

1 A bill to be entitled
2 An act relating to Medicaid fraud; amending s.
3 409.907, F.S.; increasing the number of years a
4 provider must keep records; adding an additional
5 provision relating to a change in principal that must
6 be included in a Medicaid provider agreement with the
7 Agency for Health Care Administration; adding
8 definitions for "administrative fines" and
9 "outstanding overpayment"; revising provisions
10 relating to the agency's onsite inspection
11 responsibilities; revising provisions relating to who
12 is subject to background screening; amending s.
13 409.91212, F.S.; requiring the agency to enter into an
14 interagency agreement with the Division of Insurance
15 Fraud regarding anti-fraud plans by managed care
16 plans; revising the time period in which a managed
17 care plan must report fraud or abuse; delaying the
18 imposition of certain fines for failing to report;
19 amending s. 409.913, F.S.; authorizing the agency to
20 review and analyze sources other than providers in
21 order to carry out its duties with respect to its
22 Medicaid oversight responsibilities; increasing the
23 number of years a provider must keep records; revising
24 provisions specifying grounds for terminating a
25 provider from the program, for seeking certain
26 remedies for violations, and for imposing certain
27 sanctions; providing a limitation on the information
28 the agency may consider when making a determination of

29 | overpayment; specifying the type of records a provider
 30 | must present to contest an overpayment; deleting the
 31 | requirement that the agency pay interest on certain
 32 | payments withheld from a provider and revising when a
 33 | provider must reimburse overpayments; revising venue
 34 | requirements; adding provisions relating to the
 35 | payment of fines; amending s. 409.920, F.S.;
 36 | clarifying provisions relating to immunity from
 37 | liability for persons who provide information about
 38 | Medicaid fraud; providing an effective date.

39 |

40 | Be It Enacted by the Legislature of the State of Florida:

41 |

42 | Section 1. Paragraph (c) of subsection (3) of section
 43 | 409.907, Florida Statutes, is amended and paragraph (k) is added
 44 | to that subsection, and subsections (6), (7), and (8) of that
 45 | section are amended to read:

46 | 409.907 Medicaid provider agreements.—The agency may make
 47 | payments for medical assistance and related services rendered to
 48 | Medicaid recipients only to an individual or entity who has a
 49 | provider agreement in effect with the agency, who is performing
 50 | services or supplying goods in accordance with federal, state,
 51 | and local law, and who agrees that no person shall, on the
 52 | grounds of handicap, race, color, or national origin, or for any
 53 | other reason, be subjected to discrimination under any program
 54 | or activity for which the provider receives payment from the
 55 | agency.

56 | (3) The provider agreement developed by the agency, in

57 | addition to the requirements specified in subsections (1) and
 58 | (2), shall require the provider to:

59 | (c) Retain all medical and Medicaid-related records for 6
 60 | ~~a period of 5 years~~ to satisfy all necessary inquiries by the
 61 | agency.

62 | (k) Report a change in any principal of the provider,
 63 | including any officer, director, agent, managing employee, or
 64 | affiliated person, or any partner or shareholder who has an
 65 | ownership interest equal to 5 percent or more in the provider,
 66 | to the agency in writing within 30 days after the change occurs.
 67 | For a hospital licensed under chapter 395 or a nursing home
 68 | licensed under part II of chapter 400, a principal of the
 69 | provider is one who meets the definition of a controlling
 70 | interest under s. 408.803.

71 | (6) A Medicaid provider agreement may be revoked, at the
 72 | option of the agency, due to ~~as the result of~~ a change of
 73 | ownership of any facility, association, partnership, or other
 74 | entity named as the provider in the provider agreement.

75 | (a) If there is ~~In the event of~~ a change of ownership, the
 76 | transferor remains liable for all outstanding overpayments,
 77 | administrative fines, and any other moneys owed to the agency
 78 | before the effective date of the change ~~of ownership~~. In
 79 | ~~addition to the continuing liability of the transferor,~~ The
 80 | transferee is also liable to the agency for all outstanding
 81 | overpayments identified by the agency on or before the effective
 82 | date of the change of ownership. ~~For purposes of this~~
 83 | ~~subsection, the term "outstanding overpayment" includes any~~
 84 | ~~amount identified in a preliminary audit report issued to the~~

HB 939

2013

85 | ~~transferor by the agency on or before the effective date of the~~
86 | ~~change of ownership.~~ In the event of a change of ownership for a
87 | skilled nursing facility or intermediate care facility, the
88 | Medicaid provider agreement shall be assigned to the transferee
89 | if the transferee meets all other Medicaid provider
90 | qualifications. In the event of a change of ownership involving
91 | a skilled nursing facility licensed under part II of chapter
92 | 400, liability for all outstanding overpayments, administrative
93 | fines, and any moneys owed to the agency before the effective
94 | date of the change of ownership shall be determined in
95 | accordance with s. 400.179.

