Bill No. CS/HB 7131 (2013)

ĺ	Amendment No. CHAMBER ACTION
	Senate House
	-
1	Representative Fasano offered the following:
2	
3	Amendment (with title amendment)
4	Remove lines 1257-1493 and insert:
5	Section 16. Section 112.324, Florida Statutes, is amended
6	to read:
7	112.324 Procedures on complaints of violations; public
8	records and meeting exemptions
9	(1) Upon a written complaint executed on a form prescribed
10	by the commission and signed under oath or affirmation by any
11	person, The commission shall investigate any alleged violation
12	of this part or any other alleged breach of the public trust
13	within the jurisdiction of the commission as provided in s.
14	8(f), Art. II of the State Constitution in accordance with
15	procedures set forth herein.
16	(a) Such investigation shall commence upon the receipt of:
	739809
	Approved For Filing: 4/23/2013 12:45:02 PM
	Page 1 of 10

Bill No. CS/HB 7131 (2013)

17	Amendment No. 1. A written complaint executed on a form prescribed by
18	the commission and signed under oath or affirmation by the
19	complainant;
20	2. Reliable and publicly disseminated information that
21	seven members of the commission deem sufficient to indicate a
22	breach of the public trust. Commission staff may not undertake a
23	formal investigation, other than the collection of publicly
24	disseminated information, before the commission makes a
25	determination of sufficiency; or
26	3. A written referral of a possible violation of this part
27	or other possible breach of the public trust from the Governor,
28	the Chief Financial Officer, a state attorney, the executive
29	director of the Department of Law Enforcement, or the statewide
30	prosecutor, which seven members of the commission deem
31	sufficient to indicate a breach of the public trust.
32	(b) Within 5 days after the commission receives receipt of
33	a complaint, or after the commission determines that there is a
34	legally sufficient indication of a breach of the public trust
35	pursuant to publicly disseminated information or a written
36	referral by the commission, a copy of the complaint or
37	determination of sufficiency shall be transmitted to the alleged
38	violator.
39	(c) A complaint under this part against a candidate in any
40	general, special, or primary election may not be filed and any
41	intention of filing such a complaint may not be disclosed on the
42	day of such election or within the 5 days immediately preceding
43	the date of the election.
44	(2)(a) The complaint and records relating to the complaint
	739809 Approved For Filing: 4/23/2013 12:45:02 PM Page 2 of 10

Bill No. CS/HB 7131 (2013)

Amendment No.

45 or to any preliminary investigation held by the commission or 46 its agents, by a Commission on Ethics and Public Trust 47 established by any county defined in s. 125.011(1) or by any municipality defined in s. 165.031, or by any county or 48 49 municipality that has established a local investigatory process 50 to enforce more stringent standards of conduct and disclosure 51 requirements as provided in s. 112.326 are confidential and 52 exempt from the provisions of s. 119.07(1) and s. 24(a), Art. I of the State Constitution. 53

(b) Any proceeding conducted by the commission, a Commission on Ethics and Public Trust, or a county or municipality that has established such local investigatory process, pursuant to a complaint or preliminary investigation, is exempt from the provisions of s. 286.011, s. 24(b), Art. I of the State Constitution, and s. 120.525.

60 (C) The exemptions in paragraphs (a) and (b) apply until the complaint is dismissed as legally insufficient, until the 61 alleged violator requests in writing that such records and 62 63 proceedings be made public, or until the commission, a 64 Commission on Ethics and Public Trust, or a county or 65 municipality that has established such local investigatory 66 process determines, based on such investigation, whether 67 probable cause exists to believe that a violation has occurred. 68 In no event shall a complaint under this part against a 69 candidate in any general, special, or primary election be filed 70 or any intention of filing such a complaint be disclosed on the 71 day of any such election or within the 5 days immediately 72 preceding the date of the election. 739809

Approved For Filing: 4/23/2013 12:45:02 PM Page 3 of 10

Bill No. CS/HB 7131 (2013)

Amendment No.

(d) This subsection is subject to the Open Government Sunset Review Act in accordance with s. 119.15 and shall stand repealed on October 2, 2015, unless reviewed and saved from repeal through reenactment by the Legislature.

(3) A preliminary investigation shall be undertaken by the commission of each legally sufficient complaint <u>or other</u> <u>indication of a breach of the public trust</u> over which the commission has jurisdiction to determine whether there is probable cause to believe that a violation has occurred.

