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A bill to be entitled

2 An act relating to professional sports franchise 3 facilities; amending s. 125.0104, F.S.; authorizing 4 the use of certain local option tourist development 5 taxes to pay debt service on bonds and other specified 6 costs relating to financing the renovation of certain 7 professional sports franchise facilities; providing 8 for nonapplicability of a prohibition on the levy of 9 such tax in charter counties that impose a convention development tax; amending s. 212.20, F.S.; providing 10 11 for monthly distribution of a specified amount of 12 sales tax revenues to a facility certified by the 13 Department of Economic Opportunity as a professional 14 sports franchise renovation facility; conforming a 15 cross-reference; amending s. 288.1162, F.S.; 16 authorizing the department to screen and certify 17 applicants for funding as a professional sports 18 franchise renovation facility; defining the term 19 "professional sports franchise renovation facility"; 20 authorizing a previously certified new or retained professional sports facility to be eligible for an 21 22 additional certification and funding as a professional 23 sports franchise renovation facility; requiring the 24 department to determine that specified requirements 25 have been met before certifying an applicant as a professional sports franchise renovation facility; 26 27 limiting the expenditure of certain revenues by a 28 certified professional sports franchise renovation

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facility to specified purposes; amending ss. 218.64 and 288.11621, F.S.; conforming cross-references; providing an effective date.

33 Be It Enacted by the Legislature of the State of Florida:

35 Section 1. Paragraph (n) of subsection (3) and paragraph 36 (a) of subsection (5) of section 125.0104, Florida Statutes, are 37 amended to read:

38 125.0104 Tourist development tax; procedure for levying; 39 authorized uses; referendum; enforcement.-

40

(3) TAXABLE PRIVILEGES; EXEMPTIONS; LEVY; RATE.-

(n) In addition to any other tax that is imposed under this section, a county that has imposed the tax under paragraph (1) may impose an additional tax that is no greater than 1 percent on the exercise of the privilege described in paragraph (a) by a majority plus one vote of the membership of the board of county commissioners in order to:

47

1. Pay the debt service on bonds issued to finance:

a. The construction, reconstruction, or renovation of a
facility either publicly owned and operated, or publicly owned
and operated by the owner of a professional sports franchise or
other lessee with sufficient expertise or financial capability
to operate such facility, and to pay the planning and design
costs incurred prior to the issuance of such bonds for a new
professional sports franchise as defined in s. 288.1162.

55 b. The acquisition, construction, reconstruction, or56 renovation of a facility either publicly owned and operated, or

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57 publicly owned and operated by the owner of a professional 58 sports franchise or other lessee with sufficient expertise or 59 financial capability to operate such facility, and to pay the 60 planning and design costs incurred prior to the issuance of such 61 bonds for a retained spring training franchise.

62 2. Pay the debt service on bonds issued to finance the 63 renovation of a professional sports franchise facility that is 64 publicly owned, or located on land that is publicly owned, and 65 that is publicly operated or operated by the owner of a 66 professional sports franchise or other lessee with sufficient 67 expertise or financial capability to operate such facility, and 68 to pay the planning and design costs incurred before the 69 issuance of such bonds for the renovated professional sports 70 facility. The cost to renovate the facility must be greater than 71 \$250 million, including permitting, architectural, and 72 engineering fees, of which more than 50 percent of the total 73 construction cost, exclusive of in-kind contributions, must be 74 paid for by the ownership group of the professional sports 75 franchise or other private sources. For facilities funded 76 pursuant to this subparagraph, tax revenues available to pay 77 debt service on bonds may be used to pay for operation and 78 maintenance costs of the facility.

79 <u>3.2.</u> Promote and advertise tourism in the State of Florida 80 and nationally and internationally; however, if tax revenues are 81 expended for an activity, service, venue, or event, the 82 activity, service, venue, or event shall have as one of its main 83 purposes the attraction of tourists as evidenced by the 84 promotion of the activity, service, venue, or event to tourists.

