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A bill to be entitled

2 An act relating to the procurement of commodities and 3 contractual services; amending s. 215.971, F.S.; 4 providing additional information that must be included 5 in an agency agreement that provides state financial 6 assistance to a recipient or subrecipient; requiring 7 each state agency to designate an employee to function 8 as a grant manager for purposes of the agreement; 9 requiring training for certain grant managers; 10 requiring the Chief Financial Officer to establish and disseminate uniform procedures for grant management; 11 12 requiring the grant manager to report certain information; requiring the Chief Financial Officer to 13 perform audits of executed grant agreements; amending 14 s. 215.985, F.S.; requiring the Chief Financial 15 Officer to establish and maintain a secure contract 16 17 tracking system; providing requirements for the 18 system; requiring state agencies to post certain 19 information on the contract tracking system within a 20 specified timeframe; specifying information that must be posted on the contract tracking system; providing 21 22 that records posted on the system may not contain 23 confidential or exempt information; requiring state 24 agencies to redact confidential or exempt information prior to posting records on the system; providing a 25 process for a party to the contract to request 26 redaction of confidential or exempt information; 27 28 providing notice requirements; providing that posting

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29 of information on the contract tracking system does 30 not supersede the duty of a state agency to respond to 31 a public record request; providing that a subpoena for 32 certain contract information must be served on the 33 state agency that is party to the contract; 34 authorizing the Chief Financial Officer to adopt rules; defining the term "state agency"; authorizing 35 36 the judicial branch, Department of Legal Affairs, Department of Agriculture and Consumer Services, and 37 38 Department of Financial Services to elect to comply with the posting requirements; amending s. 287.012, 39 40 F.S.; providing and revising definitions; amending s. 287.042, F.S.; revising powers, duties, and functions 41 42 of the Department of Management Services; eliminating a duty of the department to maintain a vendor list; 43 providing an additional circumstance under which the 44 45 department may proceed with a competitive solicitation 46 or contract award process of a term contract as an 47 alternative to the stay of such process pursuant to a formal written protest under the Administrative 48 49 Procedure Act; authorizing the department to lead or 50 enter into joint agreements with governmental entities 51 for the purchase of commodities or contractual 52 services that can be used by multiple agencies; amending s. 287.056, F.S.; eliminating provisions 53 54 requiring certain inclusions in agency agreements; amending s. 287.057, F.S.; providing that contracts 55 56 awarded pursuant to an invitation to bid shall be

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57 awarded to the responsible and responsive vendor that 58 submits the lowest responsive bid; revising exceptions 59 to the requirement that the purchase of specified 60 commodities or contractual services be made only as a 61 result of receiving competitive sealed bids, 62 competitive sealed proposals, or competitive sealed 63 replies; revising contractual services and commodities 64 that are not subject to competitive solicitation requirements by virtue of being available only from a 65 66 single source; providing that a contract for commodities or contractual services may be awarded 67 68 without competition if the recipient of funds is 69 established during the appropriations process; 70 revising provisions relating to extension of a 71 contract for commodities or contractual services; 72 authorizing an agency to negotiate better pricing upon 73 renewal of a contract; providing training requirements 74 for contract managers responsible for contracts in 75 excess of a specified threshold amount; providing 76 contract manager certification for contract managers 77 responsible for contracts in excess of a specified 78 threshold amount; providing that the Department of 79 Management Services is responsible for establishing 80 and disseminating the requirements for certification of a contract manager; providing that training will be 81 82 conducted jointly by the Department of Management Services and the Department of Financial Services; 83 84 providing training guidelines and requirements;

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85 requiring the department, in consultation with the 86 Chief Financial Officer to maintain a program for 87 online procurement of commodities and contractual 88 services; amending s. 287.0571, F.S.; revising 89 nonapplicability of a business case to outsource; amending s. 287.058, F.S.; defining the term 90 "performance measure"; revising references within 91 92 provisions relating to purchase orders used in lieu of 93 written agreements for classes of contractual 94 services; revising terminology; amending s. 287.076, F.S.; providing that Project Management Professionals 95 96 training for personnel involved in managing 97 outsourcings and negotiations is subject to annual appropriations; creating s. 287.136, F.S.; requiring 98 the Chief Financial Officer to perform audits of 99 executed contracts; creating reporting requirements; 100 101 amending ss. 16.0155, 283.33, 394.457, 402.7305, 102 409.9132, 427.0135, 445.024, 627.311, 627.351, 103 765.5155, and 893.055, F.S.; conforming cross-104 references; requiring the Department of Management Services, in consultation with the Chief Financial 105 106 Officer, to prepare and submit a report to the 107 Governor and Legislature relating to the eradication 108 of human trafficking, slavery, and exploitive labor 109 from supply chains for tangible goods offered for sale 110 to the state; providing effective dates. 111 112 Be It Enacted by the Legislature of the State of Florida:

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114 Section 1. Section 215.971, Florida Statutes, is amended 115 to read:

116 215.971 Agreements funded with federal and state 117 assistance.-

118 (1) For an agency agreement that provides state financial 119 assistance to a recipient or subrecipient, as those terms are 120 defined in s. 215.97, or that provides federal financial 121 assistance to a subrecipient, as defined by applicable United 122 States Office of Management and Budget circulars, the agreement 123 <u>must shall</u> include the following:

124 <u>(a) (1)</u> A provision specifying a scope of work that clearly 125 establishes the tasks that the recipient or subrecipient is 126 required to perform.; and

127 (b)(2) A provision dividing the agreement into 128 quantifiable units of deliverables that must be received and 129 accepted in writing by the agency before payment. Each 130 deliverable must be directly related to the scope of work and 131 must specify the required minimum level of service to be 132 performed and the criteria for evaluating the successful 133 completion of each deliverable.

(c) A provision specifying the financial consequences that
 apply if the recipient or subrecipient fails to perform the
 minimum level of service required by the agreement. The
 provision can be excluded from the agreement only if financial
 consequences are prohibited by the federal agency awarding the
 grant. Funds refunded to a state agency from a recipient or
 subrecipient for failure to perform as required under the

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141 agreement may be expended only in direct support of the program 142 from which the agreement originated. 143 (d) A provision specifying that a recipient or 144 subrecipient of federal or state financial assistance may expend 145 funds only for allowable costs resulting from obligations 146 incurred during the specified agreement period. 147 (e) A provision specifying that any balance of unobligated 148 funds which has been advanced or paid must be refunded to the 149 state agency. 150 A provision specifying that any funds paid in excess (f) 151 of the amount to which the recipient or subrecipient is entitled 152 under the terms and conditions of the agreement must be refunded to the state agency. 153 154 Any additional information required pursuant to s. (g) 155 215.97. 156 For each agreement funded with federal or state (2) 157 financial assistance, the state agency shall designate an 158 employee to function as a grant manager who shall be responsible 159 for enforcing performance of the agreement's terms and 160 conditions and who shall serve as a liaison with the recipient 161 or subrecipient. 162 (a) Each grant manager who is responsible for agreements in excess of the threshold amount for CATEGORY TWO under s. 163 164 287.017 must complete the training and become a certified 165 contract manager as provided under s. 287.057(14). 166 (b) The Chief Financial Officer shall establish and 167 disseminate uniform procedures for grant management pursuant to 168 s. 17.03(3) to ensure that services have been rendered in Page 6 of 54

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169 accordance with agreement terms before the agency processes an 170 invoice for payment. The procedures must include, but need not 171 be limited to, procedures for monitoring and documenting 172 recipient or subrecipient performance, reviewing and documenting 173 all deliverables for which payment is requested by the recipient or subrecipient, and providing written certification by the 174 175 grant manager of the agency's receipt of goods and services. 176 The grant manager shall reconcile and verify all funds (C) 177 received against all funds expended during the grant agreement 178 period and produce a final reconciliation report. The final 179 report must identify any funds paid in excess of the 180 expenditures incurred by the recipient or subrecipient. 181 After the execution of a grant agreement, the Chief (3) 182 Financial Officer shall perform audits of the executed state and 183 federal grant agreement documents and grant manager's records in 184 order to ensure that adequate internal controls are in place for 185 complying with the terms and conditions of such agreements and 186 for validation and receipt of goods and services. 187 At the conclusion of the audit, the Chief Financial (a) 188 Officer's designee shall discuss the audit and potential 189 findings with the official whose office is subject to audit. The 190 final audit report shall be submitted to the agency head. 191 (b) Within 30 days after the receipt of the final audit 192 report, the agency head shall submit to the Chief Financial Officer or designee, his or her written statement of explanation 193 194 or rebuttal concerning findings requiring corrective action, including corrective action to be taken to preclude a 195 196 recurrence.

