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LEGISLATIVE ACTION

Senate

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House

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03/07/2012 12:04 PM

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Senator Bogdanoff moved the following:

**Senate Amendment (with title amendment)**

Between lines 20 and 21

insert:

Section 1. Section 456.44, Florida Statutes, is amended to read:

456.44 Controlled substance prescribing.—

(1) DEFINITIONS.—

(a) "Addiction medicine specialist" means a board-certified psychiatrist who holds ~~psychiatrist with~~ a subspecialty certification in addiction medicine or who is eligible for such subspecialty certification in addiction medicine, a ~~an~~ ~~addiction medicine~~ physician who is certified or eligible for



848474

14 certification by the American Board Society of Addiction  
15 Medicine, or an osteopathic physician who holds a certificate of  
16 added qualification in Addiction Medicine through the American  
17 Osteopathic Association.

18 (b) "Adverse incident" means any incident set forth in s.  
19 458.351(4)(a)-(e) or s. 459.026(4)(a)-(e).

20 (c) "Board-certified pain management physician" means a  
21 physician who possesses board certification in pain medicine by  
22 the American Board of Pain Medicine, board certification by the  
23 American Board of Interventional Pain Physicians, or board  
24 certification or subcertification in pain management or pain  
25 medicine by a specialty board recognized by the American  
26 Association of Physician Specialists or the American Board of  
27 Medical Specialties or an osteopathic physician who holds a  
28 certificate in Pain Management by the American Osteopathic  
29 Association.

30 (d) "Chronic nonmalignant pain" means pain unrelated to  
31 cancer, ~~or~~ rheumatoid arthritis, or sickle cell anemia which  
32 persists beyond the usual course of disease or beyond the injury  
33 that is the cause of the pain or which persists more than 90  
34 days after surgery.

35 (e) "Mental health addiction facility" means a facility  
36 licensed under chapter 394 or chapter 397.

37 (2) REGISTRATION.—Effective January 1, 2012, a physician  
38 licensed under chapter 458, chapter 459, chapter 461, or chapter  
39 466 who prescribes any controlled substance listed in Schedule  
40 II, Schedule III, or Schedule IV, as defined in s. 893.03, over  
41 a 6-month period to any one patient for the treatment of chronic  
42 nonmalignant pain, must:



848474

43 (a) Designate himself or herself as a controlled substance  
44 prescribing practitioner on the physician's practitioner  
45 profile.

46 (b) Comply with the requirements of this section and  
47 applicable board rules.

48 (3) STANDARDS OF PRACTICE.—The standards of practice in  
49 this section do not supersede the level of care, skill, and  
50 treatment recognized in general law related to health care  
51 licensure.

52 (a) A complete medical history and a physical examination  
53 must be conducted before beginning any treatment and must be  
54 documented in the medical record. The exact components of the  
55 physical examination shall be left to the judgment of the  
56 clinician who is expected to perform a physical examination  
57 proportionate to the diagnosis that justifies a treatment. The  
58 medical record must, at a minimum, document the nature and  
59 intensity of the pain, current and past treatments for pain,  
60 underlying or coexisting diseases or conditions, the effect of  
61 the pain on physical and psychological function, a review of  
62 previous medical records, previous diagnostic studies, and  
63 history of alcohol and substance abuse. The medical record must  
64 ~~shall~~ also document the presence of one or more recognized  
65 medical indications for the use of a controlled substance. Each  
66 registrant must develop a written plan for assessing each  
67 patient's risk of aberrant drug-related behavior, which may  
68 include patient drug testing. Registrants must assess each  
69 patient's risk for aberrant drug-related behavior and monitor  
70 that risk on an ongoing basis in accordance with the plan.