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86 A county that imposes the tax authorized in this paragraph may 87 not expend any ad valorem tax revenues for the acquisition, 88 construction, reconstruction, or renovation of a facility for 89 which tax revenues are used pursuant to subparagraph 1. The 90 provision of paragraph (b) which prohibits any county authorized 91 to levy a convention development tax pursuant to s. 212.0305 92 from levying more than the 2-percent tax authorized by this 93 section shall not apply to the additional tax authorized by this paragraph in counties which levy convention development taxes 94 95 pursuant to s. 212.0305(4)(a) or (b) $\frac{212.0305(4)(a)}{a}$. Subsection 96 (4) does not apply to the adoption of the additional tax 97 authorized in this paragraph. The effective date of the levy and 98 imposition of the tax authorized under this paragraph is the 99 first day of the second month following approval of the ordinance by the board of county commissioners or the first day 100 of any subsequent month specified in the ordinance. A certified 101 102 copy of such ordinance shall be furnished by the county to the Department of Revenue within 10 days after approval of the 103 104 ordinance.

105

(5) AUTHORIZED USES OF REVENUE.-

(a) All tax revenues received pursuant to this section by
a county imposing the tourist development tax shall be used by
that county for the following purposes only:

To acquire, construct, extend, enlarge, remodel,
 repair, improve, maintain, operate, or promote one or more
 publicly owned and operated convention centers, sports stadiums,
 sports arenas, coliseums, auditoriums, aquariums, or museums

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113 that are publicly owned and operated or owned and operated by 114 not-for-profit organizations and open to the public, within the 115 boundaries of the county or subcounty special taxing district in 116 which the tax is levied. Tax revenues received pursuant to this 117 section may also be used for promotion of zoological parks that 118 are publicly owned and operated or owned and operated by not-119 for-profit organizations and open to the public. However, these 120 purposes may be implemented through service contracts and leases 121 with lessees with sufficient expertise or financial capability 122 to operate such facilities;

123 2. To promote and advertise tourism in the State of 124 Florida and nationally and internationally; however, if tax 125 revenues are expended for an activity, service, venue, or event, 126 the activity, service, venue, or event shall have as one of its 127 main purposes the attraction of tourists as evidenced by the 128 promotion of the activity, service, venue, or event to tourists;

3. To fund convention bureaus, tourist bureaus, tourist information centers, and news bureaus as county agencies or by contract with the chambers of commerce or similar associations in the county, which may include any indirect administrative costs for services performed by the county on behalf of the promotion agency; or

4. To finance beach park facilities or beach improvement, maintenance, renourishment, restoration, and erosion control, including shoreline protection, enhancement, cleanup, or restoration of inland lakes and rivers to which there is public access as those uses relate to the physical preservation of the beach, shoreline, or inland lake or river. However, any funds

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141 identified by a county as the local matching source for beach 142 renourishment, restoration, or erosion control projects included 143 in the long-range budget plan of the state's Beach Management 144 Plan, pursuant to s. 161.091, or funds contractually obligated 145 by a county in the financial plan for a federally authorized 146 shore protection project may not be used or loaned for any other purpose. In counties of less than 100,000 population, no more 147 148 than 10 percent of the revenues from the tourist development tax 149 may be used for beach park facilities; or

150 <u>5. For other uses specifically allowed under subparagraph</u>
151 (3) (n) 2.

152 Section 2. Paragraph (d) of subsection (6) of section153 212.20, Florida Statutes, is amended to read:

154 212.20 Funds collected, disposition; additional powers of 155 department; operational expense; refund of taxes adjudicated 156 unconstitutionally collected.-

157 (6) Distribution of all proceeds under this chapter and s.158 202.18(1)(b) and (2)(b) shall be as follows:

(d) The proceeds of all other taxes and fees imposed
pursuant to this chapter or remitted pursuant to s. 202.18(1)(b)
and (2)(b) shall be distributed as follows:

162 1. In any fiscal year, the greater of \$500 million, minus 163 an amount equal to 4.6 percent of the proceeds of the taxes 164 collected pursuant to chapter 201, or 5.2 percent of all other 165 taxes and fees imposed pursuant to this chapter or remitted 166 pursuant to s. 202.18(1)(b) and (2)(b) shall be deposited in 167 monthly installments into the General Revenue Fund.

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2. After the distribution under subparagraph 1., 8.814

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169 percent of the amount remitted by a sales tax dealer located 170 within a participating county pursuant to s. 218.61 shall be 171 transferred into the Local Government Half-cent Sales Tax 172 Clearing Trust Fund. Beginning July 1, 2003, the amount to be 173 transferred shall be reduced by 0.1 percent, and the department 174 shall distribute this amount to the Public Employees Relations 175 Commission Trust Fund less \$5,000 each month, which shall be 176 added to the amount calculated in subparagraph 3. and 177 distributed accordingly.

