

**The Florida Senate**  
**BILL ANALYSIS AND FISCAL IMPACT STATEMENT**

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

Prepared By: The Professional Staff of the Transportation Committee

**BILL:** CS/SB's 1776, 456, 766 & 926

**INTRODUCER:** Transportation Committee and Senators Evers, Negron, Oelrich, Altman, and Margolis

**SUBJECT:** Transportation Facility Designations

**DATE:** February 7, 2012      **REVISED:** \_\_\_\_\_

	ANALYST	STAFF DIRECTOR	REFERENCE	ACTION
1.	Abrams	Buford	TR	<b>Fav/Combined CS</b>
2.	_____	_____	_____	_____
3.	_____	_____	_____	_____
4.	_____	_____	_____	_____
5.	_____	_____	_____	_____
6.	_____	_____	_____	_____

**Please see Section VIII. for Additional Information:**

- A. COMMITTEE SUBSTITUTE.....  Statement of Substantial Changes
- B. AMENDMENTS.....  Technical amendments were recommended
- Amendments were recommended
- Significant amendments were recommended

**I. Summary:**

The bill creates a number of honorary designations of transportation facilities around the state. Designations are as follows:

- U.S. Highway 90/98, State Road 10A, East Cervantes Street Bridge (Bridge Number 480198) in Escambia County is designated as "Joyce Webb Nobles Bridge."
- The portion of E. Cervantes Street/U.S. 90 in Escambia County between N. 6th Avenue and N. Davis Highway in Pensacola is designated as "Creola Rutledge Parkway."
- Bridge Number 880077 on State Road 656 between State Road A1A and Indian River Boulevard in the City of Vero Beach in Indian River County is designated as "Alma Lee Loy Bridge."
- The portion of S.W. 23rd Street, in front of James G. Pressly Stadium and 4211 S.W. 23rd Street, located between S.W. 2nd Avenue and Fraternity Row/Drive in Alachua County is designated as "Coach Jimmy Carnes Boulevard."

- The portion of State Road 46 in Brevard County from U.S. 1 to the Volusia County line is designated as “Harry T. and Harriette V. Moore Memorial Highway.”
- The portion of Lejuene Road between East 32nd Street and East 41st Street in the City of Hialeah is designated as “Florencio ‘Kiko’ Pernas Avenue.”
- The portion of Coral Way between S.W. 32nd Avenue and S.W. 37th Avenue in Miami-Dade County is designated as “Dr. Oscar Elias Biscet Boulevard.”
- The section of County Road 30A between County Road 283 to County Hwy 395 is designated as “Charles Modica Sr. Hospitality Way.”
- Whale Harbor Bridge (Bridge Number 900076) on U.S. Highway 1/State Road 5 in Monroe County is designated as “Whale Harbor Joe Roth Jr. Bridge.”
- The portion of U.S. Highway 19/27A/98/State Road 55 between the Suwannee River Bridge and N.E. 592nd Street/Chavous Road/Kate Green Road in Dixie County is designated as “SP4 Thomas Berry Corbin Memorial Highway.”
- The portion of U.S. Highway 19/98/State Road 55 between N.E. 592nd Street/Chavous Road/Kate Green Road and N.E. 170th Street in Dixie County is designated as “U.S. Navy BMC Samuel Calhoun Chavous, Jr., Memorial Highway.”
- The portion of State Road 24 between County Road 347 and Bridge Number 340053 in Levy County is designated as “Marine Lance Corporal Brian R. Buesing Memorial Highway.”
- The portion of U.S. Highway 19/98/State Road 55/S. Main Street between N.W. 1st Avenue and S.E. 2nd Avenue in Levy County is designated as “United States Army Sergeant Karl A. Campbell Memorial Highway.”
- The portion of U.S. Highway 27A/State Road 500/Hathaway Avenue between State Road 24/Thrasher Drive and Town Court in Levy County is designated as “U.S. Army SPC James A. Page Memorial Highway.”
- The portion of State Road 101/Mayport Road between State Road A1A and Wonderwood Connector in Duval County is designated as “USS Stark Memorial Drive.”
- The portion of State Road 44 in Lake County between U.S. Highway 441 and State Road 44/East Orange Avenue near Eustis is designated as “Captain Jim Reynolds, Jr., USAF ‘Malibu’ Road.”
- The portion of State Road 19 in Putnam County between U.S. 17/State Road 15 and Carriage Drive is designated as “Veterans Memorial Highway.”

