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LEGISLATIVE ACTION

Senate	•	House
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Floor: 1/AD/MR	•	Floor: SENA1/CA
04/29/2013 12:10 PM	•	05/03/2013 02:27 PM

Senator Benacquisto moved the following:

Senate Amendment (with title amendment)

Delete everything after the enacting clause

4 and insert:

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Section 1. Section 119.0701, Florida Statutes, is created to read:

119.0701 Contracts; public records.-

(1) For purposes of this section, the term:

(a) "Contractor" means an individual, partnership,

10 corporation, or business entity that enters into a contract for

11 services with a public agency and is acting on behalf of the

12 public agency as provided under s. 119.011(2).

(b) "Public agency" means a state, county, district,

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14	authority, or municipal officer, or department, division, board,
15	bureau, commission, or other separate unit of government created
16	or established by law.
17	(2) In addition to other contract requirements provided by
18	law, each public agency contract for services must include a
19	provision that requires the contractor and its subcontractors to
20	comply with public records laws, specifically to:
21	(a) Keep and maintain public records that ordinarily and
22	necessarily would be required by the public agency in order to
23	perform the service.
24	(b) Provide the public with access to public records on the
25	same terms and conditions that the public agency would provide
26	the records and at a cost that does not exceed the cost provided
27	in this chapter or as otherwise provided by law.
28	(c) Ensure that public records that are exempt or
29	confidential and exempt from public records disclosure
30	requirements are not disclosed except as authorized by law.
31	(d) Meet all requirements for retaining public records and
32	transfer, at no cost, to the public agency all public records in
33	possession of the contractor upon termination of the contract
34	and destroy any duplicate public records that are exempt or
35	confidential and exempt from public records disclosure
36	requirements. All records stored electronically must be provided
37	to the public agency in a format that is compatible with the
38	information technology systems of the public agency.
39	(3) If a contractor or its subcontractor does not comply
40	with a public records request, the public agency shall enforce
41	the contract provisions in accordance with the contract.
42	Section 2. Section 119.12, Florida Statutes, is amended to

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43	read:
44	119.12 Attorney Attorney's feesIf a civil action is filed
45	against an agency to enforce the provisions of this chapter and
46	if the court determines that such agency unlawfully refused to
47	permit a public record to be inspected or copied, the court
48	shall assess and award, against the agency responsible, the
49	reasonable costs of enforcement. The reasonable costs of
50	enforcement include, but are not limited to, including
51	reasonable attorney attorneys' fees, including those reasonable
52	attorney fees incurred in litigating entitlement to and the
53	determination or quantification of attorney fees for the
54	underlying matter.
55	Section 3. Section 215.971, Florida Statutes, is amended to
56	read:
57	215.971 Agreements funded with federal <u>or</u> <del>and</del> state
58	assistance
59	(1) For An agency agreement that provides state financial
60	assistance to a recipient or subrecipient, as those terms are
61	defined in s. 215.97, or that provides federal financial
62	assistance to a subrecipient, as defined by applicable United
63	States Office of Management and Budget circulars, <u>must</u> the
64	agreement shall include all of the following:
65	<u>(a)</u> (1) A provision specifying a scope of work that clearly
66	establishes the tasks that the recipient or subrecipient is
67	required to perform <u>.; and</u>
68	(b) (2) A provision dividing the agreement into quantifiable
69	units of deliverables that must be received and accepted in
70	writing by the agency before payment. Each deliverable must be
71	directly related to the scope of work and must specify the
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72	required minimum level of service to be performed and the
73	criteria for evaluating the successful completion of each
74	deliverable.
75	(c) A provision specifying the financial consequences that
76	apply if the recipient or subrecipient fails to perform the
77	minimum level of service required by the agreement. The
78	provision can be excluded from the agreement only if financial
79	consequences are prohibited by the federal agency awarding the
80	grant. Funds refunded to a state agency from a recipient or
81	subrecipient for failure to perform as required under the
82	agreement may be expended only in direct support of the program
83	from which the agreement originated.
84	(d) A provision specifying that a recipient or subrecipient
85	of federal or state financial assistance may expend funds only
86	for allowable costs resulting from obligations incurred during
87	the specified agreement period.
88	(e) A provision specifying that any balance of unobligated
89	funds which has been advanced or paid must be refunded to the
90	state agency.
91	(f) A provision specifying that any funds paid in excess of
92	the amount to which the recipient or subrecipient is entitled
93	under the terms and conditions of the agreement must be refunded
94	to the state agency.
95	(g) Any additional information required pursuant to s.
96	<u>215.97.</u>
97	(2) The Chief Financial Officer may audit an agreement
98	funded with state or federal assistance before the execution of
99	such agreement in accordance with rules adopted by the
100	Department of Financial Services. The audit must ensure that

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101 applicable laws have been met; that the agreement document contains a clear statement of work, quantifiable and measurable 102 103 deliverables, performance measures, financial consequences for 104 nonperformance, and clear terms and conditions that protect the 105 interests of the state; and that the associated costs of the 106 agreement are not unreasonable or inappropriate. The audit must 107 ensure that all contracting laws have been met and that 108 documentation is available to support the agreement. An 109 agreement that does not comply with this section may be returned 110 to the submitting agency for revision. 111 (a) The Chief Financial Officer may establish dollar 112 thresholds and other criteria for determining which agreements 113 will be audited before execution. The Chief Financial Officer 114 may revise such thresholds and other criteria for an agency or 115 unit of an agency as he or she deems appropriate. 116 (b) The Chief Financial Officer shall have up to 10 117 business days after receipt of the proposed grant agreement to make a final determination of any deficiencies in the agreement 118 119 and shall provide the agency with information regarding any 120 deficiencies at the conclusion of the review. The Chief 121 Financial Officer and the agency entering into the agreement may 122 agree to a longer review period. 123 (c) This subsection does not apply to the Board of 124 Governors, a state university, or a facility engaged in research 125 using state or federal funds until July 1, 2015. 126 (3) For each agreement funded with federal or state 127 financial assistance, the state agency shall designate an 128 employee to function as a grant manager who shall be responsible for enforcing performance of the agreement's terms and 129

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130	conditions and who shall serve as a liaison with the recipient
131	or subrecipient.
132	(a) Each grant manager responsible for agreements in excess
133	of \$100,000 annually must complete the training and become a
134	certified contract manager as provided under s. 287.057(14).
135	(b) The Chief Financial Officer shall establish and
136	disseminate uniform procedures for grant management pursuant to
137	s. 17.03(3) to ensure that services have been rendered in
138	accordance with agreement terms before the agency processes an
139	invoice for payment. The procedures must include, but need not
140	be limited to, procedures for monitoring and documenting
141	recipient or subrecipient performance, reviewing and documenting
142	all deliverables for which payment is requested by the recipient
143	or subrecipient, and providing written certification by the
144	grant manager of the agency's receipt of goods and services.
145	(c) The grant manager shall reconcile and verify all funds
146	received against all funds expended during the grant agreement
147	period and produce a final reconciliation report. The final
148	report must identify any funds paid in excess of the
149	expenditures incurred by the recipient or subrecipient.
150	(4) The Chief Financial Officer shall perform audits of the
151	executed state and federal grant agreement documents and grant
152	manager's records in order to ensure that adequate internal
153	controls are in place for complying with the terms and
154	conditions of such agreements and for validation and receipt of
155	goods and services.
156	(a) At the conclusion of the audit, the Chief Financial
157	Officer's designee shall discuss the audit and potential
158	findings with the official whose office is subject to audit. The

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159	final audit report shall be submitted to the agency head.
160	(b) Within 30 days after the receipt of the final audit
161	report, the agency head shall submit to the Chief Financial
162	Officer or designee, his or her written statement of explanation
163	or rebuttal concerning findings requiring corrective action,
164	including corrective action to be taken to preclude a
165	recurrence.
166	Section 4. Subsection (2) of section 215.985, Florida
167	Statutes, is reordered and amended and subsection (16) of that
168	section is amended, to read:
169	215.985 Transparency in government spending
170	(2) As used in this section, the term:
171	<pre>(c) (a) "Governmental entity" means any state, regional,</pre>
172	county, municipal, special district, or other political
173	subdivision whether executive, judicial, or legislative,
174	including, but not limited to, any department, division, bureau,
175	commission, authority, district, or agency thereof, or any
176	public school, Florida College System institution, state
177	university, or associated board.
178	(d)(b) "Website" means a site on the Internet which is
179	easily accessible to the public at no cost and does not require
180	the user to provide any information.
181	(a) (c) "Committee" means the Legislative Auditing Committee
182	created in s. 11.40.
183	(b) "Contract" means any written agreement or purchase
184	order issued for the purchase of goods or services and any
185	written agreements for the receipt of federal or state financial
186	assistance.
187	(16) The Chief Financial Officer shall establish and
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188	maintain a secure, shared state contract tracking <del>provide public</del>
189	access to a state contract management system.
190	(a) Within 30 calendar days after executing a contract,
191	each state agency as defined in s. 216.011(1) shall post all of
192	the following that provides information and documentation
193	relating to that contract on the contract tracking system, as
194	required by rule: contracts procured by governmental entities.
195	1. The names of the contracting entities.
196	2. The procurement method.
197	3. The contract beginning and end dates.
198	4. The nature or type of the commodities or services
199	purchased.
200	5. Applicable contract unit prices and deliverables.
201	6. Total compensation to be paid or received under the
202	contract.
203	7. All payments made to the contractor to date.
204	8. Applicable contract performance measures.
205	9. The justification for not using competitive solicitation
206	to procure the contract, including citation to any statutory
207	exemption or exception from competitive solicitation, if
208	applicable.
209	10. Electronic copies of the contract and procurement
210	documents that have been redacted to conceal exempt or
211	confidential information.
212	11. Any other information required by the Chief Financial
213	Officer.
214	(a) The data collected in the system must include, but need
215	not be limited to, the contracting agency; the procurement
216	method; the contract beginning and ending dates; the type of



