

By Senator Bogdanoff

25-01224-12

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1                   A bill to be entitled  
2           An act relating to the prescribing of controlled  
3           substances; amending s. 456.44, F.S.; revising the  
4           definition of the term "addiction medicine specialist"  
5           to include a board-certified psychiatrist, rather than  
6           a physiatrist; providing that the management of pain  
7           in certain patients requires consultation with or  
8           referral to a psychiatrist, rather than a physiatrist;  
9           providing that a prescription is deemed compliant with  
10          the standards of practice and is valid for dispensing  
11          when a pharmacy receives it; providing that the  
12          standards of practice regarding the prescribing of  
13          controlled substances do not apply to certain board-  
14          certified psychiatrists and rheumatologists; amending  
15          ss. 458.3265 and 459.0137, F.S.; requiring that a  
16          pain-management clinic register with the Department of  
17          Health unless the clinic is wholly owned and operated  
18          by certain health care professionals, including a  
19          board-certified psychiatrist or rheumatologist;  
20          providing an effective date.

21  
22 Be It Enacted by the Legislature of the State of Florida:

23  
24           Section 1. Paragraph (a) of subsection (1) and subsection  
25           (3) of section 456.44, Florida Statutes, are amended to read:

26           456.44 Controlled substance prescribing.—

27           (1) DEFINITIONS.—

28           (a) "Addiction medicine specialist" means a board-certified  
29           psychiatrist who holds ~~physiatrist with~~ a subspecialty

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30 certification in addiction medicine or who is eligible for such  
31 subspecialty certification in addiction medicine, an addiction  
32 medicine physician who is certified or eligible for  
33 certification by the American Society of Addiction Medicine, or  
34 an osteopathic physician who holds a certificate of added  
35 qualification in Addiction Medicine through the American  
36 Osteopathic Association.

37 (3) STANDARDS OF PRACTICE.—The standards of practice in  
38 this section do not supersede the level of care, skill, and  
39 treatment recognized in general law related to health care  
40 licensure.

41 (a) A complete medical history and a physical examination  
42 must be conducted before beginning any treatment and must be  
43 documented in the medical record. The exact components of the  
44 physical examination shall be left to the judgment of the  
45 clinician who is expected to perform a physical examination  
46 proportionate to the diagnosis that justifies a treatment. The  
47 medical record must, at a minimum, document the nature and  
48 intensity of the pain, current and past treatments for pain,  
49 underlying or coexisting diseases or conditions, the effect of  
50 the pain on physical and psychological function, a review of  
51 previous medical records, previous diagnostic studies, and  
52 history of alcohol and substance abuse. The medical record must  
53 ~~shall~~ also document the presence of one or more recognized  
54 medical indications for the use of a controlled substance. Each  
55 registrant must develop a written plan for assessing each  
56 patient's risk of aberrant drug-related behavior, which may  
57 include patient drug testing. Registrants must assess each  
58 patient's risk for aberrant drug-related behavior and monitor

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59 that risk on an ongoing basis in accordance with the plan.

60 (b) Each registrant must develop a written individualized  
61 treatment plan for each patient. The treatment plan must ~~shall~~  
62 state objectives that will be used to determine treatment  
63 success, such as pain relief and improved physical and  
64 psychosocial function, and must ~~shall~~ indicate if any further  
65 diagnostic evaluations or other treatments are planned. After  
66 treatment begins, the physician shall adjust drug therapy to the  
67 individual medical needs of each patient. Other treatment  
68 modalities, including a rehabilitation program, shall be  
69 considered depending on the etiology of the pain and the extent  
70 to which the pain is associated with physical and psychosocial  
71 impairment. The interdisciplinary nature of the treatment plan  
72 shall be documented.

73 (c) The physician shall discuss the risks and benefits of  
74 the use of controlled substances, including the risks of abuse  
75 and addiction, as well as physical dependence and its  
76 consequences, with the patient, persons designated by the  
77 patient, or the patient's surrogate or guardian if the patient  
78 is incompetent. The physician shall use a written controlled  
79 substance agreement between the physician and the patient  
80 outlining the patient's responsibilities, including, but not  
81 limited to:

82 1. Number and frequency of prescriptions and refills for  
83 controlled substances ~~substance prescriptions and refills.~~

84 2. Patient compliance and reasons for which drug therapy  
85 may be discontinued, such as a violation of the agreement.

86 3. An agreement that controlled substances for the  
87 treatment of chronic nonmalignant pain shall be prescribed by a

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88 single treating physician unless otherwise authorized by the  
89 treating physician and documented in the medical record.

