By Senator Storms

	10-00270-12 2012320
1	A bill to be entitled
2	An act relating to background screening; amending s.
3	394.4572, F.S.; providing that mental health personnel
4	working in a facility licensed under ch. 395, F.S.,
5	who work on an intermittent basis for less than 15
6	hours per week of direct, face-to-face contact with
7	patients are exempt from the fingerprinting and
8	screening requirements; providing an exception;
9	amending s. 409.1757, F.S.; adding law enforcement
10	officers who have a good moral character to the list
11	of professionals who are not required to be
12	refingerprinted or rescreened; amending s. 430.0402,
13	F.S.; including volunteers within the definition of
14	the term "direct service provider" for purposes of
15	required background screening; exempting a volunteer
16	who meets certain criteria and a client's relative or
17	spouse from the screening requirement; excepting
18	certain licensed professionals and persons screened as
19	a licensure requirement from further screening under
20	certain circumstances; requiring direct service
21	providers working as of a certain date to be screened
22	within a specified period; providing a phase-in for
23	screening direct service providers; requiring that
24	employers of direct service providers and certain
25	other individuals be rescreened every 5 years unless
26	fingerprints are retained electronically by the
27	Department of Law Enforcement; removing an offense
28	from the list of disqualifying offenses for purposes
29	of background screening; amending s. 435.04, F.S.;

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10-00270-12 2012320 30 requiring vendors who submit fingerprints on behalf of employers to meet specified criteria; requiring that 31 32 fingerprints be retained for any person screened by a 33 certain date; amending s. 435.06, F.S.; authorizing an 34 employer to hire an employee to a position that 35 otherwise requires background screening before the 36 completion of the screening process for the purpose of 37 training the employee; prohibiting the employee from 38 having direct contact with vulnerable persons until the screening process is complete; amending s. 435.07, 39 F.S.; providing that personnel of a qualified entity 40 41 as defined in ch. 943, F.S., may apply for an 42 exemption from screening; amending s. 408.809, F.S.; 43 eliminating a rule that requires the Agency for Health 44 Care Administration to stagger rescreening schedules; 45 providing a rescreening schedule; amending s. 464.203, 46 F.S.; requiring the Board of Nursing to waive 47 background screening requirements for certain certified nursing assistants; requiring the 48 establishment of a statewide interagency workgroup 49 50 relating to statewide background screening procedures 51 and information sharing; providing for membership; 52 requiring the workgroup to submit a report to the 53 Legislature by a specified date; setting forth the topics that, at a minimum, the workgroup must address 54 55 in its work plan; providing an effective date. 56 57 Be It Enacted by the Legislature of the State of Florida: 58

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SB 320

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59	Section 1. Paragraph (d) is added to subsection (1) of
60	section 394.4572, Florida Statutes, to read:
61	394.4572 Screening of mental health personnel
62	(1)
63	(d) Mental health personnel working in a facility licensed
64	under chapter 395 who work on an intermittent basis for less
65	than 15 hours per week of direct, face-to-face contact with
66	patients are exempt from the fingerprinting and screening
67	requirements, except that persons working in a mental health
68	facility where the primary purpose of the facility is the mental
69	health treatment of minors must be fingerprinted and meet
70	screening requirements.
71	Section 2. Section 409.1757, Florida Statutes, is amended
72	to read:
73	409.1757 Persons not required to be refingerprinted or
74	rescreened.—Any provision of law to the contrary
75	notwithstanding, human resource personnel who have been
76	fingerprinted or screened pursuant to chapters 393, 394, 397,
77	402, and this chapter, and teachers who have been fingerprinted
78	pursuant to chapter 1012, and law enforcement officers who meet
79	the requirements of s. 943.13, who have not been unemployed for
80	more than 90 days thereafter, and who under the penalty of
81	perjury attest to the completion of such fingerprinting or
82	screening and to compliance with the provisions of this section
83	and the standards for good moral character as contained in such
84	provisions as ss. 110.1127(3), 393.0655(1), 394.457(6), 397.451,
85	402.305(2), and 409.175(6), <u>and 943.13(7), are</u> shall not be
86	required to be refingerprinted or rescreened in order to comply
87	with any caretaker screening or fingerprinting requirements.

