

Proposed Committee Substitute by the Committee on Appropriations (Appropriations Subcommittee on General Government)

A bill to be entitled

An act relating to rehabilitation projects for petroleum contamination sites; amending s. 287.0595, F.S.; clarifying competitive solicitation requirements; amending s. 376.30711, F.S.; providing legislative findings; requiring contractors to provide certain information; allowing the Department of Environmental Protection to recover sums paid in the event of overpayment; requiring the department to adopt rules; providing specific criteria to be adopted by rule; amending s. 376.3071, F.S.; conforming language; allowing the department to impose a lien on real property which the contaminated site is located; amending s. 376.30713, F.S.; conforming language; amending s. 373.326, F.S.; exempting certain monitoring wells from requiring a permit or fee; providing an effective date.

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Be It Enacted by the Legislature of the State of Florida:

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Section 1. Subsection (4) of section 287.0595, Florida Statutes, is amended to read:

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287.0595 Pollution response action contracts; department rules.-

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(4) Competitive solicitation pursuant to this section is not subject to the requirements of s. 287.055 This section does not apply to contracts which must be negotiated under s.



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Section 2. Section 376.30711, Florida Statutes, is amended to read:

376.30711 Petroleum Preapproved site rehabilitation, effective March 29, 1995.-

(1) (a) The Legislature finds and declares that the financial operation of the petroleum contamination site rehabilitation program must be implemented in an efficient manner which reduces costs and improves the efficiency of rehabilitation activities, thereby reducing the significant backlog of contaminated sites and their corresponding threat to human health, safety and the environment, as previously structured, has resulted in site rehabilitation proceeding at a higher rate than revenues can support and at sites that are not of the highest priority as established in s. 376.3071(5). This has resulted in a large backlog of reimbursement applications and excessive costs to the Inland Protection Trust Fund. It is the intent of the Legislature that petroleum contaminated sites be cleaned up efficiently and cost effectively in an open and competitive manner, contamination site cleanups be conducted on a preapproved basis with emphasis on addressing first the sites which pose the greatest threat to human health and the environment, within the availability of funds in the Inland Protection Trust Fund, recognizing that source removal, wherever it is technologically feasible and cost-effective and will significantly reduce the contamination or eliminate the spread of contamination, shall be considered to protect public health and safety, water resources, and the environment.

(b) Site rehabilitation work on sites eligible for state-



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funded cleanup from the Inland Protection Trust Fund and pursuant to ss. 376.305(6), 376.3071, 376.3072, and 376.3073, is shall only be eligible for site rehabilitation funding under this section. After March 29, 1995, only persons who have received prior written approval from the department of the scope of work and costs may continue site rehabilitation work. in the event of a new release, the facility operator is shall be required to abate the source of the discharge. If free product is present, the operator must shall notify the department, which may direct the removal of the free product as a preapproved expense pursuant to this section. The department must shall grant approval to continue site rehabilitation based on this section and s. 376.3071(5).

- (c) The Legislature declares that in order to protect public resources, to maximize funding available for site rehabilitation, and to prevent owners and operators of petroleum storage facilities or tanks and their insurers, indemnitors, and parties to other contractual arrangements providing funds for site rehabilitation from receiving a windfall at the expense of taxpayers, all such private funds available to perform site rehabilitation for a discharge or condition determined to be eligible for participation in any petroleum program providing state funding for site rehabilitation after the effective date of this act shall be exhausted prior to the expenditure of public funds for site rehabilitation.
- (d) An owner or operator of a facility or storage tank or other person responsible for site rehabilitation may not receive both funding from the Inland Protection Trust Fund and remuneration or compensation for the same site rehabilitation



task from another funding source. Therefore, prior to the department authorizing the expenditure of any state funds for site rehabilitation after July 1, 2013, the owner and, if different, the operator, of every facility or petroleum storage tank system that is determined to be eligible for site rehabilitation funding under this section after that date shall certify to the department that:

- 1. The certifying party has not received compensation from any other funding source as remuneration or reimbursement for site rehabilitation work for the eligible discharge or condition other than from a state funding program;
- 2. There is no insurance, indemnity agreement, or other arrangement, other than a state funding program under this chapter, which provides coverage for any site rehabilitation task for the eligible discharge or condition; and
- 3. The certifying party has made no claims against any insurance policy, indemnity agreement, or other arrangement for the cost of site rehabilitation for the eligible discharge or condition, nor received any remuneration for the cost of site rehabilitation for the eligible discharge or condition.
- (e) If the owner and operator cannot certify as required by subparagraphs (d)1.-3., the owner and operator shall disclose to the department the date, amount, and source of all payments received as remuneration or reimbursement for site rehabilitation work, including a description of the tasks for which such remuneration or reimbursement was received, and shall provide copies of all insurance policies, indemnity agreements, or other arrangements that provide coverage for all or a portion of the cost of site rehabilitation, all claims made by the owner



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or operator against any insurance policy, indemnity agreement, or other arrangement for the cost of site rehabilitation, and all settlements, judgments, and other documents detailing the basis for the claim and its disposition.

- (f) If the owner or operator of a petroleum storage tank system or facility that is eligible for site rehabilitation or other person responsible for site rehabilitation becomes aware of an insurance policy, indemnity agreement, or other arrangement, makes a claim against any such instrument, or receives any remuneration or reimbursement for site rehabilitation for an eligible discharge, the owner or operator shall immediately notify the department and provide the information required under paragraph (e), and shall immediately reimburse the department in an amount equal to the lesser of the amount of the payment received or the amount expended by the department for site rehabilitation. If the payment received by the owner or operator is the result of a settlement of a claim or multiple claims against an insurer, indemnitor, or other person, the department or a court may determine how the sums received should be allocated between site rehabilitation tasks for which public funds have been expended and other tasks for which the claim was made.
- (g) Upon determining that a discharge or condition is eligible for state funding, or upon expending funds for rehabilitation of any site, the department has a right of subrogation to any insurance policies, indemnity agreements, or other arrangements providing funds for site rehabilitation in existence at the time of the release to the extent of any rights the owner or operator of a facility or petroleum storage tank



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may have had under that policy, contract, or arrangement and has a right of subrogation against any third party who caused or contributed to the release.

- (h) The department may bring an action to compel compliance with this section, and to recover any sums paid by the department to the extent the owner or operator or other person responsible for site rehabilitation has received a double recovery prohibited by paragraph (d).
- (i) Nothing in this section shall affect the department's authority to recover payments or overpayments from the Inland Protection Trust Fund pursuant to existing law.
- (2)(a) Competitive bidding pursuant to this section is shall not be subject to the requirements of s. 287.055. The department must is authorized to use competitive procurement bid procedures or negotiated contracts for preapproving all costs and rehabilitation procedures for site-specific rehabilitation projects, pursuant to rules adopted under this section, s. 120.54, and s. 287.0595 through performance-based contracts. Site rehabilitation shall be conducted according to the priority ranking order established pursuant to s. 376.3071(5).
- (b) In addition, the Petroleum Site Rehabilitation rules shall include, at a minimum:
- 1. Generally applicable provisions from chapter 287 that do not conflict with this section or other applicable provisions in chapter 376.
- 2. Procedures whereby the department will develop a pool of qualified contractors through an open and competitive procurement process to provide site assessment and rehabilitation services.



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- 3. Coordination with the site or real property owner, at their option, to develop a site-specific scope of work.
- 4. The ability for the site or real property owner to remove from the pool of qualified contractors, prior to the procurement process, any contractor based on non-performance or other demonstrable factors, subject to approval by the department.
- 5. In order to ensure that the competitive procurement process is effective and results in quality bids, procedures to ensure that the pool of qualified contractors are provided with the necessary site assessment report and other appropriate information, have the ability to visit the work site and to conduct other appropriate due diligence, and have questions answered by the department or site owner as needed.
- 6. Procedures to improve the effectiveness and efficiency of the site assessment process for eligible sites.
- 7. A method to ensure that a contractor conducting site assessment activities may not submit a competitive bid for site rehabilitation services unless approved by the department.
- 8. Procedures to ensure that site rehabilitation is completed in an efficient and cost effective manner, in accordance with criteria established in chapter 376 and other applicable statutes and rules.
- 9. Reporting deadlines for deliverables and departmental review and approval deadlines for deliverables.
- 10. Reporting on the progress of site rehabilitation completion through a publicly accessible website.
- 11. In addition to the requirements in paragraph (c), procedures for the ongoing evaluation of contractor performance



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based on criteria commonly used by federal and state agencies as well as other institutions and businesses engaged in environmental cleanup activities.

