1

CS/CS/HB7083, Engrossed 1

A bill to be entitled

2 An act relating to the death penalty; providing a 3 short title; amending s. 27.5304, F.S.; requiring 4 funds used to compensate court-appointed attorneys who 5 represent a person convicted and sentenced to death in 6 clemency proceedings to be paid by the Justice 7 Administrative Commission rather than the Department 8 of Corrections; amending s. 27.701(2), F.S.; repealing 9 a pilot project using registry attorneys to provide 10 capital collateral counsel services in the northern region of the Capital Collateral Regional Counsel; 11 12 amending s. 27.702, F.S.; removing language requiring 13 the capital collateral regional counsel to only file postconviciton actions authorized by statute; amending 14 s. 27.703, F.S.; prohibiting the capital collateral 15 regional counsel and replacement regional counsel from 16 17 accepting an appointment or taking and action that 18 creates an actual conflict of interest; describing 19 actual conflict of interest; amending s. 27.704, F.S.; 20 requiring attorneys who contract with the capital collateral regional counsel to meet certain criteria; 21 22 creating s. 27.7045, F.S.; prohibiting an attorney 23 from representing a person charged with a capital 24 offense in specified proceedings for 5 years if in two 25 separate instances a court, in a capital postconviction proceeding, determined that the 26 attorney provided constitutionally deficient 27 28 representation and relief was granted; amending s.

Page 1 of 32

CODING: Words stricken are deletions; words underlined are additions.

hb7083-03-e1

CS/CS/HB7083, Engrossed 1

29	27.7081, F.S.; providing definitions; establishing
30	procedures for public records production in
31	postconviction capital cases proceedings; amending s.
32	27.710, F.S.; requiring private registry attorneys
33	appointed by the court to represent persons in
34	postconviction capital proceedings to contract with
35	the Justice Administrative Commission rather than the
36	Chief Financial Officer; specifying that the Justice
37	Administrative Commission is the contract manager;
38	requiring the Justice Administrative Commission to
39	approve uniform contract forms and procedures;
40	amending s. 27.711, F.S.; replacing references to the
41	"Chief Financial Officer" with "Justice Administrative
42	Commission" for purposes of paying private registry
43	attorneys appointed by the court to represent persons
44	in postconviction capital proceedings; permitting
45	private registry attorneys appointed by the court to
46	represent persons in postconviction capital
47	proceedings to represent no more than ten, rather than
48	five, defendants in capital postconvcition litigation
49	at any one time; amending s. 922.095, F.S.; requiring
50	persons convicted and sentenced to death to pursue all
51	possible collateral remedies in state court in
52	accordance with the Florida Rules of Criminal
53	Procedure rather than in accordance with statute;
54	amending s. 922.052, F.S.; requiring the sheriff to
55	send the record of a person's conviction and death
56	sentence to the clerk of the Florida Supreme Court;
I	Dage 2 of 20

### Page 2 of 32

CODING: Words stricken are deletions; words <u>underlined</u> are additions.

hb7083-03-e1

CS/CS/HB7083, Engrossed 1

57 requiring the clerk of the Florida Supreme Court to 58 inform the Governor in writing certifying that a 59 person convicted and sentenced to death meets certain 60 criteria; requiring the Governor to issue a warrant within 30 days of receiving the clerk's letter of 61 62 certification in all cases where the executive 63 clemency process has concluded directing the warden to 64 execute the sentence within 180 days; authorizing the Governor to sign a warrant of execution if the clerk 65 66 of the Florida Supreme Court does not comply; amending s. 924.055, F.S.; removing obsolete language requiring 67 68 capital postconviction motions to be filed in 69 accordance with statute; requiring capital 70 postconviction motions to be filed in accordance with 71 the Florida Rules of Criminal Procedure; amending s. 72 924.056, F.S.; requiring the Supreme Court to annually 73 report certain information regarding capital 74 postconviction cases to the Legislature; requiring 75 courts to report specified findings of ineffective 76 assistance of counsel to The Florida Bar; amending s. 77 924.057, F.S.; providing legislative intent regarding 78 postconviction proceedings in capital cases; repealing 79 ss. 924.058, 924.059, and 924.395, F.S., relating to 80 postconviction capital case proceedings; providing severability; providing an appropriation; providing an 81 82 effective date. 83

84 Be It Enacted by the Legislature of the State of Florida:

Page 3 of 32

CODING: Words stricken are deletions; words underlined are additions.

CS/CS/HB7083, Engrossed 1

85 Section 1. This act may be cited as the "Timely Justice 86 Act of 2013." Section 2. Paragraph (b) of subsection (5) of section 87 88 27.5304, Florida Statutes, is amended to read: 89 27.5304 Private court-appointed counsel; compensation; 90 notice.-The compensation for representation in a criminal 91 (5) 92 proceeding shall not exceed the following: 93 If a death sentence is imposed and affirmed on appeal (b) 94 to the Supreme Court, the appointed attorney shall be allowed 95 compensation, not to exceed \$1,000, for attorney fees and costs 96 incurred in representing the defendant as to an application for 97 executive clemency, with compensation to be paid out of general 98 revenue from funds budgeted to the Justice Administrative 99 Commission Department of Corrections. 100 Section 3. Section 27.701, Florida Statutes, is amended to 101 read: 102 27.701 Capital collateral regional counsel.-103 (1) There are created three regional offices of capital 104 collateral counsel, which shall be located in a northern, middle, and southern region of the state. The northern region 105 106 shall consist of the First, Second, Third, Fourth, Eighth, and Fourteenth Judicial Circuits; the middle region shall consist of 107 108 the Fifth, Sixth, Seventh, Ninth, Tenth, Twelfth, Thirteenth, 109 and Eighteenth Judicial Circuits; and the southern region shall 110 consist of the Eleventh, Fifteenth, Sixteenth, Seventeenth, Nineteenth, and Twentieth Judicial Circuits. Each regional 111 office shall be administered by a regional counsel. A regional 112

#### Page 4 of 32

CODING: Words stricken are deletions; words underlined are additions.

