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Proposed Committee Substitute by the Committee on Ethics and Elections

A bill to be entitled

An act relating to elections; amending s. 97.0555, F.S.; revising qualifications for late voter registration; creating s. 100.032, F.S.; requiring supervisors of elections to submit a report to the Secretary of State at least 3 months before a general election; specifying the content of the report; amending s. 100.061, F.S.; decreasing the time period between a primary election and a general election; amending s. 101.161, F.S.; providing a limitation on the number of words for certain ballot summaries in joint resolutions proposed by the Legislature; deleting a provision providing that a ballot statement consisting of the full text of a constitutional amendment or revision is presumed to be a clear and unambiguous statement; amending s. 101.5605, F.S.; requiring a person to provide the name, mailing address, and telephone number of a registered agent of a voting systems vendor to the Department of State under certain circumstances; providing that proof of delivery or attempt to deliver constitutes valid notice; creating s. 101.56065, F.S.; providing a definition for the term "defect"; requiring any person who submitted a voting system to the department for approval or sold or leased any approved voting system to file a disclosure with the department; providing requirements for the disclosure; authorizing the



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department to suspend all sales or leases or use in an election of a defective voting system; providing procedures for the suspension of voting systems; authorizing the department to withdraw approval of voting systems under certain circumstances; authorizing the department to initiate an investigation of a defective voting system; establishing procedures and requirements of investigations; providing a penalty; repealing s. 101.56075(4), F.S., relating to the requirement that all voting systems used by voters in a state election allow placement of the full text of a constitutional amendment or revision containing stricken or underlined text by a specified date; amending s. 101.591, F.S.; authorizing use of automated, independent audits of voting systems; providing audit requirements; requiring the Division of Elections to adopt rules; amending s. 101.62, F.S.; revising the requirements for a valid absentee ballot request; prohibiting the supervisor from providing an absentee ballot on the day of an election under certain circumstances; requiring a person who requests an absentee ballot to complete an affidavit under certain circumstances; amending s. 101.64, F.S.; revising the requirements for a voter's certificate; amending s. 101.65, F.S.; revising the instructions to absent electors; amending s. 101.657, F.S.; revising the list of permissible sites available for early voting; requiring each county to operate at least the same



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number of early voting sites as used for the 2012 general election; revising the number of days and hours for early voting; amending s. 101.67, F.S.; conforming a provision to changes made by the act; amending s. 101.68, F.S., and reenacting subsection (2), relating to the canvassing of absentee ballots; authorizing the supervisor to use the elector's signature in a precinct register to compare with the elector's signature on the voter's certificate; providing that an absentee ballot must clearly identify the name of the witness in order to be considered legal; requiring the supervisor to provide the elector with the specific reason his or her ballot was rejected; requiring the supervisor to allow electors to complete an affidavit to cure an unsigned absentee ballot prior to canvassing; providing the form and contents of the affidavit; providing instructions to accompany each absentee ballot affidavit; requiring the affidavit, instructions, and the supervisor's office mailing address to be posted on certain websites; requiring the supervisor to attach a received affidavit to the appropriate absentee ballot mailing envelope; amending s. 101.6921, F.S.; revising the voter's certificate accompanying a special absentee ballot; amending s. 101.6923, F.S.; revising special absentee ballot instructions; amending s. 101.6952, F.S.; providing that absentee ballots received from overseas voters in certain elections may be received up to 10 days after



the date of the election; amending s. 102.031, F.S.; revising restrictions relating to the solicitation of voters; amending s. 102.141, F.S.; revising methods of selecting canvassing board members; requiring a supervisor to upload certain canvassed election results into a county's election management system prior to the election; prohibiting public disclosure of uploaded results before the close of the polls on election day; amending s. 104.0616, F.S.; providing a definition for the term "immediate family"; prohibiting possession of more than two absentee ballots under certain circumstances; providing an effective date.

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Be It Enacted by the Legislature of the State of Florida:

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Section 1. Section 97.0555, Florida Statutes, is amended to read:

97.0555 Late registration.—An individual or accompanying family member who has been discharged or separated from the uniformed services or the United States Merchant Marine, has returned from a combat zone or forward-deployed area, or has separated from employment outside the territorial limits of the United States, after the book-closing date for an election pursuant to s. 97.055 and who is otherwise qualified may register to vote in such election until 5 p.m. on the Friday before that election in the office of the supervisor of elections. Such persons must produce sufficient documentation showing evidence of qualifying for late registration pursuant to



this section.

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Section 2. Section 100.032, Florida Statutes, is created to read:

100.032 Election preparation report; general election.—Each supervisor of elections must submit a report to the Secretary of State at least 3 months before a general election which outlines preparations for the upcoming general election. The report must include, at a minimum, the following elements: the anticipated staffing levels during the early voting period, on election day, and after election day; and the anticipated amount of automatic tabulating equipment at each early voting site and polling place.

Section 3. Section 100.061, Florida Statutes, is amended to read:

100.061 Primary election.—In each year in which a general election is held, a primary election for nomination of candidates of political parties shall be held on the Tuesday 10 12 weeks prior to the general election. The candidate receiving the highest number of votes cast in each contest in the primary election shall be declared nominated for such office. If two or more candidates receive an equal and highest number of votes for the same office, such candidates shall draw lots to determine which candidate is nominated.

Section 4. Subsection (3) of section 101.161, Florida Statutes, is amended to read:

101.161 Referenda; ballots.-

(3) (a) Each joint resolution that proposes a constitutional amendment or revision shall include one or more ballot statements set forth in order of priority. Each ballot statement



shall consist of a ballot title, by which the measure is commonly referred to or spoken of, not exceeding 15 words in length, and either a ballot summary that describes the chief purpose of the amendment or revision in clear and unambiguous language, or the full text of the amendment or revision. If a joint resolution that proposes a constitutional amendment or revision contains only one ballot statement, the ballot summary may not exceed 75 words in length. If a joint resolution that proposes a constitutional amendment or revision contains more than one ballot statement, the first ballot summary, in order of priority, may not exceed 75 words in length.

