By Senator Wise

	5-00276C-12 20121704
1	A bill to be entitled
2	An act relating to high school athletics; amending s.
3	1006.15, F.S.; expanding the eligibility of certain
4	students in private schools to participate in sports
5	programs in public schools; amending s. 1006.20, F.S.;
6	designating the Sunshine Independent Athletic
7	Association as the governing nonprofit organization of
8	athletics in private schools in this state; revising
9	provisions relating to the bylaws of the Florida High
10	School Athletic Association and providing for
11	organization, authority, and duties of the Sunshine
12	Independent Athletic Association; requiring the bylaws
13	of both associations to allow certain students who
14	transfer to a private school to participate in sports
15	offered by the school; requiring such bylaws to
16	regulate investigators used by the associations and
17	providing restrictions on investigations that are
18	conducted; requiring such bylaws to allow coaches to
19	coach in outside youth sports organizations;
20	prohibiting the Florida High School Athletic
21	Association from denying or discouraging
22	interscholastic competition between public and private
23	schools; providing for annual interscholastic
24	competition championships between public and nonpublic
25	high schools for each sport and competition level
26	offered in public and private high schools in this
27	state; providing procedures for appeals to the
28	Sunshine Independent Athletic Association; requiring
29	that appeals to a committee on appeals for the Florida

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30	High School Athletic Association or the Sunshine
31	Independent Athletic Association be held in the county
32	where the appellant's school is located; requiring
33	that an appeals process be expedited, if possible;
34	providing for the composition of a committee on
35	appeals for the Sunshine Independent Athletic
36	Association; creating a board of directors of the
37	Sunshine Independent Athletic Association and
38	providing authority and duties of the board; providing
39	for the composition of the board membership;
40	authorizing private schools to join the Sunshine
41	Independent Athletic Association; providing for the
42	use of fines collected by either association;
43	providing an effective date.
44	
45	Be It Enacted by the Legislature of the State of Florida:
46	
47	Section 1. Subsection (8) of section 1006.15, Florida
48	Statutes, is amended to read:
49	1006.15 Student standards for participation in
50	interscholastic and intrascholastic extracurricular student
51	activities; regulation
52	(8)(a) The Florida High School Athletic Association
53	(FHSAA), in cooperation with each district school board, shall
54	facilitate a program in which a middle school or high school
55	student who attends a private school shall be eligible to
56	participate in an interscholastic or intrascholastic sport at a
57	public high school, a public middle school, or a 6-12 public
58	school that is zoned for the physical address at which the
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59	student resides if:
60	1. The private school in which the student is enrolled is
61	not a member of the FHSAA and does not offer an interscholastic
62	or intrascholastic athletic program <u>or does not offer a specific</u>
63	sport that is offered at the public school.
64	2. The private school student meets the guidelines for the
65	conduct of the program established by the FHSAA's board of
66	directors and the district school board. At a minimum, such
67	guidelines shall provide:
68	a. A deadline for each sport by which the private school
69	student's parents must register with the public school in
70	writing their intent for their child to participate at that
71	school in the sport.
72	b. Requirements for a private school student to
73	participate, including, but not limited to, meeting the same
74	standards of eligibility, acceptance, behavior, educational
75	progress, and performance which apply to other students
76	participating in interscholastic or intrascholastic sports at a
77	public school or FHSAA member private school.
78	(b) The parents of a private school student participating
79	in a public school sport under this subsection are responsible
80	for transporting their child to and from the public school at
81	which the student participates. The private school the student
82	attends, the public school at which the student participates in
83	a sport, the district school board, and the FHSAA are exempt
84	from civil liability arising from any injury that occurs to the
85	student during such transportation.
86	(c) For each academic year, a private school student may