- The portion of State Road 513 between Banana River Drive and Eau Gallie Boulevard in Brevard County is designated as “U.S. Army Sergeant Robert Daniel Sanchez Memorial Highway.”
- The portion of State Road A1A between Pinetree Drive and Eau Gallie Boulevard in Brevard County is designated as “U.S. Marine Corps Corporal Dustin Schrage Highway.”
- The portion of State Road 20/John Sims Parkway between State Road 85 and the Walton County Line in Okaloosa County is designated as “Purple Heart Memorial Highway.”
- The portion of Biscayne Boulevard from N.E. 88th Street to N.E. 105th Street in Miami Shores Village in Miami-Dade County is designated as “Hugh Anderson Boulevard.

## II. Present Situation:

Section 334.071, F.S., provides that legislative designations of transportation facilities are for honorary or memorial purposes, or to distinguish a particular facility. Such designations are not to be construed as requiring any action by local governments or private parties regarding the changing of any street signs, mailing addresses, or 911 emergency telephone number system listings, unless the legislation specifically provides for such changes.

When the Legislature establishes road or bridge designations, the Florida Department of Transportation (FDOT) is required to place markers only at the termini specified for each highway segment or bridge designated by the law creating the designation, and to erect any other markers it deems appropriate for the transportation facility

The FDOT may not erect the markers for honorary road or bridge designations unless the affected city or county commission enacts a resolution supporting the designation. When the designated road or bridge segment is located in more than one city or county, resolutions supporting the designations must be passed by each affected local government prior to the erection of the markers.

## III. Effect of Proposed Changes:

The bill makes the following designations:

**Section 1:** Designates the U.S. Highway 90/98, State Road 10A, East Cervantes Street Bridge (Bridge Number 480198) in Escambia County as “Joyce Webb Nobles Bridge.” The bill directs FDOT to erect suitable markers.

At nine years old, Joyce Webb Nobles cut the ribbon at the opening ceremony for the East Cervantes Street Bridge (State Road 10A) in Pensacola in 1935. Seventy years later, Mrs. Nobles cut the ribbon again when a concrete bridge replaced the original wooden structure. A former WWII nurse and president of Pensacola Savings and Loan, Joyce is 86 years old and a lifetime resident of Pensacola. Having been involved in many charitable organizations in Pensacola, Joyce Webb Nobles has earned a reputation as a wise and effective community leader with a genuine spirit of cooperation and fairness.

**Section 2:** Designates the portion of E. Cervantes Street/U.S. Highway 90 in Escambia County between N. 6<sup>th</sup> Avenue and N. Davis Highway in Pensacola as “Creola Rutledge Parkway.” The bill directs FDOT to erect suitable markers.

Creola Rutledge began working at the Coffee Cup in 1968, and has remained as its cook for the past 44 years. Established in 1944 at the end of WWII, the Coffee Cup is a well known establishment in Pensacola, Florida. Creola is well known to all who frequent the Coffee Cup for his abilities to singlehandedly operate the grill and cook every customer’s order by memory.

**Section 3:** Designates Bridge Number 880077 on State Road 656 between State Road A1A and Indian River Boulevard in the City of Vero Beach in Indian River County as “Alma Lee Loy Bridge.” The bill directs FDOT to erect suitable markers.