- (b) The Department of State shall furnish a designating number pursuant to subsection (2) and the appropriate ballot statement to the supervisor of elections of each county. The ballot statement shall be printed on the ballot after the list of candidates, followed by the word "yes" and also by the word "no," and shall be styled in such a manner that a "yes" vote will indicate approval of the amendment or revision and a "no" vote will indicate rejection.
- (c) (b) 1. Any action for a judicial determination that one or more ballot statements embodied in a joint resolution are defective must be commenced by filing a complaint or petition with the appropriate court within 30 days after the joint resolution is filed with the Secretary of State. The complaint or petition shall assert all grounds for challenge to each ballot statement. Any ground not asserted within 30 days after the joint resolution is filed with the Secretary of State is waived.
 - 2. The court, including any appellate court, shall accord



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an action described in subparagraph 1. priority over other pending cases and render a decision as expeditiously as possible. If the court finds that all ballot statements embodied in a joint resolution are defective and further appeals are declined, abandoned, or exhausted, unless otherwise provided in the joint resolution, the Attorney General shall, within 10 days, prepare and submit to the Department of State a revised ballot title or ballot summary that corrects the deficiencies identified by the court, and the Department of State shall furnish a designating number and the revised ballot title or ballot summary to the supervisor of elections of each county for placement on the ballot. The revised ballot summary may exceed 75 words in length. The court shall retain jurisdiction over challenges to a revised ballot title or ballot summary prepared by the Attorney General, and any challenge to a revised ballot title or ballot summary must be filed within 10 days after a revised ballot title or ballot summary is submitted to the Department of State.

3. A ballot statement that consists of the full text of an amendment or revision shall be presumed to be a clear and unambiguous statement of the substance and effect of the amendment or revision, providing fair notice to the electors of the content of the amendment or revision and sufficiently advising electors of the issue upon which they are to vote.

Section 5. Subsection (3) of section 101.5605, Florida Statutes, is amended to read:

- 101.5605 Examination and approval of equipment.
- (3) (a) Before the Department of State approves the electronic or electromechanical voting system, the person who



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submitted it for examination shall provide the department with the name, mailing address, and telephone number of a registered agent, which agent must have and continuously maintain an office in this state. Any change in the name, address, or telephone number of the registered agent shall promptly be made known to the department.

- (b) Before entering into a contract for the sale or lease of a voting system approved under this section to any county, the person entering into such contract shall provide the department with the name, mailing address, and telephone number of a registered agent, which agent must have and continuously maintain an office in this state. Any change in the name, address, or telephone number of the registered agent shall promptly be made known to the department.
- (c) The department's proof of delivery or attempted delivery to the last mailing address of the registered agent on file with the department at the time of delivery or attempted delivery is valid for all notice purposes.
- (d) Within 30 days after completing the examination and upon approval of any electronic or electromechanical voting system, the Department of State shall make and maintain a report on the system, together with a written or printed description and drawings and photographs clearly identifying the system and the operation thereof. As soon as practicable after such filing, the department shall send a notice of certification and, upon request, a copy of the report to the governing bodies of the respective counties of the state. Any voting system that does not receive the approval of the department may shall not be adopted for or used at any election.



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(e) (b) After a voting system has been approved by the Department of State, any change or improvement in the system is required to be approved by the department prior to the adoption of such change or improvement by any county. If any such change or improvement does not comply with the requirements of this act, the department shall suspend all sales of the equipment or system in the state until the equipment or system complies with the requirements of this act.

Section 6. Section 101.56065, Florida Statutes, is created to read:

101.56065 Voting system defects; disclosure; investigations; penalties .-

- (1) For purposes of this section, the term "defect" means:
- (a) Any failure, fault, or flaw in an electronic or electromechanical voting system approved pursuant to s. 101.5605 which results in nonconformance with the standards under which the voting system was approved in a manner that affects the accuracy of the casting or counting of ballots; or
- (b) Any failure or inability of the voting system manufacturer or vendor to make available hardware or software to the counties that have purchased the approved voting system, the unavailability of which results in the system's nonconformance with the standards under which the voting system was approved in a manner that affects the accuracy of the casting or counting of ballots.
- (2) (a) Any person who submits a voting system for approval by the Department of State in accordance with s. 101.5605 which was approved by the department prior to the effective date of this section, and any person who has sold or leased to a county



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any voting system approved by the department prior to the effective date of this section, shall file with the department a disclosure of any defect in the voting system. If there are no defects in the voting system, the person shall state in the disclosure that no defects exist in the voting system.

- (b) The disclosure required under this subsection must identify the defect, if any, the effect of the defect on the operation and use of the approved voting system, and any known corrective measures that users of the voting system may take to cure the defect, including, but not limited to, advisories and bulletins issued to users of the system. Implementation of corrective measures approved by the department which enable a system to conform to the standards under which the system was approved and ensure the accuracy of the casting and counting of ballots constitutes a cure of a defect.
- (c) Each person required to file a disclosure or statement under paragraph (a) shall file it no later than January 1, 2014, and, thereafter, shall file it no later than January 1 of every odd-numbered year. The disclosure or statement required to be filed by January 1, 2014, must include information regarding the filer's registered agent as provided in s. 101.5605(3).
- (d) If at any time a person who has submitted a voting system for approval by the department in accordance with s. 101.5605 or any person who has sold or leased to a county any voting system approved by the department becomes aware of the existence of a defect in a system that person has submitted for approval or sold or leased to a county, that person shall file with the department a disclosure of the defect within 30 days after a determination by that person that the defect exists.



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- (e) If a person discloses to the department that a defect exists in a voting system, the department may suspend all sales or leases of the voting system in the state and may suspend the use of the system in any elections in the state. The department shall provide written notice of any such suspension to the supervisor of elections in each county in which use of the voting system is suspended. If the department at any time determines that the defect no longer exists, the department may lift the suspension. The department shall provide written notice that the suspension has been lifted to the supervisor of elections in each county in which use of the voting system was suspended.
- (f) If no person files a required disclosure for a voting system previously approved by the department, that system may not be approved for sale or lease in the state or for use in elections in the state. The department shall provide written notice to all supervisors of elections that the system is no longer approved. After approval of a system has been withdrawn pursuant to this paragraph, no such system may be sold or leased or used in any election in the state until it has been submitted for examination and approval and adopted for use pursuant to s. 101.5605.
- (3) (a) When the department has reasonable cause to believe a voting system approved pursuant to s. 101.5605 contains a defect either before, during, or after an election which has not been disclosed pursuant to subsection (2), the department may investigate whether the voting system has a defect.
- (b) The department may initiate an investigation pursuant to paragraph (a) on its own initiative or upon the written



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request of the supervisor of elections of a county that purchased or leased a voting system which contains the alleged defect.