217	commodity or service; the purpose of the commodity or service;
218	the compensation to be paid; compliance information, such as
219	performance metrics for the service or commodity; contract
220	violations; the number of extensions or renewals; and the
221	statutory authority for providing the service.
222	(b) The affected state governmental agency shall update the
223	information described in paragraph (a) in the contract tracking
224	<u>system</u> within 30 <u>calendar</u> days after a major <u>modification or</u>
225	amendment change to an existing contract or the execution of a
226	new contract, agency procurement staff of the affected state
227	governmental entity shall update the necessary information in
228	the state contract management system. A major modification or
229	amendment change to a contract includes, but is not limited to,
230	a renewal, termination, or extension of the contract, or an
231	amendment to the contract as determined by the Chief Financial
232	Officer.
233	(c) Each state agency identified in paragraph (a) shall
234	redact, as defined in s. 119.011, exempt or confidential
235	information from the contract or procurement documents before
236	posting an electronic copy on the contract tracking system.
237	1. If a state agency becomes aware that an electronic copy
238	of a contract or procurement document that it posted has not
239	been properly redacted, the state agency must immediately notify
240	the Chief Financial Officer so that the contract or procurement
241	document may be removed. Within 7 business days, the state
242	agency shall provide the Chief Financial Officer with a properly
243	redacted copy for posting.
244	2. If a party to a contract, or authorized representative,
245	discovers that an electronic copy of a contract or procurement

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246	document on the system has not been properly redacted, the party
247	or representative may request the state agency that posted the
248	document to redact the exempt or confidential information. Upon
249	receipt of a request in compliance with this subparagraph, the
250	state agency that posted the document shall redact the exempt or
251	confidential information.
252	a. Such request must be in writing and delivered by mail,
253	facsimile, or electronic transmission or in person to the state
254	agency that posted the information. The request must identify
255	the specific document, the page numbers that include the exempt
256	or confidential information, the information that is exempt or
257	confidential, and the relevant statutory exemption. A fee may
258	not be charged for a redaction made pursuant to such request.
259	b. If necessary, a party to the contract may petition the
260	circuit court for an order directing compliance with this
261	paragraph.
262	3. The Chief Financial Officer, the Department of Financial
263	Services, or any officer, employee, or contractor thereof, is
264	not responsible for redacting exempt or confidential information
265	from an electronic copy of a contract or procurement document
266	posted by another state agency on the system and is not liable
267	for the failure of the state agency to redact the exempt or
268	confidential information. The Chief Financial Officer may notify
269	the posting state agency if a document posted on the tracking
270	system contains exempt or confidential information.
271	(d) Pursuant to ss. 119.01 and 119.07, the Chief Financial
272	Officer may make information posted on the contract tracking
273	system available for viewing and download by the public through
274	a secure website. Unless otherwise provided by law, information

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275 retrieved electronically pursuant to this paragraph is not admissible in court as an authenticated document. 276 277 1. The Chief Financial Officer may regulate and prohibit 278 the posting of records that could facilitate identity theft or 279 fraud, such as signatures; compromise or reveal an agency 280 investigation; reveal the identity of undercover personnel; 281 reveal proprietary confidential business information or trade 282 secrets; reveal an individual's medical information; or reveal 283 any other record or information that the Chief Financial Officer 284 believes may jeopardize the health, safety, or welfare of the 285 public. However, such prohibition does not supersede the duty of 286 a state agency to provide a copy of a public record upon 287 request. The Chief Financial Officer shall use appropriate 288 Internet security measures to ensure that no person has the 289 ability to alter or modify records available on the website. 290 2. Records made available on the website, including 291 electronic copies of contracts or procurement documents, may not 292 reveal information made exempt or confidential by law. Notice of 293 the right of an affected party to request redaction of exempt or 294 confidential information pursuant to paragraph (c) must be 295 displayed on the website. 296 (e) The posting of information on the contract tracking 297 system or the provision of contract information on a website for 298 public viewing and downloading does not supersede the duty of a 299 state agency to respond to a public record request for such 300 information or to a subpoena for such information. 301 1. A request for a copy of a contract or procurement 302 document or a certified copy of a contract or procurement 303 document must be made to the state agency that is party to the

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304	contract. Such request may not be made to the Chief Financial
305	Officer or the Department of Financial Services or any officer,
306	employee, or contractor thereof unless the Chief Financial
307	Officer or department is a party to the contract.
308	2. A subpoena for a copy of a contract or procurement
309	document or certified copy of a contract or procurement document
310	must be served on the state agency that is a party to the
311	contract and that maintains the original documents. The Chief
312	Financial Officer or the Department of Financial Services or any
313	officer, employee, or contractor thereof may not be served a
314	subpoena for those records unless the Chief Financial Officer or
315	the department is a party to the contract.
316	(f) The requirement under paragraphs (a) and (b) that each
317	agency post information and documentation relating to contracts
318	on the tracking system does not apply to any record that could
319	reveal attorney work product or strategy.
320	(g) The Chief Financial Officer may adopt rules to
321	administer this subsection.
322	Section 5. Section 216.0111, Florida Statutes, is repealed.
323	Section 6. Subsections (4) through (28) of section 287.012,
324	Florida Statutes, are amended to read:
325	287.012 Definitions.—As used in this part, the term:
326	(4) "Best value" means the highest overall value to the
327	state based on <del>objective</del> factors that include, but are not
328	limited to, price, quality, design, and workmanship.
329	(5) "Commodity" means any of the various supplies,
330	materials, goods, merchandise, food, equipment, information
331	technology, and other personal property, including a mobile
332	home, trailer, or other portable structure <u>that has</u> with floor

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333 space of less than 5,000 square feet of floor space, purchased, 334 leased, or otherwise contracted for by the state and its 335 agencies. The term "Commodity" also includes interest on 336 deferred-payment commodity contracts approved pursuant to s. 337 287.063 entered into by an agency for the purchase of other 338 commodities. However, commodities purchased for resale are excluded from this definition. Printing of publications shall be 339 340 considered a commodity if procured when let upon contract 341 pursuant to s. 283.33, whether purchased for resale or not.

(6) "Competitive solicitation" means the process of requesting and receiving two or more sealed bids, proposals, or replies submitted by responsive vendors in accordance with the terms of a competitive process, regardless of the method of procurement.

347 (7) "Contractor" means a person who contracts to sell348 commodities or contractual services to an agency.

349 (8) "Contractual service" means the rendering by a 350 contractor of its time and effort rather than the furnishing of 351 specific commodities. The term applies only to those services 352 rendered by individuals and firms who are independent 353 contractors, and such services may include, but are not limited 354 to, evaluations; consultations; maintenance; accounting; 355 security; management systems; management consulting; educational 356 training programs; research and development studies or reports on the findings of consultants engaged thereunder; and 357 358 professional, technical, and social services. The term 359 "Contractual service" does not include a any contract for the furnishing of labor or materials for the construction, 360 361 renovation, repair, modification, or demolition of a any

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362 facility, building, portion of building, utility, park, parking 363 lot, or structure or other improvement to real property entered 364 into pursuant to chapter 255 and rules adopted thereunder.

365 (9) "Department" means the Department of Management 366 Services.

(10) "Electronic posting" or "electronically post" means the noticing of solicitations, agency decisions or intended decisions, or other matters relating to procurement on a centralized Internet website designated by the department for this purpose, and in the manner and form required under s. <u>120.57(3)(a)</u>.

373 (11) "Eligible user" means any person or entity authorized 374 by the department pursuant to rule to purchase from state term 375 contracts or to use the online procurement system.

376 (12) "Exceptional purchase" means any purchase of 377 commodities or contractual services excepted by law or rule from 378 the requirements for competitive solicitation, including, but 379 not limited to, purchases from a single source; purchases upon 380 receipt of less than two responsive bids, proposals, or replies; purchases made by an agency $_{\mathcal{T}}$  after receiving approval from the 381 382 department, from a contract procured, pursuant to s. 287.057(1), 383 or by another agency; and purchases made without advertisement 384 in the manner required under by s. 287.042(3)(b).

