1	A bill to be entitled
2	An act relating to clerks of court; transferring the
3	Clerks of the Court Trust Fund from the Justice
4	Administrative Commission to the Department of
5	Revenue; amending s. 11.90, F.S.; providing additional
6	duties of the Legislative Budget Commission relating
7	to clerks of court; amending s. 28.241, F.S.; revising
8	distribution of filing fees; revising references to
9	trust funds; repealing s. 28.2455, F.S., relating to
10	transfer of trust funds in excess of amount needed for
11	clerk budgets; amending s. 28.246, F.S.; conforming
12	provisions to changes made by the act; amending s.
13	28.35, F.S.; deleting provisions providing for the
14	housing of the Florida Clerks of Court Operations
15	Corporation; revising duties of the corporation;
16	defining terms; providing requirements for annual
17	submission of a proposed budget and related
18	information; revising provisions concerning functions
19	that may and may not be funded from specified sources;
20	revising distribution of the corporation's audit
21	report; amending s. 28.36, F.S.; specifying that only
22	certain functions may be funded from fees, service
23	charges, costs, and fines retained by the clerks of
24	the court; revising provisions relating to preparation
25	of budget requests by clerks; providing for reporting
26	and certification of revenue deficits; providing
27	procedures for retention of additional revenues by
28	clerks in the event of a deficit; providing for the
29	release of funds from a specified trust fund to
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30 relieve such a deficit in certain circumstances; 31 providing for increases in previously authorized 32 budgets in certain circumstances; deleting provisions 33 relating to review of budgets and related information; 34 amending s. 28.37, F.S.; providing that a portion of 35 all fines, fees, service charges, and costs collected 36 by the clerks of the court which exceed a specified 37 portion of the clerk's annual budget be remitted to a specified trust fund; providing for remission of 38 39 certain excess collections to the department for 40 deposit into the General Revenue Fund on specified 41 dates; providing for deposit of such funds in a 42 specified trust fund in certain circumstances; 43 providing for collection of certain funds due by the 44 department; amending s. 34.041, F.S.; conforming provisions to changes made by the act; revising 45 46 distribution of certain fees; amending ss. 43.16 and 47 110.205, F.S.; conforming provisions to changes made by the act; amending s. 142.01, F.S.; revising the 48 49 funds deposited in each county's fine and forfeiture fund; deleting provisions specifying that certain 50 51 moneys are considered state funds; amending s. 52 213.131, F.S.; conforming provisions to changes made 53 by the act; amending s. 215.22, F.S.; exempting 54 certain moneys deposited in the Clerks of the Court 55 Trust Fund from a specified deduction; amending s. 56 216.011, F.S.; conforming provisions to changes made 57 by the act; specifying the authorized budget for the 58 clerks of the circuit court and the corporation for

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59	specified periods; requiring the corporation to
60	determine budget amounts for the individual clerks for
61	those periods; providing an effective date.
62	
63	Be It Enacted by the Legislature of the State of Florida:
64	
65	Section 1. The Clerks of the Court Trust Fund within the
66	Justice Administrative Commission, FLAIR number 21-2-588, is
67	transferred together with all balances in the fund to the
68	Department of Revenue.
69	Section 2. Subsection (6) of section 11.90, Florida
70	Statutes, is amended to read:
71	11.90 Legislative Budget Commission
72	(6) The commission shall have the power and duty to:
73	(a) Review and approve or disapprove budget amendments
74	recommended by the Governor or the Chief Justice of the Supreme
75	Court as provided in chapter 216.
76	(b) Develop the long-range financial outlook described in
77	s. 19, Art. III of the State Constitution.
78	(c) Review and approve, disapprove, or amend and approve
79	the budget of the Florida Clerks of Court Operations
80	Corporation.
81	(d) Review and approve, disapprove, or amend and approve
82	the total combined budgets of the clerks of the court or the
83	budget of any individual clerk of the court for court-related
84	functions. As part of this review the commission shall consider
85	the workload and expense data submitted pursuant to s. 28.35.
86	(e) In addition to the powers and duties specified in this
87	subsection, the commission shall Exercise all other powers and

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88 perform any other duties prescribed by the Legislature. 89 Section 3. Paragraph (a) of subsection (1) of section 28.241, Florida Statutes, is amended to read: 90 91 28.241 Filing fees for trial and appellate proceedings.-92 (1) Filing fees are due at the time a party files a pleading to initiate a proceeding or files a pleading for 93 94 relief. Reopen fees are due at the time a party files a pleading 95 to reopen a proceeding if at least 90 days have elapsed since 96 the filing of a final order or final judgment with the clerk. If a fee is not paid upon the filing of the pleading as required 97 98 under this section, the clerk shall pursue collection of the fee pursuant to s. 28.246. 99

100 (a)1.a. Except as provided in sub-subparagraph b. and 101 subparagraph 2., the party instituting any civil action, suit, or proceeding in the circuit court shall pay to the clerk of 102 103 that court a filing fee of up to \$395 in all cases in which 104 there are not more than five defendants and an additional filing 105 fee of up to \$2.50 for each defendant in excess of five. Of the 106 first \$200 <del>\$280</del> in filing fees, <del>\$80 must be remitted by the</del> 107 clerk to the Department of Revenue for deposit into the General 108 Revenue Fund, \$195 must be remitted to the Department of Revenue 109 for deposit into the State Courts Revenue Trust Fund, \$4 \$3.50 110 must be remitted to the Department of Revenue for deposit into 111 the Administrative Clerks of the Court Trust Fund within the 112 Department of Financial Services Justice Administrative 113 Commission and used to fund the contract with the Florida Clerks of Court Operations Corporation created in s. 28.35, and \$1 114 115 \$1.50 must be remitted to the Department of Revenue for deposit into the Administrative Trust Fund within the Department of 116

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117 Financial Services to fund audits of individual clerks' court-118 related expenditures clerk budget reviews conducted by the Department of Financial Services. By the 10th of each month, the 119 120 clerk shall submit that portion of the filing fees collected in 121 the previous month which is in excess of one-twelfth of the 122 clerk's total budget One third of any filing fees collected by 123 the clerk of the circuit court in excess of \$100 must be remitted to the Department of Revenue for deposit into the 124 125 Clerks of the Court Trust Fund within the Justice Administrative 126 Commission.

