	COMMITTEE/SUBCOMMITTEE	ACTION	
ADOF	PTED	(Y/N)	
ADOF	TED AS AMENDED	(Y/N)	
ADOF	TED W/O OBJECTION	(Y/N)	
FAII	LED TO ADOPT	(Y/N)	
WITE	IDRAWN	(Y/N)	
OTHE	IR		

Committee/Subcommittee hearing bill: Judiciary Committee Representative Gaetz offered the following:

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## Amendment (with title amendment)

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Remove everything after the enacting clause and insert:

This act may be cited as the "Timely Justice

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Act of 2013."

Section 1.

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Section 2. Subsection (1) of section 27.40, Florida Statutes, is amended to read:

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27.40 Court-appointed counsel; circuit registries; minimum requirements; appointment by court.—

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in a criminal or civil proceeding entitled to court-appointed counsel under the Federal or State Constitution or as authorized

(1) Counsel shall be appointed to represent any individual

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represent indigent persons as authorized in s. 27.51. The office

by general law. The court shall appoint a public defender to

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of criminal conflict and civil regional counsel shall be

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appointed to represent persons in those cases in which provision is made for court-appointed counsel but the public defender is

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unable to provide representation due to a conflict of interest

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or is not authorized to provide representation. <u>Capital</u> collateral regional counsel shall be appointed to represent persons as provided in s. 27.702.

Section 3. Paragraph (a) of subsection (5) of section 27.51, Florida Statutes, is amended to read:

27.51 Duties of public defender.—

(5)(a) When direct appellate proceedings prosecuted by a public defender on behalf of an accused and challenging a judgment of conviction and sentence of death terminate in an affirmance of such conviction and sentence, whether by the Florida Supreme Court or by the United States Supreme Court or by expiration of any deadline for filing such appeal in a state or federal court, the public defender shall notify the accused of his or her rights pursuant to Rule 3.850, Florida Rules of Criminal Procedure, including any time limits pertinent thereto, and shall advise such person that representation in any collateral proceedings is the responsibility of the capital collateral regional counsel. The public defender shall then forward all original files on the matter to the capital collateral regional counsel, retaining such copies for his or her files as may be desired. However, the trial court shall retain the power to appoint the public defender or other attorney not employed by the capital collateral regional counsel to represent such person in proceedings for relief by executive clemency pursuant to ss. 27.40 and 27.5303.

Section 4. Subsection (9) of section 27.511, Florida Statutes, is amended to read:

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- 27.511 Offices of criminal conflict and civil regional counsel; legislative intent; qualifications; appointment; duties.—
- When direct appellate proceedings prosecuted by the office of criminal conflict and civil regional counsel on behalf of an accused and challenging a judgment of conviction and sentence of death terminate in an affirmance of such conviction and sentence, whether by the Supreme Court or by the United States Supreme Court or by expiration of any deadline for filing such appeal in a state or federal court, the office of criminal conflict and civil regional counsel shall notify the accused of his or her rights pursuant to Rule 3.850, Florida Rules of Criminal Procedure, including any time limits pertinent thereto, and shall advise such person that representation in any collateral proceedings is the responsibility of the capital collateral regional counsel. The office of criminal conflict and civil regional counsel shall forward all original files on the matter to the capital collateral regional counsel, retaining such copies for his or her files as may be desired or required by law. However, the trial court shall retain the power to appoint the office of criminal conflict and civil regional counsel or other attorney not employed by the capital collateral regional counsel to represent such person in proceedings for relief by executive elemency pursuant to ss. 27.40 and 27.5303.
- Section 5. Subsection (4) of section 27.5303, Florida Statutes, is amended to read:
- 27.5303 Public defenders; criminal conflict and civil regional counsel; conflict of interest.—

(4) (a) If a defendant is convicted and the death sentence is imposed, the appointed attorney shall continue representation through appeal to the Supreme Court. The attorney shall be compensated as provided in s. 27.5304. If the attorney first appointed is unable to handle the appeal, the court shall appoint another attorney and that attorney shall be compensated as provided in s. 27.5304.

(b) The public defender or an attorney appointed pursuant to this section may be appointed by the court rendering the judgment imposing the death penalty to represent an indigent defendant who has applied for executive elemency as relief from the execution of the judgment imposing the death penalty.

(b) (c) When the appointed attorney in a capital case has completed the duties imposed by this section, the attorney shall file a written report in the trial court stating the duties performed by the attorney and apply for discharge.

Section 6. Paragraph (b) of subsection (5) of section 27.5304, Florida Statutes, is amended to read:

27.5304 Private court-appointed counsel; compensation; notice.—

- (5) The compensation for representation in a criminal proceeding shall not exceed the following:
- (b) If a death sentence is imposed and affirmed on appeal to the Supreme Court, the appointed attorney shall be allowed compensation, not to exceed \$1,000, for attorney fees and costs incurred in representing the defendant as to an application for executive clemency, with compensation to be paid out of general

revenue from funds budgeted to the <u>Justice Administrative</u>

Commission <del>Department of Corrections</del>.

Section 7. Section 27.7001, Florida Statutes, is amended to read:

27.7001 Legislative intent and findings.—It is the intent of the Legislature to create part IV of this chapter, consisting of ss. 27.7001-27.711, inclusive, to provide for the collateral representation of any person convicted and sentenced to death in this state, so that collateral legal proceedings to challenge any Florida capital conviction and sentence may be commenced in a timely manner and so as to assure the people of this state that the judgments of its courts may be regarded with the finality to which they are entitled in the interests of justice. It is the further intent of the Legislature that collateral representation shall not include representation during retrials, resentencings, proceedings commenced under chapter 940, or civil litigation.

