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A bill to be entitled

2 An act relating to the Guaranteed Energy, Water, and 3 Wastewater Performance Savings Contracting Act; 4 amending s. 489.145, F.S.; revising the terms 5 "agency," "energy, water, and wastewater efficiency 6 and conservation measure," and "energy, water, or 7 wastewater cost savings"; providing that a contract 8 may provide for repayments to a lender of an 9 installation construction loan in installments for a 10 period not to exceed 20 years; requiring a contract to 11 provide that repayments to a lender of an installation 12 construction loan may be made over time, not to exceed 13 20 years from a certain date; requiring a contract to provide for a certain amount of repayment to the 14 15 lender of the installation construction loan within 2 16 years after a specified date; authorizing certain 17 facility alterations to be included in a performance 18 contract and to be supervised by the performance savings contractor; limiting the time allotted to the 19 20 Office of the Chief Financial Officer to review and approve an agency's guaranteed energy, water, and 21 22 wastewater performance savings contract; requiring 23 that a proposed contract or lease include an 24 investment-grade audit certified by the Department of 25 Management Services with specified findings; 26 conforming language; providing an effective date. 27 28 Be It Enacted by the Legislature of the State of Florida:

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29 30 Section 1. Paragraphs (a) through (c) of subsection (3), paragraphs (c) and (j) of subsection (4), and subsections (5) 31 32 through (7) of section 489.145, Florida Statutes, are amended to 33 read: 34 489.145 Guaranteed energy, water, and wastewater 35 performance savings contracting.-36 (3) DEFINITIONS.-As used in this section, the term: 37 "Agency" means the state, a municipality, or a (a) political subdivision, a county or city school district, or an 38 39 institution of higher education, including all state 40 universities, colleges, and technical colleges. 41 "Energy, water, and wastewater efficiency and (b) 42 conservation measure" means a training program incidental to the 43 contract, facility alteration, or equipment purchase to be used in a building retrofit, addition, or renovation, or in new 44 construction, including an addition to existing facilities or 45 46 infrastructure, which reduces energy or water consumption, 47 wastewater production, or energy-related operating costs and includes, but is not limited to: 48 49 1. Installing or modifying: 50 a. Insulation of the facility structure and systems within 51 the facility. 52 b.2. Window and door systems that reduce energy 53 consumption or operating costs, such as storm windows and doors, 54 caulking or weatherstripping, multiglazed windows and doors, 55 heat-absorbing  $\tau$  or heat-reflective  $\tau$  glazed and coated window and door systems, additional glazing, and reductions in glass area, 56 Page 2 of 10

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57	and other window and door system modifications that reduce
58	energy consumption.
59	<u>c.</u> 3. Automatic energy control systems.
60	4. Heating, ventilating, or air-conditioning system
61	modifications or replacements.
62	5. Replacement or modifications of lighting fixtures to
63	increase the energy efficiency of the lighting system, which, at
64	a minimum, must conform to the applicable state or local
65	building code.
66	<u>d.</u> 6. Energy recovery systems.
67	$\underline{e.7.}$ Cogeneration systems that produce steam or forms of
68	energy such as heat, as well as electricity, for use primarily
69	within a facility or complex of facilities.
70	8. Energy conservation measures that reduce British
71	thermal units (Btu), kilowatts (kW), or kilowatt hours (kWh)
72	consumed or provide long-term operating cost reductions.
73	<u>f.</u> 9. Renewable energy systems, such as solar, biomass, or
74	wind systems.
75	g.10. Devices that reduce water consumption or sewer
76	charges.
77	h.11. Energy storage systems, such as fuel cells and
78	thermal storage.
79	<u>i.12.</u> Energy-generating technologies, such as
80	microturbines.
81	j. Automated, electronic, or remotely controlled
82	technologies, systems, or measures that reduce utility or
83	operating costs.
84	k. Software-based systems that reduce facility management
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85 or other facility operating costs. 86 Energy information and control systems that monitor 1. 87 consumption, redirect systems to optimal energy sources, and 88 manage energy-using equipment. 89 2. Replacing or modifying: 90 a. Heating, ventilating, or air-conditioning systems. Lighting fixtures to increase the energy efficiency of 91 b. the lighting system without increasing the overall illumination 92 93 of a building, unless the increase in illumination is necessary 94 to conform to the applicable state or local building code. 95 Implementing a program to reduce energy costs through 3. 96 rate adjustments, load shifting to reduce peak demand, demand 97 response programs, changes to more favorable rate schedules, or auditing utility billing and metering. 98 99 4. An improvement that reduces solid waste and associated 100 removal costs. 101 5. Meter replacement, installation of an automated meter 102 reading system, or other construction, modification, 103 installation, or remodeling of water, electric, gas, fuel, 104 communication, or other supplied utility system. 105 Any other energy conservation measure that reduces 6. 106 British thermal units (Btu), kilowatts (kW), or kilowatt hours 107 (kWh); reduces fuel or water consumption in the building or waste water production; or reduces an operating cost or provides 108 109 long-term cost reductions. 7.13. Any other repair, replacement, or upgrade of 110 111 existing equipment that produces measurable savings, or any 112 other construction, modification, installation, or remodeling

