

The Florida Senate
BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

Prepared By: The Professional Staff of the Committee on Transportation

BILL: CS/SB 300

INTRODUCER: Transportation Committee and Senator Detert

SUBJECT: Transportation Facility Designations

DATE: April 3, 2013 **REVISED:** _____

	ANALYST	STAFF DIRECTOR	REFERENCE	ACTION
1.	Price	Eichin	TR	Fav/CS
2.			CA	
3.				
4.				
5.				
6.				

Please see Section VIII. for Additional Information:

A. COMMITTEE SUBSTITUTE..... Statement of Substantial Changes

B. AMENDMENTS..... Technical amendments were recommended

Amendments were recommended

Significant amendments were recommended

I. Summary:

CS/SB 300 creates a number of honorary designations of transportation facilities around the state as follows:

- The bridge (numbers 170169 and 170170) over the Intracoastal Waterway on U.S. Business 41/S.R. 45/Tamiami Trail in the City of Venice is designated as “KMI Kentucky Military Institute Bridge.”
- S.R. 73 between the Calhoun County Line and U.S. 231 in Jackson County is designated as “Governor Mixson Highway.”
- U.S. 98/S.R. 30 between Rosewood Drive and Sunrise Drive in Santa Rosa County is designated as “Warren E. ‘Charlie’ Brown Memorial Highway.”
- S.R. 589 and S.R. 568/Veterans Expressway between S.R. 60/Courtney Campbell Causeway and S.R. 597/Dale Mabry Highway in Hillsborough County is designated as “RADM LeRoy Collins, Jr., Veterans Expressway.”

- I-10/S.R. 8 between mile post 232 and mile post 233 in Jefferson County is designated as “Trooper James Herbert Fulford, Jr., Memorial Highway.”
- Bridge (Number 380047) on U.S. 98/S.R. 30 over the Aucilla River in Taylor County is designated as “SP4 Billy Jacob Hartsfield Bridge.”
- S.R. 269 between U.S.90/S.R. 10 and S.R. 12 in Gadsden County is designated as “Julia Munroe Woodward Highway.”
- S.R. 293 between the Mid-Bay Bridge Toll Plaza and S.R. 85 in Okaloosa County as “Walter Francis Spence Parkway.”
- S.R. 992/S.W. 152nd Street/Coral Reef Drive from S.R. 821/Homestead Extension of the Florida Turnpike to S.W. 99th Court in Miami-Dade County is designated as “Reverend John A. Ferguson Street.”
- S.R. 415 between Acorn Lake Road and Reed Ellis Road in Volusia County is designated as “David G. Ledgerwood Memorial Highway.”
- U.S. 98/S.R.30A/Tyndall Parkway between County Road 2327/Transmitter Road and S.R. 22 in Bay County is designated as “Lieutenant Colonel Carl John Luksic, USAF, Memorial Highway as described in subsection (1).
- 21st Avenue between 26th Street and S.R. 585/22nd Street in Hillsborough County is designated as “C. Blythe Andrews Road.”
- Palm Avenue between 15th Street and S.R. 45/Nebraska Avenue in Hillsborough County is designated as “Roland Manteiga Road.”
- S.R. 922/125th Street between N.E. 8th Avenue and N.E. 9th Avenue in Miami-Dade County is designated as “Sergeant Carl Mertes Street.”
- N.E. 126th Street between N.E. 8th Avenue and N.E. 9th Avenue in Miami-Dade County is designated as “Detective Sergeant Steven E. Bauer Street.”
- N.E. 127th Street between N.E. 8th Avenue and N.E. 9th Avenue in Miami-Dade County is designated as “Sergeant Lynette Hodge Street.”
- N.W. 40th Street between N.W. 2nd Avenue and N.W. 5th Avenue in Miami-Dade County is designated as “Full Gospel Assembly Street.”
- N.W. 39th Street between N.W. 2nd Avenue and N.W. 3rd Avenue in Miami-Dade County is designated as “Ebenezer Christian Academy Street.”
- N.W. 67th Street between N.W. 2nd Avenue and N.W. 4th Avenue in Miami-Dade County is designated as “Bishop Abe Randall Boulevard.”

