

1 A bill to be entitled
2 An act relating to Medicaid recoveries; amending s.
3 409.907, F.S.; increasing the number of years a
4 provider must keep records; adding an additional
5 provision relating to a change in principal that must
6 be included in a Medicaid provider agreement with the
7 Agency for Health Care Administration; defining the
8 terms "administrative fines" and "outstanding
9 overpayment"; revising provisions relating to the
10 agency's onsite inspection responsibilities; revising
11 provisions relating to who is subject to background
12 screening; amending s. 409.910, F.S.; revising
13 provisions relating to settlements of Medicaid claims
14 against third parties; providing procedures for a
15 Medicaid recipient to contest the amount of recovered
16 medical expense damages; providing for certain reports
17 to be admissible as evidence to substantiate the
18 agency's claim; providing for venue; providing
19 conditions regarding attorney fees and costs; amending
20 s. 409.913, F.S.; increasing the number of years a
21 provider must keep records; revising provisions
22 specifying grounds for terminating a provider from the
23 program, for seeking certain remedies for violations,
24 and for imposing certain sanctions; providing a
25 limitation on the information the agency may consider
26 when making a determination of overpayment; specifying
27 the type of records a provider must present to contest
28 an overpayment; clarifying a provision regarding

29 accrued interest on certain payments withheld from a
 30 provider; deleting the requirement that the agency
 31 place payments withheld from a provider in a suspended
 32 account and revising when a provider must reimburse
 33 overpayments; revising venue requirements; adding
 34 provisions relating to the payment of fines; amending
 35 s. 409.920, F.S.; clarifying provisions relating to
 36 immunity from liability for persons who provide
 37 information about Medicaid fraud; amending s. 624.351,
 38 F.S.; revising membership requirements for the
 39 Medicaid and Public Assistance Fraud Strike Force
 40 within the Department of Financial Services; providing
 41 for future review and repeal; amending s. 624.352,
 42 F.S., relating to interagency agreements to detect and
 43 deter Medicaid and public assistance fraud; providing
 44 for future review and repeal; providing an effective
 45 date.

47 Be It Enacted by the Legislature of the State of Florida:

49 Section 1. Paragraph (c) of subsection (3) of section
 50 409.907, Florida Statutes, is amended, paragraph (k) is added to
 51 that subsection, and subsections (6), (7), and (8) of that
 52 section are amended, to read:

53 409.907 Medicaid provider agreements.—The agency may make
 54 payments for medical assistance and related services rendered to
 55 Medicaid recipients only to an individual or entity who has a
 56 provider agreement in effect with the agency, who is performing

57 | services or supplying goods in accordance with federal, state,
58 | and local law, and who agrees that no person shall, on the
59 | grounds of handicap, race, color, or national origin, or for any
60 | other reason, be subjected to discrimination under any program
61 | or activity for which the provider receives payment from the
62 | agency.

63 | (3) The provider agreement developed by the agency, in
64 | addition to the requirements specified in subsections (1) and
65 | (2), shall require the provider to:

66 | (c) Retain all medical and Medicaid-related records for 6
67 | ~~a period of 5 years~~ to satisfy all necessary inquiries by the
68 | agency.

69 | (k) Report a change in any principal of the provider,
70 | including any officer, director, agent, managing employee, or
71 | affiliated person, or any partner or shareholder who has an
72 | ownership interest equal to 5 percent or more in the provider,
73 | to the agency in writing within 30 days after the change occurs.
74 | For a hospital licensed under chapter 395 or a nursing home
75 | licensed under part II of chapter 400, a principal of the
76 | provider is one who meets the definition of a controlling
77 | interest under s. 408.803.

78 | (6) A Medicaid provider agreement may be revoked, at the
79 | option of the agency, due to ~~as the result of~~ a change of
80 | ownership of any facility, association, partnership, or other
81 | entity named as the provider in the provider agreement.