(c) Upon initiating an investigation, the department shall provide written notice to any person who submitted the voting system for approval by the department in accordance with s.

101.5605, any person who has entered into a contract with any county for the sale or lease of the voting system to any county, and all of the supervisors of elections.

(d) In order to carry out the responsibilities prescribed by this section, the department is empowered to subpoena and bring before its duly authorized representatives any person in the state or doing business in the state, or any person who has filed or is required to have filed any application, document, papers, or other information with an office or agency of this state or a political subdivision thereof, to require the production of papers, books, or other records relevant to any investigation. Duly authorized representatives of the department are empowered to administer all oaths and affirmations in the manner prescribed by law to witnesses who appear before them concerning any relevant matter of the investigation. Should any witness fail to respond to the lawful subpoena of the department or fail to answer all lawful inquiries or to turn over evidence that has been subpoenaed, the department may file a complaint before any circuit court of the state, upon the filing of which the court shall take jurisdiction of the witness and the subject matter of said complaint and shall direct the witness to respond to all lawful questions and to produce all documentary evidence in the witness's possession which is lawfully demanded. The



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failure of any witness to comply with such order of the court constitutes a direct and criminal contempt of court, and the court shall punish said witness accordingly.

- (e) The department shall prepare a written report of any investigation conducted pursuant to this section.
- (4) (a) If the department determines by a preponderance of evidence that a defect exists in the voting system, the department shall provide written notice to any person who submitted the voting system for approval by the department in accordance with s. 101.5605 and any person who entered into a contract for the sale or lease of the voting system to any county in which the system contains the defect.
- (b) A person entitled to receive notice pursuant to paragraph (a) shall, within 10 days, file a written response to the department which:
- 1. Denies that the alleged defect exists or existed as alleged by the department and sets forth the reasons for such denial; or
- 2. Admits that the defect exists or existed as alleged by the department.
- (c) If the defect has been cured, the person shall provide an explanation of how the defect was cured.
- (d) If the defect has not been cured, the person shall inform the department whether the defect can be cured and may provide to the department a plan for curing the defect. If the defect can be cured, the department shall establish a timeframe within which the defect must be cured, and may consult the person filing the response before establishing this timeframe.
 - (5) If after receiving a response from a person entitled to



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notice, the department determines that a defect does not exist or has been cured within the timeframe established by the department, the department shall take no further action.

- (6) If the department determines that a defect exists and a person entitled to notice has not filed a written response or has failed to cure a defect within the timeframe established by the department, or if the defect cannot be cured, the department shall impose a civil penalty of \$25,000 for the defect plus an amount equal to the actual costs incurred by the department in conducting the investigation against:
- (a) Any person who submitted the voting system for approval by the department in accordance with s. 101.5605.
- (b) Any person who entered into a contract with any county for the sale or lease of the voting system to any county in which the defect existed.
 - (7) If the department finds that a defect existed:
- (a) The department may suspend all sales and leases of the voting system that is the subject of the investigation and may suspend its use in any county in the state. The department shall provide written notice of the suspension to the supervisor of elections in each county in which use of the voting system is suspended.
- (b) If the department determines that a defect no longer exists in a voting system that has been suspended from use pursuant to paragraph (a), the department may lift the suspension and authorize the sale, lease, and use of the voting system in any election in the state. The department shall provide written notice that the suspension has been lifted and the voting system is authorized for sale and lease and use in



elections to the supervisor of elections in each county in which use of the voting system was suspended.

- disapprove the voting system for use in elections in the state. The department shall provide written notice to all supervisors of elections that the system is no longer approved. After approval of a system has been withdrawn pursuant to this paragraph, the system may not be sold, leased, or used in elections in the state until it has been submitted for examination and approval and adopted for use pursuant to s. 101.5605.
- (d) Any person against whom a civil penalty was imposed under this section may not enter into a contract for sale or lease of a voting system in the state until the civil penalties have been paid and the department provides written confirmation to the supervisors of elections of the payment.
- (8) The authority of the department under this section is in addition to, and not exclusive of, any other authority provided by law.
- (9) All proceedings under this section are exempt from chapter 120.
- Section 7. <u>Subsection (4) of section 101.56075</u>, Florida <u>Statutes</u>, is repealed.
- Section 8. Subsections (1) and (2) of section 101.591, Florida Statutes, are amended, and subsection (4) of that section is republished, to read:
 - 101.591 Voting system audit.-
- (1) Immediately following the certification of each election, the county canvassing board or the local board



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responsible for certifying the election shall conduct a manual audit or an automated, independent audit of the voting systems used in randomly selected precincts.

- (2)(a) A manual The audit shall consist of a public manual tally of the votes cast in one randomly selected race that appears on the ballot. The tally sheet shall include electionday, absentee, early voting, provisional, and overseas ballots, in at least 1 percent but no more than 2 percent of the precincts chosen at random by the county canvassing board or the local board responsible for certifying the election. If 1 percent of the precincts is less than one entire precinct, the audit shall be conducted using at least one precinct chosen at random by the county canvassing board or the local board responsible for certifying the election. Such precincts shall be selected at a publicly noticed canvassing board meeting.
- (b) An automated audit shall consist of a public automated tally of the votes cast across every race that appears on the ballot. The tally sheet shall include election day, absentee, early voting, provisional, and overseas ballots in at least 20 percent of the precincts chosen at random by the county canvassing board or the local board responsible for certifying the election. Such precincts shall be selected at a publicly noticed canvassing board meeting.
- (c) The division shall adopt rules for approval of an independent audit system which provide that the system, at a minimum, must be:
 - 1. Completely independent of the primary voting system.
- 2. Fast enough to produce final audit results within the timeframe prescribed in subsection (4).



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- 3. Capable of demonstrating that the ballots of record have been accurately adjudicated by the audit system.
- (4) The audit must be completed and the results made public no later than 11:59 p.m. on the 7th day following certification of the election by the county canvassing board or the local board responsible for certifying the election.