(13) "Extension" means an increase in the time allowed for the contract period due to circumstances which, without fault of either party, make performance impracticable or impossible, or which prevent a new contract from being executed, with or without a proportional increase in the total dollar amount, with any increase to be based on the method and rate previously

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391	established in the contract.
392	(14) "Governmental entity" means a political subdivision or
393	agency of this state or of any state of the United States,
394	including, but not limited to, state government, county,
395	municipality, school district, nonprofit public university or
396	college, single-purpose or multipurpose special district,
397	single-purpose or multipurpose public authority, metropolitan or
398	consolidated government, separate legal entity or administrative
399	entity, or any agency of the Federal Government.
400	(15) <del>(14)</del> "Information technology" has the <u>same</u> meaning <u>as</u>
401	provided ascribed in s. 282.0041.
402	(16) (15) "Invitation to bid" means a written or
403	electronically posted solicitation for competitive sealed bids.
404	(17) (16) "Invitation to negotiate" means a written or
405	electronically posted solicitation for competitive sealed
406	replies to select one or more vendors with which to commence
407	negotiations for the procurement of commodities or contractual
408	services.
409	(18) <del>(17)</del> "Minority business enterprise" has the <u>same</u>
410	meaning <u>as provided</u> ascribed in s. 288.703.
411	(19) <mark>(18)</mark> "Office" means the Office of Supplier Diversity of
412	the Department of Management Services.
413	<u>(20)</u> (19) "Outsource" means the process of contracting with
414	a vendor to provide a service as defined in s. 216.011(1)(f), in
415	whole or in part, or an activity as defined in s.
416	216.011(1)(rr), while a state agency retains the responsibility
417	and accountability for the service or activity and there is a
418	transfer of management responsibility for the delivery of
419	resources and the performance of those resources.
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420 <u>(21)(20)</u> "Renewal" means contracting with the same 421 contractor for an additional contract period after the initial 422 contract period, only if pursuant to contract terms specifically 423 providing for such renewal.

424 <u>(22)(21)</u> "Request for information" means a written or 425 electronically posted request made by an agency to vendors for 426 information concerning commodities or contractual services. 427 Responses to these requests are not offers and may not be 428 accepted by the agency to form a binding contract.

429 <u>(23) (22)</u> "Request for proposals" means a written or 430 electronically posted solicitation for competitive sealed 431 proposals.

432 (24) (23) "Request for a quote" means an oral, electronic, 433 or written request for written pricing or services information 434 from a state term contract vendor for commodities or contractual 435 services available on a state term contract from that vendor.

436 <u>(25)(24)</u> "Responsible vendor" means a vendor who has the 437 capability in all respects to fully perform the contract 438 requirements and the integrity and reliability that will assure 439 good faith performance.

440 <u>(26) (25)</u> "Responsive bid," "responsive proposal," or 441 "responsive reply" means a bid, or proposal, or reply submitted 442 by a responsive and responsible vendor <u>which that</u> conforms in 443 all material respects to the solicitation.

444 <u>(27) (26)</u> "Responsive vendor" means a vendor that has 445 submitted a bid, proposal, or reply that conforms in all 446 material respects to the solicitation.

447 (28) (27) "State term contract" means a term contract that
 448 is competitively procured by the department pursuant to s.

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449 287.057 and that is used by agencies and eligible users pursuant 450 to s. 287.056.

451 <u>(29)(28)</u> "Term contract" means an indefinite quantity 452 contract to furnish commodities or contractual services during a 453 defined period.

454 Section 7. Paragraph (a) of subsection (1), paragraph (b) 455 of subsection (2), and subsections (8) and (15) of section 456 287.042, Florida Statutes, are amended to read:

457 287.042 Powers, duties, and functions.—The department shall 458 have the following powers, duties, and functions:

459 (1) (a) To canvass all sources of supply, establish and 460 maintain a vendor list, and contract for the purchase, lease, or 461 acquisition, including purchase by installment sales or lease-462 purchase contracts which may provide for the payment of interest on unpaid portions of the purchase price  $\overline{r}$  of all commodities and 463 464 contractual services required by any agency under this chapter. Any contract providing for deferred payments and the payment of 465 466 interest is shall be subject to specific rules adopted by the 467 department.

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469 (b) As an alternative to any provision in s. 120.57(3)(c), 470 the department may proceed with the competitive solicitation or 471 contract award process of a term contract when the Secretary of 472 Management Services the department or his or her designee sets 473 forth in writing particular facts and circumstances that which 474 demonstrate that the delay incident to staying the solicitation 475 or contract award process would be detrimental to the interests of the state. After the award of a contract resulting from a 476 477 competitive solicitation in which a timely protest was received

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478 and in which the state did not prevail, the contract may be 479 canceled and reawarded.

480 (8) To provide any commodity and contractual service 481 purchasing rules to the Chief Financial Officer and all agencies 482 electronically or through an electronic medium or other means. 483 Agencies may not approve an any account or request any payment 484 of an any account for the purchase of any commodity or the 485 procurement of any contractual service covered by a purchasing 486 or contractual service rule except as authorized therein. The 487 department shall furnish copies of rules adopted by the 488 department to any county, municipality, or other local public 489 agency requesting them.

(15) To <u>lead or</u> enter into joint agreements with
governmental <u>entities</u> agencies, as defined in s. 163.3164, for
the purpose of pooling funds for the purchase of commodities or
<u>contractual services</u> information technology that can be used by
multiple agencies.

(a) Each agency that has been appropriated or has existing
funds for such purchase, shall, upon contract award by the
department, transfer <u>its</u> their portion of the funds into the
department's Operating Trust Fund for payment by the department.
The funds shall be transferred by the Executive Office of the
Governor pursuant to the agency budget amendment request
provisions <u>under in</u> chapter 216.

(b) Agencies that sign the joint agreements are financially obligated for their portion of the agreed-upon funds. If an agency becomes more than 90 days delinquent in paying the funds, the department shall certify to the Chief Financial Officer the amount due, and the Chief Financial Officer shall transfer the

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amount due to the Operating Trust Fund of the department from any of the agency's available funds. The Chief Financial Officer shall report these transfers and the reasons for the transfers to the Executive Office of the Governor and the legislative appropriations committees.

512 Section 8. Paragraph (a) of subsection (1) and subsections 513 (3), (10), (12), (13), (16), and (22) of section 287.057, 514 Florida Statutes, are amended to read:

515 287.057 Procurement of commodities or contractual 516 services.-

(1) The competitive solicitation processes authorized in 517 518 this section shall be used for procurement of commodities or contractual services in excess of the threshold amount provided 519 520 for CATEGORY TWO in s. 287.017. Any competitive solicitation 521 shall be made available simultaneously to all vendors, must 522 include the time and date for the receipt of bids, proposals, or replies and of the public opening, and must include all 523 524 contractual terms and conditions applicable to the procurement, 525 including the criteria to be used in determining acceptability 526 and relative merit of the bid, proposal, or reply.

(a) Invitation to bid.—The invitation to bid shall be used
when the agency is capable of specifically defining the scope of
work for which a contractual service is required or when the
agency is capable of establishing precise specifications
defining the actual commodity or group of commodities required.

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1. All invitations to bid must include:

a. A detailed description of the commodities or contractualservices sought; and

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b. If the agency contemplates renewal of the contract, a

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536 statement to that effect.

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537 2. Bids submitted in response to an invitation to bid in 538 which the agency contemplates renewal of the contract must 539 include the price for each year for which the contract may be 540 renewed.

541 3. Evaluation of bids <u>must</u> <del>shall</del> include consideration of 542 the total cost for each year of the contract, including renewal 543 years, as submitted by the vendor.

4. The contract shall be awarded to the responsible and responsive vendor who submits the lowest responsive bid.

(3) <u>If</u> When the purchase price of commodities or contractual services exceeds the threshold amount provided in s. 287.017 for CATEGORY TWO, no purchase of commodities or contractual services may <u>not</u> be made without receiving competitive sealed bids, competitive sealed proposals, or competitive sealed replies unless:

552 (a) The agency head determines in writing that an immediate 553 danger to the public health, safety, or welfare or other 554 substantial loss to the state requires emergency action. After 555 the agency head signs makes such a written determination, the 556 agency may proceed with the procurement of commodities or 557 contractual services necessitated by the immediate danger, 558 without receiving competitive sealed bids, competitive sealed 559 proposals, or competitive sealed replies. However, the such 560 emergency procurement shall be made by obtaining pricing 561 information from at least two prospective vendors, which must be 562 retained in the contract file, unless the agency determines in writing that the time required to obtain pricing information 563 564 will increase the immediate danger to the public health, safety,

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565 or welfare or other substantial loss to the state. The agency shall furnish copies of all written determinations certified 566 567 under oath and any other documents relating to the emergency 568 action to the department. A copy of the written statement shall 569 be furnished to the Chief Financial Officer with the voucher 570 authorizing payment. The individual purchase of personal 571 clothing, shelter, or supplies which are needed on an emergency 572 basis to avoid institutionalization or placement in a more 573 restrictive setting is an emergency for the purposes of this 574 paragraph, and the filing with the department of such statement 575 is not required in such circumstances. In the case of the 576 emergency purchase of insurance, the period of coverage of such 577 insurance may shall not exceed a period of 30 days, and all such 578 emergency purchases shall be reported to the department.

(b) The purchase is made by an agency from a state term contract procured, pursuant to this section, by the department or by an agency, after receiving approval from the department, from a contract procured, pursuant to subsection (1), by another agency.

584 (c) Commodities or contractual services available only from 585 a single source may be excepted from the competitivesolicitation requirements. If When an agency believes that 586 587 commodities or contractual services are available only from a 588 single source, the agency shall electronically post a 589 description of the commodities or contractual services sought 590 for a period of at least 7 business days. The description must 591 include a request that prospective vendors provide information regarding their ability to supply the commodities or contractual 592 593 services described. If it is determined in writing by the

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agency, after reviewing any information received from prospective vendors, that the commodities or contractual services are available only from a single source, the agency shall:

598 1. provide notice of its intended decision to enter a 599 single-source purchase contract in the manner specified in s. 600 120.57(3), if the amount of the contract does not exceed the 601 threshold amount provided in s. 287.017 for CATECORY FOUR.