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197 Section 2. Subsection (16) of section 215.985, Florida 198 Statutes, is amended to read: 199 215.985 Transparency in government spending.-200 The Chief Financial Officer shall establish and (16)201 maintain a secure, contract tracking provide public access to a 202 state contract management system available for viewing and 203 downloading by the public through a secure website. The Chief 204 Financial Officer shall use appropriate Internet security 205 measures to ensure that no person has the ability to alter or 206 modify records available on the website that provides 207 information and documentation relating to contracts procured by 208 governmental entities. 209 Within 30 calendar days after executing a contract, (a) 210 each state agency must post the following information relating 211 to that contract on the contract tracking system: 212 The names of the contracting entities; 1. 213 2. The procurement method; 214 3. The contract beginning and ending dates; 215 4. The nature or type of the commodities or services 216 purchased; 217 5. Applicable contract unit prices and deliverables; 218 6. Total compensation to be paid or received under the 219 contract; 220 7. All payments made to the contractor to date; 221 8. Applicable contract performance measures; and 222 9. Electronic copies of the contract that have been 223 redacted to exclude confidential or exempt information The data 224 collected in the system must include, but need not be limited Page 8 of 54

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225 to, the contracting agency; the procurement method; the contract 226 beginning and ending dates; the type of commodity or service; 227 the purpose of the commodity or service; the compensation to be 228 paid; compliance information, such as performance metrics for 229 the service or commodity; contract violations; the number of 230 extensions or renewals; and the statutory authority for 231 providing the service.

232 (b) Within 30 days after an amendment a major change to an 233 existing contract, or the execution of a new contract, agency 234 procurement staff of the state agency that is a party to the 235 contract must affected state governmental entity shall update 236 the necessary information described in paragraph (a) in the 237 state contract tracking management system. An amendment A major 238 change to a contract includes, but is not limited to, a renewal, 239 termination, or extension of the contract or any modification an 240 amendment to the terms of the contract.

(c) By January 1, 2014, each state agency must post to the contract tracking system the information required in paragraph (a) for each existing contract that was executed more than 30 calendar days prior to July 1, 2013.

245 (d)1. Records made available on the contract tracking
246 system may not reveal information made confidential or exempt by
247 law.

248 2. Each state agency that is a party to a contract must
 249 redact any confidential or exempt information from the contract
 250 before posting an electronic copy on the contract tracking
 251 system. If a state agency that is a party to the contract
 252 becomes aware that an electronic copy of a contract has been

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posted that has not been properly redacted, such state agency must immediately notify the Chief Financial Officer and must immediately remove the contract from the contract tracking system. Within seven business days, the state agency must post a properly redacted copy of the contract on the contract tracking system. If a party to a contract, or an authorized 3.a. representative thereof, discovers that an electronic copy of a contract has been posted to the contract tracking system that has not been properly redacted, the party or representative may request the state agency that is a party to the contract to redact the confidential or exempt information. Upon receipt of the request, such state agency shall redact the confidential or exempt information. b. A request to redact confidential or exempt information must be made in writing and delivered by mail, facsimile, or

269 electronic transmission, or in person to the state agency that

270 is a party to the contract. The request must identify the

271 <u>specific document, the page numbers that include the</u>

272 <u>confidential or exempt information</u>, the information that is

273 <u>confidential or exempt, and the applicable statutory exemption.</u>
274 <u>A fee may not be charged for a redaction made pursuant to such</u>
275 request.

276 <u>4. The contract tracking system must display a notice of</u>
 277 <u>the right of an affected party to request redaction of</u>
 278 confidential or exempt information contained on the system.

279 <u>5.a. The Chief Financial Officer, the Department of</u>

280 Financial Services, or any officer, employee, or contractor

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281	thereof, is not responsible for redacting confidential or exempt
282	information from an electronic copy of a contract posted by
283	another state agency on the system.
284	b. The Chief Financial Officer, the Department of
285	Financial Services, or any officer, employee, or contractor
286	thereof, is not liable for the failure of a state agency to
287	redact the confidential or exempt information.
288	(e)1. The posting of information on the contract tracking
289	system or the provision of contract information on a website for
290	public viewing and downloading does not supersede the duty of a
291	state agency to respond to a public record request for such
292	information or to a subpoena for such information.
293	2. A request for a copy of a contract or certified copy of
294	a contract shall be made to the state agency that is party to
295	the contract. Such request may not be made to the Chief
296	Financial Officer or the Department of Financial Services or any
297	officer, employee, or contractor thereof, unless the Chief
298	Financial Officer or the department is a party to the contract.
299	3. A subpoena for a copy of a contract or certified copy
300	of a contract must be served on the state agency that is a party
301	to the contract and that maintains the original documents. The
302	Chief Financial Officer or the Department of Financial Services
303	or any officer, employee, or contractor thereof may not be
304	served a subpoena for those records unless the Chief Financial
305	Officer or the department is a party to the contract.
306	(f) The Chief Financial Officer may adopt rules to
307	administer this subsection.

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308	(g) For purposes of this subsection, the term "state
309	agency" means a state agency as defined in s. 216.011, excluding
310	the judicial branch, the Department of Legal Affairs, the
311	Department of Agriculture and Consumer Services, and the
312	Department of Financial Services. However, the judicial branch,
313	the Department of Legal Affairs, the Department of Agriculture
314	and Consumer Services, and the Department of Financial Services
315	may elect to comply with the provisions of this subsection in
316	whole or in part.
317	Section 3. Subsections (4), (5), (10), and (13) through
318	(28) of section 287.012, Florida Statutes, are amended to read:
319	287.012 Definitions.—As used in this part, the term:
320	(4) "Best value" means the highest overall value to the
321	state based on <del>objective</del> factors that include, but are not
322	limited to, price, quality, design, and workmanship.
323	(5) "Commodity" means any of the various supplies,
324	materials, goods, merchandise, food, equipment, information
325	technology, and other personal property, including a mobile
326	home, trailer, or other portable structure with floor space of
327	less than 5,000 square feet, purchased, leased, or otherwise
328	contracted for by the state and its agencies. "Commodity" also
329	includes interest on deferred-payment commodity contracts
330	approved pursuant to s. 287.063 entered into by an agency for
331	the purchase of other commodities. However, commodities
332	purchased for resale are excluded from this definition. Printing
333	of publications shall be considered a commodity when procured
334	let upon contract pursuant to s. 283.33, whether purchased for
335	resale or not.
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(10) "Electronic posting" or "electronically post" means the noticing of solicitations, agency decisions or intended decisions, or other matters relating to procurement, on a centralized Internet website designated by the department for this purpose, in the manner and form required by s. 120.57(3)(a).

(13) "Extension" means an increase in the time allowed for the contract period due to circumstances which, without fault of either party, make performance impracticable or impossible, or which prevent a new contract from being executed, with or without a proportional increase in the total dollar amount, with any increase to be based on the method and rate previously established in the contract.

"Governmental entity" means a political subdivision 349 (14)350 or agency of this state or of any state of the United States, 351 including, but not limited to, state government, county, city, 352 school district, nonprofit public university or college, single-353 purpose or multipurpose special district, single-purpose or 354 multipurpose public authority, metropolitan or consolidated 355 government, separate legal entity or administrative entity, or 356 any agency of the Federal Government.

357 <u>(15)(14)</u> "Information technology" has the meaning ascribed 358 in s. 282.0041.

359 <u>(16)</u> (15) "Invitation to bid" means a written or 360 electronically posted solicitation for competitive sealed bids.

361 <u>(17) (16)</u> "Invitation to negotiate" means a written or 362 electronically posted solicitation for competitive sealed 363 replies to select one or more vendors with which to commence

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364 negotiations for the procurement of commodities or contractual 365 services.

366 (18)(17) "Minority business enterprise" has the meaning 367 ascribed in s. 288.703.

368 <u>(19) (18)</u> "Office" means the Office of Supplier Diversity 369 of the Department of Management Services.

370 <u>(20) (19)</u> "Outsource" means the process of contracting with 371 a vendor to provide a service as defined in s. 216.011(1)(f), in 372 whole or in part, or an activity as defined in s. 373 216.011(1)(rr), while a state agency retains the responsibility 374 and accountability for the service or activity and there is a 375 transfer of management responsibility for the delivery of 376 resources and the performance of those resources.

377 <u>(21)(20)</u> "Renewal" means contracting with the same 378 contractor for an additional contract period after the initial 379 contract period, only if pursuant to contract terms specifically 380 providing for such renewal.

381 <u>(22)(21)</u> "Request for information" means a written or 382 electronically posted request made by an agency to vendors for 383 information concerning commodities or contractual services. 384 Responses to these requests are not offers and may not be 385 accepted by the agency to form a binding contract.

386 <u>(23) (22)</u> "Request for proposals" means a written or 387 electronically posted solicitation for competitive sealed 388 proposals.

