repay  
 626 overpayments. The agency may adopt rules to administer such  
 627 programs.

628 (28) Venue for all Medicaid program integrity ~~overpayment~~  
 629 cases shall lie in Leon County, at the discretion of the agency.

630 (30) The agency shall terminate a provider's participation  
 631 in the Medicaid program if the provider fails to reimburse an  
 632 overpayment or pay a fine that has been determined by final  
 633 order, not subject to further appeal, within 30 ~~35~~ days after  
 634 the date of the final order, unless the provider and the agency  
 635 have entered into a repayment agreement.

636 (31) If a provider requests an administrative hearing  
 637 pursuant to chapter 120, such hearing must be conducted within  
 638 90 days following assignment of an administrative law judge,  
 639 absent exceptionally good cause shown as determined by the  
 640 administrative law judge or hearing officer. Upon issuance of a  
 641 final order, the outstanding balance of the amount determined to  
 642 constitute the overpayment and any fines shall become due. If a  
 643 provider fails to make payments in full, fails to enter into a  
 644 satisfactory repayment plan, or fails to comply with the terms

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645 of a repayment plan or settlement agreement, the agency shall  
 646 withhold medical assistance reimbursement payments until the  
 647 amount due is paid in full.

648 Section 4. Subsection (8) of section 409.920, Florida  
 649 Statutes, is amended to read:

650 409.920 Medicaid provider fraud; fraudulent acts.-

651 (8) A person who provides the state, any state agency, any  
 652 of the state's political subdivisions, or any agency of the  
 653 state's political subdivisions with information about fraud or  
 654 suspected fraudulent acts ~~fraud~~ by a Medicaid provider,  
 655 including a managed care organization, is immune from civil  
 656 liability for libel, slander, or any other relevant tort for  
 657 providing any the information about fraud or suspected  
 658 fraudulent acts, unless the person acted with knowledge that the  
 659 information was false or with reckless disregard for the truth  
 660 or falsity of the information. For purposes of this subsection,  
 661 the term "fraudulent acts" includes actual or suspected fraud,  
 662 abuse, or overpayments, including any fraud-related matters a  
 663 provider or health plan is required to report to the agency or  
 664 law enforcement. The immunity from civil liability extends to  
 665 reports of fraudulent acts conveyed to the state in any manner,  
 666 including any forum and with any audience as directed by the  
 667 state, and includes all discussions subsequent to the report and  
 668 subsequent inquiries from the state, unless the person acted  
 669 with knowledge that the information was false or with reckless  
 670 disregard for the truth or falsity of the information.

671 Section 5. This act shall take effect July 1, 2012.