96 | (b) At least 60 days before the anticipated date of the
97 | change of ownership, the transferor must ~~shall~~ notify the agency
98 | of the intended change ~~of ownership~~ and the transferee must
99 | ~~shall~~ submit to the agency a Medicaid provider enrollment
100 | application. If a change of ownership occurs without compliance
101 | with the notice requirements of this subsection, the transferor
102 | and transferee are ~~shall be~~ jointly and severally liable for all
103 | overpayments, administrative fines, and other moneys due to the
104 | agency, regardless of whether the agency identified the
105 | overpayments, administrative fines, or other moneys before or
106 | after the effective date of the change ~~of ownership~~. The agency
107 | may not approve a transferee's Medicaid provider enrollment
108 | application if the transferee or transferor has not paid or
109 | agreed in writing to a payment plan for all outstanding
110 | overpayments, administrative fines, and other moneys due to the
111 | agency. This subsection does not preclude the agency from
112 | seeking any other legal or equitable remedies available to the

HB 939

2013

113 agency for the recovery of moneys owed to the Medicaid program.
114 In the event of a change of ownership involving a skilled
115 nursing facility licensed under part II of chapter 400,
116 liability for all outstanding overpayments, administrative
117 fines, and any moneys owed to the agency before the effective
118 date of the change of ownership shall be determined in
119 accordance with s. 400.179 if the Medicaid provider enrollment
120 application for change of ownership is submitted before the
121 change ~~of ownership~~.

122 (c) As used in this subsection, the term:

123 1. "Administrative fines" includes any amount identified
124 in a notice of a monetary penalty or fine which has been issued
125 by the agency or other regulatory or licensing agency that
126 governs the provider.

127 2. "Outstanding overpayment" includes any amount
128 identified in a preliminary audit report issued to the
129 transferor by the agency on or before the effective date of a
130 change of ownership.

131 ~~(7) The agency may require,~~ As a condition of
132 participating in the Medicaid program and before entering into
133 the provider agreement, the agency may require ~~that~~ the provider
134 to submit information, in an initial and any required renewal
135 applications, concerning the professional, business, and
136 personal background of the provider and permit an onsite
137 inspection of the provider's service location by agency staff or
138 other personnel designated by the agency to perform this
139 function. Before entering into a provider agreement, the agency
140 may shall perform an a-random onsite inspection, ~~within 60 days~~

HB 939

2013

141 ~~after receipt of a fully complete new provider's application, of~~
142 ~~the provider's service location prior to making its first~~
143 ~~payment to the provider for Medicaid services to determine the~~
144 ~~applicant's ability to provide the services in compliance with~~
145 ~~the Medicaid program and professional regulations that the~~
146 ~~applicant is proposing to provide for Medicaid reimbursement.~~
147 ~~The agency is not required to perform an onsite inspection of a~~
148 ~~provider or program that is licensed by the agency, that~~
149 ~~provides services under waiver programs for home and community-~~
150 ~~based services, or that is licensed as a medical foster home by~~
151 ~~the Department of Children and Family Services. As a continuing~~
152 ~~condition of participation in the Medicaid program, a provider~~
153 ~~must ~~shall~~ immediately notify the agency of any current or~~
154 ~~pending bankruptcy filing. Before entering into the provider~~
155 ~~agreement, or as a condition of continuing participation in the~~
156 ~~Medicaid program, the agency may also require that Medicaid~~
157 ~~providers reimbursed on a fee-for-services basis or fee schedule~~
158 ~~basis that ~~which~~ is not cost-based, post a surety bond not to~~
159 ~~exceed \$50,000 or the total amount billed by the provider to the~~
160 ~~program during the current or most recent calendar year,~~
161 ~~whichever is greater. For new providers, the amount of the~~
162 ~~surety bond shall be determined by the agency based on the~~
163 ~~provider's estimate of its first year's billing. If the~~
164 ~~provider's billing during the first year exceeds the bond~~
165 ~~amount, the agency may require the provider to acquire an~~
166 ~~additional bond equal to the actual billing level of the~~
167 ~~provider. A provider's bond need ~~shall~~ not exceed \$50,000 if a~~
168 ~~physician or group of physicians licensed under chapter 458,~~

169 chapter 459, or chapter 460 has a 50 percent or greater
 170 ownership interest in the provider or if the provider is an
 171 assisted living facility licensed under chapter 429. The bonds
 172 permitted by this section are in addition to the bonds
 173 referenced in s. 400.179(2)(d). If the provider is a
 174 corporation, partnership, association, or other entity, the
 175 agency may require the provider to submit information concerning
 176 the background of that entity and of any principal of the
 177 entity, including any partner or shareholder having an ownership
 178 interest in the entity equal to 5 percent or greater, and any
 179 treating provider who participates in or intends to participate
 180 in Medicaid through the entity. The information must include:

181 (a) Proof of holding a valid license or operating
 182 certificate, as applicable, if required by the state or local
 183 jurisdiction in which the provider is located or if required by
 184 the Federal Government.