- (b) Any contractor performing site rehabilitation program tasks must demonstrate to the department that:
- 1. The contractor meets all certification and license requirements imposed by law.
- 2. The contractor has obtained approval of its Comprehensive Quality Assurance Plan prepared under department rules.
- (c) The contractor shall certify to the department that such contractor:
 - 1. Complies with applicable OSHA regulations.
- 2. Maintains workers' compensation insurance for all employees as required by the Florida Workers' Compensation Law.
- 3. Maintains comprehensive general liability and comprehensive automobile liability insurance with minimum limits of at least \$1 million per occurrence and \$1 million annual aggregate, as shall protect it from claims for damage for personal injury, including accidental death, as well as claims for property damage that which may arise from performance of work under the program, designating the state as an additional insured party.
- 4. Maintains professional liability insurance of at least \$1 million per occurrence and \$1 million annual aggregate.
- 5. Has completed and submitted a sworn statement under s. 287.133(3)(a), on public entity crimes.
- 6. Has the capacity to perform or directly supervise the majority of the work at a site in accordance with s. 489.113(9).



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- 7. Meets all certification and license requirements imposed by law.
- (3) Any person responsible for site rehabilitation who received prior approval to conduct site rehabilitation and to thereafter submit an application for reimbursement, pursuant to s. 2(3), chapter 95-2, Laws of Florida, may request approval to conduct site rehabilitation pursuant to this section regardless of the site score.
- (4) Any person responsible for site rehabilitation at a site with a priority ranking score of 50 points or more who was performing remedial action activities pursuant to s. 2(2), chapter 95-2, Laws of Florida, may request approval to complete site rehabilitation pursuant to this section in order to avoid disruption in cleanup activities.
- (5)(a) Any contractor person who performs services under the approved contract the conditions of a preapproved site rehabilitation agreement, pursuant to the provisions of this section and s. 376.3071(5), may file invoices with the department for payment within the schedule and for the services described in the approved contract preapproved site rehabilitation agreement. The Such invoices for payment must be submitted to the department on forms provided by the department, together with evidence documenting that preapproved activities were conducted or completed in accordance with the approved contract preapproved authorization. Provided there are sufficient unencumbered funds available in the Inland Protection Trust Fund which have been appropriated for expenditure by the Legislature and provided all of the terms of the approved contract preapproved site rehabilitation agreement have been



met, invoices for payment <u>must</u> <u>shall</u> be paid consistent with the provisions of s. 215.422. After <u>a contractor</u> <u>an applicant</u> has submitted its invoices to the department and before payment is made, the contractor may assign its right to payment to any other person, without recourse of the assignee or assignor to the state, and in such cases the assignee <u>must</u> <u>shall</u> be paid consistent with the provisions of s. 215.422. Prior notice of the assignment and assignment information <u>must</u> <u>shall</u> be made to the department, <u>and must</u> <u>which</u> <u>notice</u> <u>shall</u> be signed and notarized by the assigning party. The department <u>does</u> <u>shall</u> not have the authority to regulate private financial transactions by which an applicant seeks to account for working capital or the time value of money, unless charges associated with such transactions are added as a separate charge in an invoice.

- (b) The contractor <u>must</u> shall submit an invoice to the department within 30 days after the date of the department's written acceptance of each interim deliverable or written approval of the final deliverable specified in <u>the approved</u> contract a <u>preapproved site rehabilitation agreement</u>.
- payments based on the terms of an approved a contract for site rehabilitation work. The department must may, based on its experience and the past performance and concerns regarding a contractor, retain between 5 and 25 up to 25 percent of the contracted amount or use performance bonds to assure performance and final acceptance of the project by the department. The amount of retainage or performance bond or bonds, as well as the terms and conditions, must shall be a part of the approved sitespecific performance-based contract.



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- (d) Contractors or persons to which the contractor has assigned its right to payment pursuant to paragraph (a) shall make prompt payment to subcontractors and suppliers for their costs associated with an approved contract a preapproved site rehabilitation agreement pursuant to s. 287.0585(1).
- (e) The exemption in s. 287.0585(2) does shall not apply to payments associated with an approved contract a preapproved site rehabilitation agreement.
- (f) The department shall provide certification within 30 days after notification from a contractor that the terms of the contract for site rehabilitation work have been completed. Failure of the department to do so does shall not constitute a default certification of completion. The department also may withhold payment if the validity or accuracy of the contractor's invoices or supporting documents is in question.
- (g) Nothing in This section does not shall be construed to authorize payment to any person for costs of contaminated soil treatment or disposal that does not meet the applicable rules of this state for such treatment or disposal, including all general permitting, state air emission standards, monitoring, sampling, and reporting rules more specifically described in department rules.
- (h) If any contractor fails to perform, as determined by the department, contractual duties for site rehabilitation program tasks, the department must shall terminate the contractor's eligibility for participation in the program.
- (i) The contractor responsible for conducting site rehabilitation must shall keep and preserve suitable records in accordance with the provisions of s. 376.3071(12)(e).



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- (6) It is unlawful for a site owner or operator, or his or her designee, to receive any remuneration, in cash or in kind, directly or indirectly, from a rehabilitation contractor performing site cleanup activities pursuant to this section. It is also unlawful for any contractor or subcontractor to receive Inland Petroleum Trust Funds in any capacity when that contractor or subcontractor:
- (a) Owns or holds any real property interest in any percentage of property upon which such funds are being expended or has any beneficial interest in operations conducted on any such property;
- (b) Is a relative of a person who owns or has a voting interest in any decisions affecting any percentage of property upon which such funds are being expended; or
- (c) Serves as a partner, director, officer, trustee, or managing employee of a corporation that owns or has a voting interest in any decisions affecting any percentage of property upon which such funds are being expended. All contractors and subcontractors performing work under this section shall sign an affidavit affirming that they comply with this provision.

A contractor, subcontractor, real property owner, or responsible party, or employee or agent of any person or entity listed herein, who offers, agrees, or contracts to solicit or secure a contract for petroleum contaminated site assessment or rehabilitation activities by a violation of any state or federal law involving fraud, bribery, collusion, conspiracy, or material misrepresentation with respect to such contracts, upon

conviction in a competent court of this state, commits a third



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degree felony, punishable as provided in s. 775.082 or s. 775.083.

(7) On an annual basis, the department shall select one to five sites eligible for state restoration funding assistance under this section, each having a low-priority ranking score pursuant to s. 376.3071(5), for an innovative technology pilot program. Such sites shall be representative of varying geographic, geophysical, and petroleum-contaminated conditions. Utilizing the department's list of mechanical, chemical, and biological products and processes which have already been deemed acceptable from an environmental, regulatory, and safety standpoint, the department shall select innovative products and processes, based upon competitive bid procedures per subsection (2), to be utilized on pilot project sites.

Section 3. Section 376.3071, Florida Statutes, is amended to read:

376.3071 Inland Protection Trust Fund; creation; purposes; funding.-

- (1) FINDINGS.—In addition to the legislative findings set forth in s. 376.30, the Legislature finds and declares:
- (a) That significant quantities of petroleum and petroleum products are being stored in storage systems in this state, which is a hazardous undertaking.
- (b) That spills, leaks, and other discharges from such storage systems have occurred, are occurring, and will continue to occur and that such discharges pose a significant threat to the quality of the groundwaters and inland surface waters of this state.
 - (c) That, where contamination of the ground or surface



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water has occurred, remedial measures have often been delayed for long periods while determinations as to liability and the extent of liability are made and that such delays result in the continuation and intensification of the threat to the public health, safety, and welfare; in greater damage to the environment; and in significantly higher costs to contain and remove the contamination.

- (d) That adequate financial resources must be readily available to provide for the expeditious supply of safe and reliable alternative sources of potable water to affected persons and to provide a means for investigation and cleanup of contamination sites without delay.
- (e) That it is necessary to fulfill the intent and purposes of ss. 376.30-376.317, and further it is hereby determined to be in the best interest of, and necessary for the protection of the public health, safety, and general welfare of the residents of this state, and therefore a paramount public purpose, to provide for the creation of a nonprofit public benefit corporation as an instrumentality of the state to assist in financing the functions provided in ss. 376.30-376.317 and to authorize the department to enter into one or more service contracts with such corporation for the provision of financing services related to such functions and to make payments thereunder from the amount on deposit in the Inland Protection Trust Fund, subject to annual appropriation by the Legislature.
- (f) That to achieve the purposes established in paragraph (e) and in order to facilitate the expeditious handling and rehabilitation of contamination sites and remedial measures with respect to contamination sites provided hereby without delay, it



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is in the best interests of the residents of this state to authorize such corporation to issue evidences of indebtedness payable from amounts paid by the department under any such service contract entered into between the department and such corporation.