602 2. Request approval from the department for the single-603 source purchase, if the amount of the contract exceeds the 604 threshold amount provided in s. 287.017 for CATEGORY FOUR. The 605 agency shall initiate its request for approval in a form prescribed by the department, which request may be 606 607 electronically transmitted. The failure of the department to 608 approve or disapprove the agency's request for approval within 609 21 days after receiving such request shall constitute prior approval of the department. If the department approves the 610 611 agency's request, the agency shall provide notice of its 612 intended decision to enter a single-source contract in the 613 manner specified in s. 120.57(3).

614 (d) When it is in the best interest of the state, the
615 secretary of the department or his or her designee may authorize
616 the Support Program to purchase insurance by negotiation, but
617 such purchase shall be made only under conditions most favorable
618 to the public interest.

619 <u>(d) (e)</u> Prescriptive assistive devices for the purpose of 620 medical, developmental, or vocational rehabilitation of clients 621 are excepted from competitive-solicitation requirements and 622 shall be procured pursuant to an established fee schedule or by

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any other method <u>that</u> which ensures the best price for the state, taking into consideration the needs of the client. Prescriptive assistive devices include, but are not limited to, prosthetics, orthotics, and wheelchairs. For purchases made pursuant to this paragraph, state agencies shall annually file with the department a description of the purchases and methods of procurement.

630 (e) (f) The following contractual services and commodities
 631 are not subject to the competitive-solicitation requirements of
 632 this section:

633 1. Artistic services. <u>As used in</u> For the purposes of this 634 subsection, the term "artistic services" does not include 635 advertising or typesetting. As used in this subparagraph, the 636 term "advertising" means the making of a representation in any 637 form in connection with a trade, business, craft, or profession 638 in order to promote the supply of commodities or services by the 639 person promoting the commodities or contractual services.

640 2. Academic program reviews if the fee for such services641 does not exceed \$50,000.

642

3. Lectures by individuals.

643 4. Legal services, including attorney, paralegal, expert644 witness, appraisal, or mediator services.

5.a. Health services involving examination, diagnosis,
treatment, prevention, medical consultation, or administration.
The term also includes,

b. Beginning January 1, 2011, health services, including,
but <u>is</u> not limited to, substance abuse and mental health
services, involving examination, diagnosis, treatment,
prevention, or medical consultation <u>if</u>, when such services are

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652 offered to eligible individuals participating in a specific 653 program that qualifies multiple providers and uses a standard 654 payment methodology. Reimbursement of administrative costs for 655 providers of services purchased in this manner are shall also be 656 exempt. For purposes of this subparagraph sub-subparagraph, the 657 term "providers" means health professionals and  $_{\overline{r}}$  health 658 facilities, or organizations that deliver or arrange for the 659 delivery of health services.

660 6. Services provided to persons with mental or physical 661 disabilities by not-for-profit corporations that which have 662 obtained exemptions under the provisions of s. 501(c)(3) of the 663 United States Internal Revenue Code or when such services are governed by the provisions of Office of Management and Budget 664 665 Circular A-122. However, in acquiring such services, the agency 666 shall consider the ability of the vendor, past performance, 667 willingness to meet time requirements, and price.

668 7. Medicaid services delivered to an eligible Medicaid669 recipient unless the agency is directed otherwise in law.

670

8. Family placement services.

9. Prevention services related to mental health, including
drug abuse prevention programs, child abuse prevention programs,
and shelters for runaways, operated by not-for-profit
corporations. However, in acquiring such services, the agency
shall consider the ability of the vendor, past performance,
willingness to meet time requirements, and price.

677 10. Training and education services provided to injured678 employees pursuant to s. 440.491(6).

679 680 11. Contracts entered into pursuant to s. 337.11.

12. Services or commodities provided by governmental

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681 entities agencies.

13. Statewide public service announcement programs provided by a Florida statewide nonprofit corporation under s. 501(c)(6) of the Internal Revenue Code <u>which have</u>, with a guaranteed documented match of at least \$3 to \$1.

686 <u>(f)(g)</u> Continuing education events or programs that are 687 offered to the general public and for which fees have been 688 collected <u>which that</u> pay all expenses associated with the event 689 or program are exempt from requirements for competitive 690 solicitation.

(10) A contract for commodities or contractual services may
be awarded without competition if state or federal law
prescribes with whom the agency must contract or if the rate of
payment or the recipient of the funds is established during the
appropriations process.

696 (12) Extension of a contract for commodities or contractual 697 services must shall be in writing for a period not to exceed 6 months and is shall be subject to the same terms and conditions 698 699 set forth in the initial contract and any written amendments 700 signed by the parties. There may shall be only one extension of 701 a contract unless the failure to meet the criteria set forth in 702 the contract for completion of the contract is due to events 703 beyond the control of the contractor.

(13) Contracts for commodities or contractual services may be renewed for a period that may not exceed 3 years or the term of the original contract, whichever period is longer. Renewal of a contract for commodities or contractual services <u>must shall</u> be in writing and <u>is shall be</u> subject to the same terms and conditions set forth in the initial contract <u>and any written</u>

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710 amendments signed by the parties. If the commodity or 711 contractual service is purchased as a result of the solicitation 712 of bids, proposals, or replies, the price of the commodity or 713 contractual service to be renewed must shall be specified in the 714 bid, proposal, or reply, except that an agency may negotiate 715 lower pricing. A renewal contract may not include any 716 compensation for costs associated with the renewal. Renewals are 717 shall be contingent upon satisfactory performance evaluations by 718 the agency and subject to the availability of funds. Exceptional 719 purchase contracts pursuant to paragraphs (3) (a) and (c) may not 720 be renewed. With the exception of subsection (10) (12), if a 721 contract amendment results in a longer contract term or 722 increased payments, a state agency may not renew or amend a 723 contract for the outsourcing of a service or activity that has 724 an original term value exceeding the sum of \$10 million before 725 submitting a written report concerning contract performance to 726 the Governor, the President of the Senate, and the Speaker of 727 the House of Representatives at least 90 days before execution 728 of the renewal or amendment.

(16) (a) For a contract in excess of the threshold amount provided in s. 287.017 for CATEGORY FOUR, the agency head shall appoint:

732 <u>1.(a)</u> At least three persons to evaluate proposals and 733 replies who collectively have experience and knowledge in the 734 program areas and service requirements for which commodities or 735 contractual services are sought.

736 <u>2.(b)</u> At least three persons to conduct negotiations during 737 a competitive sealed reply procurement who collectively have 738 experience and knowledge in negotiating contracts, contract

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procurement, and the program areas and service requirements forwhich commodities or contractual services are sought.

(b) If When the value of a contract is in excess of \$1 741 742 million in any fiscal year, at least one of the persons 743 conducting negotiations must be certified as a contract 744 negotiator based upon department rules adopted by the Department 745 of Management Services in order to ensure that certified 746 contract negotiators are knowledgeable about effective 747 negotiation strategies, capable of successfully implementing 748 those strategies, and involved appropriately in the procurement 749 process. At a minimum, the rules must address the qualifications 750 required for certification, the method of certification, and the 751 procedure for involving the certified negotiator. If the value 752 of a contract is in excess of \$10 million in any fiscal year, at 753 least one of the persons conducting negotiations must be a 754 Project Management Professional, as certified by the Project 755 Management Institute.

(22) The department, in consultation with the Chief 756 757 Financial Officer Agency for Enterprise Information Technology 758 and the Comptroller, shall maintain develop a program for online 759 procurement of commodities and contractual services. To enable 760 the state to promote open competition and to leverage its buying 761 power, agencies shall participate in the online procurement 762 program, and eligible users may participate in the program. Only 763 vendors prequalified as meeting mandatory requirements and qualifications criteria may participate in online procurement. 764

(a) The department, in consultation with the agency, may
contract for equipment and services necessary to develop and
implement online procurement.

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768	(b) The department, in consultation with the agency, shall
769	adopt rules <del>, pursuant to ss. 120.536(1) and 120.54,</del> to
770	administer the program for online procurement. The rules $\underline{must}$
771	shall include, but not be limited to:
772	1. Determining the requirements and qualification criteria
773	for prequalifying vendors.
774	2. Establishing the procedures for conducting online
775	procurement.
776	3. Establishing the criteria for eligible commodities and
777	contractual services.
778	4. Establishing the procedures for providing access to
779	online procurement.
780	5. Determining the criteria warranting any exceptions to
781	participation in the online procurement program.
782	(c) The department may impose and shall collect all fees
783	for the use of the online procurement systems.
784	1. The fees may be imposed on an individual transaction
785	basis or as a fixed percentage of the cost savings generated. At
786	a minimum, the fees must be set in an amount sufficient to cover
787	the projected costs of the services, including administrative
788	and project service costs in accordance with the policies of the
789	department.
790	2. If the department contracts with a provider for online
791	procurement, the department, pursuant to appropriation, shall
792	compensate the provider from the fees after the department has
793	satisfied all ongoing costs. The provider shall report
794	transaction data to the department each month so that the
795	department may determine the amount due and payable to the
796	department from each vendor.

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797 3. All fees that are due and payable to the state on a 798 transactional basis or as a fixed percentage of the cost savings 799 generated are subject to s. 215.31 and must be remitted within 800 40 days after receipt of payment for which the fees are due. For 801 fees that are not remitted within 40 days, the vendor shall pay 802 interest at the rate established under s. 55.03(1) on the unpaid 803 balance from the expiration of the 40-day period until the fees 804 are remitted.

4. All fees and surcharges collected under this paragraph
shall be deposited in the Operating Trust Fund as provided by
law.

