CS for SB 1750

By the Committee on Appropriations; and Senator Negron

576-04673-13

20131750c1

1	A bill to be entitled
2	An act relating to the death penalty; providing a
3	short title; amending s. 27.40, F.S.; requiring the
4	court to appoint the capital collateral regional
5	counsel to represent persons convicted and sentenced
6	to death in clemency proceedings; amending s. 27.51,
7	F.S.; removing the court's authority to appoint a
8	public defender to represent a person convicted and
9	sentenced to death in clemency proceedings; amending
10	s. 27.511, F.S., removing the court's authority to
11	appoint the office of criminal conflict and civil
12	regional counsel to represent a person convicted and
13	sentenced to death in clemency proceedings; amending
14	s. 27.5303, F.S., removing the court's authority to
15	appoint a public defender to represent an indigent
16	person convicted and sentenced to death in clemency
17	proceedings; amending s. 27.5304, F.S.; requiring
18	funds used to compensate court-appointed attorneys who
19	represent a person convicted and sentenced to death in
20	clemency proceedings to be paid by the Justice
21	Administrative Commission rather than the Department
22	of Corrections; amending s. 27.7001, F.S.; removing
23	legislative intent language indicating that collateral
24	representation of persons convicted and sentenced to
25	death should not include representation during
26	clemency proceedings; repealing s. 27.701(2), F.S.,
27	relating to a pilot project using registry attorneys
28	to provide capital collateral counsel services in the
29	northern region of the Capital Collateral Regional

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30	Counsel; amending s. 27.702, F.S., authorizing the
31	capital collateral regional counsel to represent
32	persons convicted and sentenced to death in clemency
33	proceedings; removing language requiring the capital
34	collateral regional counsel to only file
35	postconviction actions authorized by statute; amending
36	s. 27.703, F.S.; prohibiting the capital collateral
37	regional counsel and replacement regional counsel from
38	accepting an appointment or taking and action that
39	creates an actual conflict of interest; describing
40	actual conflict of interest; amending s. 27.7045,
41	F.S.; prohibiting an attorney from representing a
42	person charged with a capital offense in specified
43	proceedings for five years if in two separate
44	instances a court, in a capital postconviction
45	proceeding, determined that the attorney provided
46	constitutionally deficient representation and relief
47	was granted; amending s. 27.7081, F.S.; providing
48	definitions; establishing procedures for public
49	records production in postconviction capital cases
50	proceedings; amending s. 27.710, F.S.; requiring
51	private registry attorneys appointed by the court to
52	represent persons in postconviction capital
53	proceedings to meet certain criteria; requiring
54	private registry attorneys appointed by the court to
55	represent persons in postconviction capital
56	proceedings to contract with the Justice
57	Administrative Commission rather than the Chief
58	Financial Officer; specifying that the Justice

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576-04673-13 20131750c1 59 Administrative Commission is the contract manager and 60 requiring the Justice Administrative Commission to 61 approve uniform contract forms and procedures; 62 amending s. 27.711, F.S.; replacing references to the "Chief Financial Officer" with "Justice Administrative 63 64 Commission" for purposes of paying private registry 65 attorneys appointed by the court to represent persons 66 in postconviction capital proceedings; permitting private registry attorneys appointed by the court to 67 68 represent persons in postconviction capital 69 proceedings to represent no more than ten, rather than 70 five, defendants in capital postconviction litigation 71 at any one time; amending s. 922.052, F.S.; requiring 72 the sheriff to send a copy of the conviction and 73 sentence to the Governor and the clerk of the Florida 74 Supreme Court; directing the clerk to inform the 75 Governor in writing certifying that a person convicted 76 and sentenced to death has completed the applicable proceedings or has allowed the time permitted for 77 78 filing a habeas corpus petition in federal court to 79 expire; requiring the Governor to issue a warrant of 80 execution within a specified period of time; amending 81 s. 924.055, F.S.; removing obsolete language requiring 82 capital postconviction motions to be filed in accordance with statute; requiring capital 83 84 postconviction motions to be filed in accordance with the Florida Rules of Criminal Procedure; amending s. 85 86 924.056, F.S.; requiring the Florida Supreme Court to 87 annually report certain information regarding capital

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88	postconviction cases to the Legislature; requiring
89	courts to report specified findings of ineffective
90	assistance of counsel to The Florida Bar; amending s.
91	924.057, F.S.; creating legislative intent regarding
92	postconviction proceedings in capital cases; creating
93	s. 940.031, F.S.; requiring the Governor and Cabinet,
94	sitting as the Board of Executive Clemency, to appoint
95	counsel to represent a person sentenced to death for
96	relief by executive clemency; providing for a
97	limitation on attorney fees and costs; requiring the
98	Board to maintain a list of counsel available for
99	appointment;; repealing sections 924.058, 924.059, and
100	924.395, F.S.; relating to postconviction capital case
101	proceedings; providing for severability; providing an
102	effective date.
103	
104	
105	Be It Enacted by the Legislature of the State of Florida:
106	
107	Section 1. This act may be cited as the "Timely Justice Act
108	of 2013."
109	Section 2. Subsection (1) of section 27.40, Florida
110	Statutes, is amended to read:
111	27.40 Court-appointed counsel; circuit registries; minimum
112	requirements; appointment by court
113	(1) Counsel shall be appointed to represent any individual
114	in a criminal or civil proceeding entitled to court-appointed
115	counsel under the Federal or State Constitution or as authorized
116	by general law. The court shall appoint a public defender to

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576-04673-13 20131750c1 117 represent indigent persons as authorized in s. 27.51. The office 118 of criminal conflict and civil regional counsel shall be 119 appointed to represent persons in those cases in which provision 120 is made for court-appointed counsel but the public defender is 121 unable to provide representation due to a conflict of interest 122 or is not authorized to provide representation. Capital 123 collateral regional counsel shall be appointed to represent 124 persons as provided in s. 27.702. Section 3. Paragraph (a) of subsection (5) of section 125 126 27.51, Florida Statutes, is amended to read: 27.51 Duties of public defender.-127 128 (5) (a) When direct appellate proceedings prosecuted by a 129 public defender on behalf of an accused and challenging a 130 judgment of conviction and sentence of death terminate in an 131 affirmance of such conviction and sentence, whether by the 132 Florida Supreme Court or by the United States Supreme Court or 133 by expiration of any deadline for filing such appeal in a state 134 or federal court, the public defender shall notify the accused 135 of his or her rights pursuant to Rule 3.850, Florida Rules of 136 Criminal Procedure, including any time limits pertinent thereto, 137 and shall advise such person that representation in any 138 collateral proceedings is the responsibility of the capital 139 collateral regional counsel. The public defender shall then 140 forward all original files on the matter to the capital collateral regional counsel, retaining such copies for his or 141 142 her files as may be desired. However, the trial court shall 143 retain the power to appoint the public defender or other 144 attorney not employed by the capital collateral regional counsel 145 to represent such person in proceedings for relief by executive