71 (b) Each registrant must develop a written individualized



848474

72 treatment plan for each patient. The treatment plan must ~~shall~~  
73 state objectives that will be used to determine treatment  
74 success, such as pain relief and improved physical and  
75 psychosocial function, and must ~~shall~~ indicate if any further  
76 diagnostic evaluations or other treatments are planned. After  
77 treatment begins, the physician shall adjust drug therapy to the  
78 individual medical needs of each patient. Other treatment  
79 modalities, including a rehabilitation program, shall be  
80 considered depending on the etiology of the pain and the extent  
81 to which the pain is associated with physical and psychosocial  
82 impairment. The interdisciplinary nature of the treatment plan  
83 shall be documented.

84 (c) The physician shall discuss the risks and benefits of  
85 the use of controlled substances, including the risks of abuse  
86 and addiction, as well as physical dependence and its  
87 consequences, with the patient, persons designated by the  
88 patient, or the patient's surrogate or guardian if the patient  
89 is incompetent. The physician shall use a written controlled  
90 substance agreement between the physician and the patient  
91 outlining the patient's responsibilities, including, but not  
92 limited to:

93 1. Number and frequency of prescriptions and refills for  
94 controlled substances ~~substance prescriptions and refills~~.

95 2. Patient compliance and reasons for which drug therapy  
96 may be discontinued, such as a violation of the agreement.

97 3. An agreement that controlled substances for the  
98 treatment of chronic nonmalignant pain shall be prescribed by a  
99 single treating physician unless otherwise authorized by the  
100 treating physician and documented in the medical record.



848474

101 (d) The patient shall be seen by the physician at regular  
102 intervals, not to exceed 3 months, to assess the efficacy of  
103 treatment, ensure that controlled-substance ~~controlled substance~~  
104 therapy remains indicated, evaluate the patient's progress  
105 toward treatment objectives, consider adverse drug effects, and  
106 review the etiology of the pain. Continuation or modification of  
107 therapy depends ~~shall depend~~ on the physician's evaluation of  
108 the patient's progress. If treatment goals are not being  
109 achieved, despite medication adjustments, the physician shall  
110 reevaluate the appropriateness of continued treatment. The  
111 physician shall monitor patient compliance in medication usage,  
112 related treatment plans, controlled substance agreements, and  
113 indications of substance abuse or diversion at a minimum of 3-  
114 month intervals.

115 (e) The physician shall refer the patient as necessary for  
116 additional evaluation and treatment in order to achieve  
117 treatment objectives. Special attention shall be given to those  
118 patients who are at risk for misusing their medications and  
119 those whose living arrangements pose a risk for medication  
120 misuse or diversion. The management of pain in patients with a  
121 history of substance abuse or with a comorbid psychiatric  
122 disorder requires extra care, monitoring, and documentation and  
123 requires consultation with or referral to an addiction medicine  
124 specialist ~~addictionologist~~ or psychiatrist ~~psychiatrist~~.

125 (f) A physician registered under this section must maintain  
126 accurate, current, and complete records that are accessible and  
127 readily available for review and comply with the requirements of  
128 this section, the applicable practice act, and applicable board  
129 rules. The medical records must include, but are not limited to:



848474

130 1. The complete medical history and a physical examination,  
131 including history of drug abuse or dependence.

132 2. Diagnostic, therapeutic, and laboratory results.

133 3. Evaluations and consultations.

134 4. Treatment objectives.

135 5. Discussion of risks and benefits.

136 6. Treatments.

137 7. Medications, including date, type, dosage, and quantity  
138 prescribed.

139 8. Instructions and agreements.

140 9. Periodic reviews.

141 10. Results of any drug testing.

142 11. A photocopy of the patient's government-issued photo  
143 identification.

144 12. If a written prescription for a controlled substance is  
145 given to the patient, a duplicate of the prescription.

146 13. The physician's full name presented in a legible  
147 manner.

148 (g) Patients with signs or symptoms of substance abuse  
149 shall be immediately referred to a board-certified pain  
150 management physician, an addiction medicine specialist, or a  
151 mental health addiction facility as it pertains to drug abuse or  
152 addiction unless the physician is board eligible or board  
153 certified ~~board-certified or board-eligible~~ in pain management.