Alma Lee Loy, an astute businesswoman born and raised in Vero Beach, Florida, has dedicated much of her professional and personal life to preserving the unique history of Indian River County. She became the first women elected to the Indian River County Commission in 1968, where she served for 12 years, three years as Chairman and three as Vice Chairman. Alma Lee held dozens of civic leadership positions and made contributions through the years including but not limited to serving as president of the Indian River County Chamber of Commerce, acting as a charter member and president of the Downtown Merchants Association and the County’s United Way, and aiding in the expansion of recreational opportunities for Indian River County residents through participation on the Vero Beach Recreation Board. Her efforts have earned her recognition in the form of having a county park and the local chamber of commerce building dedicated in her name. Alma Lee worked tirelessly to ensure the location and building of the 17<sup>th</sup> Street Bridge, the object of this honorary designation.

**Section 4:** Designates the portion of S.W. 23rd Street, in front of James G. Pressly Stadium and 4211 S.W. 23rd Street, located between S.W. 2nd Avenue and Fraternity Row/Drive in Alachua County as “Coach Jimmy Carnes Boulevard.” The bill directs FDOT to erect suitable markers.

Jimmy Carnes, the University of Florida’s track coach from 1964 to 1976, passed away on March 3, 2011 at age 76. Jimmy led the Gators to a 93-3 record with 15 top three finishes in SEC Indoor and Outdoor Championships. He served as an assistant coach for the U.S. Olympic Track and Field Team at the Montreal Games in 1976 and was later selected as the head coach for the 1980 Moscow Games, but President Jimmy Carter decided the U.S. teams would boycott in protest of the Soviet Union’s invasion of Afghanistan. Following his coaching career as a Gator, Jimmy was elected as National Chairman of AAU Men’s Track and Field, served as the first president of The Athletics Congress/USA from 1980-84, helped found the Florida Track Club, served as the Executive Director of the United States Track Coaches Association, was a member of the Board of Trustees of the United States Sports Academy, founded Florida’s Sunshine State Games, and served as Executive Director of the Governor’s Council on Physical Fitness and Sports under Governors Graham and Martinez.

**Section 5:** Designates the portion of State Road 46 in Brevard County from U.S. 1 to the Volusia County line as “Harry T. and Harriette V. Moore Memorial Highway.” The bill directs FDOT to erect suitable markers.

Harry T. and Harriette V. Moore were parents, educators, and leaders of local and national civil rights activists. The Moores organized the first Brevard County Branch of the NAACP and remained instrumental in the fight for equality and justice until their untimely deaths. In 1945, Mr. Moore formed the Florida Progressive Voter's League and became its Executive Director. This organization helped register over 100,000 black voters in the State of Florida.

**Section 6:** Designates the portion of Lejuene Road between East 32nd Street and East 41<sup>st</sup> Street in the City of Hialeah as "Florencio 'Kiko' Pernas Avenue." The bill directs FDOT to erect suitable markers.

Florencio 'Kiko' Pernas, a Hialeah resident for over 30 years, passed away on April 30, 2004. Mr. Pernas was born in Cuba and spent many years fighting against Cuban dictators, becoming a Captain of the revolutionary forces that helped oust Fulgencio Batista. In the early 1960's, Pernas moved to the United States, where he joined the Bay of Pigs Invasion that was engineered to overthrow Fidel Castro. In 1970, Pernas moved to Hialeah, where he married and raised two sons. He worked multiple jobs until the mid-1980's, when he invested in video stores. From this point, Mr. Pernas and his sons worked for themselves, later purchasing investment properties and pawnshops. His two sons still run the family business today.

**Section 7:** Designates the portion of Coral Way between S.W. 32nd Avenue and S.W. 37th Avenue in Miami-Dade County as "Dr. Oscar Elias Biscet Boulevard."