185 (b) Information concerning any prior violation, fine,
 186 suspension, termination, or other administrative action taken
 187 under the Medicaid laws or rules, ~~or regulations~~ of this state
 188 or of any other state or the Federal Government; any prior
 189 violation of the laws or rules, ~~or regulations~~ relating to the
 190 Medicare program; any prior violation of the rules ~~or~~
 191 ~~regulations~~ of any other public or private insurer; and any
 192 prior violation of the laws or rules, ~~or regulations~~ of any
 193 regulatory body of this or any other state.

194 (c) Full and accurate disclosure of any financial or
 195 ownership interest that the provider, or any principal, partner,
 196 or major shareholder thereof, may hold in any other Medicaid

HB 939

2013

197 provider or health care related entity or any other entity that
198 is licensed by the state to provide health or residential care
199 and treatment to persons.

200 (d) If a group provider, identification of all members of
201 the group and attestation that all members of the group are
202 enrolled in or have applied to enroll in the Medicaid program.

203 (8)~~(a)~~ Each provider, or each principal of the provider if
204 the provider is a corporation, partnership, association, or
205 other entity, seeking to participate in the Medicaid program,
206 including Medicaid managed care network providers, must submit a
207 complete set of his or her fingerprints to the agency for the
208 purpose of conducting a criminal history record check.

209 Principals of the provider include any officer, director,
210 billing agent, managing employee, or affiliated person, or any
211 partner or shareholder who has an ownership interest equal to 5
212 percent or more in the provider. However, for a hospital
213 licensed under chapter 395 or a nursing home licensed under
214 chapter 400, principals of the provider are those who meet the
215 definition of a controlling interest under s. 408.803. A
216 director of a not-for-profit corporation or organization is not
217 a principal for purposes of a background investigation ~~as~~
218 required by this section if the director: serves solely in a
219 voluntary capacity for the corporation or organization, does not
220 regularly take part in the day-to-day operational decisions of
221 the corporation or organization, receives no remuneration from
222 the not-for-profit corporation or organization for his or her
223 service on the board of directors, has no financial interest in
224 the not-for-profit corporation or organization, and has no

HB 939

2013

225 family members with a financial interest in the not-for-profit
226 corporation or organization; and if the director submits an
227 affidavit, under penalty of perjury, to this effect to the
228 agency and the not-for-profit corporation or organization
229 submits an affidavit, under penalty of perjury, to this effect
230 to the agency as part of the corporation's or organization's
231 Medicaid provider agreement application. Notwithstanding the
232 above, the agency may require a background check for any person
233 reasonably suspected by the agency to have been convicted of a
234 crime.

235 (a) This subsection does not apply to:

- 236 ~~1. A hospital licensed under chapter 395;~~
237 ~~2. A nursing home licensed under chapter 400;~~
238 ~~3. A hospice licensed under chapter 400;~~
239 ~~4. An assisted living facility licensed under chapter 429;~~

240 1.5. A unit of local government, except that requirements
241 of this subsection apply to nongovernmental providers and
242 entities contracting with the local government to provide
243 Medicaid services. The actual cost of the state and national
244 criminal history record checks must be borne by the
245 nongovernmental provider or entity; or

246 ~~2.6.~~ Any business that derives more than 50 percent of its
247 revenue from the sale of goods to the final consumer, and the
248 business or its controlling parent is required to file a form
249 10-K or other similar statement with the Securities and Exchange
250 Commission or has a net worth of \$50 million or more.

251 (b) Background screening shall be conducted in accordance
252 with chapter 435 and s. 408.809. The cost of the state and

HB 939

2013

253 national criminal record check shall be borne by the provider.