82 If, upon completion of the preliminary investigation, (a) the commission finds no probable cause to believe that this part 83 has been violated or that any other breach of the public trust 84 has been committed, the commission shall dismiss the complaint 85 86 or other determination with the issuance of a public report to 87 the complainant or referring official and the alleged violator, 88 stating with particularity its reasons for dismissal of the 89 complaint. At that time, the complaint or other alleged breach 90 of the public trust, and all related materials relating to the 91 complaint shall become a matter of public record.

92 If the commission finds from the preliminary (b) 93 investigation probable cause to believe that this part has been 94 violated or that any other breach of the public trust has been 95 committed, it shall so notify the complainant or referring official and the alleged violator in writing. The Such 96 notification and all documents made or received in the 97 determination of probable cause disposition of the complaint 98 shall then become public records. Upon request submitted to the 99 100 commission in writing, any person who the commission finds

739809

Approved For Filing: 4/23/2013 12:45:02 PM Page 4 of 10

Bill No. CS/HB 7131 (2013)

Amendment No. 101 probable cause to believe has violated any provision of this part or has committed any other breach of the public trust is 102 103 shall be entitled to a public hearing. Such person shall be 104 deemed to have waived the right to a public hearing if the 105 request is not received within 14 days following the mailing of 106 the probable cause notification required by this subsection. 107 However, the commission may on its own motion, require a public 108 hearing, may conduct such further investigation as it deems 109 necessary, and may enter into such stipulations and settlements 110 as it finds to be just and in the best interest of the state. The commission is without jurisdiction to, and a no respondent 111 112 may not voluntarily or involuntarily, enter into a stipulation or settlement that which imposes any penalty, including, but not 113 114 limited to, a sanction or admonition or any other penalty 115 contained in s. 112.317. Penalties shall be imposed only by the 116 appropriate disciplinary authority as designated in this 117 section.

If, in cases pertaining to members of the Legislature, 118 (4) 119 upon completion of a full and final investigation by the commission, the commission finds that there has been a violation 120 121 of this part or of any provision of s. 8, Art. II of the State 122 Constitution, the commission shall forward a copy of the complaint or referral and its findings by certified mail to the 123 124 President of the Senate or the Speaker of the House of Representatives, whichever is applicable, who shall refer the 125 matter complaint to the appropriate committee for investigation 126 127 and action, which shall be governed by the rules of its 128 respective house. It shall be the duty of The committee shall to

739809

Approved For Filing: 4/23/2013 12:45:02 PM Page 5 of 10

Bill No. CS/HB 7131 (2013)

129 report its final action upon the matter complaint to the commission within 90 days after of the date of transmittal to 130 131 the respective house. Upon request of the committee, the commission shall submit a recommendation as to what penalty, if 132 133 any, should be imposed. In the case of a member of the 134 Legislature, the house in which the member serves is empowered 135 shall have the power to invoke the penalty provisions of this 136 part.

137 (5) If, in cases pertaining to complaints against impeachable officers, upon completion of a full and final 138 investigation by the commission, the commission finds that there 139 has been a violation of this part or of any provision of s. 8, 140 Art. II of the State Constitution, and the commission finds that 141 142 the violation may constitute grounds for impeachment, the commission shall forward a copy of the complaint or referral and 143 144 its findings by certified mail to the Speaker of the House of 145 Representatives, who shall refer the matter complaint to the appropriate committee for investigation and action, which shall 146 147 be governed by the rules of the House of Representatives. It is 148 shall be the duty of the committee to report its final action 149 upon the matter complaint to the commission within 90 days after 150 of the date of transmittal.

(6) If the commission finds that there has been a violation of this part or of any provision of s. 8, Art. II of the State Constitution by an impeachable officer other than the Governor, and the commission recommends public censure and reprimand, forfeiture of a portion of the officer's salary, a civil penalty, or restitution, the commission shall report its

739809

Amendment No.

Approved For Filing: 4/23/2013 12:45:02 PM Page 6 of 10

Bill No. CS/HB 7131 (2013)

Amendment No.

157 findings and recommendation of disciplinary action to the 158 Governor, who <u>is empowered</u> shall have the power to invoke the 159 penalty provisions of this part.

If the commission finds that there has been a 160 (7)161 violation of this part or of any provision of s. 8, Art. II of 162 the State Constitution by the Governor, and the commission 163 recommends public censure and reprimand, forfeiture of a portion of the Governor's salary, a civil penalty, or restitution, the 164 commission shall report its findings and recommendation of 165 166 disciplinary action to the Attorney General, who is empowered shall have the power to invoke the penalty provisions of this 167 168 part.