- S.R. 934/N.W. 81st Street between U.S. 441/S.R. 7/N.W. 7th Avenue and N.W. 12th Avenue in Miami-Dade County is designated as “Jacob Fleishman Street.”
- S.R. 860/Miami Gardens Drive/N.W. 183rd Street between S.R. 817/N.W. 27th Avenue and N.W. 42nd Avenue in Miami-Dade County is designated as “Bishop Isaiah S. Williams, Jr., Street.”
- N.E. 73rd Street between N.E. 2nd Avenue and N.E. 3rd Court in Miami-Dade County is designated as “Reverend Wilner Maxi Street.”
- U.S. 90/S.R. 10 between Gretna and Chattahoochee in Gadsden County is designated as “James Harold Thompson Highway.”
- The intersection of S.W. 4th Street and S.R. 985/S.W. 107th Avenue in Miami-Dade County is designated as “Juan Armando Torga, Jr., Intersection.”
- The intersection of S.W. 127th Avenue and U.S. 41/S.R. 90/Tamiami Trail/S.W. 8th Street in Miami-Dade County is designated as “Belen Jesuit Preparatory School Intersection.”
- U.S. 90/S.R. 10 between N. 5th Street and N. Norwood Road in Walton County is designated as “Dr. Martin Luther King, Jr., Avenue.”
- Bridge (Number 780075) on U.S. 1/S.R. 5/Ponce de Leon Boulevard over the San Sebastian River in St. Johns County is designated as “Ponce de Leon Bridge.”
- 25th Street between East 8th Avenue and East 9th Avenue in Miami-Dade County as “Tomas-Minerva Vinuela Way.”
- Ramp number 8 at mile marker 40.7 on I-75/S.R. 93/Alligator Alley in Broward County is designated as “The Honorable Dale G. Bennett Boat Ramp.”
- U.S. 1/S.R. 5/N.E. 6th Avenue between Ponce de Leon Drive and S.R. 84/S.E. 24th Street in Broward County as “Robert L. Clark Memorial Highway.”

II. Present Situation:

Section 334.071, F.S., provides that legislative designations of transportation facilities are for honorary or memorial purposes, or to distinguish a particular facility. Such designations are not to be construed as requiring any action by local governments or private parties regarding the changing of any street signs, mailing addresses, or 911 emergency telephone number system listings, unless the legislation specifically provides for such changes.

When the Legislature establishes road or bridge designations, the Florida Department of Transportation (FDOT) is required to place markers only at the termini specified for each

highway segment or bridge designated by the law creating the designation, and to erect any other markers it deems appropriate for the transportation facility.

FDOT may not erect the markers for honorary road or bridge designations unless the affected city or county commission enacts a resolution supporting the designation. When the designated road or bridge segment is located in more than one city or county, resolutions supporting the designations must be passed by each affected local government prior to the erection of the markers.

III. Effect of Proposed Changes:

Section 1: Designates the bridge over the Intracoastal Waterway (basculer bridge numbers 170169 and 170170) on U.S. Business 41/S.R. 45/Tamiami Trail in the City of Venice, Sarasota County, as the “KMI Kentucky Military Institute Bridge.”

The Kentucky Military Institute (KMI), a military preparatory school, was located in Venice, Florida, from 1932 until 1973. Some KMI cadets and their families continue to live in the Venice community and others visit regularly for KMI reunions held every four years in Venice. On November 7, 2012, the City Council of the City of Venice, Florida, adopted Resolution No. 2012-16 expressing support for the “KMI Kentucky Military Institute Bridge” designation to preserve a part of the history of City of Venice.

Section 2: Designates that portion of S.R. 73 between the Calhoun County Line and U.S. 231 in Jackson County as “Governor Mixson Highway.”