389 <u>(24) (23)</u> "Request for a quote" means an <u>electronic</u>, oral 390 or written request for written pricing or services information

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391 from a state term contract vendor for commodities or contractual 392 services available on a state term contract from that vendor.

393 <u>(25)(24)</u> "Responsible vendor" means a vendor who has the 394 capability in all respects to fully perform the contract 395 requirements and the integrity and reliability that will assure 396 good faith performance.

397 <u>(26) (25)</u> "Responsive bid," "responsive proposal," or 398 "responsive reply" means a bid, or proposal, or reply submitted 399 by a responsive and responsible vendor that conforms in all 400 material respects to the solicitation.

401 <u>(27)(26)</u> "Responsive vendor" means a vendor that has 402 submitted a bid, proposal, or reply that conforms in all 403 material respects to the solicitation.

404 <u>(28)(27)</u> "State term contract" means a term contract that 405 is competitively procured by the department pursuant to s. 406 287.057 and that is used by agencies and eligible users pursuant 407 to s. 287.056.

408 <u>(29) (28)</u> "Term contract" means an indefinite quantity 409 contract to furnish commodities or contractual services during a 410 defined period.

Section 4. Paragraph (a) of subsection (1), paragraph (b)
of subsection (2), and subsections (8) and (15) of section
287.042, Florida Statutes, are amended to read:

414 287.042 Powers, duties, and functions.—The department 415 shall have the following powers, duties, and functions:

(1) (a) To canvass all sources of supply, establish and
maintain a vendor list, and contract for the purchase, lease, or
acquisition, including purchase by installment sales or lease-

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419 purchase contracts which may provide for the payment of interest 420 on unpaid portions of the purchase price, of all commodities and 421 contractual services required by any agency under this chapter. 422 Any contract providing for deferred payments and the payment of 423 interest shall be subject to specific rules adopted by the 424 department.

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(b) As an alternative to any provision in s. 120.57(3)(c), the department may proceed with the competitive solicitation or contract award process of a term contract <u>in the following</u> circumstances:

430 1. When the Secretary of Management Services the 431 department or his or her designee sets forth in writing 432 particular facts and circumstances that which demonstrate that 433 the delay incident to staying the solicitation or contract award 434 process would be detrimental to the interests of the state. 435 After the award of a contract resulting from a competitive 436 solicitation in which a timely protest was received and in which 437 the state did not prevail, the contract may be canceled and 438 reawarded.

439 2. When a vendor protests a notice of intent to award a 440 contract to multiple vendors, the intended award may proceed 441 unless the protesting vendor submits to the department in 442 writing particular facts and circumstances that demonstrate a 443 reasonable basis for protesting the award to the other vendor or 444 vendors. The Secretary of Management Services or his or her 445 designee shall determine in writing whether the vendor has 446 demonstrated a sufficient basis for stay of the intended award.

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447 If the vendor prevails in the protest, the vendor shall be added 448 to the contract with the same terms and conditions as the other 449 awarded vendors.

450 To provide any commodity and contractual service (8) 451 purchasing rules to the Chief Financial Officer and all agencies 452 electronically or through an electronic medium or other means. 453 Agencies may not approve any account or request any payment of 454 any account for the purchase of any commodity or the procurement 455 of any contractual service covered by a purchasing or 456 contractual service rule except as authorized therein. The 457 department shall furnish copies of rules adopted by the 458 department to any county, municipality, or other local public 459 agency requesting them.

(15) To <u>lead or</u> enter into joint agreements with
governmental <u>entities</u> agencies, as defined in s. 163.3164, for
the purpose of pooling funds for the purchase of commodities or
<u>contractual services</u> information technology that can be used by
multiple agencies.

(a) Each agency that has been appropriated or has existing
funds for such purchase, shall, upon contract award by the
department, transfer their portion of the funds into the
department's Operating Trust Fund for payment by the department.
The funds shall be transferred by the Executive Office of the
Governor pursuant to the agency budget amendment request
provisions in chapter 216.

472 (b) Agencies that sign the joint agreements are
473 financially obligated for their portion of the agreed-upon
474 funds. If an agency becomes more than 90 days delinquent in

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475 paying the funds, the department shall certify to the Chief 476 Financial Officer the amount due, and the Chief Financial 477 Officer shall transfer the amount due to the Operating Trust 478 Fund of the department from any of the agency's available funds. 479 The Chief Financial Officer shall report these transfers and the 480 reasons for the transfers to the Executive Office of the 481 Governor and the legislative appropriations committees.

482 Section 5. Subsection (1) of section 287.056, Florida 483 Statutes, is amended to read:

484 287.056 Purchases from purchasing agreements and state
485 term contracts.-

486 (1) Agencies shall, and eligible users may, purchase
487 commodities and contractual services from purchasing agreements
488 established and state term contracts procured, pursuant to s.
489 287.057, by the department. Each agency agreement made under
490 this subsection shall include:

491 (a) A provision specifying a scope of work that clearly
492 establishes all tasks that the contractor is required to
493 perform.

494 (b) A provision dividing the contract into quantifiable, 495 measurable, and verifiable units of deliverables that must be 496 received and accepted in writing by the contract manager before 497 payment. Each deliverable must be directly related to the scope 498 of work and specify the required minimum level of service to be 499 performed and the criteria for evaluating the successful 500 completion of each deliverable.

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501 Section 6. Paragraph (a) of subsection (1) and subsections 502 (3), (10), (12), (13), (16), and (22) of section 287.057, 503 Florida Statutes, are amended to read:

504 287.057 Procurement of commodities or contractual 505 services.-

506 The competitive solicitation processes authorized in (1)507 this section shall be used for procurement of commodities or 508 contractual services in excess of the threshold amount provided 509 for CATEGORY TWO in s. 287.017. Any competitive solicitation 510 shall be made available simultaneously to all vendors, must 511 include the time and date for the receipt of bids, proposals, or replies and of the public opening, and must include all 512 513 contractual terms and conditions applicable to the procurement, 514 including the criteria to be used in determining acceptability 515 and relative merit of the bid, proposal, or reply.

(a) Invitation to bid.—The invitation to bid shall be used when the agency is capable of specifically defining the scope of work for which a contractual service is required or when the agency is capable of establishing precise specifications defining the actual commodity or group of commodities required.

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1. All invitations to bid must include:

522a. A detailed description of the commodities or523contractual services sought; and

524 b. If the agency contemplates renewal of the contract, a 525 statement to that effect.

526 2. Bids submitted in response to an invitation to bid in 527 which the agency contemplates renewal of the contract must

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528 include the price for each year for which the contract may be 529 renewed.

530 3. Evaluation of bids shall include consideration of the
531 total cost for each year of the contract, including renewal
532 years, as submitted by the vendor.

533 <u>4. The contract shall be awarded to the responsible and</u> 534 <u>responsive vendor that submits the lowest responsive bid.</u>

(3) When the purchase price of commodities or contractual services exceeds the threshold amount provided in s. 287.017 for CATEGORY TWO, no purchase of commodities or contractual services may be made without receiving competitive sealed bids, competitive sealed proposals, or competitive sealed replies unless:

541 The agency head determines in writing that an (a) 542 immediate danger to the public health, safety, or welfare or other substantial loss to the state requires emergency action. 543 544 After the agency head signs makes such a written determination, 545 the agency may proceed with the procurement of commodities or 546 contractual services necessitated by the immediate danger, 547 without receiving competitive sealed bids, competitive sealed 548 proposals, or competitive sealed replies. However, such 549 emergency procurement shall be made by obtaining pricing 550 information from at least two prospective vendors, which must be 551 retained in the contract file, unless the agency determines in 552 writing that the time required to obtain pricing information 553 will increase the immediate danger to the public health, safety, 554 or welfare or other substantial loss to the state. The agency 555 shall furnish copies of all written determinations certified

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556 under oath and any other documents relating to the emergency 557 action to the department. A copy of the written statement shall 558 be furnished to the Chief Financial Officer with the voucher 559 authorizing payment. The individual purchase of personal 560 clothing, shelter, or supplies which are needed on an emergency 561 basis to avoid institutionalization or placement in a more 562 restrictive setting is an emergency for the purposes of this 563 paragraph, and the filing with the department of such statement 564 is not required in such circumstances. In the case of the 565 emergency purchase of insurance, the period of coverage of such 566 insurance shall not exceed a period of 30 days, and all such 567 emergency purchases shall be reported to the department.

(b) The purchase is made by an agency from a state term contract procured, pursuant to this section, by the department or by an agency, after receiving approval from the department, from a contract procured, pursuant to subsection (1), by another agency.

