

576-03635-13

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Proposed Committee Substitute by the Committee on Appropriations (Appropriations Subcommittee on Finance and Tax)

A bill to be entitled

2 An act relating to clerks of the court; amending s. 3 28.13, F.S.; providing requirements for the storage of 4 papers and electronic filings and requiring that they 5 be stamped with the date and time of submission; 6 requiring the clerk to retain control and custody of 7 filed documents; amending s. 28.222, F.S.; authorizing 8 the clerk to remove certain court records from the 9 Official Records; amending s. 28.24, F.S.; deleting 10 provisions exempting specified persons from service 11 fees; amending s. 28.244, F.S.; increasing the 12 threshold amount for automatic repayment of 13 overpayments; amending s. 28.345, F.S.; requiring that 14 the clerk provide access to public records without charge to certain persons, subject to a limitation and 15 an exception; authorizing the clerk to provide public 16 records in an electronic format under certain 17 18 circumstances; amending s. 101.151, F.S.; clarifying 19 when the office title "Clerk of the Circuit Court and 20 Comptroller" may be used; amending s. 119.0714, F.S.; 21 requiring that certain requests for maintenance of a 2.2 public record exemption specify certain information; 23 amending s. 194.032, F.S.; requiring that the property 24 appraiser, rather than the clerk, provide the property 25 record card to a petitioner regardless of whether the 26 petitioner initiates evidence exchange, unless the 27 property record card is available online from the

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576-03635-13 28 property appraiser; amending s. 938.30, F.S.; 29 providing that the state is not required to pay fees 30 to enforce judgment for costs and fines; amending s. 985.045, F.S.; providing that the office of the public 31 32 defender shall have access to certain juvenile records 33 before an appointment of representation; providing an 34 effective date. 35 36 Be It Enacted by the Legislature of the State of Florida: 37 38 Section 1. Section 28.13, Florida Statutes, is amended to 39 read: 28.13 To keep Papers and electronic filings.-The clerk of 40 the circuit court must maintain shall keep all papers and 41 electronic filings filed in the clerk's office with the utmost 42 43 care and security, storing them with related case arranged in appropriate files and affixing a stamp, which may be electronic, 44 to each submission indicating (endorsing upon each the date and 45 time that when the submission same was filed. The clerk may), 46 47 and shall not permit any attorney or other person to remove 48 filed documents from the control or custody take papers once 49 filed out of the office of the clerk without leave of the court, 50 except as otherwise is hereinafter provided by law. 51 Section 2. Present subsections (4) through (6) of section 52 28.222, Florida Statutes, are renumbered as subsections (5) 53 through (7), respectively, and a new subsection (4) is added to 54 that section to read: 55 28.222 Clerk to be county recorder.-56 (4) The county recorder shall remove recorded court



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57 <u>documents from the Official Records pursuant to a sealing or</u> 58 expunction order.

59 Section 3. Section 28.24, Florida Statutes, is amended to 60 read:

28.24 Service charges by clerk of the circuit court.-The 61 clerk of the circuit court shall charge for services rendered 62 63 manually or electronically by the clerk's office in recording documents and instruments and in performing other specified the 64 65 duties. These charges may enumerated in amounts not to exceed 66 those specified in this section, except as provided in s. 67 28.345. Notwithstanding any other provision of this section, the 68 clerk of the circuit court shall provide without charge to the state attorney, public defender, quardian ad litem, public 69 70 guardian, attorney ad litem, criminal conflict and civil regional counsel, and private court-appointed counsel paid by 71 the state, and to the authorized staff acting on behalf of each, 72 73 access to and a copy of any public record, if the requesting party is entitled by law to view the exempt or confidential 74 75 record, as maintained by and in the custody of the clerk of the circuit court as provided in general law and the Florida Rules 76 77 of Judicial Administration. The clerk of the circuit court may provide the requested public record in an electronic format in 78 79 lieu of a paper format when capable of being accessed by the 80 requesting entity.