87 only participate at the public school in which the student is

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5-00276C-12 20121704 88 first registered under sub-subparagraph (a)2.a. or makes himself 89 or herself a candidate for an athletic team by engaging in a 90 practice. 91 (d) The athletic director of each participating FHSAA 92 member public school shall maintain the student records 93 necessary for eligibility, compliance, and participation in the 94 program. 95 (e) Any non-FHSAA member private school that has a student 96 who wishes to participate in this program must make all student 97 records, including, but not limited to, academic, financial, 98 disciplinary, and attendance records, available upon request of 99 the FHSAA. 100 (f) A student must apply to participate in this program 101 through the FHSAA program application process. 102 (g) Only students who are enrolled in non-FHSAA member 103 private schools consisting of 250 125 students or fewer are eligible to participate in the program in any given academic 104 105 year. Section 2. Section 1006.20, Florida Statutes, is amended to 106 107 read: 1006.20 Athletics in public K-12 schools.-108 109 (1) GOVERNING NONPROFIT ORGANIZATION.-The Florida High 110 School Athletic Association is designated as the governing nonprofit organization of athletics in Florida public schools. 111 112 If the Florida High School Athletic Association fails to meet 113 the provisions of this section, the commissioner shall designate 114 a nonprofit organization to govern athletics with the approval 115 of the State Board of Education. The organization is not to be a 116 state agency as defined in s. 120.52. The Sunshine Independent

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5-00276C-12 20121704 117 Athletic Association is designated as the governing nonprofit 118 organization of athletics in private schools in this state. The organization shall be subject to the provisions of s. 1006.19. A 119 120 private school that wishes to engage in high school athletic competition with a public high school may become a member of the 121 organization. The bylaws of each the organization shall are to 122 123 be the rules by which high school athletic programs in its 124 member schools, and the students who participate in them, are 125 governed, unless otherwise specifically provided by statute. For the purposes of this section, "high school" includes grades 6 126 127 through 12. 128 (2) ADOPTION OF BYLAWS.-129 (a) Each The organization shall adopt bylaws that, unless 130 specifically provided by statute, establish eligibility 131 requirements for all students who participate in high school

132 athletic competition in its member schools. The bylaws governing 133 residence and transfer shall allow the student to be eligible in 134 the school in which he or she first enrolls each school year, or 135 makes himself or herself a candidate for an athletic team by 136 engaging in a practice before prior to enrolling in any member 137 school. The bylaws shall also allow a student who transfers from 138 a public school to a private school during the school year to 139 participate in any sport offered by the private school, with the approval of the public school district, if the student pays the 140 141 full tuition charged by the private school for all students. The 142 student shall be eligible in that school so long as he or she 143 remains enrolled in that school. Subsequent eligibility shall be 144 determined and enforced through the organization's bylaws. 145 (b) Each The organization shall adopt by laws that

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5-00276C-12 20121704 146 specifically prohibit the recruiting of students for athletic 147 purposes. The bylaws shall prescribe penalties and an appeals process for athletic recruiting violations. 148 149 (c) Each The organization shall adopt bylaws that require 150 all students participating in interscholastic athletic competition or who are candidates for an interscholastic 151 152 athletic team to satisfactorily pass a medical evaluation each 153 year before prior to participating in interscholastic athletic 154 competition or engaging in any practice, tryout, workout, or 155 other physical activity associated with the student's candidacy 156 for an interscholastic athletic team. Such medical evaluation 157 shall can only be administered only by a practitioner licensed under the provisions of chapter 458, chapter 459, chapter 460, 158 159 or s. 464.012, and in good standing with the practitioner's 160 regulatory board. The bylaws shall establish requirements for 161 eliciting a student's medical history and performing the medical 162 evaluation required under this paragraph, which shall include a 163 physical assessment of the student's physical capabilities to participate in interscholastic athletic competition as contained 164 165 in a uniform preparticipation physical evaluation and history 166 form. The evaluation form shall incorporate the recommendations 167 of the American Heart Association for participation cardiovascular screening and shall provide a place for the 168 signature of the practitioner performing the evaluation with an 169 170 attestation that each examination procedure listed on the form 171 was performed by the practitioner or by someone under the direct 172 supervision of the practitioner. The form shall also contain a 173 place for the practitioner to indicate if a referral to another 174 practitioner was made in lieu of completion of a certain

