Bill No. CS/CS/HB 7083 (2013)

Amendment No. CHAMBER ACTION Senate House Representative Gaetz offered the following: 1 2 3 Amendment (with title amendment) 4 Remove everything after the enacting clause and insert: 5 Section 1. This act may be cited as the "Timely Justice 6 Act of 2013." 7 Section 2. Paragraph (b) of subsection (5) of section 8 27.5304, Florida Statutes, is amended to read: 9 27.5304 Private court-appointed counsel; compensation; 10 notice.-11 (5) The compensation for representation in a criminal 12 proceeding shall not exceed the following: If a death sentence is imposed and affirmed on appeal 13 (b) to the Supreme Court, the appointed attorney shall be allowed 14 compensation, not to exceed \$1,000, for attorney fees and costs 15 16 incurred in representing the defendant as to an application for 225893 Approved For Filing: 4/23/2013 1:56:06 PM Page 1 of 32

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Amendment No.

17 executive clemency, with compensation to be paid out of general

18 revenue from funds budgeted to the <u>Justice Administrative</u>

19 <u>Commission</u> Department of Corrections.

20 Section 3. Section 27.701, Florida Statutes, is amended to 21 read:

22

27.701 Capital collateral regional counsel.-

23 There are created three regional offices of capital (1)24 collateral counsel, which shall be located in a northern, 25 middle, and southern region of the state. The northern region 26 shall consist of the First, Second, Third, Fourth, Eighth, and 27 Fourteenth Judicial Circuits; the middle region shall consist of 28 the Fifth, Sixth, Seventh, Ninth, Tenth, Twelfth, Thirteenth, and Eighteenth Judicial Circuits; and the southern region shall 29 30 consist of the Eleventh, Fifteenth, Sixteenth, Seventeenth, Nineteenth, and Twentieth Judicial Circuits. Each regional 31 32 office shall be administered by a regional counsel. A regional counsel must be, and must have been for the preceding 5 years, a 33 member in good standing of The Florida Bar or a similar 34 35 organization in another state. Each capital collateral regional 36 counsel shall be appointed by the Governor, and is subject to 37 confirmation by the Senate. The Supreme Court Judicial 38 Nominating Commission shall recommend to the Governor three 39 qualified candidates for each appointment as regional counsel. The Governor shall appoint a regional counsel for each region 40 from among the recommendations, or, if it is in the best 41 interest of the fair administration of justice in capital cases, 42 43 the Governor may reject the nominations and request submission of three new nominees by the Supreme Court Judicial Nominating 44

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45 Commission. Each capital collateral regional counsel shall be 46 appointed to a term of 3 years. Vacancies in the office of 47 capital collateral regional counsel shall be filled in the same 48 manner as appointments. A person appointed as a regional counsel 49 may not run for or accept appointment to any state office for 2 50 years following vacation of office.

51 (2) Notwithstanding the provisions of subsection (1), the 52 responsibilities of the regional office of capital collateral 53 counsel for the northern region of the state shall be met 54 through a pilot program using only attorneys from the registry of attorneys maintained pursuant to s. 27.710. Each attorney 55 56 participating in the pilot must be qualified to provide 57 representation in federal court. The Auditor General shall 58 schedule a performance review of the pilot program to determine 59 the effectiveness and efficiency of using attorneys from the 60 registry compared to the capital collateral regional counsel. The review, at a minimum, shall include comparisons of the 61 62 timeliness and costs of the pilot and the counsel and shall be 63 submitted to the President of the Senate and the Speaker of the House of Representatives by January 30, 2007. The Legislature 64 65 may determine whether to convert the pilot program to a permanent program after receipt of the Auditor General's review. 66 Section 4. Subsection (1) and paragraph (b) of subsection 67 (4) of section 27.702, Florida Statutes, are amended to read: 68 27.702 Duties of the capital collateral regional counsel; 69 70 reports.-71 The capital collateral regional counsel shall (1)72 represent each person convicted and sentenced to death in this

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73 state for the sole purpose of instituting and prosecuting 74 collateral actions challenging the legality of the judgment and 75 sentence imposed against such person in the state courts, 76 federal courts in this state, the United States Court of Appeals 77 for the Eleventh Circuit, and the United States Supreme Court. 78 The capital collateral regional counsel and the attorneys 79 appointed pursuant to s. 27.710 shall file only those 80 postconviction or collateral actions authorized by statute. The three capital collateral regional counsel's offices shall 81 82 function independently and be separate budget entities, and the regional counsel shall be the office heads for all purposes. The 83 Justice Administrative Commission shall provide administrative 84 support and service to the three offices to the extent requested 85 86 by the regional counsel. The three regional offices shall not be subject to control, supervision, or direction by the Justice 87 88 Administrative Commission in any manner, including, but not 89 limited to, personnel, purchasing, transactions involving real 90 or personal property, and budgetary matters.

(4)

Amendment No.

92 Each capital collateral regional counsel and each (b) 93 attorney participating in the pilot program in the northern 94 region pursuant to s. 27.701(2) shall provide a quarterly report 95 to the President of the Senate and the Speaker of the House of Representatives which details the number of hours worked by 96 investigators and legal counsel per case and the amounts per 97 case expended during the preceding quarter in investigating and 98 99 litigating capital collateral cases.