154 Throughout the period ~~of time~~ before receiving the consultant's  
155 report, a prescribing physician shall clearly and completely  
156 document medical justification for continued treatment with  
157 controlled substances and those steps taken to ensure medically  
158 appropriate use of controlled substances by the patient. Upon



848474

159 receipt of the consultant's written report, the prescribing  
160 physician shall incorporate the consultant's recommendations for  
161 continuing, modifying, or discontinuing the controlled-substance  
162 ~~controlled-substance~~ therapy. The resulting changes in treatment  
163 shall be specifically documented in the patient's medical  
164 record. Evidence or behavioral indications of diversion shall be  
165 followed by discontinuation of the controlled-substance  
166 ~~controlled-substance~~ therapy, and the patient shall be  
167 discharged, and all results of testing and actions taken by the  
168 physician shall be documented in the patient's medical record.

169 (h) When a pharmacy subject to this section receives a  
170 prescription, the prescription is deemed compliant with the  
171 standards of practice under this section and, therefore, valid  
172 for dispensing.

173  
174 This subsection does not apply to a board-eligible or board-  
175 certified anesthesiologist, physiatrist, psychiatrist,  
176 rheumatologist, or neurologist, or to a board-certified  
177 physician who has surgical privileges at a hospital or  
178 ambulatory surgery center and primarily provides surgical  
179 services. This subsection does not apply to a board-eligible or  
180 board-certified medical specialist who has also completed a  
181 fellowship in pain medicine approved by the Accreditation  
182 Council for Graduate Medical Education or the American  
183 Osteopathic Association, or who is board eligible or board  
184 certified in pain medicine by a board approved by the American  
185 Board of Pain Medicine, the American Board of Medical  
186 Specialties, or the American Osteopathic Association and  
187 performs interventional pain procedures of the type routinely



848474

188 billed using surgical codes. This subsection does not apply to a  
189 physician certified by the American Board of Medical Specialties  
190 in hospice and palliative medicine or to an osteopathic  
191 physician who holds a certificate of added qualification in  
192 hospice and palliative medicine through the American Osteopathic  
193 Association. This subsection does not apply to a physician who  
194 prescribes medically necessary controlled substances for a  
195 patient during an inpatient stay or while providing emergency  
196 services and care in a hospital licensed under chapter 395. This  
197 subsection does not apply to a physician who treats a patient  
198 who is admitted in a nursing home or related health care  
199 facility or receiving hospice services as defined in chapter  
200 400. This subsection does not apply to a physician who treats a  
201 patient in accordance with an approved clinical trial. This  
202 subsection does not apply to a physician licensed under chapter  
203 458 or chapter 459 who writes fewer than 50 prescriptions for a  
204 controlled substance for all of his or her patients combined in  
205 any one calendar year.

206 Section 2. Paragraph (a) of subsection (1) of section  
207 458.3265, Florida Statutes, is amended to read:

208 458.3265 Pain-management clinics.—

209 (1) REGISTRATION.—

210 (a)1. As used in this section, the term:

211 a. "Chronic nonmalignant pain" means pain unrelated to  
212 cancer, ~~or~~ rheumatoid arthritis, or sickle cell anemia which  
213 persists beyond the usual course of disease or beyond the injury  
214 that is the cause of the pain or which persists more than 90  
215 days after surgery.

216 b. "Pain-management clinic" or "clinic" means any publicly





848474

217 or privately owned facility:

218 (I) That advertises in any medium for any type of pain-  
219 management services; or

220 (II) Where in any month a majority of patients are  
221 prescribed opioids, benzodiazepines, barbiturates, or  
222 carisoprodol for the treatment of chronic nonmalignant pain.