Dr. Oscar Elias Biscet Gonzales was president and founder of the Lawton Foundation for Human Rights, an organization dedicated to the peaceful opposition to the human rights violations of the communist Cuban regime. The Lawton Foundation for Human Rights helped conduct a ten month study documenting unofficial statistical data on abortion techniques and accusing the Cuban National Health System of genocide. The study eventually found its way to the Convention of the Rights of the Child in Geneva, Switzerland. As a leader in many peaceful protests, Dr. Biscet suffered beatings, threats, humiliations, blackmail, as well as a three year sentence at the Cuba Si Prison. After his release, Dr. Biscet spent his 36 days of freedom completing his world-famous Democratic Principles for Cuba and promoting a civic project called "Club for Friends of Human Rights." The Cuban Secret Police detained him on his 36th day of freedom, and he was sentenced, and remains, serving a 25 year term in the Cuban prison system. For his efforts, Dr. Biscet has been awarded a Doctoral Degree in Honoris Causa from Miami Dade College, was named the Honorary President of the Pan American Cuban Medical Convention in Miami, Florida, the Presidential Medal of Freedom, the International Award for Human Rights, and an honorary plaque from the Prime Minister of the Czech Republic.

**Section 8:** Designates the section of County Road 30A between County Road 283 to County Highway 395 as "Charles Modica Sr. Hospitality Way."

Charles Modica, owner of the famous Modica Market and considered a founding father and ambassador of Seaside, Florida, passed away in October of 2010. After opening the Modica Market in the mid 1980's, it quickly became a place for Seaside kids to get their first job experience and a place to visit for anyone traveling to Seaside. Mr. Modica will be remembered

as a kind and helpful individual who aided in the transformation of Seaside into the destination it is today.

**Section 9:** Designates Bridge Number 900076 on U.S. Highway 1/State Road 5 in Monroe County as “Whale Harbor Joe Roth Jr. Bridge.” The bill directs FDOT to erect suitable markers.

Joseph H. Roth Jr., the managing general partner of the Holiday Isle Resort for over 20 years and a key contributor in shaping Islamorada into the resort destination it is today, passed away on June 9<sup>th</sup>, 2010. As a generous philanthropist and successful entrepreneur, Joe served as a member of Board of Directors of TIB Bank for 20 years, a partner and member of the Advisory Board of Noble House Hotels & Resorts, a Board Member of the American Cancer Society, a member of the Upper Keys Rotary Club, a Board Member of Diabetes Research, and was an active supporter of many other charities through the Joe and Lindy Roth Charitable Foundation. For his achievements, Joe received the Grand Marshall of the Upper Keys 4<sup>th</sup> of July Parade award, the 2009 volunteer of the Year award from Plantation Key Elementary School, as well as a proclamation and appreciation from the Homestead-Florida City Chamber of Commerce for the resort's assistance to military troops stationed in the Homestead-Florida City area after Hurricane Andrew.

**Section 10:** Designates the portion of U.S. Highway 19/27A/98/State Road 55 between the Suwannee River Bridge and N.E. 592nd Street/Chavous Road/Kate Green Road in Dixie County as “SP4 Thomas Berry Corbin Memorial Highway.” The bill directs FDOT to erect suitable markers.

Thomas Corbin, born in Old Town Dixie, lived in Cross City, served in the United States Army as a Specialist Fourth Class and was killed in action during the Vietnam War during a mission against the Viet Cong. He was awarded the Silver Star due to his dedication and commitment.

**Section 11:** Designates the portion of U.S. Highway 19/98/State Road 55 between N.E. 592nd Street/Chavous Road/ Kate Green Road and N.E. 170th Street in Dixie County as “U.S. Navy BMC Samuel Calhoun Chavous, Jr., Memorial Highway.” The bill directs FDOT to erect suitable markers.

Samuel Chavous Jr. was born in Cross City and served in the U.S. Navy in the Vietnam War where he was killed in action. For his service, he was awarded the Purple Heart.

**Section 12:** Designates the portion of State Road 24 between County Road 374 and Bridge Number 340053 in Levy County as “Marine Lance Corporal Brian R. Buesing Memorial Highway.” The bill directs FDOT to erect suitable markers.