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5-00276C-12 20121704 175 examination procedure. The form shall provide a place for the 176 practitioner to whom the student was referred to complete the 177 remaining sections and attest to that portion of the 178 examination. The preparticipation physical evaluation form shall 179 advise students to complete a cardiovascular assessment and 180 shall include information concerning alternative cardiovascular 181 evaluation and diagnostic tests. Results of such medical 182 evaluation must be provided to the school. No student shall be eligible to participate in any interscholastic athletic 183 184 competition or engage in any practice, tryout, workout, or other 185 physical activity associated with the student's candidacy for an 186 interscholastic athletic team until the results of the medical 187 evaluation have been received and approved by the school. 188 (d) Notwithstanding the provisions of paragraph (c), a 189 student may participate in interscholastic athletic competition 190 or be a candidate for an interscholastic athletic team if the 191 parent of the student objects in writing to the student 192 undergoing a medical evaluation because such evaluation is contrary to his or her religious tenets or practices. However, 193 194 in such case, there shall be no liability on the part of any person or entity in a position to otherwise rely on the results 195 196 of such medical evaluation for any damages resulting from the 197 student's injury or death arising directly from the student's participation in interscholastic athletics where an undisclosed 198 199 medical condition that would have been revealed in the medical

201 (e) Each organization shall adopt bylaws that regulate 202 persons who conduct investigations. Such bylaws shall include 203 provisions that require investigators to:

evaluation is a proximate cause of the injury or death.

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204	1. Undergo a background check before being hired and be
205	issued and carry a photo identification card that shows the
206	association name and logo and the person's job title.
207	2. Adhere to the following guidelines:
208	a. Interviews may be conducted only on Monday through
209	Friday between the hours of 7 a.m. and 7 p.m.
210	b. Searches of lockers, residences, or other private areas
211	may be conducted only with the written approval of the person
212	being investigated.
213	c. Parents or legal guardians of any person being
214	interviewed may be present at the interview.
215	d. Any person being interviewed may have legal counsel
216	present at an interview. However, the attorney may not
217	participate in the interview or object to a question, other than
218	advising the person not to answer a question.
219	(f) Each organization shall adopt bylaws that allow a coach
220	employed in a school that is a member of the organization to
221	also coach or otherwise volunteer for a community, church, or
222	other outside youth sports organization if such outside activity
223	does not conflict with his or her obligations with the employer.
224	(3) GOVERNING STRUCTURE OF <u>EACH</u> THE ORGANIZATION
225	(a) <u>Each</u> <del>The</del> organization shall operate as a representative
226	democracy in which the sovereign authority is within its member
227	schools. Except as provided in this section, <u>each</u> <del>the</del>
228	organization shall govern its affairs through its bylaws.
229	(b) Each member school, on its annual application for
230	membership, shall name its official representative to the
231	organization. This representative must be either the school
232	principal or his or her designee. That designee must either be

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233 an assistant principal or athletic director housed within that 234 same school.

(c) <u>Each</u> The organization's membership shall be divided along existing county lines into four contiguous and compact administrative regions, each containing an equal or nearly equal number of member schools to ensure equitable representation on the organization's board of directors, representative assembly, and committee on appeals.

241 (4) BOARD OF DIRECTORS; FLORIDA HIGH SCHOOL ATHLETIC
 242 ASSOCIATION.-

243 (a) The executive authority of the organization shall be 244 vested in its board of directors. Any entity that appoints 245 members to the board of directors shall examine the ethnic and 246 demographic composition of the board when selecting candidates 247 for appointment and shall, to the greatest extent possible, make 248 appointments that reflect state demographic and population 249 trends. The board of directors shall be composed of 16 persons, 250 as follows:

251 1. Four public member school representatives, one elected 252 from among its public school representative members within each 253 of the four administrative regions.

254 2. Four nonpublic member school representatives, one 255 elected from among its nonpublic school representative members 256 within each of the four administrative regions.

3. Three representatives appointed by the commissioner, one appointed from the two northernmost administrative regions and one appointed from the two southernmost administrative regions. The third representative shall be appointed to balance the board for diversity or state population trends, or both.