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146	clemency pursuant to ss. 27.40 and 27.5303.
147	Section 4. Subsection (9) of section 27.511, Florida
148	Statutes, is amended to read:
149	27.511 Offices of criminal conflict and civil regional
150	counsel; legislative intent; qualifications; appointment;
151	duties
152	(9) When direct appellate proceedings prosecuted by the
153	office of criminal conflict and civil regional counsel on behalf
154	of an accused and challenging a judgment of conviction and
155	sentence of death terminate in an affirmance of such conviction
156	and sentence, whether by the Supreme Court or by the United
157	States Supreme Court or by expiration of any deadline for filing
158	such appeal in a state or federal court, the office of criminal
159	conflict and civil regional counsel shall notify the accused of
160	his or her rights pursuant to Rule 3.850, Florida Rules of
161	Criminal Procedure, including any time limits pertinent thereto,
162	and shall advise such person that representation in any
163	collateral proceedings is the responsibility of the capital
164	collateral regional counsel. The office of criminal conflict and
165	civil regional counsel shall forward all original files on the
166	matter to the capital collateral regional counsel, retaining
167	such copies for his or her files as may be desired or required
168	by law. However, the trial court shall retain the power to
169	appoint the office of criminal conflict and civil regional
170	counsel or other attorney not employed by the capital collateral
171	regional counsel to represent such person in proceedings for
172	relief by executive clemency pursuant to ss. 27.40 and 27.5303.
173	Section 5. Subsection (4) of section 27.5303, Florida
174	Statutes, is amended to read:

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175	27.5303 Public defenders; criminal conflict and civil
176	regional counsel; conflict of interest
177	(4)(a) If a defendant is convicted and the death sentence
178	is imposed, the appointed attorney shall continue representation
179	through appeal to the Supreme Court. The attorney shall be
180	compensated as provided in s. 27.5304. If the attorney first
181	appointed is unable to handle the appeal, the court shall
182	appoint another attorney and that attorney shall be compensated
183	as provided in s. 27.5304.
184	(b) The public defender or an attorney appointed pursuant
185	to this section may be appointed by the court rendering the
186	judgment imposing the death penalty to represent an indigent
187	defendant who has applied for executive clemency as relief from
188	the execution of the judgment imposing the death penalty.
189	<u>(b)</u> When the appointed attorney in a capital case has
190	completed the duties imposed by this section, the attorney shall
191	file a written report in the trial court stating the duties
192	performed by the attorney and apply for discharge.
193	Section 6. Paragraph (b) of subsection (5) of section
194	27.5304, Florida Statutes, is amended to read:
195	27.5304 Private court-appointed counsel; compensation;
196	notice
197	(5) The compensation for representation in a criminal
198	proceeding shall not exceed the following:
199	(b) If a death sentence is imposed and affirmed on appeal
200	to the Supreme Court, the appointed attorney shall be allowed
201	compensation, not to exceed \$1,000, for attorney fees and costs
202	incurred in representing the defendant as to an application for
203	executive clemency, with compensation to be paid out of general

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204	revenue from funds budgeted to the Justice Administrative
205	Commission Department of Corrections.
206	Section 7. Section 27.7001, Florida Statutes, is amended to
207	read:
208	27.7001 Legislative intent and findingsIt is the intent
209	of the Legislature to create part IV of this chapter, consisting
210	of ss. 27.7001-27.711, inclusive, to provide for the collateral
211	representation of any person convicted and sentenced to death in
212	this state, so that collateral legal proceedings to challenge
213	any Florida capital conviction and sentence may be commenced in
214	a timely manner and so as to assure the people of this state
215	that the judgments of its courts may be regarded with the
216	finality to which they are entitled in the interests of justice.
217	It is the further intent of the Legislature that collateral
218	representation shall not include representation during retrials,
219	resentencings, proceedings commenced under chapter 940, or civil
220	litigation.
221	Section 8 Section 27 701 Florida Statutes is amended to

221 Section 8. Section 27.701, Florida Statutes, is amended to 222 read:

223

27.701 Capital collateral regional counsel.-

224 (1) There are created three regional offices of capital 225 collateral counsel, which shall be located in a northern, 226 middle, and southern region of the state. The northern region 227 shall consist of the First, Second, Third, Fourth, Eighth, and 228 Fourteenth Judicial Circuits; the middle region shall consist of 229 the Fifth, Sixth, Seventh, Ninth, Tenth, Twelfth, Thirteenth, 230 and Eighteenth Judicial Circuits; and the southern region shall 231 consist of the Eleventh, Fifteenth, Sixteenth, Seventeenth, 232 Nineteenth, and Twentieth Judicial Circuits. Each regional

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576-04673-13 20131750c1 233 office shall be administered by a regional counsel. A regional 234 counsel must be, and must have been for the preceding 5 years, a 235 member in good standing of The Florida Bar or a similar 236 organization in another state. Each capital collateral regional 237 counsel shall be appointed by the Governor, and is subject to confirmation by the Senate. The Supreme Court Judicial 238 239 Nominating Commission shall recommend to the Governor three 240 qualified candidates for each appointment as regional counsel. The Governor shall appoint a regional counsel for each region 241 from among the recommendations, or, if it is in the best 242 243 interest of the fair administration of justice in capital cases, 244 the Governor may reject the nominations and request submission 245 of three new nominees by the Supreme Court Judicial Nominating 246 Commission. Each capital collateral regional counsel shall be 247 appointed to a term of 3 years. Vacancies in the office of 248 capital collateral regional counsel shall be filled in the same 249 manner as appointments. A person appointed as a regional counsel 250 may not run for or accept appointment to any state office for 2 251 years following vacation of office.