Section 9. Subsections (1) and (3) and paragraph (c) of subsection (4) of section 101.62, Florida Statutes, are amended to read:

- 101.62 Request for absentee ballots.-
- (1) (a) The supervisor shall accept a request for an absentee ballot from an elector in person or in writing. One request shall be deemed sufficient to receive an absentee ballot for all elections through the end of the calendar year of the second ensuing regularly scheduled general election, unless the elector or the elector's designee indicates at the time the request is made the elections for which the elector desires to receive an absentee ballot. Such request may be considered canceled when any first-class mail sent by the supervisor to the elector is returned as undeliverable.
- (b) The supervisor may accept a written or telephonic request for an absentee ballot to be mailed to an elector's address on file in the Florida Voter Registration System from the elector, or, if directly instructed by the elector, a member of the elector's immediate family, or the elector's legal guardian; if the ballot is requested to be mailed to an address other than the elector's address on file in the Florida Voter Registration System, the request must be made in writing and signed by the elector. For purposes of this section, the term



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"immediate family" has the same meaning as specified in paragraph (4)(c). The person making the request must disclose:

- 1. The name of the elector for whom the ballot is requested.
 - 2. The elector's address.
 - 3. The elector's date of birth.
 - 4. The requester's name.
 - 5. The requester's address.
 - 6. The requester's driver's license number, if available.
 - 7. The requester's relationship to the elector.
 - 8. The requester's signature (written requests only).
- (c) Upon receiving a request for an absentee ballot from an absent voter, the supervisor of elections shall notify the voter of the free access system that has been designated by the department for determining the status of his or her absentee ballot.
- (3) For each request for an absentee ballot received, the supervisor shall record the date the request was made, the date the absentee ballot was delivered to the voter or the voter's designee or the date the absentee ballot was delivered to the post office or other carrier, the date the ballot was received by the supervisor, the absence of the voter's signature on the voter's certificate, if applicable, and such other information he or she may deem necessary. This information shall be provided in electronic format as provided by rule adopted by the division. The information shall be updated and made available no later than 8 a.m. of each day, including weekends, beginning 60 days before the primary until 15 days after the general election and shall be contemporaneously provided to the division. This



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information shall be confidential and exempt from the provisions of s. 119.07(1) and shall be made available to or reproduced only for the voter requesting the ballot, a canvassing board, an election official, a political party or official thereof, a candidate who has filed qualification papers and is opposed in an upcoming election, and registered political committees or registered committees of continuous existence, for political purposes only.

(4)

- (c) The supervisor shall provide an absentee ballot to each elector by whom a request for that ballot has been made by one of the following means:
- 1. By nonforwardable, return-if-undeliverable mail to the elector's current mailing address on file with the supervisor or any other address the elector specifies in the request.
- 2. By forwardable mail, e-mail, or facsimile machine transmission to absent uniformed services voters and overseas voters. The absent uniformed services voter or overseas voter may designate in the absentee ballot request the preferred method of transmission. If the voter does not designate the method of transmission, the absentee ballot shall be mailed.
- 3. By personal delivery before 7 p.m. on election day to the elector, upon presentation of the identification required in s. 101.043.
- 4. By delivery to a designee on election day or up to 5 days prior to the day of an election. Any elector may designate in writing a person to pick up the ballot for the elector; however, the person designated may not pick up more than two absentee ballots per election, other than the designee's own



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ballot, except that additional ballots may be picked up for members of the designee's immediate family. For purposes of this section, "immediate family" means the designee's spouse or the parent, child, grandparent, or sibling of the designee or of the designee's spouse. The designee shall provide to the supervisor the written authorization by the elector and a picture identification of the designee and must complete an affidavit. The designee shall state in the affidavit that the designee is authorized by the elector to pick up that ballot and shall indicate if the elector is a member of the designee's immediate family and, if so, the relationship. The department shall prescribe the form of the affidavit. If the supervisor is satisfied that the designee is authorized to pick up the ballot and that the signature of the elector on the written authorization matches the signature of the elector on file, the supervisor shall give the ballot to that designee for delivery to the elector.

5. Except as provided in s. 101.655, the supervisor may not deliver an absentee ballot to an elector or an elector's immediate family member on the day of the election unless there is an emergency, to the extent that the elector will be unable to go to his or her assigned polling place. If an absentee ballot is delivered, the elector or his or her designee shall execute an affidavit affirming to the facts which allow for delivery of the absentee ballot. The department shall adopt a rule providing for the form of the affidavit.

Section 10. Subsections (1) through (3) of section 101.64, Florida Statutes, are amended to read:

101.64 Delivery of absentee ballots; envelopes; form.-



(1) The supervisor shall enclose with each absentee ballot two envelopes: a secrecy envelope, into which the absent elector shall enclose his or her marked ballot; and a mailing envelope, into which the absent elector shall then place the secrecy envelope, which shall be addressed to the supervisor and also bear on the back side a certificate in substantially the following form:

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Note: Please Read Instructions Carefully Before Marking Ballot and Completing Voter's Certificate.

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VOTER'S CERTIFICATE

I,, do solemnly swear or affirm that I am a qualified and registered voter of County, Florida, and that I have not and will not vote more than one ballot in this election. I understand that if I commit or attempt to commit any fraud in connection with voting, vote a fraudulent ballot, or vote more than once in an election, I can be convicted of a felony of the third degree and fined up to \$5,000 and/or imprisoned for up to 5 years. I also understand that failure to sign this certificate will invalidate my ballot.

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... (Date) (Voter's Signature) ...

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Note: Your Signature Must Be Witnessed by One Witness 18 Years of Age or Older as Provided in the Instruction Sheet.

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I swear or affirm that the voter signed this Voter's Certificate in my presence.



608 609 ... (Signature of Witness) ... 610 ...(Printed Name of Witness)... 611 612 613 ...(Date)... 614

... (Address) ...

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- (2) The certificate shall be arranged on the back of the mailing envelope so that the line for the signature of the absent elector is across the seal of the envelope; however, no statement shall appear on the envelope which indicates that a signature of the voter must cross the seal of the envelope. The absent elector and the attesting witness shall execute the certificate on the envelope. A candidate may not serve as an attesting witness.
- (3) In lieu of the voter's certificate provided in this section, the supervisor of elections shall provide each person voting absentee under the Uniformed and Overseas Citizens Absentee Voting Act with the standard oath prescribed by the presidential designee with an appended section in substantially the following form: -

631 Witness signature and date:

... (Signature of Witness) ...