90 (d) The patient shall be seen by the physician at regular  
91 intervals, not to exceed 3 months, to assess the efficacy of  
92 treatment, ensure that controlled-substance ~~controlled substance~~  
93 therapy remains indicated, evaluate the patient's progress  
94 toward treatment objectives, consider adverse drug effects, and  
95 review the etiology of the pain. Continuation or modification of  
96 therapy depends ~~shall depend~~ on the physician's evaluation of  
97 the patient's progress. If treatment goals are not being  
98 achieved, despite medication adjustments, the physician shall  
99 reevaluate the appropriateness of continued treatment. The  
100 physician shall monitor patient compliance in medication usage,  
101 related treatment plans, controlled substance agreements, and  
102 indications of substance abuse or diversion at a minimum of 3-  
103 month intervals.

104 (e) The physician shall refer the patient as necessary for  
105 additional evaluation and treatment in order to achieve  
106 treatment objectives. Special attention shall be given to those  
107 patients who are at risk for misusing their medications and  
108 those whose living arrangements pose a risk for medication  
109 misuse or diversion. The management of pain in patients with a  
110 history of substance abuse or with a comorbid psychiatric  
111 disorder requires extra care, monitoring, and documentation and  
112 requires consultation with or referral to an addictionologist or  
113 psychiatrist ~~physiatrist~~.

114 (f) A physician registered under this section must maintain  
115 accurate, current, and complete records that are accessible and  
116 readily available for review and comply with the requirements of

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117 this section, the applicable practice act, and applicable board  
118 rules. The medical records must include, but are not limited to:

119 1. The complete medical history and a physical examination,  
120 including history of drug abuse or dependence.

121 2. Diagnostic, therapeutic, and laboratory results.

122 3. Evaluations and consultations.

123 4. Treatment objectives.

124 5. Discussion of risks and benefits.

125 6. Treatments.

126 7. Medications, including date, type, dosage, and quantity  
127 prescribed.

128 8. Instructions and agreements.

129 9. Periodic reviews.

130 10. Results of any drug testing.

131 11. A photocopy of the patient's government-issued photo  
132 identification.

133 12. If a written prescription for a controlled substance is  
134 given to the patient, a duplicate of the prescription.

135 13. The physician's full name presented in a legible  
136 manner.

137 (g) Patients with signs or symptoms of substance abuse  
138 shall be immediately referred to a board-certified pain  
139 management physician, an addiction medicine specialist, or a  
140 mental health addiction facility as it pertains to drug abuse or  
141 addiction unless the physician is board-certified or board-  
142 eligible in pain management. Throughout the period ~~of time~~  
143 before receiving the consultant's report, a prescribing  
144 physician shall clearly and completely document medical  
145 justification for continued treatment with controlled substances

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146 and those steps taken to ensure medically appropriate use of  
147 controlled substances by the patient. Upon receipt of the  
148 consultant's written report, the prescribing physician shall  
149 incorporate the consultant's recommendations for continuing,  
150 modifying, or discontinuing the controlled-substance ~~controlled~~  
151 ~~substance~~ therapy. The resulting changes in treatment shall be  
152 specifically documented in the patient's medical record.  
153 Evidence or behavioral indications of diversion shall be  
154 followed by discontinuation of the controlled-substance  
155 ~~controlled-substance~~ therapy, and the patient shall be  
156 discharged, and all results of testing and actions taken by the  
157 physician shall be documented in the patient's medical record.

158 (h) When a pharmacy subject to this section receives a  
159 prescription, the prescription is deemed compliant with the  
160 standards of practice under this section and, therefore, valid  
161 for dispensing.

162  
163 This subsection does not apply to a board-certified  
164 anesthesiologist, physiatrist, psychiatrist, rheumatologist, or  
165 neurologist, or to a board-certified physician who has surgical  
166 privileges at a hospital or ambulatory surgery center and  
167 primarily provides surgical services. This subsection does not  
168 apply to a board-certified medical specialist who has also  
169 completed a fellowship in pain medicine approved by the  
170 Accreditation Council for Graduate Medical Education or the  
171 American Osteopathic Association, or who is board certified in  
172 pain medicine by a board approved by the American Board of  
173 Medical Specialties or the American Osteopathic Association and  
174 performs interventional pain procedures of the type routinely

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175 billed using surgical codes.