254 ~~(c) Proof of compliance with the requirements of level 2~~
255 ~~screening under chapter 435 conducted within 12 months before~~
256 ~~the date the Medicaid provider application is submitted to the~~
257 ~~agency fulfills the requirements of this subsection.~~

258 Section 2. Subsections (1) and (6) of section 409.91212,
259 Florida Statutes, are amended to read:

260 409.91212 Medicaid managed care fraud.—

261 (1) Each managed care plan, as defined in s.
262 409.920(1)(e), shall adopt an anti-fraud plan addressing the
263 detection and prevention of overpayments, abuse, and fraud
264 relating to the provision of and payment for Medicaid services
265 and submit the plan to the Office of Medicaid Program Integrity
266 within the agency for approval. The office shall enter into an
267 interagency agreement with the Division of Insurance Fraud in
268 the Department of Financial Services which delineates the
269 responsibilities of the agency in reviewing and approving anti-
270 fraud plans for entities that are also required to submit anti-
271 fraud plans under s. 626.9891. At a minimum, the anti-fraud plan
272 must include:

273 (a) A written description or chart outlining the
274 organizational arrangement of the plan's personnel who are
275 responsible for the investigation and reporting of possible
276 overpayment, abuse, or fraud;

277 (b) A description of the plan's procedures for detecting
278 and investigating possible acts of fraud, abuse, and
279 overpayment;

280 (c) A description of the plan's procedures for the

281 | mandatory reporting of possible overpayment, abuse, or fraud to
 282 | the Office of Medicaid Program Integrity within the agency;

283 | (d) A description of the plan's program and procedures for
 284 | educating and training personnel on how to detect and prevent
 285 | fraud, abuse, and overpayment;

286 | (e) The name, address, telephone number, e-mail address,
 287 | and fax number of the individual responsible for carrying out
 288 | the anti-fraud plan; and

289 | (f) A summary of the results of the investigations of
 290 | fraud, abuse, or overpayment which were conducted during the
 291 | previous year by the managed care organization's fraud
 292 | investigative unit.

293 | (6) Each managed care plan shall report all suspected or
 294 | confirmed instances of provider or recipient fraud or abuse
 295 | within 60 ~~15~~ calendar days after detection to the Office of
 296 | Medicaid Program Integrity within the agency. At a minimum the
 297 | report must contain the name of the provider or recipient, the
 298 | Medicaid billing number or tax identification number, and a
 299 | description of the fraudulent or abusive act. The office ~~of~~
 300 | ~~Medicaid Program Integrity in the agency~~ shall forward the
 301 | report of suspected overpayment, abuse, or fraud to the
 302 | appropriate investigative unit, including, but not limited to,
 303 | the Bureau of Medicaid program integrity, the Medicaid fraud
 304 | control unit, the Division of Public Assistance Fraud, the
 305 | Division of Insurance Fraud, or the Department of Law
 306 | Enforcement.

307 | (a) Failure to timely report shall result in an
 308 | administrative fine of \$1,000 per calendar day after the 60th

309 | ~~15th~~ day of detection.

310 | (b) Failure to timely report may result in additional
 311 | administrative, civil, or criminal penalties.

312 | Section 3. Subsections (2), (9), (13), (15), (16), (21),
 313 | (22), (25), (28), (29), (30) and (31) of section 409.913,
 314 | Florida Statutes, are amended to read:

315 | 409.913 Oversight of the integrity of the Medicaid
 316 | program.—The agency shall operate a program to oversee the
 317 | activities of Florida Medicaid recipients, and providers and
 318 | their representatives, to ensure that fraudulent and abusive
 319 | behavior and neglect of recipients occur to the minimum extent
 320 | possible, and to recover overpayments and impose sanctions as
 321 | appropriate. Beginning January 1, 2003, and each year
 322 | thereafter, the agency and the Medicaid Fraud Control Unit of
 323 | the Department of Legal Affairs shall submit a joint report to
 324 | the Legislature documenting the effectiveness of the state's
 325 | efforts to control Medicaid fraud and abuse and to recover
 326 | Medicaid overpayments during the previous fiscal year. The
 327 | report must describe the number of cases opened and investigated
 328 | each year; the sources of the cases opened; the disposition of
 329 | the cases closed each year; the amount of overpayments alleged
 330 | in preliminary and final audit letters; the number and amount of
 331 | fines or penalties imposed; any reductions in overpayment
 332 | amounts negotiated in settlement agreements or by other means;
 333 | the amount of final agency determinations of overpayments; the
 334 | amount deducted from federal claiming as a result of
 335 | overpayments; the amount of overpayments recovered each year;
 336 | the amount of cost of investigation recovered each year; the

337 average length of time to collect from the time the case was
338 opened until the overpayment is paid in full; the amount
339 determined as uncollectible and the portion of the uncollectible
340 amount subsequently reclaimed from the Federal Government; the
341 number of providers, by type, that are terminated from
342 participation in the Medicaid program as a result of fraud and
343 abuse; and all costs associated with discovering and prosecuting
344 cases of Medicaid overpayments and making recoveries in such
345 cases. The report must also document actions taken to prevent
346 overpayments and the number of providers prevented from
347 enrolling in or reenrolling in the Medicaid program as a result
348 of documented Medicaid fraud and abuse and must include policy
349 recommendations necessary to prevent or recover overpayments and
350 changes necessary to prevent and detect Medicaid fraud. All
351 policy recommendations in the report must include a detailed
352 fiscal analysis, including, but not limited to, implementation
353 costs, estimated savings to the Medicaid program, and the return
354 on investment. The agency must submit the policy recommendations
355 and fiscal analyses in the report to the appropriate estimating
356 conference, pursuant to s. 216.137, by February 15 of each year.
357 The agency and the Medicaid Fraud Control Unit of the Department
358 of Legal Affairs each must include detailed unit-specific
359 performance standards, benchmarks, and metrics in the report,
360 including projected cost savings to the state Medicaid program
361 during the following fiscal year.