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91

Section 5. Section 27.703, Florida Statutes, is amended to

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Amendment No. read:

102

101

27.703 Conflict of interest and substitute counsel.-

(1)The capital collateral regional counsel shall not 103 104 accept an appointment or take any other action that will create 105 an actual a conflict of interest. If, at any time during the 106 representation of a person, the capital collateral regional 107 counsel alleges determines that the continued representation of 108 that person creates an actual a conflict of interest, the sentencing court shall, upon determining that an actual conflict 109 110 exists upon application by the regional counsel, designate another regional counsel. If the replacement regional counsel 111 112 alleges that an actual conflict of interest exists, the 113 sentencing court shall, upon determining that an actual conflict 114 exists and, only if a conflict exists with the other two 115 counsel, appoint one or more members of The Florida Bar who meet 116 the requirements of s. 27.704(2) and who are not disqualified 117 pursuant to s. 27.7045 to represent the person one or more of such persons. An actual conflict of interest exists when an 118 119 attorney actively represents conflicting interests. A possible, speculative, or merely hypothetical conflict is insufficient to 120 121 support an allegation that an actual conflict of interest 122 exists.

(2) Appointed counsel shall be paid from funds
appropriated to the Chief Financial Officer. The hourly rate may
not exceed \$100. However, all appointments of private counsel
under this section shall be in accordance with ss. 27.710 and
27.711.

128

(3) Capital collateral regional Prior to employment,

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129 counsel appointed pursuant to this section must have 130 participated in at least five felony jury trials, five felony 131 appeals, or five capital postconviction evidentiary hearings, or 132 any combination of at least five of such proceedings, and must 133 not be disqualified pursuant to s. 27.7045.

Amendment No.

Section 6. Section 27.704, Florida Statutes, is amended to read:

136 27.704 Appointment of assistants and other staff.-Each 137 capital collateral regional counsel may:

138 Appoint, employ, and establish, in such numbers as he (1)or she determines, full-time or part-time assistant counsel, 139 140 investigators, and other clerical and support personnel who shall be paid from funds appropriated for that purpose. A full-141 142 time assistant capital collateral counsel must not be disqualified pursuant to s. 27.7045; must be a member in good 143 144 standing of The Florida Bar, with not less than 3 years' 145 experience in the practice of criminal law; τ and, prior to employment, must have participated in at least five felony jury 146 147 trials, five felony appeals, or five capital postconviction evidentiary hearings or any combination of at least five of such 148 149 proceedings. Law school graduates who do not have the 150 qualifications of a full-time assistant capital collateral 151 counsel may be employed as members of the legal staff but may 152 not be designated as sole counsel for any person.

(2) Contract with private counsel who are members in good standing of The Florida Bar or with public defenders for the purpose of providing prompt and cost-effective representation for individuals who are sentenced to death in this state. A

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Amendment No. 157 private counsel or public defender under contract with the 158 regional counsel must not be disqualified pursuant to s. 159 27.7045; must have at least 3 years' experience in the practice 160 of criminal law; τ and, prior to the contract, must have 161 participated in at least two capital trials or capital 162 sentencing proceedings five felony jury trials, five felony 163 appeals, or five capital postconviction evidentiary hearings, or 164 any combination of at least five of such proceedings.

(3) Appoint pro bono assistant counsel, who must be members in good standing of The Florida Bar, and who shall serve without compensation at the discretion of the capital collateral regional counsel.

169 Section 7. Section 27.7045, Florida Statutes, is created 170 to read:

171 27.7045 Capital case proceedings; constitutionally 172 deficient representation.-Notwithstanding another provision of 173 law, an attorney employed by the state or appointed pursuant to 174 s. 27.711 may not represent a person charged with a capital offense at trial or on direct appeal or a person sentenced to 175 176 death in a postconviction proceeding if, in two separate 177 instances, a court, in a capital postconviction proceeding, 178 determined that such attorney provided constitutionally deficient representation and relief was granted as a result. 179 180 This prohibition on representation shall be for a period of 5 181 years, which commences at the time relief is granted after the highest court having jurisdiction to review the deficient 182 representation determination has issued its final order 183 184 affirming the second such determination. 225893

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	Bill No. CS/CS/HB 7083 (2013)
185	Amendment No. Section 8. Section 27.7081, Florida Statutes, is amended
186	to read:
187	(Substantial rewording of section. See
188	s. 27.7081, F.S., for present text.)
189	27.7081 Capital postconviction public records production
190	(1) DEFINITIONSAs used in this section, the term:
191	(a) "Agency" has the same meaning as provided in s.
192	<u>119.011.</u>
193	(b) "Collateral counsel" means a capital collateral
194	regional counsel from one of the three regions in Florida, a
195	private attorney who has been appointed to represent a capital
196	defendant for postconviction litigation, or a private attorney
197	who has been hired by the capital defendant or who has agreed to
198	work pro bono for a capital defendant for postconviction
199	litigation.
200	(c) "Public records" has the same meaning as provided in
201	<u>s. 119.011.</u>
202	(d) "Trial court" means:
203	1. The judge who entered the judgment and imposed the
204	sentence of death; or
205	2. If a motion for postconviction relief in a capital case
206	has been filed and a different judge has already been assigned
207	to that motion, the judge who is assigned to rule on that
208	motion.
209	(2) APPLICABILITY AND SCOPEThis section only applies to
210	the production of public records for capital postconviction
211	defendants and does not change or alter the time periods
212	specified in Rule 3.851, Florida Rules of Criminal Procedure.
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	DIII NO. CS/CS/ND /003 (2013)
010	Amendment No.
213	Furthermore, this section does not affect, expand, or limit the
214	production of public records for any purpose other than use in a
215	proceeding held pursuant to Rule 3.850 or Rule 3.851, Florida
216	Rules of Criminal Procedure. This section shall not be a basis
217	for renewing public records requests that have been initiated
218	previously or for relitigating issues pertaining to production
219	of public records upon which a court has ruled before July 1,
220	2013. Public records requests made in postconviction proceedings
221	in capital cases in which the conviction and sentence of death
222	have been affirmed on direct appeal before July 1, 2013, shall
223	be governed by the rules and laws in effect immediately before
224	July 1, 2013.
225	(3) RECORDS REPOSITORYThe Secretary of State shall
226	establish and maintain a records repository to archive capital
227	postconviction public records as provided for in this section.
228	(4) FILING AND SERVICE.
229	(a) The original of all notices, requests, or objections
230	filed under this section must be filed with the clerk of the
231	trial court. Copies must be served on the trial court, the
232	Attorney General, the state attorney, collateral counsel, and
233	any affected person or agency, unless otherwise required by this
234	section.
235	(b) Service shall be made pursuant to Rule 3.030, Florida
236	Rules of Criminal Procedure.
237	(c) In all instances requiring written notification or
238	request, the party who has the obligation of providing a
239	notification or request shall provide proof of receipt.
240	(d) Persons and agencies receiving postconviction public
2	225893