176 Section 2. Paragraph (a) of subsection (1) of section  
177 458.3265, Florida Statutes, is amended to read:

178 458.3265 Pain-management clinics.—

179 (1) REGISTRATION.—

180 (a)1. As used in this section, the term:

181 a. "Chronic nonmalignant pain" means pain unrelated to  
182 cancer or rheumatoid arthritis which persists beyond the usual  
183 course of disease or beyond the injury that is the cause of the  
184 pain or which persists more than 90 days after surgery.

185 b. "Pain-management clinic" or "clinic" means any publicly  
186 or privately owned facility:

187 (I) That advertises in any medium for any type of pain-  
188 management services; or

189 (II) Where in any month a majority of patients are  
190 prescribed opioids, benzodiazepines, barbiturates, or  
191 carisoprodol for the treatment of chronic nonmalignant pain.

192 2. Each pain-management clinic must register with the  
193 department unless:

194 a. The ~~That~~ clinic is licensed as a facility pursuant to  
195 chapter 395;

196 b. The majority of the physicians who provide services in  
197 the clinic ~~primarily~~ provide primarily surgical services;

198 c. The clinic is owned by a publicly held corporation whose  
199 shares are traded on a national exchange or on the over-the-  
200 counter market and whose total assets at the end of the  
201 corporation's most recent fiscal quarter exceeded \$50 million;

202 d. The clinic is affiliated with an accredited medical  
203 school at which training is provided for medical students,

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204 residents, or fellows;

205 e. The clinic does not prescribe controlled substances for  
206 the treatment of pain;

207 f. The clinic is owned by a corporate entity exempt from  
208 federal taxation under 26 U.S.C. s. 501(c)(3);

209 g. The clinic is wholly owned and operated by one or more  
210 board-certified anesthesiologists, physiatrists, psychiatrists,  
211 rheumatologists, or neurologists; or

212 h. The clinic is wholly owned and operated by one or more  
213 board-certified medical specialists who have also completed  
214 fellowships in pain medicine approved by the Accreditation  
215 Council for Graduate Medical Education, or who are also board-  
216 certified in pain medicine by a board approved by the American  
217 Board of Medical Specialties and perform interventional pain  
218 procedures of the type routinely billed using surgical codes.

219 Section 3. Paragraph (a) of subsection (1) of section  
220 459.0137, Florida Statutes, is amended to read:

221 459.0137 Pain-management clinics.—

222 (1) REGISTRATION.—

223 (a)1. As used in this section, the term:

224 a. "Chronic nonmalignant pain" means pain unrelated to  
225 cancer or rheumatoid arthritis which persists beyond the usual  
226 course of disease or beyond the injury that is the cause of the  
227 pain or which persists more than 90 days after surgery.

228 b. "Pain-management clinic" or "clinic" means any publicly  
229 or privately owned facility:

230 (I) That advertises in any medium for any type of pain-  
231 management services; or

232 (II) Where in any month a majority of patients are



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234 carisoprodol for the treatment of chronic nonmalignant pain.

235 2. Each pain-management clinic must register with the  
236 department unless:

237 a. The ~~That~~ clinic is licensed as a facility pursuant to  
238 chapter 395;

239 b. The majority of the physicians who provide services in  
240 the clinic ~~primarily~~ provide primarily surgical services;

241 c. The clinic is owned by a publicly held corporation whose  
242 shares are traded on a national exchange or on the over-the-  
243 counter market and whose total assets at the end of the  
244 corporation's most recent fiscal quarter exceeded \$50 million;

245 d. The clinic is affiliated with an accredited medical  
246 school at which training is provided for medical students,  
247 residents, or fellows;

248 e. The clinic does not prescribe controlled substances for  
249 the treatment of pain;

250 f. The clinic is owned by a corporate entity exempt from  
251 federal taxation under 26 U.S.C. s. 501(c)(3);

252 g. The clinic is wholly owned and operated by one or more  
253 board-certified anesthesiologists, physiatrists, psychiatrists,  
254 rheumatologists, or neurologists; or

255 h. The clinic is wholly owned and operated by one or more  
256 board-certified medical specialists who have also completed  
257 fellowships in pain medicine approved by the Accreditation  
258 Council for Graduate Medical Education or the American  
259 Osteopathic Association, or who are also board-certified in pain  
260 medicine by a board approved by the American Board of Medical  
261 Specialties or the American Osteopathic Association and perform

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262 interventional pain procedures of the type routinely billed  
263 using surgical codes.

264 Section 4. This act shall take effect July 1, 2012.