After the distribution under subparagraphs 1. and 2.,
0.095 percent shall be transferred to the Local Government Halfcent Sales Tax Clearing Trust Fund and distributed pursuant to
s. 218.65.

4. After the distributions under subparagraphs 1., 2., and
3., 2.0440 percent of the available proceeds shall be
transferred monthly to the Revenue Sharing Trust Fund for
Counties pursuant to s. 218.215.

5. After the distributions under subparagraphs 1., 2., and 186 3., 1.3409 percent of the available proceeds shall be 187 188 transferred monthly to the Revenue Sharing Trust Fund for 189 Municipalities pursuant to s. 218.215. If the total revenue to 190 be distributed pursuant to this subparagraph is at least as 191 great as the amount due from the Revenue Sharing Trust Fund for 192 Municipalities and the former Municipal Financial Assistance Trust Fund in state fiscal year 1999-2000, no municipality shall 193 194 receive less than the amount due from the Revenue Sharing Trust 195 Fund for Municipalities and the former Municipal Financial 196 Assistance Trust Fund in state fiscal year 1999-2000. If the

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197 total proceeds to be distributed are less than the amount 198 received in combination from the Revenue Sharing Trust Fund for 199 Municipalities and the former Municipal Financial Assistance 200 Trust Fund in state fiscal year 1999-2000, each municipality 201 shall receive an amount proportionate to the amount it was due 202 in state fiscal year 1999-2000.

203

6. Of the remaining proceeds:

204 a. In each fiscal year, the sum of \$29,915,500 shall be 205 divided into as many equal parts as there are counties in the 206 state, and one part shall be distributed to each county. The 207 distribution among the several counties must begin each fiscal 208 year on or before January 5th and continue monthly for a total 209 of 4 months. If a local or special law required that any moneys 210 accruing to a county in fiscal year 1999-2000 under the then-211 existing provisions of s. 550.135 be paid directly to the 212 district school board, special district, or a municipal 213 government, such payment must continue until the local or special law is amended or repealed. The state covenants with 214 holders of bonds or other instruments of indebtedness issued by 215 216 local governments, special districts, or district school boards 217 before July 1, 2000, that it is not the intent of this 218 subparagraph to adversely affect the rights of those holders or 219 relieve local governments, special districts, or district school 220 boards of the duty to meet their obligations as a result of 221 previous pledges or assignments or trusts entered into which 222 obligated funds received from the distribution to county 223 governments under then-existing s. 550.135. This distribution 224 specifically is in lieu of funds distributed under s. 550.135

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225 before July 1, 2000.

226 The department shall, pursuant to s. 288.1162, b. 227 distribute \$166,667 monthly pursuant to s. 288.1162 to each 228 applicant certified as a facility for a new or retained 229 professional sports franchise and distribute \$250,000 monthly to 230 an applicant certified as a professional sports franchise 231 renovation facility pursuant to s. 288.1162. Up to \$41,667 shall 232 be distributed monthly by the department to each certified 233 applicant as defined in s. 288.11621 for a facility for a spring 234 training franchise. However, not more than \$416,670 may be 235 distributed monthly in the aggregate to all certified applicants 236 for facilities for spring training franchises. Distributions 237 begin 60 days after such certification and continue for not more 238 than 30 years, except as otherwise provided in s. 288.11621. A 239 certified applicant identified in this sub-subparagraph may not 240 receive more in distributions than expended by the applicant for 241 the public purposes provided for in s. 288.1162(6) 288.1162(5) or s. 288.11621(3). 242

c. Beginning 30 days after notice by the Department of Economic Opportunity to the Department of Revenue that an applicant has been certified as the professional golf hall of fame pursuant to s. 288.1168 and is open to the public, \$166,667 shall be distributed monthly, for up to 300 months, to the applicant.

d. Beginning 30 days after notice by the Department of
Economic Opportunity to the Department of Revenue that the
applicant has been certified as the International Game Fish
Association World Center facility pursuant to s. 288.1169, and

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the facility is open to the public, \$83,333 shall be distributed monthly, for up to 168 months, to the applicant. This distribution is subject to reduction pursuant to s. 288.1169. A lump sum payment of \$999,996 shall be made, after certification and before July 1, 2000.