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Charges

84 (1) For examining, comparing, correcting, verifying, and85 certifying transcripts of record in appellate proceedings,

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576-03635-13 86 prepared by attorney for appellant or someone else other than 87 88 (2) For preparing, numbering, and indexing an original 89 (3) For certifying copies of any instrument in the public 90 91 92 (4) For verifying any instrument presented for 93 certification prepared by someone other than clerk, per page.3.50 94 (5) (a) For making copies by photographic process of any instrument in the public records consisting of pages of not more 95 than 14 inches by 8 1/2 inches, per page.....1.00 96 97 (b) For making copies by photographic process of any instrument in the public records of more than 14 inches by 8 1/298 99 100 (6) For making microfilm copies of any public records: 101 102 (c) Microfiche, per fiche.....3.50 103 104 (7) For copying any instrument in the public records by 105 other than photographic process, per page.....6.00 106 (8) For writing any paper other than herein specifically 107 mentioned, same as for copying, including signing and sealing7.00 (9) For indexing each entry not recorded.....1.00 108 109 (10) For receiving money into the registry of court: 110 111 112 (11) For examining, certifying, and recording plats and for 113 recording condominium exhibits larger than 14 inches by 8 1/2 114

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115	inches:							
116	(a) First page							
117	(b) Each additional page							
118	(12) For recording, indexing, and filing any instrument not							
119	more than 14 inches by 8 1/2 inches, including required notice							
120	to property appraiser where applicable:							
121	(a) First page or fraction thereof							
122	(b) Each additional page or fraction thereof4.00							
123	(c) For indexing instruments recorded in the official							
124	records which contain more than four names, per additional name1.00							
125	(d) An additional service charge <u>must</u> shall be paid to the							
126	clerk of the circuit court to be deposited in the Public Records							
127	Modernization Trust Fund for each instrument listed in s.							
128	28.222, except judgments received from the courts and notices of							
129	lis pendens, recorded in the official records:							
130	1. First page1.00							
131	2. Each additional page0.50							
132								
133	Said fund must shall be held in trust by the clerk and used							
134	exclusively for equipment and maintenance of equipment,							
135	personnel training, and technical assistance in modernizing the							
136	public records system of the office. In a county where the duty							
137	of maintaining official records exists in an office other than							
138	the office of the clerk of the circuit court, the clerk of the							
139	circuit court is entitled to 25 percent of the moneys deposited							
140	into the trust fund for equipment, maintenance of equipment,							
141	training, and technical assistance in modernizing the system for							
142	storing records in the office of the clerk of the circuit court.							
143	The fund may not be used for the payment of travel expenses,							

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144 membership dues, bank charges, staff-recruitment costs, salaries 145 or benefits of employees, construction costs, general operating 146 expenses, or other costs not directly related to obtaining and maintaining equipment for public records systems or for the 147 148 purchase of furniture or office supplies and equipment not 149 related to the storage of records. On or before December 1, 150 1995, and on or before December 1 of each year immediately 151 preceding each year during which the trust fund is scheduled for 152 legislative review under s. 19(f)(2), Art. III of the State 153 Constitution, each clerk of the circuit court shall file a 154 report on the Public Records Modernization Trust Fund with the 155 President of the Senate and the Speaker of the House of 156 Representatives. The report must itemize each expenditure made 157 from the trust fund since the last report was filed; each 158 obligation payable from the trust fund on that date; and the 159 percentage of funds expended for each of the following: 160 equipment, maintenance of equipment, personnel training, and technical assistance. The report must indicate the nature of the 161 162 system each clerk uses to store, maintain, and retrieve public 163 records and the degree to which the system has been upgraded 164 since the creation of the trust fund.

