

1                   A bill to be entitled  
2           An act relating to growth management; amending s.  
3           163.3167, F.S.; authorizing a local government to  
4           retain certain charter provisions that were in effect  
5           as of a specified date and that relate to an  
6           initiative or referendum process; amending s.  
7           163.3174, F.S.; requiring a local land planning agency  
8           to periodically evaluate and appraise a comprehensive  
9           plan; amending s. 163.3175, F.S.; clarifying and  
10          revising procedures related to the exchange of  
11          information between military installations and local  
12          governments under the act; amending s. 163.3177, F.S.;  
13          requiring estimates and projections of comprehensive  
14          plans to be based upon publications by the Office of  
15          Economic and Demographic Research; providing criteria  
16          for population projections; revising the housing and  
17          intergovernmental coordination elements of  
18          comprehensive plans; amending s. 163.31777, F.S.;  
19          exempting certain municipalities from public schools  
20          interlocal-agreement requirements; providing  
21          requirements for municipalities meeting the exemption  
22          criteria; amending s. 163.3178, F.S.; replacing a  
23          reference to the Department of Community Affairs with  
24          the state land planning agency; deleting provisions  
25          relating to the Coastal Resources Interagency  
26          Management Committee; amending s. 163.3180, F.S.,  
27          relating to concurrency; revising and providing  
28          requirements relating to public facilities and

29 | services, public education facilities, and local  
30 | school concurrency system requirements; deleting  
31 | provisions excluding a municipality that is not a  
32 | signatory to a certain interlocal agreement from  
33 | participating in a school concurrency system; amending  
34 | s. 163.3184, F.S.; revising provisions relating to the  
35 | expedited state review process for adoption of  
36 | comprehensive plan amendments; clarifying the time in  
37 | which a local government must transmit an amendment to  
38 | a comprehensive plan and supporting data and analyses  
39 | to the reviewing agencies; revising the deadlines in  
40 | administrative challenges to comprehensive plans and  
41 | plan amendments for the entry of final orders and  
42 | referrals of recommended orders; specifying a deadline  
43 | for the state land planning agency to issue a notice  
44 | of intent after receiving a complete comprehensive  
45 | plan or plan amendment adopted pursuant to a  
46 | compliance agreement; amending s. 163.3191, F.S.;  
47 | conforming a cross-reference to changes made by the  
48 | act; amending s. 163.3245, F.S.; deleting an obsolete  
49 | cross-reference; deleting a reporting requirement  
50 | relating to optional sector plans; amending s.  
51 | 186.002, F.S.; deleting a requirement for the Governor  
52 | to consider certain evaluation and appraisal reports  
53 | in preparing certain plans and amendments; amending s.  
54 | 186.007, F.S.; deleting a requirement for the Governor  
55 | to consider certain evaluation and appraisal reports  
56 | when reviewing the state comprehensive plan; amending

57 s. 186.508, F.S.; requiring regional planning councils  
58 to coordinate implementation of the strategic regional  
59 policy plans with the evaluation and appraisal  
60 process; amending s. 189.415, F.S.; requiring an  
61 independent special district to update its public  
62 facilities report every 7 years and at least 12 months  
63 before the submission date of the evaluation and  
64 appraisal notification letter; requiring the  
65 Department of Economic Opportunity to post a schedule  
66 of the due dates for public facilities reports and  
67 updates that independent special districts must  
68 provide to local governments; amending s. 288.975,  
69 F.S.; deleting a provision exempting local government  
70 plan amendments necessary to initially adopt the  
71 military base reuse plan from a limitation on the  
72 frequency of plan amendments; amending s. 380.06,  
73 F.S.; correcting cross-references; amending s.  
74 380.115, F.S.; subjecting certain developments exempt  
75 from or no longer required to undergo development-of-  
76 regional-impact review to certain procedures; amending  
77 s. 1013.33, F.S.; deleting redundant requirements for  
78 interlocal agreements relating to public education  
79 facilities; revising cross-references to conform to  
80 changes made by the act; amending s. 1013.35, F.S.;  
81 revising a cross-reference to conform to changes made  
82 by the act; amending s. 1013.351, F.S.; deleting  
83 redundant requirements for the submission of certain  
84 interlocal agreements with the Office of Educational

85 Facilities and the state land planning agency and for  
 86 review of the interlocal agreement by the office and  
 87 the agency; amending s. 1013.36, F.S.; deleting an  
 88 obsolete cross-reference; providing an effective date.

89

90 Be It Enacted by the Legislature of the State of Florida:

91

92 Section 1. Subsection (8) of section 163.3167, Florida  
 93 Statutes, is amended to read:

94 163.3167 Scope of act.—

95 (8) An initiative or referendum process in regard to any  
 96 development order or in regard to any local comprehensive plan  
 97 amendment or map amendment is prohibited. However, any local  
 98 government charter provision that was in effect as of June 1,  
 99 2011, for an initiative or referendum process in regard to  
 100 development orders or in regard to local comprehensive plan  
 101 amendments or map amendments may be retained and implemented.

102 Section 2. Paragraph (b) of subsection (4) of section  
 103 163.3174, Florida Statutes, is amended to read:

104 163.3174 Local planning agency.—

105 (4) The local planning agency shall have the general  
 106 responsibility for the conduct of the comprehensive planning  
 107 program. Specifically, the local planning agency shall:

108 (b) Monitor and oversee the effectiveness and status of  
 109 the comprehensive plan and recommend to the governing body such  
 110 changes in the comprehensive plan as may from time to time be  
 111 required, including the periodic evaluation and appraisal of the  
 112 comprehensive plan ~~preparation of the periodic reports~~ required

CS/HB 7081

2012

113 by s. 163.3191.

114 Section 3. Subsections (5) and (6) of section 163.3175,  
115 Florida Statutes, are amended to read:

116 163.3175 Legislative findings on compatibility of  
117 development with military installations; exchange of information  
118 between local governments and military installations.—

119 (5) The commanding officer or his or her designee may  
120 provide advisory comments to the affected local government on  
121 the impact such proposed changes may have on the mission of the  
122 military installation. Such advisory comments shall be based on  
123 appropriate data and analyses provided with the comments and may  
124 include:

125 (a) If the installation has an airfield, whether such  
126 proposed changes will be incompatible with the safety and noise  
127 standards contained in the Air Installation Compatible Use Zone  
128 (AICUZ) adopted by the military installation for that airfield;

129 (b) Whether such changes are incompatible with the  
130 Installation Environmental Noise Management Program (IENMP) of  
131 the United States Army;

132 (c) Whether such changes are incompatible with the  
133 findings of a Joint Land Use Study (JLUS) for the area if one  
134 has been completed; and

135 (d) Whether the military installation's mission will be  
136 adversely affected by the proposed actions of the county or  
137 affected local government.

138

139 The commanding officer's comments, underlying studies, and  
140 reports shall be considered by the local government in the same

141 manner as the comments received from other reviewing agencies  
 142 pursuant to s. 163.3184 ~~are not binding on the local government.~~

143 (6) The affected local government shall take into  
 144 consideration any comments and accompanying data and analyses  
 145 provided by the commanding officer or his or her designee  
 146 pursuant to subsection (4) as they relate to the strategic  
 147 mission of the base, public safety, and the economic vitality  
 148 associated with the base's operations, while also respecting and  
 149 ~~must also be sensitive to~~ private property rights and not being  
 150 ~~be~~ unduly restrictive on those rights. The affected local  
 151 government shall forward a copy of any comments regarding  
 152 comprehensive plan amendments to the state land planning agency.

153 Section 4. Paragraph (f) of subsection (1) and paragraphs  
 154 (a), (f), and (h) of subsection (6) of section 163.3177, Florida  
 155 Statutes, are amended to read:

156 163.3177 Required and optional elements of comprehensive  
 157 plan; studies and surveys.—

158 (1) The comprehensive plan shall provide the principles,  
 159 guidelines, standards, and strategies for the orderly and  
 160 balanced future economic, social, physical, environmental, and  
 161 fiscal development of the area that reflects community  
 162 commitments to implement the plan and its elements. These  
 163 principles and strategies shall guide future decisions in a  
 164 consistent manner and shall contain programs and activities to  
 165 ensure comprehensive plans are implemented. The sections of the  
 166 comprehensive plan containing the principles and strategies,  
 167 generally provided as goals, objectives, and policies, shall  
 168 describe how the local government's programs, activities, and

169 land development regulations will be initiated, modified, or  
170 continued to implement the comprehensive plan in a consistent  
171 manner. It is not the intent of this part to require the  
172 inclusion of implementing regulations in the comprehensive plan  
173 but rather to require identification of those programs,  
174 activities, and land development regulations that will be part  
175 of the strategy for implementing the comprehensive plan and the  
176 principles that describe how the programs, activities, and land  
177 development regulations will be carried out. The plan shall  
178 establish meaningful and predictable standards for the use and  
179 development of land and provide meaningful guidelines for the  
180 content of more detailed land development and use regulations.

181 (f) All mandatory and optional elements of the  
182 comprehensive plan and plan amendments shall be based upon  
183 relevant and appropriate data and an analysis by the local  
184 government that may include, but not be limited to, surveys,  
185 studies, community goals and vision, and other data available at  
186 the time of adoption of the comprehensive plan or plan  
187 amendment. To be based on data means to react to it in an  
188 appropriate way and to the extent necessary indicated by the  
189 data available on that particular subject at the time of  
190 adoption of the plan or plan amendment at issue.

191 1. Surveys, studies, and data utilized in the preparation  
192 of the comprehensive plan may not be deemed a part of the  
193 comprehensive plan unless adopted as a part of it. Copies of  
194 such studies, surveys, data, and supporting documents for  
195 proposed plans and plan amendments shall be made available for  
196 public inspection, and copies of such plans shall be made

CS/HB 7081

2012

197 available to the public upon payment of reasonable charges for  
198 reproduction. Support data or summaries are not subject to the  
199 compliance review process, but the comprehensive plan must be  
200 clearly based on appropriate data. Support data or summaries may  
201 be used to aid in the determination of compliance and  
202 consistency.

203 2. Data must be taken from professionally accepted  
204 sources. The application of a methodology utilized in data  
205 collection or whether a particular methodology is professionally  
206 accepted may be evaluated. However, the evaluation may not  
207 include whether one accepted methodology is better than another.  
208 Original data collection by local governments is not required.  
209 However, local governments may use original data so long as  
210 methodologies are professionally accepted.

211 3. The comprehensive plan shall be based upon permanent  
212 and seasonal population estimates and projections, which shall  
213 either be those published ~~provided~~ by the Office of Economic and  
214 Demographic Research ~~University of Florida's Bureau of Economic~~  
215 ~~and Business Research~~ or generated by the local government based  
216 upon a professionally acceptable methodology. The plan must be  
217 based on at least the minimum amount of land required to  
218 accommodate the medium projections as published by the Office of  
219 Economic and Demographic Research ~~of the University of Florida's~~  
220 ~~Bureau of Economic and Business Research~~ for at least a 10-year  
221 planning period unless otherwise limited under s. 380.05,  
222 including related rules of the Administration Commission. Absent  
223 physical limitations on population growth, population  
224 projections for each municipality, and the unincorporated area



225 within a county must, at a minimum, be reflective of each area's  
 226 proportional share of the total county population and the total  
 227 county population growth.

228 (6) In addition to the requirements of subsections (1)-  
 229 (5), the comprehensive plan shall include the following  
 230 elements:

231 (a) A future land use plan element designating proposed  
 232 future general distribution, location, and extent of the uses of  
 233 land for residential uses, commercial uses, industry,  
 234 agriculture, recreation, conservation, education, public  
 235 facilities, and other categories of the public and private uses  
 236 of land. The approximate acreage and the general range of  
 237 density or intensity of use shall be provided for the gross land  
 238 area included in each existing land use category. The element  
 239 shall establish the long-term end toward which land use programs  
 240 and activities are ultimately directed.

241 1. Each future land use category must be defined in terms  
 242 of uses included, and must include standards to be followed in  
 243 the control and distribution of population densities and  
 244 building and structure intensities. The proposed distribution,  
 245 location, and extent of the various categories of land use shall  
 246 be shown on a land use map or map series which shall be  
 247 supplemented by goals, policies, and measurable objectives.

248 2. The future land use plan and plan amendments shall be  
 249 based upon surveys, studies, and data regarding the area, as  
 250 applicable, including:

251 a. The amount of land required to accommodate anticipated  
 252 growth.

253           b. The projected permanent and seasonal population of the  
254 area.

255           c. The character of undeveloped land.

256           d. The availability of water supplies, public facilities,  
257 and services.

258           e. The need for redevelopment, including the renewal of  
259 blighted areas and the elimination of nonconforming uses which  
260 are inconsistent with the character of the community.

261           f. The compatibility of uses on lands adjacent to or  
262 closely proximate to military installations.

263           g. The compatibility of uses on lands adjacent to an  
264 airport as defined in s. 330.35 and consistent with s. 333.02.

265           h. The discouragement of urban sprawl.

266           i. The need for job creation, capital investment, and  
267 economic development that will strengthen and diversify the  
268 community's economy.

269           j. The need to modify land uses and development patterns  
270 within antiquated subdivisions.

271           3. The future land use plan element shall include criteria  
272 to be used to:

273           a. Achieve the compatibility of lands adjacent or closely  
274 proximate to military installations, considering factors  
275 identified in s. 163.3175(5).

276           b. Achieve the compatibility of lands adjacent to an  
277 airport as defined in s. 330.35 and consistent with s. 333.02.

278           c. Encourage preservation of recreational and commercial  
279 working waterfronts for water-dependent uses in coastal  
280 communities.