- (2) INTENT AND PURPOSE.-
- (a) It is the intent of the Legislature to establish the Inland Protection Trust Fund to serve as a repository for funds which will enable the department to respond without delay to incidents of inland contamination related to the storage of petroleum and petroleum products in order to protect the public health, safety, and welfare and to minimize environmental damage.
- (b) It is the intent of the Legislature that the department implement rules and procedures to improve the efficiency of the Petroleum Restoration Program. The department is directed to implement rules and policies to eliminate and reduce duplication of site rehabilitation efforts, paperwork, and documentation, and micromanagement of site rehabilitation tasks.
- (c) The department is directed to adopt and implement uniform and standardized forms for the requests for preapproval site rehabilitation work and for the submittal of reports to ensure that information is submitted to the department in a concise, standardized uniform format seeking only information that is necessary.
- (d) The department is directed to implement computerized and electronic filing capabilities of preapproval requests and submittal of reports in order to expedite submittal of the information and elimination of delay in paperwork. The



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computerized, electronic filing system shall be implemented no later than January 1, 1997.

- (e) The department is directed to adopt uniform scopes of work with templated labor and equipment costs to provide definitive guidance as to the type of work and authorized expenditures that will be allowed for preapproved site rehabilitation tasks.
- (e) (f) The department is directed to establish guidelines for consideration and acceptance of new and innovative technologies for site rehabilitation work.
- (3) CREATION.—There is hereby created the Inland Protection Trust Fund, hereinafter referred to as the "fund," to be administered by the department. This fund shall be used by the department as a nonlapsing revolving fund for carrying out the purposes of this section and s. 376.3073. To this fund shall be credited all penalties, judgments, recoveries, reimbursements, loans, and other fees and charges related to the implementation of this section and s. 376.3073 and the excise tax revenues levied, collected, and credited pursuant to ss. 206.9935(3) and 206.9945(1)(c). Charges against the fund shall be made in accordance with the provisions of this section.
- (4) USES.-Whenever, in its determination, incidents of inland contamination related to the storage of petroleum or petroleum products may pose a threat to the environment or the public health, safety, or welfare, the department shall obligate moneys available in the fund to provide for:
- (a) Prompt investigation and assessment of contamination sites.
 - (b) Expeditious restoration or replacement of potable water



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supplies as provided in s. 376.30(3)(c)1.

- (c) Rehabilitation of contamination sites, which shall consist of cleanup of affected soil, groundwater, and inland surface waters, using the most cost-effective alternative that is technologically feasible and reliable and that provides adequate protection of the public health, safety, and welfare and minimizes environmental damage, in accordance with the site selection and cleanup criteria established by the department under subsection (5), except that nothing herein shall be construed to authorize the department to obligate funds for payment of costs which may be associated with, but are not integral to, site rehabilitation, such as the cost for retrofitting or replacing petroleum storage systems.
 - (d) Maintenance and monitoring of contamination sites.
- (e) Inspection and supervision of activities described in this subsection.
- (f) Payment of expenses incurred by the department in its efforts to obtain from responsible parties the payment or recovery of reasonable costs resulting from the activities described in this subsection.
- (g) Payment of any other reasonable costs of administration, including those administrative costs incurred by the Department of Health in providing field and laboratory services, toxicological risk assessment, and other assistance to the department in the investigation of drinking water contamination complaints and costs associated with public information and education activities.
- (h) Establishment and implementation of the compliance verification program as authorized in s. 376.303(1)(a),



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including contracting with local governments or state agencies to provide for the administration of such program through locally administered programs, to minimize the potential for further contamination sites.

- (i) Funding of the provisions of ss. 376.305(6) and 376.3072.
- (j) Activities related to removal and replacement of petroleum storage systems, exclusive of costs of any tank, piping, dispensing unit, or related hardware, if soil removal is preapproved as a component of site rehabilitation and requires removal of the tank where remediation is conducted under s. 376.30711 or if such activities were justified in an approved remedial action plan performed pursuant to subsection (12).
- (k) Activities related to reimbursement application preparation and activities related to reimbursement application examination by a certified public accountant pursuant to subsection (12).
- (1) Reasonable costs of restoring property as nearly as practicable to the conditions which existed prior to activities associated with contamination assessment or remedial action taken under s. 376.303(4).
 - (m) Repayment of loans to the fund.
- (n) Expenditure of sums from the fund to cover ineligible sites or costs as set forth in subsection (13), if the department in its discretion deems it necessary to do so. In such cases, the department may seek recovery and reimbursement of costs in the same manner and in accordance with the same procedures as are established for recovery and reimbursement of sums otherwise owed to or expended from the fund.



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- (o) Payment of amounts payable under any service contract entered into by the department pursuant to s. 376.3075, subject to annual appropriation by the Legislature.
- (p) Petroleum remediation pursuant to s. 376.30711 throughout a state fiscal year. The department shall establish a process to uniformly encumber appropriated funds throughout a state fiscal year and shall allow for emergencies and imminent threats to human health and the environment as provided in paragraph (5)(a). This paragraph does not apply to appropriations associated with the free product recovery initiative of paragraph (5)(c) or the preapproved advanced cleanup program of s. 376.30713.
- (q) Enforcement of this section and ss. 376.30-376.317 by the Fish and Wildlife Conservation Commission. The department shall disburse moneys to the commission for such purpose.

The Inland Protection Trust Fund may only be used to fund the activities in ss. 376.30-376.317 except ss. 376.3078 and 376.3079. Amounts on deposit in the Inland Protection Trust Fund in each fiscal year shall first be applied or allocated for the payment of amounts payable by the department pursuant to paragraph (o) under a service contract entered into by the department pursuant to s. 376.3075 and appropriated in each year by the Legislature prior to making or providing for other disbursements from the fund. Nothing in this subsection shall authorize the use of the Inland Protection Trust Fund for cleanup of contamination caused primarily by a discharge of solvents as defined in s. 206.9925(6), or polychlorinated biphenyls when their presence causes them to be hazardous



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wastes, except solvent contamination which is the result of chemical or physical breakdown of petroleum products and is otherwise eligible. Facilities used primarily for the storage of motor or diesel fuels as defined in ss. 206.01 and 206.86 shall be presumed not to be excluded from eligibility pursuant to this section.

- (5) SITE SELECTION AND CLEANUP CRITERIA.
- (a) The department shall adopt rules to establish priorities based upon a scoring system for state-conducted cleanup at petroleum contamination sites based upon factors that include, but need not be limited to:
- 1. The degree to which human health, safety, or welfare may be affected by exposure to the contamination;
- 2. The size of the population or area affected by the contamination:
- 3. The present and future uses of the affected aquifer or surface waters, with particular consideration as to the probability that the contamination is substantially affecting, or will migrate to and substantially affect, a known public or private source of potable water; and
 - 4. The effect of the contamination on the environment.

Moneys in the fund shall then be obligated for activities described in paragraphs (4)(a)-(e) at individual sites in accordance with such established criteria. However, nothing in this paragraph shall be construed to restrict the department from modifying the priority status of a rehabilitation site where conditions warrant, taking into consideration the actual distance between the contamination site and groundwater or



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surface water receptors or other factors that affect the risk of exposure to petroleum products' chemicals of concern. The department may use the effective date of a department final order granting eligibility pursuant to subsections (9) and (13) and ss. 376.305(6) and 376.3072 to establish a prioritization system within a particular priority scoring range.

- (b) It is the intent of the Legislature to protect the health of all people under actual circumstances of exposure. The secretary shall establish criteria by rule for the purpose of determining, on a site-specific basis, the rehabilitation program tasks that comprise a site rehabilitation program and the level at which a rehabilitation program task and a site rehabilitation program may be deemed completed. In establishing the rule, the department shall incorporate, to the maximum extent feasible, risk-based corrective action principles to achieve protection of human health and safety and the environment in a cost-effective manner as provided in this subsection. Criteria for determining what constitutes a rehabilitation program task or completion of site rehabilitation program tasks and site rehabilitation programs shall be based upon the factors set forth in paragraph (a) and the following additional factors:
- 1. The current exposure and potential risk of exposure to humans and the environment including multiple pathways of exposure.
- 2. The appropriate point of compliance with cleanup target levels for petroleum products' chemicals of concern. The point of compliance shall be at the source of the petroleum contamination. However, the department is authorized to



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temporarily move the point of compliance to the boundary of the property, or to the edge of the plume when the plume is within the property boundary, while cleanup, including cleanup through natural attenuation processes in conjunction with appropriate monitoring, is proceeding. The department also is authorized, pursuant to criteria provided for in this paragraph, to temporarily extend the point of compliance beyond the property boundary with appropriate monitoring, if such extension is needed to facilitate natural attenuation or to address the current conditions of the plume, provided human health, public safety, and the environment are adequately protected. Temporary extension of the point of compliance beyond the property boundary, as provided in this subparagraph, shall include notice to local governments and owners of any property into which the point of compliance is allowed to extend.