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113 that is approved by an agency and that is within the legislative 114 authority granted the agency, such as an energy conservation 115 measure.

116 <u>8. Any other measure not otherwise defined in this chapter</u> 117 <u>which is designed to reduce utility consumption, revenue</u> 118 <u>enhancements, wastewater cost savings, avoided capital costs, or</u> 119 similar efficiency gains to a governmental unit.

120 (C) "Energy, water, or wastewater cost savings" means a 121 measured reduction in the cost of fuel, energy or water 122 consumption, wastewater production, and stipulated operation and 123 maintenance, and identified avoided capital savings created from 124 the implementation of one or more energy, water, or wastewater 125 efficiency or conservation measures when compared with an 126 established baseline for the previous cost of fuel, energy or 127 water consumption, wastewater production, and stipulated 128 operation and maintenance, and identified avoided capital costs.

129

(4) PROCEDURES.-

130 An The agency may enter into a guaranteed energy, (C) 131 water, and wastewater performance savings contract with a 132 guaranteed energy, water, and wastewater performance savings 133 contractor if the agency finds that the amount the agency would 134 spend on an the energy, water, and wastewater efficiency and 135 conservation measure is unlikely to measures will not likely 136 exceed the amount of the cost savings for up to 20 years after 137 from the date of installation, based on the life cycle cost 138 calculations provided in s. 255.255, if the recommendations in 139 the report were followed and if the qualified provider or 140 providers give a written guarantee that the cost savings will

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141 meet or exceed the costs of the system. However, actual computed 142 cost savings must meet or exceed the estimated cost savings 143 provided in each agency's program approval. Baseline adjustments 144 used in calculations must be specified in the contract. The 145 contract may provide for <u>repayment to the lender of the</u> 146 <u>installation construction loan through</u> installment payments for 147 a period not to exceed 20 years.

148 (i) In determining the amount the agency will finance to 149 acquire the energy, water, and wastewater efficiency and 150 conservation measures, the agency may reduce such amount by the 151 application of any grant moneys, rebates, or capital funding 152 available to the agency for the purpose of buying down the cost 153 of the guaranteed energy, water, and wastewater performance savings contract. However, in calculating the life cycle cost as 154 155 required in paragraph (c), the agency shall not apply any 156 grants, rebates, or capital funding.

157

(5) CONTRACT PROVISIONS.-

158 A guaranteed energy, water, and wastewater performance (a) 159 savings contract must include a written guarantee that may 160 include, but is not limited to the form of, a letter of credit, 161 insurance policy, or corporate guarantee by the guaranteed 162 energy, water, and wastewater performance savings contractor 163 that annual cost savings will meet or exceed the amortized cost 164 of energy, water, and wastewater efficiency and conservation 165 measures.

(b) The guaranteed energy, water, and wastewater
 performance savings contract must provide that all <u>repayments</u>
 <del>payments</del> to the lender of the installation construction loan,

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except obligations on termination of the contract before its expiration, may be made over time, but <u>may</u> not to exceed 20 years from the date of complete installation and acceptance by the agency, and that the annual savings are guaranteed to the extent necessary to make annual payments to satisfy the guaranteed energy, water, and wastewater performance savings contract.

(c) The guaranteed energy, water, and wastewater performance savings contract must require that the guaranteed energy, water, and wastewater performance savings contractor to whom the contract is awarded provide a 100-percent public construction bond to the agency for its faithful performance, as required by s. 255.05.