281 d. Encourage the location of schools proximate to urban  
 282 residential areas to the extent possible.

283 e. Coordinate future land uses with the topography and  
 284 soil conditions, and the availability of facilities and  
 285 services.

286 f. Ensure the protection of natural and historic  
 287 resources.

288 g. Provide for the compatibility of adjacent land uses.

289 h. Provide guidelines for the implementation of mixed-use  
 290 development including the types of uses allowed, the percentage  
 291 distribution among the mix of uses, or other standards, and the  
 292 density and intensity of each use.

293 4. The amount of land designated for future planned uses  
 294 shall provide a balance of uses that foster vibrant, viable  
 295 communities and economic development opportunities and address  
 296 outdated development patterns, such as antiquated subdivisions.  
 297 The amount of land designated for future land uses should allow  
 298 the operation of real estate markets to provide adequate choices  
 299 for permanent and seasonal residents and business and may not be  
 300 limited solely by the projected population. The element shall  
 301 accommodate at least the minimum amount of land required to  
 302 accommodate the medium projections as published by the Office of  
 303 Economic and Demographic Research ~~of the University of Florida's~~  
 304 ~~Bureau of Economic and Business Research~~ for at least a 10-year  
 305 planning period unless otherwise limited under s. 380.05,  
 306 including related rules of the Administration Commission.

307 5. The future land use plan of a county may designate  
 308 areas for possible future municipal incorporation.

309           6. The land use maps or map series shall generally  
310 identify and depict historic district boundaries and shall  
311 designate historically significant properties meriting  
312 protection.

313           7. The future land use element must clearly identify the  
314 land use categories in which public schools are an allowable  
315 use. When delineating the land use categories in which public  
316 schools are an allowable use, a local government shall include  
317 in the categories sufficient land proximate to residential  
318 development to meet the projected needs for schools in  
319 coordination with public school boards and may establish  
320 differing criteria for schools of different type or size. Each  
321 local government shall include lands contiguous to existing  
322 school sites, to the maximum extent possible, within the land  
323 use categories in which public schools are an allowable use.

324           8. Future land use map amendments shall be based upon the  
325 following analyses:

326           a. An analysis of the availability of facilities and  
327 services.

328           b. An analysis of the suitability of the plan amendment  
329 for its proposed use considering the character of the  
330 undeveloped land, soils, topography, natural resources, and  
331 historic resources on site.

332           c. An analysis of the minimum amount of land needed to  
333 achieve the goals and requirements of this section ~~as determined~~  
334 ~~by the local government.~~

335           9. The future land use element and any amendment to the  
336 future land use element shall discourage the proliferation of

337 urban sprawl.

338 a. The primary indicators that a plan or plan amendment  
339 does not discourage the proliferation of urban sprawl are listed  
340 below. The evaluation of the presence of these indicators shall  
341 consist of an analysis of the plan or plan amendment within the  
342 context of features and characteristics unique to each locality  
343 in order to determine whether the plan or plan amendment:

344 (I) Promotes, allows, or designates for development  
345 substantial areas of the jurisdiction to develop as low-  
346 intensity, low-density, or single-use development or uses.

347 (II) Promotes, allows, or designates significant amounts  
348 of urban development to occur in rural areas at substantial  
349 distances from existing urban areas while not using undeveloped  
350 lands that are available and suitable for development.

351 (III) Promotes, allows, or designates urban development in  
352 radial, strip, isolated, or ribbon patterns generally emanating  
353 from existing urban developments.

354 (IV) Fails to adequately protect and conserve natural  
355 resources, such as wetlands, floodplains, native vegetation,  
356 environmentally sensitive areas, natural groundwater aquifer  
357 recharge areas, lakes, rivers, shorelines, beaches, bays,  
358 estuarine systems, and other significant natural systems.

359 (V) Fails to adequately protect adjacent agricultural  
360 areas and activities, including silviculture, active  
361 agricultural and silvicultural activities, passive agricultural  
362 activities, and dormant, unique, and prime farmlands and soils.

363 (VI) Fails to maximize use of existing public facilities  
364 and services.

365 (VII) Fails to maximize use of future public facilities  
 366 and services.

367 (VIII) Allows for land use patterns or timing which  
 368 disproportionately increase the cost in time, money, and energy  
 369 of providing and maintaining facilities and services, including  
 370 roads, potable water, sanitary sewer, stormwater management, law  
 371 enforcement, education, health care, fire and emergency  
 372 response, and general government.

373 (IX) Fails to provide a clear separation between rural and  
 374 urban uses.

375 (X) Discourages or inhibits infill development or the  
 376 redevelopment of existing neighborhoods and communities.

377 (XI) Fails to encourage a functional mix of uses.

378 (XII) Results in poor accessibility among linked or  
 379 related land uses.

380 (XIII) Results in the loss of significant amounts of  
 381 functional open space.

382 b. The future land use element or plan amendment shall be  
 383 determined to discourage the proliferation of urban sprawl if it  
 384 incorporates a development pattern or urban form that achieves  
 385 four or more of the following:

386 (I) Directs or locates economic growth and associated land  
 387 development to geographic areas of the community in a manner  
 388 that does not have an adverse impact on and protects natural  
 389 resources and ecosystems.

390 (II) Promotes the efficient and cost-effective provision  
 391 or extension of public infrastructure and services.

392 (III) Promotes walkable and connected communities and

CS/HB 7081

2012

393 provides for compact development and a mix of uses at densities  
 394 and intensities that will support a range of housing choices and  
 395 a multimodal transportation system, including pedestrian,  
 396 bicycle, and transit, if available.

397 (IV) Promotes conservation of water and energy.

398 (V) Preserves agricultural areas and activities, including  
 399 silviculture, and dormant, unique, and prime farmlands and  
 400 soils.

401 (VI) Preserves open space and natural lands and provides  
 402 for public open space and recreation needs.

403 (VII) Creates a balance of land uses based upon demands of  
 404 the residential population for the nonresidential needs of an  
 405 area.

406 (VIII) Provides uses, densities, and intensities of use  
 407 and urban form that would remediate an existing or planned  
 408 development pattern in the vicinity that constitutes sprawl or  
 409 if it provides for an innovative development pattern such as  
 410 transit-oriented developments or new towns as defined in s.  
 411 163.3164.

412 10. The future land use element shall include a future  
 413 land use map or map series.

414 a. The proposed distribution, extent, and location of the  
 415 following uses shall be shown on the future land use map or map  
 416 series:

417 (I) Residential.

418 (II) Commercial.

419 (III) Industrial.

420 (IV) Agricultural.

421 (V) Recreational.  
 422 (VI) Conservation.  
 423 (VII) Educational.  
 424 (VIII) Public.  
 425 b. The following areas shall also be shown on the future  
 426 land use map or map series, if applicable:  
 427 (I) Historic district boundaries and designated  
 428 historically significant properties.  
 429 (II) Transportation concurrency management area boundaries  
 430 or transportation concurrency exception area boundaries.  
 431 (III) Multimodal transportation district boundaries.  
 432 (IV) Mixed-use categories.  
 433 c. The following natural resources or conditions shall be  
 434 shown on the future land use map or map series, if applicable:  
 435 (I) Existing and planned public potable waterwells, cones  
 436 of influence, and wellhead protection areas.  
 437 (II) Beaches and shores, including estuarine systems.  
 438 (III) Rivers, bays, lakes, floodplains, and harbors.  
 439 (IV) Wetlands.  
 440 (V) Minerals and soils.  
 441 (VI) Coastal high hazard areas.  
 442 11. Local governments required to update or amend their  
 443 comprehensive plan to include criteria and address compatibility  
 444 of lands adjacent or closely proximate to existing military  
 445 installations, or lands adjacent to an airport as defined in s.  
 446 330.35 and consistent with s. 333.02, in their future land use  
 447 plan element shall transmit the update or amendment to the state  
 448 land planning agency by June 30, 2012.



449 (f)1. A housing element consisting of principles,  
 450 guidelines, standards, and strategies to be followed in:  
 451 a. The provision of housing for all current and  
 452 anticipated future residents of the jurisdiction.  
 453 b. The elimination of substandard dwelling conditions.  
 454 c. The structural and aesthetic improvement of existing  
 455 housing.  
 456 d. The provision of adequate sites for future housing,  
 457 including affordable workforce housing as defined in s.  
 458 380.0651(3)(h), housing for low-income, very low-income, and  
 459 moderate-income families, mobile homes, and group home  
 460 facilities and foster care facilities, with supporting  
 461 infrastructure and public facilities. The element may include  
 462 provisions that specifically address affordable housing for  
 463 persons 60 years of age or older. Real property that is conveyed  
 464 to a local government for affordable housing under this sub-  
 465 subparagraph shall be disposed of by the local government  
 466 pursuant to s. 125.379 or s. 166.0451.  
 467 e. Provision for relocation housing and identification of  
 468 historically significant and other housing for purposes of  
 469 conservation, rehabilitation, or replacement.  
 470 f. The formulation of housing implementation programs.  
 471 g. The creation or preservation of affordable housing to  
 472 minimize the need for additional local services and avoid the  
 473 concentration of affordable housing units only in specific areas  
 474 of the jurisdiction.  
 475 2. The principles, guidelines, standards, and strategies  
 476 of the housing element must be based on ~~the~~ data and analysis

CS/HB 7081

2012

477 prepared on housing needs, ~~including an inventory taken from the~~  
478 ~~latest decennial United States Census or more recent estimates,~~  
479 which shall include the number and distribution of dwelling  
480 units by type, tenure, age, rent, value, monthly cost of owner-  
481 occupied units, and rent or cost to income ratio, and shall show  
482 the number of dwelling units that are substandard. The data and  
483 analysis ~~inventory~~ shall also include the methodology used to  
484 estimate the condition of housing, a projection of the  
485 anticipated number of households by size, income range, and age  
486 of residents derived from the population projections, and the  
487 minimum housing need of the current and anticipated future  
488 residents of the jurisdiction.

489 3. The housing element must express principles,  
490 guidelines, standards, and strategies that reflect, as needed,  
491 the creation and preservation of affordable housing for all  
492 current and anticipated future residents of the jurisdiction,  
493 elimination of substandard housing conditions, adequate sites,  
494 and distribution of housing for a range of incomes and types,  
495 including mobile and manufactured homes. The element must  
496 provide for specific programs and actions to partner with  
497 private and nonprofit sectors to address housing needs in the  
498 jurisdiction, streamline the permitting process, and minimize  
499 costs and delays for affordable housing, establish standards to  
500 address the quality of housing, stabilization of neighborhoods,  
501 and identification and improvement of historically significant  
502 housing.

503 4. State and federal housing plans prepared on behalf of  
504 the local government must be consistent with the goals,

505 objectives, and policies of the housing element. Local  
506 governments are encouraged to use job training, job creation,  
507 and economic solutions to address a portion of their affordable  
508 housing concerns.

509 (h)1. An intergovernmental coordination element showing  
510 relationships and stating principles and guidelines to be used  
511 in coordinating the adopted comprehensive plan with the plans of  
512 school boards, regional water supply authorities, and other  
513 units of local government providing services but not having  
514 regulatory authority over the use of land, with the  
515 comprehensive plans of adjacent municipalities, the county,  
516 adjacent counties, or the region, with the state comprehensive  
517 plan and with the applicable regional water supply plan approved  
518 pursuant to s. 373.709, as the case may require and as such  
519 adopted plans or plans in preparation may exist. This element of  
520 the local comprehensive plan must demonstrate consideration of  
521 the particular effects of the local plan, when adopted, upon the  
522 development of adjacent municipalities, the county, adjacent  
523 counties, or the region, or upon the state comprehensive plan,  
524 as the case may require.

525 a. The intergovernmental coordination element must provide  
526 procedures for identifying and implementing joint planning  
527 areas, especially for the purpose of annexation, municipal  
528 incorporation, and joint infrastructure service areas.

529 b. The intergovernmental coordination element shall  
530 provide for a dispute resolution process, as established  
531 pursuant to s. 186.509, for bringing intergovernmental disputes  
532 to closure in a timely manner.

533 c. The intergovernmental coordination element shall  
 534 provide for interlocal agreements as established pursuant to s.  
 535 333.03(1) (b) .

536 2. The intergovernmental coordination element shall also  
 537 state principles and guidelines to be used in coordinating the  
 538 adopted comprehensive plan with the plans of school boards and  
 539 other units of local government providing facilities and  
 540 services but not having regulatory authority over the use of  
 541 land. In addition, the intergovernmental coordination element  
 542 must describe joint processes for collaborative planning and  
 543 decisionmaking on population projections and public school  
 544 siting, the location and extension of public facilities subject  
 545 to concurrency, and siting facilities with countywide  
 546 significance, including locally unwanted land uses whose nature  
 547 and identity are established in an agreement.

548 3. Within 1 year after adopting their intergovernmental  
 549 coordination elements, each county, all the municipalities  
 550 within that county, the district school board, and any unit of  
 551 local government service providers in that county shall  
 552 establish by interlocal or other formal agreement executed by  
 553 all affected entities, the joint processes described in this  
 554 subparagraph consistent with their adopted intergovernmental  
 555 coordination elements. The agreement ~~element~~ must:

556 a. Ensure that the local government addresses through  
 557 coordination mechanisms the impacts of development proposed in  
 558 the local comprehensive plan upon development in adjacent  
 559 municipalities, the county, adjacent counties, the region, and  
 560 the state. The area of concern for municipalities shall include

561 adjacent municipalities, the county, and counties adjacent to  
 562 the municipality. The area of concern for counties shall include  
 563 all municipalities within the county, adjacent counties, and  
 564 adjacent municipalities.