- 3. The appropriate site-specific cleanup goal. The sitespecific cleanup goal shall be that all petroleum contamination sites ultimately achieve the applicable cleanup target levels provided in this paragraph. However, the department is authorized to allow concentrations of the petroleum products' chemicals of concern to temporarily exceed the applicable cleanup target levels while cleanup, including cleanup through natural attenuation processes in conjunction with appropriate monitoring, is proceeding, provided human health, public safety, and the environment are adequately protected.
- 4. The appropriateness of using institutional or engineering controls. Site rehabilitation programs may include the use of institutional or engineering controls to eliminate the potential exposure to petroleum products' chemicals of



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concern to humans or the environment. Use of such controls must be preapproved by the department, and institutional controls shall not be acquired with funds from the Inland Protection Trust Fund. When institutional or engineering controls are implemented to control exposure, the removal of such controls must have prior department approval and must be accompanied immediately by the resumption of active cleanup, or other approved controls, unless cleanup target levels pursuant to this paragraph have been achieved.

- 5. The additive effects of the petroleum products' chemicals of concern. The synergistic effects of petroleum products' chemicals of concern shall also be considered when the scientific data becomes available.
- 6. Individual site characteristics which shall include, but not be limited to, the current and projected use of the affected groundwater in the vicinity of the site, current and projected land uses of the area affected by the contamination, the exposed population, the degree and extent of contamination, the rate of contaminant migration, the apparent or potential rate of contaminant degradation through natural attenuation processes, the location of the plume, and the potential for further migration in relation to site property boundaries.
 - 7. Applicable state water quality standards.
- a. Cleanup target levels for petroleum products' chemicals of concern found in groundwater shall be the applicable state water quality standards. Where such standards do not exist, the cleanup target levels for groundwater shall be based on the minimum criteria specified in department rule. The department shall consider the following, as appropriate, in establishing



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the applicable minimum criteria: calculations using a lifetime cancer risk level of 1.0E-6; a hazard index of 1 or less; the best achievable detection limit; the naturally occurring background concentration; or nuisance, organoleptic, and aesthetic considerations.

- b. Where surface waters are exposed to petroleum contaminated groundwater, the cleanup target levels for the petroleum products' chemicals of concern shall be based on the surface water standards as established by department rule. The point of measuring compliance with the surface water standards shall be in the groundwater immediately adjacent to the surface water body.
- 8. Whether deviation from state water quality standards or from established criteria is appropriate. The department may issue a "No Further Action Order" based upon the degree to which the desired cleanup target level is achievable and can be reasonably and cost-effectively implemented within available technologies or engineering and institutional control strategies. Where a state water quality standard is applicable, a deviation may not result in the application of cleanup target levels more stringent than said standard. In determining whether it is appropriate to establish alternate cleanup target levels at a site, the department may consider the effectiveness of source removal that has been completed at the site and the practical likelihood of: the use of low yield or poor quality groundwater; the use of groundwater near marine surface water bodies; the current and projected use of the affected groundwater in the vicinity of the site; or the use of groundwater in the immediate vicinity of the storage tank area,



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where it has been demonstrated that the groundwater contamination is not migrating away from such localized source; provided human health, public safety, and the environment are adequately protected.

- 9. Appropriate cleanup target levels for soils.
- a. In establishing soil cleanup target levels for human exposure to petroleum products' chemicals of concern found in soils from the land surface to 2 feet below land surface, the department shall consider the following, as appropriate: calculations using a lifetime cancer risk level of 1.0E-6; a hazard index of 1 or less; the best achievable detection limit; or the naturally occurring background concentration.
- b. Leachability-based soil target levels shall be based on protection of the groundwater cleanup target levels or the alternate cleanup target levels for groundwater established pursuant to this paragraph, as appropriate. Source removal and other cost-effective alternatives that are technologically feasible shall be considered in achieving the leachability soil target levels established by the department. The leachability goals shall not be applicable if the department determines, based upon individual site characteristics, that petroleum products' chemicals of concern will not leach into the groundwater at levels which pose a threat to human health and safety or the environment.

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However, nothing in this paragraph shall be construed to restrict the department from temporarily postponing completion of any site rehabilitation program for which funds are being expended whenever such postponement is deemed necessary in order



to make funds available for rehabilitation of a contamination site with a higher priority status.

- (c) The department shall require source removal, if warranted and cost-effective, at each site eligible for restoration funding from the Inland Protection Trust Fund.
- 1. Funding for free product recovery may be provided in advance of the order established by the priority ranking system under paragraph (a) for site cleanup activities. However, a separate prioritization for free product recovery shall be established consistent with paragraph (a). No more than \$5 million shall be encumbered from the Inland Protection Trust Fund in any fiscal year for free product recovery conducted in advance of the priority order under paragraph (a) established for site cleanup activities.
- 2. Once free product removal and other source removal identified in this paragraph are completed at a site, and notwithstanding the order established by the priority ranking system under paragraph (a) for site cleanup activities, the department may reevaluate the site to determine the degree of active cleanup needed to continue site rehabilitation. Further, the department shall determine if the reevaluated site qualifies for natural attenuation monitoring, long-term natural attenuation monitoring, or no further action. If additional site rehabilitation is necessary to reach no further action status, the site rehabilitation shall be conducted in the order established by the priority ranking system under paragraph (a). The department shall utilize natural attenuation monitoring strategies and, when cost-effective, transition sites eligible for restoration funding assistance to long-term natural



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attenuation monitoring where the plume is shrinking or stable and confined to the source property boundaries and the petroleum products' chemicals of concern meet the natural attenuation default concentrations, as defined by department rule. If the plume migrates beyond the source property boundaries, natural attenuation monitoring may be conducted in accordance with department rule, or if the site no longer qualifies for natural attenuation monitoring, active remediation may be resumed. For long-term natural attenuation monitoring, if the petroleum products' chemicals of concern increase or are not significantly reduced after 42 months of monitoring or at the discretion of the department, or if the plume migrates beyond the property boundaries, active remediation shall be resumed as necessary. For sites undergoing active remediation, the department shall evaluate template the cost of natural attenuation monitoring pursuant to s. 376.30711 to ensure that site mobilizations are performed in a cost-effective manner. Sites that are not eligible for state restoration funding may transition to longterm natural attenuation monitoring using the criteria in this subparagraph. Nothing in this subparagraph precludes a site from pursuing a "No Further Action" order with conditions.

- 3. The department shall evaluate whether higher natural attenuation default concentrations for natural attenuation monitoring or long-term natural attenuation monitoring are costeffective and would adequately protect public health and the environment. The department shall also evaluate site-specific characteristics that would allow for higher natural attenuation or long-term natural attenuation concentration levels.
 - 4. A local government may not deny a building permit based



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solely on the presence of petroleum contamination for any construction, repairs, or renovations performed in conjunction with tank upgrade activities to an existing retail fuel facility if the facility was fully operational before the building permit was requested and if the construction, repair, or renovation is performed by a licensed contractor. All building permits and any construction, repairs, or renovations performed in conjunction with such permits must comply with the applicable provisions of chapters 489 and 553.

- (6) FUNDING.—The Inland Protection Trust Fund shall be funded as follows:
- (a) All excise taxes levied, collected, and credited to the fund in accordance with the provisions of ss. 206.9935(3) and 206.9945(1)(c).
- (b) All penalties, judgments, recoveries, reimbursements, and other fees and charges credited to the fund in accordance with the provisions of subsection (3).
 - (7) DEPARTMENTAL DUTY TO SEEK RECOVERY AND REIMBURSEMENT.-
- (a) Except as provided in subsection (9) and as otherwise provided by law, the department shall recover to the use of the fund from a person or persons at any time causing or having caused the discharge or from the Federal Government, jointly and severally, all sums owed or expended from the fund, pursuant to s. 376.308, except that the department may decline to pursue such recovery if it finds the amount involved too small or the likelihood of recovery too uncertain. Sums recovered as a result of damage due to a discharge related to the storage of petroleum or petroleum products or other similar disaster shall be apportioned between the fund and the General Revenue Fund so as



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to repay the full costs to the General Revenue Fund of any sums disbursed therefrom as a result of such disaster. Any request for reimbursement to the fund for such costs, if not paid within 30 days of demand, shall be turned over to the department for collection.