(e) An additional service charge of \$4 per page shall be
paid to the clerk of the circuit court for each instrument
listed in s. 28.222, except judgments received from the courts
and notices of lis pendens, recorded in the official records.
From the additional \$4 service charge collected:

If the counties maintain legal responsibility for the
 costs of the court-related technology needs as defined in s.
 29.008(1)(f)2. and (h), 10 cents shall be distributed to the

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173 Florida Association of Court Clerks and Comptrollers, Inc., for the cost of development, implementation, operation, and 174 175 maintenance of the clerks' Comprehensive Case Information 176 System; \$1.90 shall be retained by the clerk to be deposited in the Public Records Modernization Trust Fund and used exclusively 177 for funding court-related technology needs of the clerk as 178 defined in s. 29.008(1)(f)2. and (h); and \$2 shall be 179 180 distributed to the board of county commissioners to be used 181 exclusively to fund court-related technology, and court 182 technology needs as defined in s. 29.008(1)(f)2. and (h) for the 183 state trial courts, state attorney, public defender, and 184 criminal conflict and civil regional counsel in that county. If 185 the counties maintain legal responsibility for the costs of the 186 court-related technology needs as defined in s. 29.008(1)(f)2. and (h), notwithstanding any other provision of law, the county 187 188 is not required to provide additional funding beyond that 189 provided herein for the court-related technology needs of the clerk as defined in s. 29.008(1)(f)2. and (h). All court records 190 191 and official records are the property of the State of Florida, 192 including any records generated as part of the Comprehensive 193 Case Information System funded pursuant to this paragraph and the clerk of court is designated as the custodian of such 194 195 records, except in a county where the duty of maintaining 196 official records exists in a county office other than the clerk 197 of court or comptroller, such county office is designated the 198 custodian of all official records, and the clerk of court is 199 designated the custodian of all court records. The clerk of 200 court or any entity acting on behalf of the clerk of court, 201 including an association, may shall not charge a fee to any

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202	agency as defined in s. 119.011, the Legislature, or the State
203	Court System for copies of records generated by the
204	Comprehensive Case Information System or held by the clerk of
205	court or any entity acting on behalf of the clerk of court,
206	including an association.
207	2. If the state becomes legally responsible for the costs
208	of court-related technology needs as defined in s.
209	29.008(1)(f)2. and (h), whether by operation of general law or
210	by court order, \$4 shall be remitted to the Department of
211	Revenue for deposit into the General Revenue Fund.
212	(13) Oath, administering, attesting, and sealing, not
213	otherwise provided for herein
214	(14) For validating certificates, any authorized bonds,
215	each
216	(15) For preparing affidavit of domicile
217	(16) For exemplified certificates, including signing and
218	sealing7.00
219	(17) For authenticated certificates, including signing and
220	sealing7.00
221	(18)(a) For issuing and filing a subpoena for a witness,
222	not otherwise provided for herein (includes writing, preparing,

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576-03635-13 231 (22) For disbursement of excess proceeds of tax deed sale, first \$100 or fraction thereof......10.00 232 233 (23) Upon receipt of an application for a marriage license, 234 for preparing and administering of oath; issuing, sealing, and 235 recording of the marriage license; and providing a certified 236 237 238 (25) For sealing any court file or expungement of any 239 240 (26) (a) For receiving and disbursing all restitution 241 242 (b) For receiving and disbursing all partial payments, 243 other than restitution payments, for which an administrative 244 processing service charge is not imposed pursuant to s. 28.246, 245 246 (c) For setting up a payment plan, a one-time 247 administrative processing charge in lieu of a per month charge under paragraph (b).....25.00 248 249 (27) Postal charges incurred by the clerk of the circuit 250 court in any mailing by certified or registered mail must shall 251 be paid by the party at whose instance the mailing is made. 252 (28) For furnishing an electronic copy of information 253 contained in a computer database: a fee as provided for in 2.5.4 chapter 119. Section 4. Section 28.244, Florida Statutes, is amended to 255 256 read: 257 28.244 Refunds.-A clerk of the circuit court or a filing 258 officer of another office where records are filed who receives 259 payment for services provided and thereafter determines that an

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overpayment has occurred shall refund to the person who made the payment the amount of any overpayment that exceeds $\frac{10}{5}$. If the amount of the overpayment is $\frac{10}{5}$ or less, the clerk of the circuit court or a filing officer of another office where records are filed is not required to refund the amount of the overpayment unless the person who made the overpayment makes a written request.