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Amendment No. 241 records notifications or requests pursuant to this section are not required to furnish records filed in a trial court before 242 243 the receipt of the notice. 244 (5) ACTION UPON ISSUANCE OF THE MANDATE ON DIRECT APPEAL.-245 (a) Within 15 days after receiving written notification of 246 the Florida Supreme Court's mandate affirming the sentence of 247 death, the Attorney General shall file with the trial court a 248 written notice of the mandate and serve a copy of the notice 249 upon the state attorney who prosecuted the case, the Department 250 of Corrections, and the defendant's trial counsel. The notice to 251 the state attorney shall direct the state attorney to submit 252 public records to the records repository within 90 days after 253 receipt of written notification and to notify each law 254 enforcement agency involved in the investigation of the capital 255 offense to submit public records to the records repository 256 within 90 days after receipt of written notification. The notice 257 to the Department of Corrections shall direct the department to 258 submit public records to the records repository within 90 days 259 after receipt of written notification. 260 (b) Within 90 days after receiving written notification of 261 issuance of the Florida Supreme Court's mandate affirming a 262 death sentence, the state attorney shall provide written 263 notification to the Attorney General of the name and address of 264 an additional person or agency that has public records pertinent 265 to the case. (c) Within 90 days after receiving written notification of 266 267 issuance of the Florida Supreme Court's mandate affirming a 268 death sentence, the defendant's trial counsel shall provide 225893 Approved For Filing: 4/23/2013 1:56:06 PM

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269 written notification to the Attorney General of the name and 270 address of a person or agency with information pertinent to the 271 case which has not previously been provided to collateral 272 counsel. 273 (d) Within 15 days after receiving written notification of 274 any additional person or agency pursuant to paragraph (b) or 275 paragraph (c), the Attorney General shall notify all persons or 276 agencies identified pursuant to paragraph (b) or paragraph (c) 277 that these persons or agencies are required by law to copy, 278 index, and deliver to the records repository all public records 279 pertaining to the case that are in their possession. The person 280 or agency shall bear the costs related to copying, indexing, and 281 delivering the records. 282 (6) ACTION UPON RECEIPT OF NOTICE OF MANDATE.-283 (a) Within 15 days after receipt of a written notice of 284 the mandate from the Attorney General, the state attorney shall 285 provide written notification to each law enforcement agency 286 involved in the specific case to submit public records to the 287 records repository within 90 days after receipt of written 288 notification. A copy of the notice shall be served upon the 289 defendant's trial counsel. 290 Within 90 days after receipt of a written notice of (b) 291 the mandate from the Attorney General, the state attorney shall 292 copy, index, and deliver to the records repository all public 293 records that were produced in the state attorney's investigation or prosecution of the case. The state attorney shall bear the 294 295 costs. The state attorney shall also provide written 296 notification to the Attorney General of compliance with this 225893

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	BILL NO. CS/CS/HB /003 (2013)
297	Amendment No. section, including certifying that, to the best of the state
298	
	attorney's knowledge or belief, all public records in the state
299	attorney's possession have been copied, indexed, and delivered
300	to the records repository as required by this section.
301	(c) Within 90 days after receipt of written notification
302	of the mandate from the Attorney General, the Department of
303	Corrections shall, at its own expense, copy, index, and deliver
304	to the records repository all public records determined by the
305	department to be relevant to the subject matter of a proceeding
306	under Rule 3.851, Florida Rules of Criminal Procedure, unless
307	such copying, indexing, and delivering would be unduly
308	burdensome. The Secretary of Corrections shall provide written
309	notification to the Attorney General of compliance with this
310	paragraph certifying that, to the best of the Secretary of
311	Corrections' knowledge or belief, all such public records in the
312	possession of the Secretary of Corrections have been copied,
313	indexed, and delivered to the records repository.
314	(d) Within 90 days after receipt of written notification
315	of the mandate from the state attorney, a law enforcement agency
316	shall, at its own expense, copy, index, and deliver to the
317	records repository all public records that were produced in the
318	investigation or prosecution of the case. The chief law
319	enforcement officer of each law enforcement agency shall provide
320	written notification to the Attorney General of compliance with
321	this paragraph including certifying that, to the best of the
322	chief law enforcement officer's knowledge or belief, all such
323	public records in possession of the agency or in possession of
324	an employee of the agency, have been copied, indexed, and
2	25893

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Amendment No.