Section 8. Section 27.701, Florida Statutes, is amended to read:

27.701 Capital collateral regional counsel.-

(1) There are created three regional offices of capital collateral counsel, which shall be located in a northern, middle, and southern region of the state. The northern region shall consist of the First, Second, Third, Fourth, Eighth, and Fourteenth Judicial Circuits; the middle region shall consist of the Fifth, Sixth, Seventh, Ninth, Tenth, Twelfth, Thirteenth, and Eighteenth Judicial Circuits; and the southern region shall consist of the Eleventh, Fifteenth, Sixteenth, Seventeenth,

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Nineteenth, and Twentieth Judicial Circuits. Each regional office shall be administered by a regional counsel. A regional counsel must be, and must have been for the preceding 5 years, a member in good standing of The Florida Bar or a similar organization in another state. Each capital collateral regional counsel shall be appointed by the Governor, and is subject to confirmation by the Senate. The Supreme Court Judicial Nominating Commission shall recommend to the Governor three qualified candidates for each appointment as regional counsel. The Governor shall appoint a regional counsel for each region from among the recommendations, or, if it is in the best interest of the fair administration of justice in capital cases, the Governor may reject the nominations and request submission of three new nominees by the Supreme Court Judicial Nominating Commission. Each capital collateral regional counsel shall be appointed to a term of 3 years. Vacancies in the office of capital collateral regional counsel shall be filled in the same manner as appointments. A person appointed as a regional counsel may not run for or accept appointment to any state office for 2 years following vacation of office.

(2) Notwithstanding the provisions of subsection (1), the responsibilities of the regional office of capital collateral counsel for the northern region of the state shall be met through a pilot program using only attorneys from the registry of attorneys maintained pursuant to s. 27.710. Each attorney participating in the pilot must be qualified to provide representation in federal court. The Auditor General shall schedule a performance review of the pilot program to determine

the effectiveness and efficiency of using attorneys from the registry compared to the capital collateral regional counsel. The review, at a minimum, shall include comparisons of the timeliness and costs of the pilot and the counsel and shall be submitted to the President of the Senate and the Speaker of the House of Representatives by January 30, 2007. The Legislature may determine whether to convert the pilot program to a permanent program after receipt of the Auditor General's review.

Section 9. Subsections (1) and (2) and paragraph (b) of subsection (4) of section 27.702, Florida Statutes, are amended to read:

27.702 Duties of the capital collateral regional counsel; reports.—

(1) The capital collateral regional counsel shall represent each person convicted and sentenced to death in this state for the sole purpose of instituting and prosecuting collateral actions challenging the legality of the judgment and sentence imposed against such person in the state courts, federal courts in this state, the United States Court of Appeals for the Eleventh Circuit, and the United States Supreme Court; and in proceedings commenced under chapter 940. The capital collateral regional counsel and the attorneys appointed pursuant to s. 27.710 shall file only those postconviction or collateral actions authorized by statute. The three capital collateral regional counsel's offices shall function independently and be separate budget entities, and the regional counsel shall be the office heads for all purposes. The Justice Administrative Commission shall provide administrative support and service to

the three offices to the extent requested by the regional counsel. The three regional offices shall not be subject to control, supervision, or direction by the Justice Administrative Commission in any manner, including, but not limited to, personnel, purchasing, transactions involving real or personal property, and budgetary matters.

(2) The capital collateral regional counsel shall represent persons convicted and sentenced to death within the region in collateral postconviction proceedings and proceedings under chapter 940, unless a court appoints or permits other counsel to appear as counsel of record.

(4)

(b) Each capital collateral regional counsel and each attorney participating in the pilot program in the northern region pursuant to s. 27.701(2) shall provide a quarterly report to the President of the Senate and the Speaker of the House of Representatives which details the number of hours worked by investigators and legal counsel per case and the amounts per case expended during the preceding quarter in investigating and litigating capital collateral cases.

Section 10. Section 27.703, Florida Statutes, is amended to read:

- 27.703 Conflict of interest and substitute counsel.-
- (1) The capital collateral regional counsel shall not accept an appointment or take any other action that will create an actual conflict of interest. If, at any time during the representation of a person, the capital collateral regional counsel alleges determines that the continued representation of

that person creates $a\underline{n}$ actual conflict of interest, the				
sentencing court shall, upon determining that an actual conflict				
exists application by the regional counsel, designate another				
regional counsel. If the replacement regional counsel alleges				
that an actual conflict of interest exists, the sentencing court				
shall, upon determining that an actual conflict exists and, only				
if a conflict exists with the other two counsel, appoint one or				
more members of The Florida Bar who meets the requirements of s.				
27.710 and who is not disqualified pursuant to s. 27.7045 to				
represent the person one or more of such persons. An actual				
conflict of interest exists when an attorney actively represents				
conflicting interests. A possible, speculative, or merely				
hypothetical conflict is insufficient to support an allegation				
that a conflict of interest exists.				

- (2) Appointed counsel shall be paid from funds appropriated to the Chief Financial Officer. The hourly rate may not exceed \$100. However, all appointments of private counsel under this section shall be in accordance with ss. 27.710 and 27.711.
- (3) <u>Capital collateral regional Prior to employment</u>, counsel appointed pursuant to this section must have participated in at least five felony jury trials, five felony appeals, or five capital postconviction evidentiary hearings, or any combination of at least five of such proceedings, and must not be disqualified pursuant to s. 27.7045.
- Section 11. Section 27.7045, Florida Statutes, is created to read:
  - 27.7045 Capital case proceedings; constitutionally