573 (C) Commodities or contractual services available only 574 from a single source may be excepted from the competitive-575 solicitation requirements. When an agency believes that 576 commodities or contractual services are available only from a 577 single source, the agency shall electronically post a 578 description of the commodities or contractual services sought 579 for a period of at least 7 business days. The description must 580 include a request that prospective vendors provide information 581 regarding their ability to supply the commodities or contractual 582 services described. If it is determined in writing by the 583 agency, after reviewing any information received from

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584 prospective vendors, that the commodities or contractual 585 services are available only from a single source, the agency 586 shall÷

587 1. provide notice of its intended decision to enter a 588 single-source purchase contract in the manner specified in s. 589 120.57(3), if the amount of the contract does not exceed the 590 threshold amount provided in s. 287.017 for CATEGORY FOUR.

591 2. Request approval from the department for the single-592 source purchase, if the amount of the contract exceeds the 593 threshold amount provided in s. 287.017 for CATEGORY FOUR. The 594 agency shall initiate its request for approval in a form 595 prescribed by the department, which request may be 596 electronically transmitted. The failure of the department to 597 approve or disapprove the agency's request for approval within 598 21 days after receiving such request shall constitute prior 599 approval of the department. If the department approves the 600 agency's request, the agency shall provide notice of its 601 intended decision to enter a single-source contract in the 602 manner specified in s. 120.57(3).

603 (d) When it is in the best interest of the state, the 604 secretary of the department or his or her designee may authorize 605 the Support Program to purchase insurance by negotiation, but 606 such purchase shall be made only under conditions most favorable 607 to the public interest.

608 <u>(d)(e)</u> Prescriptive assistive devices for the purpose of 609 medical, developmental, or vocational rehabilitation of clients 610 are excepted from competitive-solicitation requirements and 611 shall be procured pursuant to an established fee schedule or by

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any other method which ensures the best price for the state, taking into consideration the needs of the client. Prescriptive assistive devices include, but are not limited to, prosthetics, orthotics, and wheelchairs. For purchases made pursuant to this paragraph, state agencies shall annually file with the department a description of the purchases and methods of procurement.

619 <u>(e) (f)</u> The following contractual services and commodities 620 are not subject to the competitive-solicitation requirements of 621 this section:

1. Artistic services. For the purposes of this subsection, the term "artistic services" does not include advertising or typesetting. As used in this subparagraph, the term "advertising" means the making of a representation in any form in connection with a trade, business, craft, or profession in order to promote the supply of commodities or services by the person promoting the commodities or contractual services.

629 2. Academic program reviews if the fee for such services630 does not exceed \$50,000.

631

3. Lectures by individuals.

632 4. Legal services, including attorney, paralegal, expert633 witness, appraisal, or mediator services.

5.a. Health services involving examination, diagnosis,
treatment, prevention, medical consultation, or administration.

b. Beginning January 1, 2011, health services, including,
but not limited to, substance abuse and mental health services,
involving examination, diagnosis, treatment, prevention, or
medical consultation, when such services are offered to eligible

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640 individuals participating in a specific program that qualifies 641 multiple providers and uses a standard payment methodology. 642 Reimbursement of administrative costs for providers of services 643 purchased in this manner shall also be exempt. For purposes of 644 this sub-subparagraph, "providers" means health professionals, 645 health facilities, or organizations that deliver or arrange for 646 the delivery of health services.

647 Services provided to persons with mental or physical 6. 648 disabilities by not-for-profit corporations which have obtained 649 exemptions under the provisions of s. 501(c)(3) of the United 650 States Internal Revenue Code or when such services are governed 651 by the provisions of Office of Management and Budget Circular A-652 122. However, in acquiring such services, the agency shall 653 consider the ability of the vendor, past performance, 654 willingness to meet time requirements, and price.

655 7. Medicaid services delivered to an eligible Medicaid656 recipient unless the agency is directed otherwise in law.

657

8. Family placement services.

9. Prevention services related to mental health, including
drug abuse prevention programs, child abuse prevention programs,
and shelters for runaways, operated by not-for-profit
corporations. However, in acquiring such services, the agency
shall consider the ability of the vendor, past performance,
willingness to meet time requirements, and price.

10. Training and education services provided to injuredemployees pursuant to s. 440.491(6).

666

11. Contracts entered into pursuant to s. 337.11.

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667 12. Services or commodities provided by governmental668 entities agencies.

13. Statewide public service announcement programs
provided by a Florida statewide nonprofit corporation under s.
501(c)(6) of the Internal Revenue Code, with a guaranteed
documented match of at least \$3 to \$1.

673 <u>(f)(g)</u> Continuing education events or programs that are 674 offered to the general public and for which fees have been 675 collected that pay all expenses associated with the event or 676 program are exempt from requirements for competitive 677 solicitation.

(10) A contract for commodities or contractual services
may be awarded without competition if state or federal law
prescribes with whom the agency must contract or if the rate of
payment or the recipient of the funds is established during the
appropriations process.

683 (12)Extension of a contract for commodities or 684 contractual services shall be in writing for a period not to 685 exceed 6 months and shall be subject to the same terms and 686 conditions set forth in the initial contract and any written 687 amendments signed by the parties. There shall be only one extension of a contract unless the failure to meet the criteria 688 689 set forth in the contract for completion of the contract is due 690 to events beyond the control of the contractor.

(13) Contracts for commodities or contractual services may
be renewed for a period that may not exceed 3 years or the term
of the original contract, whichever period is longer. Renewal of
a contract for commodities or contractual services shall be in

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writing and shall be subject to the same terms and conditions 695 696 set forth in the initial contract and any written amendments 697 signed by the parties. If the commodity or contractual service 698 is purchased as a result of the solicitation of bids, proposals, 699 or replies, the price of the commodity or contractual service to 700 be renewed shall be specified in the bid, proposal, or reply, 701 except that an agency may negotiate lower pricing. A renewal 702 contract may not include any compensation for costs associated 703 with the renewal. Renewals shall be contingent upon satisfactory 704 performance evaluations by the agency and subject to the 705 availability of funds. Exceptional purchase contracts pursuant 706 to paragraphs (3)(a) and (c) may not be renewed. With the 707 exception of subsection  $(10)\frac{(12)}{(12)}$ , if a contract amendment 708 results in a longer contract term or increased payments, a state 709 agency may not renew or amend a contract for the outsourcing of 710 a service or activity that has an original term value exceeding 711 the sum of \$10 million before submitting a written report 712 concerning contract performance to the Governor, the President 713 of the Senate, and the Speaker of the House of Representatives 714 at least 90 days before execution of the renewal or amendment.

(16) For a contract in excess of the threshold amount provided in s. 287.017 for CATEGORY FOUR, the agency head shall appoint:

(a) At least three persons to evaluate proposals and replies who collectively have experience and knowledge in the program areas and service requirements for which commodities or contractual services are sought.

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(b) At least three persons to conduct negotiations during a competitive sealed reply procurement who collectively have experience and knowledge in negotiating contracts, contract procurement, and the program areas and service requirements for which commodities or contractual services are sought.

727 (c) When the value of a contract is in excess of \$1 728 million in any fiscal year, at least one of the persons 729 conducting negotiations must be certified as a contract 730 negotiator based upon rules adopted by the Department of Management Services in order to ensure that certified contract 731 732 negotiators are knowledgeable about effective negotiation 733 strategies, capable of successfully implementing those 734 strategies, and involved appropriately in the procurement 735 process. At a minimum, the rules must address the qualifications 736 required for certification, the method of certification, and the 737 procedure for involving the certified negotiator. If the value 738 of a contract is in excess of \$10 million in any fiscal year, at 739 least one of the persons conducting negotiations must be a 740 Project Management Professional, as certified by the Project 741 Management Institute.

(22) The department, in consultation with the <u>Chief</u> Financial Officer Agency for Enterprise Information Technology and the Comptroller, shall <u>maintain</u> develop a program for online procurement of commodities and contractual services. To enable the state to promote open competition and to leverage its buying power, agencies shall participate in the online procurement program, and eligible users may participate in the program. Only

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749 vendors prequalified as meeting mandatory requirements and 750 qualifications criteria may participate in online procurement.

(a) The department, in consultation with the agency, may
contract for equipment and services necessary to develop and
implement online procurement.

(b) The department, in consultation with the agency, shall
adopt rules, pursuant to ss. 120.536(1) and 120.54, to
administer the program for online procurement. The rules shall
include, but not be limited to:

Determining the requirements and qualification criteria
 for prequalifying vendors.

760 2. Establishing the procedures for conducting online761 procurement.

762 3. Establishing the criteria for eligible commodities and763 contractual services.

764 4. Establishing the procedures for providing access to765 online procurement.

766 5. Determining the criteria warranting any exceptions to767 participation in the online procurement program.

(c) The department may impose and shall collect all feesfor the use of the online procurement systems.

