By Senator Latvala

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A bill to be entitled An act relating to elections; amending s. 97.0555, F.S.; revising qualifications for late voter registration; amending s. 101.161, F.S.; revising what constitutes a ballot summary; deleting a provision providing that a ballot statement consisting of the full text of a constitutional amendment or revision is presumed to be a clear and unambiguous statement; repealing s. 101.56075(4), F.S., relating to the requirement that all voting systems used by voters in a state election allow placement of the full text of a constitutional amendment or revision containing stricken or underlined text by a specified date; amending s. 101.64, F.S.; revising the requirements of the voter's certificate accompanying an absentee ballot; amending s. 101.65, F.S.; revising the instructions to absent electors; amending s. 101.68, F.S.; revising what a canvassing board may consider an illegal absentee ballot; amending s. 101.6921, F.S.; revising the voter's certificate accompanying a special absentee ballot; amending s. 101.6923, F.S.; revising special absentee ballot instructions; amending s. 102.031, F.S.; revising restrictions relating to the solicitation of voters; providing an effective date.

Be It Enacted by the Legislature of the State of Florida:

Section 1. Section 97.0555, Florida Statutes, is amended to

30 read:

97.0555 Late registration.—An individual or accompanying family member, including a member of the uniformed services or the Merchant Marine, who is otherwise qualified to register to vote and who, after the book-closing date for an election pursuant to s. 97.055, returns from a combat zone or other forward-deployed area or who has been discharged or separated from the uniformed services or the Merchant Marine, or from employment outside the territorial limits of the United States, after the book-closing date for an election pursuant to s. 97.055 and who is otherwise qualified may register to vote in such election until 5 p.m. on the Friday before that election in the office of the supervisor of elections. Such persons must produce sufficient documentation showing evidence of qualifying for late registration pursuant to this section.

Section 2. Subsection (3) of section 101.161, Florida Statutes, is amended to read:

101.161 Referenda; ballots.-

(3) (a) Each joint resolution that proposes a constitutional amendment or revision shall include one or more ballot statements set forth in order of priority. Each ballot statement shall consist of a ballot title, by which the measure is commonly referred to or spoken of, not exceeding 15 words in length, and either a ballot summary that describes the chief purpose of the amendment or revision in clear and unambiguous language, or the full text of the amendment or revision. The Department of State shall furnish a designating number pursuant to subsection (2) and the appropriate ballot statement to the supervisor of elections of each county. The ballot statement

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shall be printed on the ballot after the list of candidates, followed by the word "yes" and also by the word "no," and shall be styled in such a manner that a "yes" vote will indicate approval of the amendment or revision and a "no" vote will indicate rejection.

- (b) 1. Any action for a judicial determination that one or more ballot statements embodied in a joint resolution are defective must be commenced by filing a complaint or petition with the appropriate court within 30 days after the joint resolution is filed with the Secretary of State. The complaint or petition shall assert all grounds for challenge to each ballot statement. Any ground not asserted within 30 days after the joint resolution is filed with the Secretary of State is waived.
- 2. The court, including any appellate court, shall accord an action described in subparagraph 1. priority over other pending cases and render a decision as expeditiously as possible. If the court finds that all ballot statements embodied in a joint resolution are defective and further appeals are declined, abandoned, or exhausted, unless otherwise provided in the joint resolution, the Attorney General shall, within 10 days, prepare and submit to the Department of State a revised ballot title or ballot summary that corrects the deficiencies identified by the court, and the Department of State shall furnish a designating number and the revised ballot title or ballot summary to the supervisor of elections of each county for placement on the ballot. The court shall retain jurisdiction over challenges to a revised ballot title or ballot summary prepared by the Attorney General, and any challenge to a revised

ballot title or ballot summary must be filed within 10 days after a revised ballot title or ballot summary is submitted to the Department of State.

3. A ballot statement that consists of the full text of an amendment or revision shall be presumed to be a clear and unambiguous statement of the substance and effect of the amendment or revision, providing fair notice to the electors of the content of the amendment or revision and sufficiently advising electors of the issue upon which they are to vote.

Section 3. <u>Subsection (4) of section 101.56075</u>, Florida Statutes, is repealed.