565 b. Ensure coordination in establishing level of service  
 566 standards for public facilities with any state, regional, or  
 567 local entity having operational and maintenance responsibility  
 568 for such facilities.

569 Section 5. Subsections (3) and (4) are added to section  
 570 163.31777, Florida Statutes, to read:

571 163.31777 Public schools interlocal agreement.-

572 (3) A municipality is exempt from the requirements of  
 573 subsections (1) and (2) if the municipality meets all of the  
 574 following criteria for having no significant impact on school  
 575 attendance:

576 (a) The municipality has issued development orders for  
 577 fewer than 50 residential dwelling units during the preceding 5  
 578 years, or the municipality has generated fewer than 25  
 579 additional public school students during the preceding 5 years.

580 (b) The municipality has not annexed new land during the  
 581 preceding 5 years in land use categories that permit residential  
 582 uses that will affect school attendance rates.

583 (c) The municipality has no public schools located within  
 584 its boundaries.

585 (d) At least 80 percent of the developable land within the  
 586 boundaries of the municipality has been built upon.

587 (4) At the time of the evaluation and appraisal of its  
 588 comprehensive plan pursuant to s. 163.3191, each exempt

589 municipality shall assess the extent to which it continues to  
 590 meet the criteria for exemption under subsection (3). If the  
 591 municipality continues to meet the criteria for exemption under  
 592 subsection (3), the municipality shall continue to be exempt  
 593 from the interlocal-agreement requirement. Each municipality  
 594 exempt under subsection (3) must comply with this section within  
 595 1 year after the district school board proposes, in its 5-year  
 596 district facilities work program, a new school within the  
 597 municipality's jurisdiction.

598 Section 6. Subsections (3) and (6) of section 163.3178,  
 599 Florida Statutes, are amended to read:

600 163.3178 Coastal management.—

601 (3) Expansions to port harbors, spoil disposal sites,  
 602 navigation channels, turning basins, harbor berths, and other  
 603 related inwater harbor facilities of ports listed in s.  
 604 403.021(9); port transportation facilities and projects listed  
 605 in s. 311.07(3)(b); intermodal transportation facilities  
 606 identified pursuant to s. 311.09(3); and facilities determined  
 607 by the state land planning agency ~~Department of Community~~  
 608 ~~Affairs~~ and applicable general-purpose local government to be  
 609 port-related industrial or commercial projects located within 3  
 610 miles of or in a port master plan area which rely upon the use  
 611 of port and intermodal transportation facilities shall not be  
 612 designated as developments of regional impact if such  
 613 expansions, projects, or facilities are consistent with  
 614 comprehensive master plans that are in compliance with this  
 615 section.

616 (6) Local governments are encouraged to adopt countywide

CS/HB 7081

2012

617 marina siting plans to designate sites for existing and future  
618 marinas. ~~The Coastal Resources Interagency Management Committee,~~  
619 ~~at the direction of the Legislature, shall identify incentives~~  
620 ~~to encourage local governments to adopt such siting plans and~~  
621 ~~uniform criteria and standards to be used by local governments~~  
622 ~~to implement state goals, objectives, and policies relating to~~  
623 ~~marina siting. These criteria must ensure that priority is given~~  
624 ~~to water-dependent land uses.~~ Countywide marina siting plans  
625 must be consistent with state and regional environmental  
626 planning policies and standards. Each local government in the  
627 coastal area which participates in adoption of a countywide  
628 marina siting plan shall incorporate the plan into the coastal  
629 management element of its local comprehensive plan.

630 Section 7. Paragraph (a) of subsection (1) and paragraphs  
631 (a), (i), (j), and (k) of subsection (6) of section 163.3180,  
632 Florida Statutes, are amended to read:

633 163.3180 Concurrency.—

634 (1) Sanitary sewer, solid waste, drainage, and potable  
635 water are the only public facilities and services subject to the  
636 concurrency requirement on a statewide basis. Additional public  
637 facilities and services may not be made subject to concurrency  
638 on a statewide basis without approval by the Legislature;  
639 however, any local government may extend the concurrency  
640 requirement so that it applies to additional public facilities  
641 within its jurisdiction.

642 (a) If concurrency is applied to other public facilities,  
643 the local government comprehensive plan must provide the  
644 principles, guidelines, standards, and strategies, including

645 adopted levels of service, to guide its application. In order  
 646 for a local government to rescind any optional concurrency  
 647 provisions, a comprehensive plan amendment is required. An  
 648 amendment rescinding optional concurrency issues shall be  
 649 processed under the expedited state review process in s.  
 650 163.3184(3), but the amendment is not subject to state review  
 651 and is not required to be transmitted to the reviewing agencies  
 652 for comments, except that the local government shall transmit  
 653 the amendment to any local government or government agency that  
 654 has filed a request with the governing body and, for municipal  
 655 amendments, the amendment shall be transmitted to the county in  
 656 which the municipality is located. For informational purposes  
 657 only, a copy of the adopted amendment shall be provided to the  
 658 state land planning agency. A copy of the adopted amendment  
 659 shall also be provided to the Department of Transportation if  
 660 the amendment rescinds transportation concurrency and to the  
 661 Department of Education if the amendment rescinds school  
 662 concurrency.

663 (6) (a) Local governments that apply ~~if concurrency is~~  
 664 ~~applied to public education facilities, all local governments~~  
 665 ~~within a county, except as provided in paragraph (i),~~ shall  
 666 include principles, guidelines, standards, and strategies,  
 667 including adopted levels of service, in their comprehensive  
 668 plans and interlocal agreements. The choice of one or more  
 669 municipalities to not adopt school concurrency and enter into  
 670 the interlocal agreement does not preclude implementation of  
 671 school concurrency within other jurisdictions of the school  
 672 district if the county and one or more municipalities have



673 adopted school concurrency into their comprehensive plan and  
674 interlocal agreement that represents at least 80 percent of the  
675 total countywide population, ~~the failure of one or more~~  
676 ~~municipalities to adopt the concurrency and enter into the~~  
677 ~~interlocal agreement does not preclude implementation of school~~  
678 ~~concurrency within jurisdictions of the school district that~~  
679 ~~have opted to implement concurrency.~~ All local government  
680 provisions included in comprehensive plans regarding school  
681 concurrency within a county must be consistent with each other  
682 and as well as the requirements of this part.

683 ~~(i) A municipality is not required to be a signatory to~~  
684 ~~the interlocal agreement required by paragraph (j), as a~~  
685 ~~prerequisite for imposition of school concurrency, and as a~~  
686 ~~nonsignatory, may not participate in the adopted local school~~  
687 ~~concurrency system, if the municipality meets all of the~~  
688 ~~following criteria for having no significant impact on school~~  
689 ~~attendance:~~

690 ~~1. The municipality has issued development orders for~~  
691 ~~fewer than 50 residential dwelling units during the preceding 5~~  
692 ~~years, or the municipality has generated fewer than 25~~  
693 ~~additional public school students during the preceding 5 years.~~

694 ~~2. The municipality has not annexed new land during the~~  
695 ~~preceding 5 years in land use categories which permit~~  
696 ~~residential uses that will affect school attendance rates.~~

697 ~~3. The municipality has no public schools located within~~  
698 ~~its boundaries.~~

699 ~~4. At least 80 percent of the developable land within the~~  
700 ~~boundaries of the municipality has been built upon.~~

CS/HB 7081

2012

701        (i)~~(j)~~ When establishing concurrency requirements for  
702 public schools, a local government must enter into an interlocal  
703 agreement that satisfies the requirements in ss.  
704 163.3177(6)(h)1. and 2. and 163.31777 and the requirements of  
705 this subsection. The interlocal agreement shall acknowledge both  
706 the school board's constitutional and statutory obligations to  
707 provide a uniform system of free public schools on a countywide  
708 basis, and the land use authority of local governments,  
709 including their authority to approve or deny comprehensive plan  
710 amendments and development orders. The interlocal agreement  
711 shall meet the following requirements:

712            1. Establish the mechanisms for coordinating the  
713 development, adoption, and amendment of each local government's  
714 school concurrency related provisions of the comprehensive plan  
715 with each other and the plans of the school board to ensure a  
716 uniform districtwide school concurrency system.

717            2. Specify uniform, districtwide level-of-service  
718 standards for public schools of the same type and the process  
719 for modifying the adopted level-of-service standards.

720            3. Define the geographic application of school  
721 concurrency. If school concurrency is to be applied on a less  
722 than districtwide basis in the form of concurrency service  
723 areas, the agreement shall establish criteria and standards for  
724 the establishment and modification of school concurrency service  
725 areas. The agreement shall ensure maximum utilization of school  
726 capacity, taking into account transportation costs and court-  
727 approved desegregation plans, as well as other factors.

728            4. Establish a uniform districtwide procedure for

729 implementing school concurrency which provides for:

730 a. The evaluation of development applications for  
 731 compliance with school concurrency requirements, including  
 732 information provided by the school board on affected schools,  
 733 impact on levels of service, and programmed improvements for  
 734 affected schools and any options to provide sufficient capacity;

735 b. An opportunity for the school board to review and  
 736 comment on the effect of comprehensive plan amendments and  
 737 rezonings on the public school facilities plan; and

738 c. The monitoring and evaluation of the school concurrency  
 739 system.

740 5. A process and uniform methodology for determining  
 741 proportionate-share mitigation pursuant to paragraph (h).

742 (j)~~(k)~~ This subsection does not limit the authority of a  
 743 local government to grant or deny a development permit or its  
 744 functional equivalent prior to the implementation of school  
 745 concurrency.

746 Section 8. Paragraphs (b) and (c) of subsection (3),  
 747 paragraphs (b) and (e) of subsection (4), paragraphs (b), (d),  
 748 and (e) of subsection (5), paragraph (f) of subsection (6), and  
 749 subsection (12) of section 163.3184, Florida Statutes, are  
 750 amended to read:

751 163.3184 Process for adoption of comprehensive plan or  
 752 plan amendment.—

753 (3) EXPEDITED STATE REVIEW PROCESS FOR ADOPTION OF  
 754 COMPREHENSIVE PLAN AMENDMENTS.—

755 (b)1. The local government, after the initial public  
 756 hearing held pursuant to subsection (11), shall transmit within

CS/HB 7081

2012

757 10 working days the amendment or amendments and appropriate  
758 supporting data and analyses to the reviewing agencies. The  
759 local governing body shall also transmit a copy of the  
760 amendments and supporting data and analyses to any other local  
761 government or governmental agency that has filed a written  
762 request with the governing body.

763 2. The reviewing agencies and any other local government  
764 or governmental agency specified in subparagraph 1. may provide  
765 comments regarding the amendment or amendments to the local  
766 government. State agencies shall only comment on important state  
767 resources and facilities that will be adversely impacted by the  
768 amendment if adopted. Comments provided by state agencies shall  
769 state with specificity how the plan amendment will adversely  
770 impact an important state resource or facility and shall  
771 identify measures the local government may take to eliminate,  
772 reduce, or mitigate the adverse impacts. Such comments, if not  
773 resolved, may result in a challenge by the state land planning  
774 agency to the plan amendment. Agencies and local governments  
775 must transmit their comments to the affected local government  
776 such that they are received by the local government not later  
777 than 30 days after ~~from~~ the date on which the agency or  
778 government received the amendment or amendments. Reviewing  
779 agencies shall also send a copy of their comments to the state  
780 land planning agency.

781 3. Comments to the local government from a regional  
782 planning council, county, or municipality shall be limited as  
783 follows:

784 a. The regional planning council review and comments shall

CS/HB 7081

2012

785 be limited to adverse effects on regional resources or  
786 facilities identified in the strategic regional policy plan and  
787 extrajurisdictional impacts that would be inconsistent with the  
788 comprehensive plan of any affected local government within the  
789 region. A regional planning council may not review and comment  
790 on a proposed comprehensive plan amendment prepared by such  
791 council unless the plan amendment has been changed by the local  
792 government subsequent to the preparation of the plan amendment  
793 by the regional planning council.

794 b. County comments shall be in the context of the  
795 relationship and effect of the proposed plan amendments on the  
796 county plan.

797 c. Municipal comments shall be in the context of the  
798 relationship and effect of the proposed plan amendments on the  
799 municipal plan.

800 d. Military installation comments shall be provided in  
801 accordance with s. 163.3175.

802 4. Comments to the local government from state agencies  
803 shall be limited to the following subjects as they relate to  
804 important state resources and facilities that will be adversely  
805 impacted by the amendment if adopted:

806 a. The Department of Environmental Protection shall limit  
807 its comments to the subjects of air and water pollution;  
808 wetlands and other surface waters of the state; federal and  
809 state-owned lands and interest in lands, including state parks,  
810 greenways and trails, and conservation easements; solid waste;  
811 water and wastewater treatment; and the Everglades ecosystem  
812 restoration.

CS/HB 7081

2012

813           b. The Department of State shall limit its comments to the  
814 subjects of historic and archaeological resources.

815           c. The Department of Transportation shall limit its  
816 comments to issues within the agency's jurisdiction as it  
817 relates to transportation resources and facilities of state  
818 importance.

819           d. The Fish and Wildlife Conservation Commission shall  
820 limit its comments to subjects relating to fish and wildlife  
821 habitat and listed species and their habitat.

822           e. The Department of Agriculture and Consumer Services  
823 shall limit its comments to the subjects of agriculture,  
824 forestry, and aquaculture issues.

825           f. The Department of Education shall limit its comments to  
826 the subject of public school facilities.

827           g. The appropriate water management district shall limit  
828 its comments to flood protection and floodplain management,  
829 wetlands and other surface waters, and regional water supply.