82 | (a) If there is ~~In the event of~~ a change of ownership, the
83 | transferor remains liable for all outstanding overpayments,
84 | administrative fines, and any other moneys owed to the agency

85 | before the effective date of the change ~~of ownership~~. In
86 | ~~addition to the continuing liability of the transferor,~~ The
87 | transferee is also liable to the agency for all outstanding
88 | overpayments identified by the agency on or before the effective
89 | date of the change of ownership. ~~For purposes of this~~
90 | ~~subsection, the term "outstanding overpayment" includes any~~
91 | ~~amount identified in a preliminary audit report issued to the~~
92 | ~~transferor by the agency on or before the effective date of the~~
93 | ~~change of ownership.~~ In the event of a change of ownership for a
94 | skilled nursing facility or intermediate care facility, the
95 | Medicaid provider agreement shall be assigned to the transferee
96 | if the transferee meets all other Medicaid provider
97 | qualifications. In the event of a change of ownership involving
98 | a skilled nursing facility licensed under part II of chapter
99 | 400, liability for all outstanding overpayments, administrative
100 | fines, and any moneys owed to the agency before the effective
101 | date of the change of ownership shall be determined in
102 | accordance with s. 400.179.

103 | (b) At least 60 days before the anticipated date of the
104 | change of ownership, the transferor must ~~shall~~ notify the agency
105 | of the intended change ~~of ownership~~ and the transferee must
106 | ~~shall~~ submit to the agency a Medicaid provider enrollment
107 | application. If a change of ownership occurs without compliance
108 | with the notice requirements of this subsection, the transferor
109 | and transferee are ~~shall be~~ jointly and severally liable for all
110 | overpayments, administrative fines, and other moneys due to the
111 | agency, regardless of whether the agency identified the
112 | overpayments, administrative fines, or other moneys before or

113 after the effective date of the change ~~of ownership~~. The agency
114 may not approve a transferee's Medicaid provider enrollment
115 application if the transferee or transferor has not paid or
116 agreed in writing to a payment plan for all outstanding
117 overpayments, administrative fines, and other moneys due to the
118 agency. This subsection does not preclude the agency from
119 seeking any other legal or equitable remedies available to the
120 agency for the recovery of moneys owed to the Medicaid program.
121 In the event of a change of ownership involving a skilled
122 nursing facility licensed under part II of chapter 400,
123 liability for all outstanding overpayments, administrative
124 fines, and any moneys owed to the agency before the effective
125 date of the change of ownership shall be determined in
126 accordance with s. 400.179 if the Medicaid provider enrollment
127 application for change of ownership is submitted before the
128 change ~~of ownership~~.

129 (c) As used in this subsection, the term:

130 1. "Administrative fines" includes any amount identified
131 in a notice of a monetary penalty or fine which has been issued
132 by the agency or other regulatory or licensing agency that
133 governs the provider.

134 2. "Outstanding overpayment" includes any amount
135 identified in a preliminary audit report issued to the
136 transferor by the agency on or before the effective date of a
137 change of ownership.

138 ~~(7) The agency may require,~~ As a condition of
139 participating in the Medicaid program and before entering into
140 the provider agreement, the agency may require ~~that~~ the provider

141 to submit information, in an initial and any required renewal
142 applications, concerning the professional, business, and
143 personal background of the provider and permit an onsite
144 inspection of the provider's service location by agency staff or
145 other personnel designated by the agency to perform this
146 function. Before entering into a provider agreement, the agency
147 ~~may shall~~ perform an a random onsite inspection, ~~within 60 days~~
148 ~~after receipt of a fully complete new provider's application,~~ of
149 the provider's service location ~~prior to making its first~~
150 ~~payment to the provider for Medicaid services~~ to determine the
151 applicant's ability to provide the services in compliance with
152 the Medicaid program and professional regulations ~~that the~~
153 ~~applicant is proposing to provide for Medicaid reimbursement.~~
154 ~~The agency is not required to perform an onsite inspection of a~~
155 ~~provider or program that is licensed by the agency, that~~
156 ~~provides services under waiver programs for home and community-~~
157 ~~based services, or that is licensed as a medical foster home by~~
158 ~~the Department of Children and Family Services.~~ As a continuing
159 condition of participation in the Medicaid program, a provider
160 must shall immediately notify the agency of any current or
161 pending bankruptcy filing. Before entering into the provider
162 agreement, or as a condition of continuing participation in the
163 Medicaid program, the agency may also require ~~that~~ Medicaid
164 providers reimbursed on a fee-for-services basis or fee schedule
165 basis that ~~which~~ is not cost-based to, post a surety bond not to
166 exceed \$50,000 or the total amount billed by the provider to the
167 program during the current or most recent calendar year,
168 whichever is greater. For new providers, the amount of the