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262
          4. Two district school superintendents, one elected from
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     the two northernmost administrative regions by the members in
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     those regions and one elected from the two southernmost
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     administrative regions by the members in those regions.
          5. Two district school board members, one elected from the
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     two northernmost administrative regions by the members in those
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     regions and one elected from the two southernmost administrative
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     regions by the members in those regions.
270
          6. The commissioner or his or her designee from the
271
     department executive staff.
272
           (b) A quorum of the board of directors shall consist of
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     nine members.
           (c) The board of directors shall elect a president and a
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275
     vice president from among its members. These officers shall also
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     serve as officers of the organization.
277
          (d) Members of the board of directors shall serve terms of
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     3 years and are eligible to succeed themselves only once. A
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     member of the board of directors, other than the commissioner or
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     his or her designee, may serve a maximum of 6 consecutive years.
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     The organization's bylaws shall establish a rotation of terms to
     ensure that a majority of the members' terms do not expire
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283
     concurrently.
284
           (e) The authority and duties of the board of directors,
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     acting as a body and in accordance with the organization's
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     bylaws, are as follows:
287
          1. To act as the incorporated organization's board of
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     directors and to fulfill its obligations as required by the
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     organization's charter and articles of incorporation.
290
          2. To establish such quidelines, regulations, policies, and
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291	procedures as are authorized by the bylaws.
292	3. To provide an organization commissioner, who shall have
293	the authority to waive the bylaws of the organization in order
294	to comply with statutory changes.
295	4. To levy annual dues and other fees and to set the
296	percentage of contest receipts to be collected by the
297	organization.
298	5. To approve the budget of the organization.
299	6. To organize and conduct statewide interscholastic
300	competitions, which may or may not lead to state championships,
301	and to establish the terms and conditions for these
302	competitions. The Florida High School Athletic Association may
303	not deny or discourage interscholastic competition between its
304	members and members of the Sunshine Independent Athletic
305	Association, nor may it take any retributory or discriminatory
306	action against any of its members who engage in interscholastic
307	competition with members of the Sunshine Independent Athletic
308	Association. The two associations shall conduct annual state
309	interscholastic championship competitions for each sport and
310	competition level offered at their member schools.
311	7. To act as an administrative board in the interpretation
312	of, and final decision on, all questions and appeals arising
313	from the directing of interscholastic athletics of member
314	schools.
315	(5) REPRESENTATIVE ASSEMBLY; FLORIDA HIGH SCHOOL ATHLETIC
316	ASSOCIATION
317	(a) The legislative authority of the organization is vested
318	in its representative assembly.
319	(b) The representative assembly shall be composed of the

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320	following:
321	1. An equal number of member school representatives from
322	each of the four administrative regions.
323	2. Four district school superintendents, one elected from
324	each of the four administrative regions by the district school
325	superintendents in their respective administrative regions.
326	3. Four district school board members, one elected from
327	each of the four administrative regions by the district school
328	board members in their respective administrative regions.
329	4. The commissioner or his or her designee from the
330	department executive staff.
331	(c) The organization's bylaws shall establish the number of
332	member school representatives to serve in the representative
333	assembly from each of the four administrative regions and shall
334	establish the method for their selection.
335	(d) No member of the board of directors other than the
336	commissioner or his or her designee can serve in the
337	representative assembly.
338	(e) The representative assembly shall elect a chairperson
339	and a vice chairperson from among its members.
340	(f) Elected members of the representative assembly shall
341	serve terms of 2 years and are eligible to succeed themselves
342	for two additional terms. An elected member, other than the
343	commissioner or his or her designee, may serve a maximum of 6
344	consecutive years in the representative assembly.
345	(g) A quorum of the representative assembly consists of one
346	more than half of its members.
347	(h) The authority of the representative assembly is limited
348	to its sole duty, which is to consider, adopt, or reject any

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349	proposed amendments to the organization's bylaws.
350	(i) The representative assembly shall meet as a body
351	annually. A two-thirds majority of the votes cast by members
352	present is required for passage of any proposal.
353	(6) PUBLIC LIAISON ADVISORY COMMITTEE; FLORIDA HIGH SCHOOL
354	ATHLETIC ASSOCIATION
355	(a) The organization shall establish, sustain, fund, and
356	provide staff support to a public liaison advisory committee
357	composed of the following:
358	1. The commissioner or his or her designee.
359	2. A member public school principal.
360	3. A member private school principal.
361	4. A member school principal who is a member of a racial
362	minority.
363	5. An active athletic director.
364	6. An active coach, who is employed full time by a member
365	school.
366	7. A student athlete.
367	8. A district school superintendent.
368	9. A district school board member.
369	10. A member of the Florida House of Representatives.
370	11. A member of the Florida Senate.
371	12. A parent of a high school student.
372	13. A member of a home education association.
373	14. A representative of the business community.
374	15. A representative of the news media.
375	(b) No member of the board of directors, committee on
376	appeals, or representative assembly is eligible to serve on the
377	public liaison advisory committee.