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88	
	Section 3. Section 430.0402, Florida Statutes, is amended
89	to read:
90	430.0402 Screening of direct service providers
91	(1) (a) Level 2 background screening pursuant to chapter 435
92	is required for direct service providers. Background screening
93	includes employment history checks as provided in s. 435.03(1)
94	and local criminal records checks through local law enforcement
95	agencies.
96	(b) For purposes of this section, the term "direct service
97	provider" means a person 18 years of age or older, including a
98	volunteer, who, pursuant to a program to provide services to the
99	elderly, has direct, face-to-face contact with a client while
100	providing services to the client <u>and</u> $rac{\partial \mathbf{r}}{\partial \mathbf{r}}$ has access to the
101	client's living areas or to the client's funds or personal
102	property. The term <u>does not include</u> includes coordinators,
103	managers, and supervisors of residential facilities and
104	volunteers who assist on an intermittent basis for less than 20
105	hours of direct, face-to-face contact with a client per month,
106	individuals who are related by blood to the client, or the
107	<u>client's spouse</u> .
108	(2) Licensed physicians $\underline{\mathrm{or}}_{ au}$ nurses, $\overline{\mathrm{or}}$ other professionals
109	licensed by the Department of Health, or attorneys in good
110	standing with The Florida Bar are not subject to background
111	screening if they are providing a service that is within the
112	scope of their licensed practice.
113	(3) Individuals qualified for employment by the Agency for
114	Health Care Administration pursuant to the agency's background
115	screening standards for licensure or employment contained in s.
116	408.809 are not subject to subsequent or additional Level 2

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117	screening pursuant to chapter 435, or to the unique screening
118	requirements of this section, by virtue of their employment as a
119	direct service provider if they are providing a service that is
120	within the scope of their licensed practice.
121	(4) (3) Refusal on the part of an employer to dismiss a
122	manager, supervisor, or direct service provider who has been
123	found to be in noncompliance with standards of this section
124	shall result in the automatic denial, termination, or revocation
125	of the license or certification, rate agreement, purchase order,
126	or contract, in addition to any other remedies authorized by
127	law.
128	(5) Individuals serving as direct service providers on July
129	31, 2011, must be screened by July 1, 2013. The department may
130	adopt rules to establish a schedule to stagger the
131	implementation of the required screening over a 1-year period,
132	beginning July 1, 2012, through July 1, 2013.
133	(6) An employer of a direct service provider who previously
134	qualified for employment or volunteer work under Level 1
135	screening standards or an individual who is required to be
136	screened according to the Level 2 screening standards contained
137	in chapter 435, pursuant to this section, shall be rescreened
138	every 5 years following the date of his or her last background
139	screening or exemption, unless such individual's fingerprints
140	are continuously retained and monitored by the Department of Law
141	Enforcement in the federal fingerprint retention program
142	according to the procedures specified in s. 943.05.
143	(7) (4) The background screening conducted pursuant to this
144	section must ensure that, in addition to the disqualifying
145	offenses listed in s. 435.04, no person subject to the

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146	provisions of this section has an arrest awaiting final
147	disposition for, has been found guilty of, regardless of
148	adjudication, or entered a plea of nolo contendere or guilty to,
149	or has been adjudicated delinquent and the record has not been
150	sealed or expunged for, any offense prohibited under any of the
151	following provisions of state law or similar law of another
152	jurisdiction:
153	(a) Any authorizing statutes, if the offense was a felony.
154	(a) (b) Section 409.920, relating to Medicaid provider
155	fraud.
156	(b) (c) Section 409.9201, relating to Medicaid fraud.
157	<pre>(c) (d) Section 817.034, relating to fraudulent acts through</pre>
158	mail, wire, radio, electromagnetic, photoelectronic, or
159	photooptical systems.
160	(d) (e) Section 817.234, relating to false and fraudulent
161	insurance claims.
162	(e)(f) Section 817.505, relating to patient brokering.
163	(f)(g) Section 817.568, relating to criminal use of
164	personal identification information.
165	(g)(h) Section 817.60, relating to obtaining a credit card
166	through fraudulent means.
167	(h)(i) Section 817.61, relating to fraudulent use of credit
168	cards, if the offense was a felony.
169	(i)(j) Section 831.01, relating to forgery.
170	(j)(k) Section 831.02, relating to uttering forged
171	instruments.
172	(k) (1) Section 831.07, relating to forging bank bills,
173	checks, drafts, or promissory notes.
174	(1) (m) Section 831.09, relating to uttering forged bank