1. The fees may be imposed on an individual transaction basis or as a fixed percentage of the cost savings generated. At a minimum, the fees must be set in an amount sufficient to cover the projected costs of the services, including administrative and project service costs in accordance with the policies of the department.

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2. If the department contracts with a provider for online procurement, the department, pursuant to appropriation, shall compensate the provider from the fees after the department has satisfied all ongoing costs. The provider shall report transaction data to the department each month so that the department may determine the amount due and payable to the department from each vendor.

783 3. All fees that are due and payable to the state on a 784 transactional basis or as a fixed percentage of the cost savings 785 generated are subject to s. 215.31 and must be remitted within 786 40 days after receipt of payment for which the fees are due. For 787 fees that are not remitted within 40 days, the vendor shall pay 788 interest at the rate established under s. 55.03(1) on the unpaid 789 balance from the expiration of the 40-day period until the fees 790 are remitted.

All fees and surcharges collected under this paragraph
shall be deposited in the Operating Trust Fund as provided by
law.

794Section 7. Effective December 1, 2014, subsection (14) of795section 287.057, Florida Statutes, is amended to read:

796 287.057 Procurement of commodities or contractual 797 services.-

(14) (a) For each contractual services contract, the agency shall designate an employee to function as contract manager who <u>is shall be</u> responsible for enforcing performance of the contract terms and conditions and serve as a liaison with the contractor.

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803 (b) Each contract manager who is responsible for contracts 804 in excess of the threshold amount for CATEGORY TWO must, at a 805 minimum, complete attend training conducted by the Chief 806 Financial Officer for accountability in contracts and grant 807 management. The Chief Financial Officer shall establish and 808 disseminate uniform procedures pursuant to s. 17.03(3) to ensure 809 that contractual services have been rendered in accordance with 810 the contract terms before the agency processes the invoice for 811 payment. The procedures shall include, but need not be limited 812 to, procedures for monitoring and documenting contractor 813 performance, reviewing and documenting all deliverables for 814 which payment is requested by vendors, and providing written 815 certification by contract managers of the agency's receipt of 816 goods and services.

817 Each contract manager who is responsible for contracts (C) 818 in excess of \$100,000 annually must complete training in 819 contract management and become a certified contract manager. The 820 department is responsible for establishing and disseminating the 821 requirements for certification, which include completing the 822 training conducted by the Chief Financial Officer for 823 accountability in contracts and grant management. Training and 824 certification must be coordinated by the department and the 825 training must be conducted jointly by the department and the 826 Department of Financial Services. Training must promote best 827 practices and procedures related to negotiating, managing, and 828 ensuring accountability in agency contracts and grant 829 agreements, which must include the use of case studies based 830 upon previous audits, contracts, and grant agreements. All

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831 agency contract managers must become certified within 24 months 832 after establishment of the training and certification 833 requirements by the department and the Department of Financial 834 Services. 835 Section 8. Paragraph (a) of subsection (3) of section 836 287.0571, Florida Statutes, is amended to read: 837 287.0571 Business case to outsource; applicability.-838 (3) This section does not apply to: 839 (a) A procurement of commodities and contractual services 840 listed in s. 287.057(3)(d) and (e) and (21) 287.057(3)(e), (f), 841 and (g) and (21). Section 9. Subsections (1) and (2) of section 287.058, 842 843 Florida Statutes, are amended to read: 844 287.058 Contract document.-845 Every procurement of contractual services in excess of (1) 846 the threshold amount provided in s. 287.017 for CATEGORY TWO, 847 except for the providing of health and mental health services or 848 drugs in the examination, diagnosis, or treatment of sick or 849 injured state employees or the providing of other benefits as 850 required by the provisions of chapter 440, shall be evidenced by 851 a written agreement embodying all provisions and conditions of 852 the procurement of such services, which shall, where applicable, 853 include, but not be limited to, a provision: 854 That bills for fees or other compensation for services (a) 855 or expenses be submitted in detail sufficient for a proper 856 preaudit and postaudit thereof.

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(b) That bills for any travel expenses be submitted in
accordance with s. 112.061. A state agency may establish rates
lower than the maximum provided in s. 112.061.

(c) Allowing unilateral cancellation by the agency for
refusal by the contractor to allow public access to all
documents, papers, letters, or other material made or received
by the contractor in conjunction with the contract, unless the
records are exempt from s. 24(a) of Art. I of the State
Constitution and s. 119.07(1).

866 (d) Specifying a scope of work that clearly establishes867 all tasks the contractor is required to perform.

Dividing the contract into quantifiable, measurable, 868 (e) and verifiable units of deliverables that must be received and 869 870 accepted in writing by the contract manager before payment. Each 871 deliverable must be directly related to the scope of work and 872 specify a performance measure. As used in this paragraph, 873 performance measure means the required minimum acceptable level 874 of service to be performed and criteria for evaluating the 875 successful completion of each deliverable.

876 (f) Specifying the criteria and the final date by which877 such criteria must be met for completion of the contract.

(g) Specifying that the contract may be renewed for a period that may not exceed 3 years or the term of the original contract, whichever period is longer, specifying the renewal price for the contractual service as set forth in the bid, proposal, or reply, specifying that costs for the renewal may not be charged, and specifying that renewals shall be contingent upon satisfactory performance evaluations by the agency and

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subject to the availability of funds. Exceptional purchase contracts pursuant to s. 287.057(3)(a) and (c) may not be renewed.

(h) Specifying the financial consequences that the agency
must apply if the contractor fails to perform in accordance with
the contract.

(i) Addressing the property rights of any intellectual property related to the contract and the specific rights of the state regarding the intellectual property if the contractor fails to provide the services or is no longer providing services.

896

897 In lieu of a written agreement, the agency department may 898 authorize the use of a purchase order for classes of contractual 899 services, if the provisions of paragraphs (a)-(i) are included 900 in the purchase order or solicitation. The purchase order must 901 include, but need not be limited to, an adequate description of 902 the services, the contract period, and the method of payment. In 903 lieu of printing the provisions of paragraphs (a)-(c) and (g)904  $\frac{(a)-(i)}{(a)}$  in the contract document or purchase order, agencies may incorporate the requirements of paragraphs (a) - (c) and (g) - (a) - (c)905 906 (i) by reference.

907 (2) The written agreement shall be signed by the agency 908 head <u>or designee</u> and the contractor <u>before</u> prior to the 909 rendering of any contractual service the value of which is in 910 excess of the threshold amount provided in s. 287.017 for 911 CATEGORY TWO, except in the case of a valid emergency as 912 certified by the agency head. The written statement

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913 certification of an emergency shall be prepared within 30 days 914 after the contractor begins rendering the service and shall 915 state the particular facts and circumstances which precluded the 916 execution of the written agreement before prior to the rendering 917 of the service. If the agency fails to have the contract signed by the agency head or designee and the contractor before prior 918 919 to rendering the contractual service, and if an emergency does 920 not exist, the agency head shall, within no later than 30 days 921 after the contractor begins rendering the service, certify the specific conditions and circumstances to the department as well 922 923 as describe actions taken to prevent recurrence of such 924 noncompliance. The agency head may delegate the written 925 statement certification only to other senior management agency personnel. A copy of the written statement certification shall 926 927 be furnished to the Chief Financial Officer with the voucher 928 authorizing payment. The department shall report repeated 929 instances of noncompliance by an agency to the Auditor General. Nothing in this subsection shall be deemed to authorize 930 931 additional compensation prohibited by s. 215.425. The 932 procurement of contractual services shall not be divided so as 933 to avoid the provisions of this section.

934 Section 10. Section 287.076, Florida Statutes, is amended 935 to read:

936 287.076 Project Management Professionals training for 937 personnel involved in managing outsourcings <u>and negotiations;</u> 938 funding.—The Department of Management Services may implement a 939 program to train state agency employees who are involved in 940 managing outsourcings as Project Management Professionals, as

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941 certified by the Project Management Institute. Subject to annual 942 appropriations, For the 2006-2007 fiscal year, the sum of 943 \$500,000 in recurring funds from the General Revenue Fund is 944 appropriated to the Department of Management Services to 945 implement this program. the Department of Management Services, 946 in consultation with entities subject to this act, shall 947 identify personnel to participate in this training based on 948 requested need and ensure that each agency is represented. The 949 Department of Management Services may remit payment for this training on behalf of all participating personnel. 950 951 Section 11. Section 287.136, F.S., is created to read: 952 287.136 Audit of executed contract documents.-After the execution of a contract, the Chief Financial 953 (1) 954 Officer shall perform audits of the executed contract documents 955 and contract manager's records to ensure that adequate internal 956 controls are in place for complying with the terms and 957 conditions of the contract and for the validation and receipt of 958 goods and services. 959 (2) At the conclusion of the audit, the Chief Financial 960 Officer's designee shall discuss the audit and potential 961 findings with the official whose office is subject to audit. The 962 final audit report shall be submitted to the agency head. 963 Within 30 days after the receipt of the final audit (3) 964 report, the agency head shall submit to the Chief Financial Officer or designee, his or her written statement of explanation 965 966 or rebuttal concerning findings requiring corrective action, 967 including corrective action to be taken to preclude a 968 recurrence.