hb7083-03-e1



CS/CS/HB7083, Engrossed 1

113 counsel must be, and must have been for the preceding 5 years, a 114 member in good standing of The Florida Bar or a similar 115 organization in another state. Each capital collateral regional 116 counsel shall be appointed by the Governor, and is subject to 117 confirmation by the Senate. The Supreme Court Judicial Nominating Commission shall recommend to the Governor three 118 119 qualified candidates for each appointment as regional counsel. 120 The Governor shall appoint a regional counsel for each region 121 from among the recommendations, or, if it is in the best 122 interest of the fair administration of justice in capital cases, 123 the Governor may reject the nominations and request submission of three new nominees by the Supreme Court Judicial Nominating 124 125 Commission. Each capital collateral regional counsel shall be appointed to a term of 3 years. Vacancies in the office of 126 127 capital collateral regional counsel shall be filled in the same 128 manner as appointments. A person appointed as a regional counsel 129 may not run for or accept appointment to any state office for 2 130 years following vacation of office.

131 (2) Notwithstanding the provisions of subsection (1), the 132 responsibilities of the regional office of capital collateral 133 counsel for the northern region of the state shall be met 134 through a pilot program using only attorneys from the registry 135 of attorneys maintained pursuant to s. 27.710. Each attorney 136 participating in the pilot must be qualified to provide 137 representation in federal court. The Auditor General shall 138 schedule a performance review of the pilot program to determine 139 the effectiveness and efficiency of using attorneys from the 140 registry compared to the capital collateral regional counsel. Page 5 of 32

CODING: Words stricken are deletions; words underlined are additions.

hb7083-03-e1

CS/CS/HB 7083,	Engrossed	1
----------------	-----------	---

141 The review, at a minimum, shall include comparisons of the 142 timeliness and costs of the pilot and the counsel and shall be 143 submitted to the President of the Senate and the Speaker of the 144 House of Representatives by January 30, 2007. The Legislature may determine whether to convert the pilot program to a 145 146 permanent program after receipt of the Auditor General's review. 147 Section 4. Subsection (1) and paragraph (b) of subsection 148 (4) of section 27.702, Florida Statutes, are amended to read: 149 27.702 Duties of the capital collateral regional counsel; 150 reports.-151 The capital collateral regional counsel shall (1)152 represent each person convicted and sentenced to death in this 153 state for the sole purpose of instituting and prosecuting 154 collateral actions challenging the legality of the judgment and 155 sentence imposed against such person in the state courts, 156 federal courts in this state, the United States Court of Appeals 157 for the Eleventh Circuit, and the United States Supreme Court. 158 The capital collateral regional counsel and the attorneys 159 appointed pursuant to s. 27.710 shall file only those 160 postconviction or collateral actions authorized by statute. The 161 three capital collateral regional counsel's offices shall 162 function independently and be separate budget entities, and the regional counsel shall be the office heads for all purposes. The 163 164 Justice Administrative Commission shall provide administrative 165 support and service to the three offices to the extent requested 166 by the regional counsel. The three regional offices shall not be subject to control, supervision, or direction by the Justice 167 Administrative Commission in any manner, including, but not 168

#### Page 6 of 32

CODING: Words stricken are deletions; words <u>underlined</u> are additions.

(4)

CS/CS/HB7083, Engrossed 1

169 limited to, personnel, purchasing, transactions involving real 170 or personal property, and budgetary matters.

171

Each capital collateral regional counsel and each 172 (b) 173 attorney participating in the pilot program in the northern region pursuant to s. 27.701(2) shall provide a quarterly report 174 175 to the President of the Senate and the Speaker of the House of 176 Representatives which details the number of hours worked by 177 investigators and legal counsel per case and the amounts per 178 case expended during the preceding guarter in investigating and litigating capital collateral cases. 179

Section 5. Section 27.703, Florida Statutes, is amended to read:

182

27.703 Conflict of interest and substitute counsel.-

183 The capital collateral regional counsel shall not (1)184 accept an appointment or take any other action that will create 185 an actual a conflict of interest. If, at any time during the 186 representation of a person, the capital collateral regional 187 counsel alleges determines that the continued representation of 188 that person creates an actual a conflict of interest, the 189 sentencing court shall, upon determining that an actual conflict 190 exists upon application by the regional counsel, designate another regional counsel. If the replacement regional counsel 191 192 alleges that an actual conflict of interest exists, the 193 sentencing court shall, upon determining that an actual conflict 194 exists and, only if a conflict exists with the other two counsel, appoint one or more members of The Florida Bar who meet 195 the requirements of s. 27.704(2) and who are not disqualified 196

#### Page 7 of 32

CODING: Words stricken are deletions; words <u>underlined</u> are additions.

FLORIDA HOUSE OF REPRESENTATIVES

# 

CS/CS/HB7083, Engrossed 1

197 <u>pursuant to s. 27.7045</u> to represent <u>the person</u> one or more of 198 <u>such persons</u>. <u>An actual conflict of interest exists when an</u> 199 <u>attorney actively represents conflicting interests</u>. A possible, 200 <u>speculative, or merely hypothetical conflict is insufficient to</u> 201 <u>support an allegation that an actual conflict of interest</u> 202 exists.

(2) Appointed counsel shall be paid from funds appropriated to the Chief Financial Officer. The hourly rate may not exceed \$100. However, all appointments of private counsel under this section shall be in accordance with ss. 27.710 and 27.711.

(3) <u>Capital collateral regional Prior to employment</u>,
counsel appointed pursuant to this section must have
participated in at least five felony jury trials, five felony
appeals, or five capital postconviction evidentiary hearings, or
any combination of at least five of such proceedings, and must
not be disqualified pursuant to s. 27.7045.