808Section 9. Effective December 1, 2014, subsection (14) of809section 287.057, Florida Statutes, is amended to read:

810 287.057 Procurement of commodities or contractual 811 services.-

812 (14) For each contractual services contract, the agency 813 shall designate an employee to function as contract manager who 814 <u>is shall be</u> responsible for enforcing performance of the 815 contract terms and conditions and serve as a liaison with the 816 contractor.

817 (a) Each contract manager who is responsible for contracts in excess of the threshold amount for CATEGORY TWO must, at a 818 819 minimum, complete attend training conducted by the Chief 820 Financial Officer for accountability in contracts and grant 821 management. The Chief Financial Officer shall establish and 822 disseminate uniform procedures pursuant to s. 17.03(3) to ensure 823 that contractual services have been rendered in accordance with 824 the contract terms before the agency processes the invoice for 825 payment. The procedures must shall include, but need not be

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826 limited to, procedures for monitoring and documenting contractor 827 performance, reviewing and documenting all deliverables for 828 which payment is requested by vendors, and providing written 829 certification by contract managers of the agency's receipt of 830 goods and services.

831 (b) Each contract manager who is responsible for contracts 832 in excess of \$100,000 annually must complete training in 833 contract management and become a certified contract manager. The 834 department is responsible for establishing and disseminating the 835 requirements for certification which include completing the 836 training conducted by the Chief Financial Officer for 837 accountability in contracts and grant management. Training and 838 certification must be coordinated by the department, and the 839 training must be conducted jointly by the department and the 840 Department of Financial Services. Training must promote best 841 practices and procedures related to negotiating, managing, and 842 ensuring accountability in agency contracts and grant 843 agreements, which must include the use of case studies based 844 upon previous audits, contracts, and grant agreements. All 845 agency contract managers must become certified within 24 months 846 after establishment of the training and certification 847 requirements by the department and the Department of Financial 848 Services. 849 Section 10. Paragraph (a) of subsection (3) of section 850 287.0571, Florida Statutes, is amended to read: 851 287.0571 Business case to outsource; applicability.-852 (3) This section does not apply to: 853 (a) A procurement of commodities and contractual services 854 listed in s. 287.057(3)(d) and (e) <del>287.057(3)(e), (f), and (g)</del>

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855 and (21).

Section 11. Subsections (1), (2), and (5) of section 287.058, Florida Statutes, are amended, and subsection (7) is added to that section, to read:

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287.058 Contract document.-

860 (1) Every procurement of contractual services in excess of 861 the threshold amount provided in s. 287.017 for CATEGORY TWO, 862 except for the providing of health and mental health services or 863 drugs in the examination, diagnosis, or treatment of sick or 864 injured state employees or the providing of other benefits as 865 required by the provisions of chapter 440, shall be evidenced by 866 a written agreement embodying all provisions and conditions of the procurement of such services, which shall, where applicable, 867 868 include, but not be limited to, a provision:

(a) That bills for fees or other compensation for services
or expenses be submitted in detail sufficient for a proper
preaudit and postaudit thereof.

(b) That bills for any travel expenses be submitted in
accordance with s. 112.061. A state agency may establish rates
lower than the maximum provided in s. 112.061.

(c) Allowing unilateral cancellation by the agency for refusal by the contractor to allow public access to all documents, papers, letters, or other material made or received by the contractor in conjunction with the contract, unless the records are exempt from s. 24(a) of Art. I of the State Constitution and s. 119.07(1).

(d) Specifying a scope of work that clearly establishes alltasks the contractor is required to perform.

(e) Dividing the contract into quantifiable, measurable,

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and verifiable units of deliverables that must be received and accepted in writing by the contract manager before payment. Each deliverable must be directly related to the scope of work and specify <u>a performance measure. As used in this paragraph, the</u> term "performance measure" means the required minimum <u>acceptable</u> level of service to be performed and criteria for evaluating the successful completion of each deliverable.

891 (f) Specifying the criteria and the final date by which892 such criteria must be met for completion of the contract.

893 (q) Specifying that the contract may be renewed for a 894 period that may not exceed 3 years or the term of the original 895 contract, whichever period is longer, specifying the renewal 896 price for the contractual service as set forth in the bid, 897 proposal, or reply, specifying that costs for the renewal may not be charged, and specifying that renewals are shall be 898 899 contingent upon satisfactory performance evaluations by the 900 agency and subject to the availability of funds. Exceptional 901 purchase contracts pursuant to s. 287.057(3)(a) and (c) may not 902 be renewed.

903 (h) Specifying the financial consequences that the agency 904 must apply if the contractor fails to perform in accordance with 905 the contract.

906 (i) Addressing the property rights of any intellectual 907 property related to the contract and the specific rights of the 908 state regarding the intellectual property if the contractor 909 fails to provide the services or is no longer providing 910 services.

912 In lieu of a written agreement, the agency department may

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913 authorize the use of a purchase order for classes of contractual 914 services  $\tau$  if the provisions of paragraphs (a)-(i) are included 915 in the purchase order or solicitation. The purchase order must 916 include, but need not be limited to, an adequate description of 917 the services, the contract period, and the method of payment. In lieu of printing the provisions of paragraphs (a)-(c) and (g) 918 (a)-(i) in the contract document or purchase order, agencies may 919 incorporate the requirements of paragraphs (a)-(c) and (g)  $\frac{(a)-}{(a)}$ 920 921 (i) by reference.

922 (2) The written agreement shall be signed by the agency 923 head or designee and the contractor before prior to the 924 rendering of any contractual service the value of which is in 925 excess of the threshold amount provided in s. 287.017 for 926 CATEGORY TWO, except in the case of a valid emergency as 927 certified by the agency head. The written statement 928 certification of an emergency must shall be prepared within 30 929 days after the contractor begins rendering the service and must 930 shall state the particular facts and circumstances which 931 precluded the execution of the written agreement before prior to 932 the rendering of the service. If the agency fails to have the 933 contract signed by the agency head or designee and the contractor before prior to rendering the contractual service, 934 935 and if an emergency does not exist, the agency head shall, 936 within no later than 30 days after the contractor begins 937 rendering the service, certify the specific conditions and 938 circumstances to the department as well as describe actions 939 taken to prevent recurrence of such noncompliance. The agency head may delegate the written statement certification only to 940 941 other senior management agency personnel. A copy of the written

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942 statement certification shall be furnished to the Chief 943 Financial Officer with the voucher authorizing payment. The 944 department shall report repeated instances of noncompliance by 945 an agency to the Auditor General. Nothing in This subsection 946 does not shall be deemed to authorize additional compensation 947 prohibited under by s. 215.425. The procurement of contractual 948 services may shall not be divided so as to avoid the provisions 949 of this section.

950 (5) Unless otherwise provided in the General Appropriations
951 Act or the substantive bill implementing the General
952 Appropriations Act, the Chief Financial Officer may waive the
953 requirements of this section for services which are included in
954 s. 287.057(3) (e) 287.057(3) (f).

955 (7) The Chief Financial Officer may audit a contract 956 subject to this chapter before the execution of such contract in 957 accordance with rules adopted by the Department of Financial 958 Services. The audit must ensure that applicable laws have been 959 met; that the contract document contains a clear statement of 960 work, quantifiable and measurable deliverables, performance 961 measures, financial consequences for nonperformance, and clear 962 terms and conditions that protect the interests of the state; 963 and that the associated costs of the contract are not 964 unreasonable or inappropriate. The audit must ensure that all 965 contracting laws have been met and that documentation is 966 available to support the contract. A contract that does not 967 comply with this section may be returned to the submitting 968 agency for revision.

969 (a) The Chief Financial Officer may establish dollar 970 thresholds and other criteria for sampling the contracts that



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971	are to be audited before execution. The Chief Financial Officer
972	may revise such thresholds and other criteria for an agency or
973	unit of an agency as deemed appropriate.
974	(b) The Chief Financial Officer shall make a final
975	determination of any deficiencies in the contract within 10
976	business days after receipt of the proposed contract and shall
977	include information regarding the deficiencies in the audit
978	report provided to the agency entering into the contract. The
979	Chief Financial Officer and the agency entering into the
980	contract may agree to a longer review period.
981	Section 12. Section 287.136, Florida Statutes, is created
982	to read:
983	287.136 Audit of executed contract documentsThe Chief
984	Financial Officer shall perform audits of an executed contract
985	documents and contract manager's records to ensure that adequate
986	internal controls are in place for complying with the terms and
987	conditions of the contract and for the validation and receipt of
988	goods and services.
989	(1) At the conclusion of the audit, the Chief Financial
990	Officer's designee shall discuss the audit and potential
991	findings with the official whose office is subject to audit. The
992	final audit report shall be submitted to the agency head.
993	(2) Within 30 days after the receipt of the final audit
994	report, the agency head shall submit to the Chief Financial
995	Officer or designee, his or her written statement of explanation
996	or rebuttal concerning findings requiring corrective action,
997	including corrective action to be taken to preclude a
998	recurrence.
999	Section 13. Section 287.076, Florida Statutes, is amended



1000 to read:

287.076 Project Management Professionals training for 1001 1002 personnel involved in managing outsourcings and negotiations; 1003 funding.-The department of Management Services may implement a 1004 program to train state agency employees who are involved in 1005 managing outsourcings as Project Management Professionals, as certified by the Project Management Institute. For the 2006-2007 1006 1007 fiscal year, the sum of \$500,000 in recurring funds from the 1008 General Revenue Fund is appropriated to the Department of Management Services to implement this program. Subject to annual 1009 1010 appropriations, the department of Management Services, in 1011 consultation with entities subject to this part act, shall identify personnel to participate in this training based on 1012 1013 requested need and ensure that each agency is represented. The department of Management Services may remit payment for this 1014 1015 training on behalf of all participating personnel.