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969 Section 12. Subsection (3) of section 16.0155, Florida 970 Statutes, is amended to read:

971

16.0155 Contingency fee agreements.-

972 If the Attorney General makes the determination (3) 973 described in subsection (2), notwithstanding the exemption provided in s. 287.057(3)(e) 287.057(3)(f), the Attorney General 974 975 shall request proposals from private attorneys to represent the 976 department on a contingency-fee basis, unless the Attorney 977 General determines in writing that requesting proposals is not feasible under the circumstances. The written determination does 978 979 not constitute a final agency action subject to review pursuant to ss. 120.569 and 120.57. For purposes of this subsection only, 980 981 the department is exempt from the requirements of s. 120.57(3), 982 and neither the request for proposals nor the contract award is 983 subject to challenge pursuant to ss. 120.569 and 120.57.

984 Section 13. Subsection (1) of section 283.33, Florida 985 Statutes, is amended to read:

986

283.33 Printing of publications; lowest bidder awards.-

987 Publications may be printed and prepared in-house, by (1)988 another agency or the Legislature, or purchased on bid, 989 whichever is more economical and practicable as determined by 990 the agency. An agency may contract for binding separately when 991 more economical or practicable, whether or not the remainder of 992 the printing is done in-house. A vendor may subcontract for 993 binding and still be considered a responsible vendor, 994 notwithstanding s. 287.012(25) 287.012(24).

995 Section 14. Subsection (3) of section 394.457, Florida 996 Statutes, is amended to read:

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997

394.457 Operation and administration.-

998 POWER TO CONTRACT.-The department may contract to (3) 999 provide, and be provided with, services and facilities in order 1000 to carry out its responsibilities under this part with the 1001 following agencies: public and private hospitals; receiving and treatment facilities; clinics; laboratories; departments, 1002 1003 divisions, and other units of state government; the state 1004 colleges and universities; the community colleges; private 1005 colleges and universities; counties, municipalities, and any 1006 other governmental unit, including facilities of the United 1007 States Government; and any other public or private entity which provides or needs facilities or services. Baker Act funds for 1008 1009 community inpatient, crisis stabilization, short-term 1010 residential treatment, and screening services must be allocated 1011 to each county pursuant to the department's funding allocation methodology. Notwithstanding the provisions of s. 287.057(3)(e) 1012 1013 287.057(3)(f), contracts for community-based Baker Act services 1014 for inpatient, crisis stabilization, short-term residential 1015 treatment, and screening provided under this part, other than 1016 those with other units of government, to be provided for the 1017 department must be awarded using competitive sealed bids when 1018 the county commission of the county receiving the services makes a request to the department's district office by January 15 of 1019 1020 the contracting year. The district shall not enter into a 1021 competitively bid contract under this provision if such action 1022 will result in increases of state or local expenditures for Baker Act services within the district. Contracts for these 1023 1024 Baker Act services using competitive sealed bids will be

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1025 effective for 3 years. The department shall adopt rules 1026 establishing minimum standards for such contracted services and 1027 facilities and shall make periodic audits and inspections to 1028 assure that the contracted services are provided and meet the 1029 standards of the department.

1030 Section 15. Paragraph (a) of subsection (2) of section 1031 402.7305, Florida Statutes, is amended to read:

1032402.7305Department of Children and Family Services;1033procurement of contractual services; contract management.-

1034

(2) PROCUREMENT OF COMMODITIES AND CONTRACTUAL SERVICES.-

1035 Notwithstanding s. 287.057(3)(e)12. 287.057(3)(f)12., (a) 1036 whenever the department intends to contract with a public 1037 postsecondary institution to provide a service, the department 1038 must allow all public postsecondary institutions in this state 1039 that are accredited by the Southern Association of Colleges and Schools to bid on the contract. Thereafter, notwithstanding any 1040 1041 other provision to the contrary, if a public postsecondary 1042 institution intends to subcontract for any service awarded in 1043 the contract, the subcontracted service must be procured by 1044 competitive procedures.

1045 Section 16. Section 409.9132, Florida Statutes, is amended 1046 to read:

1047 409.9132 Pilot project to monitor home health services.-1048 The Agency for Health Care Administration shall expand the home 1049 health agency monitoring pilot project in Miami-Dade County on a 1050 statewide basis effective July 1, 2012, except in counties in 1051 which the program will not be cost-effective, as determined by 1052 the agency. The agency shall contract with a vendor to verify

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1053 the utilization and delivery of home health services and provide 1054 an electronic billing interface for home health services. The 1055 contract must require the creation of a program to submit claims 1056 electronically for the delivery of home health services. The 1057 program must verify telephonically visits for the delivery of home health services using voice biometrics. The agency may seek 1058 1059 amendments to the Medicaid state plan and waivers of federal 1060 laws, as necessary, to implement or expand the pilot project. 1061 Notwithstanding s.  $287.057(3)(e) \frac{287.057(3)(f)}{2}$ , the agency must 1062 award the contract through the competitive solicitation process 1063 and may use the current contract to expand the home health agency monitoring pilot project to include additional counties 1064 1065 as authorized under this section.

1066 Section 17. Subsection (3) of section 427.0135, Florida 1067 Statutes, is amended to read:

1068 427.0135 Purchasing agencies; duties and 1069 responsibilities.—Each purchasing agency, in carrying out the 1070 policies and procedures of the commission, shall:

1071 Not procure transportation disadvantaged services (3) 1072 without initially negotiating with the commission, as provided in s. 287.057(3)(e)12. 287.057(3)(f)12., or unless otherwise 1073 1074 authorized by statute. If the purchasing agency, after 1075 consultation with the commission, determines that it cannot 1076 reach mutually acceptable contract terms with the commission, 1077 the purchasing agency may contract for the same transportation 1078 services provided in a more cost-effective manner and of comparable or higher quality and standards. The Medicaid agency 1079 shall implement this subsection in a manner consistent with s. 1080

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1081 409.908(18) and as otherwise limited or directed by the General 1082 Appropriations Act.

1083 Section 18. Paragraph (c) of subsection (5) of section 1084 445.024, Florida Statutes, is amended to read:

1085

445.024 Work requirements.-

(5) USE OF CONTRACTS.-Regional workforce boards shall provide work activities, training, and other services, as appropriate, through contracts. In contracting for work activities, training, or services, the following applies:

(c) Notwithstanding the exemption from the competitive sealed bid requirements provided in s. <u>287.057(3)(e)</u> <del>287.057(3)(f)</del> for certain contractual services, each contract awarded under this chapter must be awarded on the basis of a competitive sealed bid, except for a contract with a governmental entity as determined by the regional workforce board.

1097 Section 19. Paragraph (c) of subsection (5) of section 1098 627.311, Florida Statutes, is amended to read:

1099 627.311 Joint underwriters and joint reinsurers; public 1100 records and public meetings exemptions.-

1101

(5)

(c) The operation of the plan shall be governed by a plan of operation that is prepared at the direction of the board of governors and approved by order of the office. The plan is subject to continuous review by the office. The office may, by order, withdraw approval of all or part of a plan if the office latermines that conditions have changed since approval was

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1108 granted and that the purposes of the plan require changes in the 1109 plan. The plan of operation shall:

1110 1. Authorize the board to engage in the activities 1111 necessary to implement this subsection, including, but not 1112 limited to, borrowing money.

2. Develop criteria for eligibility for coverage by the plan, including, but not limited to, documented rejection by at least two insurers which reasonably assures that insureds covered under the plan are unable to acquire coverage in the voluntary market.

1118 3. Require notice from the agent to the insured at the 1119 time of the application for coverage that the application is for 1120 coverage with the plan and that coverage may be available 1121 through an insurer, group self-insurers' fund, commercial self-1122 insurance fund, or assessable mutual insurer through another 1123 agent at a lower cost.

4. Establish programs to encourage insurers to provide
coverage to applicants of the plan in the voluntary market and
to insureds of the plan, including, but not limited to:

1127 a. Establishing procedures for an insurer to use in 1128 notifying the plan of the insurer's desire to provide coverage 1129 to applicants to the plan or existing insureds of the plan and 1130 in describing the types of risks in which the insurer is 1131 interested. The description of the desired risks must be on a 1132 form developed by the plan.

b. Developing forms and procedures that provide an insurer with the information necessary to determine whether the insurer

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1135 wants to write particular applicants to the plan or insureds of 1136 the plan.