Governor John Wayne Mixson was born and raised in New Brocton, Alabama. Shortly after graduating from high school, Governor Mixson moved to Jackson County Florida. During WWII, Governor Mixson served our nation honorably in the United States Navy. Following the war, the Governor attended Columbia University, the University of Pennsylvania as well as the University of Florida. Following his higher education, Governor Mixson served six consecutive terms in the Florida House of Representatives. In 1978, Governor Mixson chose not to run for another term in the House and instead ran for Lieutenant Governor alongside Governor Bob Graham. Governor Mixson served two terms as our State’s Lieutenant Governor. Additionally, in 1979, Governor Mixson was appointed to serve as a Special Ambassador to Ecuador by President Jimmy Carter. Upon election to the United States Senate in 1986, Governor Mixson succeeded Governor Graham as the 39th Governor of Florida for the remainder of his term when he left office to serve Florida in the United States Senate.

Section 3: Designates that portion of U.S. 98/S.R. 30 between Rosewood Drive and Sunrise Drive in Santa Rosa County as “Warren E.”Charlie” Brown Memorial Highway.”

Warren E “Charlie” Brown was born on January 8, 1932 in Hamlet North Carolina. Charlie served our nation honorably for over 27 years in the United States Air Force. Charlie retired from military service as a Senior Master Sergeant in 1978. For over half of his career in the USAF, Charlie was stationed at Northwest Florida’s Hurlburt Field and served in Special Operations. After his retirement from the military, Charlie and his wife of 55 years, Shirley L. Brown made their home in Navarre. Shirley and Charlie had a passion for supporting and

serving our Airmen in Northwest Florida and were often seen at military events throughout the panhandle offering their support. Additionally, Charlie was deeply involved in the business community of Santa Rosa County. He served as the director and executive director of the Navarre Beach Area Chamber of Commerce and was always active within the Military Affairs Committee for the Chamber. Charlie and Shirley were also active members in First Baptist Church of Fort Walton Beach.

Section 4: Designates that portion of S.R. 589 and S.R. 568/Veterans Expressway between S.R. 60/Courtney Campbell Causeway and S.R. 597/Dale Mabry Highway in Hillsborough County as “RADM LeRoy Collins, Jr., Veterans Expressway.”

LeRoy Collins, Jr., was a Rear Admiral in the Navy Reserve, a prominent businessman and civic leader, and the former Executive Director of the Florida Department of Veterans Affairs. He passed away on July 29, 2010.

Section 5: Designates that portion of I-10/S.R. 8 between mile post 232 and mile post 233 in Jefferson County as “Trooper James Herbert Fulford, Jr., Memorial Highway.”

Trooper James Herbert Fulford, Jr., was a 14-year member of the Florida Highway Patrol who died in the line of duty on February 1, 1992, when a bomb exploded while he was searching a car.

Section 6: Designates the bridge (number 380047) on U.S. 98/S.R. 30 over the Aucilla River in Taylor County as “SP4 Billy Jacob Hartsfield Bridge.”

Specialist Fourth Class Billy Jacob Hartsfield was a member of Bravo Battery, 14th Artillery, attached as FO Recon Sergeant and Aircraft Maintenance Crewman to Charlie Company, First Battalion, 46th Infantry, 196th Light Infantry Brigade, Americal Division who lost his life when his aircraft crashed in Quang Tin Province, South Vietnam, in 1970. On September 17, 2012, the Board of County Commissioners of Taylor County, Florida, adopted a resolution expressing its support for the “SP4 Billy Jacob Hartsfield Bridge” designation in honor of his memory.

Section 7: Designates S.R. 269, upon completion of its construction, between U.S. 90/S.R. 10 and S.R. 12 in Gadsden County as “Julia Munroe Woodward Highway.”

Julia Munroe Woodward was a life-long resident of Quincy, Florida, who contributed her time, talent, and resources for the betterment of her community. Various Gadsden County schools, the Quincy Garden Club, Quincy Garden Center, Gadsden Arts Center, Quincy Music Theater, Pilot Club, Girl Scouts, Boy Scouts, the First Presbyterian Church of Quincy and many other organizations benefited from her efforts on their behalf. Her appreciation for Gadsden County business, industry, and economic development was evidenced by her support of the Gadsden County Chamber of Commerce, and recognition of her service is evidenced by honors, awards, and accolades. Ms. Woodward passed away on December 9, 2012.