214 Section 6. Section 27.704, Florida Statutes, is amended to 215 read:

216 27.704 Appointment of assistants and other staff.—Each 217 capital collateral regional counsel may:

(1) Appoint, employ, and establish, in such numbers as he or she determines, full-time or part-time assistant counsel, investigators, and other clerical and support personnel who shall be paid from funds appropriated for that purpose. A fulltime assistant capital collateral counsel must <u>not be</u> <u>disqualified pursuant to s. 27.7045; must be a member in good</u> standing of The Florida Bar, with not less than 3 years'

Page 8 of 32

CODING: Words stricken are deletions; words <u>underlined</u> are additions.



CS/CS/HB7083, Engrossed 1

225 experience in the practice of criminal law;  $\tau$  and, prior to 226 employment, must have participated in at least five felony jury 227 trials, five felony appeals, or five capital postconviction 228 evidentiary hearings or any combination of at least five of such 229 proceedings. Law school graduates who do not have the 230 qualifications of a full-time assistant capital collateral 231 counsel may be employed as members of the legal staff but may 232 not be designated as sole counsel for any person.

233 Contract with private counsel who are members in good (2) 234 standing of The Florida Bar or with public defenders for the 235 purpose of providing prompt and cost-effective representation for individuals who are sentenced to death in this state. A 236 237 private counsel or public defender under contract with the 238 regional counsel must not be disqualified pursuant to s. 239 27.7045; must have at least 3 years' experience in the practice of criminal law; - and, prior to the contract, must have 240 241 participated in at least two capital trials or capital 242 sentencing proceedings five felony jury trials, five felony 243 appeals, or five capital postconviction evidentiary hearings, or 244 any combination of at least five of such proceedings.

(3) Appoint pro bono assistant counsel, who must be members in good standing of The Florida Bar, and who shall serve without compensation at the discretion of the capital collateral regional counsel.

249 Section 7. Section 27.7045, Florida Statutes, is created 250 to read:

251 <u>27.7045 Capital case proceedings; constitutionally</u>
 252 deficient representation.—Notwithstanding another provision of

Page 9 of 32

CODING: Words stricken are deletions; words <u>underlined</u> are additions.

hb7083-03-e1

FLORIDA	HOUSE	OF REPF	RESENTA	TIVES
---------	-------	---------	---------	-------



CS/CS/HB7083, Engrossed 1

253	law, an attorney employed by the state or appointed pursuant to
254	s. 27.711 may not represent a person charged with a capital
255	offense at trial or on direct appeal or a person sentenced to
256	death in a postconviction proceeding if, in two separate
257	instances, a court, in a capital postconviction proceeding,
258	determined that such attorney provided constitutionally
259	deficient representation and relief was granted as a result.
260	This prohibition on representation shall be for a period of 5
261	years, which commences at the time relief is granted after the
262	highest court having jurisdiction to review the deficient
263	representation determination has issued its final order
264	affirming the second such determination.
265	Section 8. Section 27.7081, Florida Statutes, is amended
266	to read:
267	(Substantial rewording of section. See
268	s. 27.7081, F.S., for present text.)
269	27.7081 Capital postconviction public records production
270	(1) DEFINITIONSAs used in this section, the term:
271	(a) "Agency" has the same meaning as provided in s.
272	<u>119.011.</u>
273	(b) "Collateral counsel" means a capital collateral
274	regional counsel from one of the three regions in Florida, a
275	private attorney who has been appointed to represent a capital
276	defendant for postconviction litigation, or a private attorney
277	who has been hired by the capital defendant or who has agreed to
278	work pro bono for a capital defendant for postconviction
279	litigation.
280	(c) "Public records" has the same meaning as provided in
Į	Page 10 of 32

CODING: Words stricken are deletions; words <u>underlined</u> are additions.

CS/CS/HB 7083, Engrossed 1 2013 281 s. 119.011. 282 "Trial court" means: (d) The judge who entered the judgment and imposed the 283 1. 284 sentence of death; or 285 2. If a motion for postconviction relief in a capital case 286 has been filed and a different judge has already been assigned 287 to that motion, the judge who is assigned to rule on that 288 motion. 289 APPLICABILITY AND SCOPE. - This section only applies to (2) the production of public records for capital postconviction 290 291 defendants and does not change or alter the time periods 292 specified in Rule 3.851, Florida Rules of Criminal Procedure. 293 Furthermore, this section does not affect, expand, or limit the 294 production of public records for any purpose other than use in a 295 proceeding held pursuant to Rule 3.850 or Rule 3.851, Florida 296 Rules of Criminal Procedure. This section shall not be a basis 297 for renewing public records requests that have been initiated 298 previously or for relitigating issues pertaining to production 299 of public records upon which a court has ruled before July 1, 300 2013. Public records requests made in postconviction proceedings 301 in capital cases in which the conviction and sentence of death 302 have been affirmed on direct appeal before July 1, 2013, shall be governed by the rules and laws in effect immediately before 303 304 July 1, 2013. 305 RECORDS REPOSITORY.-The Secretary of State shall (3) 306 establish and maintain a records repository to archive capital 307 postconviction public records as provided for in this section. 308 (4) FILING AND SERVICE.-

#### Page 11 of 32

CODING: Words stricken are deletions; words <u>underlined</u> are additions.

CS/CS/HB 7083, Engrossed 1
----------------------------

309	(a) The original of all notices, requests, or objections
310	filed under this section must be filed with the clerk of the
311	trial court. Copies must be served on the trial court, the
312	Attorney General, the state attorney, collateral counsel, and
313	any affected person or agency, unless otherwise required by this
314	section.
315	(b) Service shall be made pursuant to Rule 3.030, Florida
316	Rules of Criminal Procedure.
317	(c) In all instances requiring written notification or
318	request, the party who has the obligation of providing a
319	notification or request shall provide proof of receipt.
320	(d) Persons and agencies receiving postconviction public
321	records notifications or requests pursuant to this section are
322	not required to furnish records filed in a trial court before
323	the receipt of the notice.
324	(5) ACTION UPON ISSUANCE OF THE MANDATE ON DIRECT APPEAL
325	(a) Within 15 days after receiving written notification of
326	the Florida Supreme Court's mandate affirming the sentence of
327	death, the Attorney General shall file with the trial court a
328	written notice of the mandate and serve a copy of the notice
329	upon the state attorney who prosecuted the case, the Department
330	of Corrections, and the defendant's trial counsel. The notice to
331	the state attorney shall direct the state attorney to submit
332	public records to the records repository within 90 days after
333	receipt of written notification and to notify each law
334	enforcement agency involved in the investigation of the capital
335	offense to submit public records to the records repository
336	within 90 days after receipt of written notification. The notice
ļ	Page 12 of 32

Page 12 of 32

CODING: Words stricken are deletions; words <u>underlined</u> are additions.