243	deficient representation Notwithstanding any other provision				
244	of law, an attorney employed by the state of Florida or				
245	appointed pursuant to s. 27.711 may not represent a person				
246	charged with a capital offense at trial or on direct appeal, or				
247	a person sentenced to death in a postconviction proceeding if,				
248	in two separate instances, a court, in a capital postconviction				
249	proceeding, determined that such attorney provided				
250	constitutionally deficient representation and relief was granted				
251	as a result. This prohibition on representation shall be for a				
252	period of five years, which commences at the time relief is				
253	granted after the highest court having jurisdiction to review				
254	the deficient representation determination has issued its final				
255	order affirming the second such determination.				
256	Section 12. Section 27.7081, Florida Statutes, is amended				
257	to read:				
258	(Substantial rewording of section. See				
259	s. 27.7081, F.S., for present text.)				
260	27.7081 Capital postconviction public records production				
261	(1) DEFINITIONS.—As used in this section, the term:				
262	(a) "Agency" has the same meaning as provided in s.				
263	<u>119.011.</u>				
264	(b) "Collateral counsel" means a capital collateral				

regional counsel from one of the three regions in Florida, a private attorney who has been appointed to represent a capital defendant for postconviction litigation, or a private attorney who has been hired by the capital defendant or who has agreed to work pro bono for a capital defendant for postconviction litigation.

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- 271 (c) "Public records" has the same meaning as provided in 272 s. 119.011.
  - (d) "Trial court" means:
  - 1. The judge who entered the judgment and imposed the sentence of death; or
  - 2. If a motion for postconviction relief in a capital case has been filed and a different judge has already been assigned to that motion, the judge who is assigned to rule on that motion.
  - (2) APPLICABILITY AND SCOPE.—This section only applies to the production of public records for capital postconviction defendants and does not change or alter the time periods specified in Rule 3.851, Florida Rules of Criminal Procedure. Furthermore, this section does not affect, expand, or limit the production of public records for any purpose other than use in a proceeding held pursuant to Rule 3.850 or Rule 3.851, Florida Rules of Criminal Procedure. This section shall not be a basis for renewing public records requests that have been initiated previously or for relitigating issues pertaining to production of public records upon which a court has ruled before July 1, 2013. Public records requests made in postconviction proceedings in capital cases in which the conviction and sentence of death have been affirmed on direct appeal before July 1, 2013, shall be governed by the rules and laws in effect immediately before July 1, 2013.
  - (3) RECORDS REPOSITORY.—The Secretary of State shall establish and maintain a records repository to archive capital postconviction public records as provided for in this section.

- (4) FILING AND SERVICE.-
- (a) The original of all notices, requests, or objections filed under this section must be filed with the clerk of the trial court. Copies must be served on the trial court, the attorney general, the state attorney, collateral counsel, and any affected person or agency, unless otherwise required by this section.
- (b) Service shall be made pursuant to Rule 3.030, Florida Rules of Criminal Procedure.
- (c) In all instances requiring written notification or request, the party who has the obligation of providing a notification or request shall provide proof of receipt.
- (d) Persons and agencies receiving postconviction public records notifications or requests pursuant to this section are not required to furnish records filed in a trial court before the receipt of the notice.
  - (5) ACTION UPON ISSUANCE OF THE MANDATE ON DIRECT APPEAL.-
- (a) Within 15 days after receiving written notification of the Florida Supreme Court's mandate affirming the sentence of death, the attorney general shall file with the trial court a written notice of the mandate and serve a copy of the notice upon the state attorney who prosecuted the case, the Department of Corrections, and the defendant's trial counsel. The notice to the state attorney shall direct the state attorney to submit public records to the records repository within 90 days after receipt of written notification and to notify each law enforcement agency involved in the investigation of the capital offense to submit public records to the records repository

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within 90 days after receipt of written notification. The notice to the Department of Corrections shall direct the department to submit public records to the records repository within 90 days after receipt of written notification.

- (b) Within 90 days after receiving written notification of issuance of the Florida Supreme Court's mandate affirming a death sentence, the state attorney shall provide written notification to the attorney general of the name and address of an additional person or agency that has public records pertinent to the case.
- (c) Within 90 days after receiving written notification of issuance of the Florida Supreme Court's mandate affirming a death sentence, the defendant's trial counsel shall provide written notification to the attorney general of the name and address of a person or agency with information pertinent to the case which has not previously been provided to collateral counsel.
- (d) Within 15 days after receiving written notification of any additional person or agency pursuant to paragraph (b) or paragraph (c), the attorney general shall notify all persons or agencies identified pursuant to paragraph (b) or paragraph (c) that these persons or agencies are required by law to copy, index, and deliver to the records repository all public records pertaining to the case that are in their possession. The person or agency shall bear the costs related to copying, indexing, and delivering the records.
  - (6) ACTION UPON RECEIPT OF NOTICE OF MANDATE.
  - (a) Within 15 days after receipt of a written notice of

the mandate from the attorney general, the state attorney shall provide written notification to each law enforcement agency involved in the specific case to submit public records to the records repository within 90 days after receipt of written notification. A copy of the notice shall be served upon the defendant's trial counsel.

- (b) Within 90 days after receipt of a written notice of the mandate from the attorney general, the state attorney shall copy, index, and deliver to the records repository all public records that were produced in the state attorney's investigation or prosecution of the case. The state attorney shall bear the costs. The state attorney shall also provide written notification to the attorney general of compliance with this section, including certifying that, to the best of the state attorney's knowledge or belief, all public records in the state attorney's possession have been copied, indexed, and delivered to the records repository as required by this section.
- (c) Within 90 days after receipt of written notification of the mandate from the attorney general, the Department of Corrections shall, at its own expense, copy, index, and deliver to the records repository all public records determined by the department to be relevant to the subject matter of a proceeding under Rule 3.851, Florida Rules of Criminal Procedure, unless such copying, indexing, and delivering would be unduly burdensome. The secretary of the department shall provide written notification to the attorney general of compliance with this paragraph certifying that, to the best of the secretary of the department's knowledge or belief, all such public records in

the possession of the secretary of the department have been copied, indexed, and delivered to the records repository.