Section 8: Designates S.R. 293 between the Mid-Bay Bridge Toll Plaza and S.R. 85 in Okaloosa County as “Walter Francis Spence Parkway.”

Walter Francis Spence was a supporter of a bridge across Choctawhatchee Bay for decades before creation of the Mid-Bay Bridge Authority. He was the President of the Niceville/Valparaiso Chamber of Commerce in 1975-1976; a Regional 380 Committee member, who assisted in the formulation of the basis for today's local government comprehensive plans; a 1989 member of the Governor's Commission of the Future of Florida's Environment; a member of the Mid-Bay Bridge Authority in 1990-1991 and again from 1999-2005, and currently serves as a member of the Okaloosa-Walton Metropolitan Planning Organization and of the Okaloosa County's Defense Support Initiative Group. On March 19, 2013, the Okaloosa County Board of Commissioners adopted Resolution No. 13-48 expressing support for the "Walter Francis Spence Parkway" designation.

Section 9: Designates that portion of S.R. 992/S.W. 152nd Street/Coral Reef Drive from S.R. 821/Homestead Extension of the Florida Turnpike to S.W. 99th Court in Miami-Dade County as "Reverend John A. Ferguson Street."

Reverend John A. Ferguson was the founder and long-time pastor of Second Baptist Church in Miami-Dade County. He was a native of Coconut Grove and a George Washington Carver Senior High School graduate. A career veteran of the U.S. Navy who enlisted after the 1941 Japanese attack on Pearl Harbor, Ferguson served for 21 years during three wars: World War II, Korea, and Vietnam. He founded the church after he retired from the service with the rank of chief petty officer and moved his family back to Miami from Norfolk, Va. At the time of his retirement, the church was involved in more than 30 ministries. Reverend Ferguson passed away on July 26, 2012.

Section 10: Designates that portion of S.R. 415 between Acorn Lake Road and Reed Ellis Road in Volusia County as "David G. Ledgerwood Memorial Highway."

David G. Ledgerwood was killed in action in Vietnam on April 29, 1968, just 25 days after his tour began.

Section 11: Designates that portion of U.S. 98/S.R. 30A/Tyndall Parkway between County Road 2327/Transmitter Road and S.R. 22 in Bay County as "Lieutenant Colonel Carl John Luksic, USAF, Memorial Highway."

Lieutenant Colonel Carl John Luksic, USAF, served in World War II, the Korean War, and the Vietnam War. He was a Prisoner of War during World War II. Colonel Luksic received many awards while serving in the Air Force, but most notable were the Distinguished Service Cross, Distinguished Flying Cross, and the Purple Heart. He passed away on May 24, 2009.

Section 12: Designates that portion of 21st Avenue between 26th Street and S.R. 585/22nd Street in Hillsborough County as "C. Blythe Andrews Road."

C. Blythe Andrews was a newspaperman, businessman, fraternal leader, and civic leader in the Tampa community. He passed away on April 2, 1977.

Section 13: Designates that portion of Palm Avenue between 15th Street and S.R. 45/Nebraska Avenue in Hillsborough County as "Roland Manteiga Road."

Roland Manteiga was in charge of the La Gaceta newspaper from 1961 until 1998. He was also active in the Tampa community. He passed away on September 25, 1998.

Section 14: Designates that portion of S.R. 922/125th Street between N.E. 8th Avenue and N.E. 9th Avenue in Miami-Dade County as “Sergeant Carl Mertes Street.”

Sergeant Carl Mertes was a North Miami police officer killed in the line of duty on November 6, 1980, while assisting another officer on a traffic stop.

Section 15: Designates that portion of N.E. 126th Street between N.E. 8th Avenue and N.E. 9th Avenue in Miami-Dade County as “Detective Sergeant Steven E. Bauer Street.”