1016 Section 14. Subsection (3) of section 16.0155, Florida 1017 Statutes, is amended to read:

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16.0155 Contingency fee agreements.-

1019 (3) Notwithstanding the exemption provided in s. 1020 287.057(3)(e), if the Attorney General makes the determination 1021 described in subsection (2), he or she notwithstanding the 1022 exemption provided in s. 287.057(3)(f), the Attorney General 1023 shall request proposals from private attorneys to represent the 1024 department on a contingency-fee basis, unless the Attorney 1025 General determines in writing that requesting proposals is not 1026 feasible under the circumstances. The written determination does not constitute a final agency action subject to review pursuant 1027 1028 to ss. 120.569 and 120.57. For purposes of this subsection only,
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1029 the department is exempt from the requirements of s. 120.57(3), 1030 and neither the request for proposals nor the contract award is 1031 subject to challenge pursuant to ss. 120.569 and 120.57.

1032 Section 15. Subsection (1) of section 283.33, Florida
1033 Statutes, is amended to read:

283.33 Printing of publications; lowest bidder awards.-

1035 (1) Publications may be printed and prepared in-house, by 1036 another agency or the Legislature, or purchased on bid, 1037 whichever is more economical and practicable as determined by 1038 the agency. An agency may contract for binding separately when 1039 more economical or practicable, whether or not the remainder of 1040 the printing is done in-house. A vendor may subcontract for 1041 binding and still be considered a responsible vendor as defined 1042 in s. 287.012, notwithstanding s. 287.012(24).

1043 Section 16. Subsection (3) of section 394.457, Florida 1044 Statutes, is amended to read:

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1034

394.457 Operation and administration.-

1046 (3) POWER TO CONTRACT. - The department may contract to 1047 provide, and be provided with, services and facilities in order 1048 to carry out its responsibilities under this part with the 1049 following agencies: public and private hospitals; receiving and 1050 treatment facilities; clinics; laboratories; departments, 1051 divisions, and other units of state government; the state 1052 colleges and universities; the community colleges; private 1053 colleges and universities; counties, municipalities, and any 1054 other governmental unit, including facilities of the United 1055 States Government; and any other public or private entity which provides or needs facilities or services. Baker Act funds for 1056 1057 community inpatient, crisis stabilization, short-term

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1058 residential treatment, and screening services must be allocated 1059 to each county pursuant to the department's funding allocation 1060 methodology. Notwithstanding s. 287.057(3)(e) the provisions of 1061 s. 287.057(3)(f), contracts for community-based Baker Act 1062 services for inpatient, crisis stabilization, short-term 1063 residential treatment, and screening provided under this part, 1064 other than those with other units of government, to be provided 1065 for the department must be awarded using competitive sealed bids 1066 if when the county commission of the county receiving the 1067 services makes a request to the department's district office by 1068 January 15 of the contracting year. The district may shall not 1069 enter into a competitively bid contract under this provision if such action will result in increases of state or local 1070 1071 expenditures for Baker Act services within the district. 1072 Contracts for these Baker Act services using competitive sealed 1073 bids are <del>will be</del> effective for 3 years. The department shall 1074 adopt rules establishing minimum standards for such contracted services and facilities and shall make periodic audits and 1075 1076 inspections to assure that the contracted services are provided 1077 and meet the standards of the department.

1078Section 17. Paragraph (a) of subsection (2) of section1079402.7305, Florida Statutes, is amended to read:

1080402.7305 Department of Children and Family Services;1081procurement of contractual services; contract management.-

1082 1083 (2) PROCUREMENT OF COMMODITIES AND CONTRACTUAL SERVICES.-

(a) Notwithstanding s. <u>287.057(3)(e)12</u>. <u>287.057(3)(f)12</u>., <u>if whenever</u> the department intends to contract with a public postsecondary institution to provide a service, the department must allow all public postsecondary institutions in this state

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1087 that are accredited by the Southern Association of Colleges and 1088 Schools to bid on the contract. Thereafter, notwithstanding any 1089 other provision <u>of law</u> to the contrary, if a public 1090 postsecondary institution intends to subcontract for any service 1091 awarded in the contract, the subcontracted service must be 1092 procured by competitive procedures.

1093 Section 18. Section 409.9132, Florida Statutes, is amended 1094 to read:

1095 409.9132 Pilot project to monitor home health services.-The 1096 Agency for Health Care Administration shall expand the home 1097 health agency monitoring pilot project in Miami-Dade County on a 1098 statewide basis effective July 1, 2012, except in counties in which the program is will not be cost-effective, as determined 1099 1100 by the agency. The agency shall contract with a vendor to verify the utilization and delivery of home health services and provide 1101 1102 an electronic billing interface for home health services. The 1103 contract must require the creation of a program to submit claims electronically for the delivery of home health services. The 1104 1105 program must verify telephonically visits for the delivery of 1106 home health services using voice biometrics. The agency may seek 1107 amendments to the Medicaid state plan and waivers of federal 1108 laws, as necessary, to implement or expand the pilot project. Notwithstanding s. 287.057(3)(e) 287.057(3)(f), the agency must 1109 1110 award the contract through the competitive solicitation process 1111 and may use the current contract to expand the home health agency monitoring pilot project to include additional counties 1112 1113 as authorized under this section.

1114 Section 19. Subsection (3) of section 427.0135, Florida 1115 Statutes, is amended to read:

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1116 427.0135 Purchasing agencies; duties and responsibilities.1117 Each purchasing agency, in carrying out the policies and
1118 procedures of the commission, shall:

1119 (3) Not procure transportation disadvantaged services 1120 without initially negotiating with the commission, as provided in s. 287.057(3)(e)12. 287.057(3)(f)12., or unless otherwise 1121 1122 authorized by statute. If the purchasing agency, after consultation with the commission, determines that it cannot 1123 1124 reach mutually acceptable contract terms with the commission, 1125 the purchasing agency may contract for the same transportation 1126 services provided in a more cost-effective manner and of 1127 comparable or higher quality and standards. The Medicaid agency 1128 shall implement this subsection in a manner consistent with s. 1129 409.908(18) and as otherwise limited or directed by the General 1130 Appropriations Act.

1131 Section 20. Paragraph (c) of subsection (5) of section 1132 445.024, Florida Statutes, is amended to read:

445.024 Work requirements.-

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1134 (5) USE OF CONTRACTS.-Regional workforce boards shall 1135 provide work activities, training, and other services, as 1136 appropriate, through contracts. In contracting for work 1137 activities, training, or services, the following applies:

(c) Notwithstanding the exemption from the competitive sealed bid requirements provided in s. <u>287.057(3)(e)</u> <del>287.057(3)(f)</del> for certain contractual services, each contract awarded under this chapter must be awarded on the basis of a competitive sealed bid, except for a contract with a governmental entity as determined by the regional workforce board.



1145 Section 21. Paragraph (c) of subsection (5) of section 1146 627.311, Florida Statutes, is amended to read:

1147 627.311 Joint underwriters and joint reinsurers; public 1148 records and public meetings exemptions.-

(5)

1149

1150 (c) The operation of the plan shall be governed by a plan 1151 of operation that is prepared at the direction of the board of 1152 governors and approved by order of the office. The plan is 1153 subject to continuous review by the office. The office may, by 1154 order, withdraw approval of all or part of a plan if the office 1155 determines that conditions have changed since approval was 1156 granted and that the purposes of the plan require changes in the 1157 plan. The plan of operation must shall:

1158 1. Authorize the board to engage in the activities 1159 necessary to implement this subsection, including, but not 1160 limited to, borrowing money.

1161 2. Develop criteria for eligibility for coverage by the 1162 plan, including, but not limited to, documented rejection by at 1163 least two insurers which reasonably assures that insureds 1164 covered under the plan are unable to acquire coverage in the 1165 voluntary market.

3. Require notice from the agent to the insured at the time of the application for coverage that the application is for coverage with the plan and that coverage may be available through an insurer, group self-insurers' fund, commercial selfinsurance fund, or assessable mutual insurer through another agent at a lower cost.

1172 4. Establish programs to encourage insurers to provide1173 coverage to applicants of the plan in the voluntary market and

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1174 to insureds of the plan, including, but not limited to: a. Establishing procedures for an insurer to use in notifying the plan of the insurer's desire to provide coverage to applicants to the plan or existing insureds of the plan and in describing the types of risks in which the insurer is interested. The description of the desired risks must be on a form developed by the plan.

b. Developing forms and procedures that provide an insurer with the information necessary to determine whether the insurer wants to write particular applicants to the plan or insureds of the plan.

1185 c. Developing procedures for notice to the plan and the 1186 applicant to the plan or insured of the plan that an insurer 1187 will insure the applicant or the insured of the plan, and notice 1188 of the cost of the coverage offered; and developing procedures 1189 for the selection of an insuring entity by the applicant or 1190 insured of the plan.

d. Provide for a market-assistance plan to assist in the placement of employers. All applications for coverage in the plan received 45 days before the effective date for coverage shall be processed through the market-assistance plan. A marketassistance plan specifically designed to serve the needs of small, good policyholders as defined by the board must be reviewed and updated periodically.

1198 5. Provide for policy and claims services to the insureds 1199 of the plan of the nature and quality provided for insureds in 1200 the voluntary market.