830           h. The state land planning agency shall limit its comments  
831 to important state resources and facilities outside the  
832 jurisdiction of other commenting state agencies and may include  
833 comments on countervailing planning policies and objectives  
834 served by the plan amendment that should be balanced against  
835 potential adverse impacts to important state resources and  
836 facilities.

837           (c)1. The local government shall hold its second public  
838 hearing, which shall be a hearing on whether to adopt one or  
839 more comprehensive plan amendments pursuant to subsection (11).  
840 If the local government fails, within 180 days after receipt of

CS/HB 7081

2012

841 agency comments, to hold the second public hearing, the  
842 amendments shall be deemed withdrawn unless extended by  
843 agreement with notice to the state land planning agency and any  
844 affected person that provided comments on the amendment. The  
845 180-day limitation does not apply to amendments processed  
846 pursuant to s. 380.06.

847 2. All comprehensive plan amendments adopted by the  
848 governing body, along with the supporting data and analysis,  
849 shall be transmitted within 10 working days after the second  
850 public hearing to the state land planning agency and any other  
851 agency or local government that provided timely comments under  
852 subparagraph (b)2.

853 3. The state land planning agency shall notify the local  
854 government of any deficiencies within 5 working days after  
855 receipt of an amendment package. For purposes of completeness,  
856 an amendment shall be deemed complete if it contains a full,  
857 executed copy of the adoption ordinance or ordinances; in the  
858 case of a text amendment, a full copy of the amended language in  
859 legislative format with new words inserted in the text  
860 underlined, and words deleted stricken with hyphens; in the case  
861 of a future land use map amendment, a copy of the future land  
862 use map clearly depicting the parcel, its existing future land  
863 use designation, and its adopted designation; and a copy of any  
864 data and analyses the local government deems appropriate.

865 4. An amendment adopted under this paragraph does not  
866 become effective until 31 days after the state land planning  
867 agency notifies the local government that the plan amendment  
868 package is complete. If timely challenged, an amendment does not

869 become effective until the state land planning agency or the  
 870 Administration Commission enters a final order determining the  
 871 adopted amendment to be in compliance.

872 (4) STATE COORDINATED REVIEW PROCESS.—

873 (b) Local government transmittal of proposed plan or  
 874 amendment.—Each local governing body proposing a plan or plan  
 875 amendment specified in paragraph (2)(c) shall transmit the  
 876 complete proposed comprehensive plan or plan amendment to the  
 877 reviewing agencies within 10 working days after ~~immediately~~  
 878 ~~following~~ the first public hearing pursuant to subsection (11).  
 879 The transmitted document shall clearly indicate on the cover  
 880 sheet that this plan amendment is subject to the state  
 881 coordinated review process of this subsection. The local  
 882 governing body shall also transmit a copy of the complete  
 883 proposed comprehensive plan or plan amendment to any other unit  
 884 of local government or government agency in the state that has  
 885 filed a written request with the governing body for the plan or  
 886 plan amendment.

887 (e) Local government review of comments; adoption of plan  
 888 or amendments and transmittal.—

889 1. The local government shall review the report submitted  
 890 to it by the state land planning agency, if any, and written  
 891 comments submitted to it by any other person, agency, or  
 892 government. The local government, upon receipt of the report  
 893 from the state land planning agency, shall hold its second  
 894 public hearing, which shall be a hearing to determine whether to  
 895 adopt the comprehensive plan or one or more comprehensive plan  
 896 amendments pursuant to subsection (11). If the local government



CS/HB 7081

2012

897 fails to hold the second hearing within 180 days after receipt  
898 of the state land planning agency's report, the amendments shall  
899 be deemed withdrawn unless extended by agreement with notice to  
900 the state land planning agency and any affected person that  
901 provided comments on the amendment. The 180-day limitation does  
902 not apply to amendments processed pursuant to s. 380.06.

903 2. All comprehensive plan amendments adopted by the  
904 governing body, along with the supporting data and analysis,  
905 shall be transmitted within 10 working days after the second  
906 public hearing to the state land planning agency and any other  
907 agency or local government that provided timely comments under  
908 paragraph (c).

909 3. The state land planning agency shall notify the local  
910 government of any deficiencies within 5 working days after  
911 receipt of a plan or plan amendment package. For purposes of  
912 completeness, a plan or plan amendment shall be deemed complete  
913 if it contains a full, executed copy of the adoption ordinance  
914 or ordinances; in the case of a text amendment, a full copy of  
915 the amended language in legislative format with new words  
916 inserted in the text underlined, and words deleted stricken with  
917 hyphens; in the case of a future land use map amendment, a copy  
918 of the future land use map clearly depicting the parcel, its  
919 existing future land use designation, and its adopted  
920 designation; and a copy of any data and analyses the local  
921 government deems appropriate.

922 4. After the state land planning agency makes a  
923 determination of completeness regarding the adopted plan or plan  
924 amendment, the state land planning agency shall have 45 days to

925 determine if the plan or plan amendment is in compliance with  
 926 this act. Unless the plan or plan amendment is substantially  
 927 changed from the one commented on, the state land planning  
 928 agency's compliance determination shall be limited to objections  
 929 raised in the objections, recommendations, and comments report.  
 930 During the period provided for in this subparagraph, the state  
 931 land planning agency shall issue, through a senior administrator  
 932 or the secretary, a notice of intent to find that the plan or  
 933 plan amendment is in compliance or not in compliance. The state  
 934 land planning agency shall post a copy of the notice of intent  
 935 on the agency's Internet website. Publication by the state land  
 936 planning agency of the notice of intent on the state land  
 937 planning agency's Internet site shall be prima facie evidence of  
 938 compliance with the publication requirements of this  
 939 subparagraph.

940 5. A plan or plan amendment adopted under the state  
 941 coordinated review process shall go into effect pursuant to the  
 942 state land planning agency's notice of intent. If timely  
 943 challenged, an amendment does not become effective until the  
 944 state land planning agency or the Administration Commission  
 945 enters a final order determining the adopted amendment to be in  
 946 compliance.

947 (5) ADMINISTRATIVE CHALLENGES TO PLANS AND PLAN  
 948 AMENDMENTS.—

949 (b) The state land planning agency may file a petition  
 950 with the Division of Administrative Hearings pursuant to ss.  
 951 120.569 and 120.57, with a copy served on the affected local  
 952 government, to request a formal hearing to challenge whether the

953 plan or plan amendment is in compliance as defined in paragraph  
954 (1)(b). The state land planning agency's petition must clearly  
955 state the reasons for the challenge. Under the expedited state  
956 review process, this petition must be filed with the division  
957 within 30 days after the state land planning agency notifies the  
958 local government that the plan amendment package is complete  
959 according to subparagraph (3)(c)3. Under the state coordinated  
960 review process, this petition must be filed with the division  
961 within 45 days after the state land planning agency notifies the  
962 local government that the plan amendment package is complete  
963 according to subparagraph (4)(e)3. ~~(3)(e)3.~~

964 1. The state land planning agency's challenge to plan  
965 amendments adopted under the expedited state review process  
966 shall be limited to the comments provided by the reviewing  
967 agencies pursuant to subparagraphs (3)(b)2.-4., upon a  
968 determination by the state land planning agency that an  
969 important state resource or facility will be adversely impacted  
970 by the adopted plan amendment. The state land planning agency's  
971 petition shall state with specificity how the plan amendment  
972 will adversely impact the important state resource or facility.  
973 The state land planning agency may challenge a plan amendment  
974 that has substantially changed from the version on which the  
975 agencies provided comments but only upon a determination by the  
976 state land planning agency that an important state resource or  
977 facility will be adversely impacted.

978 2. If the state land planning agency issues a notice of  
979 intent to find the comprehensive plan or plan amendment not in  
980 compliance with this act, the notice of intent shall be

981 forwarded to the Division of Administrative Hearings of the  
 982 Department of Management Services, which shall conduct a  
 983 proceeding under ss. 120.569 and 120.57 in the county of and  
 984 convenient to the affected local jurisdiction. The parties to  
 985 the proceeding shall be the state land planning agency, the  
 986 affected local government, and any affected person who  
 987 intervenes. No new issue may be alleged as a reason to find a  
 988 plan or plan amendment not in compliance in an administrative  
 989 pleading filed more than 21 days after publication of notice  
 990 unless the party seeking that issue establishes good cause for  
 991 not alleging the issue within that time period. Good cause does  
 992 not include excusable neglect.

993 (d) If the administrative law judge recommends that the  
 994 amendment be found not in compliance, the judge shall submit the  
 995 recommended order to the Administration Commission for final  
 996 agency action. The Administration Commission shall make every  
 997 effort to enter a final order expeditiously, but at a minimum  
 998 within the time period provided by s. 120.569 ~~45 days after its~~  
 999 ~~receipt of the recommended order.~~

1000 (e) If the administrative law judge recommends that the  
 1001 amendment be found in compliance, the judge shall submit the  
 1002 recommended order to the state land planning agency.

1003 1. If the state land planning agency determines that the  
 1004 plan amendment should be found not in compliance, the agency  
 1005 shall make every effort to refer, ~~within 30 days after receipt~~  
 1006 ~~of the recommended order,~~ the recommended order and its  
 1007 determination expeditiously to the Administration Commission for  
 1008 final agency action, but at a minimum within the time period

1009 provided by s. 120.569.

1010 2. If the state land planning agency determines that the  
 1011 plan amendment should be found in compliance, the agency shall  
 1012 make every effort to enter its final order expeditiously, but at  
 1013 a minimum within the time period provided by s. 120.569 ~~not~~  
 1014 ~~later than 30 days after receipt of the recommended order.~~

1015 (6) COMPLIANCE AGREEMENT.—

1016 (f) For challenges to amendments adopted under the state  
 1017 coordinated process, the state land planning agency, ~~upon~~  
 1018 ~~receipt of a plan or plan amendment adopted pursuant to a~~  
 1019 ~~compliance agreement,~~ shall issue a cumulative notice of intent  
 1020 addressing both the remedial amendment and the plan or plan  
 1021 amendment that was the subject of the agreement within 20 days  
 1022 after receiving a complete plan or plan amendment adopted  
 1023 pursuant to a compliance agreement.

1024 1. If the local government adopts a comprehensive plan or  
 1025 plan amendment pursuant to a compliance agreement and a notice  
 1026 of intent to find the plan amendment in compliance is issued,  
 1027 the state land planning agency shall forward the notice of  
 1028 intent to the Division of Administrative Hearings and the  
 1029 administrative law judge shall realign the parties in the  
 1030 pending proceeding under ss. 120.569 and 120.57, which shall  
 1031 thereafter be governed by the process contained in paragraph  
 1032 (5) (a) and subparagraph (5) (c)1., including provisions relating  
 1033 to challenges by an affected person, burden of proof, and issues  
 1034 of a recommended order and a final order. Parties to the  
 1035 original proceeding at the time of realignment may continue as  
 1036 parties without being required to file additional pleadings to

CS/HB 7081

2012

1037 initiate a proceeding, but may timely amend their pleadings to  
1038 raise any challenge to the amendment that is the subject of the  
1039 cumulative notice of intent, and must otherwise conform to the  
1040 rules of procedure of the Division of Administrative Hearings.  
1041 Any affected person not a party to the realigned proceeding may  
1042 challenge the plan amendment that is the subject of the  
1043 cumulative notice of intent by filing a petition with the agency  
1044 as provided in subsection (5). The agency shall forward the  
1045 petition filed by the affected person not a party to the  
1046 realigned proceeding to the Division of Administrative Hearings  
1047 for consolidation with the realigned proceeding. If the  
1048 cumulative notice of intent is not challenged, the state land  
1049 planning agency shall request that the Division of  
1050 Administrative Hearings relinquish jurisdiction to the state  
1051 land planning agency for issuance of a final order.

1052 2. If the local government adopts a comprehensive plan  
1053 amendment pursuant to a compliance agreement and a notice of  
1054 intent is issued that finds the plan amendment not in  
1055 compliance, the state land planning agency shall forward the  
1056 notice of intent to the Division of Administrative Hearings,  
1057 which shall consolidate the proceeding with the pending  
1058 proceeding and immediately set a date for a hearing in the  
1059 pending proceeding under ss. 120.569 and 120.57. Affected  
1060 persons who are not a party to the underlying proceeding under  
1061 ss. 120.569 and 120.57 may challenge the plan amendment adopted  
1062 pursuant to the compliance agreement by filing a petition  
1063 pursuant to paragraph (5) (a).

1064 (12) CONCURRENT ZONING.—At the request of an applicant, a

CS/HB 7081

2012

1065 local government shall consider an application for zoning  
 1066 changes that would be required to properly enact any proposed  
 1067 plan amendment transmitted pursuant to this section ~~subsection~~.  
 1068 Zoning changes approved by the local government are contingent  
 1069 upon the comprehensive plan or plan amendment transmitted  
 1070 becoming effective.

1071 Section 9. Subsection (3) of section 163.3191, Florida  
 1072 Statutes, is amended to read:

1073 163.3191 Evaluation and appraisal of comprehensive plan.—

1074 (3) Local governments are encouraged to comprehensively  
 1075 evaluate and, as necessary, update comprehensive plans to  
 1076 reflect changes in local conditions. Plan amendments transmitted  
 1077 pursuant to this section shall be reviewed pursuant to ~~in~~  
 1078 ~~accordance with~~ s. 163.3184(4).