223 2. Each pain-management clinic must register with the  
224 department unless:

225 a. The ~~That~~ clinic is licensed as a facility pursuant to  
226 chapter 395;

227 b. The majority of the physicians who provide services in  
228 the clinic ~~primarily~~ provide primarily surgical services;

229 c. The clinic is owned by a publicly held corporation whose  
230 shares are traded on a national exchange or on the over-the-  
231 counter market and whose total assets at the end of the  
232 corporation's most recent fiscal quarter exceeded \$50 million;

233 d. The clinic is affiliated with an accredited medical  
234 school at which training is provided for medical students,  
235 residents, or fellows;

236 e. The clinic does not prescribe controlled substances for  
237 the treatment of pain;

238 f. The clinic is owned by a corporate entity exempt from  
239 federal taxation under 26 U.S.C. s. 501(c)(3);

240 g. The clinic is wholly owned ~~and operated~~ by one or more  
241 board-eligible or board-certified anesthesiologists,  
242 physiatrists, psychiatrists, rheumatologists, or neurologists;  
243 ~~or~~

244 h. The clinic is wholly owned ~~and operated~~ by one or more  
245 board-eligible or board-certified medical specialists who have



848474

246 also completed fellowships in pain medicine approved by the  
247 Accreditation Council for Graduate Medical Education, or who are  
248 also board eligible or board certified ~~board-certified~~ in pain  
249 medicine by a board approved by the American Board of Pain  
250 Medicine or the American Board of Medical Specialties and  
251 perform interventional pain procedures of the type routinely  
252 billed using surgical codes;—

253 i. The clinic is organized as a physician-owned group  
254 practice as defined in 42 C.F.R. s. 411.352; or

255 j. Before June 1, 2011, the clinic was wholly owned by  
256 physicians who are not board eligible or board certified but who  
257 successfully completed a residency program in anesthesiology,  
258 psychiatry, rheumatology, or neurology and who have 7 years of  
259 documented, full-time practice in pain medicine in this state.  
260 For purposes of this paragraph, the term "full-time" is defined  
261 as practicing an average of 20 hours per week each year in pain  
262 medicine.

263 Section 3. Paragraph (a) of subsection (1) of section  
264 459.0137, Florida Statutes, is amended to read:

265 459.0137 Pain-management clinics.—

266 (1) REGISTRATION.—

267 (a)1. As used in this section, the term:

268 a. "Chronic nonmalignant pain" means pain unrelated to  
269 cancer, ~~or~~ rheumatoid arthritis, or sickle cell anemia which  
270 persists beyond the usual course of disease or beyond the injury  
271 that is the cause of the pain or which persists more than 90  
272 days after surgery.

273 b. "Pain-management clinic" or "clinic" means any publicly  
274 or privately owned facility:



848474

275 (I) That advertises in any medium for any type of pain-  
276 management services; or

277 (II) Where in any month a majority of patients are  
278 prescribed opioids, benzodiazepines, barbiturates, or  
279 carisoprodol for the treatment of chronic nonmalignant pain.

280 2. Each pain-management clinic must register with the  
281 department unless:

282 a. The ~~That~~ clinic is licensed as a facility pursuant to  
283 chapter 395;

284 b. The majority of the physicians who provide services in  
285 the clinic ~~primarily~~ provide primarily surgical services;

286 c. The clinic is owned by a publicly held corporation whose  
287 shares are traded on a national exchange or on the over-the-  
288 counter market and whose total assets at the end of the  
289 corporation's most recent fiscal quarter exceeded \$50 million;

290 d. The clinic is affiliated with an accredited medical  
291 school at which training is provided for medical students,  
292 residents, or fellows;

293 e. The clinic does not prescribe controlled substances for  
294 the treatment of pain;

295 f. The clinic is owned by a corporate entity exempt from  
296 federal taxation under 26 U.S.C. s. 501(c)(3);

297 g. The clinic is wholly owned ~~and operated~~ by one or more  
298 board-eligible or board-certified anesthesiologists,  
299 physiatrists, psychiatrists, rheumatologists, or neurologists;  
300 or