- (d) Within 90 days after receipt of written notification of the mandate from the state attorney, a law enforcement agency shall, at its own expense, copy, index, and deliver to the records repository all public records that were produced in the investigation or prosecution of the case. The chief law enforcement officer of each law enforcement agency shall provide written notification to the attorney general of compliance with this paragraph including certifying that, to the best of the chief law enforcement officer's knowledge or belief, all such public records in possession of the agency or in possession of an employee of the agency, have been copied, indexed, and delivered to the records repository.
- (e) Within 90 days after receipt of written notification of the mandate from the attorney general, each additional person or agency identified pursuant to paragraph (5) (b) or paragraph (5) (c) shall copy, index, and deliver to the records repository all public records which were produced during the prosecution of the case. The person or agency shall bear the costs. The person or agency shall provide written notification to the attorney general of compliance with this subdivision and shall certify, to the best of the person or agency's knowledge and belief, all such public records in the possession of the person or agency have been copied, indexed, and delivered to the records repository.
  - (7) EXEMPT OR CONFIDENTIAL PUBLIC RECORDS.—
  - (a) Public records delivered to the records repository

pursuant to this section that are confidential or exempt from the requirements of s. 119.07(1) or article I, section 24(a), of the Constitution, must be separately contained, without being redacted, and sealed. The outside of the container must clearly identify that the public record is confidential or exempt and that the seal may not be broken without an order of the trial court. The outside of the container must identify the nature of the public records and the legal basis for the exemption.

- (b) Upon the entry of an appropriate court order, sealed containers subject to an inspection by the trial court shall be shipped to the clerk of court. The containers may be opened only for inspection by the trial court. The moving party shall bear all costs associated with the transportation and inspection of such records by the trial court.
  - (8) DEMAND FOR ADDITIONAL PUBLIC RECORDS.-
- (a) Within 240 days after collateral counsel is appointed, retained, or appears pro bono, such counsel shall send a written demand for additional public records to each person or agency submitting public records or identified as having information pertinent to the case under subsection (5).
- (b) Within 90 days after receipt of the written demand, each person or agency notified under this subsection shall deliver to the records repository additional public records in the possession of the person or agency that pertain to the case and shall certify to the best of the person or agency's knowledge and belief that all additional public records have been delivered to the records repository or, if no additional public records are found, shall recertify that the public

records previously delivered are complete.

- (c) Within 60 days after receipt of the written demand, a person or agency may file with the trial court an objection to the written demand described in paragraph (a). The trial court may order a person or agency to produce additional public records if the court determines that:
- 1. Collateral counsel has made a timely and diligent search as provided in this section.
- 2. Collateral counsel's written demand identifies, with specificity, those additional public records that are not at the records repository.
- 3. The additional public records sought are relevant to the subject matter of a postconviction proceeding under Rule 3.851, Florida Rules of Criminal Procedure, or appear reasonably calculated to lead to the discovery of admissible evidence.
- 4. The additional public records request is not overly broad or unduly burdensome.
- (9) LIMITATION ON POSTPRODUCTION REQUEST FOR ADDITIONAL RECORDS.—
- (a) In order to obtain public records in addition to those
  provided under subsections (6), (7), and (8), collateral counsel
  must file an affidavit in the trial court which:
- 1. Attests that collateral counsel has made a timely and diligent search of the records repository.
- $\underline{\text{2. Identifies with specificity those public records not at}}$  the records repository.
- 3. Establishes that the additional public records are either relevant to the subject matter of the postconviction

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proceeding or are reasonably calculated to lead to the discovery
of admissible evidence.

- 4. Must be served in accordance with subsection (4).
- (b) The trial court may order a person or agency to produce additional public records only upon finding that:
- 1. Collateral counsel has made a timely and diligent search of the records repository.
- 2. Collateral counsel's affidavit identifies with specificity those additional public records that are not at the records repository.
- 3. The additional public records sought are either relevant to the subject matter of a capital postconviction proceeding or appear reasonably calculated to lead to the discovery of admissible evidence.
- 4. The additional records request is not overly broad or unduly burdensome.
- (10) COPYING RECORDS.— The Secretary of State shall provide the personnel, supplies, and any necessary equipment to copy records held at the records repository.
- (11) AUTHORITY OF THE COURT.—In proceedings under this section the trial court may:
  - (a) Compel or deny disclosure of records.
  - (b) Conduct an inspection in camera.
- (c) Extend the time periods in this section upon a showing of good cause.
- (d) Impose sanctions upon a party, person, or agency affected by this section, including initiating contempt proceedings, taxing expenses, extending time periods, ordering

facts to be established, and granting other relief.

- (e) Resolve a dispute arising under this section unless jurisdiction is in an appellate court.
- (12) SCOPE OF PRODUCTION AND RESOLUTION OF PRODUCTION ISSUES.—
- (a) Unless otherwise limited, the scope of production under any part of this section shall be that the public records sought are not privileged or immune from production and are either relevant to the subject matter of a postconviction proceeding under Rule 3.851, Florida Rules of Criminal Procedure, or are reasonably calculated to lead to the discovery of admissible evidence.
- (b) Counsel for a party objecting or moving to compel production of public records pursuant to this section must file a copy of the objection or motion directly with the trial court.
- (c) The trial court may order mediation for a controversy as to public records production pursuant to this section in accord with Rules 1.700, 1.710, 1.720, and 1.730, Florida Rules of Civil Procedure, or the trial court may refer such controversy to a magistrate in accord with Rule 1.490, Florida Rules of Civil Procedure.
- (13) DESTRUCTION OF RECORDS.—Sixty days after a capital sentence is carried out, after a defendant is released from incarceration after the granting of a pardon or reversal of the sentence, or after a defendant has been resentenced to a term of years, the attorney general shall provide written notification of this occurrence to the Secretary of State. After the expiration of the 60 days, the Secretary of State may destroy

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the copies of the records held by the records repository that pertain to that case, unless an objection to the destruction is filed in the trial court and served upon the Secretary of State.