325 delivered to the records repository.

525	derivered to the records repository.
326	(e) Within 90 days after receipt of written notification
327	of the mandate from the Attorney General, each additional person
328	or agency identified pursuant to paragraph (5)(b) or paragraph
329	(5)(c) shall copy, index, and deliver to the records repository
330	all public records which were produced during the prosecution of
331	the case. The person or agency shall bear the costs. The person
332	or agency shall provide written notification to the Attorney
333	General of compliance with this subdivision and shall certify,
334	to the best of the person or agency's knowledge and belief, all
335	such public records in the possession of the person or agency
336	have been copied, indexed, and delivered to the records
337	repository.
338	(7) EXEMPT OR CONFIDENTIAL PUBLIC RECORDS
339	(a) Public records delivered to the records repository
340	pursuant to this section that are confidential or exempt from
341	the requirements of s. 119.07(1) or s. 24(a), Art. I of the
342	State Constitution, must be separately contained, without being
343	redacted, and sealed. The outside of the container must clearly
344	identify that the public record is confidential or exempt and
345	that the seal may not be broken without an order of the trial
346	court. The outside of the container must identify the nature of
347	the public records and the legal basis for the exemption.
348	(b) Upon the entry of an appropriate court order, sealed
349	containers subject to an inspection by the trial court shall be
350	shipped to the clerk of court. The containers may be opened only
351	for inspection by the trial court. The moving party shall bear
352	all costs associated with the transportation and inspection of
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Amendment No. 353 such records by the tr

such records by the trial court. 354 (8) DEMAND FOR ADDITIONAL PUBLIC RECORDS.-355 (a) Within 240 days after collateral counsel is appointed, 356 retained, or appears pro bono, such counsel shall send a written 357 demand for additional public records to each person or agency submitting public records or identified as having information 358 359 pertinent to the case under subsection (5). 360 (b) Within 90 days after receipt of the written demand, each person or agency notified under this subsection shall 361 deliver to the records repository additional public records in 362 363 the possession of the person or agency that pertain to the case 364 and shall certify to the best of the person or agency's 365 knowledge and belief that all additional public records have 366 been delivered to the records repository or, if no additional 367 public records are found, shall recertify that the public 368 records previously delivered are complete. 369 (c) Within 60 days after receipt of the written demand, a 370 person or agency may file with the trial court an objection to 371 the written demand described in paragraph (a). The trial court 372 may order a person or agency to produce additional public 373 records if the court determines that: 374 1. Collateral counsel has made a timely and diligent 375 search as provided in this section. 376 2. Collateral counsel's written demand identifies, with specificity, those additional public records that are not at the 377 378 records repository. 3. The additional public records sought are relevant to 379 380 the subject matter of a postconviction proceeding under Rule 225893

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Bill No. CS/CS/HB 7083 (2013) Amendment No. 381 3.851, Florida Rules of Criminal Procedure, or appear reasonably 382 calculated to lead to the discovery of admissible evidence. 383 4. The additional public records request is not overly 384 broad or unduly burdensome. 385 (9) LIMITATION ON POSTPRODUCTION REQUEST FOR ADDITIONAL 386 RECORDS .-387 (a) In order to obtain public records in addition to those provided under subsections (6), (7), and (8), collateral counsel 388 389 must file an affidavit in the trial court which: 1. Attests that collateral counsel has made a timely and 390 391 diligent search of the records repository. 392 2. Identifies with specificity those public records not at 393 the records repository. 394 3. Establishes that the additional public records are 395 either relevant to the subject matter of the postconviction 396 proceeding or are reasonably calculated to lead to the discovery 397 of admissible evidence. 398 4. Must be served in accordance with subsection (4). 399 (b) The trial court may order a person or agency to 400 produce additional public records only upon finding that: 401 1. Collateral counsel has made a timely and diligent 402 search of the records repository. 403 2. Collateral counsel's affidavit identifies with 404 specificity those additional public records that are not at the 405 records repository. 3. The additional public records sought are either 406 407 relevant to the subject matter of a capital postconviction 408 proceeding or appear reasonably calculated to lead to the 225893