Detective Sergeant Steven E. Bauer was a North Miami police officer who was killed while working off duty at a bank on January 3, 1992.

Section 16: Designates that portion of N.E. 127th Street between N.E. 8th Avenue and N.E. 9th Avenue in Miami-Dade County as “Sergeant Lynette Hodge Street.”

Sergeant Lynette Hodge was a North Miami police officer killed in a vehicle accident while en route to assist a fellow officer on November 16, 1993.

Section 17: Designates that portion of N.W. 40th Street between N.W. 2nd Avenue and N.W. 5th Avenue in Miami-Dade County as “Full Gospel Assembly Street.”

Full Gospel Assembly is a church founded in Miami on February 6, 1983.

Section 18: Designates that portion of N.W. 39th Street between N.W. 2nd Avenue and N.W. 3rd Avenue in Miami-Dade County as “Ebenezer Christian Academy Street.”

Ebenezer Christian Academy is a private Christian school in Miami founded in 1992.

Section 19: Designates that portion of N.W. 67th Street between N.W. 2nd Avenue and N.W. 4th Avenue in Miami-Dade County as “Bishop Abe Randall Boulevard.”

Bishop Abe Randall is pastor of St. Matthews Free Will Baptist Church in Miami, where he has served for 44 years.

Section 20: Designates that portion of S.R. 934/N.W. 81st Street between U.S. 441/S.R. 7/N.W. 7th Avenue and N.W. 12th Avenue in Miami-Dade County as “Jacob Fleishman Street.”

Jacob Fleishman founded Jacob Fleishman Cold Storage in Miami, a fourth-generation family business. N.W. 81st Street forms a one-way pair with N.W. 79th Street. N.W. 79th Street was designated during the 2012 Session.

Section 21: Designates that portion of S.R. 860/Miami Gardens Drive/N.W. 183rd Street between S.R. 817/N.W. 27th Avenue and N.W. 42nd Avenue in Miami-Dade County as “Bishop Isaiah S. Williams, Jr., Street.”

Bishop Isaiah S. Williams, Jr., was the founder and senior pastor of Jesus People Ministries Church International, Inc., in Miami. He passed away on July 2, 2009.

Section 22: Designates that portion of N.E. 73rd Street between N.E. 2nd Avenue and N.E. 3rd Court in Miami-Dade County as “Reverend Wilner Maxi Street.”

Reverend Wilner Maxi is pastor of Emmanuel Haitian Baptist Church in Miami-Dade County.

Section 23: Designates that portion of U.S. 90/S.R. 10 between Gretna and Chattahoochee in Gadsden County as “James Harold Thompson Highway.”

James Harold Thompson was a member of the Florida House of Representative from Gadsden County and served as Speaker from 1985 to 1986.

Section 24: Designates the intersection of S.W. 4th Street and S.R. 985/S.W. 107th Avenue in Miami-Dade County as “Juan Armando Torga, Jr., Intersection.”

Juan Armando Torga, Jr., was in the United States Air Force, a Miami-Dade County police reserve officer, and a Miami-Dade County Firefighter. He passed away on March 17, 2009.

Section 25: Designates the intersection of S.W. 127th Avenue and U.S. 41/S.R. 90/Tamiami Trail/S.W. 8th Street in Miami-Dade County as “Belen Jesuit Preparatory School Intersection.”

Belen Jesuit Preparatory School was founded in Cuba in 1854 and established as a private Christian school in Miami in 1961.

Section 26: Designates that portion of U.S. 90/S.R. 10 between N. 5th Street and N. Norwood Road in Walton County as “Dr. Martin Luther King, Jr., Avenue.”

Dr. Martin Luther King, Jr., was a civil rights leader. He was killed on April 4, 1968.

Section 27: Designates the bridge (number 780075) on U.S. 1/S.R. 5/Ponce De Leon Boulevard over the San Sebastian River in St. Johns County as “Ponce de Leon Bridge.”