If no objection is served within the 60-day period, the records may then be destroyed. If an objection is served, the records shall not be destroyed until a final disposition of the objection.

Section 13. Subsections (1), (2), (3), and (4) of section 27.710, Florida Statutes, are amended to read:

- 27.710 Registry of attorneys applying to represent persons in postconviction capital collateral proceedings; certification of minimum requirements; appointment by trial court.—
- (1) The executive director of the Justice Administrative Commission shall compile and maintain a statewide registry of attorneys in private practice who have certified that they meet the minimum requirements of s. 27.704(2), who have participated in at least two capital trials or two capital sentencing proceedings, who are available for appointment by the court under this section to represent persons convicted and sentenced to death in this state in postconviction collateral proceedings, and who have attended within the last year a continuing legal education program of at least 10 hours' duration devoted specifically to the defense of capital cases, if available. Continuing legal education programs meeting the requirements of this rule offered by The Florida Bar or another recognized provider and approved for continuing legal education credit by The Florida Bar shall satisfy this requirement. The failure to comply with this requirement may be cause for removal from the

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list until the requirement is fulfilled. To ensure that sufficient attorneys are available for appointment by the court, when the number of attorneys on the registry falls below 50, the executive director shall notify the chief judge of each circuit by letter and request the chief judge to promptly submit the names of at least three private attorneys who regularly practice criminal law in that circuit and who appear to meet the minimum requirements to represent persons in postconviction capital collateral proceedings. The executive director shall send an application to each attorney identified by the chief judge so that the attorney may register for appointment as counsel in postconviction capital collateral proceedings. As necessary, the executive director may also advertise in legal publications and other appropriate media for qualified attorneys interested in registering for appointment as counsel in postconviction capital collateral proceedings. Not later than September 1 of each year, and as necessary thereafter, the executive director shall provide to the Chief Justice of the Supreme Court, the chief judge and state attorney in each judicial circuit, and the Attorney General a current copy of its registry of attorneys who are available for appointment as counsel in postconviction capital collateral proceedings. The registry must be indexed by judicial circuit and must contain the requisite information submitted by the applicants in accordance with this section.

(2) To be eligible for court appointment as counsel in postconviction capital collateral proceedings, an attorney must certify on an application provided by the executive director that he or she satisfies the minimum requirements for private

Amendment No. 1 counsel set forth in s. 27.704(2) and that he or she has participated in at least two capital trials or two capital sentencing proceedings.

- (3) An attorney who applies for registration and court appointment as counsel in postconviction capital collateral proceedings must certify that he or she is counsel of record in not more than nine four such proceedings and, if appointed to represent a person in postconviction capital collateral proceedings, shall continue such representation under the terms and conditions set forth in s. 27.711 until the sentence is reversed, reduced, or carried out or unless permitted to withdraw from representation by the trial court. The court may not permit an attorney to withdraw from representation without a finding of sufficient good cause. The court may impose appropriate sanctions if it finds that an attorney has shown bad faith with respect to continuing to represent a defendant in a postconviction capital collateral proceeding. This section does not preclude the court from reassigning a case to a capital collateral regional counsel following discontinuation of representation if a conflict of interest no longer exists with respect to the case.
- (4) Each private attorney who is appointed by the court to represent a capital defendant must enter into a contract with the <u>Justice Administrative Commission Chief Financial Officer</u>. If the appointed attorney fails to execute the contract within 30 days after the date the contract is mailed to the attorney, the executive director shall notify the trial court. The <u>Justice Administrative Commission Chief Financial Officer</u> shall develop

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the form of the contract, function as contract manager, and enforce performance of the terms and conditions of the contract. The Justice Administrative Commission shall approve uniform contract forms for use in procuring the services of private court-appointed counsel and uniform procedures and forms for use by a court-appointed attorney in support of billing for attorney fees, costs, and related expenses to demonstrate attorney completion of specified duties. By signing such contract, the attorney certifies that he or she intends to continue the representation under the terms and conditions set forth in the contract until the sentence is reversed, reduced, or carried out or until released by order of the trial court.

Section 14. Subsections (3), (4), (5), (6), (7), (9), (12), (13), and (14) of section 27.711, Florida Statutes, are amended to read:

- 27.711 Terms and conditions of appointment of attorneys as counsel in postconviction capital collateral proceedings.—
- (3) An attorney appointed to represent a capital defendant is entitled to payment of the fees set forth in this section only upon full performance by the attorney of the duties specified in this section and approval of payment by the trial court, and the submission of a payment request by the attorney, subject to the availability of sufficient funding specifically appropriated for this purpose. An attorney may not be compensated under this section for work performed by the attorney before July 1, 2003, while employed by the northern regional office of the capital collateral counsel. The Justice Administrative Commission Chief Financial Officer shall notify

the executive director and the court if it appears that sufficient funding has not been specifically appropriated for this purpose to pay any fees which may be incurred. The attorney shall maintain appropriate documentation, including a current and detailed hourly accounting of time spent representing the capital defendant. The fee and payment schedule in this section is the exclusive means of compensating a court-appointed attorney who represents a capital defendant. When appropriate, a court-appointed attorney must seek further compensation from the Federal Government, as provided in 18 U.S.C. s. 3006A or other federal law, in habeas corpus litigation in the federal courts.