252 (2) Notwithstanding the provisions of subsection (1), the 253 responsibilities of the regional office of capital collateral 254 counsel for the northern region of the state shall be met 255 through a pilot program using only attorneys from the registry 256 of attorneys maintained pursuant to s. 27.710. Each attorney participating in the pilot must be qualified to provide 257 258 representation in federal court. The Auditor General shall 259 schedule a performance review of the pilot program to determine 260 the effectiveness and efficiency of using attorneys from the 261 registry compared to the capital collateral regional counsel.

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576-04673-13 20131750c1 The review, at a minimum, shall include comparisons of the 2.62 263 timeliness and costs of the pilot and the counsel and shall be 264 submitted to the President of the Senate and the Speaker of the 265 House of Representatives by January 30, 2007. The Legislature 266 may determine whether to convert the pilot program to a 267 permanent program after receipt of the Auditor General's review. 268 Section 9. Subsections (1) and (2) and paragraph (b) of subsection (4) of section 27.702, Florida Statutes, are amended 269 270 to read: 271 27.702 Duties of the capital collateral regional counsel; 272 reports.-273 (1) The capital collateral regional counsel shall represent 274 each person convicted and sentenced to death in this state for 275 the sole purpose of instituting and prosecuting collateral 276 actions challenging the legality of the judgment and sentence 277 imposed against such person in the state courts, federal courts 278 in this state, the United States Court of Appeals for the 279 Eleventh Circuit, and the United States Supreme Court; and in 280 proceedings commenced under chapter 940. The capital collateral 281 regional counsel and the attorneys appointed pursuant to s. 282 27.710 shall file only those postconviction or collateral 283 actions authorized by statute. The three capital collateral 284 regional counsel's offices shall function independently and be 285 separate budget entities, and the regional counsel shall be the 286 office heads for all purposes. The Justice Administrative 287 Commission shall provide administrative support and service to 288 the three offices to the extent requested by the regional 289 counsel. The three regional offices shall not be subject to 290 control, supervision, or direction by the Justice Administrative

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576-04673-13 20131750c1 291 Commission in any manner, including, but not limited to, 292 personnel, purchasing, transactions involving real or personal 293 property, and budgetary matters. 294 (2) The capital collateral regional counsel shall represent 295 persons convicted and sentenced to death within the region in 296 collateral postconviction proceedings and proceedings under 297 chapter 940, unless a court appoints or permits other counsel to 298 appear as counsel of record. 299 (4) 300 (b) Each capital collateral regional counsel and each 301 attorney participating in the pilot program in the northern 302 region pursuant to s. 27.701(2) shall provide a quarterly report 303 to the President of the Senate and the Speaker of the House of 304 Representatives which details the number of hours worked by 305 investigators and legal counsel per case and the amounts per 306 case expended during the preceding quarter in investigating and 307 litigating capital collateral cases. 308 Section 10. Section 27.703, Florida Statutes, is amended to 309 read:

27.703 Conflict of interest and substitute counsel.-

311 (1) The capital collateral regional counsel shall not 312 accept an appointment or take any other action that will create an actual conflict of interest. If, at any time during the 313 314 representation of a person, the capital collateral regional 315 counsel alleges determines that the continued representation of 316 that person creates an actual conflict of interest, the 317 sentencing court shall, upon determining that an actual conflict 318 exists upon application by the regional counsel, designate 319 another regional counsel. If the replacement regional counsel

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320	alleges that an actual conflict of interest exists, the
321	sentencing court shall, upon determining that an actual conflict
322	exists and, only if a conflict exists with the other two
323	counsel , appoint one or more members of The Florida Bar <u>who</u>
324	meets the requirements of s. 27.710 and who is not disqualified
325	pursuant to s. 27.7045 to represent the person one or more of
326	such persons. An actual conflict of interest exists when an
327	attorney actively represents conflicting interests. A possible,
328	speculative, or merely hypothetical conflict is insufficient to
329	support an allegation that a conflict of interest exists.
330	(2) Appointed counsel shall be paid from funds appropriated
331	to the Chief Financial Officer. The hourly rate may not exceed
332	\$100. However, all appointments of private counsel under this
333	section shall be in accordance with ss. 27.710 and 27.711.
334	(3) <u>Capital collateral regional Prior to employment</u> ,
335	counsel appointed pursuant to this section must have
336	participated in at least five felony jury trials, five felony
337	appeals, or five capital postconviction evidentiary hearings, or
338	any combination of at least five of such proceedings, and must
339	not be disqualified pursuant to s. 27.7045.
340	Section 11. Section 27.7045, Florida Statutes, is created
341	to read:
342	27.7045 Capital case proceedings; constitutionally
343	deficient representation Notwithstanding any other provision
344	of law, an attorney employed by the state of Florida or
345	appointed pursuant to s. 27.711 may not represent a person
346	charged with a capital offense at trial or on direct appeal, or
347	a person sentenced to death in a postconviction proceeding if,
348	in two separate instances, a court, in a capital postconviction

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349	proceeding, determined that such attorney provided
350	constitutionally deficient representation and relief was granted
351	as a result. This prohibition on representation shall be for a
352	period of five years, which commences at the time relief is
353	granted after the highest court having jurisdiction to review
354	the deficient representation determination has issued its final
355	order affirming the second such determination.
356	Section 12. Section 27.7081, Florida Statutes, is amended
357	to read:
358	(Substantial rewording of section. See
359	s. 27.7081, F.S., for present text.)
360	27.7081 Capital postconviction public records production
361	(1) DEFINITIONSAs used in this section, the term:
362	(a) "Agency" has the same meaning as provided in s.
363	<u>119.011.</u>
364	(b) "Collateral counsel" means a capital collateral
365	regional counsel from one of the three regions in Florida, a
366	private attorney who has been appointed to represent a capital
367	defendant for postconviction litigation, or a private attorney
368	who has been hired by the capital defendant or who has agreed to
369	work pro bono for a capital defendant for postconviction
370	litigation.
371	(c) "Public records" has the same meaning as provided in s.
372	<u>119.011.</u>
373	(d) "Trial court" means:
374	1. The judge who entered the judgment and imposed the
375	sentence of death; or
376	2. If a motion for postconviction relief in a capital case
377	has been filed and a different judge has already been assigned