- (b) Except as provided in subsection (9) and as otherwise provided by law, it is the duty of the department in administering the fund diligently to pursue the reimbursement to the fund of any sum expended from the fund for cleanup and abatement in accordance with the provisions of this section or s. 376.3073, unless the department finds the amount involved too small or the likelihood of recovery too uncertain. For the purposes of s. 95.11, the limitation period within which to institute an action to recover such sums shall commence on the last date on which any such sums were expended, and not the date that the discharge occurred.
- (c) If the department initiates an enforcement action to clean up a contaminated site and determines that the responsible party is financially unable to undertake complete restoration of the contaminated site, that the current property owner was not responsible for the discharge when the contamination first occurred, or that the state's interest can best be served by conducting cleanup, the department may enter into an agreement with the responsible party or property owner whereby the department agrees to conduct site rehabilitation and the responsible party or property owner agrees to pay for the portion of the cleanup costs that are within such party's or owner's financial capabilities as determined by the department, taking into consideration the party's net worth and the economic



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impact on the party.

- (d) The department may impose a lien on the real property on which the contaminated site is located equal to the estimated cost to bring the site into compliance, including attorney fees and court costs. Any owner whose property has such a lien imposed may release her or his property from any lien claimed under this subsection by filing with the clerk of the circuit court a cash or surety bond, payable to the department in the amount of the estimated cost of bringing the site into compliance with department rules, including attorney fees and court costs, or the value of the property after the abatement action is complete, whichever is less. A lien provided by this subsection may not continue for a period longer than 4 years after the abatement action is completed, unless within that period an action to enforce the lien is commenced in a court of competent jurisdiction. The department may take action to enforce the lien in the same manner used for construction liens under part I of chapter 713.
- (8) INVESTMENTS; INTEREST. Moneys in the fund which are not needed currently to meet the obligations of the department in the exercise of its responsibilities under this section and s. 376.3073 shall be deposited with the Chief Financial Officer to the credit of the fund and may be invested in such manner as is provided for by statute. The interest received on such investment shall be credited to the fund. Any provisions of law to the contrary notwithstanding, such interest may be freely transferred between this trust fund and the Water Quality Assurance Trust Fund, in the discretion of the department.
 - (9) EARLY DETECTION INCENTIVE PROGRAM.—To encourage early



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detection, reporting, and cleanup of contamination from leaking petroleum storage systems, the department shall, within the guidelines established in this subsection, conduct an incentive program which shall provide for a 30-month grace period ending on December 31, 1988. Pursuant thereto:

- (a) The department shall establish reasonable requirements for the written reporting of petroleum contamination incidents and shall distribute forms to registrants under s. 376.303(1)(b) and to other interested parties upon request to be used for such purpose. Until such forms are available for distribution, the department shall take reports of such incidents, however made, but shall notify any person making such a report that a complete written report of the incident will be required by the department at a later time, the form for which will be provided by the department.
- (b) When reporting forms become available for distribution, all sites involving incidents of contamination from petroleum storage systems initially reported to the department at any time from midnight on June 30, 1986, to midnight on December 31, 1988, shall be qualified sites, provided that such a complete written report is filed with respect thereto within a reasonable time. Subject to the delays which may occur as a result of the prioritization of sites under paragraph (5)(a) for any qualified site, costs for activities described in paragraphs (4)(a)-(e) shall be absorbed at the expense of the fund, without recourse to reimbursement or recovery, with the following exceptions:
- 1. The provisions of this subsection shall not apply to any site where the department has been denied site access to implement the provisions of this section.



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- 2. The provisions of this subsection shall not be construed to authorize or require reimbursement from the fund for costs expended prior to the beginning of the grace period, except as provided in subsection (12).
- 3.a. Upon discovery by the department that the owner or operator of a petroleum storage system has been grossly negligent in the maintenance of such petroleum storage system; has, with willful intent to conceal the existence of a serious discharge, falsified inventory or reconciliation records maintained with respect to the site at which such system is located; or has intentionally damaged such petroleum storage system, the site at which such system is located shall be ineligible for participation in the incentive program and the owner shall be liable for all costs due to discharges from petroleum storage systems at that site, any other provisions of chapter 86-159, Laws of Florida, to the contrary notwithstanding. For the purposes of this paragraph, willful failure to maintain inventory and reconciliation records, willful failure to make monthly monitoring system checks where such systems are in place, and failure to meet monitoring and retrofitting requirements within the schedules established under chapter 62-761, Florida Administrative Code, or violation of similar rules adopted by the department under this chapter, shall be construed to be gross negligence in the maintenance of a petroleum storage system.
- b. The department shall redetermine the eligibility of petroleum storage systems for which a timely EDI application was filed, but which were deemed ineligible by the department, under the following conditions:



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- (I) The owner or operator, on or before March 31, 1991, shall submit, in writing, notification that the storage system is now in compliance with department rules adopted pursuant to s. 376.303, and which requests the department to reevaluate the storage system eligibility; and
- (II) The department verifies the storage system compliance based on a compliance inspection.

Provided, however, that a site may be determined eligible by the department for good cause shown, including, but not limited to, demonstration by the owner or operator that to achieve compliance would cause an increase in the potential for the spread of the contamination.

- c. Redetermination of eligibility pursuant to subsubparagraph b. shall not be available to:
- (I) Petroleum storage systems owned or operated by the Federal Government.
 - (II) Facilities that denied site access to the department.
- (III) Facilities where a discharge was intentionally concealed.
 - (IV) Facilities that were denied eligibility due to:
- (A) Absence of contamination, unless any such facility subsequently establishes that contamination did exist at that facility on or before December 31, 1988.
- (B) Contamination from substances that were not petroleum or a petroleum product.
- (C) Contamination that was not from a petroleum storage system.
 - d. EDI applicants who demonstrate compliance for a site



pursuant to sub-subparagraph b. are eligible for the Early Detection Incentive Program and site rehabilitation funding pursuant to subsection (5) and s. 376.30711.

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- If, in order to avoid prolonged delay, the department in its discretion deems it necessary to expend sums from the fund to cover ineligible sites or costs as set forth in this paragraph, the department may do so and seek recovery and reimbursement therefor in the same manner and in accordance with the same procedures as are established for recovery and reimbursement of sums otherwise owed to or expended from the fund.
- (c) No report of a discharge made to the department by any person in accordance with this subsection, or any rules promulgated pursuant hereto, shall be used directly as evidence of liability for such discharge in any civil or criminal trial arising out of the discharge.
- (d) The provisions of this subsection shall not apply to petroleum storage systems owned or operated by the Federal Government.
 - (10) VIOLATIONS; PENALTY.—It is unlawful for any person to:
- (a) Falsify inventory or reconciliation records maintained in compliance with chapters 62-761 and 62-762, Florida Administrative Code, with willful intent to conceal the existence of a serious leak; or
 - (b) Intentionally damage a petroleum storage system.

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Any person convicted of such a violation shall be guilty of a felony of the third degree, punishable as provided in s. 775.082, s. 775.083, or s. 775.084.



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- (11) SITE CLEANUP.-
- (a) Voluntary cleanup.-This section does not prohibit a person from conducting site rehabilitation either through his or her own personnel or through responsible response action contractors or subcontractors when such person is not seeking site rehabilitation funding from the fund. Such voluntary cleanups must meet all applicable environmental standards.
- (b) Low-scored site initiative. Notwithstanding s. 376.30711, any site with a priority ranking score of 29 points or less may voluntarily participate in the low-scored site initiative, whether or not the site is eligible for state restoration funding.
- 1. To participate in the low-scored site initiative, the responsible party or property owner must affirmatively demonstrate that the following conditions are met:
- a. Upon reassessment pursuant to department rule, the site retains a priority ranking score of 29 points or less.
- b. No excessively contaminated soil, as defined by department rule, exists onsite as a result of a release of petroleum products.
- c. A minimum of 6 months of groundwater monitoring indicates that the plume is shrinking or stable.
- d. The release of petroleum products at the site does not adversely affect adjacent surface waters, including their effects on human health and the environment.
- e. The area of groundwater containing the petroleum products' chemicals of concern is less than one-quarter acre and is confined to the source property boundaries of the real property on which the discharge originated.