- (4) Upon approval by the trial court, an attorney appointed to represent a capital defendant under s. 27.710 is entitled to payment of the following fees by the <u>Justice</u> Administrative Commission Chief Financial Officer:
- (a) Regardless of the stage of postconviction capital collateral proceedings, the attorney is entitled to \$100 per hour, up to a maximum of \$2,500, after accepting appointment and filing a notice of appearance.
- (b) The attorney is entitled to \$100 per hour, up to a maximum of \$20,000, after timely filing in the trial court the capital defendant's complete original motion for postconviction relief under the Florida Rules of Criminal Procedure. The motion must raise all issues to be addressed by the trial court. However, an attorney is entitled to fees under this paragraph if the court schedules a hearing on a matter that makes the filing of the original motion for postconviction relief unnecessary or if the court otherwise disposes of the case.

- (c) The attorney is entitled to \$100 per hour, up to a maximum of \$20,000, after the trial court issues a final order granting or denying the capital defendant's motion for postconviction relief.
- (d) The attorney is entitled to \$100 per hour, up to a maximum of \$20,000, after timely filing in the Supreme Court the capital defendant's brief or briefs that address the trial court's final order granting or denying the capital defendant's motion for postconviction relief and the state petition for writ of habeas corpus.
- (e) The attorney is entitled to \$100 per hour, up to a maximum of \$10,000, after the trial court issues an order, pursuant to a remand from the Supreme Court, which directs the trial court to hold further proceedings on the capital defendant's motion for postconviction relief.
- (f) The attorney is entitled to \$100 per hour, up to a maximum of \$4,000, after the appeal of the trial court's denial of the capital defendant's motion for postconviction relief and the capital defendant's state petition for writ of habeas corpus become final in the Supreme Court.
- (g) At the conclusion of the capital defendant's postconviction capital collateral proceedings in state court, the attorney is entitled to \$100 per hour, up to a maximum of \$2,500, after filing a petition for writ of certiorari in the Supreme Court of the United States.
- (h) If, at any time, a death warrant is issued, the attorney is entitled to \$100 per hour, up to a maximum of \$5,000. This payment shall be full compensation for attorney's

fees and costs for representing the capital defendant throughout the proceedings before the state courts of Florida.

The hours billed by a contracting attorney under this subsection may include time devoted to representation of the defendant by another attorney who is qualified under s. 27.710 and who has been designated by the contracting attorney to assist him or her.

- (5) An attorney who represents a capital defendant may use the services of one or more investigators to assist in representing a capital defendant. Upon approval by the trial court, the attorney is entitled to payment from the <u>Justice Administrative Commission Chief Financial Officer</u> of \$40 per hour, up to a maximum of \$15,000, for the purpose of paying for investigative services.
- entitled to a maximum of \$15,000 for miscellaneous expenses, such as the costs of preparing transcripts, compensating expert witnesses, and copying documents. Upon approval by the trial court, the attorney is entitled to payment by the <u>Justice</u>

  Administrative Commission Chief Financial Officer of up to \$15,000 for miscellaneous expenses, except that, if the trial court finds that extraordinary circumstances exist, the attorney is entitled to payment in excess of \$15,000.
- (7) An attorney who is actively representing a capital defendant is entitled to a maximum of \$500 per fiscal year for tuition and expenses for continuing legal education that pertains to the representation of capital defendants. Upon

Amendment No. 1 719 approval by the

approval by the trial court, the attorney is entitled to payment by the <u>Justice Administrative Commission</u> Chief Financial Officer for expenses for such tuition and continuing legal education.

- (9) An attorney may not represent more than  $\underline{\text{ten}}$   $\underline{\text{five}}$  defendants in capital postconviction litigation at any one time.
- counsel to ensure that the capital defendant is receiving quality representation. The court shall also receive and evaluate allegations that are made regarding the performance of assigned counsel. The <u>Justice Administrative Commission Chief Financial Officer</u>, the Department of Legal Affairs, the executive director, or any interested person may advise the court of any circumstance that could affect the quality of representation, including, but not limited to, false or fraudulent billing, misconduct, failure to meet continuing legal education requirements, solicitation to receive compensation from the capital defendant, or failure to file appropriate motions in a timely manner.
- payment of attorney's fees, costs, or related expenses, the assigned counsel shall deliver a copy of his intended billing, together with supporting affidavits and all other necessary documentation, to the <u>Justice Administrative Commission Chief Financial Officer's named contract manager</u>. The <u>Justice Administrative Commission Chief Financial Officer's named contract manager</u>. The <u>Justice Administrative Commission shall review the intended billing contract manager shall have 10 business days from receipt to review the billings, affidavit, and documentation for completeness and compliance with contractual and statutory</u>

Amendment No. 1 747 requirements. If the Justice Administrative Commission contract manager objects to any portion of the proposed billing, the 748 objection and reasons therefor shall be communicated to the 749 assigned counsel. The assigned counsel may thereafter file his 750 751 or her motion for order approving payment of attorney's fees, 752 costs, or related expenses together with supporting affidavits 753 and all other necessary documentation. The motion must specify 754 whether the Justice Administrative Commission Chief Financial 755 Officer's contract manager objects to any portion of the billing 756 or the sufficiency of documentation and, if so, the reason 757 therefor. A copy of the motions and attachments shall be served 758 on the Justice Administrative Commission at least 5 business 759 days before the date of a hearing. The Justice Administrative 760 Commission has standing to appear before the court to contest 761 any motion for an order approving payment of attorney fees, 762 costs, or related expenses and may participate in a hearing on 763 the motion by use of telephonic or other communication 764 equipment. A copy of the motion and attachments shall be served 765 on the Chief Financial Officer's contract manager, who shall 766 have standing to file pleadings and appear before the court to 767 contest any motion for order approving payment. The fact that 768 the Justice Administrative Commission Chief Financial Officer's 769 contract manager has not objected to any portion of the billing 770 or to the sufficiency of the documentation is not binding on the court, which retains primary authority and responsibility for 771 772 determining the reasonableness of all billings for fees, costs, and related expenses, subject to statutory limitations. 773

(14) Each attorney participating in the pilot program in the northern region pursuant to s. 27.701(2), as a condition of payment pursuant to this section, shall report on the performance measures adopted by the Legislature for the capital collateral regional counsel.