...(Printed Name of Witness)...

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...(Date)...



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...(Address)...

Section 11. Section 101.65, Florida Statutes, is amended to

640 read:

101.65 Instructions to absent electors.—The supervisor shall enclose with each absentee ballot separate printed instructions in substantially the following form:

READ THESE INSTRUCTIONS CAREFULLY BEFORE MARKING BALLOT.

- 1. VERY IMPORTANT. In order to ensure that your absentee ballot will be counted, it should be completed and returned as soon as possible so that it can reach the supervisor of elections of the county in which your precinct is located no later than 7 p.m. on the day of the election. However, if you are an overseas voter casting a ballot in a presidential preference primary or general election, your absentee ballot must be postmarked or signed and dated no later than the date of the election and received by the supervisor of elections of the county in which you are registered to vote no later than 10 days after the date of the election.
- 2. Mark your ballot in secret as instructed on the ballot. You must mark your own ballot unless you are unable to do so because of blindness, disability, or inability to read or write.
- 3. Mark only the number of candidates or issue choices for a race as indicated on the ballot. If you are allowed to "Vote for One" candidate and you vote for more than one candidate, your vote in that race will not be counted.
- 4. Place your marked ballot in the enclosed secrecy envelope.



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- 5. Insert the secrecy envelope into the enclosed mailing envelope which is addressed to the supervisor.
- 6. Seal the mailing envelope and completely fill out the Voter's Certificate on the back of the mailing envelope.
- 7. VERY IMPORTANT. In order for your absentee ballot to be counted, you must sign your name on the line above (Voter's Signature). An absentee ballot will be considered illegal and not be counted if the signature on the voter's certificate does not match the signature on record. The signature on file at the start of the canvass of the absentee ballots is the signature that will be used to verify your signature on the voter's certificate. If you need to update your signature for this election, send your signature update on a voter registration application to your supervisor of elections so that it is received no later than the start of the canvassing of absentee ballots, which occurs no earlier than the 15th day before election day.
- 8. VERY IMPORTANT. In order for your absentee ballot to be counted, it must include the signature and legible address of an attesting witness 18 years of age or older affixed to the Voter's Certificate. If the signature is illegible, the Voter's Certificate must also include a readable printed name of the attesting witness. A candidate may not serve as an attesting witness.
- 9.8. VERY IMPORTANT. If you are an overseas voter, you must include the date you signed the Voter's Certificate on the line above (Date) or your ballot may not be counted.
- 10.9. Mail, deliver, or have delivered the completed mailing envelope. Be sure there is sufficient postage if mailed.



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11.10. FELONY NOTICE. It is a felony under Florida law to accept any gift, payment, or gratuity in exchange for your vote for a candidate. It is also a felony under Florida law to vote in an election using a false identity or false address, or under any other circumstances making your ballot false or fraudulent.

Section 12. Paragraphs (a) and (d) of subsection (1) of section 101.657, Florida Statutes, are amended to read:

101.657 Early voting.—

(1)(a) As a convenience to the voter, the supervisor of elections shall allow an elector to vote early in the main or branch office of the supervisor. The supervisor shall mark, code, indicate on, or otherwise track the voter's precinct for each early voted ballot. In order for a branch office to be used for early voting, it shall be a permanent facility of the supervisor and shall have been designated and used as such for at least 1 year prior to the election. The supervisor may also designate any city hall, or permanent public library facility, fairground, civic center, courthouse, county commission building, stadium, convention center, government-owned senior center, or government-owned community center as early voting sites; however, if so designated, the sites must be geographically located so as to provide all voters in the county an equal opportunity to cast a ballot, insofar as is practicable. Each county shall, at a minimum, operate the same total number of early voting sites that the county used for the 2012 general election. If a supervisor is unable to provide an early voting site in an area of the county due to the nonexistence of any of the designated locations, the supervisor may designate one early voting site that is geographically



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located to provide all voters an equal opportunity to vote early in that area. The results or tabulation of votes cast during early voting may not be made before the close of the polls on election day. Results shall be reported by precinct.

(d) Early voting shall begin on the 10th day before an election that contains state or federal races and end on the 3rd day before the election, and shall be provided for no less than 8 6 hours and no more than 12 hours per day at each site during the applicable period. In addition, early voting may be offered at the discretion of the supervisor of elections on the 15th, 14th, 13th, 12th, 11th, or 2nd day before an election that contains state or federal races for at least 8 hours per day, but not more than 12 hours per day. The supervisor of elections may provide early voting for elections that are not held in conjunction with a state or federal election. However, the supervisor has the discretion to determine the hours of operation of early voting sites in those elections.

Section 13. Subsection (2) of section 101.67, Florida Statutes, is amended to read:

- 101.67 Safekeeping of mailed ballots; deadline for receiving absentee ballots.-
- (2) Except as provided in s. 101.6952(5), all marked absent electors' ballots to be counted must be received by the supervisor by 7 p.m. the day of the election. All ballots received thereafter shall be marked with the time and date of receipt and filed in the supervisor's office.

Section 14. Subsections (1) and (4) of section 101.68, Florida Statutes, are amended, and subsection (2) of that section is reenacted and amended, to read:



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101.68 Canvassing of absentee ballot.-

- (1) The supervisor of the county where the absent elector resides shall receive the voted ballot, at which time the supervisor shall compare the signature of the elector on the voter's certificate with the signature of the elector in the registration books or the precinct register to determine whether the elector is duly registered in the county and may record on the elector's registration certificate that the elector has voted. However, effective July 1, 2005, an elector who dies after casting an absentee ballot but on or before election day shall remain listed in the registration books until the results have been certified for the election in which the ballot was cast. The supervisor shall safely keep the ballot unopened in his or her office until the county canvassing board canvasses the vote. Except as provided in subsection (4), after an absentee ballot is received by the supervisor, the ballot is deemed to have been cast, and changes or additions may not be made to the voter's certificate.
- (2) (a) The county canvassing board may begin the canvassing of absentee ballots at 7 a.m. on the 15th day before the election, but not later than noon on the day following the election. In addition, for any county using electronic tabulating equipment, the processing of absentee ballots through such tabulating equipment may begin at 7 a.m. on the 15th day before the election. However, notwithstanding any such authorization to begin canvassing or otherwise processing absentee ballots early, no result shall be released until after the closing of the polls in that county on election day. Any supervisor of elections, deputy supervisor of elections,



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canvassing board member, election board member, or election employee who releases the results of a canvassing or processing of absentee ballots prior to the closing of the polls in that county on election day commits a felony of the third degree, punishable as provided in s. 775.082, s. 775.083, or s. 775.084.