CS/CS/HB7083, Engrossed 1

337 to the Department of Corrections shall direct the department to 338 submit public records to the records repository within 90 days 339 after receipt of written notification. 340 Within 90 days after receiving written notification of (b) 341 issuance of the Florida Supreme Court's mandate affirming a 342 death sentence, the state attorney shall provide written 343 notification to the Attorney General of the name and address of 344 an additional person or agency that has public records pertinent 345 to the case. 346 Within 90 days after receiving written notification of (C) 347 issuance of the Florida Supreme Court's mandate affirming a death sentence, the defendant's trial counsel shall provide 348 349 written notification to the Attorney General of the name and 350 address of a person or agency with information pertinent to the 351 case which has not previously been provided to collateral 352 counsel. 353 Within 15 days after receiving written notification of (d) 354 any additional person or agency pursuant to paragraph (b) or 355 paragraph (c), the Attorney General shall notify all persons or 356 agencies identified pursuant to paragraph (b) or paragraph (c) 357 that these persons or agencies are required by law to copy, 358 index, and deliver to the records repository all public records 359 pertaining to the case that are in their possession. The person 360 or agency shall bear the costs related to copying, indexing, and 361 delivering the records. 362 (6) ACTION UPON RECEIPT OF NOTICE OF MANDATE.-363 Within 15 days after receipt of a written notice of (a) 364 the mandate from the Attorney General, the state attorney shall Page 13 of 32

CODING: Words stricken are deletions; words underlined are additions.

CS/CS/HB7083, Engrossed 1

365 provide written notification to each law enforcement agency 366 involved in the specific case to submit public records to the 367 records repository within 90 days after receipt of written 368 notification. A copy of the notice shall be served upon the 369 defendant's trial counsel. 370 (b) Within 90 days after receipt of a written notice of 371 the mandate from the Attorney General, the state attorney shall 372 copy, index, and deliver to the records repository all public 373 records that were produced in the state attorney's investigation 374 or prosecution of the case. The state attorney shall bear the 375 costs. The state attorney shall also provide written 376 notification to the Attorney General of compliance with this 377 section, including certifying that, to the best of the state 378 attorney's knowledge or belief, all public records in the state 379 attorney's possession have been copied, indexed, and delivered 380 to the records repository as required by this section. 381 Within 90 days after receipt of written notification (C) 382 of the mandate from the Attorney General, the Department of 383 Corrections shall, at its own expense, copy, index, and deliver 384 to the records repository all public records determined by the 385 department to be relevant to the subject matter of a proceeding 386 under Rule 3.851, Florida Rules of Criminal Procedure, unless 387 such copying, indexing, and delivering would be unduly 388 burdensome. The Secretary of Corrections shall provide written 389 notification to the Attorney General of compliance with this 390 paragraph certifying that, to the best of the Secretary of 391 Corrections' knowledge or belief, all such public records in the 392 possession of the Secretary of Corrections have been copied,

Page 14 of 32

CODING: Words stricken are deletions; words <u>underlined</u> are additions.

CS/CS/HB7083, Engrossed 1

393 indexed, and delivered to the records repository. 394 Within 90 days after receipt of written notification (d) 395 of the mandate from the state attorney, a law enforcement agency 396 shall, at its own expense, copy, index, and deliver to the 397 records repository all public records that were produced in the 398 investigation or prosecution of the case. The chief law 399 enforcement officer of each law enforcement agency shall provide 400 written notification to the Attorney General of compliance with 401 this paragraph including certifying that, to the best of the 402 chief law enforcement officer's knowledge or belief, all such 403 public records in possession of the agency or in possession of 404 an employee of the agency, have been copied, indexed, and 405 delivered to the records repository. 406 Within 90 days after receipt of written notification (e) 407 of the mandate from the Attorney General, each additional person 408 or agency identified pursuant to paragraph (5)(b) or paragraph 409 (5) (c) shall copy, index, and deliver to the records repository 410 all public records which were produced during the prosecution of 411 the case. The person or agency shall bear the costs. The person 412 or agency shall provide written notification to the Attorney 413 General of compliance with this subdivision and shall certify, 414 to the best of the person or agency's knowledge and belief, all 415 such public records in the possession of the person or agency 416 have been copied, indexed, and delivered to the records 417 repository. 418 EXEMPT OR CONFIDENTIAL PUBLIC RECORDS.-(7) 419 Public records delivered to the records repository (a) 420 pursuant to this section that are confidential or exempt from

Page 15 of 32

CODING: Words stricken are deletions; words <u>underlined</u> are additions.

CS/CS/HB7083, Engrossed 1

421	the requirements of s. 119.07(1) or s. 24(a), Art. I of the
422	State Constitution, must be separately contained, without being
423	redacted, and sealed. The outside of the container must clearly
424	identify that the public record is confidential or exempt and
425	that the seal may not be broken without an order of the trial
426	court. The outside of the container must identify the nature of
427	the public records and the legal basis for the exemption.
428	(b) Upon the entry of an appropriate court order, sealed
429	containers subject to an inspection by the trial court shall be
430	shipped to the clerk of court. The containers may be opened only
431	for inspection by the trial court. The moving party shall bear
432	all costs associated with the transportation and inspection of
433	such records by the trial court.
434	(8) DEMAND FOR ADDITIONAL PUBLIC RECORDS
435	(a) Within 240 days after collateral counsel is appointed,
436	retained, or appears pro bono, such counsel shall send a written
437	demand for additional public records to each person or agency
438	submitting public records or identified as having information
439	pertinent to the case under subsection (5).
440	(b) Within 90 days after receipt of the written demand,
441	each person or agency notified under this subsection shall
442	deliver to the records repository additional public records in
443	the possession of the person or agency that pertain to the case
444	and shall certify to the best of the person or agency's
445	knowledge and belief that all additional public records have
446	been delivered to the records repository or, if no additional
447	public records are found, shall recertify that the public
448	records previously delivered are complete.
I	Page 16 of 32

### Page 16 of 32

CODING: Words stricken are deletions; words <u>underlined</u> are additions.