169 surety bond shall be determined by the agency based on the
170 provider's estimate of its first year's billing. If the
171 provider's billing during the first year exceeds the bond
172 amount, the agency may require the provider to acquire an
173 additional bond equal to the actual billing level of the
174 provider. A provider's bond need ~~shall~~ not exceed \$50,000 if a
175 physician or group of physicians licensed under chapter 458,
176 chapter 459, or chapter 460 has a 50 percent or greater
177 ownership interest in the provider or if the provider is an
178 assisted living facility licensed under chapter 429. The bonds
179 permitted by this section are in addition to the bonds
180 referenced in s. 400.179(2)(d). If the provider is a
181 corporation, partnership, association, or other entity, the
182 agency may require the provider to submit information concerning
183 the background of that entity and of any principal of the
184 entity, including any partner or shareholder having an ownership
185 interest in the entity equal to 5 percent or greater, and any
186 treating provider who participates in or intends to participate
187 in Medicaid through the entity. The information must include:

188 (a) Proof of holding a valid license or operating
189 certificate, as applicable, if required by the state or local
190 jurisdiction in which the provider is located or if required by
191 the Federal Government.

192 (b) Information concerning any prior violation, fine,
193 suspension, termination, or other administrative action taken
194 under the Medicaid laws or ~~rules, or regulations~~ of this state
195 or of any other state or the Federal Government; any prior
196 violation of the laws or ~~rules, or regulations~~ relating to the

197 Medicare program; any prior violation of the rules ~~or~~
 198 ~~regulations~~ of any other public or private insurer; and any
 199 prior violation of the laws or, ~~rules, or regulations~~ of any
 200 regulatory body of this or any other state.

201 (c) Full and accurate disclosure of any financial or
 202 ownership interest that the provider, or any principal, partner,
 203 or major shareholder thereof, may hold in any other Medicaid
 204 provider or health care related entity or any other entity that
 205 is licensed by the state to provide health or residential care
 206 and treatment to persons.

207 (d) If a group provider, identification of all members of
 208 the group and attestation that all members of the group are
 209 enrolled in or have applied to enroll in the Medicaid program.

210 (8)~~(a)~~ Each provider, or each principal of the provider if
 211 the provider is a corporation, partnership, association, or
 212 other entity, seeking to participate in the Medicaid program
 213 must submit a complete set of his or her fingerprints to the
 214 agency for the purpose of conducting a criminal history record
 215 check. Principals of the provider include any officer, director,
 216 billing agent, managing employee, or affiliated person, or any
 217 partner or shareholder who has an ownership interest equal to 5
 218 percent or more in the provider. However, for a hospital
 219 licensed under chapter 395 or a nursing home licensed under
 220 chapter 400, principals of the provider are those who meet the
 221 definition of a controlling interest under s. 408.803. A
 222 director of a not-for-profit corporation or organization is not
 223 a principal for purposes of a background investigation ~~as~~
 224 required by this section if the director: serves solely in a

225 | voluntary capacity for the corporation or organization, does not
 226 | regularly take part in the day-to-day operational decisions of
 227 | the corporation or organization, receives no remuneration from
 228 | the not-for-profit corporation or organization for his or her
 229 | service on the board of directors, has no financial interest in
 230 | the not-for-profit corporation or organization, and has no
 231 | family members with a financial interest in the not-for-profit
 232 | corporation or organization; and if the director submits an
 233 | affidavit, under penalty of perjury, to this effect to the
 234 | agency and the not-for-profit corporation or organization
 235 | submits an affidavit, under penalty of perjury, to this effect
 236 | to the agency as part of the corporation's or organization's
 237 | Medicaid provider agreement application. Notwithstanding the
 238 | above, the agency may require a background check for any person
 239 | reasonably suspected by the agency to have been convicted of a
 240 | crime.