1079 Section 10. Subsections (8) through (14) of section  
 1080 163.3245, Florida Statutes, are redesignated as subsections (7)  
 1081 through (13), respectively, and present subsections (1) and (7)  
 1082 of that section are amended to read:

1083 163.3245 Sector plans.—

1084 (1) In recognition of the benefits of long-range planning  
 1085 for specific areas, local governments or combinations of local  
 1086 governments may adopt into their comprehensive plans a sector  
 1087 plan in accordance with this section. This section is intended  
 1088 to promote and encourage long-term planning for conservation,  
 1089 development, and agriculture on a landscape scale; to further  
 1090 support the intent of ~~s. 163.3177(11), which supports~~ innovative  
 1091 and flexible planning and development strategies, and the  
 1092 purposes of this part and part I of chapter 380; to facilitate

CS/HB 7081

2012

1093 protection of regionally significant resources, including, but  
 1094 not limited to, regionally significant water courses and  
 1095 wildlife corridors; and to avoid duplication of effort in terms  
 1096 of the level of data and analysis required for a development of  
 1097 regional impact, while ensuring the adequate mitigation of  
 1098 impacts to applicable regional resources and facilities,  
 1099 including those within the jurisdiction of other local  
 1100 governments, as would otherwise be provided. Sector plans are  
 1101 intended for substantial geographic areas that include at least  
 1102 15,000 acres of one or more local governmental jurisdictions and  
 1103 are to emphasize urban form and protection of regionally  
 1104 significant resources and public facilities. A sector plan may  
 1105 not be adopted in an area of critical state concern.

1106 ~~(7) Beginning December 1, 1999, and each year thereafter,~~  
 1107 ~~the department shall provide a status report to the President of~~  
 1108 ~~the Senate and the Speaker of the House of Representatives~~  
 1109 ~~regarding each optional sector plan authorized under this~~  
 1110 ~~section.~~

1111 Section 11. Paragraph (d) of subsection (2) of section  
 1112 186.002, Florida Statutes, is amended to read:

1113 186.002 Findings and intent.—

1114 (2) It is the intent of the Legislature that:

1115 (d) The state planning process shall be informed and  
 1116 guided by the experience of public officials at all levels of  
 1117 government. ~~In preparing any plans or proposed revisions or~~  
 1118 ~~amendments required by this chapter, the Governor shall consider~~  
 1119 ~~the experience of and information provided by local governments~~  
 1120 ~~in their evaluation and appraisal reports pursuant to s.~~



CS/HB 7081

2012

1121 ~~163.3191.~~

1122 Section 12. Subsection (8) of section 186.007, Florida  
 1123 Statutes, is amended to read:

1124 186.007 State comprehensive plan; preparation; revision.—

1125 (8) The revision of the state comprehensive plan is a  
 1126 continuing process. Each section of the plan shall be reviewed  
 1127 and analyzed biennially by the Executive Office of the Governor  
 1128 in conjunction with the planning officers of other state  
 1129 agencies significantly affected by the provisions of the  
 1130 particular section under review. In conducting this review and  
 1131 analysis, the Executive Office of the Governor shall review and  
 1132 consider, with the assistance of the state land planning agency  
 1133 and regional planning councils, ~~the evaluation and appraisal~~  
 1134 ~~reports submitted pursuant to s. 163.3191 and the evaluation and~~  
 1135 appraisal reports prepared pursuant to s. 186.511. Any necessary  
 1136 revisions of the state comprehensive plan shall be proposed by  
 1137 the Governor in a written report and be accompanied by an  
 1138 explanation of the need for such changes. If the Governor  
 1139 determines that changes are unnecessary, the written report must  
 1140 explain why changes are unnecessary. The proposed revisions and  
 1141 accompanying explanations may be submitted in the report  
 1142 required by s. 186.031. Any proposed revisions to the plan shall  
 1143 be submitted to the Legislature as provided in s. 186.008(2) at  
 1144 least 30 days prior to the regular legislative session occurring  
 1145 in each even-numbered year.

1146 Section 13. Subsection (1) of section 186.508, Florida  
 1147 Statutes, is amended to read:

1148 186.508 Strategic regional policy plan adoption;

1149 consistency with state comprehensive plan.-  
 1150 (1) Each regional planning council shall submit to the  
 1151 Executive Office of the Governor its proposed strategic regional  
 1152 policy plan on a schedule established by the Executive Office of  
 1153 the Governor to coordinate implementation of the strategic  
 1154 regional policy plans with the evaluation and appraisal process  
 1155 ~~reports~~ required by s. 163.3191. The Executive Office of the  
 1156 Governor, or its designee, shall review the proposed strategic  
 1157 regional policy plan to ensure consistency with the adopted  
 1158 state comprehensive plan and shall, within 60 days, provide any  
 1159 recommended revisions. The Governor's recommended revisions  
 1160 shall be included in the plans in a comment section. However,  
 1161 nothing in this section precludes ~~herein shall preclude~~ a  
 1162 regional planning council from adopting or rejecting any or all  
 1163 of the revisions as a part of its plan before ~~prior to~~ the  
 1164 effective date of the plan. The rules adopting the strategic  
 1165 regional policy plan are ~~shall~~ not be subject to rule challenge  
 1166 under s. 120.56(2) or to drawout proceedings under s.  
 1167 120.54(3)(c)2., but, once adopted, are ~~shall be~~ subject to an  
 1168 invalidity challenge under s. 120.56(3) by substantially  
 1169 affected persons, including the Executive Office of the  
 1170 Governor. The rules shall be adopted by the regional planning  
 1171 councils, and ~~shall~~ become effective upon filing with the  
 1172 Department of State, notwithstanding the provisions of s.  
 1173 120.54(3)(e)6.  
 1174 Section 14. Subsections (2) and (3) of section 189.415,  
 1175 Florida Statutes, are amended to read:  
 1176 189.415 Special district public facilities report.-

1177 (2) Each independent special district shall submit to each  
 1178 local general-purpose government in which it is located a public  
 1179 facilities report and an annual notice of any changes. The  
 1180 public facilities report shall specify the following  
 1181 information:

1182 (a) A description of existing public facilities owned or  
 1183 operated by the special district, and each public facility that  
 1184 is operated by another entity, except a local general-purpose  
 1185 government, through a lease or other agreement with the special  
 1186 district. This description shall include the current capacity of  
 1187 the facility, the current demands placed upon it, and its  
 1188 location. This information shall be required in the initial  
 1189 report and updated every 7 ~~5~~ years at least 12 months before  
 1190 ~~prior to~~ the submission date of the evaluation and appraisal  
 1191 notification letter ~~report~~ of the appropriate local government  
 1192 required by s. 163.3191. The department shall post a schedule on  
 1193 its website, based on the evaluation and appraisal notification  
 1194 schedule prepared pursuant to s. 163.3191(5), for use by a  
 1195 special district to determine when its public facilities report  
 1196 and updates to that report are due to the local general-purpose  
 1197 governments in which the special district is located. ~~At least~~  
 1198 ~~12 months prior to the date on which each special district's~~  
 1199 ~~first updated report is due, the department shall notify each~~  
 1200 ~~independent district on the official list of special districts~~  
 1201 ~~compiled pursuant to s. 189.4035 of the schedule for submission~~  
 1202 ~~of the evaluation and appraisal report by each local government~~  
 1203 ~~within the special district's jurisdiction.~~

1204 (b) A description of each public facility the district is

CS/HB 7081

2012

1205 building, improving, or expanding, or is currently proposing to  
 1206 build, improve, or expand within at least the next 7 ~~5~~ years,  
 1207 including any facilities that the district is assisting another  
 1208 entity, except a local general-purpose government, to build,  
 1209 improve, or expand through a lease or other agreement with the  
 1210 district. For each public facility identified, the report shall  
 1211 describe how the district currently proposes to finance the  
 1212 facility.

1213 (c) If the special district currently proposes to replace  
 1214 any facilities identified in paragraph (a) or paragraph (b)  
 1215 within the next 10 years, the date when such facility will be  
 1216 replaced.

1217 (d) The anticipated time the construction, improvement, or  
 1218 expansion of each facility will be completed.

1219 (e) The anticipated capacity of and demands on each public  
 1220 facility when completed. In the case of an improvement or  
 1221 expansion of a public facility, both the existing and  
 1222 anticipated capacity must be listed.

1223 (3) A special district proposing to build, improve, or  
 1224 expand a public facility which requires a certificate of need  
 1225 pursuant to chapter 408 shall elect to notify the appropriate  
 1226 local general-purpose government of its plans either in its 7-  
 1227 year ~~5-year~~ plan or at the time the letter of intent is filed  
 1228 with the Agency for Health Care Administration pursuant to s.  
 1229 408.039.

1230 Section 15. Subsection (5) of section 288.975, Florida  
 1231 Statutes, is amended to read:

1232 288.975 Military base reuse plans.—

CS/HB 7081

2012

1233 (5) At the discretion of the host local government, the  
 1234 provisions of this act may be complied with through the adoption  
 1235 of the military base reuse plan as a separate component of the  
 1236 local government comprehensive plan or through simultaneous  
 1237 amendments to all pertinent portions of the local government  
 1238 comprehensive plan. Once adopted and approved in accordance with  
 1239 this section, the military base reuse plan shall be considered  
 1240 to be part of the host local government's comprehensive plan and  
 1241 shall be thereafter implemented, amended, and reviewed pursuant  
 1242 to ~~in accordance with the provisions of part II of chapter 163.~~  
 1243 ~~Local government comprehensive plan amendments necessary to~~  
 1244 ~~initially adopt the military base reuse plan shall be exempt~~  
 1245 ~~from the limitation on the frequency of plan amendments~~  
 1246 ~~contained in s. 163.3187(1).~~

1247 Section 16. Paragraph (b) of subsection (6), paragraph (e)  
 1248 of subsection (19), paragraphs (l) and (q) of subsection (24),  
 1249 and paragraph (b) of subsection (29) of section 380.06, Florida  
 1250 Statutes, are amended to read:

1251 380.06 Developments of regional impact.—

1252 (6) APPLICATION FOR APPROVAL OF DEVELOPMENT; CONCURRENT  
 1253 PLAN AMENDMENTS.—

1254 (b) Any local government comprehensive plan amendments  
 1255 related to a proposed development of regional impact, including  
 1256 any changes proposed under subsection (19), may be initiated by  
 1257 a local planning agency or the developer and must be considered  
 1258 by the local governing body at the same time as the application  
 1259 for development approval using the procedures provided for local  
 1260 plan amendment in s. 163.3184 ~~163.3187~~ and applicable local

1261 ordinances, without regard to local limits on the frequency of  
 1262 consideration of amendments to the local comprehensive plan.  
 1263 This paragraph does not require favorable consideration of a  
 1264 plan amendment solely because it is related to a development of  
 1265 regional impact. The procedure for processing such comprehensive  
 1266 plan amendments is as follows:

1267         1. If a developer seeks a comprehensive plan amendment  
 1268 related to a development of regional impact, the developer must  
 1269 so notify in writing the regional planning agency, the  
 1270 applicable local government, and the state land planning agency  
 1271 no later than the date of preapplication conference or the  
 1272 submission of the proposed change under subsection (19).

1273         2. When filing the application for development approval or  
 1274 the proposed change, the developer must include a written  
 1275 request for comprehensive plan amendments that would be  
 1276 necessitated by the development-of-regional-impact approvals  
 1277 sought. That request must include data and analysis upon which  
 1278 the applicable local government can determine whether to  
 1279 transmit the comprehensive plan amendment pursuant to s.  
 1280 163.3184.

1281         3. The local government must advertise a public hearing on  
 1282 the transmittal within 30 days after filing the application for  
 1283 development approval or the proposed change and must make a  
 1284 determination on the transmittal within 60 days after the  
 1285 initial filing unless that time is extended by the developer.

1286         4. If the local government approves the transmittal,  
 1287 procedures set forth in s. 163.3184~~(4)(b)-(d)~~ must be followed.

1288         5. Notwithstanding subsection (11) or subsection (19), the

CS/HB 7081

2012

1289 | local government may not hold a public hearing on the  
 1290 | application for development approval or the proposed change or  
 1291 | on the comprehensive plan amendments sooner than 30 days after  
 1292 | reviewing agency comments are due to the local government ~~from~~  
 1293 | ~~receipt of the response from the state land planning agency~~  
 1294 | pursuant to s. 163.3184(4)(d).

1295 |         6. The local government must hear both the application for  
 1296 | development approval or the proposed change and the  
 1297 | comprehensive plan amendments at the same hearing. However, the  
 1298 | local government must take action separately on the application  
 1299 | for development approval or the proposed change and on the  
 1300 | comprehensive plan amendments.

1301 |         7. Thereafter, the appeal process for the local government  
 1302 | development order must follow the provisions of s. 380.07, and  
 1303 | the compliance process for the comprehensive plan amendments  
 1304 | must follow the provisions of s. 163.3184.

1305 |         (19) SUBSTANTIAL DEVIATIONS.—

1306 |         (e)1. Except for a development order rendered pursuant to  
 1307 | subsection (22) or subsection (25), a proposed change to a  
 1308 | development order that individually or cumulatively with any  
 1309 | previous change is less than any numerical criterion contained  
 1310 | in subparagraphs (b)1.-10. and does not exceed any other  
 1311 | criterion, or that involves an extension of the buildout date of  
 1312 | a development, or any phase thereof, of less than 5 years is not  
 1313 | subject to the public hearing requirements of subparagraph  
 1314 | (f)3., and is not subject to a determination pursuant to  
 1315 | subparagraph (f)5. Notice of the proposed change shall be made  
 1316 | to the regional planning council and the state land planning

1317 agency. Such notice shall include a description of previous  
 1318 individual changes made to the development, including changes  
 1319 previously approved by the local government, and shall include  
 1320 appropriate amendments to the development order.

1321 2. The following changes, individually or cumulatively  
 1322 with any previous changes, are not substantial deviations:

1323 a. Changes in the name of the project, developer, owner,  
 1324 or monitoring official.