CS/CS/HB7083, Engrossed 1

449	(c) Within 60 days after receipt of the written demand, a
450	person or agency may file with the trial court an objection to
451	the written demand described in paragraph (a). The trial court
452	may order a person or agency to produce additional public
453	records if the court determines that:
454	1. Collateral counsel has made a timely and diligent
455	search as provided in this section.
456	2. Collateral counsel's written demand identifies, with
457	specificity, those additional public records that are not at the
458	records repository.
459	3. The additional public records sought are relevant to
460	the subject matter of a postconviction proceeding under Rule
461	3.851, Florida Rules of Criminal Procedure, or appear reasonably
462	calculated to lead to the discovery of admissible evidence.
463	4. The additional public records request is not overly
464	broad or unduly burdensome.
465	(9) LIMITATION ON POSTPRODUCTION REQUEST FOR ADDITIONAL
466	RECORDS
467	(a) In order to obtain public records in addition to those
468	provided under subsections (6), (7), and (8), collateral counsel
469	must file an affidavit in the trial court which:
470	1. Attests that collateral counsel has made a timely and
471	diligent search of the records repository.
472	2. Identifies with specificity those public records not at
473	the records repository.
474	3. Establishes that the additional public records are
475	either relevant to the subject matter of the postconviction
476	proceeding or are reasonably calculated to lead to the discovery
I	Page 17 of 32

CODING: Words stricken are deletions; words <u>underlined</u> are additions.

	CS/CS/HB 7083, Engrossed 1 2013
477	of admissible evidence.
478	4. Must be served in accordance with subsection (4).
479	(b) The trial court may order a person or agency to
480	produce additional public records only upon finding that:
481	1. Collateral counsel has made a timely and diligent
482	search of the records repository.
483	2. Collateral counsel's affidavit identifies with
484	specificity those additional public records that are not at the
485	records repository.
486	3. The additional public records sought are either
487	relevant to the subject matter of a capital postconviction
488	proceeding or appear reasonably calculated to lead to the
489	discovery of admissible evidence.
490	4. The additional records request is not overly broad or
491	unduly burdensome.
492	(10) COPYING RECORDS The Secretary of State shall
493	provide the personnel, supplies, and any necessary equipment to
494	copy records held at the records repository.
495	(11) AUTHORITY OF THE COURTIn proceedings under this
496	section the trial court may:
497	(a) Compel or deny disclosure of records.
498	(b) Conduct an inspection in camera.
499	(c) Extend the time periods in this section upon a showing
500	of good cause.
501	(d) Impose sanctions upon a party, person, or agency
502	affected by this section, including initiating contempt
503	proceedings, taxing expenses, extending time periods, ordering
504	facts to be established, and granting other relief.

Page 18 of 32

CODING: Words stricken are deletions; words <u>underlined</u> are additions.

CS/CS/HB 7083, Engrossed 1

505 (e) Resolve a dispute arising under this section unless 506 jurisdiction is in an appellate court. 507 (12) SCOPE OF PRODUCTION AND RESOLUTION OF PRODUCTION 508 ISSUES.-509 (a) Unless otherwise limited, the scope of production 510 under any part of this section shall be that the public records 511 sought are not privileged or immune from production and are 512 either relevant to the subject matter of a postconviction proceeding under Rule 3.851, Florida Rules of Criminal 513 514 Procedure, or are reasonably calculated to lead to the discovery 515 of admissible evidence. (b) Counsel for a party objecting or moving to compel 516 517 production of public records pursuant to this section must file 518 a copy of the objection or motion directly with the trial court. 519 (C) The trial court may order mediation for a controversy 520 as to public records production pursuant to this section in 521 accord with Rules 1.700, 1.710, 1.720, and 1.730, Florida Rules 522 of Civil Procedure, or the trial court may refer such 523 controversy to a magistrate in accord with Rule 1.490, Florida 524 Rules of Civil Procedure. 525 (13) DESTRUCTION OF RECORDS.-Sixty days after a capital sentence is carried out, after a defendant is released from 526 527 incarceration after the granting of a pardon or reversal of the 528 sentence, or after a defendant has been resentenced to a term of 529 years, the Attorney General shall provide written notification 530 of this occurrence to the Secretary of State. After the 531 expiration of the 60 days, the Secretary of State may destroy 532 the copies of the records held by the records repository that

Page 19 of 32

CODING: Words stricken are deletions; words underlined are additions.

CS/CS/HB7083, Engrossed 1

533 pertain to that case, unless an objection to the destruction is 534 filed in the trial court and served upon the Secretary of State. 535 If no objection is served within the 60-day period, the records 536 may then be destroyed. If an objection is served, the records 537 shall not be destroyed until a final disposition of the 538 objection.

539 Section 9. Subsections (3) and (4) of section 27.710, 540 Florida Statutes, are amended to read:

541 27.710 Registry of attorneys applying to represent persons 542 in postconviction capital collateral proceedings; certification 543 of minimum requirements; appointment by trial court.-

An attorney who applies for registration and court 544 (3) 545 appointment as counsel in postconviction capital collateral 546 proceedings must certify that he or she is counsel of record in 547 not more than nine four such proceedings and, if appointed to 548 represent a person in postconviction capital collateral 549 proceedings, shall continue such representation under the terms and conditions set forth in s. 27.711 until the sentence is 550 551 reversed, reduced, or carried out or unless permitted to 552 withdraw from representation by the trial court. The court may 553 not permit an attorney to withdraw from representation without a 554 finding of sufficient good cause. The court may impose 555 appropriate sanctions if it finds that an attorney has shown bad 556 faith with respect to continuing to represent a defendant in a 557 postconviction capital collateral proceeding. This section does 558 not preclude the court from reassigning a case to a capital 559 collateral regional counsel following discontinuation of 560 representation if a conflict of interest no longer exists with

#### Page 20 of 32

CODING: Words stricken are deletions; words underlined are additions.