127 b. The party instituting any civil action, suit, or 128 proceeding in the circuit court under chapter 39, chapter 61, 129 chapter 741, chapter 742, chapter 747, chapter 752, or chapter 753 shall pay to the clerk of that court a filing fee of up to 130 \$295 in all cases in which there are not more than five 131 132 defendants and an additional filing fee of up to \$2.50 for each 133 defendant in excess of five. Of the first \$100 \$180 in filing 134 fees, \$80 must be remitted by the clerk to the Department of 135 Revenue for deposit into the General Revenue Fund, \$95 must be 136 remitted to the Department of Revenue for deposit into the State 137 Courts Revenue Trust Fund, \$4 \$3.50 must be remitted to the 138 Department of Revenue for deposit into the Administrative Clerks 139 of the Court Trust Fund within the Department of Financial Services Justice Administrative Commission and used to fund the 140 contract with the Florida Clerks of Court Operations Corporation 141 142 created in s. 28.35, and \$1  $\frac{1.50}{1.50}$  must be remitted to the 143 Department of Revenue for deposit into the Administrative Trust 144 Fund within the Department of Financial Services to fund audits of individual clerks' court-related expenditures clerk budget 145

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146 reviews conducted by the Department of Financial Services. 147 c. An additional filing fee of \$4 shall be paid to the clerk. The clerk shall remit \$3.50 to the Department of Revenue 148 for deposit into the Court Education Trust Fund and shall remit 149 150 50 cents to the Department of Revenue for deposit into the 151 Administrative Clerks of the Court Trust Fund within the 152 Department of Financial Services Justice Administrative 153 Commission to fund clerk education provided by the Florida Clerks of Court Operations Corporation. An additional filing fee 154 155 of up to \$18 shall be paid by the party seeking each severance 156 that is granted. The clerk may impose an additional filing fee 157 of up to \$85 for all proceedings of garnishment, attachment, 158 replevin, and distress. Postal charges incurred by the clerk of 159 the circuit court in making service by certified or registered mail on defendants or other parties shall be paid by the party 160 161 at whose instance service is made. Additional fees, charges, or 162 costs may not be added to the filing fees imposed under this 163 section, except as authorized in this section or by general law.

164 2.a. Notwithstanding the fees prescribed in subparagraph 165 1., a party instituting a civil action in circuit court relating 166 to real property or mortgage foreclosure shall pay a graduated 167 filing fee based on the value of the claim.

b. A party shall estimate in writing the amount in controversy of the claim upon filing the action. For purposes of this subparagraph, the value of a mortgage foreclosure action is based upon the principal due on the note secured by the mortgage, plus interest owed on the note and any moneys advanced by the lender for property taxes, insurance, and other advances secured by the mortgage, at the time of filing the foreclosure.

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The value shall also include the value of any tax certificates related to the property. In stating the value of a mortgage foreclosure claim, a party shall declare in writing the total value of the claim, as well as the individual elements of the value as prescribed in this sub-subparagraph.

180 c. In its order providing for the final disposition of the 181 matter, the court shall identify the actual value of the claim. 182 The clerk shall adjust the filing fee if there is a difference 183 between the estimated amount in controversy and the actual value 184 of the claim and collect any additional filing fee owed or 185 provide a refund of excess filing fee paid.

186

d. The party shall pay a filing fee of:

187 (I) Three hundred and ninety-five dollars in all cases in which the value of the claim is \$50,000 or less and in which 188 189 there are not more than five defendants. The party shall pay an 190 additional filing fee of up to \$2.50 for each defendant in 191 excess of five. Of the first \$200 <del>\$280</del> in filing fees, \$195 <del>\$275</del> 192 must be remitted by the clerk to the Department of Revenue for 193 deposit into the General Revenue Fund, \$4 <del>\$3.50</del> must be remitted 194 to the Department of Revenue for deposit into the Administrative 195 Clerks of the Court Trust Fund within the Department of 196 Financial Services Justice Administrative Commission and used to 197 fund the contract with the Florida Clerks of Court Operations Corporation created in s. 28.35, and \$1 \$1.50 must be remitted 198 199 to the Department of Revenue for deposit into the Administrative 200 Trust Fund within the Department of Financial Services to fund 201 audits of individual clerks' court-related expenditures clerk 202 budget reviews conducted by the Department of Financial 203 Services;

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204 (II) Nine hundred dollars in all cases in which the value 205 of the claim is more than \$50,000 but less than \$250,000 and in 206 which there are not more than five defendants. The party shall 207 pay an additional filing fee of up to \$2.50 for each defendant 208 in excess of five. Of the first \$705 <del>\$785</del> in filing fees, \$700 209 \$780 must be remitted by the clerk to the Department of Revenue 210 for deposit into the General Revenue Fund, \$4 \$3.50 must be remitted to the Department of Revenue for deposit into the 211 212 Administrative Clerks of the Court Trust Fund within the 213 Department of Financial Services Justice Administrative 214 Commission and used to fund the contract with the Florida Clerks 215 of Court Operations Corporation created described in s. 28.35, 216 and \$1 \$1.50 must be remitted to the Department of Revenue for 217 deposit into the Administrative Trust Fund within the Department of Financial Services to fund audits of individual clerks' 218 219 court-related expenditures clerk budget reviews conducted by the 220 Department of Financial Services; or

221 (III) One thousand nine hundred dollars in all cases in 222 which the value of the claim is \$250,000 or more and in which 223 there are not more than five defendants. The party shall pay an 224 additional filing fee of up to \$2.50 for each defendant in 225 excess of five. Of the first \$1,705 <del>\$1,785</del> in filing fees, \$930 226 \$1,010 must be remitted by the clerk to the Department of 227 Revenue for deposit into the General Revenue Fund, \$770 must be 228 remitted to the Department of Revenue for deposit into the State 229 Courts Revenue Trust Fund, \$4 \$3.50 must be remitted to the 230 Department of Revenue for deposit into the Administrative Clerks 231 of the Court Trust Fund within the Department of Financial 232 Services Justice Administrative Commission to fund the contract