- f. Soils onsite that are subject to human exposure found between land surface and 2 feet below land surface meet the soil cleanup target levels established by department rule or human exposure is limited by appropriate institutional or engineering controls.
- 2. Upon affirmative demonstration of the conditions under subparagraph 1., the department shall issue a determination of "No Further Action." Such determination acknowledges that minimal contamination exists onsite and that such contamination is not a threat to human health or the environment. If no contamination is detected, the department may issue a site rehabilitation completion order.
- 3. Sites that are eligible for state restoration funding may receive payment of preapproved costs for the low-scored site initiative as follows:
- a. A responsible party or property owner may submit an assessment plan designed to affirmatively demonstrate that the site meets the conditions under subparagraph 1. Notwithstanding the priority ranking score of the site, the department may approve preapprove the cost of the assessment pursuant to s. 376.30711, including 6 months of groundwater monitoring, not to exceed \$30,000 for each site. The department may not pay the costs associated with the establishment of institutional or engineering controls.
- b. The assessment work shall be completed no later than 6 months after the department issues its approval.
- c. No more than \$10 million for the low-scored site initiative may be encumbered from the Inland Protection Trust Fund in any fiscal year. Funds shall be made available on a



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first-come, first-served basis and shall be limited to 10 sites in each fiscal year for each responsible party or property owner.

- d. Program deductibles, copayments, and the limited contamination assessment report requirements under paragraph (13)(c) do not apply to expenditures under this paragraph.
- (12) REIMBURSEMENT FOR CLEANUP EXPENSES.—Except as provided in s. 2(3), chapter 95-2, Laws of Florida, this subsection shall not apply to any site rehabilitation program task initiated after March 29, 1995. Effective August 1, 1996, no further site rehabilitation work on sites eligible for state-funded cleanup from the Inland Protection Trust Fund shall be eligible for reimbursement pursuant to this subsection. The person responsible for conducting site rehabilitation may seek reimbursement for site rehabilitation program task work conducted after March 28, 1995, in accordance with s. 2(2) and (3), chapter 95-2, Laws of Florida, regardless of whether the site rehabilitation program task is completed. A site rehabilitation program task shall be considered to be initiated when actual onsite work or engineering design, pursuant to chapter 62-770, Florida Administrative Code, which is integral to performing a site rehabilitation program task has begun and shall not include contract negotiation and execution, site research, or project planning. All reimbursement applications pursuant to this subsection must be submitted to the department by January 3, 1997. The department shall not accept any applications for reimbursement or pay any claims on applications for reimbursement received after that date; provided, however if an application filed on or prior to January 3, 1997, was



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returned by the department on the grounds of untimely filing, it shall be refiled within 30 days after the effective date of this act in order to be processed.

- (a) Legislative findings.-The Legislature finds and declares that rehabilitation of contamination sites should be conducted in a manner and to a level of completion which will protect the public health, safety, and welfare and will minimize damage to the environment.
 - (b) Conditions.-
- 1. The owner, operator, or his or her designee of a site which is eligible for restoration funding assistance in the EDI, PLRIP, or ATRP programs shall be reimbursed from the Inland Protection Trust Fund of allowable costs at reasonable rates incurred on or after January 1, 1985, for completed program tasks as identified in the department rule promulgated pursuant to paragraph (5)(b), or uncompleted program tasks pursuant to chapter 95-2, Laws of Florida, subject to the conditions in this section. It is unlawful for a site owner or operator, or his or her designee, to receive any remuneration, in cash or in kind, directly or indirectly from the rehabilitation contractor.
- 2. Nothing in this subsection shall be construed to authorize reimbursement to any person for costs of contaminated soil treatment or disposal that does not meet the applicable rules of this state for such treatment or disposal, including all general permitting, state air emission standards, monitoring, sampling, and reporting rules more specifically described in department rules.
- (c) Legislative intent. Due to the value of the potable water of this state, it is the intent of the Legislature that



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the department initiate and facilitate as many cleanups as possible utilizing the resources of the state, local governments, and the private sector, recognizing that source removal, wherever it is technologically feasible and costeffective, shall be considered the primary initial response to protect public health, safety, and the environment.

- (d) Amount of reimbursement.—The department shall reimburse actual and reasonable costs for site rehabilitation. The department shall not reimburse interest on the amount of reimbursable costs for any reimbursement application. However, nothing herein shall affect the department's authority to pay interest authorized under prior law.
- (e) Records.—The person responsible for conducting site rehabilitation, or his or her agent, shall keep and preserve suitable records as follows:
- 1. Hydrological and other site investigations and assessments; site rehabilitation plans; contracts and contract negotiations; and accounts, invoices, sales tickets, or other payment records from purchases, sales, leases, or other transactions involving costs actually incurred related to site rehabilitation. Such records shall be made available upon request to agents and employees of the department during regular business hours and at other times upon written request of the department.
- 2. In addition, the department may from time to time request submission of such site-specific information as it may require, unless a waiver or variance from such department request is granted pursuant to paragraph (k).
 - 3. All records of costs actually incurred for cleanup shall



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be certified by affidavit to the department as being true and correct.

(f) Application for reimbursement.—Any eligible person who performs a site rehabilitation program or performs site rehabilitation program tasks such as preparation of site rehabilitation plans or assessments; product recovery; cleanup of groundwater or inland surface water; soil treatment or removal; or any other tasks identified by department rule developed pursuant to subsection (5), may apply for reimbursement. Such applications for reimbursement must be submitted to the department on forms provided by the department, together with evidence documenting that site rehabilitation program tasks were conducted or completed in accordance with department rule developed pursuant to subsection (5), and other such records or information as the department requires. The reimbursement application and supporting documentation shall be examined by a certified public accountant in accordance with standards established by the American Institute of Certified Public Accountants. A copy of the accountant's report shall be submitted with the reimbursement application. Applications for reimbursement shall not be approved for site rehabilitation program tasks which have not been completed, except for the task of remedial action and except for uncompleted program tasks pursuant to chapter 95-2, Laws of Florida, and this subsection. Applications for remedial action may be submitted semiannually at the discretion of the person responsible for cleanup. After an applicant has filed an application with the department and before payment is made, the applicant may assign the right to payment to any other person, without recourse of the assignee or



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assignor to the state, without affecting the order in which payment is made. Information necessary to process the application shall be requested from and provided by the assigning applicant. Proper notice of the assignment and assignment information shall be made to the department which notice shall be signed and notarized by the assigning applicant.

(q) Review.-

- 1. Provided there are sufficient unencumbered funds available in the Inland Protection Trust Fund, or to the extent proceeds of debt obligations are available for the payment of existing reimbursement obligations pursuant to s. 376.3075, the department shall have 60 days to determine if the applicant has provided sufficient information for processing the application and shall request submission of any additional information that the department may require within such 60-day period. If the applicant believes any request for additional information is not authorized, the applicant may request a hearing pursuant to ss. 120.569 and 120.57. Once the department requests additional information, the department may request only that information needed to clarify such additional information or to answer new questions raised by or directly related to such additional information.
- 2. The department shall deny or approve the application for reimbursement within 90 days after receipt of the last item of timely requested additional material, or, if no additional material is requested, within 90 days of the close of the 60-day period described in subparagraph 1., unless the total review period is otherwise extended by written mutual agreement of the applicant and the department.



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- 3. Final disposition of an application shall be provided to the applicant in writing, accompanied by a written explanation setting forth in detail the reason or reasons for the approval or denial. If the department fails to make a determination on an application within the time provided in subparagraph 2., or denies an application, or if a dispute otherwise arises with regard to reimbursement, the applicant may request a hearing pursuant to ss. 120.569 and 120.57.
- (h) Reimbursement.-Upon approval of an application for reimbursement, reimbursement for reasonable expenditures of a site rehabilitation program or site rehabilitation program tasks documented therein shall be made in the order in which the department receives completed applications. Effective January 1, 1997, all unpaid reimbursement applications are subject to payment on the following terms: The department shall develop a schedule of the anticipated dates of reimbursement of applications submitted to the department pursuant to this subsection. The schedule shall specify the projected date of payment based on equal monthly payments and projected annual revenue of \$100 million. Based on the schedule, the department shall notify all reimbursement applicants of the projected date of payment of their applications. The department shall direct the Inland Protection Financing Corporation to pay applicants the present value of their applications as soon as practicable after approval by the department, subject to the availability of funds within the Inland Protection Financing Corporation. The present value of an application shall be based on the date on which the department anticipates the Inland Protection Financing Corporation will settle the reimbursement application and the



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schedule's projected date of payment and shall use 3.5 percent as the annual discount rate. The determination of the amount of the claim and the projected date of payment shall be subject to s. 120.57.