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409	Amendment No. discovery of admissible evidence.
410	4. The additional records request is not overly broad or
411	unduly burdensome.
412	(10) COPYING RECORDS The Secretary of State shall
413	provide the personnel, supplies, and any necessary equipment to
414	copy records held at the records repository.
415	(11) AUTHORITY OF THE COURTIn proceedings under this
416	section the trial court may:
417	(a) Compel or deny disclosure of records.
418	(b) Conduct an inspection in camera.
419	(c) Extend the time periods in this section upon a showing
420	of good cause.
421	(d) Impose sanctions upon a party, person, or agency
422	affected by this section, including initiating contempt
423	proceedings, taxing expenses, extending time periods, ordering
424	facts to be established, and granting other relief.
425	(e) Resolve a dispute arising under this section unless
426	jurisdiction is in an appellate court.
427	(12) SCOPE OF PRODUCTION AND RESOLUTION OF PRODUCTION
428	ISSUES.—
429	(a) Unless otherwise limited, the scope of production
430	under any part of this section shall be that the public records
431	sought are not privileged or immune from production and are
432	either relevant to the subject matter of a postconviction
433	proceeding under Rule 3.851, Florida Rules of Criminal
434	Procedure, or are reasonably calculated to lead to the discovery
435	of admissible evidence.
436	(b) Counsel for a party objecting or moving to compel
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Amendment No. 437 production of public records pursuant to this section must file 438 a copy of the objection or motion directly with the trial court. 439 The trial court may order mediation for a controversy (C) 440 as to public records production pursuant to this section in 441 accord with Rules 1.700, 1.710, 1.720, and 1.730, Florida Rules 442 of Civil Procedure, or the trial court may refer such 443 controversy to a magistrate in accord with Rule 1.490, Florida 444 Rules of Civil Procedure. (13) DESTRUCTION OF RECORDS.-Sixty days after a capital 445 sentence is carried out, after a defendant is released from 446 447 incarceration after the granting of a pardon or reversal of the 448 sentence, or after a defendant has been resentenced to a term of 449 years, the Attorney General shall provide written notification 450 of this occurrence to the Secretary of State. After the expiration of the 60 days, the Secretary of State may destroy 451 452 the copies of the records held by the records repository that 453 pertain to that case, unless an objection to the destruction is 454 filed in the trial court and served upon the Secretary of State. 455 If no objection is served within the 60-day period, the records 456 may then be destroyed. If an objection is served, the records 457 shall not be destroyed until a final disposition of the 458 objection. 459 Section 9. Subsections (3) and (4) of section 27.710, 460 Florida Statutes, are amended to read: 27.710 Registry of attorneys applying to represent persons 461 in postconviction capital collateral proceedings; certification 462 463 of minimum requirements; appointment by trial court.-464 (3) An attorney who applies for registration and court 225893 Approved For Filing: 4/23/2013 1:56:06 PM Page 17 of 32

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Amendment No. 465 appointment as counsel in postconviction capital collateral 466 proceedings must certify that he or she is counsel of record in 467 not more than nine four such proceedings and, if appointed to 468 represent a person in postconviction capital collateral 469 proceedings, shall continue such representation under the terms and conditions set forth in s. 27.711 until the sentence is 470 471 reversed, reduced, or carried out or unless permitted to 472 withdraw from representation by the trial court. The court may 473 not permit an attorney to withdraw from representation without a 474 finding of sufficient good cause. The court may impose appropriate sanctions if it finds that an attorney has shown bad 475 476 faith with respect to continuing to represent a defendant in a 477 postconviction capital collateral proceeding. This section does 478 not preclude the court from reassigning a case to a capital 479 collateral regional counsel following discontinuation of 480 representation if a conflict of interest no longer exists with 481 respect to the case.

482 Each private attorney who is appointed by the court to (4) 483 represent a capital defendant must enter into a contract with 484 the Justice Administrative Commission Chief Financial Officer. 485 If the appointed attorney fails to execute the contract within 486 30 days after the date the contract is mailed to the attorney, the executive director shall notify the trial court. The Justice 487 488 Administrative Commission Chief Financial Officer shall develop 489 the form of the contract, function as contract manager, and enforce performance of the terms and conditions of the contract. 490 491 The Justice Administrative Commission shall approve uniform 492 contract forms for use in procuring the services of private

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493 court-appointed counsel and uniform procedures and forms for use 494 by a court-appointed attorney in support of billing for attorney 495 fees, costs, and related expenses to demonstrate attorney 496 completion of specified duties. By signing such contract, the 497 attorney certifies that he or she intends to continue the 498 representation under the terms and conditions set forth in the 499 contract until the sentence is reversed, reduced, or carried out 500 or until released by order of the trial court.

501 Section 10. Subsections (3), (4), (5), (6), (7), (9), 502 (12), (13), and (14) of section 27.711, Florida Statutes, are 503 amended to read:

50427.711 Terms and conditions of appointment of attorneys as505counsel in postconviction capital collateral proceedings.-

506 (3) An attorney appointed to represent a capital defendant 507 is entitled to payment of the fees set forth in this section 508 only upon full performance by the attorney of the duties 509 specified in this section and approval of payment by the trial 510 court, and the submission of a payment request by the attorney, 511 subject to the availability of sufficient funding specifically 512 appropriated for this purpose. An attorney may not be 513 compensated under this section for work performed by the 514 attorney before July 1, 2003, while employed by the northern 515 regional office of the capital collateral counsel. The Justice 516 Administrative Commission Chief Financial Officer shall notify the executive director and the court if it appears that 517 sufficient funding has not been specifically appropriated for 518 519 this purpose to pay any fees which may be incurred. The attorney 520 shall maintain appropriate documentation, including a current

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and detailed hourly accounting of time spent representing the capital defendant. The fee and payment schedule in this section is the exclusive means of compensating a court-appointed attorney who represents a capital defendant. When appropriate, a court-appointed attorney must seek further compensation from the Federal Government, as provided in 18 U.S.C. s. 3006A or other federal law, in habeas corpus litigation in the federal courts.

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(4) Upon approval by the trial court, an attorney
appointed to represent a capital defendant under s. 27.710 is
entitled to payment of the following fees by the <u>Justice</u>
Administrative Commission Chief Financial Officer:

(a) Regardless of the stage of postconviction capital
collateral proceedings, the attorney is entitled to \$100 per
hour, up to a maximum of \$2,500, after accepting appointment and
filing a notice of appearance.

The attorney is entitled to \$100 per hour, up to a 536 (b) 537 maximum of \$20,000, after timely filing in the trial court the 538 capital defendant's complete original motion for postconviction 539 relief under the Florida Rules of Criminal Procedure. The motion must raise all issues to be addressed by the trial court. 540 541 However, an attorney is entitled to fees under this paragraph if 542 the court schedules a hearing on a matter that makes the filing 543 of the original motion for postconviction relief unnecessary or 544 if the court otherwise disposes of the case.