- (b) To ensure that all absentee ballots to be counted by the canvassing board are accounted for, the canvassing board shall compare the number of ballots in its possession with the number of requests for ballots received to be counted according to the supervisor's file or list.
- (c)1. The canvassing board shall, if the supervisor has not already done so, compare the signature of the elector on the voter's certificate or on the absentee ballot affidavit as provided in subsection (4) with the signature of the elector in the registration books or the precinct register to see that the elector is duly registered in the county and to determine the legality of that absentee ballot. The ballot of an elector who casts an absentee ballot shall be counted even if the elector dies on or before election day, as long as, prior to the death of the voter, the ballot was postmarked by the United States Postal Service, date-stamped with a verifiable tracking number by common carrier, or already in the possession of the supervisor of elections. An absentee ballot shall be considered illegal if the voter's certificate or absentee ballot affidavit it does not include the signature of the elector, as shown by the registration records or the precinct register, along with the signature and legible address of an attesting witness; however, if the signature of the attesting witness is illegible, the printed name of the attesting witness must clearly identify



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the name of the witness or the ballot shall be considered illegal. However, an absentee ballot is shall not be considered illegal if the signature of the elector does not cross the seal of the mailing envelope. If the canvassing board determines that any ballot is illegal, a member of the board shall, without opening the envelope, mark across the face of the envelope: "rejected as illegal." The absentee ballot affidavit, if applicable, the envelope and the ballot contained therein shall be preserved in the manner that official ballots voted are preserved.

- 2. If any elector or candidate present believes that an absentee ballot is illegal due to a defect apparent on the voter's certificate or the absentee ballot affidavit, he or she may, at any time before the ballot is removed from the envelope, file with the canvassing board a protest against the canvass of that ballot, specifying the precinct, the ballot, and the reason he or she believes the ballot to be illegal. A challenge based upon a defect in the voter's certificate or absentee ballot affidavit may not be accepted after the ballot has been removed from the mailing envelope.
- (d) The canvassing board shall record the ballot upon the proper record, unless the ballot has been previously recorded by the supervisor. The mailing envelopes shall be opened and the secrecy envelopes shall be mixed so as to make it impossible to determine which secrecy envelope came out of which signed mailing envelope; however, in any county in which an electronic or electromechanical voting system is used, the ballots may be sorted by ballot styles and the mailing envelopes may be opened and the secrecy envelopes mixed separately for each ballot



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style. The votes on absentee ballots shall be included in the total vote of the county.

- (4)(a) The supervisor of elections shall, on behalf of the county canvassing board, notify each elector whose ballot was rejected as illegal and provide the specific reason the ballot was rejected because of a difference between the elector's signature on the ballot and that on the elector's voter registration record. The supervisor shall mail a voter registration application to the elector to be completed indicating the elector's current signature if the elector's ballot was rejected due to a difference between the elector's signature on the voter's certificate or absentee ballot affidavit and the elector's signature in the registration books or precinct register. This section does not prohibit the supervisor from providing additional methods for updating an elector's signature.
- (b) If the canvassing board has not begun the canvassing of absentee ballots pursuant to subsection (2), the supervisor shall allow an elector who has returned an absentee ballot that does not include the elector's signature to complete an affidavit in order to cure the unsigned absentee ballot.
- (c) The elector shall provide identification to the supervisor and must complete an absentee ballot affidavit in substantially the following form:

865 ABSENTEE BALLOT AFFIDAVIT

> I,, am a qualified voter in this election and registered voter of County, Florida. I do solemnly swear or affirm that I requested and returned the absentee ballot and

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582-02059D-13 that I have not and will not vote more than one ballot in this election. I understand that if I commit or attempt any fraud in connection with voting, vote a fraudulent ballot, or vote more than once in an election, I may be convicted of a felony of the third degree and fined up to \$5,000 and imprisoned for up to 5 years. I understand that my failure to sign this affidavit means that my absentee ballot will be invalidated. ... (Voter's Signature)(Address)... Note: Your Signature Must Be Witnessed by One Witness 18 Years of Age or Older. I swear or affirm that the voter signed this Absentee Ballot Affidavit in my presence. ... (Signature of Witness) (Printed Name of Witness)(Date)... ... (Address) ... (d) Instructions must accompany the absentee ballot affidavit in substantially the following form:

READ THESE INSTRUCTIONS CAREFULLY BEFORE COMPLETING THE



AFFIDAVIT. FAILURE TO FOLLOW THESE INSTRUCTIONS MAY CAUSE YOUR BALLOT NOT TO COUNT.

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- 1. In order to ensure that your absentee ballot will be counted, your affidavit should be completed and returned as soon as possible so that it can reach the supervisor of elections of the county in which your precinct is located no later than the start of the canvassing of absentee ballots, which occurs no earlier than the 15th day before an election.
- 2. You must sign your name on the line above (Voter's Signature).
- 3. You must have your signature witnessed by a person 18 years of age or older. Have the witness sign on the line above (Signature of Witness) and include his or her legible address. If the signature is illegible, the affidavit must also include a readable, printed name of the attesting witness. A candidate may not serve as an attesting witness.
- 4. You must make a copy of one of the following forms of identification:
- a. Identification which must include your name and photograph: United States passport; debit or credit card; military identification; student identification; retirement center identification; neighborhood association identification; or public assistance identification; or
- b. Identification which shows your name and current residence address: current utility bill, bank statement, government check, paycheck, or government document (excluding voter identification card).
 - 5. Place the envelope bearing the affidavit into a mailing



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envelope addressed to the supervisor. Insert a copy of your identification in the mailing envelope.