Section 15. Section 922.095, Florida Statutes, is amended to read:

922.095 Grounds for death warrant; limitations of actions.—A person who is convicted and sentenced to death must pursue all possible collateral remedies in state court in accordance with the Florida Rules of Criminal Procedure within the time limits provided by statute. Failure to seek relief within the statutory time limits constitutes grounds for issuance of a death warrant under s. 922.052 or s. 922.14. Any claim not pursued within the statutory time limits is barred. No claim filed after the time required by law shall be grounds for a judicial stay of any warrant.

Section 16. Section 922.052, Florida Statutes, is amended to read:

922.052 Issuance of warrant of execution.-

(1) When a person is sentenced to death, the clerk of the court shall prepare a certified copy of the record of the conviction and sentence, and the sheriff shall send the record to the Governor and the clerk of the Florida Supreme Court. The sentence shall not be executed until the Governor, or the Secretary of the Department of Corrections pursuant to s.

922.14, issues a warrant, attaches it to the copy of the record,

and transmits it to the warden, directing the warden to execute the sentence at a time designated in the warrant.

(2) If, for any reason, the sentence is not executed during the week designated, the warrant shall remain in full force and effect and the sentence shall be carried out as provided in s. 922.06.

Section 17. Subsection (1) of section 922.11, Florida Statutes, is amended to read:

922.11 Regulation of execution.-

(1) The warden of the state prison or a deputy designated by him or her shall be present at the execution. The warden shall set the day for execution within the week designated by the Governor in the warrant.

Section 18. Section 922.14, Florida Statutes, is amended to read:

- 922.14 <u>Issuance of warrant of execution</u> <del>Sentence of death</del> <del>unexecuted for unjustifiable reasons.</del>-
- (1) (a) The clerk of the Florida Supreme Court shall send a letter to the Secretary of the Department of Corrections certifying that a person convicted and sentenced to death, before or after the effective date of this act, has:
- 1. Completed such person's direct appeal and initial postconviction proceeding in state court, and habeas corpus proceeding and appeal therefrom in federal court; or
- 2. Allowed the time permitted for filing an initial postconviction motion in state court, and habeas corpus petition in federal court to expire.

(b) Upon receiving the letter of certification from the clerk of the Florida Supreme Court, the Secretary of the Department of Corrections shall immediately issue a warrant for execution, directing the warden to execute the sentence within 180 days, at a time designated in the warrant. The Secretary may not issue more than three warrants in any 90-day period, regardless of how many letters of certification he or she receives. If in any 90-day period the Secretary receives more than three letters of certification, the Secretary shall issue warrants on the three persons who were sentenced to death earliest.

(2) If a death sentence is not executed because of unjustified failure of the the Secretary of the Department of Corrections or the Governor to issue a warrant, or for any other unjustifiable reason, on application of the Department of Legal Affairs, the Supreme Court shall issue a warrant directing the sentence to be executed during a week designated in the warrant.

Section 19. Section 924.055, Florida Statutes, is amended to read:

924.055 Postconviction review in capital cases; legislative findings and intent.—

(1) It is the intent of the Legislature to reduce delays in capital cases and to ensure that all appeals and postconviction actions in capital cases are resolved as soon as possible within 5 years after the date a sentence of death is imposed in the circuit court. All capital postconviction actions must be filed as early as possible after the imposition of a sentence of death which may be during a direct appeal of the

conviction and sentence. A person sentenced to death or that person's capital postconviction counsel must file any postconviction legal action in compliance with the Florida Rules of Criminal Procedure statutes of limitation established in s. 924.056 and elsewhere in this chapter. Except as expressly allowed by s. 924.056(5), a person sentenced to death or that person's capital postconviction counsel may not file more than one postconviction action in a sentencing court and one appeal therefrom to the Florida Supreme Court, unless authorized by law.

(2) It is the further intent of the Legislature that no state resources be expended in violation of this act. In the event that any state employee or party contracting with the state violates the provisions of this act, the Attorney General shall deliver to the Speaker of the House of Representatives and the President of the Senate a copy of any court pleading or order that describes or adjudicates a violation.

Section 20. Section 924.056, Florida Statutes, is amended to read:

(Substantial rewording of section. See

s. 924.056, F.S., for present text.)

924.056 Capital postconviction proceedings; reporting requirements.—

(1) The Florida Supreme Court shall annually report to the Speaker of the House of Representatives and the President of the Senate the status of each capital case in which a postconviction action has been filed that has been continuously pending for more than 3 years. The report must include the name of the state

Amendment No. 1 court judge involved in the case.

(2) In a capital postconviction proceeding in which it has been determined that an attorney of record provided constitutionally deficient representation and relief has been granted as a result of such determination, after the highest court having jurisdiction to review such determination has issued its final order affirming the determination, the court making such determination shall furnish a copy of the findings to The Florida Bar for appropriate disciplinary action.

Section 21. Section 924.057, Florida Statutes, is amended to read:

(Substantial rewording of section. See s. 924.057, F.S., for present text.)

924.057 Capital postconviction proceedings; legislative intent.—The legislature acknowledges the past efforts made by the judicial branch in establishing rules of criminal procedure that make the capital postconviction process fair and more efficient. The legislature also recognizes and commends the judicial branch for continuing these efforts by issuing Administrative Order AOSC13-11, which creates a Capital Postconviction Proceedings Subcommittee of the Criminal Court Steering Committee, and directs the Subcommittee to undertake a comprehensive review of capital postconviction proceedings, and to make recommendations to the Florida Supreme Court whether court rules should be amended to improve the overall efficiency of the capital postconviction process. In support of these efforts, the legislature expresses its intent that capital postconviction proceedings be conducted in accordance with court

rules, and that courts strictly adhere to the timeframes and postconviction motion content requirements established therein.