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233 with the Florida Clerks of Court Operations Corporation created 234 in s. 28.35, and \$1 \$1.50 must be remitted to the Department of 235 Revenue for deposit into the Administrative Trust Fund within 236 the Department of Financial Services to fund audits of 237 individual clerks' court-related expenditures clerk budget 238 reviews conducted by the Department of Financial Services. 239 e. An additional filing fee of \$4 shall be paid to the 240 clerk. The clerk shall remit \$3.50 to the Department of Revenue for deposit into the Court Education Trust Fund and shall remit 241 242 50 cents to the Department of Revenue for deposit into the 243 Administrative Clerks of the Court Trust Fund within the 244 Department of Financial Services Justice Administrative 245 Commission to fund clerk education provided by the Florida 246 Clerks of Court Operations Corporation. An additional filing fee 247 of up to \$18 shall be paid by the party seeking each severance 248 that is granted. The clerk may impose an additional filing fee 249 of up to \$85 for all proceedings of garnishment, attachment, 250 replevin, and distress. Postal charges incurred by the clerk of 251 the circuit court in making service by certified or registered 252 mail on defendants or other parties shall be paid by the party 253 at whose instance service is made. Additional fees, charges, or 254 costs may not be added to the filing fees imposed under this 255 section, except as authorized in this section or by general law. 256 Section 4. Effective upon this act becoming a law, s. 257 28.2455, Florida Statutes, is repealed. 258 Section 5. Paragraph (b) of subsection (5) of section 259 28.246, Florida Statutes, is amended to read: 28.246 Payment of court-related fines or other monetary 260 261 penalties, fees, charges, and costs; partial payments;

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262 distribution of funds.-263 (5) When receiving partial payment of fees, service charges, court costs, and fines, clerks shall distribute funds 264 265 according to the following order of priority: 266 (b) That portion of fees, service charges, court costs, and 267 fines required to be retained by the clerk of the court or 268 deposited into the Clerks of the Court Trust Fund within the 269 Department of Revenue Justice Administrative Commission. 270 271 To offset processing costs, clerks may impose either a per-month 272 service charge pursuant to s. 28.24(26)(b) or a one-time 273 administrative processing service charge at the inception of the 274 payment plan pursuant to s. 28.24(26)(c). 275 Section 6. Section 28.35, Florida Statutes, is amended to 276 read: 277 28.35 Florida Clerks of Court Operations Corporation.-278 (1) (a) The Florida Clerks of Court Operations Corporation 279 is created as a public corporation organized to perform the 280 functions specified in this section and s. 28.36 and shall be 281 administratively housed within the Justice Administrative 282 Commission. The corporation shall be a budget entity within the 283 Justice Administrative Commission, and its employees shall be 284 considered state employees. The corporation is not subject to control, supervision, or direction by the Justice Administrative 285 286 Commission in the performance of its duties, but the employees 2.87 of the corporation shall be governed by the classification plan 288 and salary and benefits plan of the Justice Administrative 289 Commission. The classification plan must have a separate chapter 290 for the corporation. All clerks of the circuit court shall be

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291 members of the corporation and hold their position and authority 292 in an ex officio capacity. The functions assigned to the 293 corporation shall be performed by an executive council pursuant 294 to the plan of operation approved by the members.

295 (b) The executive council shall be composed of eight clerks 296 of the court elected by the clerks of the courts for a term of 2 297 years, with two clerks from counties with a population of fewer 298 than 100,000, two clerks from counties with a population of at 299 least 100,000 but fewer than 500,000, two clerks from counties 300 with a population of at least 500,000 but fewer than 1 million, 301 and two clerks from counties with a population of more than 1 million. The executive council shall also include, as ex officio 302 303 members, a designee of the President of the Senate and a 304 designee of the Speaker of the House of Representatives. The 305 Chief Justice of the Supreme Court shall designate one 306 additional member to represent the state courts system.

307 (c) The corporation shall be considered a political 308 subdivision of the state and shall be exempt from the corporate 309 income tax. The corporation is not subject to the provisions of 310 chapter 120.

(d) The functions assigned to the corporation under this section and ss. 28.36 and 28.37 are considered to be for a valid public purpose.

314 (2) The duties of the corporation shall include the 315 following:

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(a) Adopting a plan of operation.

317 (b) Conducting the election of <u>an executive council</u> 318 directors as required in paragraph (1) (b) (1) (a).

319 (c) Recommending to the Legislature changes in the <u>amounts</u>

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320 <u>of the</u> various court-related fines, fees, service charges, and 321 <del>court</del> costs established by law <u>to ensure reasonable and adequate</u> 322 <u>funding of the clerks of the court in the performance of their</u> 323 court-related functions.

324 (d) Developing and certifying a uniform system of workload 325 performance measures and applicable workload performance 326 standards for court-related functions as developed by the 327 corporation the functions specified in paragraph (3) (a) and the service unit costs required in s. 28.36 and measures for clerk 328 workload performance in meeting the workload performance 329 330 standards. These workload measures and workload performance 331 standards shall be designed to facilitate an objective 332 determination of the performance of each clerk in accordance 333 with minimum standards for fiscal management, operational 334 efficiency, and effective collection of fines, fees, service 335 charges, and court costs. The corporation shall develop the 336 workload performance measures and workload performance standards 337 in consultation with the Legislature and the Supreme Court. The 338 Legislature may modify the clerk performance measures and 339 performance standards in legislation implementing the General 340 Appropriations Act or other law. When the corporation finds a 341 clerk has not met the workload performance standards, the 342 corporation shall identify the nature of each deficiency and any 343 corrective action recommended and taken by the affected clerk of the court. The corporation shall notify the Legislature and the 344 345 Supreme Court of any clerk not meeting workload performance 346 standards and provide a copy of any corrective action plans. As 347 used in this subsection, the term:

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1. "Workload measures" means the measurement of the

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349 activities and frequency of the work required for the clerk to 350 adequately perform the court-related duties of the office as 351 defined by the membership of the Florida Clerks of Court 352 Operations Corporation. 353 2. "Workload performance standards" means the standards 354 developed to measure the timeliness and effectiveness of the 355 activities that are accomplished by the clerk in the performance 356 of the court-related duties of the office as defined by the 357 membership of the Florida Clerks of Court Operations 358 Corporation. (e) Entering into a contract with the Department of 359 360 Financial Services for the department to audit the court-related 361 expenditures of individual clerks pursuant to s. 17.03. (f) (e) Reviewing, certifying, and recommending proposed 362 363 budgets submitted by clerks of the court pursuant to s. 28.36. 364 As part of this process, the corporation shall: 365 1. Calculate the minimum amount of revenue necessary for 366 each clerk of the court to efficiently perform the list of 367 court-related functions specified in paragraph (3)(a). The 368 corporation shall apply the workload measures appropriate for 369 determining the individual level of review required to fund the 370 clerk's budget. 371 2. Prepare a cost comparison of similarly situated clerks 372 of the court, based on county population and numbers of filings, 373 using the standard list of court-related functions specified in 374 paragraph (3)(a). 375 3. Conduct an annual base budget review and an annual 376 budget exercise examining the total budget of each clerk of the 377 court. The review shall examine revenues from all sources,

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20131512e1 expenses of court-related functions, and expenses of noncourtrelated functions as necessary to determine that court-related revenues are not being used for noncourt-related purposes. The review and exercise shall identify potential targeted budget reductions in the percentage amount provided in Schedule VIII-B of the state's previous year's legislative budget instructions, as referenced in s. 216.023(3), or an equivalent schedule or instruction as may be adopted by the Legislature. 4. Identify those proposed budgets containing funding for items not included on the standard list of court-related functions specified in paragraph (3)(a). 5. Identify those clerks projected to have court-related revenues insufficient to fund their anticipated court-related expenditures. 6. Use revenue estimates based on the official estimate for funds accruing to the clerks of the court made by the Revenue Estimating Conference. 7. Identify and report pay and benefit increases in any proposed clerk budget, including, but not limited to, cost of living increases, merit increases, and bonuses. 8. Provide detailed explanation for increases in anticipated expenditures in any clerk budget that exceeds the current year budget by more than 3 percent. 9. Identify and report the budget of any clerk which exceeds the average budget of similarly situated clerks by more than ten percent. (q) - (f) Developing and conducting clerk education programs. (g) Publishing a uniform schedule of actual fees, service charges, and costs charged by a clerk of the court pursuant to

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407	general law.
408	(h) Beginning August 1, 2014, and each August 1 thereafter,
409	submitting to the Legislative Budget Commission, as provided in
410	s. 11.90, its proposed budget and the information described in
411	paragraph (f), as well as the proposed budgets for each clerk of
412	the court. Before October 1 of each year beginning in 2014, the
413	Legislative Budget Commission shall consider the submitted
414	budgets and shall approve, disapprove, or amend and approve the
415	corporation's budget and shall approve, disapprove, or amend and
416	approve the total of the clerks' combined budgets or any
417	individual clerk's budget. If the Legislative Budget Commission
418	fails to approve or amend and approve the corporation's budget
419	or the clerks' combined budgets before October 1, the clerk
420	shall continue to perform the court-related functions based upon
421	the clerk's budget for the previous county fiscal year.
422	(3)(a) The <u>list of</u> court-related functions that clerks may
423	fund from filing fees, service charges, costs, and fines is
424	perform are limited to those functions expressly authorized by
425	law or court rule. Those functions include the following: case
426	maintenance; records management; court preparation and
427	attendance; processing the assignment, reopening, and
428	reassignment of cases; processing of appeals; collection and
429	distribution of fines, fees, service charges, and court costs;
430	processing of bond forfeiture payments; payment of jurors and
431	witnesses; payment of expenses for meals or lodging provided to
432	jurors; data collection and reporting; processing of jurors;
433	determinations of indigent status; and paying reasonable

434 administrative support <u>costs</u> to enable the clerk of the court to 435 carry out these court-related functions.

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436	(b) The <u>list of court-related</u> functions that clerks may not
437	fund from filing fees, service charges, costs, and fines
438	includes state appropriations include:
439	1. Those functions not specified within paragraph (a).
440	2. Functions assigned by administrative orders which are
441	not required for the clerk to perform the functions in paragraph
442	(a).
443	3. Enhanced levels of service which are not required for
444	the clerk to perform the functions in paragraph (a).
445	4. Functions identified as local requirements in law or
446	local optional programs.
447	(4) The corporation shall <del>prepare a legislative budget</del>
448	request for the resources necessary to perform its duties,
449	submit the request pursuant to chapter 216, and be funded
450	pursuant to a contract with the Chief Financial Officer. Funds
451	shall be provided to the Chief Financial Officer for such
452	purpose as appropriated by general law. Such funds shall be
453	available to the corporation for the performance of the duties
454	and responsibilities set forth in this section as a budget
455	entity in the General Appropriations Act. The corporation shall
456	participate in the Florida Retirement System for its eligible
457	employees as provided in chapter 121. The corporation may hire
458	staff and pay other expenses from <u>such funds</u> <del>state</del>
459	appropriations as necessary to perform the official duties and
460	responsibilities of the corporation as described in this section
461	<del>by law</del> .
462	(5) Certified public accountants conducting audits of

463 counties pursuant to s. 218.39 shall report, as part of the 464 audit, whether or not the clerks of the courts have complied