267 Section 5. Section 28.345, Florida Statutes, is amended to 268 read:

269 28.345 <u>State access to records;</u> exemption from court-270 related fees and charges.-

271 (1) Notwithstanding any other provision of law, the clerk 272 of the circuit court shall, upon request, provide access to 273 public records without charge to the state attorney, public 274 defender, guardian ad litem, public guardian, attorney ad litem, 275 criminal conflict and civil regional counsel, and private court-276 appointed counsel paid by the state, and to authorized staff acting on their behalf. The clerk of court may provide the 277 278 requested public record in an electronic format in lieu of a 279 paper format if the requesting entity is capable of accessing 280 such public record electronically.

281 (2) Notwithstanding any other provision of this chapter or 282 law to the contrary, judges and those court staff acting on 283 behalf of judges, state attorneys, guardians ad litem, public 284 guardians, attorneys ad litem, court-appointed private counsel, 285 criminal conflict and civil regional counsel, and public 286 defenders, and state agencies, while acting in their official 287 capacity, and state agencies, are exempt from all court-related 288 fees and charges assessed by the clerks of the circuit courts.

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289 <u>(3) The exemptions from fees or charges provided in this</u> 290 <u>section apply only to state agencies and state entities and the</u> 291 <u>party represented by the agency or entity.</u>

292 Section 6. Paragraph (a) of subsection (2) of section 293 101.151, Florida Statutes, is amended to read:

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101.151 Specifications for ballots.-

(2) (a) The ballot <u>must include</u> shall have the following
office titles <u>above</u> under which shall appear the names of the
candidates for the respective offices in the following order:

1. The office titles of President and Vice President above 298 299 and thereunder the names of the candidates for President and 300 Vice President of the United States nominated by the political 301 party that received the highest vote for Governor in the last 302 general election of the Governor in this state, followed by. 303 Then shall appear the names of other candidates for President and Vice President of the United States who have been properly 304 305 nominated.

306 2. The office titles of United States Senator and307 Representative in Congress.

308 3. The office titles of Governor and Lieutenant Governor; 309 Attorney General; Chief Financial Officer; Commissioner of 310 Agriculture; State Attorney, with the applicable judicial 311 circuit; and Public Defender, with the applicable judicial 312 circuit.

313 4. The office titles of State Senator and State
314 Representative, with the applicable district for the office
315 printed beneath.

316 5. The office titles of Clerk of the Circuit Court $_{\tau}$ or<u>,</u> 317 when the Clerk of the Circuit Court also serves as the County

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318	<u>Comptroller,</u> Clerk of the Circuit Court and Comptroller <u>,</u>					
319	(whichever is applicable and when authorized by law <u>;</u>), Clerk of					
320	the County Court <u>,</u> (when authorized by law <u>;)</u> , Sheriff <u>;</u> , Property					
321	Appraiser; $_{ au}$ Tax Collector; $_{ au}$ District Superintendent of Schools; $_{ au}$					
322	and Supervisor of Elections.					
323	6. The office titles of Board of County Commissioners, with					
324	the applicable district printed beneath each office, and such					
325	other county and district offices as are involved in the					
326	election, in the order fixed by the Department of State,					
327	followed, in the year of their election, by "Party Offices," and					
328	thereunder the offices of state and county party executive					
329	committee members.					
330	Section 7. Paragraph (f) is added to subsection (2) of					
331	section 119.0714, Florida Statutes, and section (3) is amended,					
332	to read:					
333	119.0714 Court files; court records; official records					
334	(2) COURT RECORDS					
335	(f) A request for maintenance of a public records exemption					
336	in s. 119.071(4)(d)2. made pursuant to s. 119.071(4)(d)3. must					
337	specify the document type, name, identification number, and page					
338	number of the court record that contains the exempt information.					
339	(3) OFFICIAL RECORDS					
340	(a) <u>A</u> Any person who prepares or files a record for					
341	recording in the official records as provided in chapter 28 may					
342	not include in that record a social security number or a bank					
343	account, debit, charge, or credit card number unless otherwise					
344	expressly required by law.					
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345 <u>(a) (b)1.</u> If a social security number or a bank account, 346 debit, charge, or credit card number is included in an official

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347 record, such number may be made available as part of the 348 official records available for public inspection and copying 349 unless redaction is requested by the holder of such number or by 350 the holder's attorney or legal guardian.