- (i) Liberal construction.—With respect to site rehabilitation initiated prior to July 1, 1986, the provisions of this subsection shall be given such liberal construction by the department as will accomplish the purposes set forth in this subsection. With regard to the keeping of particular records or the giving of certain notice, the department may accept as compliance action by a person which meets the intent of the requirements set forth in this subsection.
- (j) Reimbursement-review contracts.—The department may contract with entities capable of processing or assisting in the review of reimbursement applications. Any purchase of such services shall not be subject to chapter 287.
 - (k) Audits.-
- 1. The department is authorized to perform financial and technical audits in order to certify site restoration costs and ensure compliance with this chapter. The department shall seek recovery of any overpayments based on the findings of these audits. The department must commence any audit within 5 years after the date of reimbursement, except in cases where the department alleges specific facts indicating fraud.
- 2. Upon determination by the department that any portion of costs which have been reimbursed are disallowed, the department shall give written notice to the applicant setting forth with specificity the allegations of fact which justify the department's proposed action and ordering repayment of



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disallowed costs within 60 days of notification of the applicant.

- 3. In the event the applicant does not make payment to the department within 60 days of receipt of such notice, the department shall seek recovery in a court of competent jurisdiction to recover reimbursement overpayments made to the person responsible for conducting site rehabilitation, unless the department finds the amount involved too small or the likelihood of recovery too uncertain.
- 4. In addition to the amount of any overpayment, the applicant shall be liable to the department for interest of 1 percent per month or the prime rate, whichever is less, on the amount of overpayment, from the date of overpayment by the department until the applicant satisfies the department's request for repayment pursuant to this paragraph. The calculation of interest shall be tolled during the pendency of any litigation.
- 5. Financial and technical audits frequently are conducted under this section many years after the site rehabilitation activities were performed and the costs examined in the course of the audit were incurred by the person responsible for site rehabilitation. During the intervening span of years, the department's rule requirements and its related guidance and other nonrule policy directives may have changed significantly. The Legislature finds that it may be appropriate for the department to provide relief to persons subject to such requirements in financial and technical audits conducted pursuant to this section.
 - a. The department is authorized to grant variances and



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waivers from the documentation requirements of subparagraph (e) 2. and from the requirements of rules applicable in technical and financial audits conducted under this section. Variances and waivers shall be granted when the person responsible for site rehabilitation demonstrates to the department that application of a financial or technical auditing requirement would create a substantial hardship or would violate principles of fairness. For purposes of this subsection, "substantial hardship" means a demonstrated economic, technological, legal, or other type of hardship to the person requesting the variance or waiver. For purposes of this subsection, "principles of fairness" are violated when the application of a requirement affects a particular person in a manner significantly different from the way it affects other similarly situated persons who are affected by the requirement or when the requirement is being applied retroactively without due notice to the affected parties.

- b. A person whose reimbursed costs are subject to a financial and technical audit under this section may file a written request to the department for grant of a variance or waiver. The request shall specify:
- (I) The requirement from which a variance or waiver is requested.
 - (II) The type of action requested.
- (III) The specific facts which would justify a waiver or variance.
- (IV) The reason or reasons why the requested variance or waiver would serve the purposes of this section.
- c. Within 90 days after receipt of a written request for variance or waiver under this subsection, the department shall



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grant or deny the request. If the request is not granted or denied within 90 days of receipt, the request shall be deemed approved. An order granting or denying the request shall be in writing and shall contain a statement of the relevant facts and reasons supporting the department's action. The department's decision to grant or deny the petition shall be supported by competent substantial evidence and is subject to ss. 120.569 and 120.57. Once adopted, model rules promulgated by the Administration Commission under s. 120.542 shall govern the processing of requests under this provision.

- 6. The Chief Financial Officer may audit the records of persons who receive or who have received payments pursuant to this chapter in order to verify site restoration costs, ensure compliance with this chapter, and verify the accuracy and completeness of audits performed by the department pursuant to this paragraph. The Chief Financial Officer may contract with entities or persons to perform audits pursuant to this subparagraph. The Chief Financial Officer shall commence any audit within 1 year after the department's completion of an audit conducted pursuant to this paragraph, except in cases where the department or the Chief Financial Officer alleges specific facts indicating fraud.
- (13) PETROLEUM CLEANUP PARTICIPATION PROGRAM.—To encourage detection, reporting, and cleanup of contamination caused by discharges of petroleum or petroleum products, the department shall, within the quidelines established in this subsection, implement a cost-sharing cleanup program to provide rehabilitation funding assistance for all property contaminated by discharges of petroleum or petroleum products occurring



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before January 1, 1995, subject to a copayment provided for in a Petroleum Cleanup Participation Program preapproved site rehabilitation agreement. Eligibility shall be subject to an annual appropriation from the Inland Protection Trust Fund. Additionally, funding for eligible sites shall be contingent upon annual appropriation in subsequent years. Such continued state funding shall not be deemed an entitlement or a vested right under this subsection. Eligibility in the program shall be notwithstanding any other provision of law, consent order, order, judgment, or ordinance to the contrary.

- (a)1. The department shall accept any discharge reporting form received prior to January 1, 1995, as an application for this program, and the facility owner or operator need not reapply.
- 2. Owners or operators of property contaminated by petroleum or petroleum products from a petroleum storage system may apply for such program by filing a written report of the contamination incident, including evidence that such incident occurred prior to January 1, 1995, with the department. Incidents of petroleum contamination discovered after December 31, 1994, at sites which have not stored petroleum or petroleum products for consumption, use, or sale after such date shall be presumed to have occurred prior to January 1, 1995. An operator's filed report shall be deemed an application of the owner for all purposes. Sites reported to the department after December 31, 1998, shall not be eligible for this program.
- (b) Subject to annual appropriation from the Inland Protection Trust Fund, sites meeting the criteria of this subsection are eligible for up to \$400,000 of site



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rehabilitation funding assistance in priority order pursuant to subsection (5) and s. 376.30711. Sites meeting the criteria of this subsection for which a site rehabilitation completion order was issued prior to June 1, 2008, do not qualify for the 2008 increase in site rehabilitation funding assistance and are bound by the pre-June 1, 2008, limits. Sites meeting the criteria of this subsection for which a site rehabilitation completion order was not issued prior to June 1, 2008, regardless of whether or not they have previously transitioned to nonstate-funded cleanup status, may continue state-funded cleanup pursuant to s. 376.30711 until a site rehabilitation completion order is issued or the increased site rehabilitation funding assistance limit is reached, whichever occurs first. At no time shall expenses incurred outside the preapproved site rehabilitation program under s. 376.30711 be reimbursable.

(c) Upon notification by the department that rehabilitation funding assistance is available for the site pursuant to subsection (5) and s. 376.30711, the owner, operator, or person otherwise responsible for site rehabilitation shall provide the department with a limited contamination assessment report and shall enter into a Petroleum Cleanup Participation Program preapproved site rehabilitation agreement with the department pursuant to and a contractor qualified under s. 376.30711(2)(b). The agreement shall provide for a 25-percent copayment by the owner, operator, or person otherwise responsible for conducting site rehabilitation. The owner, operator, or person otherwise responsible for conducting site rehabilitation shall adequately demonstrate the ability to meet the copayment obligation. The limited contamination assessment report and the copayment costs



may be reduced or eliminated if the owner and all operators responsible for restoration under s. 376.308 demonstrate that they are financially unable to comply with the copayment and limited contamination assessment report requirements. The department shall take into consideration the owner's and operator's net worth in making the determination of financial ability. In the event the department and the owner, operator, or person otherwise responsible for site rehabilitation are unable to complete negotiation of the cost-sharing agreement within 120 days after commencing negotiations, the department shall terminate negotiations and the site shall be deemed ineligible for state funding under this subsection and all liability protections provided for in this subsection shall be revoked.

- (d) No report of a discharge made to the department by any person in accordance with this subsection, or any rules adopted pursuant hereto, shall be used directly as evidence of liability for such discharge in any civil or criminal trial arising out of the discharge.
- (e) Nothing in this subsection shall be construed to preclude the department from pursuing penalties in accordance with s. 403.141 for violations of any law or any rule, order, permit, registration, or certification adopted or issued by the department pursuant to its lawful authority.
- (f) Upon the filing of a discharge reporting form under paragraph (a), neither the department nor any local government shall pursue any judicial or enforcement action to compel rehabilitation of the discharge. This paragraph shall not prevent any such action with respect to discharges determined ineligible under this subsection or to sites for which



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rehabilitation funding assistance is available in accordance with subsection (5) and s. 376.30711.