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378	to that motion, the judge who is assigned to rule on that
379	motion.
380	(2) APPLICABILITY AND SCOPEThis section only applies to
381	the production of public records for capital postconviction
382	defendants and does not change or alter the time periods
383	specified in Rule 3.851, Florida Rules of Criminal Procedure.
384	Furthermore, this section does not affect, expand, or limit the
385	production of public records for any purpose other than use in a
386	proceeding held pursuant to Rule 3.850 or Rule 3.851, Florida
387	Rules of Criminal Procedure. This section shall not be a basis
388	for renewing public records requests that have been initiated
389	previously or for relitigating issues pertaining to production
390	of public records upon which a court has ruled before July 1,
391	2013. Public records requests made in postconviction proceedings
392	in capital cases in which the conviction and sentence of death
393	have been affirmed on direct appeal before July 1, 2013, shall
394	be governed by the rules and laws in effect immediately before
395	July 1, 2013.
396	(3) RECORDS REPOSITORYThe Secretary of State shall
397	establish and maintain a records repository to archive capital
398	postconviction public records as provided for in this section.
399	(4) FILING AND SERVICE.
400	(a) The original of all notices, requests, or objections
401	filed under this section must be filed with the clerk of the
402	trial court. Copies must be served on the trial court, the
403	attorney general, the state attorney, collateral counsel, and
404	any affected person or agency, unless otherwise required by this
405	section.
406	(b) Service shall be made pursuant to Rule 3.030, Florida

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407	Rules of Criminal Procedure.
408	(c) In all instances requiring written notification or
409	request, the party who has the obligation of providing a
410	notification or request shall provide proof of receipt.
411	(d) Persons and agencies receiving postconviction public
412	records notifications or requests pursuant to this section are
413	not required to furnish records filed in a trial court before
414	the receipt of the notice.
415	(5) ACTION UPON ISSUANCE OF THE MANDATE ON DIRECT APPEAL
416	(a) Within 15 days after receiving written notification of
417	the Florida Supreme Court's mandate affirming the sentence of
418	death, the attorney general shall file with the trial court a
419	written notice of the mandate and serve a copy of the notice
420	upon the state attorney who prosecuted the case, the Department
421	of Corrections, and the defendant's trial counsel. The notice to
422	the state attorney shall direct the state attorney to submit
423	public records to the records repository within 90 days after
424	receipt of written notification and to notify each law
425	enforcement agency involved in the investigation of the capital
426	offense to submit public records to the records repository
427	within 90 days after receipt of written notification. The notice
428	to the Department of Corrections shall direct the department to
429	submit public records to the records repository within 90 days
430	after receipt of written notification.
431	(b) Within 90 days after receiving written notification of
432	issuance of the Florida Supreme Court's mandate affirming a
433	death sentence, the state attorney shall provide written
434	notification to the attorney general of the name and address of
435	an additional person or agency that has public records pertinent

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436	to the case.
437	(c) Within 90 days after receiving written notification of
438	issuance of the Florida Supreme Court's mandate affirming a
439	death sentence, the defendant's trial counsel shall provide
440	written notification to the attorney general of the name and
441	address of a person or agency with information pertinent to the
442	case which has not previously been provided to collateral
443	counsel.
444	(d) Within 15 days after receiving written notification of
445	any additional person or agency pursuant to paragraph (b) or
446	paragraph (c), the attorney general shall notify all persons or
447	agencies identified pursuant to paragraph (b) or paragraph (c)
448	that these persons or agencies are required by law to copy,
449	index, and deliver to the records repository all public records
450	pertaining to the case that are in their possession. The person
451	or agency shall bear the costs related to copying, indexing, and
452	delivering the records.
453	(6) ACTION UPON RECEIPT OF NOTICE OF MANDATE
454	(a) Within 15 days after receipt of a written notice of the
455	mandate from the attorney general, the state attorney shall
456	provide written notification to each law enforcement agency
457	involved in the specific case to submit public records to the
458	records repository within 90 days after receipt of written
459	notification. A copy of the notice shall be served upon the
460	defendant's trial counsel.
461	(b) Within 90 days after receipt of a written notice of the
462	mandate from the attorney general, the state attorney shall
463	copy, index, and deliver to the records repository all public
464	records that were produced in the state attorney's investigation

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576-04673-13 20131750c1 465 or prosecution of the case. The state attorney shall bear the 466 costs. The state attorney shall also provide written 467 notification to the attorney general of compliance with this 468 section, including certifying that, to the best of the state 469 attorney's knowledge or belief, all public records in the state 470 attorney's possession have been copied, indexed, and delivered 471 to the records repository as required by this section. 472 (c) Within 90 days after receipt of written notification of 473 the mandate from the attorney general, the Department of 474 Corrections shall, at its own expense, copy, index, and deliver 475 to the records repository all public records determined by the 476 department to be relevant to the subject matter of a proceeding under Rule 3.851, Florida Rules of Criminal Procedure, unless 477 478 such copying, indexing, and delivering would be unduly 479 burdensome. The secretary of the department shall provide 480 written notification to the attorney general of compliance with 481 this paragraph certifying that, to the best of the secretary of 482 the department's knowledge or belief, all such public records in 483 the possession of the secretary of the department have been 484 copied, indexed, and delivered to the records repository. 485 (d) Within 90 days after receipt of written notification of 486 the mandate from the state attorney, a law enforcement agency 487 shall, at its own expense, copy, index, and deliver to the 488 records repository all public records that were produced in the 489 investigation or prosecution of the case. The chief law 490 enforcement officer of each law enforcement agency shall provide 491 written notification to the attorney general of compliance with 492 this paragraph including certifying that, to the best of the 493 chief law enforcement officer's knowledge or belief, all such