1137 c. Developing procedures for notice to the plan and the 1138 applicant to the plan or insured of the plan that an insurer 1139 will insure the applicant or the insured of the plan, and notice 1140 of the cost of the coverage offered; and developing procedures 1141 for the selection of an insuring entity by the applicant or 1142 insured of the plan.

d. Provide for a market-assistance plan to assist in the placement of employers. All applications for coverage in the plan received 45 days before the effective date for coverage shall be processed through the market-assistance plan. A marketassistance plan specifically designed to serve the needs of small, good policyholders as defined by the board must be reviewed and updated periodically.

1150 5. Provide for policy and claims services to the insureds 1151 of the plan of the nature and quality provided for insureds in 1152 the voluntary market.

6. Provide for the review of applications for coverage with the plan for reasonableness and accuracy, using any available historic information regarding the insured.

1156 7. Provide for procedures for auditing insureds of the 1157 plan which are based on reasonable business judgment and are 1158 designed to maximize the likelihood that the plan will collect 1159 the appropriate premiums.

1160 8. Authorize the plan to terminate the coverage of and 1161 refuse future coverage for any insured that submits a fraudulent 1162 application to the plan or provides fraudulent or grossly

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1163 erroneous records to the plan or to any service provider of the 1164 plan in conjunction with the activities of the plan.

1165 9. Establish service standards for agents who submit 1166 business to the plan.

1167 10. Establish criteria and procedures to prohibit any 1168 agent who does not adhere to the established service standards 1169 from placing business with the plan or receiving, directly or 1170 indirectly, any commissions for business placed with the plan.

1171 11. Provide for the establishment of reasonable safety 1172 programs for all insureds in the plan. All insureds of the plan 1173 must participate in the safety program.

1174 12. Authorize the plan to terminate the coverage of and 1175 refuse future coverage to any insured who fails to pay premiums 1176 or surcharges when due; who, at the time of application, is 1177 delinquent in payments of workers' compensation or employer's liability insurance premiums or surcharges owed to an insurer, 1178 1179 group self-insurers' fund, commercial self-insurance fund, or 1180 assessable mutual insurer licensed to write such coverage in 1181 this state; or who refuses to substantially comply with any 1182 safety programs recommended by the plan.

1183 13. Authorize the board of governors to provide the goods 1184 and services required by the plan through staff employed by the 1185 plan, through reasonably compensated service providers who 1186 contract with the plan to provide services as specified by the 1187 board of governors, or through a combination of employees and 1188 service providers.

a. Purchases that equal or exceed \$2,500 but are less than or equal to \$25,000, shall be made by receipt of written quotes,

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1191 telephone quotes, or informal bids, whenever practical. The 1192 procurement of goods or services valued over \$25,000 is subject 1193 to competitive solicitation, except in situations in which the 1194 goods or services are provided by a sole source or are deemed an 1195 emergency purchase, or the services are exempted from 1196 competitive-solicitation requirements under s. 287.057(3)(e) 1197 287.057(3)(f). Justification for the sole-sourcing or emergency 1198 procurement must be documented. Contracts for goods or services 1199 valued at or over \$100,000 are subject to board approval.

1200 b. The board shall determine whether it is more cost-1201 effective and in the best interests of the plan to use legal 1202 services provided by in-house attorneys employed by the plan 1203 rather than contracting with outside counsel. In making such 1204 determination, the board shall document its findings and shall 1205 consider the expertise needed; whether time commitments exceed 1206 in-house staff resources; whether local representation is 1207 needed; the travel, lodging, and other costs associated with in-1208 house representation; and such other factors that the board 1209 determines are relevant.

1210 14. Provide for service standards for service providers, 1211 methods of determining adherence to those service standards, 1212 incentives and disincentives for service, and procedures for 1213 terminating contracts for service providers that fail to adhere 1214 to service standards.

1215 15. Provide procedures for selecting service providers and 1216 standards for qualification as a service provider that 1217 reasonably assure that any service provider selected will

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1218 continue to operate as an ongoing concern and is capable of 1219 providing the specified services in the manner required.

1220 16. Provide for reasonable accounting and data-reporting 1221 practices.

1222 17. Provide for annual review of costs associated with the 1223 administration and servicing of the policies issued by the plan 1224 to determine alternatives by which costs can be reduced.

1225 18. Authorize the acquisition of such excess insurance or 1226 reinsurance as is consistent with the purposes of the plan.

1227 19. Provide for an annual report to the office on a date 1228 specified by the office and containing such information as the 1229 office reasonably requires.

20. Establish multiple rating plans for various classifications of risk which reflect risk of loss, hazard grade, actual losses, size of premium, and compliance with loss control. At least one of such plans must be a preferred-rating plan to accommodate small-premium policyholders with good experience as defined in sub-subparagraph 22.a.

1236

21. Establish agent commission schedules.

1237 22. For employers otherwise eligible for coverage under 1238 the plan, establish three tiers of employers meeting the 1239 criteria and subject to the rate limitations specified in this 1240 subparagraph.

1241

a. Tier One.-

(I) Criteria; rated employers.—An employer that has an experience modification rating shall be included in Tier One if the employer meets all of the following:

1245

(A) The experience modification is below 1.00.

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1246 (B) The employer had no lost-time claims subsequent to the 1247 applicable experience modification rating period.

(C) The total of the employer's medical-only claims
subsequent to the applicable experience modification rating
period did not exceed 20 percent of premium.

(II) Criteria; non-rated employers.—An employer that does not have an experience modification rating shall be included in Tier One if the employer meets all of the following:

(A) The employer had no lost-time claims for the 3-year
period immediately preceding the inception date or renewal date
of the employer's coverage under the plan.

(B) The total of the employer's medical-only claims for the 3-year period immediately preceding the inception date or renewal date of the employer's coverage under the plan did not exceed 20 percent of premium.

(C) The employer has secured workers' compensation coverage for the entire 3-year period immediately preceding the inception date or renewal date of the employer's coverage under the plan.

1265 The employer is able to provide the plan with a loss (D) 1266 history generated by the employer's prior workers' compensation 1267 insurer, except if the employer is not able to produce a loss history due to the insolvency of an insurer, the receiver shall 1268 1269 provide to the plan, upon the request of the employer or the 1270 employer's agent, a copy of the employer's loss history from the 1271 records of the insolvent insurer if the loss history is contained in records of the insurer which are in the possession 1272 1273 of the receiver. If the receiver is unable to produce the loss

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1274 history, the employer may, in lieu of the loss history, submit 1275 an affidavit from the employer and the employer's insurance 1276 agent setting forth the loss history.

1277 The employer is not a new business. (E) 1278 Premiums.-The premiums for Tier One insureds shall (III)1279 be set at a premium level 25 percent above the comparable 1280 voluntary market premiums until the plan has sufficient 1281 experience as determined by the board to establish an 1282 actuarially sound rate for Tier One, at which point the board 1283 shall, subject to paragraph (e), adjust the rates, if necessary, 1284 to produce actuarially sound rates, provided such rate

1285 adjustment shall not take effect prior to January 1, 2007.

b. Tier Two.-

1286

(I) Criteria; rated employers.—An employer that has an experience modification rating shall be included in Tier Two if the employer meets all of the following:

1290 (A) The experience modification is equal to or greater1291 than 1.00 but not greater than 1.10.

(B) The employer had no lost-time claims subsequent to theapplicable experience modification rating period.

(C) The total of the employer's medical-only claims
subsequent to the applicable experience modification rating
period did not exceed 20 percent of premium.

(II) Criteria; non-rated employers.—An employer that does not have any experience modification rating shall be included in Tier Two if the employer is a new business. An employer shall be included in Tier Two if the employer has less than 3 years of loss experience in the 3-year period immediately preceding the

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1302 inception date or renewal date of the employer's coverage under 1303 the plan and the employer meets all of the following:

(A) The employer had no lost-time claims for the 3-year
period immediately preceding the inception date or renewal date
of the employer's coverage under the plan.

(B) The total of the employer's medical-only claims for the 3-year period immediately preceding the inception date or renewal date of the employer's coverage under the plan did not exceed 20 percent of premium.

1311 (C) The employer is able to provide the plan with a loss history generated by the workers' compensation insurer that 1312 1313 provided coverage for the portion or portions of such period 1314 during which the employer had secured workers' compensation coverage, except if the employer is not able to produce a loss 1315 history due to the insolvency of an insurer, the receiver shall 1316 provide to the plan, upon the request of the employer or the 1317 1318 employer's agent, a copy of the employer's loss history from the 1319 records of the insolvent insurer if the loss history is 1320 contained in records of the insurer which are in the possession 1321 of the receiver. If the receiver is unable to produce the loss history, the employer may, in lieu of the loss history, submit 1322 1323 an affidavit from the employer and the employer's insurance 1324 agent setting forth the loss history.