362 (2) The agency shall conduct, or cause to be conducted by
363 contract or otherwise, reviews, investigations, analyses,
364 audits, or any combination thereof, to determine possible fraud,

HB 939

2013

365 abuse, overpayment, or recipient neglect in the Medicaid program
366 and ~~shall~~ report the findings of any overpayments in audit
367 reports as appropriate. At least 5 percent of all audits must
368 ~~shall~~ be conducted on a random basis. As part of its ongoing
369 fraud detection activities, the agency shall identify and
370 monitor, by contract or otherwise, patterns of overutilization
371 of Medicaid services based on state averages. The agency shall
372 track Medicaid provider prescription and billing patterns and
373 evaluate them against Medicaid medical necessity criteria and
374 coverage and limitation guidelines adopted by rule. Medical
375 necessity determination requires that service be consistent with
376 symptoms or confirmed diagnosis of illness or injury under
377 treatment and not in excess of the patient's needs. The agency
378 shall conduct reviews of provider exceptions to peer group norms
379 and ~~shall~~, using statistical methodologies, provider profiling,
380 and analysis of billing patterns, shall detect and investigate
381 abnormal or unusual increases in billing or payment of claims
382 for Medicaid services and medically unnecessary provision of
383 services. The agency may review and analyze information from
384 sources other than enrolled Medicaid providers in conducting its
385 activities under this subsection.

386 (9) A Medicaid provider shall retain medical,
387 professional, financial, and business records pertaining to
388 services and goods furnished to a Medicaid recipient and billed
389 to Medicaid for 6 ~~a period of 5~~ years after the date of
390 furnishing such services or goods. The agency may investigate,
391 review, or analyze such records, which must be made available
392 during normal business hours. However, 24-hour notice must be

HB 939

2013

393 provided if patient treatment would be disrupted. The provider
394 must keep ~~is responsible for furnishing to the agency, and~~
395 ~~keeping~~ the agency informed of the location of, the provider's
396 Medicaid-related records. The authority of the agency to obtain
397 Medicaid-related records from a provider is neither curtailed
398 nor limited during a period of litigation between the agency and
399 the provider.

400 (13) The agency shall ~~immediately~~ terminate participation
401 of a Medicaid provider in the Medicaid program and may seek
402 civil remedies or impose other administrative sanctions against
403 a Medicaid provider, if the provider or any principal, officer,
404 director, agent, managing employee, or affiliated person of the
405 provider, or any partner or shareholder having an ownership
406 interest in the provider equal to 5 percent or greater, has been
407 convicted of a criminal offense under federal law or the law of
408 any state relating to the practice of the provider's profession,
409 or a criminal offense listed under s. 409.907(10), s.
410 408.809(4), or s. 435.04(2) has been:

411 ~~(a) Convicted of a criminal offense related to the~~
412 ~~delivery of any health care goods or services, including the~~
413 ~~performance of management or administrative functions relating~~
414 ~~to the delivery of health care goods or services;~~

415 ~~(b) Convicted of a criminal offense under federal law or~~
416 ~~the law of any state relating to the practice of the provider's~~
417 ~~profession; or~~

418 ~~(c) Found by a court of competent jurisdiction to have~~
419 ~~neglected or physically abused a patient in connection with the~~
420 ~~delivery of health care goods or services. If the agency~~

HB 939

2013

421 determines that the a provider did not participate or acquiesce
422 in the an offense ~~specified in paragraph (a), paragraph (b), or~~
423 ~~paragraph (c),~~ termination will not be imposed. If the agency
424 effects a termination under this subsection, the agency shall
425 take final action ~~issue an immediate final order pursuant to s.~~
426 ~~120.569(2)(n).~~

427 (15) The agency shall seek a remedy provided by law,
428 including, but not limited to, any remedy provided in
429 subsections (13) and (16) and s. 812.035, if:

430 (a) The provider's license has not been renewed, or has
431 been revoked, suspended, or terminated, for cause, by the
432 licensing agency of any state;

433 (b) The provider has failed to make available or has
434 refused access to Medicaid-related records to an auditor,
435 investigator, or other authorized employee or agent of the
436 agency, the Attorney General, a state attorney, or the Federal
437 Government;