258 7. All other proceeds must remain in the General Revenue259 Fund.

260 Section 3. Section 288.1162, Florida Statutes, is amended 261 to read:

262

288.1162 Professional sports franchises; duties.-

(1) The department shall serve as the state agency for screening applicants for state funding under s. 212.20 and for certifying an applicant as a facility for a new or retained professional sports franchise <u>or a professional sports franchise</u> renovation facility.

(2) The department shall develop rules for the receipt andprocessing of applications for funding under s. 212.20.

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(3) As used in this section, the term:

(a) "New professional sports franchise" means a
professional sports franchise that was not based in this state
before April 1, 1987.

(b) "Retained professional sports franchise" means a professional sports franchise that has had a league-authorized location in this state on or before December 31, 1976, and has continuously remained at that location, and has never been located at a facility that has been previously certified under any provision of this section.

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(c) "Professional sports franchise renovation facility"

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281 <u>means a sports facility that has continuously been a league-</u> 282 <u>authorized location for a professional sports franchise for at</u> 283 <u>least 20 years and otherwise meets the requirements for</u> 284 certification of the facility pursuant to this section.

(4) Before certifying an applicant as a facility for a new
or retained professional sports franchise, the department must
determine that:

(a) A "unit of local government" as defined in s. 218.369
is responsible for the construction, management, or operation of
the professional sports franchise facility or holds title to the
property on which the professional sports franchise facility is
located.

(b) The applicant has a verified copy of a signed agreement with a new professional sports franchise for the use of the facility for a term of at least 10 years, or in the case of a retained professional sports franchise, an agreement for use of the facility for a term of at least 20 years.

The applicant has a verified copy of the approval from 298 (C) 299 the governing authority of the league in which the new 300 professional sports franchise exists authorizing the location of 301 the professional sports franchise in this state after April 1, 302 1987, or in the case of a retained professional sports 303 franchise, verified evidence that it has had a league-authorized 304 location in this state on or before December 31, 1976. As used in this section, the term "league" means the National League or 305 306 the American League of Major League Baseball, the National 307 Basketball Association, the National Football League, or the 308 National Hockey League.

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309 The applicant has projections, verified by the (d) 310 department, which demonstrate that the new or retained 311 professional sports franchise will attract a paid attendance of 312 more than 300,000 annually.

313 The applicant has an independent analysis or study, (e) 314 verified by the department, which demonstrates that the amount 315 of the revenues generated by the taxes imposed under chapter 212 316 with respect to the use and operation of the professional sports 317 franchise facility will equal or exceed \$2 million annually.

318 The municipality in which the facility for a new or (f) 319 retained professional sports franchise is located, or the county 320 if the facility for a new or retained professional sports 321 franchise is located in an unincorporated area, has certified by 322 resolution after a public hearing that the application serves a 323 public purpose.

324 The applicant has demonstrated that it has provided, (q) 325 is capable of providing, or has financial or other commitments 326 to provide more than one-half of the costs incurred or related to the improvement and development of the facility. 327

328 (h) An applicant previously certified as a new or retained 329 professional sports facility under any provision of this section 330 who has received funding under such certification is not 331 eligible for an additional certification except as a 332 professional sports franchise renovation facility. 333 Before certifying an applicant as a professional (5) sports franchise renovation facility, the department must 334 335 determine that the following requirements are met: (a) A county, municipality, or other public entity is

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337	responsible for the construction, management, or operation of
338	the professional sports franchise renovation facility or holds
339	title to the property on which the professional sports franchise
340	facility is located.
341	(b) The applicant has a verified copy of a signed
342	agreement with a professional sports franchise for use of the
343	facility for a term of at least 20 years.
344	(c) The applicant has an independent analysis or study,
345	verified by the department, which demonstrates that the amount
346	of the revenues generated by the taxes imposed under chapter 212
347	with respect to the use and operation of the renovated
348	professional sports franchise facility will equal or exceed \$3
349	million annually.
350	(d) The county or municipality in which the professional
351	sports franchise renovation facility is located has certified by
352	resolution after a public hearing that the application serves a
353	public purpose.
354	(e) The applicant has demonstrated that the cost to
355	renovate the facility will be greater than \$250 million,
356	including permitting, architectural, and engineering fees, of
357	which more than 50 percent of the total construction cost,
358	exclusive of in-kind contributions, will be paid for by the
359	ownership group of the professional sports franchise or other
360	private sources.
361	<u>(6)</u> An applicant certified as a facility for a new or
362	retained professional sports franchise may use funds provided
363	under s. 212.20 only for the public purpose of paying for the
364	acquisition, construction, reconstruction, or renovation of a