CS/CS/HB7083, Engrossed 1

561 respect to the case.

562 (4) Each private attorney who is appointed by the court to 563 represent a capital defendant must enter into a contract with 564 the Justice Administrative Commission Chief Financial Officer. 565 If the appointed attorney fails to execute the contract within 566 30 days after the date the contract is mailed to the attorney, 567 the executive director shall notify the trial court. The Justice 568 Administrative Commission Chief Financial Officer shall develop 569 the form of the contract, function as contract manager, and 570 enforce performance of the terms and conditions of the contract. 571 The Justice Administrative Commission shall approve uniform 572 contract forms for use in procuring the services of private 573 court-appointed counsel and uniform procedures and forms for use 574 by a court-appointed attorney in support of billing for attorney 575 fees, costs, and related expenses to demonstrate attorney 576 completion of specified duties. By signing such contract, the 577 attorney certifies that he or she intends to continue the representation under the terms and conditions set forth in the 578 579 contract until the sentence is reversed, reduced, or carried out 580 or until released by order of the trial court.

581 Section 10. Subsections (3), (4), (5), (6), (7), (9), 582 (12), (13), and (14) of section 27.711, Florida Statutes, are 583 amended to read:

58427.711 Terms and conditions of appointment of attorneys as585counsel in postconviction capital collateral proceedings.-

(3) An attorney appointed to represent a capital defendant
is entitled to payment of the fees set forth in this section
only upon full performance by the attorney of the duties

#### Page 21 of 32

CODING: Words stricken are deletions; words underlined are additions.

hb7083-03-e1

CS/CS/HB7083, Engrossed 1

589 specified in this section and approval of payment by the trial 590 court, and the submission of a payment request by the attorney, 591 subject to the availability of sufficient funding specifically 592 appropriated for this purpose. An attorney may not be 593 compensated under this section for work performed by the 594 attorney before July 1, 2003, while employed by the northern 595 regional office of the capital collateral counsel. The Justice 596 Administrative Commission Chief Financial Officer shall notify 597 the executive director and the court if it appears that 598 sufficient funding has not been specifically appropriated for 599 this purpose to pay any fees which may be incurred. The attorney shall maintain appropriate documentation, including a current 600 601 and detailed hourly accounting of time spent representing the 602 capital defendant. The fee and payment schedule in this section 603 is the exclusive means of compensating a court-appointed 604 attorney who represents a capital defendant. When appropriate, a 605 court-appointed attorney must seek further compensation from the 606 Federal Government, as provided in 18 U.S.C. s. 3006A or other 607 federal law, in habeas corpus litigation in the federal courts.

(4) Upon approval by the trial court, an attorney
appointed to represent a capital defendant under s. 27.710 is
entitled to payment of the following fees by the <u>Justice</u>
<u>Administrative Commission</u> Chief Financial Officer:

(a) Regardless of the stage of postconviction capital
collateral proceedings, the attorney is entitled to \$100 per
hour, up to a maximum of \$2,500, after accepting appointment and
filing a notice of appearance.



(b) The attorney is entitled to \$100 per hour, up to a

#### Page 22 of 32

CODING: Words stricken are deletions; words <u>underlined</u> are additions.



#### CS/CS/HB 7083, Engrossed 1

617 maximum of \$20,000, after timely filing in the trial court the 618 capital defendant's complete original motion for postconviction relief under the Florida Rules of Criminal Procedure. The motion 619 620 must raise all issues to be addressed by the trial court. 621 However, an attorney is entitled to fees under this paragraph if the court schedules a hearing on a matter that makes the filing 622 623 of the original motion for postconviction relief unnecessary or 624 if the court otherwise disposes of the case.

(c) The attorney is entitled to \$100 per hour, up to a
maximum of \$20,000, after the trial court issues a final order
granting or denying the capital defendant's motion for
postconviction relief.

(d) The attorney is entitled to \$100 per hour, up to a maximum of \$20,000, after timely filing in the Supreme Court the capital defendant's brief or briefs that address the trial court's final order granting or denying the capital defendant's motion for postconviction relief and the state petition for writ of habeas corpus.

(e) The attorney is entitled to \$100 per hour, up to a
maximum of \$10,000, after the trial court issues an order,
pursuant to a remand from the Supreme Court, which directs the
trial court to hold further proceedings on the capital
defendant's motion for postconviction relief.

(f) The attorney is entitled to \$100 per hour, up to a maximum of \$4,000, after the appeal of the trial court's denial of the capital defendant's motion for postconviction relief and the capital defendant's state petition for writ of habeas corpus become final in the Supreme Court.

#### Page 23 of 32

CODING: Words stricken are deletions; words <u>underlined</u> are additions.

CS/CS/HB7083, Engrossed 1

(g) At the conclusion of the capital defendant's postconviction capital collateral proceedings in state court, the attorney is entitled to \$100 per hour, up to a maximum of \$2,500, after filing a petition for writ of certiorari in the Supreme Court of the United States.

(h) If, at any time, a death warrant is issued, the
attorney is entitled to \$100 per hour, up to a maximum of
\$5,000. This payment shall be full compensation for <u>attorney</u>
attorney's fees and costs for representing the capital defendant
throughout the proceedings before the state courts of Florida.

The hours billed by a contracting attorney under this subsection may include time devoted to representation of the defendant by another attorney who is qualified under s. 27.710 and who has been designated by the contracting attorney to assist him or her.