351 <u>1.2.</u> If such record is in electronic format, on January 1, 352 2011, and thereafter, the county recorder must use his or her 353 best effort, as provided in paragraph <u>(d) (h)</u>, to keep social 354 security numbers confidential and exempt as provided for in s. 355 119.071(5)(a), and to keep complete bank account, debit, charge, 356 and credit card numbers exempt as provided for in s. 357 119.071(5)(b), without any person having to request redaction.

358 2.3. Section 119.071(5)(a)7. and 8. does not apply to the 359 county recorder with respect to official records.

360 (b) (c) The holder of a social security number or a bank 361 account, debit, charge, or credit card number, or the holder's attorney or legal guardian, may request that a county recorder 362 363 redact from an image or copy of an official record placed on a county recorder's publicly available Internet website or on a 364 365 publicly available Internet website used by a county recorder to 366 display public records, or otherwise made electronically 367 available to the public, his or her social security number or bank account, debit, charge, or credit card number contained in 368 369 that official record.

370 <u>1.(d)</u> A request for redaction must be a signed, legibly 371 written request and must be delivered by mail, facsimile, 372 electronic transmission, or in person to the county recorder. 373 The request must specify the identification page number of the 374 record that contains the number to be redacted.

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2.(e) The county recorder does not have a duty to inquire



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376 beyond the written request to verify the identity of a person 377 requesting redaction.

378 <u>3.(f)</u> A fee may not be charged for redacting a social 379 security number or a bank account, debit, charge, or credit card 380 number.

381 <u>(c) (g)</u> A county recorder shall immediately and 382 conspicuously post signs throughout his or her offices for 383 public viewing, and shall immediately and conspicuously post on 384 any Internet website or remote electronic site made available by 385 the county recorder and used for the ordering or display of 386 official records or images or copies of official records, a 387 notice stating, in substantially similar form, the following:

388 1. On or after October 1, 2002, any person preparing or 389 filing a record for recordation in the official records may not 390 include a social security number or a bank account, debit, 391 charge, or credit card number in such document unless required 392 by law.

393 2. Any person has a right to request a county recorder to 394 remove from an image or copy of an official record placed on a 395 county recorder's publicly available Internet website or on a 396 publicly available Internet website used by a county recorder to display public records, or otherwise made electronically 397 398 available to the general public, any social security number 399 contained in an official record. Such request must be made in 400 writing and delivered by mail, facsimile, or electronic 401 transmission, or delivered in person, to the county recorder. 402 The request must specify the identification page number that contains the social security number to be redacted. A fee may 403 404 not be charged for the redaction of a social security number

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405 pursuant to such a request.

406 (d) (h) If the county recorder accepts or stores official 407 records in an electronic format, the county recorder must use 408 his or her best efforts to redact all social security numbers 409 and bank account, debit, charge, or credit card numbers from 410 electronic copies of the official record. The use of an 411 automated program for redaction is shall be deemed to be the best effort in performing the redaction and is shall be deemed 412 413 in compliance with the requirements of this subsection.

414 <u>(e) (i)</u> The county recorder is not liable for the 415 inadvertent release of social security numbers, or bank account, 416 debit, charge, or credit card numbers, filed with the county 417 recorder.

(f) A request for maintenance of a public records exemption in s. 119.071(4)(d)2. made pursuant to s. 119.071(4)(d)3. must specify the document type, name, identification number, and page number of the official record that contains the exempt information.