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494	public records in possession of the agency or in possession of
495	an employee of the agency, have been copied, indexed, and
496	delivered to the records repository.
497	(e) Within 90 days after receipt of written notification of
498	the mandate from the attorney general, each additional person or
499	agency identified pursuant to paragraph (5)(b) or paragraph
500	(5)(c) shall copy, index, and deliver to the records repository
501	all public records which were produced during the prosecution of
502	the case. The person or agency shall bear the costs. The person
503	or agency shall provide written notification to the attorney
504	general of compliance with this subdivision and shall certify,
505	to the best of the person or agency's knowledge and belief, all
506	such public records in the possession of the person or agency
507	have been copied, indexed, and delivered to the records
508	repository.
509	(7) EXEMPT OR CONFIDENTIAL PUBLIC RECORDS
510	(a) Public records delivered to the records repository
511	pursuant to this section that are confidential or exempt from
512	the requirements of s. 119.07(1) or article I, section 24(a), of
513	the Constitution, must be separately contained, without being
514	redacted, and sealed. The outside of the container must clearly
515	identify that the public record is confidential or exempt and
516	that the seal may not be broken without an order of the trial
517	court. The outside of the container must identify the nature of
518	the public records and the legal basis for the exemption.
519	(b) Upon the entry of an appropriate court order, sealed
520	containers subject to an inspection by the trial court shall be
521	shipped to the clerk of court. The containers may be opened only
522	for inspection by the trial court. The moving party shall bear

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523	all costs associated with the transportation and inspection of
524	such records by the trial court.
525	(8) DEMAND FOR ADDITIONAL PUBLIC RECORDS
526	(a) Within 240 days after collateral counsel is appointed,
527	retained, or appears pro bono, such counsel shall send a written
528	demand for additional public records to each person or agency
529	submitting public records or identified as having information
530	pertinent to the case under subsection (5).
531	(b) Within 90 days after receipt of the written demand,
532	each person or agency notified under this subsection shall
533	deliver to the records repository additional public records in
534	the possession of the person or agency that pertain to the case
535	and shall certify to the best of the person or agency's
536	knowledge and belief that all additional public records have
537	been delivered to the records repository or, if no additional
538	public records are found, shall recertify that the public
539	records previously delivered are complete.
540	(c) Within 60 days after receipt of the written demand, a
541	person or agency may file with the trial court an objection to
542	the written demand described in paragraph (a). The trial court
543	may order a person or agency to produce additional public
544	records if the court determines that:
545	1. Collateral counsel has made a timely and diligent search
546	as provided in this section.
547	2. Collateral counsel's written demand identifies, with
548	specificity, those additional public records that are not at the
549	records repository.
550	3. The additional public records sought are relevant to the
551	subject matter of a postconviction proceeding under Rule 3.851,

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552	Florida Rules of Criminal Procedure, or appear reasonably
553	calculated to lead to the discovery of admissible evidence.
554	4. The additional public records request is not overly
555	broad or unduly burdensome.
556	(9) LIMITATION ON POSTPRODUCTION REQUEST FOR ADDITIONAL
557	RECORDS
558	(a) In order to obtain public records in addition to those
559	provided under subsections (6), (7), and (8), collateral counsel
560	must file an affidavit in the trial court which:
561	1. Attests that collateral counsel has made a timely and
562	diligent search of the records repository.
563	2. Identifies with specificity those public records not at
564	the records repository.
565	3. Establishes that the additional public records are
566	either relevant to the subject matter of the postconviction
567	proceeding or are reasonably calculated to lead to the discovery
568	of admissible evidence.
569	4. Must be served in accordance with subsection (4).
570	(b) The trial court may order a person or agency to produce
571	additional public records only upon finding that:
572	1. Collateral counsel has made a timely and diligent search
573	of the records repository.
574	2. Collateral counsel's affidavit identifies with
575	specificity those additional public records that are not at the
576	records repository.
577	3. The additional public records sought are either relevant
578	to the subject matter of a capital postconviction proceeding or
579	appear reasonably calculated to lead to the discovery of
580	admissible evidence.

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576-04673-13 20131750c1 581 4. The additional records request is not overly broad or 582 unduly burdensome. 583 (10) COPYING RECORDS. - The Secretary of State shall provide 584 the personnel, supplies, and any necessary equipment to copy 585 records held at the records repository. 586 (11) AUTHORITY OF THE COURT.-In proceedings under this 587 section the trial court may: 588 (a) Compel or deny disclosure of records. 589 (b) Conduct an inspection in camera. 590 (c) Extend the time periods in this section upon a showing 591 of good cause. 592 (d) Impose sanctions upon a party, person, or agency affected by this section, including initiating contempt 593 594 proceedings, taxing expenses, extending time periods, ordering 595 facts to be established, and granting other relief. 596 (e) Resolve a dispute arising under this section unless 597 jurisdiction is in an appellate court. 598 (12) SCOPE OF PRODUCTION AND RESOLUTION OF PRODUCTION 599 ISSUES.-600 (a) Unless otherwise limited, the scope of production under 601 any part of this section shall be that the public records sought 602 are not privileged or immune from production and are either 603 relevant to the subject matter of a postconviction proceeding 604 under Rule 3.851, Florida Rules of Criminal Procedure, or are 605 reasonably calculated to lead to the discovery of admissible 606 evidence. 607 (b) Counsel for a party objecting or moving to compel 608 production of public records pursuant to this section must file 609 a copy of the objection or motion directly with the trial court.

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610	(c) The trial court may order mediation for a controversy
611	as to public records production pursuant to this section in
612	accord with Rules 1.700, 1.710, 1.720, and 1.730, Florida Rules
613	of Civil Procedure, or the trial court may refer such
614	controversy to a magistrate in accord with Rule 1.490, Florida
615	Rules of Civil Procedure.
616	(13) DESTRUCTION OF RECORDSSixty days after a capital
617	sentence is carried out, after a defendant is released from
618	incarceration after the granting of a pardon or reversal of the
619	sentence, or after a defendant has been resentenced to a term of
620	years, the attorney general shall provide written notification
621	of this occurrence to the Secretary of State. After the
622	expiration of the 60 days, the Secretary of State may destroy
623	the copies of the records held by the records repository that
624	pertain to that case, unless an objection to the destruction is
625	filed in the trial court and served upon the Secretary of State.
626	If no objection is served within the 60-day period, the records
627	may then be destroyed. If an objection is served, the records
628	shall not be destroyed until a final disposition of the
629	objection.
630	Section 13. Subsections (1), (2), (3), and (4) of section

630 Section 13. Subsections (1), (2), (3), and (4) of section 631 27.710, Florida Statutes, are amended to read:

632 27.710 Registry of attorneys applying to represent persons
633 in postconviction capital collateral proceedings; certification
634 of minimum requirements; appointment by trial court.-