301 h. The clinic is wholly owned ~~and operated~~ by one or more  
302 board-eligible or board-certified medical specialists who have  
303 also completed fellowships in pain medicine approved by the



848474

304 Accreditation Council for Graduate Medical Education or the  
305 American Osteopathic Association, or who are also board eligible  
306 or board certified ~~board-certified~~ in pain medicine by a board  
307 approved by the American Board of Medical Specialties, the  
308 American Association of Physician Specialties, or the American  
309 Osteopathic Association and perform interventional pain  
310 procedures of the type routinely billed using surgical codes.

311 Section 4. Paragraph (b) of subsection (1) of section  
312 465.0276, Florida Statutes, is amended to read:

313 465.0276 Dispensing practitioner.—

314 (1)

315 (b) A practitioner registered under this section may not  
316 dispense a controlled substance listed in Schedule II or  
317 Schedule III as provided in s. 893.03. This paragraph does not  
318 apply to:

319 1. The dispensing of complimentary packages of medicinal  
320 drugs which are labeled as a drug sample or complimentary drug  
321 as defined in s. 499.028 to the practitioner's own patients in  
322 the regular course of her or his practice without the payment of  
323 a fee or remuneration of any kind, whether direct or indirect,  
324 as provided in subsection (5).

325 2. The dispensing of controlled substances in the health  
326 care system of the Department of Corrections.

327 3. The dispensing of a controlled substance listed in  
328 Schedule II or Schedule III in connection with the performance  
329 of a surgical procedure. The amount dispensed pursuant to the  
330 subparagraph may not exceed a 14-day supply. This exception does  
331 not allow for the dispensing of a controlled substance listed in  
332 Schedule II or Schedule III more than 14 days after the



848474

333 performance of the surgical procedure. For purposes of this  
334 subparagraph, the term "surgical procedure" means any procedure  
335 in any setting which involves, or reasonably should involve:

336 a. Perioperative medication and sedation that allows the  
337 patient to tolerate unpleasant procedures while maintaining  
338 adequate cardiorespiratory function and the ability to respond  
339 purposefully to verbal or tactile stimulation and makes intra-  
340 and postoperative monitoring necessary; or

341 b. The use of general anesthesia or major conduction  
342 anesthesia and preoperative sedation.

343 4. The dispensing of a controlled substance listed in  
344 Schedule II or Schedule III pursuant to an approved clinical  
345 trial. For purposes of this subparagraph, the term "approved  
346 clinical trial" means a clinical research study or clinical  
347 investigation that, in whole or in part, is state or federally  
348 funded or is conducted under protocols approved an  
349 ~~investigational new drug application that is reviewed by the~~  
350 United States Food and Drug Administration.

351 5. The dispensing of methadone in a facility licensed under  
352 s. 397.427 where medication-assisted treatment for opiate  
353 addiction is provided.

354 6. The dispensing of a controlled substance listed in  
355 Schedule II or Schedule III to a patient of a facility licensed  
356 under part IV of chapter 400.

357 Section 5. Paragraph (b) of subsection (5) and paragraph  
358 (b) of subsection (7) of section 893.055, Florida Statutes, are  
359 amended to read:

360 893.055 Prescription drug monitoring program.—

361 (5) When the following acts of dispensing or administering



848474

362 occur, the following are exempt from reporting under this  
363 section for that specific act of dispensing or administration:

364 (b) A pharmacist or health care practitioner when  
365 administering a controlled substance to a patient who is  
366 receiving hospice care or to a patient or resident receiving  
367 care as a patient at a hospital, nursing home, ambulatory  
368 surgical center, hospice, or intermediate care facility for the  
369 developmentally disabled which is licensed in this state.