438 (c) The provider has not furnished or has failed to make
439 available such Medicaid-related records as the agency has found
440 necessary to determine whether Medicaid payments are or were due
441 and the amounts thereof;

442 (d) The provider has failed to maintain medical records
443 made at the time of service, or prior to service if prior
444 authorization is required, demonstrating the necessity and
445 appropriateness of the goods or services rendered;

446 (e) The provider is not in compliance with provisions of
447 Medicaid provider publications that have been adopted by
448 reference as rules in the Florida Administrative Code; with

HB 939

2013

449 provisions of state or federal laws, rules, or regulations; with
450 provisions of the provider agreement between the agency and the
451 provider; or with certifications found on claim forms or on
452 transmittal forms for electronically submitted claims that are
453 submitted by the provider or authorized representative, as such
454 provisions apply to the Medicaid program;

455 (f) The provider or person who ordered, authorized, or
456 prescribed the care, services, or supplies has furnished, or
457 ordered or authorized the furnishing of, goods or services to a
458 recipient which are inappropriate, unnecessary, excessive, or
459 harmful to the recipient or are of inferior quality;

460 (g) The provider has demonstrated a pattern of failure to
461 provide goods or services that are medically necessary;

462 (h) The provider or an authorized representative of the
463 provider, or a person who ordered, authorized, or prescribed the
464 goods or services, has submitted or caused to be submitted false
465 or a pattern of erroneous Medicaid claims;

466 (i) The provider or an authorized representative of the
467 provider, or a person who has ordered, authorized, or prescribed
468 the goods or services, has submitted or caused to be submitted a
469 Medicaid provider enrollment application, a request for prior
470 authorization for Medicaid services, a drug exception request,
471 or a Medicaid cost report that contains materially false or
472 incorrect information;

473 (j) The provider or an authorized representative of the
474 provider has collected from or billed a recipient or a
475 recipient's responsible party improperly for amounts that should
476 not have been so collected or billed by reason of the provider's

477 | billing the Medicaid program for the same service;

478 | (k) The provider or an authorized representative of the
 479 | provider has included in a cost report costs that are not
 480 | allowable under a Florida Title XIX reimbursement plan, after
 481 | the provider or authorized representative had been advised in an
 482 | audit exit conference or audit report that the costs were not
 483 | allowable;

484 | (l) The provider is charged by information or indictment
 485 | with fraudulent billing practices or an offense referenced in
 486 | subsection (13). The sanction applied for this reason is limited
 487 | to suspension of the provider's participation in the Medicaid
 488 | program for the duration of the indictment unless the provider
 489 | is found guilty pursuant to the information or indictment;

490 | (m) The provider or a person who ~~has~~ ordered, authorized,
 491 | or prescribed the goods or services is found liable for
 492 | negligent practice resulting in death or injury to the
 493 | provider's patient;

494 | (n) The provider fails to demonstrate that it had
 495 | available during a specific audit or review period sufficient
 496 | quantities of goods, or sufficient time in the case of services,
 497 | to support the provider's billings to the Medicaid program;

498 | (o) The provider has failed to comply with the notice and
 499 | reporting requirements of s. 409.907;

500 | (p) The agency has received reliable information of
 501 | patient abuse or neglect or of any act prohibited by s. 409.920;
 502 | or

503 | (q) The provider has failed to comply with an agreed-upon
 504 | repayment schedule.

505
506 A provider is subject to sanctions for violations of this
507 subsection as the result of actions or inactions of the
508 provider, or actions or inactions of any principal, officer,
509 director, agent, managing employee, or affiliated person of the
510 provider, or any partner or shareholder having an ownership
511 interest in the provider equal to 5 percent or greater, in which
512 the provider participated or acquiesced.

513 (16) The agency shall impose any of the following
514 sanctions or disincentives on a provider or a person for any of
515 the acts described in subsection (15):

516 (a) Suspension for a specific period of time of not more
517 than 1 year. Suspension precludes ~~shall preclude~~ participation
518 in the Medicaid program, which includes any action that results
519 in a claim for payment to the Medicaid program for ~~as a result~~
520 ~~of~~ furnishing, supervising a person who is furnishing, or
521 causing a person to furnish goods or services.

522 (b) Termination for a specific period of time ranging ~~of~~
523 from more than 1 year to 20 years. Termination precludes ~~shall~~
524 ~~preclude~~ participation in the Medicaid program, which includes
525 any action that results in a claim for payment to the Medicaid
526 program for ~~as a result of~~ furnishing, supervising a person who
527 is furnishing, or causing a person to furnish goods or services.