(1) The executive director of the Justice Administrative
Commission shall compile and maintain a statewide registry of
attorneys in private practice who have certified that they meet
the minimum requirements of s. 27.704(2), who have participated

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639 in at least two capital trials or two capital sentencing 640 proceedings, who are available for appointment by the court 641 under this section to represent persons convicted and sentenced 642 to death in this state in postconviction collateral proceedings, 643 and who have attended within the last year a continuing legal 644 education program of at least 10 hours' duration devoted 645 specifically to the defense of capital cases, if available. 646 Continuing legal education programs meeting the requirements of 647 this rule offered by The Florida Bar or another recognized 648 provider and approved for continuing legal education credit by 649 The Florida Bar shall satisfy this requirement. The failure to 650 comply with this requirement may be cause for removal from the 651 list until the requirement is fulfilled. To ensure that 652 sufficient attorneys are available for appointment by the court, 653 when the number of attorneys on the registry falls below 50, the 654 executive director shall notify the chief judge of each circuit 655 by letter and request the chief judge to promptly submit the 656 names of at least three private attorneys who regularly practice 657 criminal law in that circuit and who appear to meet the minimum 658 requirements to represent persons in postconviction capital 659 collateral proceedings. The executive director shall send an 660 application to each attorney identified by the chief judge so 661 that the attorney may register for appointment as counsel in postconviction capital collateral proceedings. As necessary, the 662 663 executive director may also advertise in legal publications and 664 other appropriate media for qualified attorneys interested in 665 registering for appointment as counsel in postconviction capital 666 collateral proceedings. Not later than September 1 of each year, 667 and as necessary thereafter, the executive director shall

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576-04673-13 20131750c1 668 provide to the Chief Justice of the Supreme Court, the chief 669 judge and state attorney in each judicial circuit, and the 670 Attorney General a current copy of its registry of attorneys who 671 are available for appointment as counsel in postconviction capital collateral proceedings. The registry must be indexed by 672 673 judicial circuit and must contain the requisite information 674 submitted by the applicants in accordance with this section. 675 (2) To be eligible for court appointment as counsel in 676 postconviction capital collateral proceedings, an attorney must 677 certify on an application provided by the executive director 678 that he or she satisfies the minimum requirements for private counsel set forth in s. 27.704(2) and that he or she has 679 680 participated in at least two capital trials or two capital 681 sentencing proceedings. 682 (3) An attorney who applies for registration and court 683 appointment as counsel in postconviction capital collateral 684 proceedings must certify that he or she is counsel of record in 685 not more than nine four such proceedings and, if appointed to 686 represent a person in postconviction capital collateral 687 proceedings, shall continue such representation under the terms and conditions set forth in s. 27.711 until the sentence is 688

689 reversed, reduced, or carried out or unless permitted to 690 withdraw from representation by the trial court. The court may not permit an attorney to withdraw from representation without a 691 692 finding of sufficient good cause. The court may impose 693 appropriate sanctions if it finds that an attorney has shown bad 694 faith with respect to continuing to represent a defendant in a 695 postconviction capital collateral proceeding. This section does 696 not preclude the court from reassigning a case to a capital

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576-04673-13 20131750c1 697 collateral regional counsel following discontinuation of 698 representation if a conflict of interest no longer exists with 699 respect to the case. 700 (4) Each private attorney who is appointed by the court to 701 represent a capital defendant must enter into a contract with 702 the Justice Administrative Commission Chief Financial Officer. 703 If the appointed attorney fails to execute the contract within 704 30 days after the date the contract is mailed to the attorney, 705 the executive director shall notify the trial court. The Justice 706 Administrative Commission Chief Financial Officer shall develop 707 the form of the contract r function as contract manager r and 708 enforce performance of the terms and conditions of the contract. The Justice Administrative Commission shall approve uniform 709 710 contract forms for use in procuring the services of private 711 court-appointed counsel and uniform procedures and forms for use 712 by a court-appointed attorney in support of billing for attorney 713 fees, costs, and related expenses to demonstrate attorney 714 completion of specified duties. By signing such contract, the 715 attorney certifies that he or she intends to continue the 716 representation under the terms and conditions set forth in the 717 contract until the sentence is reversed, reduced, or carried out or until released by order of the trial court. 718 719 Section 14. Subsections (3), (4), (5), (6), (7), (9), (12),

720 (13), and (14) of section 27.711, Florida Statutes, are amended 721 to read:

722 27.711 Terms and conditions of appointment of attorneys as723 counsel in postconviction capital collateral proceedings.-

(3) An attorney appointed to represent a capital defendant
is entitled to payment of the fees set forth in this section

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576-04673-13 20131750c1 726 only upon full performance by the attorney of the duties 727 specified in this section and approval of payment by the trial 728 court, and the submission of a payment request by the attorney, 729 subject to the availability of sufficient funding specifically 730 appropriated for this purpose. An attorney may not be 731 compensated under this section for work performed by the 732 attorney before July 1, 2003, while employed by the northern 733 regional office of the capital collateral counsel. The Justice 734 Administrative Commission Chief Financial Officer shall notify 735 the executive director and the court if it appears that 736 sufficient funding has not been specifically appropriated for 737 this purpose to pay any fees which may be incurred. The attorney 738 shall maintain appropriate documentation, including a current 739 and detailed hourly accounting of time spent representing the 740 capital defendant. The fee and payment schedule in this section 741 is the exclusive means of compensating a court-appointed 742 attorney who represents a capital defendant. When appropriate, a 743 court-appointed attorney must seek further compensation from the 744 Federal Government, as provided in 18 U.S.C. s. 3006A or other 745 federal law, in habeas corpus litigation in the federal courts.

(4) Upon approval by the trial court, an attorney appointed
to represent a capital defendant under s. 27.710 is entitled to
payment of the following fees by the <u>Justice Administrative</u>
Commission Chief Financial Officer:

(a) Regardless of the stage of postconviction capital
collateral proceedings, the attorney is entitled to \$100 per
hour, up to a maximum of \$2,500, after accepting appointment and
filing a notice of appearance.