(d) The guaranteed energy, water, and wastewater performance savings contract may contain a provision allocating to the parties to the contract any annual cost savings that exceed the amount of the cost savings guaranteed in the contract.

187 (e) The guaranteed energy, water, and wastewater 188 performance savings contract must shall require the guaranteed 189 energy, water, and wastewater performance savings contractor to 190 provide to the agency an annual reconciliation of the guaranteed 191 energy or associated cost savings. If the reconciliation reveals 192 a shortfall in annual energy or associated cost savings, the 193 guaranteed energy, water, and wastewater performance savings 194 contractor is liable for such shortfall. If the reconciliation 195 reveals an excess in annual cost savings, the excess savings may 196 be allocated under paragraph (d) but may not be used to cover

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197 potential energy or associated cost savings shortages in 198 subsequent contract years.

199 The guaranteed energy, water, and wastewater (f) 200 performance savings contract must provide for repayment payments 201 to the lender of the installation construction loan of not less 202 than one-twentieth of the price to be paid within 2 years after 203 from the date of the complete installation and acceptance by the 204 agency using straight-line amortization for the term of the 205 loan, and the remaining costs to be paid at least quarterly, not 206 to exceed a 20-year term, based on life cycle cost calculations.

(g) The guaranteed energy, water, and wastewater performance savings contract may extend beyond the fiscal year in which it becomes effective; however, the term of <u>a</u> any contract expires at the end of each fiscal year and may be automatically renewed annually for up to 20 years, subject to the agency making sufficient annual appropriations based upon continued realized energy, water, and wastewater savings.

(h) The guaranteed energy, water, and wastewater performance savings contract must stipulate that it does not constitute a debt, liability, or obligation of the state.

(i) A facility alteration that includes expenditures that are required to properly implement other energy conservation measures may be included as part of a performance contract. In such case, notwithstanding any provision of law, the installation of these additional measures may be supervised by the performance savings contractor.

(6) PROGRAM ADMINISTRATION AND CONTRACT REVIEW.—The
 Department of Management Services, with the assistance of the

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225 Office of the Chief Financial Officer, shall, within available 226 resources, provide technical content assistance to state 227 agencies contracting for energy, water, and wastewater 228 efficiency and conservation measures and engage in other 229 activities considered appropriate by the department for 230 promoting and facilitating guaranteed energy, water, and 231 wastewater performance contracting by state agencies. The 232 Department of Management Services shall review the investment-233 grade audit for each proposed project and certify that the cost 234 savings are appropriate and sufficient for the term of the 235 contract. The Office of the Chief Financial Officer, with the 236 assistance of the Department of Management Services, shall, 237 within available resources, develop model contractual and 238 related documents for use by state agencies. Before Prior to 239 entering into a guaranteed energy, water, and wastewater 240 performance savings contract, a any contract or lease for thirdparty financing, or any combination of such contracts, a state 241 242 agency shall submit such proposed contract or lease to the Office of the Chief Financial Officer for review and approval. 243 244 The Office of the Chief Financial Officer shall complete its 245 review and approval within 10 business days after receiving the 246 proposed contract or lease. A proposed contract or lease must 247 shall include:

(a) Supporting information required by s. 216.023(4)(a)9.
in ss. 287.063(5) and 287.064(11). For contracts approved under
this section, the criteria may, at a minimum, include the
specification of a benchmark cost of capital and minimum real
rate of return on energy, water, or wastewater savings against

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253 which proposals shall be evaluated.

(b) Documentation supporting recurring funds requirementsin ss. 287.063(5) and 287.064(11).

(c) Approval by the head of the agency or his or herdesignee.

(d) An agency measurement and verification plan to monitorcost savings.

(e) An investment-grade audit, certified by the Department
 of Management Services, which states that the cost savings are
 appropriate and sufficient for the term of the contract.

263 (7) FUNDING SUPPORT.-For purposes of consolidated 264 financing of deferred payment commodity contracts under this 265 section by a state an agency, any such contract must be 266 supported from available funds appropriated to the state agency 267 in an appropriation category, as defined in chapter 216, that 268 the Chief Financial Officer has determined is appropriate or 269 that the Legislature has designated for payment of the 270 obligation incurred under this section.

The Office of the Chief Financial Officer shall not approve any contract submitted under this section from a state agency that does not meet the requirements of this section.

Section 2. This act shall take effect July 1, 2013.

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