

By the Committee on Rules

595-01994-12

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1 A bill to be entitled
2 An act relating to the privatization of correctional
3 facilities; creating s. 944.7115, F.S.; requiring that
4 the Department of Corrections privatize the management
5 and operation of certain correctional facilities and
6 assigned correctional units; requiring that the
7 department issue one or more requests for proposals;
8 providing a timeframe for proposals submitted in
9 response to a request for proposals; providing certain
10 cost-saving requirements for a request for proposals;
11 requiring that the department determine the costs
12 incurred for the 2010-2011 fiscal year for each
13 correctional facility and assigned correctional unit
14 according to a specified formula; limiting the costs
15 to be incurred by the state in the second or
16 subsequent contract years; providing that the
17 provisions in a request for proposals which relate to
18 cost savings are not subject to challenge in any
19 protest of the specifications of a request for
20 proposals; requiring that each contractor selected as
21 a result of a request for proposals manage and operate
22 the correctional facilities and all assigned
23 correctional units at certain capacities; requiring
24 that all activities regarding the classification of
25 inmates remain under the department's supervision and
26 direction; requiring that each facility's average
27 daily population and medical and psychological grade
28 population percentages remain unchanged from the
29 average daily population calculated for the 2010-2011

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30 fiscal year; requiring that certain participating
31 accounts associated with the correctional facilities
32 and assigned correctional units continue to be
33 remitted to the General Revenue Fund; providing that
34 certain statutory provisions regarding contractual
35 arrangements with private entities for the operation
36 and maintenance of correctional facilities and the
37 certification of private correctional officers do not
38 apply to a request for proposals or a contract
39 authorized by the act; providing that s. 216.023,
40 F.S., regarding legislative budget requests furnished
41 to the Legislature, does not initially apply to the
42 department with respect to the services required to be
43 privatized under the act; providing requirements for a
44 contract that results from a request for proposals;
45 requiring that the department provide reports to the
46 legislative appropriations committees regarding the
47 performance of each contractor; requiring that the
48 department prepare and submit to the Legislative
49 Budget Commission proposed revisions to its operating
50 budget; requiring that the department enter into a
51 contract with one or more winning bidders after
52 approval by the Legislative Budget Commission;
53 requiring that current employees at each designated
54 correctional facility and assigned correctional unit
55 be given first preference for continued employment;
56 requiring that the department make reasonable efforts
57 for finding job placements for employees who wish to
58 continue to be employed by the state; authorizing the

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59 department to adopt rules; repealing s. 944.719(1),
60 F.S., relating to the adoption of rules by the
61 Department of Corrections regarding contractual
62 arrangements and standards for the operation of
63 correctional facilities by private vendors; providing
64 an effective date.

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66 Be It Enacted by the Legislature of the State of Florida:

67
68 Section 1. Section 944.7115, Florida Statutes, is created
69 to read:

70 944.7115 Department of Corrections; Southern Florida
71 Region; privatization of correctional facilities.-

72 (1) Notwithstanding s. 287.057(1)(b)1., the department
73 shall, through the issuance of one or more requests for
74 proposals, privatize the management and operation of all
75 correctional facilities and assigned correctional units,
76 including prisons, annexes, work camps, road prisons, and work
77 release centers, which are operated by the department in the
78 Southern Florida Region and located in Manatee, Hardee, Indian
79 River, Okeechobee, Highlands, St. Lucie, DeSoto, Sarasota,
80 Charlotte, Glades, Martin, Palm Beach, Hendry, Lee, Collier,
81 Broward, Miami-Dade, and Monroe Counties, excluding any
82 correctional facility or assigned correctional unit that has
83 been closed or scheduled for closure before June 30, 2012.

84 (2) The department shall issue its request for proposals no
85 later than 30 days after the effective date of this act. The
86 department shall require that any proposal submitted in response
87 to a request for proposals be submitted no later than 30 days

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88 after the issuance of the request for proposals.

89 (3) Each request for proposals which is issued by the
90 department must provide that the total cost of a responsive
91 proposal to the department during the first year of the contract
92 must result in actual cost savings to the state of at least 7
93 percent of the costs incurred by the state for the 2010-2011
94 fiscal year for the provision of the services at the
95 correctional facilities and assigned correctional units included
96 in the request for proposals. For each correctional facility and
97 assigned correctional unit included in a request for proposals,
98 the department shall determine the costs incurred by the state
99 for the 2010-2011 fiscal year using the average daily population
100 of each correctional facility and assigned correctional unit
101 during the 2010-2011 fiscal year and the direct and distributed
102 inmate per diem cost for each correctional facility and assigned
103 correctional unit during the 2010-2011 fiscal year, reduced for
104 the 3 percent retirement contribution now required by state
105 employees under chapter 121, by inmate medical costs, and by the
106 department's direct and personnel costs associated with inmate
107 classification. The total costs to be incurred by the state in
108 the second or subsequent years of the contract resulting from
109 the request for proposals may increase by not more than the
110 percentage increase in the Consumer Price Index; however, any
111 such increase is contingent upon appropriation by the
112 Legislature. Notwithstanding s. 120.57(3), the provisions in a
113 request for proposals which relate to the cost savings required
114 under this subsection are not subject to challenge in any
115 protest of the specifications of the request for proposals.