1201 6. Provide for the review of applications for coverage with 1202 the plan for reasonableness and accuracy, using any available

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1203 historic information regarding the insured.

1204 7. Provide for procedures for auditing insureds of the plan 1205 which are based on reasonable business judgment and are designed 1206 to maximize the likelihood that the plan will collect the 1207 appropriate premiums.

1208 8. Authorize the plan to terminate the coverage of and 1209 refuse future coverage for any insured that submits a fraudulent 1210 application to the plan or provides fraudulent or grossly 1211 erroneous records to the plan or to any service provider of the 1212 plan in conjunction with the activities of the plan.

1213 9. Establish service standards for agents who submit1214 business to the plan.

1215 10. Establish criteria and procedures to prohibit any agent 1216 who does not adhere to the established service standards from 1217 placing business with the plan or receiving, directly or 1218 indirectly, any commissions for business placed with the plan.

1219 11. Provide for the establishment of reasonable safety 1220 programs for all insureds in the plan. All insureds of the plan 1221 must participate in the safety program.

1222 12. Authorize the plan to terminate the coverage of and 1223 refuse future coverage to any insured who fails to pay premiums 1224 or surcharges when due; who, at the time of application, is 1225 delinquent in payments of workers' compensation or employer's 1226 liability insurance premiums or surcharges owed to an insurer, 1227 group self-insurers' fund, commercial self-insurance fund, or 1228 assessable mutual insurer licensed to write such coverage in 1229 this state; or who refuses to substantially comply with any 1230 safety programs recommended by the plan.

1231

13. Authorize the board of governors to provide the goods

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1232 and services required by the plan through staff employed by the 1233 plan, through reasonably compensated service providers who 1234 contract with the plan to provide services as specified by the 1235 board of governors, or through a combination of employees and 1236 service providers.

1237 a. Purchases that equal or exceed \$2,500 but are less than 1238 or equal to \$25,000, shall be made by receipt of written quotes, 1239 telephone quotes, or informal bids, if whenever practical. The 1240 procurement of goods or services valued over \$25,000 is subject 1241 to competitive solicitation, except in situations in which the 1242 goods or services are provided by a sole source or are deemed an 1243 emergency purchase, or the services are exempted from 1244 competitive-solicitation requirements under s. 287.057(3)(e) 1245 287.057(3)(f). Justification for the sole-sourcing or emergency 1246 procurement must be documented. Contracts for goods or services 1247 valued at or over \$100,000 are subject to board approval.

1248 b. The board shall determine whether it is more cost-1249 effective and in the best interests of the plan to use legal 1250 services provided by in-house attorneys employed by the plan 1251 rather than contracting with outside counsel. In making such 1252 determination, the board shall document its findings and shall 1253 consider the expertise needed; whether time commitments exceed 1254 in-house staff resources; whether local representation is 1255 needed; the travel, lodging, and other costs associated with in-1256 house representation; and such other factors that the board 1257 determines are relevant.

1258 14. Provide for service standards for service providers,
1259 methods of determining adherence to those service standards,
1260 incentives and disincentives for service, and procedures for

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1261 terminating contracts for service providers that fail to adhere 1262 to service standards.

1263 15. Provide procedures for selecting service providers and 1264 standards for qualification as a service provider that 1265 reasonably assure that any service provider selected will 1266 continue to operate as an ongoing concern and is capable of 1267 providing the specified services in the manner required.

1268 16. Provide for reasonable accounting and data-reporting 1269 practices.

1270 17. Provide for annual review of costs associated with the 1271 administration and servicing of the policies issued by the plan 1272 to determine alternatives by which costs can be reduced.

18. Authorize the acquisition of such excess insurance or reinsurance as is consistent with the purposes of the plan.

1275 19. Provide for an annual report to the office on a date 1276 specified by the office and containing such information as the 1277 office reasonably requires.

1278 20. Establish multiple rating plans for various 1279 classifications of risk which reflect risk of loss, hazard 1280 grade, actual losses, size of premium, and compliance with loss 1281 control. At least one of such plans must be a preferred-rating 1282 plan to accommodate small-premium policyholders with good 1283 experience as defined in sub-subparagraph 22.a.

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21. Establish agent commission schedules.

1285 22. For employers otherwise eligible for coverage under the 1286 plan, establish three tiers of employers meeting the criteria 1287 and subject to the rate limitations specified in this 1288 subparagraph.

1289

a. Tier One.-

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(I) Criteria; rated employers.—An employer that has an experience modification rating shall be included in Tier One if the employer meets all of the following:

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(A) The experience modification is below 1.00.

(B) The employer had no lost-time claims subsequent to theapplicable experience modification rating period.

(C) The total of the employer's medical-only claims
subsequent to the applicable experience modification rating
period did not exceed 20 percent of premium.

(II) Criteria; non-rated employers.—An employer that does not have an experience modification rating shall be included in Tier One if the employer meets all of the following:

(A) The employer had no lost-time claims for the 3-year
period immediately preceding the inception date or renewal date
of the employer's coverage under the plan.

(B) The total of the employer's medical-only claims for the
3-year period immediately preceding the inception date or
renewal date of the employer's coverage under the plan did not
exceed 20 percent of premium.

(C) The employer has secured workers' compensation coverage for the entire 3-year period immediately preceding the inception date or renewal date of the employer's coverage under the plan.

(D) The employer is able to provide the plan with a loss history generated by the employer's prior workers' compensation insurer, except if the employer is not able to produce a loss history due to the insolvency of an insurer, the receiver shall provide to the plan, upon the request of the employer or the employer's agent, a copy of the employer's loss history from the records of the insolvent insurer if the loss history is

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1319 contained in records of the insurer which are in the possession 1320 of the receiver. If the receiver is unable to produce the loss 1321 history, the employer may, in lieu of the loss history, submit 1322 an affidavit from the employer and the employer's insurance 1323 agent setting forth the loss history.

1324

(E) The employer is not a new business.

1325 (III) Premiums.-The premiums for Tier One insureds shall be 1326 set at a premium level 25 percent above the comparable voluntary 1327 market premiums until the plan has sufficient experience as 1328 determined by the board to establish an actuarially sound rate 1329 for Tier One, at which point the board shall, subject to 1330 paragraph (e), adjust the rates, if necessary, to produce 1331 actuarially sound rates, provided such rate adjustment shall not 1332 take effect prior to January 1, 2007.

1333

b. Tier Two.-

(I) Criteria; rated employers.—An employer that has an experience modification rating shall be included in Tier Two if the employer meets all of the following:

1337 (A) The experience modification is equal to or greater than1338 1.00 but not greater than 1.10.

(B) The employer had no lost-time claims subsequent to theapplicable experience modification rating period.

(C) The total of the employer's medical-only claims
subsequent to the applicable experience modification rating
period did not exceed 20 percent of premium.

(II) Criteria; non-rated employers.—An employer that does not have any experience modification rating shall be included in Tier Two if the employer is a new business. An employer shall be included in Tier Two if the employer has less than 3 years of

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1348 loss experience in the 3-year period immediately preceding the 1349 inception date or renewal date of the employer's coverage under 1350 the plan and the employer meets all of the following:

(A) The employer had no lost-time claims for the 3-year
period immediately preceding the inception date or renewal date
of the employer's coverage under the plan.

(B) The total of the employer's medical-only claims for the
3-year period immediately preceding the inception date or
renewal date of the employer's coverage under the plan did not
exceed 20 percent of premium.

1358 (C) The employer is able to provide the plan with a loss 1359 history generated by the workers' compensation insurer that 1360 provided coverage for the portion or portions of such period 1361 during which the employer had secured workers' compensation coverage, except if the employer is not able to produce a loss 1362 1363 history due to the insolvency of an insurer, the receiver shall provide to the plan, upon the request of the employer or the 1364 employer's agent, a copy of the employer's loss history from the 1365 1366 records of the insolvent insurer if the loss history is 1367 contained in records of the insurer which are in the possession 1368 of the receiver. If the receiver is unable to produce the loss 1369 history, the employer may, in lieu of the loss history, submit an affidavit from the employer and the employer's insurance 1370 1371 agent setting forth the loss history.

(III) Premiums.—The premiums for Tier Two insureds shall be set at a rate level 50 percent above the comparable voluntary market premiums until the plan has sufficient experience as determined by the board to establish an actuarially sound rate for Tier Two, at which point the board shall, subject to

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1377 paragraph (e), adjust the rates, if necessary, to produce 1378 actuarially sound rates, provided such rate adjustment shall not 1379 take effect prior to January 1, 2007.

1380 c. Tier Three.-

(I) Eligibility.—An employer shall be included in Tier
Three if the employer does not meet the criteria for Tier One or
Tier Two.

(II) Rates.-The board shall establish, subject to paragraph
(e), and the plan shall charge, actuarially sound rates for Tier
Three insureds.

1387 23. For Tier One or Tier Two employers which employ no 1388 nonexempt employees or which report payroll which is less than 1389 the minimum wage hourly rate for one full-time employee for 1 1390 year at 40 hours per week, the plan shall establish actuarially 1391 sound premiums, provided, however, that the premiums may not 1392 exceed \$2,500. These premiums shall be in addition to the fee 1393 specified in subparagraph 26. When the plan establishes actuarially sound rates for all employers in Tier One and Tier 1394 1395 Two, the premiums for employers referred to in this paragraph 1396 are no longer subject to the \$2,500 cap.