(5) An attorney who represents a capital defendant may use the services of one or more investigators to assist in representing a capital defendant. Upon approval by the trial court, the attorney is entitled to payment from the <u>Justice</u> <u>Administrative Commission</u> <del>Chief Financial Officer</del> of \$40 per hour, up to a maximum of \$15,000, for the purpose of paying for investigative services.

668 (6) An attorney who represents a capital defendant is
669 entitled to a maximum of \$15,000 for miscellaneous expenses,
670 such as the costs of preparing transcripts, compensating expert
671 witnesses, and copying documents. Upon approval by the trial
672 court, the attorney is entitled to payment by the Justice

#### Page 24 of 32

CODING: Words stricken are deletions; words underlined are additions.

CS/CS/HB7083, Engrossed 1

Administrative Commission Chief Financial Officer of up to
\$15,000 for miscellaneous expenses, except that, if the trial
court finds that extraordinary circumstances exist, the attorney
is entitled to payment in excess of \$15,000.

(7) An attorney who is actively representing a capital
defendant is entitled to a maximum of \$500 per fiscal year for
tuition and expenses for continuing legal education that
pertains to the representation of capital defendants. Upon
approval by the trial court, the attorney is entitled to payment
by the <u>Justice Administrative Commission</u> Chief Financial Officer
for expenses for such tuition and continuing legal education.

684 (9) An attorney may not represent more than <u>ten</u> five
 685 defendants in capital postconviction litigation at any one time.

686 (12)The court shall monitor the performance of assigned 687 counsel to ensure that the capital defendant is receiving 688 quality representation. The court shall also receive and 689 evaluate allegations that are made regarding the performance of 690 assigned counsel. The Justice Administrative Commission Chief 691 Financial Officer, the Department of Legal Affairs, the 692 executive director, or any interested person may advise the 693 court of any circumstance that could affect the quality of 694 representation, including, but not limited to, false or 695 fraudulent billing, misconduct, failure to meet continuing legal 696 education requirements, solicitation to receive compensation 697 from the capital defendant, or failure to file appropriate 698 motions in a timely manner.

699 (13) <u>Before</u> <del>Prior to</del> the filing of a motion for order
 700 approving payment of <u>attorney</u> <del>attorney's</del> fees, costs, or related

#### Page 25 of 32

CODING: Words stricken are deletions; words underlined are additions.

hb7083-03-e1



CS/CS/HB7083, Engrossed 1

701 expenses, the assigned counsel shall deliver a copy of his 702 intended billing, together with supporting affidavits and all 703 other necessary documentation, to the Justice Administrative 704 Commission Chief Financial Officer's named contract manager. The 705 Justice Administrative Commission shall review the intended 706 billing contract manager shall have 10 business days from 707 receipt to review the billings, affidavit, and documentation for 708 completeness and compliance with contractual and statutory 709 requirements. If the Justice Administrative Commission contract 710 manager objects to any portion of the proposed billing, the 711 objection and reasons therefor shall be communicated to the assigned counsel. The assigned counsel may thereafter file his 712 713 or her motion for order approving payment of attorney attorney's 714 fees, costs, or related expenses together with supporting 715 affidavits and all other necessary documentation. The motion 716 must specify whether the Justice Administrative Commission Chief 717 Financial Officer's contract manager objects to any portion of 718 the billing or the sufficiency of documentation and, if so, the 719 reason therefor. A copy of the motions and attachments shall be served on the Justice Administrative Commission at least 5 720 721 business days before the date of a hearing. The Justice 722 Administrative Commission has standing to appear before the 723 court to contest any motion for an order approving payment of 724 attorney fees, costs, or related expenses and may participate in 725 a hearing on the motion by use of telephonic or other 726 communication equipment. A copy of the motion and attachments shall be served on the Chief Financial Officer's contract 727 728 manager, who shall have standing to file pleadings and appear Page 26 of 32

CODING: Words stricken are deletions; words underlined are additions.

CS/CS/HB 7083, Engrossed 1

729 before the court to contest any motion for order approving 730 payment. The fact that the Justice Administrative Commission 731 Chief Financial Officer's contract manager has not objected to 732 any portion of the billing or to the sufficiency of the 733 documentation is not binding on the court, which retains primary 734 authority and responsibility for determining the reasonableness 735 of all billings for fees, costs, and related expenses, subject 736 to statutory limitations.

737 (14) Each attorney participating in the pilot program in 738 the northern region pursuant to s. 27.701(2), as a condition of 739 payment pursuant to this section, shall report on the 740 performance measures adopted by the Legislature for the capital 741 collateral regional counsel.

742 Section 11. Section 922.095, Florida Statutes, is amended 743 to read:

744 922.095 Grounds for death warrant; limitations of 745 actions. - A person who is convicted and sentenced to death must 746 pursue all possible collateral remedies in state court in 747 accordance with the Florida Rules of Criminal Procedure within 748 the time limits provided by statute. Failure to seek relief 749 within the statutory time limits constitutes grounds for 750 issuance of a death warrant under s. 922.052 or s. 922.14. Any 751 claim not pursued within the statutory time limits is barred. No 752 claim filed after the time required by law shall be grounds for 753 a judicial stay of any warrant. 754 Section 12. Section 922.052, Florida Statutes, is amended

755 to read:

756 922.052 Issuance of warrant of execution.-

#### Page 27 of 32

CODING: Words stricken are deletions; words underlined are additions.