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378
           (c) The public liaison advisory committee shall elect a
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     chairperson and vice chairperson from among its members.
380
           (d) The authority and duties of the public liaison advisory
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     committee are as follows:
382
          1. To act as a conduit through which the general public may
383
     have input into the decisionmaking process of the organization
384
     and to assist the organization in the development of procedures
385
     regarding the receipt of public input and disposition of
386
     complaints related to high school athletic and competition
     programs.
387
388
          2. To conduct public hearings annually in each of the four
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     administrative regions during which interested parties may
390
     address issues regarding the effectiveness of the rules,
391
     operation, and management of the organization.
392
          3. To conduct an annual evaluation of the organization as a
393
     whole and present a report of its findings, conclusion, and
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     recommendations to the board of directors, to the commissioner,
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     and to the respective education committees of the Florida Senate
396
     and the Florida House of Representatives. The recommendations
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397 must delineate policies and procedures that will improve the 398 implementation and oversight of high school athletic programs by 399 the organization.

(e) The public liaison advisory committee shall meet four 400 times annually. Additional meetings may be called by the 401 402 committee chairperson, the organization president, or the 403 organization commissioner.

404 (7) APPEALS.-

405 (a) Each The organization shall establish a procedure of due process which ensures each student the opportunity to appeal 406

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407	an unfavorable ruling with regard to his or her eligibility to
408	compete. The initial appeal shall be made to a committee on
409	appeals within the administrative region in which the student
410	lives. <u>Each</u> The organization's bylaws shall establish the
411	number, size, and composition of the committee on appeals.
412	(b) No member of the board of directors is eligible to
413	serve on the committee on appeals.
414	(c) Members of the committee on appeals shall serve terms
415	of 3 years and are eligible to succeed themselves only once. A
416	member of the committee on appeals may serve a maximum of 6
417	consecutive years. <u>Each</u> <del>The</del> organization's bylaws shall
418	establish a rotation of terms to ensure that a majority of the
419	members' terms do not expire concurrently.
420	(d) The authority and duties of the committee on appeals
421	shall be to consider requests by member schools seeking
422	exceptions to bylaws and regulations, to hear undue hardship
423	eligibility cases filed by member schools on behalf of student
424	athletes, and to hear appeals filed by member schools.
425	(e) A student athlete or member school that receives an
426	unfavorable ruling from a committee on appeals shall be entitled
427	to appeal that decision to the board of directors at its next
428	regularly scheduled meeting or called meeting. The board of
429	directors shall have the authority to uphold, reverse, or amend
430	the decision of the committee on appeals. In all such cases, the
431	decision of the board of directors shall be final.
432	(f) Hearings on appeals shall be held in the county where
433	the appellant's school is located.
434	(g) The organizations shall expedite the appeals process so
435	that disposition of the appeal can be made prior to the end of

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436	the applicable sports season, if possible.
437	(h) Notwithstanding paragraph (a), the committee on appeals
438	of the Sunshine Independent Athletic Association shall be
439	composed of 10 persons as follows:
440	1. Three members appointed by the Governor.
441	2. Three members appointed by the President of the Senate.
442	3. Three members appointed by the Speaker of the House of
443	Representatives.
444	4. The commissioner or his or her designee, who shall serve
445	as a nonvoting member.
446	(8) AMENDMENT OF BYLAWSEach member school representative,
447	the board of directors acting as a whole or as members acting
448	individually, any advisory committee acting as a whole to be
449	established by the organization, and the <del>organization's</del>
450	commissioner are empowered to propose amendments to the bylaws.
451	Any other individual may propose an amendment by securing the
452	sponsorship of any of the aforementioned individuals or bodies.
453	All proposed amendments must be submitted directly to the
454	representative assembly for its consideration. The
455	representative assembly, while empowered to adopt, reject, or
456	revise proposed amendments, may not, in and of itself, as a body
457	be allowed to propose any amendment for its own consideration.
458	(9) RULES ADOPTION.—The bylaws of <u>each</u> the organization
459	shall require member schools to adopt rules for sports, which
460	have been established by a nationally recognized sanctioning
461	body, unless waived by at least a two-thirds vote of the board
462	of directors.
463	(10) BOARD OF DIRECTORS; SUNSHINE INDEPENDENT ATHLETIC
464	ASSOCIATION