423 Section 8. Paragraph (a) of subsection (2) of section 424 194.032, Florida Statutes, is amended to read:

425

194.032 Hearing purposes; timetable.-

426 (2) (a) The clerk of the governing body of the county shall 427 prepare a schedule of appearances before the board based on 428 petitions timely filed with him or her. The clerk shall notify 429 each petitioner of the scheduled time of his or her appearance at least 25 calendar days before the day of the scheduled 430 431 appearance. The notice must shall indicate whether the petition 432 has been scheduled to be heard at a particular time or during a 433 block of time. If the petition has been scheduled to be heard

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434 within a block of time, the beginning and ending of that block 435 of time must shall be indicated on the notice; however, as provided in paragraph (b), a petitioner may not be required to 436 437 wait for more than a reasonable time, not to exceed 2 hours, 438 after the beginning of the block of time. If the petitioner 439 checked the appropriate box on the petition form to request a 440 copy of the property record card containing relevant information used in computing the current assessment, the property appraiser 441 442 must provide the copy to the petitioner upon receipt of the 443 petition from the clerk regardless of whether the petitioner 444 initiates evidence exchange, unless the property record card is 445 available online from the property appraiser clerk shall provide the copy of the card along with the notice. Upon receipt of the 446 447 notice, the petitioner may reschedule the hearing a single time 448 by submitting to the clerk a written request to reschedule, at 449 least 5 calendar days before the day of the originally scheduled 450 hearing.

451 Section 9. Subsections (2) and (6) of section 938.30, 452 Florida Statutes, are amended to read:

453 938.30 Financial obligations in criminal cases;454 supplementary proceedings.-

455 (2) The court may require a person liable for payment of an 456 obligation to appear and be examined under oath concerning the 457 person's financial ability to pay the obligation. The judge may 458 convert the statutory financial obligation into a court-ordered 459 obligation to perform community service, subject to the 460 provisions of s. 318.18(8), after examining a person under oath and determining the a person's inability to pay. Any person who 461 462 fails failing to attend a hearing may be arrested on warrant or



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463 capias which may be issued by the clerk upon order of the court. 464 (6) If judgment has not been previously entered on any 465 court-imposed financial obligation, the court may enter judgment 466 thereon and issue any writ necessary to enforce the judgment in 467 the manner allowed in civil cases. Any judgment issued under 468 this section constitutes a civil lien against the judgment 469 debtor's presently owned or after-acquired property, when 470 recorded pursuant to s. 55.10. Supplementary proceedings 471 undertaken by any governmental entity to satisfy a judgment 472 imposed pursuant to this section may proceed without bond and 473 without the payment of statutory fees associated with judgment 474 enforcement.

475 Section 10. Subsection (2) of section 985.045, Florida
476 Statutes, is amended to read:

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985.045 Court records.-

478 (2) The clerk shall keep all official records required by 479 this section separate from other records of the circuit court, except those records pertaining to motor vehicle violations, 480 481 which shall be forwarded to the Department of Highway Safety and 482 Motor Vehicles. Except as provided in ss. 943.053 and 483 985.04(6)(b) and (7), official records required by this chapter 484 are not open to inspection by the public, but may be inspected 485 only upon order of the court by persons deemed by the court to 486 have a proper interest therein, except that a child and the 487 parents, guardians, or legal custodians of the child and their 488 attorneys, law enforcement agencies, the Department of Juvenile 489 Justice and its designees, the Parole Commission, the Department of Corrections, and the Justice Administrative Commission shall 490 491 always have the right to inspect and copy any official record



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492	pertaining	to	the	child.	Public	defender	offices	shall	have

493	access to official records of juveniles on whose behalf they are					
494	expected to appear in detention or other hearings before an					
495	appointment of representation. The court may permit authorized					
496	representatives of recognized organizations compiling statistics					
497	for proper purposes to inspect, and make abstracts from,					
498	official records under whatever conditions upon the use and					
499	disposition of such records the court may deem proper and may					
500	punish by contempt proceedings any violation of those					
501	conditions.					
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Section 11. This act shall take effect July 1, 2013.