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175	bills, checks, drafts, or promissory notes.
176	Section 4. Paragraph (e) is added to subsection (1) of
177	section 435.04, Florida Statutes, and subsection (4) is added to
178	that section, to read:
179	435.04 Level 2 screening standards
180	(1)
181	(e) Vendors who submit fingerprints on behalf of employers
182	must:
183	1. Use technology that is compliant with systems used by
184	the Department of Law Enforcement; and
185	2. Have the ability to communicate electronically with the
186	state agency accepting screening results from the Department of
187	Law Enforcement.
188	(4) Fingerprints required for screening under this section
189	shall be retained for any person who is screened on or after
190	July 1, 2014.
191	Section 5. Paragraph (d) is added to subsection (2) of
192	section 435.06, Florida Statutes, to read:
193	435.06 Exclusion from employment
194	(2)
195	(d) An employer may hire an employee to a position that
196	requires background screening before the employee completes the
197	screening process for training and orientation purposes.
198	However, the employee may not have direct contact with
199	vulnerable persons until the screening process is completed and
200	the employee demonstrates that he or she exhibits no behaviors
201	that warrant the denial or termination of employment.
202	Section 6. Subsection (6) is added to section 435.07,
203	Florida Statutes, to read:

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204	435.07 Exemptions from disqualificationUnless otherwise
205	provided by law, the provisions of this section apply to
206	exemptions from disqualification for disqualifying offenses
207	revealed pursuant to background screenings required under this
208	chapter, regardless of whether those disqualifying offenses are
209	listed in this chapter or other laws.
210	(6) Personnel of a qualified entity as described in s.
211	943.0542, who are required to be screened pursuant to s. 435.04,
212	may apply for an exemption pursuant to this chapter.
213	Section 7. Section 408.809, Florida Statutes, is amended to
214	read:
215	408.809 Background screening; prohibited offenses
216	(1) Level 2 background screening pursuant to chapter 435
217	must be conducted through the agency on each of the following
218	persons, who are considered employees for the purposes of
219	conducting screening under chapter 435:
220	(a) The licensee, if an individual.
221	(b) The administrator or a similarly titled person who is
222	responsible for the day-to-day operation of the provider.
223	(c) The financial officer or similarly titled individual
224	who is responsible for the financial operation of the licensee
225	or provider.
226	(d) Any person who is a controlling interest if the agency
227	has reason to believe that such person has been convicted of any
228	offense prohibited by s. 435.04. For each controlling interest
229	who has been convicted of any such offense, the licensee shall
230	submit to the agency a description and explanation of the
231	conviction at the time of license application.
232	(e) Any person, as required by authorizing statutes,

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233 seeking employment with a licensee or provider who is expected 234 to, or whose responsibilities may require him or her to, provide 235 personal care or services directly to clients or have access to 236 client funds, personal property, or living areas; and any 237 person, as required by authorizing statutes, contracting with a licensee or provider whose responsibilities require him or her 238 239 to provide personal care or personal services directly to 240 clients. Evidence of contractor screening may be retained by the contractor's employer or the licensee. 241

242 (2) Every 5 years following his or her licensure, 243 employment, or entry into a contract in a capacity that under subsection (1) would require level 2 background screening under 244 245 chapter 435, each such person must submit to level 2 background 246 rescreening as a condition of retaining such license or 247 continuing in such employment or contractual status. For any 248 such rescreening, the agency shall request the Department of Law 249 Enforcement to forward the person's fingerprints to the Federal 250 Bureau of Investigation for a national criminal history record 251 check. If the fingerprints of such a person are not retained by 252 the Department of Law Enforcement under s. 943.05(2)(q), the person must file a complete set of fingerprints with the agency 253 254 and the agency shall forward the fingerprints to the Department of Law Enforcement for state processing, and the Department of 255 256 Law Enforcement shall forward the fingerprints to the Federal 257 Bureau of Investigation for a national criminal history record 258 check. The fingerprints may be retained by the Department of Law 259 Enforcement under s. 943.05(2)(q). The cost of the state and 260 national criminal history records checks required by level 2 261 screening may be borne by the licensee or the person

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262 fingerprinted. Proof of compliance with level 2 screening 263 standards submitted within the previous 5 years to meet any 264 provider or professional licensure requirements of the agency, 265 the Department of Health, the Agency for Persons with Disabilities, the Department of Children and Family Services, or 266 267 the Department of Financial Services for an applicant for a 268 certificate of authority or provisional certificate of authority 269 to operate a continuing care retirement community under chapter 270 651 satisfies the requirements of this section if the person 271 subject to screening has not been unemployed for more than 90 days and such proof is accompanied, under penalty of perjury, by 272 an affidavit of compliance with the provisions of chapter 435 273 and this section using forms provided by the agency. 274

275 (3) All fingerprints must be provided in electronic format. 276 Screening results shall be reviewed by the agency with respect 277 to the offenses specified in s. 435.04 and this section, and the 278 qualifying or disqualifying status of the person named in the 279 request shall be maintained in a database. The qualifying or 280 disqualifying status of the person named in the request shall be 281 posted on a secure website for retrieval by the licensee or 282 designated agent on the licensee's behalf.