- 6. Mail, deliver, or have delivered the completed affidavit along with the copy of your identification to your county supervisor of elections. Be sure there is sufficient postage if mailed and that the supervisor's address is correct.
- (e) The department and each supervisor shall include the affidavit and instructions on their respective websites. The supervisor must include his or her office's mailing address on the page containing the affidavit instructions; the department's instruction page must include the office mailing addresses of all supervisors of elections or provide a conspicuous link to such addresses.
- (f) The supervisor shall attach each affidavit received to the appropriate absentee ballot mailing envelope.
- Section 15. Subsections (3) and (4) of section 101.6921, Florida Statutes, are amended to read:
- 101.6921 Delivery of special absentee ballot to certain first-time voters.-
- (3) The Voter's Certificate shall be in substantially the following form:

Note: Please Read Instructions Carefully Before Marking Ballot and Completing Voter's Certificate.

VOTER'S CERTIFICATE

I,, do solemnly swear or affirm that I am a qualified and registered voter of County, Florida, and that I have



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not and will not vote more than one ballot in this election. I understand that if I commit or attempt to commit any fraud in connection with voting, vote a fraudulent ballot, or vote more than once in an election, I can be convicted of a felony of the third degree and fined up to \$5,000 and/or imprisoned for up to 5 years. I also understand that failure to sign this certificate will invalidate my ballot. I understand that unless I meet one of the exemptions below, I must provide a copy of a current and valid identification as provided in the instruction sheet to the supervisor of elections in order for my ballot to count.

I further certify that I am exempt from the requirements to furnish a copy of a current and valid identification with my ballot because of one or more of the following (check all that apply):

- \square I am 65 years of age or older.
- \Box I have a permanent or temporary physical disability.
- \square I am a member of a uniformed service on active duty who, by reason of such active duty, will be absent from the county on election day.
- \Box I am a member of the Merchant Marine who, by reason of service in the Merchant Marine, will be absent from the county on election day.
- \square I am the spouse or dependent of a member of the uniformed service or Merchant Marine who, by reason of the active duty or service of the member, will be absent from the county on election day.
- 982 \square I am currently residing outside the United States.

984 ...(Date)... ... Voter's Signature...



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986	Note: Your Signature Must Be Witnessed as Provided in the
987	Instruction Sheet By One Witness 18 Years of Age or Older.
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989	I swear or affirm that the voter signed this Voter's Certificate
990	in my presence.
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992	(Signature of Witness)
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994	(Printed Name of Witness)
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996	(Date)
997	(Address)
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999	(4) The certificate shall be arranged on the back of the
1000	envelope so that the line for the signature of the absent
1001	elector is across the seal of the envelope.
1002	Section 16. Subsection (2) of section 101.6923, Florida
1003	Statutes, is amended to read:
1004	101.6923 Special absentee ballot instructions for certain
1005	first-time voters
1006	(2) A voter covered by this section shall be provided with
1007	printed instructions with his or her absentee ballot in
1008	substantially the following form:
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1010	READ THESE INSTRUCTIONS CAREFULLY BEFORE MARKING YOUR
1011	BALLOT. FAILURE TO FOLLOW THESE INSTRUCTIONS MAY CAUSE
1012	YOUR BALLOT NOT TO COUNT.

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- 1. In order to ensure that your absentee ballot will be counted, it should be completed and returned as soon as possible so that it can reach the supervisor of elections of the county in which your precinct is located no later than 7 p.m. on the date of the election. However, if you are an overseas voter casting a ballot in a presidential preference primary or general election, your absentee ballot must be postmarked or signed and dated no later than the date of the election and received by the supervisor of elections of the county in which you are registered to vote no later than 10 days after the date of the election.
- 2. Mark your ballot in secret as instructed on the ballot. You must mark your own ballot unless you are unable to do so because of blindness, disability, or inability to read or write.
- 3. Mark only the number of candidates or issue choices for a race as indicated on the ballot. If you are allowed to "Vote for One" candidate and you vote for more than one, your vote in that race will not be counted.
- 4. Place your marked ballot in the enclosed secrecy envelope and seal the envelope.
- 5. Insert the secrecy envelope into the enclosed envelope bearing the Voter's Certificate. Seal the envelope and completely fill out the Voter's Certificate on the back of the envelope.
- a. You must sign your name on the line above (Voter's Signature).
- b. You must have your signature witnessed by a person 18 years of age or older. Have the witness sign on the line above (Signature of Witness) and include his or her legible address.



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If the signature is illegible, the Voter's Certificate must also include a readable printed name of the attesting witness. A candidate may not serve as an attesting witness.

- c.b. If you are an overseas voter, you must include the date you signed the Voter's Certificate on the line above (Date) or your ballot may not be counted.
- d.e. An absentee ballot will be considered illegal and will not be counted if the signature on the Voter's Certificate does not match the signature on record. The signature on file at the start of the canvass of the absentee ballots is the signature that will be used to verify your signature on the Voter's Certificate. If you need to update your signature for this election, send your signature update on a voter registration application to your supervisor of elections so that it is received no later than the start of canvassing of absentee ballots, which occurs no earlier than the 15th day before election day.
- 6. Unless you meet one of the exemptions in Item 7., you must make a copy of one of the following forms of identification:
- a. Identification which must include your name and photograph: United States passport; debit or credit card; military identification; student identification; retirement center identification; neighborhood association identification; or public assistance identification; or
- b. Identification which shows your name and current residence address: current utility bill, bank statement, government check, paycheck, or government document (excluding voter identification card).



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- 7. The identification requirements of Item 6. do not apply if you meet one of the following requirements:
 - a. You are 65 years of age or older.
 - b. You have a temporary or permanent physical disability.
- c. You are a member of a uniformed service on active duty who, by reason of such active duty, will be absent from the county on election day.
- d. You are a member of the Merchant Marine who, by reason of service in the Merchant Marine, will be absent from the county on election day.
- e. You are the spouse or dependent of a member referred to in paragraph c. or paragraph d. who, by reason of the active duty or service of the member, will be absent from the county on election day.
 - f. You are currently residing outside the United States.
- 8. Place the envelope bearing the Voter's Certificate into the mailing envelope addressed to the supervisor. Insert a copy of your identification in the mailing envelope. DO NOT PUT YOUR IDENTIFICATION INSIDE THE SECRECY ENVELOPE WITH THE BALLOT OR INSIDE THE ENVELOPE WHICH BEARS THE VOTER'S CERTIFICATE OR YOUR BALLOT WILL NOT COUNT.
- 9. Mail, deliver, or have delivered the completed mailing envelope. Be sure there is sufficient postage if mailed.
- 10. FELONY NOTICE. It is a felony under Florida law to accept any gift, payment, or gratuity in exchange for your vote for a candidate. It is also a felony under Florida law to vote in an election using a false identity or false address, or under any other circumstances making your ballot false or fraudulent.
 - Section 17. Subsection (5) is added to section 101.6952,



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Florida Statutes, to read:

101.6952 Absentee ballots for absent uniformed services and overseas voters.-

(5) An absentee ballot from an overseas voter in any presidential preference primary or general election which is postmarked or signed and dated no later than the date of the election and is received by the supervisor of elections of the county in which the overseas voter is registered no later than 10 days after the date of the election shall be counted as long as the absentee ballot is otherwise proper.