(c) The attorney is entitled to \$100 per hour, up to a maximum of \$20,000, after the trial court issues a final order granting or denying the capital defendant's motion for postconviction relief.

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(d) The attorney is entitled to \$100 per hour, up to a maximum of \$20,000, after timely filing in the Supreme Court the capital defendant's brief or briefs that address the trial court's final order granting or denying the capital defendant's motion for postconviction relief and the state petition for writ of habeas corpus.

(e) The attorney is entitled to \$100 per hour, up to a maximum of \$10,000, after the trial court issues an order, pursuant to a remand from the Supreme Court, which directs the trial court to hold further proceedings on the capital defendant's motion for postconviction relief.

(f) The attorney is entitled to \$100 per hour, up to a maximum of \$4,000, after the appeal of the trial court's denial of the capital defendant's motion for postconviction relief and the capital defendant's state petition for writ of habeas corpus become final in the Supreme Court.

(g) At the conclusion of the capital defendant's postconviction capital collateral proceedings in state court, the attorney is entitled to \$100 per hour, up to a maximum of \$2,500, after filing a petition for writ of certiorari in the Supreme Court of the United States.

(h) If, at any time, a death warrant is issued, the attorney is entitled to \$100 per hour, up to a maximum of \$5,000. This payment shall be full compensation for <u>attorney</u> attorney's fees and costs for representing the capital defendant throughout the proceedings before the state courts of Florida. 575

576 The hours billed by a contracting attorney under this subsection 225893 Approved For Filing: 4/23/2013 1:56:06 PM

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577 may include time devoted to representation of the defendant by 578 another attorney who is qualified under s. 27.710 and who has 579 been designated by the contracting attorney to assist him or 580 her.

(5) An attorney who represents a capital defendant may use the services of one or more investigators to assist in representing a capital defendant. Upon approval by the trial court, the attorney is entitled to payment from the <u>Justice</u> <u>Administrative Commission</u> Chief Financial Officer of \$40 per hour, up to a maximum of \$15,000, for the purpose of paying for investigative services.

588 (6) An attorney who represents a capital defendant is 589 entitled to a maximum of \$15,000 for miscellaneous expenses, 590 such as the costs of preparing transcripts, compensating expert 591 witnesses, and copying documents. Upon approval by the trial 592 court, the attorney is entitled to payment by the Justice 593 Administrative Commission Chief Financial Officer of up to 594 \$15,000 for miscellaneous expenses, except that, if the trial 595 court finds that extraordinary circumstances exist, the attorney 596 is entitled to payment in excess of \$15,000.

597 An attorney who is actively representing a capital (7) 598 defendant is entitled to a maximum of \$500 per fiscal year for 599 tuition and expenses for continuing legal education that 600 pertains to the representation of capital defendants. Upon approval by the trial court, the attorney is entitled to payment 601 by the Justice Administrative Commission Chief Financial Officer 602 for expenses for such tuition and continuing legal education. 603 604 (9) An attorney may not represent more than ten five

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605 defendants in capital postconviction litigation at any one time. 606 The court shall monitor the performance of assigned (12)607 counsel to ensure that the capital defendant is receiving 608 quality representation. The court shall also receive and 609 evaluate allegations that are made regarding the performance of 610 assigned counsel. The Justice Administrative Commission Chief 611 Financial Officer, the Department of Legal Affairs, the 612 executive director, or any interested person may advise the court of any circumstance that could affect the quality of 613 614 representation, including, but not limited to, false or fraudulent billing, misconduct, failure to meet continuing legal 615 education requirements, solicitation to receive compensation 616 from the capital defendant, or failure to file appropriate 617 618 motions in a timely manner.

Before Prior to the filing of a motion for order 619 (13)620 approving payment of attorney attorney's fees, costs, or related 621 expenses, the assigned counsel shall deliver a copy of his 622 intended billing, together with supporting affidavits and all 623 other necessary documentation, to the Justice Administrative Commission Chief Financial Officer's named contract manager. The 624 625 Justice Administrative Commission shall review the intended 626 billing contract manager shall have 10 business days from receipt to review the billings, affidavit, and documentation for 627 628 completeness and compliance with contractual and statutory requirements. If the Justice Administrative Commission contract 629 manager objects to any portion of the proposed billing, the 630 objection and reasons therefor shall be communicated to the 631 632 assigned counsel. The assigned counsel may thereafter file his

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Amendment No. 633 or her motion for order approving payment of attorney attorney's 634 fees, costs, or related expenses together with supporting 635 affidavits and all other necessary documentation. The motion 636 must specify whether the Justice Administrative Commission Chief 637 Financial Officer's contract manager objects to any portion of 638 the billing or the sufficiency of documentation and, if so, the 639 reason therefor. A copy of the motions and attachments shall be 640 served on the Justice Administrative Commission at least 5 641 business days before the date of a hearing. The Justice 642 Administrative Commission has standing to appear before the 643 court to contest any motion for an order approving payment of 644 attorney fees, costs, or related expenses and may participate in 645 a hearing on the motion by use of telephonic or other 646 communication equipment. A copy of the motion and attachments shall be served on the Chief Financial Officer's contract 647 648 manager, who shall have standing to file pleadings and appear 649 before the court to contest any motion for order approving payment. The fact that the Justice Administrative Commission 650 651 Chief Financial Officer's contract manager has not objected to 652 any portion of the billing or to the sufficiency of the 653 documentation is not binding on the court, which retains primary 654 authority and responsibility for determining the reasonableness of all billings for fees, costs, and related expenses, subject 655 656 to statutory limitations. 657 (14) Each attorney participating in the pilot program in

658 the northern region pursuant to s. 27.701(2), as a condition of 659 payment pursuant to this section, shall report on the 660 performance measures adopted by the Legislature for the capital

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661 collateral regional counsel.