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465 with the requirements of this section and s. 28.36. In addition, 466 each clerk of court shall forward a copy of the portion of the 467 financial audit relating to the court-related duties of the 468 clerk of court to the Florida Clerks of Court Operations 469 Corporation Supreme Court. The Auditor General shall develop a 470 compliance supplement for the audit of compliance with the 471 budgets and applicable workload performance standards certified 472 by the corporation. 473 Section 7. Section 28.36, Florida Statutes, is amended to 474 read: 475 28.36 Budget procedure.-There is established a budget 476 procedure for preparing budget requests for funding for the court-related functions of the clerks of the court. 477 478 (1) Only those functions listed in s. 28.35(3)(a) may be 479 funded from fees, service charges, costs, and fines retained by 480 the clerks of the court Each clerk of court shall prepare a 481 budget request for the last quarter of the county fiscal year and the first three quarters of the next county fiscal year. The 482 483 proposed budget shall be prepared, summarized, and submitted by 484 the clerk in each county to the Florida Clerks of Court 485 Operations Corporation in the manner and form prescribed by the 486 corporation to meet the requirements of law. Each clerk shall 487 forward a copy of his or her budget request to the Supreme 488 Court. The budget requests must be provided to the corporation 489 by October 1 of each year. 490 (2) Each clerk shall include in his or her budget request a 491 projection of the amount of court-related fees, service charges,

492 and any other court-related clerk fees which will be collected
493 during the proposed budget period. If the corporation determines

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494	that the proposed budget is limited to the standard list of
495	court-related functions in s. 28.35(3)(a) and the projected
496	court-related revenues are less than the proposed budget, the
497	clerk shall increase all fees, service charges, and any other
498	court-related clerk fees and charges to the maximum amounts
499	specified by law or the amount necessary to resolve the deficit,
500	whichever is less.
501	(2) (3) Each proposed budget shall further conform to the
502	following requirements clerk shall include in his or her budget
503	request the number of personnel and the proposed budget for each
504	of the following core services:
505	(a) On or before June 1 of each year beginning in 2014, the
506	proposed budget shall be prepared, summarized, and submitted by
507	the clerk in each county to the Florida Clerks of Court
508	Operations Corporation in the manner and form prescribed by the
509	corporation. The proposed budget must provide detailed
510	information on the anticipated revenues available and
511	expenditures necessary for the performance of the court-related
512	functions listed in s. 28.35(3)(a) of the clerk's office for the
513	county fiscal year beginning October 1.
514	(b) The proposed budget must be balanced such that the
515	total of the estimated revenues available equals or exceeds the
516	total of the anticipated expenditures. Such revenues include
517	revenue projected to be received from fees, service charges,
518	costs, and fines for court-related functions during the fiscal
519	period covered by the budget. The anticipated expenditures must
520	be itemized as required by the corporation.
521	-(a) Circuit criminal.
522	-(b) County criminal.

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523	(c) Juvenile delinquency.
524	(d) Criminal traffic.
525	<del>(c) Circuit civil.</del>
526	(f) County civil.
527	<del>(g) Civil traffic.</del>
528	(h) Probate.
529	(i) Family.
530	(j) Juvenile dependency.
531	
532	Central administrative costs shall be allocated among the core-
533	services categories.
534	(3) If a clerk of the court estimates that available funds
535	plus projected revenues from fines, fees, service charges, and
536	costs for court-related services are insufficient to meet the
537	anticipated expenditures for the standard list of court-related
538	functions in s. 28.35(3)(a) performed by his or her office, the
539	clerk must report the revenue deficit to the corporation in the
540	manner and form prescribed by the corporation. The corporation
541	shall verify that the proposed budget is limited to the standard
542	list of court-related functions in s. 28.35(3)(a). If the
543	corporation verifies that a revenue deficit is projected, the
544	corporation shall certify a revenue deficit and notify the
545	Department of Revenue that the clerk is authorized to retain
546	revenues, in an amount necessary to fully fund the projected
547	revenue deficit, which he or she would otherwise be required to
548	remit to the Department of Revenue for deposit into the
549	department's Clerks of the Court Trust Fund pursuant to s.
550	28.37. If a revenue deficit is projected for that clerk after
551	retaining all of the projected collections from the court-

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552	related fines, fees, service charges, and costs, the corporation
553	shall certify the amount of the revenue deficit to the Executive
554	Office of the Governor and request release authority for funds
555	from the department's Clerks of the Court Trust Fund.
556	Notwithstanding s. 216.192 relating to the release of funds, the
557	Executive Office of the Governor may approve the release of
558	funds in accordance with the notice, review, and objection
559	procedures set forth in s. 216.177 and shall provide notice to
560	the Department of Revenue and the Chief Financial Officer. The
561	Department of Revenue shall request monthly distributions from
562	the Chief Financial Officer in equal amounts to each clerk
563	certified to have a revenue deficit, in accordance with the
564	releases approved by the Governor.
565	(4) The Legislative Budget Commission may approve increases
566	or decreases to the previously authorized budgets approved for
567	individual clerks of the court pursuant to s. 28.35 for court-
568	related functions, if:
569	(a) The additional budget authority is necessary to pay the
570	cost of performing new or additional functions required by
571	changes in law or court rule; or
572	(b) The additional budget authority is necessary to pay the
573	cost of supporting increases in the number of judges or
574	magistrates authorized by the Legislature.
575	(4) The budget request must identify the service units to
576	be provided within each core service. The service units shall be
577	developed by the corporation, in consultation with the Supreme
578	Court, the Chief Financial Officer, and the appropriations
579	committees of the Senate and the House of Representatives.
580	(5) The budget request must propose a unit cost for each