Ponce de Leon was a Spanish explorer instrumental in the discovery of Florida by Europeans in 1513.

Section 28: Designates 25th Street between East 8th Avenue and East 9th Avenue in Miami-Dade County as “Tomas-Minerva Vinuela Way.”

Tomas and Minerva Vinuela emigrated from Cuba in the 1960’s and later founded Hialeah Hardware. More than two decades after the founding, the Vinuelas continue to own and operate the family business.

Section 29: Designates ramp number 8 at mile marker 40.7 on I-75/S.R. 93/Alligator Alley in Broward County as “The Honorable Dale G. Bennett Boat Ramp.”

Dale G. Bennett was the Mayor of Hialeah and an Everglades conservationist. He passed away in 1997.

Section 30: Designates that portion of U.S.1/S.R.5/N.E. 6th Avenue between Ponce de Leon Drive and S.R. 84/S.E. 24th Street in Broward County as “Robert L. Clark Memorial Highway.”

Robert L. Clark served as a Broward County deputy sheriff and as President of the South Broward Drainage District. He passed away on August 17, 1968.

Section 31: Provides the bill takes effect on July 1, 2013.

Other Implications:

The Ebenezer Christian Academy and the Belen Jesuit Preparatory School are private schools. The Federal Highway Administration (FHWA) may view the signs for these designations as commercial advertising, rather than as honorary or memorial designations. The FHWA could conclude that signs erected to mark the designations violate the federal Highway Beautification Act and the agreement between the U.S. Department of Transportation and the Florida Department of Transportation regarding effective control of outdoor advertising. Should the state be deemed to have lost effective control of outdoor advertising, the state is potentially subject to a federal funds penalty of 10% of federal highway construction funds for each year of noncompliance.

IV. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

None.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

V. Fiscal Impact Statement:

A. Tax/Fee Issues:

None.

B. Private Sector Impact:

None.

C. Government Sector Impact:

The estimated cost to erect the designation markers required under this bill is \$30,000 for 60 signs at a cost of no less than \$500 each. The estimate includes sign fabrication, installation, and maintenance over time but does not include any additional expenses related to maintenance of traffic, dedication event costs, or replacement necessitated by damage, vandalism, or storm events.

VI. Technical Deficiencies:

None.

VII. Related Issues:

None.

VIII. Additional Information:**A. Committee Substitute – Statement of Substantial Changes:**

(Summarizing differences between the Committee Substitute and the prior version of the bill.)

CS by Transportation on April 3, 2013:

The CS incorporated the following additional designations: “Governor Mixson Highway,” “Warren E. ‘Charlie’ Brown Memorial Highway,” “RADM LeRoy Collins, Jr., Veterans Expressway,” “Trooper James Herbert Fulford, Jr., Memorial Highway,” “SP4 Billy Jacob Hartsfield Bridge,” “Julia Munroe Woodward Highway,” “Walter Francis Spence Parkway,” “Reverend John A. Ferguson Street,” “David G. Ledgerwood Memorial Highway,” “Lieutenant Colonel Carl John Luksic, USAF, Memorial Highway,” “C. Blythe Andrews Road,” “Roland Manteiga Road,” “Sergeant Carl Mertes Street,” “Detective Sergeant Steven E. Bauer Street,” “Sergeant Lynette Hodge Street,” “Full Gospel Assembly Street,” “Ebenezer Christian Academy Street,” “Bishop Abe Randall Boulevard,” “Jacob Fleishman Street,” “Bishop Isaiah S. Williams, Jr., Street,” “Reverend Wilner Maxi Street,” “James Harold Thompson Highway,” “Juan Armando Torga, Jr., Intersection,” “Belen Jesuit Preparatory School Intersection,” “Dr. Martin Luther King, Jr., Avenue,” “Ponce de Leon Bridge,” “Tomas-Minerva Vinuela Way,” “The Honorable Dale G. Bennett Boat Ramp,” and “Robert L. Clark Memorial Highway.”

B. Amendments:

None.