169 (8) If, in cases pertaining to complaints other than 170 complaints against impeachable officers or members of the 171 Legislature, upon completion of a full and final investigation 172 by the commission, the commission finds that there has been a 173 violation of this part or of s. 8, Art. II of the State Constitution, it shall be the duty of the commission shall to 174 175 report its findings and recommend appropriate action to the 176 proper disciplinary official or body as follows, and such 177 official or body may shall have the power to invoke the penalty 178 provisions of this part, including the power to order the 179 appropriate elections official to remove a candidate from the 180 ballot for a violation of s. 112.3145 or s. 8(a) and (i), Art. II of the State Constitution: 181

(a) The President of the Senate and the Speaker of the
House of Representatives, jointly, in any case concerning the
Public Counsel, members of the Public Service Commission,

739809

Approved For Filing: 4/23/2013 12:45:02 PM Page 7 of 10

Bill No. CS/HB 7131 (2013)

185 members of the Public Service Commission Nominating Council, the 186 Auditor General, or the director of the Office of Program Policy 187 Analysis and Government Accountability.

(b) The Supreme Court, in any case concerning an employeeof the judicial branch.

190 The President of the Senate, in any case concerning an (C) 191 employee of the Senate; the Speaker of the House of 192 Representatives, in any case concerning an employee of the House of Representatives; or the President and the Speaker, jointly, 193 194 in any case concerning an employee of a committee of the Legislature whose members are appointed solely by the President 195 196 and the Speaker or in any case concerning an employee of the 197 Public Counsel, Public Service Commission, Auditor General, or 198 Office of Program Policy Analysis and Government Accountability.

(d) Except as otherwise provided by this part, the Governor, in the case of any other public officer, public employee, former public officer or public employee, candidate or former candidate, or person who is not a public officer or employee, other than lobbyists and lobbying firms under s. 112.3215 for violations of s. 112.3215.

(e) The President of the Senate or the Speaker of the
House of Representatives, <u>as whichever is applicable</u>, in any
case concerning a former member of the Legislature who has
violated a provision applicable to former members or whose
violation occurred while a member of the Legislature.

(9) In addition to reporting its findings to the proper disciplinary body or official, the commission shall report these findings to the state attorney or any other appropriate official

739809

Amendment No.

Approved For Filing: 4/23/2013 12:45:02 PM Page 8 of 10

Bill No. CS/HB 7131 (2013)

Amendment No.

213 or agency having authority to initiate prosecution <u>if a</u> when 214 violation of criminal law is indicated.

215 (10) Notwithstanding the foregoing procedures of this 216 section, a sworn complaint against any member or employee of the 217 Commission on Ethics for violation of this part or of s. 8, Art. 218 II of the State Constitution shall be filed with the President 219 of the Senate and the Speaker of the House of Representatives. 220 Each presiding officer shall, after determining that there are 221 sufficient grounds for review, appoint three members of their 222 respective bodies to a special joint committee to who shall 223 investigate the complaint. The members shall elect a chair from 224 among their number. If the special joint committee finds insufficient evidence to establish probable cause to believe a 225 226 violation of this part or of s. 8, Art. II of the State 227 Constitution has occurred, it shall dismiss the complaint. If, 228 upon completion of its preliminary investigation, the committee 229 finds sufficient evidence to establish probable cause to believe 230 a violation has occurred, the chair thereof shall transmit such 231 findings to the Governor who shall convene a meeting of the 232 Governor, the President of the Senate, the Speaker of the House 233 of Representatives, and the Chief Justice of the Supreme Court 234 to take such final action on the complaint as they shall deem 235 appropriate, consistent with the penalty provisions of this 236 part. Upon request of a majority of the Governor, the President 237 of the Senate, the Speaker of the House of Representatives, and the Chief Justice of the Supreme Court, the special joint 238 239 committee shall submit a recommendation as to what penalty, if 240 any, should be imposed.

739809

Approved For Filing: 4/23/2013 12:45:02 PM Page 9 of 10

Bill No. CS/HB 7131 (2013)

Amendment No. 241 Notwithstanding the provisions of subsections (1) -(11)242 (8), the commission may, at its discretion, dismiss any complaint or other indication of a breach of the public trust at 243 any stage of disposition if should it finds determine that the 244 245 public interest would not be served by proceeding further, in 246 which case the commission shall issue a public report stating 247 with particularity its reasons for the dismissal. 248 249 250 TITLE AMENDMENT Remove lines 172-183 and insert: 251 252 amending s. 112.324, F.S.; providing procedures for 253 investigations of complaints filed with the 254 commission;