Section 4. Subsections (1) through (3) of section 101.64, Florida Statutes, are amended to read:

101.64 Delivery of absentee ballots; envelopes; form.-

(1) The supervisor shall enclose with each absentee ballot two envelopes: a secrecy envelope, into which the absent elector shall enclose his or her marked ballot; and a mailing envelope, into which the absent elector shall then place the secrecy envelope, which shall be addressed to the supervisor and also bear on the back side a certificate in substantially the following form:

Note: Please Read Instructions Carefully Before Marking Ballot and Completing Voter's Certificate.

## VOTER'S CERTIFICATE

I, ...., do solemnly swear or affirm that I am a qualified and registered voter of .... County, Florida, and that I have not and will not vote more than one ballot in this election. I

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20-01083D-13 2013600 117 understand that if I commit or attempt to commit any fraud in 118 connection with voting, vote a fraudulent ballot, or vote more 119 than once in an election, I can be convicted of a felony of the 120 third degree and fined up to \$5,000 and/or imprisoned for up to 121 5 years. I also understand that failure to sign this certificate 122 will invalidate my ballot. 123 ...(Voter's Signature)... 124 ...(Date)... 125 126 Note: Your Signature Must Be Witnessed by One Witness 18 Years 127 of Age or Older as Provided in the Instruction Sheet. 128 129 I swear or affirm that the voter signed this Voter's Certificate 130 in my presence. 131 132 ... (Signature of Witness) ... 133 ... (Printed Name of Witness)... 134 135 136 ...(Date)... 137 ...(City/State)... 138 139 (2) The certificate shall be arranged on the back of the 140 mailing envelope so that the line for the signature of the 141 absent elector is across the seal of the envelope; however, no 142 statement shall appear on the envelope which indicates that a 143 signature of the voter must cross the seal of the envelope. No

candidate may serve as an attesting witness. The absent elector

and the attesting witness shall execute the certificate on the

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2. Mark your ballot in secret as instructed on the ballot.

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You must mark your own ballot unless you are unable to do so because of blindness, disability, or inability to read or write.

- 3. Mark only the number of candidates or issue choices for a race as indicated on the ballot. If you are allowed to "Vote for One" candidate and you vote for more than one candidate, your vote in that race will not be counted.
- 4. Place your marked ballot in the enclosed secrecy envelope.
- 5. Insert the secrecy envelope into the enclosed mailing envelope which is addressed to the supervisor.
- 6. Seal the mailing envelope and completely fill out the Voter's Certificate on the back of the mailing envelope.
- 7. VERY IMPORTANT. In order for your absentee ballot to be counted, you must sign your name on the line above (Voter's Signature). An absentee ballot will be considered illegal and not be counted if the signature on the voter's certificate does not match the signature on record. The signature on file at the start of the canvass of the absentee ballots is the signature that will be used to verify your signature on the voter's certificate. If you need to update your signature for this election, send your signature update on a voter registration application to your supervisor of elections so that it is received no later than the start of the canvassing of absentee ballots, which occurs no earlier than the 15th day before election day.
- 8. VERY IMPORTANT. In order for your absentee ballot to be counted, it must include the signature of an attesting witness 18 years of age or older affixed to the Voter's Certificate. If the signature is illegible, the Voter's Certificate must also

include a readable printed name of the attesting witness. No candidate may serve as an attesting witness.

- 9.8. VERY IMPORTANT. If you are an overseas voter, you must include the date you signed the Voter's Certificate on the line above (Date) or your ballot may not be counted.
- 10.9. Mail, deliver, or have delivered the completed mailing envelope. Be sure there is sufficient postage if mailed.
- 11.10. FELONY NOTICE. It is a felony under Florida law to accept any gift, payment, or gratuity in exchange for your vote for a candidate. It is also a felony under Florida law to vote in an election using a false identity or false address, or under any other circumstances making your ballot false or fraudulent.
- Section 6. Paragraph (c) of subsection (2) of section 101.68, Florida Statutes, is amended to read:
  - 101.68 Canvassing of absentee ballot.-
- 219 (2)

2.04

(c)1. The canvassing board shall, if the supervisor has not already done so, compare the signature of the elector on the voter's certificate with the signature of the elector in the registration books to see that the elector is duly registered in the county and to determine the legality of that absentee ballot. The ballot of an elector who casts an absentee ballot shall be counted even if the elector dies on or before election day, as long as, prior to the death of the voter, the ballot was postmarked by the United States Postal Service, date-stamped with a verifiable tracking number by common carrier, or already in the possession of the supervisor of elections. An absentee ballot shall be considered illegal if it does not include the signature of the elector, as shown by the registration records,

and the signature of an attesting witness; however, if the signature of the attesting witness is illegible, the printed name of the attesting witness must clearly identify the name of the witness or the ballot shall be considered illegal. However, an absentee ballot shall not be considered illegal if the signature of the elector does not cross the seal of the mailing envelope. If the canvassing board determines that any ballot is illegal, a member of the board shall, without opening the envelope, mark across the face of the envelope: "rejected as illegal." The envelope and the ballot contained therein shall be preserved in the manner that official ballots voted are preserved.