Section 18. Paragraphs (b) and (d) of subsection (4) of section 102.031, Florida Statutes, are amended to read:

102.031 Maintenance of good order at polls; authorities; persons allowed in polling rooms and early voting areas; unlawful solicitation of voters.-

(4)

- (b) For the purpose of this subsection, the terms "solicit" or "solicitation" shall include, but not be limited to, seeking or attempting to seek any vote, fact, opinion, or contribution; distributing or attempting to distribute any political or campaign material, leaflet, or handout; conducting a poll except as specified in this paragraph; seeking or attempting to seek a signature on any petition; and selling or attempting to sell any item. The terms "solicit" or "solicitation" may shall not be construed to prohibit exit polling.
- (d) Except as provided in paragraph (a), the supervisor may not designate a no-solicitation zone or otherwise restrict access to any person, political committee, committee of continuous existence, candidate, or other group or organization



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for the purposes of soliciting voters. This paragraph applies to any public or private property used as a polling place or early voting site.

Section 19. Subsections (1) and (4) of section 102.141, Florida Statutes, are amended to read:

102.141 County canvassing board; duties.-

- (1) The county canvassing board shall be composed of the supervisor of elections; a county court judge, who shall act as chair; and the chair of the board of county commissioners. Alternate canvassing board members must be appointed pursuant to paragraph (e). In the event any member of the county canvassing board is unable to serve, is a candidate who has opposition in the election being canvassed, or is an active participant in the campaign or candidacy of any candidate who has opposition in the election being canvassed, such member shall be replaced as follows:
- (a) If no county court judge is able to serve or if all are disqualified, the chief judge of the judicial circuit in which the county is located shall appoint as a substitute member a qualified elector of the county who is not a candidate with opposition in the election being canvassed and who is not an active participant in the campaign or candidacy of any candidate with opposition in the election being canvassed. In such event, the members of the county canvassing board shall meet and elect a chair.
- (b) If the supervisor of elections is unable to serve or is disqualified, the chair of the board of county commissioners shall appoint as a substitute member a member of the board of county commissioners who is not a candidate with opposition in



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the election being canvassed and who is not an active participant in the campaign or candidacy of any candidate with opposition in the election being canvassed. The supervisor, however, shall act in an advisory capacity to the canvassing board.

- (c) If the chair of the board of county commissioners is unable to serve or is disqualified, the board of county commissioners shall appoint as a substitute member one of its members who is not a candidate with opposition in the election being canvassed and who is not an active participant in the campaign or candidacy of any candidate with opposition in the election being canvassed.
- (d) If a substitute member or alternate member cannot be appointed as provided elsewhere in this subsection, or in the event of a vacancy in such office, the chief judge of the judicial circuit in which the county is located shall appoint as a substitute member or alternate member a qualified elector of the county who is not a candidate with opposition in the election being canvassed and who is not an active participant in the campaign or candidacy of any candidate with opposition in the election being canvassed.
- (e)1. The chief judge of the judicial circuit in which the county is located shall appoint a county court judge as an alternate member of the county canvassing board or, if each county court judge is unable to serve or is disqualified, shall appoint an alternate member who is qualified to serve as a substitute member under paragraph (a).
- 2. The chair of the board of county commissioners shall appoint a member of the board of county commissioners as an



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alternate member of the county canvassing board or, if each member of the board of county commissioners is unable to serve or is disqualified, shall appoint an alternate member who is qualified to serve as a substitute member under paragraph (d).

- 3. If a member of the county canvassing board is unable to participate in a meeting of the board, the chair of the county canvassing board or his or her designee shall designate which alternate member will serve as a member of the board in the place of the member who is unable to participate at that meeting.
- 4. If not serving as one of the three members of the county canvassing board, an alternate member may be present, observe, and communicate with the three members constituting the county canvassing board, but may not vote in the board's decisions or determinations.
- (4)(a) The supervisor of elections shall upload into the county's election management system by 7 p.m. on the day before the election the results of all early voting and absentee ballots that have been canvassed and tabulated by the end of the early voting period. Pursuant to ss. 101.5614(9), 101.657, and 101.68(2), the tabulation of votes cast or the results of such uploads may not be made public before the close of the polls on election day.
- (b) The canvassing board shall report all early voting and all tabulated absentee results to the Department of State within 30 minutes after the polls close. Thereafter, the canvassing board shall report, with the exception of provisional ballot results, updated precinct election results to the department at least every 45 minutes until all results are completely



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reported. The supervisor of elections shall notify the department immediately of any circumstances that do not permit periodic updates as required. Results shall be submitted in a format prescribed by the department.

Section 20. Section 104.0616, Florida Statutes, is amended to read:

104.0616 Absentee ballots and voting; violations.

- (1) For purposes of this section, the term "immediate family" means a person's spouse or the parent, child, grandparent, or sibling of the person or the person's spouse.
- (2) Any person who provides or offers to provide, and any person who accepts, a pecuniary or other benefit in exchange for distributing, ordering, requesting, collecting, delivering, or otherwise physically possessing more than two absentee ballots per election in addition to his or her own ballot or a ballot belonging to an immediate family member, with intent to alter, change, modify, or erase any vote on the absentee ballot, except as provided in ss. 101.6105-101.695, commits a felony of the third degree, punishable as provided in s. 775.082, s. 775.083, or s. 775.084.

Section 21. This act shall take effect October 1, 2013.