- (g) The following shall be excluded from participation in the program:
- 1. Sites at which the department has been denied reasonable site access to implement the provisions of this section.
- 2. Sites that were active facilities when owned or operated by the Federal Government.
- 3. Sites that are identified by the United States Environmental Protection Agency to be on, or which qualify for listing on, the National Priorities List under Superfund. This exception does not apply to those sites for which eligibility has been requested or granted as of the effective date of this act under the Early Detection Incentive Program established pursuant to s. 15, chapter 86-159, Laws of Florida.
- 4. The contamination is covered under the Early Detection Incentive Program, the Abandoned Tank Restoration Program or the Petroleum Liability and Restoration Insurance Program, in which case site rehabilitation funding assistance shall continue under the respective program.
- (14) LEGISLATIVE APPROVAL AND AUTHORIZATION.-Prior to the department entering into a service contract with the Inland Protection Financing Corporation which includes payments by the department to support any existing or planned note, bond, certificate of indebtedness, or other obligation or evidence of indebtedness of the corporation pursuant to s. 376.3075, the Legislature, by law, must specifically authorize the department to enter into such a contract. The corporation may issue bonds in an amount not to exceed \$104 million, with a term up to 15



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years, and annual payments not in excess of \$10.4 million. The department may enter into a service contract in conjunction with the issuance of such bonds which provides for annual payments for debt service payments or other amounts payable with respect to bonds, plus any administrative expenses of the corporation to finance the rehabilitation of petroleum contamination sites pursuant to ss. 376.30-376.317.

Section 4. Section 376.30713, Florida Statutes, is amended to read:

376.30713 Advanced Preapproved advanced cleanup.

- (1) In addition to the legislative findings provided in s. 376.30711, the Legislature finds and declares:
- (a) That the inability to conduct site rehabilitation in advance of a site's priority ranking pursuant to s. 376.3071(5)(a) may substantially impede or prohibit property transactions or the proper completion of public works projects.
- (b) While the first priority of the state is to provide for protection of the water resources of the state, human health, and the environment, the viability of commerce is of equal importance to the state.
- (c) It is in the public interest and of substantial economic benefit to the state to provide an opportunity for site rehabilitation to be conducted on a limited basis at contaminated sites, in advance of the site's priority ranking, to facilitate property transactions or public works projects.
- (d) It is appropriate for persons responsible for site rehabilitation to share the costs associated with managing and conducting preapproved advanced cleanup, to facilitate the opportunity for preapproved advanced cleanup, and to mitigate



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the additional costs that will be incurred by the state in conducting site rehabilitation in advance of the site's priority ranking. Such cost sharing will result in more contaminated sites being cleaned up and greater environmental benefits to the state. The provisions of this section are shall only be available for sites eligible for restoration funding under EDI, ATRP, or PLIRP. This section is available for discharges eligible for restoration funding under the petroleum cleanup participation program for the state's cost share of site rehabilitation. Applications must shall include a cost-sharing commitment for this section in addition to the 25-percentcopayment requirement of the petroleum cleanup participation program. This section is not available for any discharge under a petroleum cleanup participation program where the 25-percentcopayment requirement of the petroleum cleanup participation program has been reduced or eliminated pursuant to s. 376.3071(13)(c).

- (2) The department may is authorized to approve an application for preapproved advanced cleanup at eligible sites, prior to funding based on the site's priority ranking established pursuant to s. 376.3071(5)(a), in accordance with the provisions of this section. Persons who qualify as an applicant under the provisions of this section shall only include the facility owner or operator or the person otherwise responsible for site rehabilitation.
- (a) Advanced Preapproved advanced cleanup applications may be submitted between May 1 and June 30 and between November 1 and December 31 of each fiscal year. Applications submitted between May 1 and June 30 are shall be for the fiscal year



beginning July 1. An application must shall consist of:

- 1. A commitment to pay no less than 25 percent or more of the total cleanup cost deemed recoverable under the provisions of this section along with proof of the ability to pay the cost share.
- 2. A nonrefundable review fee of \$250 to cover the administrative costs associated with the department's review of the application.
 - 3. A limited contamination assessment report.
 - 4. A proposed course of action.

The limited contamination assessment report <u>is</u> <u>shall be</u> sufficient to support the proposed course of action and to estimate the cost of the proposed course of action. Any costs incurred related to conducting the limited contamination assessment report are not refundable from the Inland Protection Trust Fund. Site eligibility under this subsection, or any other provision of this section, <u>is</u> <u>shall</u> not <u>constitute</u> an entitlement to <u>preapproved</u> advanced cleanup or continued restoration funding. The applicant <u>must</u> <u>shall</u> certify to the department that the applicant has the prerequisite authority to enter into a preapproved advanced cleanup contract with the department. This certification shall be submitted with the application.

(b) The department $\underline{\text{must}}$ shall rank the applications based on the percentage of cost-sharing commitment proposed by the applicant, with the highest ranking given to the applicant $\underline{\text{who}}$ that proposes the highest percentage of cost sharing. If the department receives applications that propose identical cost-



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sharing commitments and that which exceed the funds available to commit to all such proposals during the preapproved advanced cleanup application period, the department must shall proceed to rerank those applicants. Those applicants submitting identical cost-sharing proposals which exceed funding availability must shall be so notified by the department and must shall be offered the opportunity to raise their individual cost-share commitments, in a period of time specified in the notice. At the close of the period, the department must shall proceed to rerank the applications in accordance with this paragraph.

- (3)(a) Based on the ranking established under paragraph (2) (b) and the funding limitations provided in subsection (4), the department must shall commence negotiation with such applicants. If the department and the applicant agree on the course of action, the department may enter into a contract with the applicant. The department may is authorized to negotiate the terms and conditions of the contract.
- (b) Advanced Preapproved advanced cleanup must shall be conducted under the provisions of ss. 376.3071(5)(b) and 376.30711 and rules adopted pursuant to ss. 376.30711 and 287.0595. If the terms of the preapproved advanced cleanup contract are not fulfilled, the applicant forfeits any right to future payment for any site rehabilitation work conducted under the contract.
- (c) The department's decision not to enter into an $\frac{a}{a}$ preapproved advanced cleanup contract with the applicant is shall not be subject to the provisions of chapter 120. If the department cannot is not able to complete negotiation of the course of action and the terms of the contract within 60 days



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after commencing negotiations, the department shall terminate negotiations with that applicant.

- (4) The department may is authorized to enter into contract for a total of up to \$10 million of preapproved advanced cleanup work in each fiscal year. However, no facility may shall be approved preapproved for more than \$500,000 of cleanup activity in each fiscal year. For the purposes of this section the term "facility" includes shall include, but is not be limited to, multiple site facilities such as airports, port facilities, and terminal facilities even though such enterprises may be treated as separate facilities for other purposes under this chapter.
- (5) All funds collected by the department pursuant to this section must shall be deposited into the Inland Protection Trust Fund to be used as provided in this section.

Section 5. Section 373.326, Florida Statutes, is amended to read:

373.326 Exemptions.-

- (1) When the water management district finds that compliance with all requirements of this part would result in undue hardship, an exemption from any one or more such requirements may be granted by the water management district to the extent necessary to ameliorate such undue hardship and to the extent such exemption can be granted without impairing the intent and purpose of this part.
- (2) Nothing in this part shall prevent a person who has not obtained a license pursuant to s. 373.323 from constructing a well that is 2 inches or under in diameter, on the person's own or leased property, intended for use only in a single-family house which is his or her residence, or intended for use only



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for farming purposes on the person's farm, and when the waters to be produced are not intended for use by the public or any residence other than his or her own, provided that such person complies with all local and state rules and regulations relating to the construction of water wells.

- (3) (a) A permit or a fee may not be required under this part for:
- 1. Any well authorized pursuant to ss. 403.061 and 403.087 under the State Underground Injection Control Program identified in chapter 62-528, Florida Administrative Code, as Class I, Class II, Class III, Class IV, or Class V Groups 2-9.
- 2. Any monitoring well required pursuant to site rehabilitation activities under chapter 376, when such water wells are constructed using state funds being expended pursuant to s. 376.3071(4), s. 376.3078(2)(b), or s. 376.307(1).
- (b) However, a well described in paragraph (a) such wells must be constructed by persons who have obtained a license pursuant to s. 373.323 as otherwise required by law.
 - Section 6. This act shall take effect upon becoming law.