2. If any elector or candidate present believes that an absentee ballot is illegal due to a defect apparent on the voter's certificate, he or she may, at any time before the ballot is removed from the envelope, file with the canvassing board a protest against the canvass of that ballot, specifying the precinct, the ballot, and the reason he or she believes the ballot to be illegal. A challenge based upon a defect in the voter's certificate may not be accepted after the ballot has been removed from the mailing envelope.

Section 7. Subsections (3) and (4) of section 101.6921, Florida Statutes, are amended to read:

101.6921 Delivery of special absentee ballot to certain first-time voters.—

(3) The Voter's Certificate shall be in substantially the following form:

Note: Please Read Instructions Carefully Before Marking Ballot

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262 and Completing Voter's Certificate.

## 264 VOTER'S CERTIFICATE

I, ..., do solemnly swear or affirm that I am a qualified and registered voter of .... County, Florida, and that I have not and will not vote more than one ballot in this election. I understand that if I commit or attempt to commit any fraud in connection with voting, vote a fraudulent ballot, or vote more than once in an election, I can be convicted of a felony of the third degree and fined up to \$5,000 and/or imprisoned for up to 5 years. I also understand that failure to sign this certificate will invalidate my ballot. I understand that unless I meet one of the exemptions below, I must provide a copy of a current and valid identification as provided in the instruction sheet to the supervisor of elections in order for my ballot to count.

I further certify that I am exempt from the requirements to furnish a copy of a current and valid identification with my ballot because of one or more of the following (check all that apply):

- $\square$  I am 65 years of age or older.
- $\square$  I have a permanent or temporary physical disability.
- $\square$  I am a member of a uniformed service on active duty who, by reason of such active duty, will be absent from the county on election day.
- $\Box$  I am a member of the Merchant Marine who, by reason of service in the Merchant Marine, will be absent from the county on election day.
  - $\square$  I am the spouse or dependent of a member of the uniformed

20-01083D-13 2013600 291 service or Merchant Marine who, by reason of the active duty or 292 service of the member, will be absent from the county on 293 election day. 294  $\Box$  I am currently residing outside the United States. 295 296 ... Voter's Signature... ...(Date)... 297 298 Note: Your Signature Must Be Witnessed By One Witness 18 Years 299 of Age or Older as Provided in the Instruction Sheet. 300 301 I swear or affirm that the voter signed this Voter's Certificate 302 in my presence. 303 304 ... (Signature of Witness) ... 305 306 ... (Printed Name of Witness) ... 307 308 ...(Date)... 309 ...(City/State)... 310 311 (4) The certificate shall be arranged on the back of the 312 envelope so that the line for the signature of the absent 313 elector is across the seal of the envelope. 314 Section 8. Subsection (2) of section 101.6923, Florida 315 Statutes, is amended to read: 316 101.6923 Special absentee ballot instructions for certain 317 first-time voters.-318 (2) A voter covered by this section shall be provided with printed instructions with his or her absentee ballot in 319

substantially the following form:

READ THESE INSTRUCTIONS CAREFULLY BEFORE MARKING YOUR BALLOT. FAILURE TO FOLLOW THESE INSTRUCTIONS MAY CAUSE YOUR BALLOT NOT TO COUNT.

- 1. In order to ensure that your absentee ballot will be counted, it should be completed and returned as soon as possible so that it can reach the supervisor of elections of the county in which your precinct is located no later than 7 p.m. on the date of the election.
- 2. Mark your ballot in secret as instructed on the ballot. You must mark your own ballot unless you are unable to do so because of blindness, disability, or inability to read or write.
- 3. Mark only the number of candidates or issue choices for a race as indicated on the ballot. If you are allowed to "Vote for One" candidate and you vote for more than one, your vote in that race will not be counted.
- 4. Place your marked ballot in the enclosed secrecy envelope and seal the envelope.
- 5. Insert the secrecy envelope into the enclosed envelope bearing the Voter's Certificate. Seal the envelope and completely fill out the Voter's Certificate on the back of the envelope.
- a. You must sign your name on the line above (Voter's Signature).
- b. You must have your signature witnessed by a person 18 years of age or older. Have the witness sign on the line above (Signature of Witness) and include his or her address. If the

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signature is illegible, the Voter's Certificate must also include a readable printed name of the attesting witness. No candidate may serve as an attesting witness.