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(b) The attorney is entitled to \$100 per hour, up to a

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576-04673-13 20131750c1 755 maximum of \$20,000, after timely filing in the trial court the 756 capital defendant's complete original motion for postconviction 757 relief under the Florida Rules of Criminal Procedure. The motion 758 must raise all issues to be addressed by the trial court. 759 However, an attorney is entitled to fees under this paragraph if 760 the court schedules a hearing on a matter that makes the filing 761 of the original motion for postconviction relief unnecessary or 762 if the court otherwise disposes of the case. 763 (c) The attorney is entitled to \$100 per hour, up to a 764 maximum of \$20,000, after the trial court issues a final order 765 granting or denying the capital defendant's motion for 766 postconviction relief. 767 (d) The attorney is entitled to \$100 per hour, up to a 768 maximum of \$20,000, after timely filing in the Supreme Court the 769 capital defendant's brief or briefs that address the trial 770 court's final order granting or denying the capital defendant's 771 motion for postconviction relief and the state petition for writ 772 of habeas corpus. 773 (e) The attorney is entitled to \$100 per hour, up to a 774 maximum of \$10,000, after the trial court issues an order, 775 pursuant to a remand from the Supreme Court, which directs the 776 trial court to hold further proceedings on the capital 777 defendant's motion for postconviction relief.

(f) The attorney is entitled to \$100 per hour, up to a maximum of \$4,000, after the appeal of the trial court's denial of the capital defendant's motion for postconviction relief and the capital defendant's state petition for writ of habeas corpus become final in the Supreme Court.

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(g) At the conclusion of the capital defendant's

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576-04673-13 20131750c1 784 postconviction capital collateral proceedings in state court, 785 the attorney is entitled to \$100 per hour, up to a maximum of 786 \$2,500, after filing a petition for writ of certiorari in the 787 Supreme Court of the United States. 788 (h) If, at any time, a death warrant is issued, the 789 attorney is entitled to \$100 per hour, up to a maximum of 790 \$5,000. This payment shall be full compensation for attorney's 791 fees and costs for representing the capital defendant throughout 792 the proceedings before the state courts of Florida. 793 794 The hours billed by a contracting attorney under this subsection 795 may include time devoted to representation of the defendant by 796 another attorney who is qualified under s. 27.710 and who has 797 been designated by the contracting attorney to assist him or 798 her. 799 (5) An attorney who represents a capital defendant may use 800 the services of one or more investigators to assist in 801 representing a capital defendant. Upon approval by the trial 802 court, the attorney is entitled to payment from the Justice 803 Administrative Commission Chief Financial Officer of \$40 per 804 hour, up to a maximum of \$15,000, for the purpose of paying for 805 investigative services. 806 (6) An attorney who represents a capital defendant is entitled to a maximum of \$15,000 for miscellaneous expenses, 807 808 such as the costs of preparing transcripts, compensating expert 809 witnesses, and copying documents. Upon approval by the trial 810 court, the attorney is entitled to payment by the Justice 811 Administrative Commission Chief Financial Officer of up to 812 \$15,000 for miscellaneous expenses, except that, if the trial

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576-04673-13 20131750c1 813 court finds that extraordinary circumstances exist, the attorney 814 is entitled to payment in excess of \$15,000. 815 (7) An attorney who is actively representing a capital 816 defendant is entitled to a maximum of \$500 per fiscal year for tuition and expenses for continuing legal education that 817 pertains to the representation of capital defendants. Upon 818 819 approval by the trial court, the attorney is entitled to payment 820 by the Justice Administrative Commission Chief Financial Officer 821 for expenses for such tuition and continuing legal education. 822 (9) An attorney may not represent more than ten five 823 defendants in capital postconviction litigation at any one time. 824 (12) The court shall monitor the performance of assigned 825 counsel to ensure that the capital defendant is receiving 826 quality representation. The court shall also receive and 827 evaluate allegations that are made regarding the performance of 828 assigned counsel. The Justice Administrative Commission Chief 829 Financial Officer, the Department of Legal Affairs, the 830 executive director, or any interested person may advise the 831 court of any circumstance that could affect the quality of 832 representation, including, but not limited to, false or 833 fraudulent billing, misconduct, failure to meet continuing legal 834 education requirements, solicitation to receive compensation from the capital defendant, or failure to file appropriate 835

837 (13) Prior to the filing of a motion for order approving
838 payment of attorney's fees, costs, or related expenses, the
839 assigned counsel shall deliver a copy of his intended billing,
840 together with supporting affidavits and all other necessary
841 documentation, to the Justice Administrative Commission Chief

motions in a timely manner.

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576-04673-13 20131750c1 Financial Officer's named contract manager. The Justice 842 843 Administrative Commission shall review the intended billing 844 contract manager shall have 10 business days from receipt to 845 review the billings, affidavit, and documentation for 846 completeness and compliance with contractual and statutory 847 requirements. If the Justice Administrative Commission contract 848 manager objects to any portion of the proposed billing, the 849 objection and reasons therefor shall be communicated to the 850 assigned counsel. The assigned counsel may thereafter file his 851 or her motion for order approving payment of attorney's fees, 852 costs, or related expenses together with supporting affidavits and all other necessary documentation. The motion must specify 853 854 whether the Justice Administrative Commission Chief Financial 855 Officer's contract manager objects to any portion of the billing 856 or the sufficiency of documentation and, if so, the reason 857 therefor. A copy of the motions and attachments shall be served 858 on the Justice Administrative Commission at least 5 business 859 days before the date of a hearing. The Justice Administrative 860 Commission has standing to appear before the court to contest 861 any motion for an order approving payment of attorney fees, 862 costs, or related expenses and may participate in a hearing on 863 the motion by use of telephonic or other communication 864 equipment. A copy of the motion and attachments shall be served 865 on the Chief Financial Officer's contract manager, who shall have standing to file pleadings and appear before the court to 866 867 contest any motion for order approving payment. The fact that the Justice Administrative Commission Chief Financial Officer's 868 869 contract manager has not objected to any portion of the billing 870 or to the sufficiency of the documentation is not binding on the