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581	service unit. The corporation shall provide a copy of each
582	clerk's budget request to the Supreme Court.
583	(6) The corporation shall review each individual clerk's
584	prior-year expenditures, projected revenue, proposed unit costs,
585	and the proposed budget for each of the core-services
586	categories. The corporation shall compare each clerk's prior-
587	year expenditures and unit costs for core services with a peer
588	group of clerks' offices having a population of a similar size
589	and a similar number of case filings. If the corporation finds
590	that the expenditures, unit costs, or proposed budget of a clerk
591	is significantly higher than those of clerks in that clerk's
592	peer group, the corporation shall require the clerk to submit
593	documentation justifying the difference in each core-services
594	category. Justification for higher expenditures may include, but
595	is not limited to, collective bargaining agreements, county
596	civil service agreements, and the number and distribution of
597	courthouses served by the clerk. If the expenditures and unit
598	costs are not justified, the corporation shall recommend a
599	reduction in the funding for that core-services category in the
600	budget request to an amount similar to the peer group of clerks
601	or to an amount that the corporation determines is justified.
602	(7) The corporation shall complete its review and
603	adjustments to the clerks' budget requests and make its
604	recommendations to the Legislature and the Supreme Court by
605	<del>December 1 each year.</del>
606	(8) The Chief Financial Officer shall review the proposed
607	unit costs associated with each clerk of court's budget request
608	and make recommendations to the Legislature. The Chief Financial
609	Officer may conduct any audit of the corporation or a clerk of

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court as authorized by law. The Chief Justice of the Supreme 610 611 Court may request an audit of the corporation or any clerk of court by the Chief Financial Officer. 612 613 (9) The Legislature shall appropriate the total amount for 614 the budgets of the clerks in the General Appropriations Act. The 615 Legislature may reject or modify any or all of the unit costs 616 recommended by the corporation. If the Legislature does not 617 specify the unit costs in the General Appropriations Act or 618 other law, the unit costs recommended by the corporation shall be the official unit costs for that budget period. 619 62.0 (10) (a) Beginning in the 2010-2011 fiscal year, the 621 corporation shall release appropriations to each clerk 622 quarterly. If funds in the Clerks of Court Trust Fund are 623 insufficient to provide a release in a quarter in a single 624 release, the corporation may release partial amounts for that 625 quarter so long as the total of those partial amounts does not 626 exceed that quarter's release. If funds in the Clerks of Court 627 Trust Fund are insufficient for the first quarter release, the

628 corporation may make a request to the Covernor for a trust fund
629 loan pursuant to chapter 215. The amount of the first three
630 releases shall be based on one quarter of the estimated budget
631 for each clerk as identified in the General Appropriations Act.

(b) The corporation shall estimate the fourth quarter's
number of units to be performed by each clerk. The amount of the
fourth-quarter release shall be based on the approved unit cost
times the estimated number of units of the fourth quarter with
the following adjustment: the fourth-quarter release shall be
adjusted based on the first three quarter's actual number of
service units provided as reported to the corporation by each

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639	clerk. If the clerk has performed fewer service units in the
640	first three quarters of the year compared to three quarters of
641	the estimated number of service units in the General
642	Appropriations Act, the corporation shall decrease the fourth-
643	quarter release. The amount of the decrease shall equal the
644	amount of the difference between the estimated number of service
645	units for the first three quarters and the actual number of
646	service units provided in the first three quarters times the
647	approved unit cost.
648	(c) No adjustment for the fourth-quarter release shall be
649	made if the clerk has performed more units than the estimate for
650	the first three quarters.
651	(d) If the clerk performs fewer units in the fourth quarter
652	than estimated by the corporation, the corporation shall
653	decrease the first-quarter release for the clerk in the next
654	fiscal year by the amount of the difference between the
655	estimated number of service units for the fourth quarter and the
656	actual number of service units performed in that quarter times
657	the approved unit cost.
658	(e) The total of all releases to the clerks of court may
659	not exceed the amount appropriated in the General Appropriations
660	Act. If, during the year, the corporation determines that the
661	projected releases of appropriations for service units will
662	exceed the estimate used in the General Appropriations Act and
663	result in statewide expenditures greater than the amount
664	appropriated by law, the corporation shall reduce all service
665	unit costs of all clerks by the amount necessary to ensure that
666	service units are funded within the total amount appropriated to
667	the clerks of court. If such action is necessary, the

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668	corporation shall notify the Legislative Budget Commission. If
669	the Legislative Budget Commission objects to the adjustments,
670	the Legislative Budget Commission shall adjust all service unit
671	costs by the amount necessary to ensure that projected units of
672	service are funded within the total amount appropriated to the
673	clerks of court at its next scheduled meeting.
674	(11) The corporation may submit proposed legislation to the
675	Governor, the President of the Senate, and the Speaker of the
676	House of Representatives relating to the preparation of budget
677	requests of the clerks of court.
678	Section 8. Section 28.37, Florida Statutes, is amended to
679	read:
680	28.37 Fines, fees, service charges, and costs remitted to
681	the state
682	(1) Pursuant to s. 14(b), Art. V of the State Constitution,
683	selected salaries, costs, and expenses of the state courts
684	system and court-related functions shall be funded from a
685	portion of the revenues derived from statutory fines, fees,
686	service charges, and costs collected by the clerks of the court.
687	(2) Beginning November 1, 2013, that portion of all fines,
688	fees, service charges, and costs collected by the clerks of the
689	court for the previous month which is in excess of one-twelfth
690	of the clerks' total budget for the performance of court-related
691	functions shall be remitted to the Department of Revenue for
692	deposit into the Clerks of the Court Trust Fund. Such
693	collections do not include funding received for the operation of
694	the Title IV-D child support collections and disbursement
695	program. The clerk of the court shall remit the revenues
696	collected during the previous month due to the state on or

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697 698

(3) No later than January 25, 2015, and each January 25 699 thereafter for the previous county fiscal year, the clerks of 700 court, in consultation with the Florida Clerks of Court 701 Operations Corporation, shall remit to the Department of Revenue 702 for deposit in the General Revenue Fund the cumulative excess of 703 all fines, fees, service charges, and costs retained by the 704 clerks of the court, plus any funds received by the clerks of 705 the court from the Clerks of the Court Trust Fund under s. 28.36(3), which exceed the amount needed to meet their 706 authorized budget amounts established under s. 28.35. The

before the 10th day of each month.