116 (4) Each contractor selected as a result of a request for

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117 proposals must manage and operate each correctional facility and
118 the assigned correctional unit at capacities set forth in s.
119 944.023.

120 (5) All activities regarding the classification of inmates
121 shall remain under the department's supervision and direction as
122 required by law. Each facility's average daily population, as
123 well as medical and psychological grade population percentages,
124 shall remain substantially unchanged from the average daily
125 population calculated for the 2010-2011 fiscal year.

126 (6) Notwithstanding ss. 944.72 and 945.215, funds from
127 canteens, subsistence payments, and any other participating
128 accounts associated with or located at the correctional
129 facilities and all assigned correctional units shall continue to
130 be remitted to the General Revenue Fund.

131 (7) The provisions of s. 944.105(1), (6), and (7) do not
132 apply to any request for proposals or contract authorized by
133 this section. Section 216.023 does not apply to the department
134 with respect to the services required to be privatized under
135 this section until the department is required to submit its
136 legislative budget request for the first fiscal year that begins
137 after the department completely implements the privatization
138 required under this section.

139 (8) Any contract resulting from a request for proposals
140 must:

141 (a) Require compliance with all applicable federal, state,
142 and local laws and all rules adopted by the department.

143 (b) Require actual cost savings to the state of at least 7
144 percent of the costs incurred by the state for the 2010-2011
145 fiscal year for the provision of the required services at the

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146 correctional facilities and assigned correctional units included
147 in the request for proposals.

148 (c) Include specific performance measures and levels of
149 expected performance for the contractor in order to ensure
150 contractor performance and accountability, and require the
151 contractor to provide the department with information concerning
152 each performance measure for each separate correctional facility
153 and assigned correctional unit for each month, calendar quarter,
154 and year during the term of the contract, in the format
155 specified by the department.

156 1. The required performance measures must include, but are
157 not limited to:

158 a. The number of batteries committed by inmates on one or
159 more persons per 1,000 inmates;

160 b. The number of inmates receiving major disciplinary
161 reports per 1,000 inmates;

162 c. The percentage of random inmate drug tests that are
163 negative;

164 d. The percentage of reported criminal incidents
165 investigated by the proper authorities;

166 e. The number of escapes from the secure perimeter of major
167 institutions;

168 f. The percentage of inmates placed in a facility that
169 provides at least one of the inmate's primary program needs;

170 g. The number of transition plans completed for inmates are
171 released from prison;

172 h. The number of release plans completed for inmates are
173 released from prison;

174 i. The percentage of release plans completed for inmates

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- 175 released from prison;
- 176 j. The percentage of inmates who successfully complete drug
177 abuse education or treatment programs;
- 178 k. The number of inmates who are receiving substance abuse
179 services;
- 180 l. The percentage of inmates who complete mandatory
181 literacy programs and who score at or above the 6th grade level
182 on Tests of Adult Basic Education;
- 183 m. The percentage of inmates who successfully complete
184 mandatory literacy programs;
- 185 n. The percentage of inmates who successfully complete
186 education programs for the General Education Development (GED)
187 test preparation;
- 188 o. The percentage of inmates needing special education
189 programs who participate in special education programs in
190 accordance with federal law;
- 191 p. The percentage of inmates who successfully complete
192 vocational education programs;
- 193 q. The average increase in grade level achieved by inmates
194 participating in education programs every 3-month instructional
195 period; and
- 196 r. The percentage of inmates who successfully complete
197 transition, rehabilitation, or support programs without
198 subsequent recommitment to community supervision or prison for
199 24 months after release.
- 200 2. For work release centers, the required performance
201 measures must also include, but are not limited to:
- 202 a. The percent of employment of supervised individuals;
- 203 b. The illegal substance use by supervised individuals;

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204 c. The victim restitution paid by supervised individuals;
205 d. Compliance by supervised individuals without contact
206 orders;
207 e. The number of serious incidents occurring at the
208 facility; and
209 f. The number of absconders.
210 (9) The department shall provide reports to each chair of
211 the legislative appropriations committees regarding the
212 performance of each contractor which include, but are not
213 limited to, information regarding each required performance
214 measure in each contract resulting from the request for
215 proposals for each contractor and for each correctional facility
216 and assigned correctional unit.
217 (10) After the department has issued its notice of intent
218 to award a contract, resolved any bid protests, and concluded
219 negotiation of a contract resulting from the request for
220 proposals, the department must prepare and submit to the
221 Legislative Budget Commission proposed revisions to its
222 operating budget which demonstrate the 7 percent savings
223 required under subsection (3), which must be attained during the
224 first year of the term of the contract.
225 (11) After approval by the Legislative Budget Commission,
226 the department shall enter into a contract with one or more
227 winning bidders.
228 (12) Each current department employee at the designated
229 correctional facility and assigned correctional unit who is
230 affected by the privatization must be given first preference for
231 continued employment by the contractor selected as a result of a
232 request for proposals. The department shall make reasonable

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233 efforts to find suitable job placements for employees who wish
234 to continue to be employed by the state.

235 (13) The department may adopt rules as necessary to
236 administer this section.

237 Section 2. Subsection (1) of section 944.719, Florida
238 Statutes, is repealed.

239 Section 3. This act shall take effect upon becoming a law.