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871	court, which retains primary authority and responsibility for
872	determining the reasonableness of all billings for fees, costs,
873	and related expenses, subject to statutory limitations.
874	(14) Each attorney participating in the pilot program in
875	the northern region pursuant to s. 27.701(2), as a condition of
876	payment pursuant to this section, shall report on the
877	performance measures adopted by the Legislature for the capital
878	collateral regional counsel.
879	Section 15. Section 922.052, Florida Statutes, is amended
880	to read:
881	922.052 Issuance of warrant of execution
882	(1) When a person is sentenced to death, the clerk of the
883	court shall prepare a certified copy of the record of the
884	conviction and sentence, and the sheriff shall send the record
885	to the Governor and the clerk of the Florida Supreme Court.
886	(2)(a) The clerk of the Florida Supreme Court shall inform
887	the Governor in writing certifying that a person convicted and
888	sentenced to death has:
889	1. Completed such person's direct appeal and initial
890	postconviction proceeding in state court, and habeas corpus
891	proceeding and appeal therefrom in federal court; or
892	2. Allowed the time permitted for filing a habeas corpus
893	petition in federal court to expire.
894	(b) Within 30 days after receiving the letter of
895	certification from the clerk of the Florida Supreme Court, the
896	Governor shall issue a warrant for execution in all cases where
897	the executive clemency process has concluded, directing the
898	warden to execute the sentence within 180 days, at a time
899	designated in the warrant.

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900	(c) If, in the Governor's sole discretion, the clerk of the
901	Florida Supreme Court has not complied with the provisions of
902	paragraph (a) with respect to any person sentenced to death, the
903	Governor may sign a warrant of execution for such person where
904	the executive clemency process has concluded.
905	(3) The sentence shall not be executed until the Governor
906	issues a warrant, attaches it to the copy of the record, and
907	transmits it to the warden, directing the warden to execute the
908	sentence at a time designated in the warrant.
909	(4) (2) If, for any reason, the sentence is not executed
910	during the week designated, the warrant shall remain in full
911	force and effect and the sentence shall be carried out as
912	provided in s. 922.06.
913	Section 16. Section 924.055, Florida Statutes, is amended
914	to read:
915	924.055 Postconviction review in capital cases; legislative
916	findings and intent
917	(1) It is the intent of the Legislature to reduce delays in
918	capital cases and to ensure that all appeals and postconviction
919	actions in capital cases are resolved <u>as soon as possible</u> within
920	5 years after the date a sentence of death is imposed in the
921	circuit court. All capital postconviction actions must be filed
922	as early as possible after the imposition of a sentence of death
923	which may be during a direct appeal of the conviction and
924	sentence. A person sentenced to death or that person's capital
925	postconviction counsel must file any postconviction legal action
926	in compliance with the Florida Rules of Criminal Procedure
927	statutes of limitation established in s. 924.056 and elsewhere
928	in this chapter. Except as expressly allowed by s. 924.056(5), a

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929	person sentenced to death or that person's capital
930	postconviction counsel may not file more than one postconviction
931	action in a sentencing court and one appeal therefrom to the
932	Florida Supreme Court, unless authorized by law.
933	(2) It is the further intent of the Legislature that no
934	state resources be expended in violation of this act. In the
935	event that any state employee or party contracting with the
936	state violates the provisions of this act, the Attorney General
937	shall deliver to the Speaker of the House of Representatives and
938	the President of the Senate a copy of any court pleading or
939	order that describes or adjudicates a violation.
940	Section 17. Section 924.056, Florida Statutes, is amended
941	to read:
942	(Substantial rewording of section. See
943	s. 924.056, F.S., for present text.)
944	924.056 Capital postconviction proceedings; reporting
945	requirements
946	(1) The Florida Supreme Court shall annually report to the
947	Speaker of the House of Representatives and the President of the
948	Senate the status of each capital case in which a postconviction
949	action has been filed that has been continuously pending for
950	more than 3 years. The report must include the name of the state
951	court judge involved in the case.
952	(2) In a capital postconviction proceeding in which it has
953	been determined that an attorney of record provided
954	constitutionally deficient representation and relief has been
955	granted as a result of such determination, after the highest
956	court having jurisdiction to review such determination has
957	issued its final order affirming the determination, the court

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958	making such determination shall furnish a copy of the findings
959	to The Florida Bar for appropriate disciplinary action.
960	Section 18. Section 924.057, Florida Statutes, is amended
961	to read:
962	(Substantial rewording of section. See
963	s. 924.057, F.S., for present text.)
964	924.057 Capital postconviction proceedings; legislative
965	intentThe legislature acknowledges the past efforts made by
966	the judicial branch in establishing rules of criminal procedure
967	that make the capital postconviction process fair and more
968	efficient. The legislature also recognizes and commends the
969	judicial branch for continuing these efforts by issuing
970	Administrative Order AOSC13-11, which creates a Capital
971	Postconviction Proceedings Subcommittee of the Criminal Court
972	Steering Committee, and directs the Subcommittee to undertake a
973	comprehensive review of capital postconviction proceedings, and
974	to make recommendations to the Florida Supreme Court whether
975	court rules should be amended to improve the overall efficiency
976	of the capital postconviction process. In support of these
977	efforts, the legislature expresses its intent that capital
978	postconviction proceedings be conducted in accordance with court
979	rules, and that courts strictly adhere to the timeframes and
980	postconviction motion content requirements established therein.
981	Section 19. Section 940.031, Florida Statutes, is created
982	to read:
983	940.031 Clemency counsel when sentence of death has been
984	imposedWhen a person has been sentenced to death, the Governor
985	and Cabinet, acting as the Board of Executive Clemency, shall
986	appoint counsel to represent the person for relief by executive

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987	clemency. The Board may not appoint a public defender, an office
988	of criminal conflict and civil regional counsel, or any capital
989	collateral regional counsel under this section. The appointed
990	attorney shall be compensated, not to exceed \$10,000, for
991	attorney fees and costs incurred in representing the person for
992	relief by executive clemency, with compensation to be paid out
993	of the General Revenue Fund from funds budgeted to the Parole
994	Commission. The Board shall maintain a list of counsel available
995	for appointment under this section.
996	Section 20. <u>Sections 924.058, 924.059, and 924.395, Florida</u>
997	Statutes, are repealed.
998	Section 21. If any provision of this act or the application
999	thereof to any person or circumstance is held invalid, the
1000	invalidity does not affect other provisions or applications of
1001	the act which can be given effect without the invalid provision
1002	or application, and to this end the provisions of this act are
1003	declared severable.
1004	Section 22. This act shall take effect July 1, 2013.

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