707 708 Department of Revenue shall transfer from the Clerks of Court 709 Trust Fund to the General Revenue Fund the cumulative excess of 710 all fines, fees, service charges, and costs submitted by the 711 clerks of court pursuant to subsection (2). However, if the 712 official estimate for funds accruing to the clerks of court made 713 by the Revenue Estimating Conference for the current fiscal year 714 or the next fiscal year is less than the cumulative amount of 715 authorized budgets for the clerks of court for the current 716 fiscal year, the Department of Revenue shall retain in the 717 Clerks of the Court Trust Fund the estimated amount needed to 718 fully fund the clerks of court for the current and next fiscal 719 year based upon the current budget established under s. 28.35. 720 (4) The Department of Revenue shall collect any funds that 721 the Florida Clerks of Court Operations Corporation determines 722 upon investigation were due but not remitted to the Department

723 of Revenue. The corporation shall notify the clerk of the court

724 and the Department of Revenue of the amount due to the

725 Department of Revenue. The clerk of the court shall remit the

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726 amount due no later than the 10th day of the month following the 727 month in which notice is provided by the corporation to the 728 clerk of the court. 729 (5) (2) Ten Except as otherwise provided in ss. 28.241 and 730 34.041, all court-related fines, fees, service charges, and 731 costs are considered state funds and shall be remitted by the 732 clerk to the Department of Revenue for deposit into the Clerks 733 of the Court Trust Fund within the Justice Administrative Commission. However, 10 percent of all court-related fines 734 735 collected by the clerk, except for penalties or fines 736 distributed to counties or municipalities under s. 737 316.0083(1)(b)3. or s. 318.18(15)(a), shall be deposited into 738 the clerk's Public Records Modernization Trust Fund to be used 739 exclusively for additional clerk court-related operational needs 740 and program enhancements. 741 Section 9. Paragraph (b) of subsection (1) of section 742 34.041, Florida Statutes, is amended, and paragraph (a) of that

743 subsection is republished, to read:

744

34.041 Filing fees.-

745 (1) (a) Filing fees are due at the time a party files a 746 pleading to initiate a proceeding or files a pleading for 747 relief. Reopen fees are due at the time a party files a pleading 748 to reopen a proceeding if at least 90 days have elapsed since the filing of a final order or final judgment with the clerk. If 749 750 a fee is not paid upon the filing of the pleading as required 751 under this section, the clerk shall pursue collection of the fee 752 pursuant to s. 28.246. Upon the institution of any civil action, 753 suit, or proceeding in county court, the party shall pay the 754 following filing fee, not to exceed:

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755 1. For all claims less than \$100.....\$50. 2. For all claims of \$100 or more but not more than \$500\$75. 756 757 3. For all claims of more than \$500 but not more than 758 \$2,500.....\$170. 759 4. For all claims of more than \$2,500.....\$295. 760 5. In addition, for all proceedings of garnishment, 761 attachment, replevin, and distress.....\$85. 762 6. Notwithstanding subparagraphs 3. and 5., for all claims 763 of not more than \$1,000 filed simultaneously with an action for 764 replevin of property that is the subject of the claim.....\$125. 765 7. For removal of tenant action.....\$180. 766 767 The filing fee in subparagraph 6. is the total fee due under 768 this paragraph for that type of filing, and no other filing fee 769 under this paragraph may be assessed against such a filing. 770 (b) The first \$80 of the filing fee collected under 771 subparagraph (a)4. shall be remitted to the Department of 772 Revenue for deposit into the General Revenue Fund. The next \$15 773 of the filing fee collected under subparagraph (a) 4. $\tau$  and the 774 first \$10 of the filing fee collected under subparagraph (a)  $7.\tau$ 775 shall be deposited in the State Courts Revenue Trust Fund. By 776 the 10th day of each month, the clerk shall submit that portion 777 of the fees collected in the previous month which is in excess 778 of one-twelfth of the clerk's total budget for the performance 779 of court-related functions to the Department of Revenue for 780 deposit into the Clerks of the Court Trust Fund. An additional 781 filing fee of \$4 shall be paid to the clerk. The clerk shall 782 transfer \$3.50 to the Department of Revenue for deposit into the Court Education Trust Fund and shall transfer 50 cents to the 783

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784 Department of Revenue for deposit into the Administrative Clerks 785 of the Court Trust Fund within the Department of Financial 786 Services Justice Administrative Commission to fund clerk 787 education provided by the Florida Clerks of Court Operations 788 Corporation. Postal charges incurred by the clerk of the county 789 court in making service by mail on defendants or other parties 790 shall be paid by the party at whose instance service is made. 791 Except as provided in this section herein, filing fees and 792 service charges for performing duties of the clerk relating to 793 the county court shall be as provided in ss. 28.24 and 28.241. 794 Except as otherwise provided in this section herein, all filing 795 fees shall be retained as fee income of the office of the clerk 796 of the circuit court remitted to the Department of Revenue for 797 deposit into the Clerks of the Court Trust Fund within the 798 Justice Administrative Commission. Filing fees imposed by this 799 section may not be added to any penalty imposed by chapter 316 800 or chapter 318.

801 Section 10. Subsection (5) of section 43.16, Florida 802 Statutes, is amended to read:

803 43.16 Justice Administrative Commission; membership, powers
804 and duties.-

805 (5) The duties of the commission shall include, but not be 806 limited to, the following:

(a) The maintenance of a central state office for
administrative services and assistance when possible to and on
behalf of the state attorneys and public defenders of Florida,
the capital collateral regional counsel of Florida, the criminal
conflict and civil regional counsel, <u>and</u> the Guardian Ad Litem
Program, and the Florida Clerks of Court Operations Corporation.