1325 b. Changes to a setback that do not affect noise buffers,  
 1326 environmental protection or mitigation areas, or archaeological  
 1327 or historical resources.

1328 c. Changes to minimum lot sizes.

1329 d. Changes in the configuration of internal roads that do  
 1330 not affect external access points.

1331 e. Changes to the building design or orientation that stay  
 1332 approximately within the approved area designated for such  
 1333 building and parking lot, and which do not affect historical  
 1334 buildings designated as significant by the Division of  
 1335 Historical Resources of the Department of State.

1336 f. Changes to increase the acreage in the development,  
 1337 provided that no development is proposed on the acreage to be  
 1338 added.

1339 g. Changes to eliminate an approved land use, provided  
 1340 that there are no additional regional impacts.

1341 h. Changes required to conform to permits approved by any  
 1342 federal, state, or regional permitting agency, provided that  
 1343 these changes do not create additional regional impacts.

1344 i. Any renovation or redevelopment of development within a



1345 | previously approved development of regional impact which does  
 1346 | not change land use or increase density or intensity of use.

1347 |       j. Changes that modify boundaries and configuration of  
 1348 | areas described in subparagraph (b)11. due to science-based  
 1349 | refinement of such areas by survey, by habitat evaluation, by  
 1350 | other recognized assessment methodology, or by an environmental  
 1351 | assessment. In order for changes to qualify under this sub-  
 1352 | subparagraph, the survey, habitat evaluation, or assessment must  
 1353 | occur prior to the time a conservation easement protecting such  
 1354 | lands is recorded and must not result in any net decrease in the  
 1355 | total acreage of the lands specifically set aside for permanent  
 1356 | preservation in the final development order.

1357 |       k. Any other change which the state land planning agency,  
 1358 | in consultation with the regional planning council, agrees in  
 1359 | writing is similar in nature, impact, or character to the  
 1360 | changes enumerated in sub-subparagraphs a.-j. and which does not  
 1361 | create the likelihood of any additional regional impact.

1362 |  
 1363 | This subsection does not require the filing of a notice of  
 1364 | proposed change but shall require an application to the local  
 1365 | government to amend the development order in accordance with the  
 1366 | local government's procedures for amendment of a development  
 1367 | order. In accordance with the local government's procedures,  
 1368 | including requirements for notice to the applicant and the  
 1369 | public, the local government shall either deny the application  
 1370 | for amendment or adopt an amendment to the development order  
 1371 | which approves the application with or without conditions.  
 1372 | Following adoption, the local government shall render to the

CS/HB 7081

2012

1373 state land planning agency the amendment to the development  
1374 order. The state land planning agency may appeal, pursuant to s.  
1375 380.07(3), the amendment to the development order if the  
1376 amendment involves sub-subparagraph g., sub-subparagraph h.,  
1377 sub-subparagraph j., or sub-subparagraph k., and it believes the  
1378 change creates a reasonable likelihood of new or additional  
1379 regional impacts.

1380 3. Except for the change authorized by sub-subparagraph  
1381 2.f., any addition of land not previously reviewed or any change  
1382 not specified in paragraph (b) or paragraph (c) shall be  
1383 presumed to create a substantial deviation. This presumption may  
1384 be rebutted by clear and convincing evidence.

1385 4. Any submittal of a proposed change to a previously  
1386 approved development shall include a description of individual  
1387 changes previously made to the development, including changes  
1388 previously approved by the local government. The local  
1389 government shall consider the previous and current proposed  
1390 changes in deciding whether such changes cumulatively constitute  
1391 a substantial deviation requiring further development-of-  
1392 regional-impact review.

1393 5. The following changes to an approved development of  
1394 regional impact shall be presumed to create a substantial  
1395 deviation. Such presumption may be rebutted by clear and  
1396 convincing evidence.

1397 a. A change proposed for 15 percent or more of the acreage  
1398 to a land use not previously approved in the development order.  
1399 Changes of less than 15 percent shall be presumed not to create  
1400 a substantial deviation.

CS/HB 7081

2012

1401           b. Notwithstanding any provision of paragraph (b) to the  
 1402 contrary, a proposed change consisting of simultaneous increases  
 1403 and decreases of at least two of the uses within an authorized  
 1404 multiuse development of regional impact which was originally  
 1405 approved with three or more uses specified in s. 380.0651(3)(c)  
 1406 and (d) ~~380.0651(3)(e), (d), and (e)~~ and residential use.

1407           6. If a local government agrees to a proposed change, a  
 1408 change in the transportation proportionate share calculation and  
 1409 mitigation plan in an adopted development order as a result of  
 1410 recalculation of the proportionate share contribution meeting  
 1411 the requirements of s. 163.3180(5)(h) in effect as of the date  
 1412 of such change shall be presumed not to create a substantial  
 1413 deviation. For purposes of this subsection, the proposed change  
 1414 in the proportionate share calculation or mitigation plan shall  
 1415 not be considered an additional regional transportation impact.

1416           (24) STATUTORY EXEMPTIONS.—

1417           (1) Any proposed development within an urban service  
 1418 boundary established under s. 163.3177(14), Florida Statutes  
 1419 2010, which is not otherwise exempt pursuant to subsection (29),  
 1420 is exempt from this section if the local government having  
 1421 jurisdiction over the area where the development is proposed has  
 1422 adopted the urban service boundary and has entered into a  
 1423 binding agreement with jurisdictions that would be impacted and  
 1424 with the Department of Transportation regarding the mitigation  
 1425 of impacts on state and regional transportation facilities.

1426           (q) Any development identified in an airport master plan  
 1427 and adopted into the comprehensive plan pursuant to s.  
 1428 163.3177(6)(b)4. ~~163.3177(6)(k)~~ is exempt from this section.

1429  
 1430 If a use is exempt from review as a development of regional  
 1431 impact under paragraphs (a)-(u), but will be part of a larger  
 1432 project that is subject to review as a development of regional  
 1433 impact, the impact of the exempt use must be included in the  
 1434 review of the larger project, unless such exempt use involves a  
 1435 development of regional impact that includes a landowner,  
 1436 tenant, or user that has entered into a funding agreement with  
 1437 the Department of Economic Opportunity under the Innovation  
 1438 Incentive Program and the agreement contemplates a state award  
 1439 of at least \$50 million.

1440 (29) EXEMPTIONS FOR DENSE URBAN LAND AREAS.—

1441 (b) If a municipality that does not qualify as a dense  
 1442 urban land area pursuant to paragraph (a) ~~s. 163.3164~~ designates  
 1443 any of the following areas in its comprehensive plan, any  
 1444 proposed development within the designated area is exempt from  
 1445 the development-of-regional-impact process:

- 1446 1. Urban infill as defined in s. 163.3164;
- 1447 2. Community redevelopment areas as defined in s. 163.340;
- 1448 3. Downtown revitalization areas as defined in s.  
 1449 163.3164;
- 1450 4. Urban infill and redevelopment under s. 163.2517; or
- 1451 5. Urban service areas as defined in s. 163.3164 or areas  
 1452 within a designated urban service boundary under s.  
 1453 163.3177(14).

1454 Section 17. Subsection (1) of section 380.115, Florida  
 1455 Statutes, is amended to read:

1456 380.115 Vested rights and duties; effect of size

1457 reduction, changes in guidelines and standards.—

1458 (1) A change in a development-of-regional-impact guideline  
 1459 and standard does not abridge or modify any vested or other  
 1460 right or any duty or obligation pursuant to any development  
 1461 order or agreement that is applicable to a development of  
 1462 regional impact. A development that has received a development-  
 1463 of-regional-impact development order pursuant to s. 380.06, but  
 1464 is no longer required to undergo development-of-regional-impact  
 1465 review by operation of a change in the guidelines and standards  
 1466 or has reduced its size below the thresholds in s. 380.0651, or  
 1467 a development that is exempt pursuant to s. 380.06(24) or (29)  
 1468 ~~380.06(29)~~ shall be governed by the following procedures:

1469 (a) The development shall continue to be governed by the  
 1470 development-of-regional-impact development order and may be  
 1471 completed in reliance upon and pursuant to the development order  
 1472 unless the developer or landowner has followed the procedures  
 1473 for rescission in paragraph (b). Any proposed changes to those  
 1474 developments which continue to be governed by a development  
 1475 order shall be approved pursuant to s. 380.06(19) as it existed  
 1476 prior to a change in the development-of-regional-impact  
 1477 guidelines and standards, except that all percentage criteria  
 1478 shall be doubled and all other criteria shall be increased by 10  
 1479 percent. The development-of-regional-impact development order  
 1480 may be enforced by the local government as provided by ss.  
 1481 380.06(17) and 380.11.

1482 (b) If requested by the developer or landowner, the  
 1483 development-of-regional-impact development order shall be  
 1484 rescinded by the local government having jurisdiction upon a

CS/HB 7081

2012

1485 showing that all required mitigation related to the amount of  
1486 development that existed on the date of rescission has been  
1487 completed.

1488 Section 18. Section 1013.33, Florida Statutes, is amended  
1489 to read:

1490 1013.33 Coordination of planning with local governing  
1491 bodies.—

1492 (1) It is the policy of this state to require the  
1493 coordination of planning between boards and local governing  
1494 bodies to ensure that plans for the construction and opening of  
1495 public educational facilities are facilitated and coordinated in  
1496 time and place with plans for residential development,  
1497 concurrently with other necessary services. Such planning shall  
1498 include the integration of the educational facilities plan and  
1499 applicable policies and procedures of a board with the local  
1500 comprehensive plan and land development regulations of local  
1501 governments. The planning must include the consideration of  
1502 allowing students to attend the school located nearest their  
1503 homes when a new housing development is constructed near a  
1504 county boundary and it is more feasible to transport the  
1505 students a short distance to an existing facility in an adjacent  
1506 county than to construct a new facility or transport students  
1507 longer distances in their county of residence. The planning must  
1508 also consider the effects of the location of public education  
1509 facilities, including the feasibility of keeping central city  
1510 facilities viable, in order to encourage central city  
1511 redevelopment and the efficient use of infrastructure and to  
1512 discourage uncontrolled urban sprawl. In addition, all parties

1513 to the planning process must consult with state and local road  
 1514 departments to assist in implementing the Safe Paths to Schools  
 1515 program administered by the Department of Transportation.

1516 (2)(a) The school board, county, and nonexempt  
 1517 municipalities located within the geographic area of a school  
 1518 district shall enter into an interlocal agreement according to  
 1519 s. 163.31777 that jointly establishes the specific ways in which  
 1520 the plans and processes of the district school board and the  
 1521 local governments are to be coordinated. ~~The interlocal~~  
 1522 ~~agreements shall be submitted to the state land planning agency~~  
 1523 ~~and the Office of Educational Facilities in accordance with a~~  
 1524 ~~schedule published by the state land planning agency.~~

1525 ~~(b) The schedule must establish staggered due dates for~~  
 1526 ~~submission of interlocal agreements that are executed by both~~  
 1527 ~~the local government and district school board, commencing on~~  
 1528 ~~March 1, 2003, and concluding by December 1, 2004, and must set~~  
 1529 ~~the same date for all governmental entities within a school~~  
 1530 ~~district. However, if the county where the school district is~~  
 1531 ~~located contains more than 20 municipalities, the state land~~  
 1532 ~~planning agency may establish staggered due dates for the~~  
 1533 ~~submission of interlocal agreements by these municipalities. The~~  
 1534 ~~schedule must begin with those areas where both the number of~~  
 1535 ~~districtwide capital outlay full-time equivalent students equals~~  
 1536 ~~80 percent or more of the current year's school capacity and the~~  
 1537 ~~projected 5-year student growth rate is 1,000 or greater, or~~  
 1538 ~~where the projected 5-year student growth rate is 10 percent or~~  
 1539 ~~greater.~~

1540 ~~(c) If the student population has declined over the 5-year~~

CS/HB 7081

2012

1541 ~~period preceding the due date for submittal of an interlocal~~  
1542 ~~agreement by the local government and the district school board,~~  
1543 ~~the local government and district school board may petition the~~  
1544 ~~state land planning agency for a waiver of one or more of the~~  
1545 ~~requirements of subsection (3). The waiver must be granted if~~  
1546 ~~the procedures called for in subsection (3) are unnecessary~~  
1547 ~~because of the school district's declining school age~~  
1548 ~~population, considering the district's 5-year work program~~  
1549 ~~prepared pursuant to s. 1013.35. The state land planning agency~~  
1550 ~~may modify or revoke the waiver upon a finding that the~~  
1551 ~~conditions upon which the waiver was granted no longer exist.~~  
1552 ~~The district school board and local governments must submit an~~  
1553 ~~interlocal agreement within 1 year after notification by the~~  
1554 ~~state land planning agency that the conditions for a waiver no~~  
1555 ~~longer exist.~~

1556 ~~(d) Interlocal agreements between local governments and~~  
1557 ~~district school boards adopted pursuant to s. 163.3177 before~~  
1558 ~~the effective date of subsections (2)-(7) must be updated and~~  
1559 ~~executed pursuant to the requirements of subsections (2)-(7), if~~  
1560 ~~necessary. Amendments to interlocal agreements adopted pursuant~~  
1561 ~~to subsections (2)-(7) must be submitted to the state land~~  
1562 ~~planning agency within 30 days after execution by the parties~~  
1563 ~~for review consistent with subsections (3) and (4). Local~~  
1564 ~~governments and the district school board in each school~~  
1565 ~~district are encouraged to adopt a single interlocal agreement~~  
1566 ~~in which all join as parties. The state land planning agency~~  
1567 ~~shall assemble and make available model interlocal agreements~~  
1568 ~~meeting the requirements of subsections (2)-(7) and shall notify~~