- <u>c.b.</u> If you are an overseas voter, you must include the date you signed the Voter's Certificate on the line above (Date) or your ballot may not be counted.
- d.e. An absentee ballot will be considered illegal and will not be counted if the signature on the Voter's Certificate does not match the signature on record. The signature on file at the start of the canvass of the absentee ballots is the signature that will be used to verify your signature on the Voter's Certificate. If you need to update your signature for this election, send your signature update on a voter registration application to your supervisor of elections so that it is received no later than the start of canvassing of absentee ballots, which occurs no earlier than the 15th day before election day.
- 6. Unless you meet one of the exemptions in Item 7., you must make a copy of one of the following forms of identification:
- a. Identification which must include your name and photograph: United States passport; debit or credit card; military identification; student identification; retirement center identification; neighborhood association identification; or public assistance identification; or
- b. Identification which shows your name and current residence address: current utility bill, bank statement, government check, paycheck, or government document (excluding voter identification card).

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7. The identification requirements of Item 6. do not apply if you meet one of the following requirements:

- a. You are 65 years of age or older.
- b. You have a temporary or permanent physical disability.
- c. You are a member of a uniformed service on active duty who, by reason of such active duty, will be absent from the county on election day.
- d. You are a member of the Merchant Marine who, by reason of service in the Merchant Marine, will be absent from the county on election day.
- e. You are the spouse or dependent of a member referred to in paragraph c. or paragraph d. who, by reason of the active duty or service of the member, will be absent from the county on election day.
  - f. You are currently residing outside the United States.
- 8. Place the envelope bearing the Voter's Certificate into the mailing envelope addressed to the supervisor. Insert a copy of your identification in the mailing envelope. DO NOT PUT YOUR IDENTIFICATION INSIDE THE SECRECY ENVELOPE WITH THE BALLOT OR INSIDE THE ENVELOPE WHICH BEARS THE VOTER'S CERTIFICATE OR YOUR BALLOT WILL NOT COUNT.
- 9. Mail, deliver, or have delivered the completed mailing envelope. Be sure there is sufficient postage if mailed.
- 10. FELONY NOTICE. It is a felony under Florida law to accept any gift, payment, or gratuity in exchange for your vote for a candidate. It is also a felony under Florida law to vote in an election using a false identity or false address, or under any other circumstances making your ballot false or fraudulent.
  - Section 9. Subsection (4) of section 102.031, Florida

407 Statutes, is amended to read:

102.031 Maintenance of good order at polls; authorities; persons allowed in polling rooms and early voting areas; unlawful solicitation of voters.—

- (4) (a) No person, political committee, committee of continuous existence, or other group or organization may solicit voters inside the polling place or within 100 feet of the entrance to any polling place, or polling room where the polling place is also a polling room, or early voting site. Before the opening of the polling place or early voting site, the clerk or supervisor shall designate the no-solicitation zone and mark the boundaries.
- (b) For the purpose of this subsection, the terms "solicit" or "solicitation" shall include, but not be limited to, seeking or attempting to seek any vote, fact, opinion, or contribution; distributing or attempting to distribute any political or campaign material, leaflet, or handout; conducting a poll except as specified in this paragraph; seeking or attempting to seek a signature on any petition; and selling or attempting to sell any item. The terms "solicit" or "solicitation" shall not be construed to prohibit exit polling.
- (c) Each supervisor of elections shall inform the clerk of the area within which soliciting is unlawful, based on the particular characteristics of that polling place. The supervisor or the clerk may take any reasonable action necessary to ensure order at the polling places, including, but not limited to, having disruptive and unruly persons removed by law enforcement officers from the polling room or place or from the 100-foot zone surrounding the polling place.

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(d) Except as provided in paragraph (a), the supervisor may not designate a no solicitation zone or otherwise restrict access to a polling place, polling room, early voting site, or surrounding property in any manner to any person, political committee, committee of continuous existence, candidate, or other group or organization for the purposes of soliciting voters. This paragraph applies to any public or private property used as a polling place or early voting site.

Section 10. This act shall take effect July 1, 2013.