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662 Section 11. Section 922.095, Florida Statutes, is amended 663 to read:

664 922.095 Grounds for death warrant; limitations of 665 actions. - A person who is convicted and sentenced to death must 666 pursue all possible collateral remedies in state court in 667 accordance with the Florida Rules of Criminal Procedure within 668 the time limits provided by statute. Failure to seek relief 669 within the statutory time limits constitutes grounds for issuance of a death warrant under s. 922.052 or s. 922.14. Any 670 claim not pursued within the statutory time limits is barred. No 671 672 claim filed after the time required by law shall be grounds for 673 a judicial stay of any warrant.

674 Section 12. Section 922.052, Florida Statutes, is amended 675 to read:

676

922.052 Issuance of warrant of execution.-

(1) When a person is sentenced to death, the clerk of the
court shall prepare a certified copy of the record of the
conviction and sentence, and the sheriff shall send the record
to the Governor and the clerk of the Florida Supreme Court.

(2) (a) The clerk of the Florida Supreme Court shall inform
 the Governor in writing certifying that a person convicted and
 sentenced to death, before or after the effective date of the
 act, has:
 1. Completed such person's direct appeal and initial

686 postconviction proceeding in state court, and habeas corpus

proceeding and appeal therefrom in federal court; or

- 687
- 688

2. Allowed the time permitted for filing a habeas corpus

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689 petition in federal court to expire.

690 (b) Within 30 days after receiving the letter of 691 certification from the clerk of the Florida Supreme Court, the 692 Governor shall issue a warrant for execution if the executive 693 clemency process has concluded, directing the warden to execute 694 the sentence within 180 days, at a time designated in the 695 warrant.

696 (c) If, in the Governor's sole discretion, the clerk of
697 the Florida Supreme Court has not complied with the provisions
698 of paragraph (a) with respect to any person sentenced to death,
699 the Governor may sign a warrant of execution for such person
700 where the executive clemency process has concluded.

701 (3) The sentence shall not be executed until the Governor 702 issues a warrant, attaches it to the copy of the record, and 703 transmits it to the warden, directing the warden to execute the 704 sentence at a time designated in the warrant.

705 (4) (2) If, for any reason, the sentence is not executed 706 during the week designated, the warrant shall remain in full 707 force and effect and the sentence shall be carried out as 708 provided in s. 922.06.

709 Section 13. Section 924.055, Florida Statutes, is amended 710 to read:

924.055 Postconviction review in capital cases;
12 legislative findings and intent.-

713 (1) It is the intent of the Legislature to reduce delays 714 in capital cases and to ensure that all appeals and 715 postconviction actions in capital cases are resolved <u>as soon as</u> 716 <u>possible</u> within 5 years after the date a sentence of death is

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Amendment No. 717 imposed in the circuit court. All capital postconviction actions must be filed as early as possible after the imposition of a 718 719 sentence of death which may be during a direct appeal of the 720 conviction and sentence. A person sentenced to death or that 721 person's capital postconviction counsel must file any 722 postconviction legal action in compliance with the Florida Rules 723 of Criminal Procedure statutes of limitation established in s. 924.056 and elsewhere in this chapter. Except as expressly 724 725 allowed by s. 924.056(5), a person sentenced to death or that 726 person's capital postconviction counsel may not file more than 727 one postconviction action in a sentencing court and one appeal 728 therefrom to the Florida Supreme Court, unless authorized by 729 law. (2) It is the further intent of the Legislature that no 730 731 state resources be expended in violation of this act. In the 732 event that any state employee or party contracting with the 733 state violates the provisions of this act, the Attorney General 734 shall deliver to the Speaker of the House of Representatives and 735 the President of the Senate a copy of any court pleading or 736 order that describes or adjudicates a violation. 737 Section 14. Section 924.056, Florida Statutes, is amended 738 to read: 739 (Substantial rewording of section. See 740 s. 924.056, F.S., for present text.) 741 924.056 Capital postconviction proceedings; reporting 742 requirements.-743 The Supreme Court shall annually report to the Speaker (1) 744 of the House of Representatives and the President of the Senate 225893 Approved For Filing: 4/23/2013 1:56:06 PM