283 (4) In addition to the offenses listed in s. 435.04, all 284 persons required to undergo background screening pursuant to this part or authorizing statutes must not have an arrest 285 286 awaiting final disposition for, must not have been found quilty 287 of, regardless of adjudication, or entered a plea of nolo 288 contendere or guilty to, and must not have been adjudicated 289 delinquent and the record not have been sealed or expunged for 290 any of the following offenses or any similar offense of another

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291	jurisdiction:
292	(a) Any authorizing statutes, if the offense was a felony.
293	(b) This chapter, if the offense was a felony.
294	(c) Section 409.920, relating to Medicaid provider fraud.
295	(d) Section 409.9201, relating to Medicaid fraud.
296	(e) Section 741.28, relating to domestic violence.
297	(f) Section 817.034, relating to fraudulent acts through
298	mail, wire, radio, electromagnetic, photoelectronic, or
299	photooptical systems.
300	(g) Section 817.234, relating to false and fraudulent
301	insurance claims.
302	(h) Section 817.505, relating to patient brokering.
303	(i) Section 817.568, relating to criminal use of personal
304	identification information.
305	(j) Section 817.60, relating to obtaining a credit card
306	through fraudulent means.
307	(k) Section 817.61, relating to fraudulent use of credit
308	cards, if the offense was a felony.
309	(1) Section 831.01, relating to forgery.
310	(m) Section 831.02, relating to uttering forged
311	instruments.
312	(n) Section 831.07, relating to forging bank bills, checks,
313	drafts, or promissory notes.
314	(o) Section 831.09, relating to uttering forged bank bills,
315	checks, drafts, or promissory notes.
316	(p) Section 831.30, relating to fraud in obtaining
317	medicinal drugs.
318	(q) Section 831.31, relating to the sale, manufacture,
319	delivery, or possession with the intent to sell, manufacture, or

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10-00270-122012320_320deliver any counterfeit controlled substance, if the offense was321a felony.

322 (5) A person who serves as a controlling interest of, is 323 employed by, or contracts with a licensee on July 31, 2010, who 324 has been screened and qualified according to standards specified in s. 435.03 or s. 435.04 must be rescreened by July 31, 2015 in 325 326 compliance with the following schedule. The agency may adopt 327 rules to establish a schedule to stagger the implementation of 328 the required rescreening over the 5-year period, beginning July 329 31, 2010, through July 31, 2015. If, upon rescreening, such 330 person has a disqualifying offense that was not a disqualifying 331 offense at the time of the last screening, but is a current 332 disqualifying offense and was committed before the last 333 screening, he or she may apply for an exemption from the 334 appropriate licensing agency and, if agreed to by the employer, 335 may continue to perform his or her duties until the licensing 336 agency renders a decision on the application for exemption if 337 the person is eligible to apply for an exemption and the 338 exemption request is received by the agency within 30 days after 339 receipt of the rescreening results by the person. The 340 rescreening schedule shall be:

341 (a) Individuals for whom the last screening was conducted 342 on or before December 31, 2004, must be rescreened by July 31, 343 2014.

344 (b) Individuals for whom the last screening conducted was 345 between January 1, 2005, and December 31, 2008, must be 346 rescreened by July 31, 2015.

347 (c) Individuals for whom the last screening conducted was
348 between January 1, 2009, through July 31, 2011, must be

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349 rescreened by July 31, 2016.

350 <u>(6) (5)</u> The costs associated with obtaining the required 351 screening must be borne by the licensee or the person subject to 352 screening. Licensees may reimburse persons for these costs. The 353 Department of Law Enforcement shall charge the agency for 354 screening pursuant to s. 943.053(3). The agency shall establish a schedule of fees to cover the costs of screening.

356 (7) (a) As provided in chapter 435, the agency may grant 357 an exemption from disqualification to a person who is subject to 358 this section and who:

359 1. Does not have an active professional license or360 certification from the Department of Health; or

361 2. Has an active professional license or certification from 362 the Department of Health but is not providing a service within 363 the scope of that license or certification.