Lance Corporal Brian Buesing was born and raised in Cedar Key. He enlisted in the Marines and at the age of 21 during Operation Iraqi Freedom, he was killed in action while trying to protect two fellow Marines. For his bravery and dedication, he was awarded the Purple Heart.

**Section 13:** Designates the portion of U.S. Highway 19/98/State Road 55/S. Main Street between N.W. 1st Avenue and S.E. 2nd Avenue in Levy County as “United States Army Sergeant Karl A. Campbell Memorial Highway.” The bill directs FDOT to erect suitable markers.

Army Sergeant Karl Campbell of Chiefland enlisted in the Army in 1995 and served as an infantryman until 2003. He re-enlisted in November 2009. Sergeant Campbell died from wounds suffered when insurgents in Afghanistan attacked his unit with an improvised explosive device. He has been awarded the Bronze Star and the Purple Heart.

**Section 14:** Designates the portion of U.S. Highway 27A/State Road 500/Hathaway Avenue between State Road 24/Thrasher Drive and Town Court in Levy County as “U.S. Army SPC James A. Page Memorial Highway.” The bill directs FDOT to erect suitable markers.

Army Specialist James Page of Bronson died from an improvised explosive device at the age of 23 in Afghanistan on August 31, 2010. He has been awarded the Bronze Star and the Purple Heart.

**Section 15:** Designates the portion of State Road 101/Mayport Road between State Road A1A and Wonderwood Connector in Duval County as “USS Stark Memorial Drive.” The bill directs FDOT to erect suitable markers.

On May 17, 1987, an Iraqi jet fighter fired upon the USS Stark in the Persian Gulf, causing thirty-seven United States sailors to lose their lives and seriously injuring twenty-one others. The USS Stark, a ship deployed on a routine peace-keeping mission from the Mayport navy base in Jacksonville, only survived this unprovoked attack through the determination and heroic actions of its crew.

**Section 16:** Designates the portion of State Road 44 in Lake County between U.S. Highway 441 and State Road 44/East Orange Avenue as “Captain Jim Reynolds, Jr., USAF “Malibu” Road.” The bill directs FDOT to erect suitable markers.

Captain Jim Reynolds Jr., a decorated Air Force Academy graduate, was killed when his F-16 crashed at the Nellis Air Force Base Range on August 10, 1993. Captain Reynolds became a member of the 308th Tactical Fighter Squadron at Homestead AFB, FL, and was later selected to join the Adversary Tactics Division of Red Flag at Nellis AFB, NV. During his career, Captain Reynolds served as an instructor pilot, chief of Squadron Standardization/Evaluation, mission commander, and a member of the Weapons and Tactics Branch. He received many distinctions, including the ATC Commander’s Trophy, winning the low-angle strafe (LAS) and several Top Gun competitions, the Air Force Commendation Medal with one oak leaf cluster, a Combat Readiness Medal, and the National Defense Service Medal.

**Section 17:** Designates the portion of State Road 19 in Putnam County between U.S. 17/State Road 15 and Carriage Drive as “Veterans Memorial Highway” in recognition of military veterans. The bill directs FDOT to erect suitable markers.

**Section 18:** Designates the portion of State Road 513 between Banana River Drive and Eau Gallie Boulevard in Brevard County as “U.S. Army Sergeant Robert Daniel Sanchez Memorial Highway.”

Sergeant Robert Daniel Sanchez of Satellite Beach, Florida enlisted in the United States Army in July of 2004. His Army Ranger Career began with an assignment to B Company, 1st Battalion, 75th Ranger Regiment, where he served as an automatic rifleman and team leader. Sergeant Sanchez was serving his fifth deployment in support of the War on Terror, when he was killed during a combat operation at age 24 in Kandahar Province, Afghanistan. Sergeant Sanchez received the Ranger Tab, Combat Infantryman's Badge, Expert Infantryman's Badge, Parachutist Badge, Army Commendation Medal, Afghanistan Service Medal, and the Army Service Ribbon.