CS/HB 7083,	Engrossed	1
CS/HB 7083,	Engrossed	

757	(1) When a person is sentenced to death, the clerk of the
758	court shall prepare a certified copy of the record of the
759	conviction and sentence, and the sheriff shall send the record
760	to the Governor and the clerk of the Florida Supreme Court.
761	(2)(a) The clerk of the Florida Supreme Court shall inform
762	the Governor in writing certifying that a person convicted and
763	sentenced to death, before or after the effective date of the
764	act, has:
765	1. Completed such person's direct appeal and initial
766	postconviction proceeding in state court, and habeas corpus
767	proceeding and appeal therefrom in federal court; or
768	2. Allowed the time permitted for filing a habeas corpus
769	petition in federal court to expire.
770	(b) Within 30 days after receiving the letter of
771	certification from the clerk of the Florida Supreme Court, the
772	Governor shall issue a warrant for execution if the executive
773	clemency process has concluded, directing the warden to execute
774	the sentence within 180 days, at a time designated in the
775	warrant.
776	(c) If, in the Governor's sole discretion, the clerk of
777	the Florida Supreme Court has not complied with the provisions
778	of paragraph (a) with respect to any person sentenced to death,
779	the Governor may sign a warrant of execution for such person
780	where the executive clemency process has concluded.
781	(3) The sentence shall not be executed until the Governor
782	issues a warrant, attaches it to the copy of the record, and
783	transmits it to the warden, directing the warden to execute the
784	sentence at a time designated in the warrant.
I	

### Page 28 of 32

CODING: Words stricken are deletions; words <u>underlined</u> are additions.

CS/CS/HB7083, Engrossed 1

785 (4) (2) If, for any reason, the sentence is not executed 786 during the week designated, the warrant shall remain in full 787 force and effect and the sentence shall be carried out as 788 provided in s. 922.06.

789 Section 13. Section 924.055, Florida Statutes, is amended 790 to read:

924.055 Postconviction review in capital cases;
1egislative findings and intent.-

793 (1) It is the intent of the Legislature to reduce delays 794 in capital cases and to ensure that all appeals and 795 postconviction actions in capital cases are resolved as soon as 796 possible within 5 years after the date a sentence of death is 797 imposed in the circuit court. All capital postconviction actions 798 must be filed as early as possible after the imposition of a 799 sentence of death which may be during a direct appeal of the 800 conviction and sentence. A person sentenced to death or that 801 person's capital postconviction counsel must file any 802 postconviction legal action in compliance with the Florida Rules 803 of Criminal Procedure statutes of limitation established in s. 804 924.056 and elsewhere in this chapter. Except as expressly 805 allowed by s. 924.056(5), a person sentenced to death or that 806 person's capital postconviction counsel may not file more than 807 one postconviction action in a sentencing court and one appeal 808 therefrom to the Florida Supreme Court, unless authorized by 809 law.

810 (2) It is the further intent of the Legislature that no 811 state resources be expended in violation of this act. In the 812 event that any state employee or party contracting with the Page 29 of 32

CODING: Words stricken are deletions; words underlined are additions.

	CS/CS/HB 7083, Engrossed 1 2013
813	state violates the provisions of this act, the Attorney General
814	shall deliver to the Speaker of the House of Representatives and
815	the President of the Senate a copy of any court pleading or
816	order that describes or adjudicates a violation.
817	Section 14. Section 924.056, Florida Statutes, is amended
818	to read:
819	(Substantial rewording of section. See
820	s. 924.056, F.S., for present text.)
821	924.056 Capital postconviction proceedings; reporting
822	requirements
823	(1) The Supreme Court shall annually report to the Speaker
824	of the House of Representatives and the President of the Senate
825	the status of each capital case in which a postconviction action
826	has been filed that has been continuously pending for more than
827	<u>3</u> years. The report must include the name of the state court
828	judge involved in the case.
829	(2) In a capital postconviction proceeding in which it has
830	been determined that an attorney of record provided
831	constitutionally deficient representation and relief has been
832	granted as a result of such determination, after the highest
833	court having jurisdiction to review such determination has
834	issued its final order affirming the determination, the court
835	making such determination shall furnish a copy of the findings
836	to The Florida Bar for appropriate disciplinary action.
837	Section 15. Section 924.057, Florida Statutes, is amended
838	to read:
839	(Substantial rewording of section. See
840	s. 924.057, F.S., for present text.)
1	Page 30 of 32

CODING: Words stricken are deletions; words <u>underlined</u> are additions.

CS/CS/HB7083, Engrossed 1

841 924.057 Capital postconviction proceedings; legislative 842 intent.-The Legislature acknowledges the efforts made by the 843 judicial branch in establishing the rules of criminal procedure 844 that make the capital postconviction process fair and more 845 efficient. The Legislature also recognizes and commends the 846 judicial branch for continuing these efforts by issuing Administrative Order AOSC13-11, which creates a Capital 847 848 Postconviction Proceedings Subcommittee of the Criminal Court Steering Committee, and directs the subcommittee to undertake a 849 850 comprehensive review of capital postconviction proceedings, and 851 to make recommendations to the Supreme Court whether court rules 852 should be amended to improve the overall efficiency of the capital postconviction process. In support of these efforts, the 853 854 Legislature expresses its intent that capital postconviction 855 proceedings be conducted in accordance with court rules, and 856 that courts strictly adhere to the timeframes and postconviction 857 motion content requirements established therein. 858 Section 16. Sections 924.058, 924.059, and 924.395, 859 Florida Statutes, are repealed. 860 Section 17. If a provision of this act or the application 861 thereof to a person or circumstance is held invalid, the 862 invalidity does not affect other provisions or applications of 863 the act which can be given effect without the invalid provision 864 or application, and to this end the provisions of this act are 865 declared severable. 866 Section 18. Effective July 1, 2013, four full-time 867 equivalent positions with associated salary and rate of 220,000 are authorized and \$417,338 in recurring funds from the General 868

Page 31 of 32

CODING: Words stricken are deletions; words underlined are additions.

F	L	0	R	Ι	D	А		Н	0	U	S	Е		0	F		R	Е	Ρ	R	Е	S	Е	Ν	Т	Α	Т	Ι	V	Е	S
---	---	---	---	---	---	---	--	---	---	---	---	---	--	---	---	--	---	---	---	---	---	---	---	---	---	---	---	---	---	---	---

CS/CS/HB 7083, Engrossed 1

2013

- 869 <u>Revenue Fund and \$14,832 in nonrecurring general revenue is</u>
- 870 appropriated to the Justice Administration Commission for the
- 871 creation of the northern region office of the Capital Collateral
- 872 Regional Counsel as provided in this act.
- 873

Section 19. This act shall take effect July 1, 2013.