2012

1	A bill to be entitled
2	An act relating to repealing budget provisions;
3	amending s. 216.023, F.S.; deleting certain budget
4	summary requirements; amending ss. 216.013 and
5	489.145, F.S.; conforming cross-references; providing
6	an effective date.
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8	Be It Enacted by the Legislature of the State of Florida:
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10	Section 1. Subsection (4) of section 216.023, Florida
11	Statutes, is amended to read:
12	216.023 Legislative budget requests to be furnished to
13	Legislature by agencies
14	(4) <del>(a)</del> The legislative budget request must contain for
15	each program:
16	<u>(a)</u> The constitutional or statutory authority for a
17	program, a brief purpose statement, and approved program
18	components.
19	(b) <sup>2.</sup> Information on expenditures for 3 fiscal years
20	(actual prior-year expenditures, current-year estimated
21	expenditures, and agency budget requested expenditures for the
22	next fiscal year) by appropriation category.
23	(c) $3$ . Details on trust funds and fees.
24	(d)4. The total number of positions (authorized, fixed,
25	and requested).
26	(e) 5. An issue narrative describing and justifying changes
27	in amounts and positions requested for current and proposed
28	programs for the next fiscal year.
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(f) 6. Information resource requests.

30 (g) 7. Supporting information, including applicable cost-31 benefit analyses, business case analyses, performance 32 contracting procedures, service comparisons, and impacts on 33 performance standards for any request to outsource or privatize 34 agency functions. The cost-benefit and business case analyses 35 must include an assessment of the impact on each affected 36 activity from those identified in accordance with paragraph (b). 37 Performance standards must include standards for each affected 38 activity and be expressed in terms of the associated unit of 39 activity.

(h)\$. An evaluation of any major outsourcing and 40 privatization initiatives undertaken during the last 5 fiscal 41 42 years having aggregate expenditures exceeding \$10 million during the term of the contract. The evaluation shall include an 43 44 assessment of contractor performance, a comparison of anticipated service levels to actual service levels, and a 45 comparison of estimated savings to actual savings achieved. 46 47 Consolidated reports issued by the Department of Management Services may be used to satisfy this requirement. 48

49 <u>(i)</u>9. Supporting information for any proposed consolidated 50 financing of deferred-payment commodity contracts including 51 guaranteed energy performance savings contracts. Supporting 52 information must also include narrative describing and 53 justifying the need, baseline for current costs, estimated cost 54 savings, projected equipment purchases, estimated contract 55 costs, and return on investment calculation.

56 (j) 10. For projects that exceed \$10 million in total cost,

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57 the statutory reference of the existing policy or the proposed 58 substantive policy that establishes and defines the project's governance structure, planned scope, main business objectives 59 that must be achieved, and estimated completion timeframes. 60 61 Information technology budget requests for the continuance of 62 existing hardware and software maintenance agreements, renewal 63 of existing software licensing agreements, or the replacement of 64 desktop units with new technology that is similar to the 65 technology currently in use are exempt from this requirement.

66 (b) It is the intent of the Legislature that total 67 accountability measures, including unit-cost data, serve not only as a budgeting tool but also as a policymaking tool and an 68 accountability tool. Therefore, each state agency and the 69 70 judicial branch must submit a summary of information for the 71 preceding year in accordance with the legislative budget 72 instructions. Each summary must provide a one-page overview and 73 must contain:

74 1. The final budget for the agency and the judicial
75 branch.

76 2. Total funds from the General Appropriations Act. 77 3. Adjustments to the General Appropriations Act. 78 The line-item listings of all activities. 4. 79 The number of activity units performed or accomplished. 5. 80 6. Total expenditures for each activity, including amounts 81 paid to contractors and subordinate entities. Expenditures related to administrative activities not aligned with output 82 83 measures must consistently be allocated to activities with 84 output measures prior to computing unit costs.

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85 7. The cost per unit for each activity, including the 86 costs allocated to contractors and subordinate entities. 87 8. The total amount of reversions and pass-through 88 expenditures omitted from unit-cost calculations. 89 90 At the regular session immediately following the submission of 91 the agency unit cost summary, the Legislature shall reduce in 92 the General Appropriations Act for the ensuing fiscal year, by 93 an amount equal to at least 10 percent of the allocation for the 94 fiscal year preceding the current fiscal year, the funding of 95 each state agency that fails to submit the report required under 96 this paragraph. Section 2. Paragraph (h) of subsection (1) of section 97 98 216.013, Florida Statutes, is amended to read: 99 216.013 Long-range program plan.-State agencies and the 100 judicial branch shall develop long-range program plans to 101 achieve state goals using an interagency planning process that 102 includes the development of integrated agency program service 103 outcomes. The plans shall be policy based, priority driven, 104 accountable, and developed through careful examination and 105 justification of all agency and judicial branch programs. 106 Long-range program plans shall provide the framework (1)107 for the development of budget requests and shall identify or 108 update: 109 Legislatively approved output and outcome performance (h) measures. Each performance measure must identify the associated 110 activity contributing to the measure from those identified in 111 accordance with s. 216.023(4)(b). 112 Page 4 of 6

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Section 3. Paragraph (a) of subsection (6) of section 489.145, Florida Statutes, is amended to read:

115 489.145 Guaranteed energy, water, and wastewater 116 performance savings contracting.-

117 PROGRAM ADMINISTRATION AND CONTRACT REVIEW.-The (6) Department of Management Services, with the assistance of the 118 119 Office of the Chief Financial Officer, shall, within available resources, provide technical content assistance to state 120 121 agencies contracting for energy, water, and wastewater 122 efficiency and conservation measures and engage in other 123 activities considered appropriate by the department for 124 promoting and facilitating guaranteed energy, water, and 125 wastewater performance contracting by state agencies. The 126 Department of Management Services shall review the investment-127 grade audit for each proposed project and certify that the cost 128 savings are appropriate and sufficient for the term of the 129 contract. The Office of the Chief Financial Officer, with the 130 assistance of the Department of Management Services, shall, 131 within available resources, develop model contractual and 132 related documents for use by state agencies. Prior to entering 133 into a guaranteed energy, water, and wastewater performance 134 savings contract, any contract or lease for third-party 135 financing, or any combination of such contracts, a state agency 136 shall submit such proposed contract or lease to the Office of the Chief Financial Officer for review and approval. A proposed 137 contract or lease shall include: 138

(a) Supporting information required by <u>s. 216.023(4)(i)</u> <del>s.</del>
140 216.023(4)(a)9. in ss. 287.063(5) and 287.064(11). For contracts
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141 approved under this section, the criteria may, at a minimum, 142 include the specification of a benchmark cost of capital and 143 minimum real rate of return on energy, water, or wastewater 144 savings against which proposals shall be evaluated.

146 The Office of the Chief Financial Officer shall not approve any 147 contract submitted under this section from a state agency that 148 does not meet the requirements of this section.

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Section 4. This act shall take effect July 1, 2012.

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