CS/HB 7081

2012

1569 ~~local governments and, jointly with the Department of Education,~~  
1570 ~~the district school boards of the requirements of subsections~~  
1571 ~~(2)-(7), the dates for compliance, and the sanctions for~~  
1572 ~~noncompliance. The state land planning agency shall be available~~  
1573 ~~to informally review proposed interlocal agreements. If the~~  
1574 ~~state land planning agency has not received a proposed~~  
1575 ~~interlocal agreement for informal review, the state land~~  
1576 ~~planning agency shall, at least 60 days before the deadline for~~  
1577 ~~submission of the executed agreement, renotify the local~~  
1578 ~~government and the district school board of the upcoming~~  
1579 ~~deadline and the potential for sanctions.~~

1580 ~~(3) At a minimum, the interlocal agreement must address~~  
1581 ~~interlocal agreement requirements in s. 163.31777 and, if~~  
1582 ~~applicable, s. 163.3180(6), and must address the following~~  
1583 ~~issues:~~

1584 ~~(a) A process by which each local government and the~~  
1585 ~~district school board agree and base their plans on consistent~~  
1586 ~~projections of the amount, type, and distribution of population~~  
1587 ~~growth and student enrollment. The geographic distribution of~~  
1588 ~~jurisdiction-wide growth forecasts is a major objective of the~~  
1589 ~~process.~~

1590 ~~(b) A process to coordinate and share information relating~~  
1591 ~~to existing and planned public school facilities, including~~  
1592 ~~school renovations and closures, and local government plans for~~  
1593 ~~development and redevelopment.~~

1594 ~~(c) Participation by affected local governments with the~~  
1595 ~~district school board in the process of evaluating potential~~  
1596 ~~school closures, significant renovations to existing schools,~~

1597 ~~and new school site selection before land acquisition. Local~~  
 1598 ~~governments shall advise the district school board as to the~~  
 1599 ~~consistency of the proposed closure, renovation, or new site~~  
 1600 ~~with the local comprehensive plan, including appropriate~~  
 1601 ~~circumstances and criteria under which a district school board~~  
 1602 ~~may request an amendment to the comprehensive plan for school~~  
 1603 ~~siting.~~

1604 ~~(d) A process for determining the need for and timing of~~  
 1605 ~~onsite and offsite improvements to support new construction,~~  
 1606 ~~proposed expansion, or redevelopment of existing schools. The~~  
 1607 ~~process shall address identification of the party or parties~~  
 1608 ~~responsible for the improvements.~~

1609 ~~(e) A process for the school board to inform the local~~  
 1610 ~~government regarding the effect of comprehensive plan amendments~~  
 1611 ~~on school capacity. The capacity reporting must be consistent~~  
 1612 ~~with laws and rules regarding measurement of school facility~~  
 1613 ~~capacity and must also identify how the district school board~~  
 1614 ~~will meet the public school demand based on the facilities work~~  
 1615 ~~program adopted pursuant to s. 1013.35.~~

1616 ~~(f) Participation of the local governments in the~~  
 1617 ~~preparation of the annual update to the school board's 5-year~~  
 1618 ~~district facilities work program and educational plant survey~~  
 1619 ~~prepared pursuant to s. 1013.35.~~

1620 ~~(g) A process for determining where and how joint use of~~  
 1621 ~~either school board or local government facilities can be shared~~  
 1622 ~~for mutual benefit and efficiency.~~

1623 ~~(h) A procedure for the resolution of disputes between the~~  
 1624 ~~district school board and local governments, which may include~~

CS/HB 7081

2012

1625 ~~the dispute resolution processes contained in chapters 164 and~~  
1626 ~~186.~~

1627 ~~(i) An oversight process, including an opportunity for~~  
1628 ~~public participation, for the implementation of the interlocal~~  
1629 ~~agreement.~~

1630 ~~(4) (a) The Office of Educational Facilities shall submit~~  
1631 ~~any comments or concerns regarding the executed interlocal~~  
1632 ~~agreement to the state land planning agency within 30 days after~~  
1633 ~~receipt of the executed interlocal agreement. The state land~~  
1634 ~~planning agency shall review the executed interlocal agreement~~  
1635 ~~to determine whether it is consistent with the requirements of~~  
1636 ~~subsection (3), the adopted local government comprehensive plan,~~  
1637 ~~and other requirements of law. Within 60 days after receipt of~~  
1638 ~~an executed interlocal agreement, the state land planning agency~~  
1639 ~~shall publish a notice of intent in the Florida Administrative~~  
1640 ~~Weekly and shall post a copy of the notice on the agency's~~  
1641 ~~Internet site. The notice of intent must state that the~~  
1642 ~~interlocal agreement is consistent or inconsistent with the~~  
1643 ~~requirements of subsection (3) and this subsection as~~  
1644 ~~appropriate.~~

1645 ~~(b) The state land planning agency's notice is subject to~~  
1646 ~~challenge under chapter 120; however, an affected person, as~~  
1647 ~~defined in s. 163.3184(1) (a), has standing to initiate the~~  
1648 ~~administrative proceeding, and this proceeding is the sole means~~  
1649 ~~available to challenge the consistency of an interlocal~~  
1650 ~~agreement required by this section with the criteria contained~~  
1651 ~~in subsection (3) and this subsection. In order to have~~  
1652 ~~standing, each person must have submitted oral or written~~

CS/HB 7081

2012

1653 ~~comments, recommendations, or objections to the local government~~  
1654 ~~or the school board before the adoption of the interlocal~~  
1655 ~~agreement by the district school board and local government. The~~  
1656 ~~district school board and local governments are parties to any~~  
1657 ~~such proceeding. In this proceeding, when the state land~~  
1658 ~~planning agency finds the interlocal agreement to be consistent~~  
1659 ~~with the criteria in subsection (3) and this subsection, the~~  
1660 ~~interlocal agreement must be determined to be consistent with~~  
1661 ~~subsection (3) and this subsection if the local government's and~~  
1662 ~~school board's determination of consistency is fairly debatable.~~  
1663 ~~When the state land planning agency finds the interlocal~~  
1664 ~~agreement to be inconsistent with the requirements of subsection~~  
1665 ~~(3) and this subsection, the local government's and school~~  
1666 ~~board's determination of consistency shall be sustained unless~~  
1667 ~~it is shown by a preponderance of the evidence that the~~  
1668 ~~interlocal agreement is inconsistent.~~

1669 ~~(c) If the state land planning agency enters a final order~~  
1670 ~~that finds that the interlocal agreement is inconsistent with~~  
1671 ~~the requirements of subsection (3) or this subsection, the state~~  
1672 ~~land planning agency shall forward it to the Administration~~  
1673 ~~Commission, which may impose sanctions against the local~~  
1674 ~~government pursuant to s. 163.3184(11) and may impose sanctions~~  
1675 ~~against the district school board by directing the Department of~~  
1676 ~~Education to withhold an equivalent amount of funds for school~~  
1677 ~~construction available pursuant to ss. 1013.65, 1013.68,~~  
1678 ~~1013.70, and 1013.72.~~

1679 ~~(5) If an executed interlocal agreement is not timely~~  
1680 ~~submitted to the state land planning agency for review, the~~

CS/HB 7081

2012

1681 ~~state land planning agency shall, within 15 working days after~~  
1682 ~~the deadline for submittal, issue to the local government and~~  
1683 ~~the district school board a notice to show cause why sanctions~~  
1684 ~~should not be imposed for failure to submit an executed~~  
1685 ~~interlocal agreement by the deadline established by the agency.~~  
1686 ~~The agency shall forward the notice and the responses to the~~  
1687 ~~Administration Commission, which may enter a final order citing~~  
1688 ~~the failure to comply and imposing sanctions against the local~~  
1689 ~~government and district school board by directing the~~  
1690 ~~appropriate agencies to withhold at least 5 percent of state~~  
1691 ~~funds pursuant to s. 163.3184(11) and by directing the~~  
1692 ~~Department of Education to withhold from the district school~~  
1693 ~~board at least 5 percent of funds for school construction~~  
1694 ~~available pursuant to ss. 1013.65, 1013.68, 1013.70, and~~  
1695 ~~1013.72.~~

1696 ~~(6) Any local government transmitting a public school~~  
1697 ~~element to implement school concurrency pursuant to the~~  
1698 ~~requirements of s. 163.3180 before the effective date of this~~  
1699 ~~section is not required to amend the element or any interlocal~~  
1700 ~~agreement to conform with the provisions of subsections (2)-(6)~~  
1701 ~~if the element is adopted prior to or within 1 year after the~~  
1702 ~~effective date of subsections (2)-(6) and remains in effect.~~

1703 (3)-(7) A board and the local governing body must share and  
1704 coordinate information related to existing and planned school  
1705 facilities; proposals for development, redevelopment, or  
1706 additional development; and infrastructure required to support  
1707 the school facilities, concurrent with proposed development. A  
1708 school board shall use information produced by the demographic,

CS/HB 7081

2012

1709 revenue, and education estimating conferences pursuant to s.  
1710 216.136 when preparing the district educational facilities plan  
1711 pursuant to s. 1013.35, as modified and agreed to by the local  
1712 governments, when provided by interlocal agreement, and the  
1713 Office of Educational Facilities, in consideration of local  
1714 governments' population projections, to ensure that the district  
1715 educational facilities plan not only reflects enrollment  
1716 projections but also considers applicable municipal and county  
1717 growth and development projections. The projections must be  
1718 apportioned geographically with assistance from the local  
1719 governments using local government trend data and the school  
1720 district student enrollment data. A school board is precluded  
1721 from siting a new school in a jurisdiction where the school  
1722 board has failed to provide the annual educational facilities  
1723 plan for the prior year required pursuant to s. 1013.35 unless  
1724 the failure is corrected.

1725 (4)~~(8)~~ The location of educational facilities shall be  
1726 consistent with the comprehensive plan of the appropriate local  
1727 governing body developed under part II of chapter 163 and  
1728 consistent with the plan's implementing land development  
1729 regulations.

1730 (5)~~(9)~~ To improve coordination relative to potential  
1731 educational facility sites, a board shall provide written notice  
1732 to the local government that has regulatory authority over the  
1733 use of the land consistent with an interlocal agreement entered  
1734 pursuant to s. 163.31777 ~~subsections (2) - (6)~~ at least 60 days  
1735 prior to acquiring or leasing property that may be used for a  
1736 new public educational facility. The local government, upon

1737 receipt of this notice, shall notify the board within 45 days if  
 1738 the site proposed for acquisition or lease is consistent with  
 1739 the land use categories and policies of the local government's  
 1740 comprehensive plan. This preliminary notice does not constitute  
 1741 the local government's determination of consistency pursuant to  
 1742 subsection (6) ~~(10)~~.

1743 (6) ~~(10)~~ As early in the design phase as feasible and  
 1744 consistent with an interlocal agreement entered pursuant to s.  
 1745 163.31777 ~~subsections (2)-(6)~~, but no later than 90 days before  
 1746 commencing construction, the district school board shall in  
 1747 writing request a determination of consistency with the local  
 1748 government's comprehensive plan. The local governing body that  
 1749 regulates the use of land shall determine, in writing within 45  
 1750 days after receiving the necessary information and a school  
 1751 board's request for a determination, whether a proposed  
 1752 educational facility is consistent with the local comprehensive  
 1753 plan and consistent with local land development regulations. If  
 1754 the determination is affirmative, school construction may  
 1755 commence and further local government approvals are not  
 1756 required, except as provided in this section. Failure of the  
 1757 local governing body to make a determination in writing within  
 1758 90 days after a district school board's request for a  
 1759 determination of consistency shall be considered an approval of  
 1760 the district school board's application. Campus master plans and  
 1761 development agreements must comply with the provisions of s.  
 1762 1013.30.

1763 (7) ~~(11)~~ A local governing body may not deny the site  
 1764 applicant based on adequacy of the site plan as it relates

1765 solely to the needs of the school. If the site is consistent  
 1766 with the comprehensive plan's land use policies and categories  
 1767 in which public schools are identified as allowable uses, the  
 1768 local government may not deny the application but it may impose  
 1769 reasonable development standards and conditions in accordance  
 1770 with s. 1013.51(1) and consider the site plan and its adequacy  
 1771 as it relates to environmental concerns, health, safety and  
 1772 welfare, and effects on adjacent property. Standards and  
 1773 conditions may not be imposed which conflict with those  
 1774 established in this chapter or the Florida Building Code, unless  
 1775 mutually agreed and consistent with the interlocal agreement  
 1776 required by s. 163.31777 ~~subsections (2)-(6)~~.

1777 (8) ~~(12)~~ This section does not prohibit a local governing  
 1778 body and district school board from agreeing and establishing an  
 1779 alternative process for reviewing a proposed educational  
 1780 facility and site plan, and offsite impacts, pursuant to an  
 1781 interlocal agreement adopted in accordance with s. 163.31777  
 1782 ~~subsections (2)-(6)~~.

1783 (9) ~~(13)~~ Existing schools shall be considered consistent  
 1784 with the applicable local government comprehensive plan adopted  
 1785 under part II of chapter 163. If a board submits an application  
 1786 to expand an existing school site, the local governing body may  
 1787 impose reasonable development standards and conditions on the  
 1788 expansion only, and in a manner consistent with s. 1013.51(1).  
 1789 Standards and conditions may not be imposed which conflict with  
 1790 those established in this chapter or the Florida Building Code,  
 1791 unless mutually agreed. Local government review or approval is  
 1792 not required for:



CS/HB 7081

2012

1793 (a) The placement of temporary or portable classroom  
1794 facilities; or

1795 (b) Proposed renovation or construction on existing school  
1796 sites, with the exception of construction that changes the  
1797 primary use of a facility, includes stadiums, or results in a  
1798 greater than 5 percent increase in student capacity, or as  
1799 mutually agreed upon, pursuant to an interlocal agreement  
1800 adopted in accordance with s. 163.31777 ~~subsections (2)–(6)~~.