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813 (b) Each state attorney, public defender, and criminal 814 conflict and civil regional counsel and, the Guardian Ad Litem 815 Program, and the Florida Clerks of Court Operations Corporation 816 shall continue to prepare necessary budgets, vouchers that 817 represent valid claims for reimbursement by the state for 818 authorized expenses, and other things incidental to the proper 819 administrative operation of the office, such as revenue 820 transmittals to the Chief Financial Officer and automated 821 systems plans, but will forward such items same to the 822 commission for recording and submission to the proper state officer. However, when requested by a state attorney, a public 823 824 defender, a criminal conflict and civil regional counsel, or the 825 Guardian Ad Litem Program, the commission will either assist in 826 the preparation of budget requests, voucher schedules, and other 827 forms and reports or accomplish the entire project involved. 828 Section 11. Paragraph (x) of subsection (2) of section 829 110.205, Florida Statutes, is amended to read: 830 110.205 Career service; exemptions.-831 (2) EXEMPT POSITIONS. - The exempt positions that are not 832 covered by this part include the following:

(x) All officers and employees of the Justice
Administrative Commission, Office of the State Attorney, Office
of the Public Defender, regional offices of capital collateral
counsel, offices of criminal conflict and civil regional
counsel, and Statewide Guardian Ad Litem Office, including the
circuit guardian ad litem programs and the Florida Clerks of
Court Operations Corporation.

840 Section 12. Section 142.01, Florida Statutes, is amended to 841 read:

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20131512e1 842 142.01 Fine and forfeiture fund; disposition of revenue; 843 clerk of the circuit court.-844 (1) There shall be established by the clerk of the circuit 845 court in each county of this state a separate fund to be known 846 as the fine and forfeiture fund for use by the clerk of the 847 circuit court in performing court-related functions. The fund 848 shall consist of the following: 849 (a) Fines and penalties pursuant to ss. 28.2402(2), 850 34.045(2), 316.193, 327.35, 327.72, 379.2203(1), and 775.083(1). 851 (b) That portion of civil penalties directed to this fund pursuant to s. 318.21. 852 853 (c) Court costs pursuant to ss. 28.2402(1)(b), 854 34.045(1)(b), 318.14(10)(b), 318.18(11)(a), 327.73(9)(a) and 855 (11) (a), and 938.05(3). (d) Proceeds from forfeited bail bonds, unclaimed bonds, 856 857 unclaimed moneys, or recognizances pursuant to ss. 321.05(4)(a), 858 379.2203(1), and 903.26(3)(a). 859 (e) Fines and forfeitures pursuant to s. 34.191. 860 (f) Filing fees received pursuant to ss. 28.241 and 34.041, 861 unless the disposition of such fees is otherwise required by 862 law. 863 (g) (f) All other revenues received by the clerk as revenue 864 authorized by law to be retained by the clerk. 865 (2) All revenues received by the clerk in the fine and 866 forfeiture fund from court-related fees, fines, costs, and 867 service charges are considered state funds and shall be remitted 868 monthly to the Department of Revenue for deposit into the Clerks 869 of the Court Trust Fund within the Justice Administrative 870 Commission.

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871 (2) (3) Notwithstanding the provisions of this section, all 872 fines and forfeitures arising from operation of the provisions 873 of s. 318.1215 shall be disbursed in accordance with that 874 section. 875 Section 13. Section 213.131, Florida Statutes, is amended 876 to read: 877 213.131 Clerks of the Court Trust Fund within the 878 Department of Revenue Justice Administrative Commission.-The 879 Clerks of the Court Trust Fund is created within the Department 880 of Revenue Justice Administrative Commission. 881 Section 14. Subsection (2) of section 215.22, Florida 882 Statutes, is amended to read: 883 215.22 Certain income and certain trust funds exempt.-884 (2) Moneys and income of a revenue nature shared with political subdivisions or received from taxes or fees authorized 885 886 to be levied by any political subdivision, including moneys from 887 service charges, fees, costs, and fines deposited into the 888 Clerks of the Court Trust Fund within the Department of Revenue, 889 shall be exempt from the deduction required by s. 215.20(1). 890 Section 15. Paragraph (qq) of subsection (1) of section 891 216.011, Florida Statutes, is amended to read: 892 216.011 Definitions.-893 (1) For the purpose of fiscal affairs of the state, 894 appropriations acts, legislative budgets, and approved budgets, 895 each of the following terms has the meaning indicated: 896 (qq) "State agency" or "agency" means any official, 897 officer, commission, board, authority, council, committee, or 898 department of the executive branch of state government. For 899 purposes of this chapter and chapter 215, "state agency" or Page 31 of 33

900	Noronory" included but is not limited to state attempts
	"agency" includes, but is not limited to, state attorneys,
901	public defenders, criminal conflict and civil regional counsel,
902	capital collateral regional counsel, the Florida Clerks of Court
903	Operations Corporation, the Justice Administrative Commission,
904	the Florida Housing Finance Corporation, and the Florida Public
905	Service Commission. Solely for the purposes of implementing s.
906	19(h), Art. III of the State Constitution, the terms "state
907	agency" or "agency" include the judicial branch.
908	Section 16. For the period of July 1, 2013, through
909	September 30, 2013, the clerks of the court are permitted to
910	spend \$110,845,078 of their total collected revenues and the
911	Florida Clerks of Court Operations Corporation is permitted to
912	spend \$405,412 of the revenues collected to fund the
913	corporation's contract with the Department of Financial Services
914	pursuant to s. 27.35(4), Florida Statutes. The Florida Clerks of
915	Court Operations Corporation shall determine budget amounts for
916	the individual clerks for that period. For the county fiscal
917	year beginning October 1, 2013, and ending September 30, 2014,
918	the clerks of the court are permitted to spend \$443,380,312 of
919	their total collected revenues and the Florida Clerks of Court
920	Operations Corporation is permitted to spend \$1,621,648 of the
921	revenues collected to fund the corporation's contract with the
922	Department of Financial Services pursuant to s. 27.35(4),
923	Florida Statutes. The Florida Clerks of Court Operations
924	Corporation shall determine budget amounts for the individual
925	clerks for that period.
926	Section 17. Notwithstanding the requirement in s. 28.245,
927	Florida Statutes, that all moneys collected by the clerks of
928	court be distributed pursuant to the law in effect at the time

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929	of collection, the modifications in the distribution of moneys
930	made in sections 3, 9, and 12 of this act shall be applied to
931	moneys collected during June 2013. This section shall take
932	effect upon becoming law.
933	Section 18. Except as otherwise expressly provided in this
934	act and except for this section, which shall take effect upon
935	this act becoming a law, this act shall take effect July 1,
936	2013.

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