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465	(a) The executive authority of the organization shall be
466	vested in its board of directors. Any entity that appoints
467	members to the board of directors shall examine the ethnic and
468	demographic composition of the board when selecting candidates
469	for appointment and shall, to the extent possible, make
470	appointments that reflect state domestic and population trends.
471	The board of directors shall be composed of 16 persons, as
472	follows:
473	1. Four representatives, not affiliated with any school,
474	school system, or school board, one elected from among its
475	public school representative members within each of the four
476	administrative regions for public schools.
477	2. Four nonpublic member school representatives, one
478	elected from among its nonpublic school representative members
479	within each of the four administrative regions for public
480	schools.
481	3. Three representatives appointed by the commissioner, one
482	appointed from the two northernmost administrative regions and
483	one appointed from the two southernmost administrative regions.
484	If necessary and to the extent possible, the third
485	representative shall be appointed to balance the board for
486	diversity or state population trends, or both, and may be
487	appointed from any of the four administrative regions for public
488	schools.
489	4. Two school headmasters, one elected from the two
490	northernmost administrative regions by the nonpublic school
491	members in those regions and one elected from the two
492	southernmost administrative regions by the nonpublic school
493	members in those regions.

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494	5. Two nonpublic school governing board members, one
495	elected from the two northernmost administrative regions by the
496	nonpublic school members in those regions and one elected from
497	the two southernmost administrative regions by the nonpublic
498	school members in those regions.
499	6. The commissioner, or his or her designee from the
500	department executive staff.
501	(b) A quorum of the board of directors shall consist of
502	nine members.
503	(c) The board of directors shall elect a president and a
504	vice president from among its members. These officers shall also
505	serve as officers of the organization.
506	(d) Eight members of the board of directors shall serve
507	terms of 3 years and are eligible to succeed themselves for two
508	additional consecutive terms. Eight members shall serve terms of
509	4 years and, except for the commissioner, who may serve an
510	unlimited number of consecutive terms, are eligible to succeed
511	themselves for only one additional consecutive term. The
512	organization's bylaws shall establish a rotation of terms to
513	ensure that a majority of the members' terms do not expire
514	concurrently.
515	(e) The authority and duties of the board of directors,
516	acting as a body and in accordance with the organization's
517	bylaws, are as follows:
518	1. To act as the incorporated organization's board of
519	directors and to fulfill its obligations as required by the
520	organization's charter and articles of incorporation.
521	2. To establish such guidelines, regulations, policies, and
522	procedures as are authorized by the bylaws.

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523	3. To provide an organization commissioner, who shall have
524	the authority to waive the bylaws of the organization in order
525	to comply with statutory changes.
526	4. To levy annual dues and other fees and to set the
527	percentage of contest receipts to be collected by the
528	organization.
529	5. To approve the budget of the organization.
530	6. To organize and conduct statewide interscholastic
531	competitions.
532	7. To act as an administrative board in the interpretation
533	of, and final decision on, all questions and appeals arising
534	from the directing of interscholastic athletics of member
535	schools.
536	(11) MEMBERSHIPNotwithstanding any provision of law to
537	the contrary, any nonpublic high school in this state, including
538	charter schools and virtual schools, may become a member of the
539	Sunshine Independent Athletic Association and participate in the
540	activities of that organization. However, membership in the
541	association is not mandatory for any school.
542	(12) FINESAny fines collected by either organization
543	shall be deposited into the Educational Enhancement Trust Fund.
544	Section 3. This act shall take effect July 1, 2012.