370 (7)

371 (b) A pharmacy, prescriber, or dispenser shall have access  
372 to information in the prescription drug monitoring program's  
373 database which relates to a patient, or a potential patient, of  
374 that pharmacy, prescriber, or dispenser in a manner established  
375 by the department as needed for the purpose of reviewing the  
376 patient's controlled substance prescription history. Other  
377 access to the program's database shall be limited to the  
378 program's manager and to the designated program and support  
379 staff, who may act only at the direction of the program manager  
380 or, in the absence of the program manager, as authorized. Access  
381 by the program manager or such designated staff is for  
382 prescription drug program management only or for management of  
383 the program's database and its system in support of the  
384 requirements of this section and in furtherance of the  
385 prescription drug monitoring program. Confidential and exempt  
386 information in the database shall be released only as provided  
387 in paragraph (c) and s. 893.0551. The program manager,  
388 designated program and support staff who act at the direction of  
389 or in the absence of the program manager, and any individual who  
390 has similar access regarding the management of the database from



848474

391 the prescription drug monitoring program shall submit  
392 fingerprints to the department for background screening. The  
393 department shall follow the procedure established by the  
394 Department of Law Enforcement to request a statewide criminal  
395 history record check and to request that the Department of Law  
396 Enforcement forward the fingerprints to the Federal Bureau of  
397 Investigation for a national criminal history record check.

398  
399 ===== T I T L E A M E N D M E N T =====

400 And the title is amended as follows:

401 Delete line 2

402 and insert:

403 An act relating to controlled substances; amending s.  
404 456.44, F.S.; revising the definition of the term  
405 "addiction medicine specialist" to include a board-  
406 certified psychiatrist, rather than a physiatrist;  
407 redefining the term "board-certified pain management  
408 physician" to include a physician who possesses board  
409 certification or subcertification in pain management  
410 by a specialty board recognized by the American Board  
411 of Medical Specialties; redefining the term "chronic  
412 nonmalignant pain"; providing requirements that a  
413 physician who prescribes certain specific controlled  
414 substances for the treatment of chronic nonmalignant  
415 pain must fulfill; providing that the management of  
416 pain in certain patients requires consultation with or  
417 referral to a psychiatrist, rather than a physiatrist;  
418 providing that a prescription is deemed compliant with  
419 the standards of practice and is valid for dispensing



848474

420 when a pharmacy receives it; providing that the  
421 standards of practice regarding the prescribing of  
422 controlled substances do not apply to certain  
423 physicians; amending s. 458.3265, F.S.; revising the  
424 definition of the term "chronic nonmalignant pain";  
425 requiring that a pain-management clinic register with  
426 the Department of Health unless the clinic is wholly  
427 owned by certain board-eligible or board-certified  
428 physicians or medical specialists, organized as a  
429 physician-owned group practice, or wholly owned by  
430 physicians who are not board eligible or board  
431 certified but who have completed specified residency  
432 programs and have a specified number of years of full-  
433 time practice in pain medicine; amending s. 459.0137,  
434 F.S.; revising the definition of "chronic nonmalginant  
435 pain"; requiring that a pain-management clinic  
436 register with the Department of Health unless the  
437 clinic is wholly owned by certain health care  
438 practitioners; amending s. 465.0276, F.S.; redefining  
439 the term "approved clinical trial" as it relates to  
440 the Florida Pharmacy Act; amending s. 893.055, F.S.;  
441 providing that a pharmacist or health care  
442 practitioner is exempt from reporting a dispensed  
443 controlled substance to the Department of Health when  
444 administering the controlled substance to a patient  
445 who is receiving hospice care or to a patient or  
446 resident receiving care at certain medical facilities  
447 licensed in the state; requiring that a pharmacy,  
448 prescriber, or dispenser have access to information in





848474

449 the prescription drug monitoring program's database  
450 which relates to a patient, or a potential patient, of  
451 that pharmacy, prescriber, or dispenser for the  
452 purpose of reviewing the patient's controlled  
453 substance prescription history; amending s.