364 (b) As provided in chapter 435, the appropriate regulatory 365 board within the Department of Health, or the department itself 366 if there is no board, may grant an exemption from 367 disqualification to a person who is subject to this section and 368 who has received a professional license or certification from the Department of Health or a regulatory board within that 369 department and that person is providing a service within the 370 scope of his or her licensed or certified practice. 371

372 <u>(8) (7)</u> The agency and the Department of Health may adopt 373 rules pursuant to ss. 120.536(1) and 120.54 to implement this 374 section, chapter 435, and authorizing statutes requiring 375 background screening and to implement and adopt criteria 376 relating to retaining fingerprints pursuant to s. 943.05(2). 377 (9) (8) There is no unemployment compensation or other

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378	monetary liability on the part of, and no cause of action for
379	damages arising against, an employer that, upon notice of a
380	disqualifying offense listed under chapter 435 or this section,
381	terminates the person against whom the report was issued,
382	whether or not that person has filed for an exemption with the
383	Department of Health or the agency.
384	Section 8. Subsection (1) of section 464.203, Florida
385	Statutes, is amended to read:
386	464.203 Certified nursing assistants; certification
387	requirement
388	(1) The board shall issue a certificate to practice as a
389	certified nursing assistant to any person who demonstrates a
390	minimum competency to read and write and successfully passes the
391	required background screening pursuant to s. 400.215. If the
392	person has successfully passed the required background screening
393	pursuant to s. 400.215 or s. 408.809 within 90 days before
394	applying for a certificate to practice, the board shall waive
395	the requirement that the applicant successfully pass an
396	additional background screening pursuant to s. 400.215. The
397	person must also meet and meets one of the following
398	requirements:
399	(a) Has successfully completed an approved training program
400	and achieved a minimum score, established by rule of the board,
401	on the nursing assistant competency examination, which consists

404 approved by the department.

402 403

(b) Has achieved a minimum score, established by rule ofthe board, on the nursing assistant competency examination,

by the board and administered at a site and by personnel

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of a written portion and skills-demonstration portion approved

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407	which consists of a written portion and skills-demonstration
408	portion, approved by the board and administered at a site and by
409	personnel approved by the department and:
410	1. Has a high school diploma, or its equivalent; or
411	2. Is at least 18 years of age.
412	(c) Is currently certified in another state; is listed on
413	that state's certified nursing assistant registry; and has not
414	been found to have committed abuse, neglect, or exploitation in
415	that state.
416	(d) Has completed the curriculum developed by the
417	Department of Education and achieved a minimum score,
418	established by rule of the board, on the nursing assistant
419	competency examination, which consists of a written portion and
420	skills-demonstration portion, approved by the board and
421	administered at a site and by personnel approved by the
422	department.
423	Section 9. The Department of Children and Family Services,
424	the Agency for Health Care Administration, the Department of
425	Elderly Affairs, the Department of Health, the Agency for
426	Persons with Disabilities, the Department of Juvenile Justice,
427	and the Department of Law Enforcement shall create a statewide
428	interagency background screening workgroup for the purpose of
429	developing a work plan for implementing a statewide system for
430	streamlining background screening processes and sharing
431	background screening information.
432	(1) The interagency workgroup shall be coordinated through
433	the Agency for Health Care Administration and shall include
434	representatives from each of the state agencies required to
435	create the workgroup.

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436	(2) The interagency workgroup shall submit a work plan for
437	implementing a streamlined background screening system to the
438	President of the Senate and the Speaker of the House of
439	Representatives by November 1, 2012.
440	(3) The interagency workgroup work plan shall, at a
441	minimum, address the following:
442	(a) The feasibility of creating a single statewide database
443	that is accessible by all agencies participating on the
444	workgroup.
445	(b) The feasibility of collocating or consolidating current
446	screening processes.
447	(c) Standardized screening criteria.
448	(d) Consistent criminal history information.
449	(e) Centralized exemptions.
450	(f) State and national retention of prints.
451	(g) National rescreens.
452	(h) Responsibility for retained prints and resubmission.
453	(i) Access to information.
454	(j) Fees.
455	(k) Screening turnaround time.
456	(1) The need for cooperative agreements among agencies that
457	may access information.
458	(m) Legal considerations and the need for legislative
459	action necessary for accessing information by participating
460	agencies.
461	(n) Guidelines for how the information shall be accessed,
462	used, and disseminated.
463	(o) The organizational level at which information may be
464	accessed and shared.

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465	(p) The specific information to be maintained and shared
466	through the system.
467	(q) Registration of employee information regarding the
468	employment status of persons screened, including date of hire
469	and date of separation, to facilitate notifications of arrests
470	and dispositions to the appropriate provider.
471	(r) The costs of implementing the streamlined system to the
472	state, employers, employees, and volunteers.
473	Section 10. This act shall take effect July 1, 2012.