1801 Section 19. Paragraph (b) of subsection (2) of section  
1802 1013.35, Florida Statutes, is amended to read:

1803 1013.35 School district educational facilities plan;  
1804 definitions; preparation, adoption, and amendment; long-term  
1805 work programs.—

1806 (2) PREPARATION OF TENTATIVE DISTRICT EDUCATIONAL  
1807 FACILITIES PLAN.—

1808 (b) The plan must also include a financially feasible  
1809 district facilities work program for a 5-year period. The work  
1810 program must include:

1811 1. A schedule of major repair and renovation projects  
1812 necessary to maintain the educational facilities and ancillary  
1813 facilities of the district.

1814 2. A schedule of capital outlay projects necessary to  
1815 ensure the availability of satisfactory student stations for the  
1816 projected student enrollment in K-12 programs. This schedule  
1817 shall consider:

1818 a. The locations, capacities, and planned utilization  
1819 rates of current educational facilities of the district. The  
1820 capacity of existing satisfactory facilities, as reported in the

1821 Florida Inventory of School Houses must be compared to the  
 1822 capital outlay full-time-equivalent student enrollment as  
 1823 determined by the department, including all enrollment used in  
 1824 the calculation of the distribution formula in s. 1013.64.

1825       b. The proposed locations of planned facilities, whether  
 1826 those locations are consistent with the comprehensive plans of  
 1827 all affected local governments, and recommendations for  
 1828 infrastructure and other improvements to land adjacent to  
 1829 existing facilities. The provisions of ss. 1013.33(6), (7), and  
 1830 (8) ~~1013.33(10), (11), and (12)~~ and 1013.36 must be addressed  
 1831 for new facilities planned within the first 3 years of the work  
 1832 plan, as appropriate.

1833       c. Plans for the use and location of relocatable  
 1834 facilities, leased facilities, and charter school facilities.

1835       d. Plans for multitrack scheduling, grade level  
 1836 organization, block scheduling, or other alternatives that  
 1837 reduce the need for additional permanent student stations.

1838       e. Information concerning average class size and  
 1839 utilization rate by grade level within the district which will  
 1840 result if the tentative district facilities work program is  
 1841 fully implemented.

1842       f. The number and percentage of district students planned  
 1843 to be educated in relocatable facilities during each year of the  
 1844 tentative district facilities work program. For determining  
 1845 future needs, student capacity may not be assigned to any  
 1846 relocatable classroom that is scheduled for elimination or  
 1847 replacement with a permanent educational facility in the current  
 1848 year of the adopted district educational facilities plan and in

CS/HB 7081

2012

1849 the district facilities work program adopted under this section.  
1850 Those relocatable classrooms clearly identified and scheduled  
1851 for replacement in a school-board-adopted, financially feasible,  
1852 5-year district facilities work program shall be counted at zero  
1853 capacity at the time the work program is adopted and approved by  
1854 the school board. However, if the district facilities work  
1855 program is changed and the relocatable classrooms are not  
1856 replaced as scheduled in the work program, the classrooms must  
1857 be reentered into the system and be counted at actual capacity.  
1858 Relocatable classrooms may not be perpetually added to the work  
1859 program or continually extended for purposes of circumventing  
1860 this section. All relocatable classrooms not identified and  
1861 scheduled for replacement, including those owned, lease-  
1862 purchased, or leased by the school district, must be counted at  
1863 actual student capacity. The district educational facilities  
1864 plan must identify the number of relocatable student stations  
1865 scheduled for replacement during the 5-year survey period and  
1866 the total dollar amount needed for that replacement.

1867 g. Plans for the closure of any school, including plans  
1868 for disposition of the facility or usage of facility space, and  
1869 anticipated revenues.

1870 h. Projects for which capital outlay and debt service  
1871 funds accruing under s. 9(d), Art. XII of the State Constitution  
1872 are to be used shall be identified separately in priority order  
1873 on a project priority list within the district facilities work  
1874 program.

1875 3. The projected cost for each project identified in the  
1876 district facilities work program. For proposed projects for new

1877 student stations, a schedule shall be prepared comparing the  
 1878 planned cost and square footage for each new student station, by  
 1879 elementary, middle, and high school levels, to the low, average,  
 1880 and high cost of facilities constructed throughout the state  
 1881 during the most recent fiscal year for which data is available  
 1882 from the Department of Education.

1883 4. A schedule of estimated capital outlay revenues from  
 1884 each currently approved source which is estimated to be  
 1885 available for expenditure on the projects included in the  
 1886 district facilities work program.

1887 5. A schedule indicating which projects included in the  
 1888 district facilities work program will be funded from current  
 1889 revenues projected in subparagraph 4.

1890 6. A schedule of options for the generation of additional  
 1891 revenues by the district for expenditure on projects identified  
 1892 in the district facilities work program which are not funded  
 1893 under subparagraph 5. Additional anticipated revenues may  
 1894 include effort index grants, SIT Program awards, and Classrooms  
 1895 First funds.

1896 Section 20. Subsections (3), (5), (6), (7), (8), (9),  
 1897 (10), and (11) of section 1013.351, Florida Statutes, are  
 1898 amended to read:

1899 1013.351 Coordination of planning between the Florida  
 1900 School for the Deaf and the Blind and local governing bodies.—

1901 (3) The board of trustees and the municipality in which  
 1902 the school is located may enter into an interlocal agreement to  
 1903 establish the specific ways in which the plans and processes of  
 1904 the board of trustees and the local government are to be

1905 coordinated. ~~If the school and local government enter into an~~  
 1906 ~~interlocal agreement, the agreement must be submitted to the~~  
 1907 ~~state land planning agency and the Office of Educational~~  
 1908 ~~Facilities.~~

1909 ~~(5)(a) The Office of Educational Facilities shall submit~~  
 1910 ~~any comments or concerns regarding the executed interlocal~~  
 1911 ~~agreements to the state land planning agency no later than 30~~  
 1912 ~~days after receipt of the executed interlocal agreements. The~~  
 1913 ~~state land planning agency shall review the executed interlocal~~  
 1914 ~~agreements to determine whether they are consistent with the~~  
 1915 ~~requirements of subsection (4), the adopted local government~~  
 1916 ~~comprehensive plans, and other requirements of law. Not later~~  
 1917 ~~than 60 days after receipt of an executed interlocal agreement,~~  
 1918 ~~the state land planning agency shall publish a notice of intent~~  
 1919 ~~in the Florida Administrative Weekly. The notice of intent must~~  
 1920 ~~state that the interlocal agreement is consistent or~~  
 1921 ~~inconsistent with the requirements of subsection (4) and this~~  
 1922 ~~subsection as appropriate.~~

1923 ~~(b)1. The state land planning agency's notice is subject~~  
 1924 ~~to challenge under chapter 120. However, an affected person, as~~  
 1925 ~~defined in s. 163.3184, has standing to initiate the~~  
 1926 ~~administrative proceeding, and this proceeding is the sole means~~  
 1927 ~~available to challenge the consistency of an interlocal~~  
 1928 ~~agreement with the criteria contained in subsection (4) and this~~  
 1929 ~~subsection. In order to have standing, a person must have~~  
 1930 ~~submitted oral or written comments, recommendations, or~~  
 1931 ~~objections to the appropriate local government or the board of~~  
 1932 ~~trustees before the adoption of the interlocal agreement by the~~

1933 ~~board of trustees and local government. The board of trustees~~  
 1934 ~~and the appropriate local government are parties to any such~~  
 1935 ~~proceeding.~~

1936 ~~2. In the administrative proceeding, if the state land~~  
 1937 ~~planning agency finds the interlocal agreement to be consistent~~  
 1938 ~~with the criteria in subsection (4) and this subsection, the~~  
 1939 ~~interlocal agreement must be determined to be consistent with~~  
 1940 ~~subsection (4) and this subsection if the local government and~~  
 1941 ~~board of trustees is fairly debatable.~~

1942 ~~3. If the state land planning agency finds the interlocal~~  
 1943 ~~agreement to be inconsistent with the requirements of subsection~~  
 1944 ~~(4) and this subsection, the determination of consistency by the~~  
 1945 ~~local government and board of trustees shall be sustained unless~~  
 1946 ~~it is shown by a preponderance of the evidence that the~~  
 1947 ~~interlocal agreement is inconsistent.~~

1948 ~~(c) If the state land planning agency enters a final order~~  
 1949 ~~that finds that the interlocal agreement is inconsistent with~~  
 1950 ~~the requirements of subsection (4) or this subsection, the state~~  
 1951 ~~land planning agency shall identify the issues in dispute and~~  
 1952 ~~submit the matter to the Administration Commission for final~~  
 1953 ~~action. The report to the Administration Commission must list~~  
 1954 ~~each issue in dispute, describe the nature and basis for each~~  
 1955 ~~dispute, identify alternative resolutions of each dispute, and~~  
 1956 ~~make recommendations. After receiving the report from the state~~  
 1957 ~~land planning agency, the Administration Commission shall take~~  
 1958 ~~action to resolve the issues. In deciding upon a proper~~  
 1959 ~~resolution, the Administration Commission shall consider the~~  
 1960 ~~nature of the issues in dispute, the compliance of the parties~~

1961 ~~with this section, the extent of the conflict between the~~  
 1962 ~~parties, the comparative hardships, and the public interest~~  
 1963 ~~involved. In resolving the matter, the Administration Commission~~  
 1964 ~~may prescribe, by order, the contents of the interlocal~~  
 1965 ~~agreement which shall be executed by the board of trustees and~~  
 1966 ~~the local government.~~

1967 (5)~~(6)~~ An interlocal agreement may be amended under  
 1968 subsections (2)-(4) ~~(2)-(5)~~:

1969 (a) In conjunction with updates to the school's  
 1970 educational plant survey prepared under s. 1013.31; or

1971 (b) If either party delays by more than 12 months the  
 1972 construction of a capital improvement identified in the  
 1973 agreement.

1974 (6)~~(7)~~ This section does not prohibit a local governing  
 1975 body and the board of trustees from agreeing and establishing an  
 1976 alternative process for reviewing proposed expansions to the  
 1977 school's campus and offsite impacts, under the interlocal  
 1978 agreement adopted in accordance with subsections (2)-(5) ~~(2)-~~  
 1979 ~~(6)~~.

1980 (7)~~(8)~~ School facilities within the geographic area or the  
 1981 campus of the school as it existed on or before January 1, 1998,  
 1982 are consistent with the local government's comprehensive plan  
 1983 developed under part II of chapter 163 and consistent with the  
 1984 plan's implementing land development regulations.

1985 (8)~~(9)~~ To improve coordination relative to potential  
 1986 educational facility sites, the board of trustees shall provide  
 1987 written notice to the local governments consistent with the  
 1988 interlocal agreements entered under subsections (2)-(5) ~~(2)-(6)~~

CS/HB 7081

2012

1989 | at least 60 days before the board of trustees acquires any  
1990 | additional property. The local government shall notify the board  
1991 | of trustees no later than 45 days after receipt of this notice  
1992 | if the site proposed for acquisition is consistent with the land  
1993 | use categories and policies of the local government's  
1994 | comprehensive plan. This preliminary notice does not constitute  
1995 | the local government's determination of consistency under  
1996 | subsection (9) ~~(10)~~.

1997 | (9) ~~(10)~~ As early in the design phase as feasible, but no  
1998 | later than 90 days before commencing construction, the board of  
1999 | trustees shall request in writing a determination of consistency  
2000 | with the local government's comprehensive plan and local  
2001 | development regulations for the proposed use of any property  
2002 | acquired by the board of trustees on or after January 1, 1998.  
2003 | The local governing body that regulates the use of land shall  
2004 | determine, in writing, no later than 45 days after receiving the  
2005 | necessary information and a school board's request for a  
2006 | determination, whether a proposed use of the property is  
2007 | consistent with the local comprehensive plan and consistent with  
2008 | local land development regulations. If the local governing body  
2009 | determines the proposed use is consistent, construction may  
2010 | commence and additional local government approvals are not  
2011 | required, except as provided in this section. Failure of the  
2012 | local governing body to make a determination in writing within  
2013 | 90 days after receiving the board of trustees' request for a  
2014 | determination of consistency shall be considered an approval of  
2015 | the board of trustees' application. This subsection does not  
2016 | apply to facilities to be located on the property if a contract



CS/HB 7081

2012

2017 | for construction of the facilities was entered on or before the  
 2018 | effective date of this act.

2019 |        (10)~~(11)~~ Disputes that arise in the implementation of an  
 2020 | executed interlocal agreement or in the determinations required  
 2021 | pursuant to subsection (8) ~~(9)~~ or subsection (9) ~~(10)~~ must be  
 2022 | resolved in accordance with chapter 164.

2023 |        Section 21. Subsection (6) of section 1013.36, Florida  
 2024 | Statutes, is amended to read:

2025 |        1013.36 Site planning and selection.—

2026 |        (6) If the school board and local government have entered  
 2027 | into an interlocal agreement pursuant to ss. s. 1013.33(2) and  
 2028 | ~~either s. 163.3177(6)(h)4. or s. 163.31777~~ or have developed a  
 2029 | process to ensure consistency between the local government  
 2030 | comprehensive plan and the school district educational  
 2031 | facilities plan, site planning and selection must be consistent  
 2032 | with the interlocal agreements and the plans.

2033 |        Section 22. This act shall take effect upon becoming a  
 2034 | law.