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365 facility for a new or retained professional sports franchise to 366 pay or pledge for the payment of debt service on, or to fund debt service reserve funds, arbitrage rebate obligations, or 367 368 other amounts payable with respect to, bonds issued for the 369 acquisition, construction, reconstruction, or renovation of such 370 facility or for the reimbursement of such costs or the 371 refinancing of bonds issued for such purposes. An applicant certified as a professional sports franchise renovation facility 372 373 may use funds provided under s. 212.20 for the public purpose of 374 renovating the facility only to pay or pledge for the debt 375 service on, or to fund debt service reserve funds, arbitrage 376 rebate obligations, or other amounts payable with respect to, 377 bonds issued for the renovation of such facility or for the 378 reimbursement of such costs or the refinancing of bonds issued 379 for such purposes.

380 (7) (6) The department shall notify the Department of 381 Revenue of any facility certified as a facility qualified 382 pursuant to this section for a new or retained professional 383 sports franchise. The department shall certify no more than 384 eight facilities as facilities for a new professional sports 385 franchise or as facilities for a retained professional sports 386 franchise, including in the total any facilities certified by 387 the former Department of Commerce before July 1, 1996. The 388 department may make no more than one certification for any 389 facility, except that the department may make an additional 390 certification for one professional sports franchise renovation 391 facility. 392 (8) (7) The Auditor General may conduct audits as provided

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in s. 11.45 to verify that the distributions under this section are expended as required in this section. If the Auditor General determines that the distributions under this section are not expended as required by this section, the Auditor General shall notify the Department of Revenue, which may pursue recovery of the funds under the laws and rules governing the assessment of taxes.

400 (9) (8) For new or retained professional sport franchise 401 facilities, an applicant is not qualified for certification 402 under this section if the franchise formed the basis for a 403 previous certification, unless the previous certification was 404 withdrawn by the facility or invalidated by the department or 405 the former Department of Commerce before any funds were 406 distributed under s. 212.20. This subsection does not disqualify 407 an applicant if the previous certification occurred between May 23, 1993, and May 25, 1993; however, any funds to be distributed 408 409 under s. 212.20 for the second certification shall be offset by the amount distributed to the previous certified facility. 410 Distribution of funds for the second certification shall not be 411 412 made until all amounts payable for the first certification are 413 distributed.

414 Section 4. Paragraph (a) of subsection (3) of section 415 218.64, Florida Statutes, is amended to read:

416 218.64 Local government half-cent sales tax; uses; 417 limitations.-

(3) Subject to ordinances enacted by the majority of the
members of the county governing authority and by the majority of
the members of the governing authorities of municipalities

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421 representing at least 50 percent of the municipal population of 422 such county, counties may use up to \$2 million annually of the 423 local government half-cent sales tax allocated to that county 424 for funding for any of the following applicants:

425 A certified applicant as a facility for a new or (a) 426 retained professional sports franchise under s. 288.1162 or a 427 certified applicant as defined in s. 288.11621 for a facility 428 for a spring training franchise. It is the Legislature's intent 429 that the provisions of s. 288.1162, including, but not limited 430 to, the evaluation process by the Department of Economic 431 Opportunity except for the limitation on the number of certified 432 applicants or facilities as provided in that section and the 433 restrictions set forth in s. 288.1162(9) 288.1162(8), shall 434 apply to an applicant's facility to be funded by local 435 government as provided in this subsection.

436Section 5. Paragraph (c) of subsection (1) of section437288.11621, Florida Statutes, is amended to read:

438 439 288.11621 Spring training baseball franchises.-

(1) DEFINITIONS.-As used in this section, the term:

(c) "Certified applicant" means a facility for a spring training franchise that was certified before July 1, 2010, under s. <u>288.1162(6)</u> 288.1162(5), Florida Statutes 2009, or a unit of local government that is certified under this section.

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Section 6. This act shall take effect July 1, 2013.

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