528 (c) Imposition of a fine of up to \$5,000 for each
529 violation. Each day that an ongoing violation continues, such as
530 refusing to furnish Medicaid-related records or refusing access
531 to records, is considered, ~~for the purposes of this section, to~~
532 ~~be~~ a separate violation. Each instance of improper billing of a

HB 939

2013

533 Medicaid recipient; each instance of including an unallowable
534 cost on a hospital or nursing home Medicaid cost report after
535 the provider or authorized representative has been advised in an
536 audit exit conference or previous audit report of the cost
537 unallowability; each instance of furnishing a Medicaid recipient
538 goods or professional services that are inappropriate or of
539 inferior quality as determined by competent peer judgment; each
540 instance of knowingly submitting a materially false or erroneous
541 Medicaid provider enrollment application, request for prior
542 authorization for Medicaid services, drug exception request, or
543 cost report; each instance of inappropriate prescribing of drugs
544 for a Medicaid recipient as determined by competent peer
545 judgment; and each false or erroneous Medicaid claim leading to
546 an overpayment to a provider is considered, ~~for the purposes of~~
547 ~~this section, to be~~ a separate violation.

548 (d) Immediate suspension, if the agency has received
549 information of patient abuse or neglect or of any act prohibited
550 by s. 409.920. Upon suspension, the agency must issue an
551 immediate final order under s. 120.569(2)(n).

552 (e) A fine, not to exceed \$10,000, for a violation of
553 paragraph (15)(i).

554 (f) Imposition of liens against provider assets,
555 including, but not limited to, financial assets and real
556 property, not to exceed the amount of fines or recoveries
557 sought, upon entry of an order determining that such moneys are
558 due or recoverable.

559 (g) Prepayment reviews of claims for a specified period of
560 time.

HB 939

2013

561 (h) Comprehensive followup reviews of providers every 6
562 months to ensure that they are billing Medicaid correctly.

563 (i) Corrective-action plans that ~~would~~ remain in effect
564 ~~for providers~~ for up to 3 years and that are ~~would be~~ monitored
565 by the agency every 6 months while in effect.

566 (j) Other remedies as permitted by law to effect the
567 recovery of a fine or overpayment.

568

569 If a provider voluntarily relinquishes its Medicaid provider
570 number or an associated license, or allows the associated
571 licensure to expire after receiving written notice that the
572 agency is conducting, or has conducted, an audit, survey,
573 inspection, or investigation and that a sanction of suspension
574 or termination will or would be imposed for noncompliance
575 discovered as a result of the audit, survey, inspection, or
576 investigation, the agency shall impose the sanction of
577 termination for cause against the provider. The Secretary of
578 Health Care Administration may make a determination that
579 imposition of a sanction or disincentive is not in the best
580 interest of the Medicaid program, in which case a sanction or
581 disincentive may ~~shall~~ not be imposed.

582 (21) When making a determination that an overpayment has
583 occurred, the agency shall prepare and issue an audit report to
584 the provider showing the calculation of overpayments. The
585 agency's determination must be based solely upon information
586 available to it before issuance of the audit report and, in the
587 case of documentation obtained to substantiate claims for
588 Medicaid reimbursement, based solely upon contemporaneous

HB 939

2013

589 | records.

590 | (22) The audit report, supported by agency work papers,
591 | showing an overpayment to a provider constitutes evidence of the
592 | overpayment. A provider may not present or elicit testimony,
593 | ~~either~~ on direct examination or cross-examination in any court
594 | or administrative proceeding, regarding the purchase or
595 | acquisition by any means of drugs, goods, or supplies; sales or
596 | divestment by any means of drugs, goods, or supplies; or
597 | inventory of drugs, goods, or supplies, unless such acquisition,
598 | sales, divestment, or inventory is documented by written
599 | invoices, written inventory records, or other competent written
600 | documentary evidence maintained in the normal course of the
601 | provider's business. A provider may not present records to
602 | contest an overpayment or sanction unless such records are
603 | contemporaneous and, if requested during the audit process, were
604 | furnished to the agency or its agent upon request or were
605 | furnished within 30 days after the provider received the final
606 | audit report. This limitation does not apply to Medicaid cost
607 | report audits. Notwithstanding the applicable rules of
608 | discovery, all documentation to ~~that will~~ be offered as evidence
609 | at an administrative hearing on a Medicaid overpayment or an
610 | administrative sanction must be exchanged by all parties at
611 | least 14 days before the administrative hearing or ~~must~~ be
612 | excluded from consideration.