**Section 19:** Designates the portion of State Road A1A between Pinetree Drive and Eau Gallie Boulevard in Brevard County is designated as "U.S. Marine Corps Corporal Dustin Schrage Highway." The bill directs FDOT to erect suitable markers.

Dustin H. Schrage died while swimming across the Euphrates River during a six-person Marines covert operation in Iraq in May of 2004. Marine Corporal Schrage, a Brevard County native with a dream to serve as part of a police SWAT team after the military, was assigned to the 2nd Battalion, 4<sup>th</sup> Marine Regiment, 1<sup>st</sup> Marine Division, I Marine Expeditionary Force.

**Section 20:** Designates the portion of State Road 20/John Sims Parkway between State Road 85 and the Walton County Line in Okaloosa County as "Purple Heart Memorial Highway" in recognition of those wounded in combat. The bill directs FDOT to erect suitable markers.

**Section 21:** Designates the portion of Biscayne Boulevard from N.E. 88<sup>th</sup> Street to N.E. 105<sup>th</sup> Street in Miami Shores Village in Miami-Dade County as "Hugh Anderson Boulevard."

Prominent land developer Hugh Anderson came to Miami in 1910 with the grand plan and vision of providing a wide corridor from downtown Miami to the north. After forming the Shoreline Company in the early 1920's, Anderson planned the construction of the 100 foot corridor, now known as Biscayne Boulevard. Because of his contributions, Mr. Anderson is known as the man who both initiated construction of Biscayne Boulevard and as a founding father of Miami Shores Village.

**Section 22:** Provides an effective date of July 1, 2012, if passed by the Legislature.

#### **IV. Constitutional Issues:**

A. Municipality/County Mandates Restrictions:

None.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

**V. Fiscal Impact Statement:****A. Tax/Fee Issues:**

None.

**B. Private Sector Impact:**

None.

**C. Government Sector Impact:**

Staff estimates the cost to erect road designation markers required under this bill to be at least \$21,000.<sup>1</sup> This is based on the assumption that 42 markers will be erected for twenty-one road designations at a cost of no less than \$500 each. This includes sign fabrication, installation, and maintenance over time. The estimate does not include any additional expenses related to maintenance of traffic, dedication event costs, or replacement necessitated by damage, vandalism, or storm events.

**VI. Technical Deficiencies:**

None.

**VII. Related Issues:**

None.

**VIII. Additional Information:****A. Committee Substitute – Statement of Substantial Changes:**

(Summarizing differences between the Committee Substitute and the prior version of the bill.)

**CS by Transportation Committee on February 7, 2012:**

The committee substitute combines the contents of Senate Bills 1776, 456, 766, 926, and adds multiple designations, many of which passed in CS/CS/SB 922 on the floor on January 24, 2012. The additional designations include “Florencio ‘Kiko’ Pernas Avenue,” “Dr. Oscar Elias Biscet Boulevard,” “Charles Modica Sr. Hospitality Way,” “Whale Harbor Joe Roth Jr. Bridge,” “SP4 810 Thomas Berry Corbin Memorial Highway,” “U.S. Navy BMC Samuel Calhoun Chavous, Jr., Memorial Highway,” “Marine Lance Corporal Brian R. Buesing Memorial Highway,” “United States Army Sergeant Karl A. Campbell Memorial Highway,” “U.S. Army SPC James A. Page Memorial Highway,” “USS Stark Memorial Drive,” “Captain Jim Reynolds, Jr., USAF ‘Malibu’ Road,” “Veterans Memorial Highway,” “U.S. Army Sergeant Robert Daniel Sanchez Memorial Highway,” “U.S. Marine Corps Corporal Dustin Schrage Highway,” “Purple Heart Memorial Highway,” and “Hugh Anderson Boulevard.”

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<sup>1</sup> The Pernas family has requested to pay the costs associated with the “Florencio ‘Kiko’ Pernas Avenue” designation. This number does account for these potential future funds.

B. Amendments:

None.

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This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

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