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745	Amendment No. the status of each capital case in which a postconviction action
746	has been filed that has been continuously pending for more than
747	3 years. The report must include the name of the state court
748	judge involved in the case.
749	(2) In a capital postconviction proceeding in which it has
750	been determined that an attorney of record provided
751	constitutionally deficient representation and relief has been
752	granted as a result of such determination, after the highest
753	court having jurisdiction to review such determination has
754	issued its final order affirming the determination, the court
755	making such determination shall furnish a copy of the findings
756	to The Florida Bar for appropriate disciplinary action.
757	Section 15. Section 924.057, Florida Statutes, is amended
758	to read:
759	(Substantial rewording of section. See
760	s. 924.057, F.S., for present text.)
761	924.057 Capital postconviction proceedings; legislative
762	intent.—The Legislature acknowledges the efforts made by the
763	judicial branch in establishing the rules of criminal procedure
764	that make the capital postconviction process fair and more
765	efficient. The Legislature also recognizes and commends the
766	judicial branch for continuing these efforts by issuing
767	Administrative Order AOSC13-11, which creates a Capital
768	Postconviction Proceedings Subcommittee of the Criminal Court
769	Steering Committee, and directs the subcommittee to undertake a
770	comprehensive review of capital postconviction proceedings, and
771	to make recommendations to the Supreme Court whether court rules
772	should be amended to improve the overall efficiency of the
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773	Amendment No. capital postconviction process. In support of these efforts, the
774	Legislature expresses its intent that capital postconviction
775	proceedings be conducted in accordance with court rules, and
776	that courts strictly adhere to the timeframes and postconviction
777	motion content requirements established therein.
778	Section 16. <u>Sections 924.058, 924.059</u> , and 924.395,
779	Florida Statutes, are repealed.
780	Section 17. If a provision of this act or the application
781	thereof to a person or circumstance is held invalid, the
782	invalidity does not affect other provisions or applications of
783	the act which can be given effect without the invalid provision
784	or application, and to this end the provisions of this act are
785	declared severable.
786	Section 18. Effective July 1, 2013, four full-time
787	equivalent positions with associated salary and rate of 220,000
788	are authorized and \$417,338 in recurring funds from the General
789	Revenue Fund and \$14,832 in nonrecurring general revenue is
790	appropriated to the Justice Administration Commission for the
791	creation of the northern region office of the Capital Collateral
792	Regional Counsel as provided in this act.
793	Section 19. This act shall take effect July 1, 2013.
794	
795	
796	TITLE AMENDMENT
797	Remove everything before the enacting clause and insert:
798	A bill to be entitled
799	An act relating to the death penalty; providing a short
800	title; amending s. 27.5304, F.S.; requiring funds used to
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801 compensate court-appointed attorneys who represent a person 802 convicted and sentenced to death in clemency proceedings to 803 be paid by the Justice Administrative Commission rather 804 than the Department of Corrections; amending s. 27.701(2), 805 F.S.; repealing a pilot project using registry attorneys to 806 provide capital collateral counsel services in the northern 807 region of the Capital Collateral Regional Counsel; amending 808 s. 27.702, F.S.; removing language requiring the capital collateral regional counsel to only file postconviciton 809 810 actions authorized by statute; amending s. 27.703, F.S.; 811 prohibiting the capital collateral regional counsel and 812 replacement regional counsel from accepting an appointment or taking and action that creates an actual conflict of 813 814 interest; describing actual conflict of interest; amending 815 s. 27.704, F.S.; requiring attorneys who contract with the 816 capital collateral regional counsel to meet certain 817 criteria; creating s. 27.7045, F.S.; prohibiting an attorney from representing a person charged with a capital 818 819 offense in specified proceedings for 5 years if in two 820 separate instances a court, in a capital postconviction 821 proceeding, determined that the attorney provided 822 constitutionally deficient representation and relief was 823 granted; amending s. 27.7081, F.S.; providing definitions; 824 establishing procedures for public records production in postconviction capital cases proceedings; amending s. 825 27.710, F.S.; requiring private registry attorneys 826 827 appointed by the court to represent persons in 828 postconviction capital proceedings to contract with the

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829 Justice Administrative Commission rather than the Chief 830 Financial Officer; specifying that the Justice 831 Administrative Commission is the contract manager; 832 requiring the Justice Administrative Commission to approve 833 uniform contract forms and procedures; amending s. 27.711, 834 F.S.; replacing references to the "Chief Financial Officer" 835 with "Justice Administrative Commission" for purposes of 836 paying private registry attorneys appointed by the court to 837 represent persons in postconviction capital proceedings; 838 permitting private registry attorneys appointed by the 839 court to represent persons in postconviction capital 840 proceedings to represent no more than ten, rather than 841 five, defendants in capital postconvcition litigation at 842 any one time; amending s. 922.095, F.S.; requiring persons 843 convicted and sentenced to death to pursue all possible 844 collateral remedies in state court in accordance with the 845 Florida Rules of Criminal Procedure rather than in 846 accordance with statute; amending s. 922.052, F.S.; 847 requiring the sheriff to send the record of a person's 848 conviction and death sentence to the clerk of the Florida 849 Supreme Court; requiring the clerk of the Florida Supreme 850 Court to inform the Governor in writing certifying that a 851 person convicted and sentenced to death meets certain 852 criteria; requiring the Governor to issue a warrant within 853 30 days of receiving the clerk's letter of certification in 854 all cases where the executive clemency process has 855 concluded directing the warden to execute the sentence 856 within 180 days; authorizing the Governor to sign a warrant

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Amendment No. 857 of execution if the clerk of the Florida Supreme Court does 858 not comply; amending s. 924.055, F.S.; removing obsolete 859 language requiring capital postconviction motions to be 860 filed in accordance with statute; requiring capital 861 postconviction motions to be filed in accordance with the 862 Florida Rules of Criminal Procedure; amending s. 924.056, 863 F.S.; requiring the Supreme Court to annually report 864 certain information regarding capital postconviction cases 865 to the Legislature; requiring courts to report specified findings of ineffective assistance of counsel to The 866 867 Florida Bar; amending s. 924.057, F.S.; providing 868 legislative intent regarding postconviction proceedings in capital cases; repealing ss. 924.058, 924.059, and 924.395, 869 870 F.S., relating to postconviction capital case proceedings; 871 providing severability; providing an appropriation; 872 providing an effective date.