(III) Premiums.—The premiums for Tier Two insureds shall be set at a rate level 50 percent above the comparable voluntary market premiums until the plan has sufficient experience as determined by the board to establish an actuarially sound rate for Tier Two, at which point the board shall, subject to

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1330 paragraph (e), adjust the rates, if necessary, to produce 1331 actuarially sound rates, provided such rate adjustment shall not 1332 take effect prior to January 1, 2007.

1333 c. Tier Three.-

(I) Eligibility.—An employer shall be included in Tier
Three if the employer does not meet the criteria for Tier One or
Tier Two.

(II) Rates.—The board shall establish, subject to paragraph (e), and the plan shall charge, actuarially sound rates for Tier Three insureds.

1340 For Tier One or Tier Two employers which employ no 23. 1341 nonexempt employees or which report payroll which is less than 1342 the minimum wage hourly rate for one full-time employee for 1 1343 year at 40 hours per week, the plan shall establish actuarially sound premiums, provided, however, that the premiums may not 1344 exceed \$2,500. These premiums shall be in addition to the fee 1345 1346 specified in subparagraph 26. When the plan establishes 1347 actuarially sound rates for all employers in Tier One and Tier 1348 Two, the premiums for employers referred to in this paragraph 1349 are no longer subject to the \$2,500 cap.

1350 24. Provide for a depopulation program to reduce the
1351 number of insureds in the plan. If an employer insured through
1352 the plan is offered coverage from a voluntary market carrier:
1353 a. During the first 30 days of coverage under the plan;

- 1354
- b. Before a policy is issued under the plan;

1355 c. By issuance of a policy upon expiration or cancellation1356 of the policy under the plan; or

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1357 d. By assumption of the plan's obligation with respect to1358 an in-force policy,

1360 that employer is no longer eligible for coverage through the 1361 plan. The premium for risks assumed by the voluntary market 1362 carrier must be no greater than the premium the insured would have paid under the plan, and shall be adjusted upon renewal to 1363 1364 reflect changes in the plan rates and the tier for which the 1365 insured would qualify as of the time of renewal. The insured may 1366 be charged such premiums only for the first 3 years of coverage 1367 in the voluntary market. A premium under this subparagraph is 1368 deemed approved and is not an excess premium for purposes of s. 1369 627.171.

1370 25. Require that policies issued and applications must 1371 include a notice that the policy could be replaced by a policy issued from a voluntary market carrier and that, if an offer of 1372 1373 coverage is obtained from a voluntary market carrier, the policyholder is no longer eligible for coverage through the 1374 1375 plan. The notice must also specify that acceptance of coverage 1376 under the plan creates a conclusive presumption that the 1377 applicant or policyholder is aware of this potential.

1378 26. Require that each application for coverage and each 1379 renewal premium be accompanied by a nonrefundable fee of \$475 to 1380 cover costs of administration and fraud prevention. The board 1381 may, with the prior approval of the office, increase the amount 1382 of the fee pursuant to a rate filing to reflect increased costs 1383 of administration and fraud prevention. The fee is not subject 1384 to commission and is fully earned upon commencement of coverage.

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1385 Section 20. Paragraph (e) of subsection (6) of section 1386 627.351, Florida Statutes, is amended to read:

1387 627.351 Insurance risk apportionment plans.-

(6) CITIZENS PROPERTY INSURANCE CORPORATION.-

1389 Purchases that equal or exceed \$2,500, but are less (e) than \$25,000, shall be made by receipt of written quotes, 1390 written record of telephone quotes, or informal bids, whenever 1391 1392 practical. The procurement of goods or services valued at or 1393 over \$25,000 shall be subject to competitive solicitation, 1394 except in situations where the goods or services are provided by 1395 a sole source or are deemed an emergency purchase; the services are exempted from competitive solicitation requirements under s. 1396 1397 287.057(3)(e) <del>287.057(3)(f)</del>; or the procurement of services is 1398 subject to s. 627.3513. Justification for the sole-sourcing or emergency procurement must be documented. Contracts for goods or 1399 1400 services valued at or over \$100,000 are subject to approval by 1401 the board.

1402 Section 21. Subsection (2) of section 765.5155, Florida 1403 Statutes, is amended to read:

1404

1388

765.5155 Donor registry; education program.-

The agency and the department shall jointly contract 1405 (2)1406 for the operation of a donor registry and education program. The 1407 contractor shall be procured by competitive solicitation 1408 pursuant to chapter 287, notwithstanding any exemption in s. 1409 287.057(3)(e) <del>287.057(3)(f)</del>. When awarding the contract, 1410 priority shall be given to existing nonprofit groups that are based within the state, have expertise working with procurement 1411 organizations, have expertise in conducting statewide organ and 1412

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1413 tissue donor public education campaigns, and represent the needs 1414 of the organ and tissue donation community in the state.

1415 Section 22. Subsection (10) of section 893.055, Florida 1416 Statutes, is amended to read:

1417

893.055 Prescription drug monitoring program.-

1418 All costs incurred by the department in administering (10)the prescription drug monitoring program shall be funded through 1419 1420 federal grants or private funding applied for or received by the 1421 state. The department may not commit funds for the monitoring 1422 program without ensuring funding is available. The prescription 1423 drug monitoring program and the implementation thereof are 1424 contingent upon receipt of the nonstate funding. The department 1425 and state government shall cooperate with the direct-support 1426 organization established pursuant to subsection (11) in seeking 1427 federal grant funds, other nonstate grant funds, gifts, donations, or other private moneys for the department so long as 1428 1429 the costs of doing so are not considered material. Nonmaterial 1430 costs for this purpose include, but are not limited to, the 1431 costs of mailing and personnel assigned to research or apply for 1432 a grant. Notwithstanding the exemptions to competitivesolicitation requirements under s. 287.057(3)(e) 287.057(3)(f), 1433 1434 the department shall comply with the competitive-solicitation 1435 requirements under s. 287.057 for the procurement of any goods 1436 or services required by this section. Funds provided, directly 1437 or indirectly, by prescription drug manufacturers may not be 1438 used to implement the program.

1439Section 23.The Department of Management Services, in1440consultation with the Chief Financial Officer, shall prepare and

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1441	submit a report by December 1, 2013, to the Governor, the
1442	President of the Senate, and the Speaker of the House of
1443	Representatives recommending policies and statutory changes
1444	necessary to ensure that companies doing business with the state
1445	are taking necessary actions to identify and eradicate human
1446	trafficking, slavery, and exploitive labor from their supply
1447	chains for tangible goods offered for sale to the state. The
1448	report shall address the following factors:
1449	(1) Minimum actions that companies should be required to
1450	take to identify and eradicate human trafficking, slavery, and
1451	exploitive labor from their supply chains for tangible goods
1452	offered for sale to the state. Such minimum actions should
1453	include the adoption and enforcement of minimum company
1454	standards regarding human trafficking, slavery, and exploitive
1455	labor and public disclosure, either on the company's website
1456	through a conspicuous and easily understandable link or through
1457	an alternative method if the company does not have a website, of
1458	the extent to which the company:
1459	(a) Engages in verification of the supply chain to
1460	evaluate and address the supply chain's possible involvement in
1461	human trafficking, slavery, or exploitive labor. The disclosure
1462	should specify whether such verification is conducted by a third
1463	party.
1464	(b) Conducts audits of suppliers to evaluate supplier
1465	compliance with the company's standards regarding human
1466	trafficking, slavery, or exploitive labor in supply chains. The
1467	disclosure should specify whether such audits are conducted as
1468	independent, unannounced audits.
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1469	(c) Requires suppliers to certify that materials
1470	incorporated into the product comply with laws regarding human
1471	trafficking, slavery, and exploitive labor in the country or
1472	countries in which they are doing business.
1473	(d) Maintains internal accountability standards and
1474	procedures for employees or contractors who fail to meet the
1475	company's standards regarding human trafficking, slavery, and
1476	exploitive labor.
1477	(e) Provides training on human trafficking, slavery, and
1478	exploitive labor to employees and managerial staff who have
1479	direct responsibility for supply chain management, particularly
1480	with respect to mitigating risks within the supply chain.
1481	(2) Whether as a condition of doing business with the
1482	state all companies or only those companies doing some threshold
1483	level of business with the state should be required to take
1484	minimum actions to identify and eradicate human trafficking,
1485	slavery, and exploitive labor from their supply chains for
1486	tangible goods offered for sale to the state.
1487	(3) The most efficient and effective mechanisms for the
1488	state to monitor and enforce compliance with recommended
1489	requirements for companies to take minimum actions to identify
1490	and eradicate human trafficking, slavery, and exploitive labor
1491	from their supply chains for tangible goods offered for sale to
1492	the state.
1493	Section 24. Except as otherwise expressly provided in this
1494	act, this act shall take effect July 1, 2013.

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