Section 22. Sections 924.058, 924.059, and 924.395, Florida Statutes, are repealed.

Section 23. If any provision of this act or the application thereof to any person or circumstance is held invalid, the invalidity does not affect other provisions or applications of the act which can be given effect without the invalid provision or application, and to this end the provisions of this act are declared severable.

Section 24. Effective July 1, 2013, four full-time equivalent positions with associated salary and rate of 220,000 are authorized and \$417,338 in recurring funds from the General Revenue Fund and \$14,832 in nonrecurring general revenue is appropriated to the Justice Administration Commission for the creation of the northern region office of the Capital Collateral Regional Counsel as provided in this act.

Section 25. This act shall take effect July 1, 2013.

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## TITLE AMENDMENT

Remove everything before the enacting clause and insert: An act relating to the death penalty; providing a short title; amending s. 27.40, F.S.; requiring the court to appoint the capital collateral regional counsel to represent persons convicted and sentenced to death in clemency proceedings; amending s. 27.51, F.S.; removing the court's authority to appoint a public defender to represent a person convicted and

Amendment No. 1 940 sentenced to death in clemency proceedings; amending s. 27.511, F.S., removing the court's authority to appoint the office of 941 criminal conflict and civil regional counsel to represent a 942 person convicted and sentenced to death in clemency proceedings; 943 944 amending s. 27.5303, F.S., removing the court's authority to 945 appoint a public defender to represent an indigent person 946 convicted and sentenced to death in clemency proceedings; amending s. 27.5304, F.S.; requiring funds used to compensate 947 948 court-appointed attorneys who represent a person convicted and

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F.S.; prohibiting an attorney from representing a person charged

sentenced to death in clemency proceedings to be paid by the

Corrections; amending s. 27.7001, F.S.; removing legislative

intent language indicating that collateral representation of

persons convicted and sentenced to death should not include

27.701(2), F.S., relating to a pilot project using registry

northern region of the Capital Collateral Regional Counsel;

amending s. 27.702, F.S., authorizing the capital collateral

attorneys to provide capital collateral counsel services in the

regional counsel to represent persons convicted and sentenced to

death in clemency proceedings; removing language requiring the

capital collateral regional counsel to only file postconviciton

replacement regional counsel from accepting an appointment or

taking and action that creates an actual conflict of interest;

describing actual conflict of interest; amending s. 27.7045,

actions authorized by statute; amending s. 27.703, F.S.;

prohibiting the capital collateral regional counsel and

representation during clemency proceedings; repealing s.

Justice Administrative Commission rather than the Department of

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with a capital offense in specified proceedings for five years if in two separate instances a court, in a capital postconviction proceeding, determined that the attorney provided constitutionally deficient representation and relief was granted; amending s. 27.7081, F.S.; providing definitions; establishing procedures for public records production in postconviction capital cases proceedings; amending s. 27.710, F.S.; requiring private registry attorneys appointed by the court to represent persons in postconviction capital proceedings to meet certain criteria; requiring private registry attorneys appointed by the court to represent persons in postconviction capital proceedings to contract with the Justice Administrative Commission rather than the Chief Financial Officer; specifying that the Justice Administrative Commission is the contract manager and requiring the Justice Administrative Commission to approve uniform contract forms and procedures; amending s. 27.711, F.S.; replacing references to the "Chief Financial Officer" with "Justice Administrative Commission" for purposes of paying private registry attorneys appointed by the court to represent persons in postconviction capital proceedings; permitting private registry attorneys appointed by the court to represent persons in postconviction capital proceedings to represent no more than ten, rather than five, defendants in capital postconvcition litigation at any one time; amending s. 922.095, F.S.; requiring persons convicted and sentenced to death to pursue all possible collateral remedies in state court in accordance with the Florida Rules of Criminal Procedure rather than in accordance with statute; amending s. 922.052,

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F.S.; requiring the sheriff to send the record of a person's conviction and death sentence to the clerk of the Florida Supreme Court; specifying that a sentence shall not be executed until the Governor or Secretary of the Department of Corrections issues a warrant; amending s. 922.11, F.S.; requiring the warden to set the day for execution within the week designated in the warrant; amending s. 922.14, F.S.; requiring the clerk of the Florida Supreme Court to send a letter to the Secretary of the Department of Corrections certifying that a person convicted and sentenced to death meets certain criteria; requiring the Secretary to immediately issue a warrant upon receipt of the clerk's letter of certification directing the warden to execute the sentence within 180 days; prohibiting the Secretary from issuing more than three warrants in a 90-day period; specifying how the Secretary shall select which warrants to issue if he or she receives more than three letters of certification within a 90-day period; amending s. 924.055, F.S.; removing obsolete language requiring capital postconviction motions to be filed in accordance with statute; requiring capital postconviction motions to be filed in accordance with the Florida Rules of Criminal Procedure; amending s. 924.056, F.S.; requiring the Florida Supreme Court to annually report certain information regarding capital postconviction cases to the Legislature; requiring courts to report specified findings of ineffective assistance of counsel to The Florida Bar; amending s. 924.057, F.S.; creating legislative intent regarding postconviction proceedings in capital cases; repealing sections 924.058, 924.059, and 924.395, F.S.; relating to postconviction capital

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# COMMITTEE/SUBCOMMITTEE AMENDMENT

Bill No. CS/HB 7083 (2013)

Amendment No. 1
1024 case proceedings; providing for severability; providing an
1025 appropriation; providing an effective date.

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