613 | (25) (a) The agency shall withhold Medicaid payments, in
614 | whole or in part, to a provider upon receipt of reliable
615 | evidence that the circumstances giving rise to the need for a
616 | withholding of payments involve fraud, willful

HB 939

2013

617 misrepresentation, or abuse under the Medicaid program, or a
618 crime committed while rendering goods or services to Medicaid
619 recipients. If it is determined that fraud, willful
620 misrepresentation, abuse, or a crime did not occur, the payments
621 withheld must be paid to the provider within 14 days after such
622 determination ~~with interest at the rate of 10 percent a year.~~
623 ~~Any money withheld in accordance with this paragraph shall be~~
624 ~~placed in a suspended account, readily accessible to the agency,~~
625 ~~so that any payment ultimately due the provider shall be made~~
626 ~~within 14 days.~~

627 (b) The agency shall deny payment, or require repayment,
628 if the goods or services were furnished, supervised, or caused
629 to be furnished by a person who has been suspended or terminated
630 from the Medicaid program or Medicare program by the Federal
631 Government or any state.

632 (c) Overpayments owed to the agency bear interest at the
633 rate of 10 percent per year from the date of determination of
634 the overpayment by the agency, and payment arrangements must be
635 made within 30 days after the date of the final order and are
636 not subject to further appeal at the conclusion of legal
637 ~~proceedings. A provider who does not enter into or adhere to an~~
638 ~~agreed-upon repayment schedule may be terminated by the agency~~
639 ~~for nonpayment or partial payment.~~

640 (d) The agency, upon entry of a final agency order, a
641 judgment or order of a court of competent jurisdiction, or a
642 stipulation or settlement, may collect the moneys owed by all
643 means allowable by law, including, but not limited to, notifying
644 any fiscal intermediary of Medicare benefits that the state has

HB 939

2013

645 a superior right of payment. Upon receipt of such written
646 notification, the Medicare fiscal intermediary shall remit to
647 the state the sum claimed.

648 (e) The agency may institute amnesty programs to allow
649 Medicaid providers the opportunity to voluntarily repay
650 overpayments. The agency may adopt rules to administer such
651 programs.

652 (28) Venue for all Medicaid program integrity ~~overpayment~~
653 cases lies ~~shall lie~~ in Leon County, at the discretion of the
654 agency.

655 (29) Notwithstanding other provisions of law, the agency
656 and the Medicaid Fraud Control Unit of the Department of Legal
657 Affairs may review a person's or provider's Medicaid-related and
658 non-Medicaid-related records in order to determine the total
659 output of a provider's practice to reconcile quantities of goods
660 or services billed to Medicaid with quantities of goods or
661 services used in the provider's total practice.

662 (30) The agency shall terminate a provider's participation
663 in the Medicaid program if the provider fails to reimburse an
664 overpayment or pay an agency-imposed fine that has been
665 determined by final order, not subject to further appeal, within
666 30 ~~35~~ days after the date of the final order, unless the
667 provider and the agency have entered into a repayment agreement.

668 (31) If a provider requests an administrative hearing
669 pursuant to chapter 120, such hearing must be conducted within
670 90 days following assignment of an administrative law judge,
671 absent exceptionally good cause shown as determined by the
672 administrative law judge or hearing officer. Upon issuance of a

HB 939

2013

673 final order, the outstanding balance of the amount determined to
674 constitute the overpayment and fines is ~~shall become~~ due. If a
675 provider fails to make payments in full, fails to enter into a
676 satisfactory repayment plan, or fails to comply with the terms
677 of a repayment plan or settlement agreement, the agency shall
678 withhold ~~medical assistance~~ reimbursement payments for Medicaid
679 services until the amount due is paid in full.

680 Section 4. Subsection (8) of section 409.920, Florida
681 Statutes, is amended to read:

682 409.920 Medicaid provider fraud.—

683 (8) A person who provides the state, any state agency, any
684 of the state's political subdivisions, or any agency of the
685 state's political subdivisions with information about fraud or
686 suspected fraudulent acts ~~fraud~~ by a Medicaid provider,
687 including a managed care organization, is immune from civil
688 liability for libel, slander, or any other relevant tort for
689 providing ~~the~~ information about fraud or suspected fraudulent
690 acts, unless the person acted with knowledge that the
691 information was false or with reckless disregard for the truth
692 or falsity of the information. Such immunity extends to reports
693 of fraudulent acts or suspected fraudulent acts conveyed to or
694 from the agency in any manner, including any forum and with any
695 audience as directed by the agency, and includes all discussions
696 subsequent to the report and subsequent inquiries from the
697 agency, unless the person acted with knowledge that the
698 information was false or with reckless disregard for the truth
699 or falsity of the information. For purposes of this subsection,
700 the term "fraudulent acts" includes actual or suspected fraud

HB 939

2013

701 | and abuse, insurance fraud, licensure fraud, or public
702 | assistance fraud, including any fraud-related matters that a
703 | provider or health plan is required to report to the agency or a
704 | law enforcement agency.

705 | Section 5. This act shall take effect July 1, 2013.