1397 24. Provide for a depopulation program to reduce the number 1398 of insureds in the plan. If an employer insured through the plan 1399 is offered coverage from a voluntary market carrier:

a. During the first 30 days of coverage under the plan; b. Before a policy is issued under the plan;

1402 c. By issuance of a policy upon expiration or cancellation 1403 of the policy under the plan; or

1404 d. By assumption of the plan's obligation with respect to 1405 an in-force policy,

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that employer is no longer eligible for coverage through the 1407 1408 plan. The premium for risks assumed by the voluntary market 1409 carrier must be no greater than the premium the insured would 1410 have paid under the plan, and shall be adjusted upon renewal to reflect changes in the plan rates and the tier for which the 1411 1412 insured would qualify as of the time of renewal. The insured may be charged such premiums only for the first 3 years of coverage 1413 1414 in the voluntary market. A premium under this subparagraph is 1415 deemed approved and is not an excess premium for purposes of s. 1416 627.171.

1417 25. Require that policies issued and applications must include a notice that the policy could be replaced by a policy 1418 1419 issued from a voluntary market carrier and that, if an offer of 1420 coverage is obtained from a voluntary market carrier, the policyholder is no longer eligible for coverage through the 1421 plan. The notice must also specify that acceptance of coverage 1422 under the plan creates a conclusive presumption that the 1423 1424 applicant or policyholder is aware of this potential.

1425 26. Require that each application for coverage and each 1426 renewal premium be accompanied by a nonrefundable fee of \$475 to 1427 cover costs of administration and fraud prevention. The board 1428 may, with the prior approval of the office, increase the amount 1429 of the fee pursuant to a rate filing to reflect increased costs 1430 of administration and fraud prevention. The fee is not subject 1431 to commission and is fully earned upon commencement of coverage.

1432Section 22. Paragraph (e) of subsection (6) of section1433627.351, Florida Statutes, is amended to read:

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627.351 Insurance risk apportionment plans.-

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1435 (6) CITIZENS PROPERTY INSURANCE CORPORATION.-1436 (e) Purchases that equal or exceed \$2,500, but are less 1437 than \$25,000, shall be made by receipt of written quotes, written record of telephone quotes, or informal bids, if 1438 1439 whenever practical. The procurement of goods or services valued 1440 at or over \$25,000 is shall be subject to competitive 1441 solicitation, except in situations where the goods or services 1442 are provided by a sole source or are deemed an emergency 1443 purchase; the services are exempted from competitive 1444 solicitation requirements under s. 287.057(3)(e) <del>287.057(3)(f)</del>; 1445 or the procurement of services is subject to s. 627.3513. 1446 Justification for the sole-sourcing or emergency procurement 1447 must be documented. Contracts for goods or services valued at or 1448 over \$100,000 are subject to approval by the board. Section 23. Subsection (2) of section 765.5155, Florida 1449

1450 Statutes, is amended to read:

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765.5155 Donor registry; education program.-

(2) The agency and the department shall jointly contract 1452 1453 for the operation of a donor registry and education program. The 1454 contractor shall be procured by competitive solicitation 1455 pursuant to chapter 287, notwithstanding an any exemption under 1456 in s. 287.057(3)(e) 287.057(3)(f). When awarding the contract, 1457 priority shall be given to existing nonprofit groups that are 1458 based within the state, have expertise working with procurement 1459 organizations, have expertise in conducting statewide organ and 1460 tissue donor public education campaigns, and represent the needs 1461 of the organ and tissue donation community in the state.

1462 Section 24. Subsection (10) of section 893.055, Florida 1463 Statutes, is amended to read:

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1464 893.055 Prescription drug monitoring program.-1465 (10) All costs incurred by the department in administering 1466 the prescription drug monitoring program shall be funded through 1467 federal grants or private funding applied for or received by the 1468 state. The department may not commit funds for the monitoring 1469 program without ensuring funding is available. The prescription 1470 drug monitoring program and the implementation thereof are contingent upon receipt of the nonstate funding. The department 1471 1472 and state government shall cooperate with the direct-support 1473 organization established pursuant to subsection (11) in seeking 1474 federal grant funds, other nonstate grant funds, gifts, 1475 donations, or other private moneys for the department if so long 1476 as the costs of doing so are not considered material. 1477 Nonmaterial costs for this purpose include, but are not limited 1478 to, the costs of mailing and personnel assigned to research or 1479 apply for a grant. Notwithstanding the exemptions to 1480 competitive-solicitation requirements under s. 287.057(3)(e) 1481  $\frac{287.057(3)(f)}{287.057(3)(f)}$ , the department shall comply with the competitive-1482 solicitation requirements under s. 287.057 for the procurement 1483 of any goods or services required by this section. Funds 1484 provided, directly or indirectly, by prescription drug 1485 manufacturers may not be used to implement the program. Section 25. Except as otherwise expressly provided in this 1486 1487 act, this act shall take effect July 1, 2013. 1488 1489 1490 And the title is amended as follows: 1491 Delete everything before the enacting clause 1492 and insert:

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1493 A bill to be entitled 1494 An act relating to governmental accountability; 1495 creating s. 119.0701, F.S.; providing definitions; 1496 providing that each public agency contract for 1497 services must meet specified requirements; requiring 1498 the public agency to enforce contract provisions if a 1499 contractor does not comply with a public records 1500 request; amending s. 119.12, F.S.; specifying what 1501 constitutes reasonable costs of enforcement in a civil 1502 action against an agency to enforce ch. 119, F.S.; 1503 amending s. 215.971, F.S.; requiring agreements funded 1504 with state or federal financial assistance to include 1505 additional provisions; authorizing the Chief Financial 1506 Officer to audit agreements before execution and 1507 providing requirements for such audits; requiring 1508 state agencies to designate a grants manager for each 1509 agreement and providing requirements and procedures 1510 for managers; requiring the Chief Financial Officer to 1511 perform audits of executed agreements and to discuss 1512 such audits with agency officials; requiring the 1513 agency head to respond to the audit; reordering and 1514 amending s. 215.985, F.S.; revising provisions 1515 relating to the Chief Financial Officer's 1516 intergovernmental contract tracking system under the 1517 Transparency Florida Act; requiring state agencies to post certain information in the tracking system and to 1518 1519 update that information; requiring that exempt and 1520 confidential information be redacted from contracts 1521 and procurement documents posted on the system;

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1522 authorizing the Chief Financial Officer to make 1523 available to the public the information posted on the 1524 system through a secure website; providing an 1525 exception; authorizing the Department of Financial 1526 Services to adopt rules; repealing s. 216.0111, F.S., 1527 relating to a requirement that state agencies report 1528 certain contract information to the Department of 1529 Financial Services and transferring that requirement 1530 to s. 215.985, F.S.; amending s. 287.012, F.S.; 1531 providing and revising definitions; amending s. 1532 287.042, F.S.; revising powers, duties, and functions 1533 of the Department of Management Services; eliminating 1534 a duty of the department to maintain a vendor list; 1535 authorizing the department to lead or enter into joint 1536 agreements with governmental entities for the purchase 1537 of commodities or contractual services that can be 1538 used by multiple agencies; amending s. 287.057, F.S.; 1539 providing that contracts awarded pursuant to an 1540 invitation to bid shall be awarded to the responsible 1541 and responsive vendor that submits the lowest 1542 responsive bid; revising exceptions to the requirement 1543 that the purchase of specified commodities or 1544 contractual services be made only as a result of 1545 receiving competitive sealed bids, competitive sealed 1546 proposals, or competitive sealed replies; revising 1547 contractual services and commodities that are not 1548 subject to competitive solicitation requirements by 1549 virtue of being available only from a single source; 1550 providing that a contract for commodities or

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1551 contractual services may be awarded without 1552 competition if the recipient of funds is established 1553 during the appropriations process; revising provisions 1554 relating to extension of a contract for commodities or 1555 contractual services; authorizing an agency to 1556 negotiate better pricing upon renewal of a contract; 1557 providing training requirements for contract managers 1558 responsible for contracts in excess of a specified 1559 threshold amount; providing contract manager 1560 certification for contract managers responsible for 1561 contracts in excess of a specified threshold amount; 1562 providing that the department is responsible for 1563 establishing and disseminating the requirements for 1564 certification of a contract manager; providing that 1565 training will be conducted jointly by the Department 1566 of Management Services and the Department of Financial 1567 Services; providing training guidelines and 1568 requirements; requiring the department, in 1569 consultation with the Chief Financial Officer to 1570 maintain a program for online procurement of 1571 commodities and contractual services; amending s. 1572 287.0571, F.S.; revising nonapplicability of a 1573 business case to outsource; amending s. 287.058, F.S.; 1574 defining the term "performance measure"; revising 1575 references within provisions relating to purchase 1576 orders used in lieu of written agreements for classes 1577 of contractual services; revising terminology; 1578 authorizing the Chief Financial Officer to audit 1579 contracts before execution and providing requirements

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1580	for such audits; creating s. 287.136, F.S.; requiring
1581	the Chief Financial Officer to perform audits of
1582	executed contract documents and to discuss such audits
1583	with the agency officials; requiring the agency head
1584	to respond to the audit; amending s. 287.076, F.S.;
1585	providing that Project Management Professionals
1586	training for personnel involved in managing
1587	outsourcings and negotiations is subject to annual
1588	appropriations; amending ss. 16.0155, 283.33, 394.457,
1589	402.7305, 409.9132, 427.0135, 445.024, 627.311,
1590	627.351, 765.5155, and 893.055, F.S.; conforming
1591	cross-references; providing effective dates.

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