241 | (a) This subsection does not apply to:
 242 | ~~1. A hospital licensed under chapter 395;~~
 243 | ~~2. A nursing home licensed under chapter 400;~~
 244 | ~~3. A hospice licensed under chapter 400;~~
 245 | ~~4. An assisted living facility licensed under chapter 429;~~
 246 | 1.5. A unit of local government, except that requirements
 247 | of this subsection apply to nongovernmental providers and
 248 | entities contracting with the local government to provide
 249 | Medicaid services. The actual cost of the state and national
 250 | criminal history record checks must be borne by the
 251 | nongovernmental provider or entity; or
 252 | ~~2.6.~~ Any business that derives more than 50 percent of its

253 revenue from the sale of goods to the final consumer, and the
254 business or its controlling parent is required to file a form
255 10-K or other similar statement with the Securities and Exchange
256 Commission or has a net worth of \$50 million or more.

257 (b) Background screening shall be conducted in accordance
258 with chapter 435 and s. 408.809. The cost of the state and
259 national criminal record check shall be borne by the provider.

260 ~~(c) Proof of compliance with the requirements of level 2~~
261 ~~screening under chapter 435 conducted within 12 months before~~
262 ~~the date the Medicaid provider application is submitted to the~~
263 ~~agency fulfills the requirements of this subsection.~~

264 Section 2. Subsection (17) of section 409.910, Florida
265 Statutes, is amended to read:

266 409.910 Responsibility for payments on behalf of Medicaid-
267 eligible persons when other parties are liable.-

268 (17) (a) A recipient or his or her legal representative or
269 any person representing, or acting as agent for, a recipient or
270 the recipient's legal representative, who has notice, excluding
271 notice charged solely by reason of the recording of the lien
272 pursuant to paragraph (6) (c), or who has actual knowledge of the
273 agency's rights to third-party benefits under this section, who
274 receives any third-party benefit or proceeds therefrom for a
275 covered illness or injury, is required either to pay the agency,
276 within 60 days after receipt of settlement proceeds, the full
277 amount of the third-party benefits, but not in excess of the
278 total medical assistance provided by Medicaid, or to place the
279 full amount of the third-party benefits in an interest-bearing a
280 trust account for the benefit of the agency pending an judicial

281 ~~or~~ administrative determination of the agency's right thereto
 282 under this subsection. Proof that any such person had notice or
 283 knowledge that the recipient had received medical assistance
 284 from Medicaid, and that third-party benefits or proceeds
 285 therefrom were in any way related to a covered illness or injury
 286 for which Medicaid had provided medical assistance, and that any
 287 such person knowingly obtained possession or control of, or
 288 used, third-party benefits or proceeds and failed either to pay
 289 the agency the full amount required by this section or to hold
 290 the full amount of third-party benefits or proceeds in the
 291 interest-bearing trust account pending ~~judicial or~~
 292 administrative determination, unless adequately explained, gives
 293 rise to an inference that such person knowingly failed to credit
 294 the state or its agent for payments received from social
 295 security, insurance, or other sources, pursuant to s.
 296 414.39(4)(b), and acted with the intent set forth in s.
 297 812.014(1).

298 (b) A recipient may contest the amount designated as
 299 recovered medical expense damages payable to the agency pursuant
 300 to paragraph (11)(f) by filing a petition under chapter 120
 301 within 21 days after the date of payment of funds to the agency
 302 or placing the full amount of the third-party benefits in the
 303 trust account for the benefit of the agency pursuant to
 304 paragraph (a). The petition shall be filed with the Division of
 305 Administrative Hearings. For purposes of chapter 120, the
 306 payment of funds to the agency or placing the full amount of the
 307 third-party benefits in the trust account for the benefit of the
 308 agency constitutes final agency action and notice thereof. This

309 procedure constitutes the exclusive method by which the amount
310 of third-party benefits payable to the agency may be challenged.
311 In order to successfully challenge the amount payable to the
312 agency, the recipient must prove, by clear and convincing
313 evidence, that a lesser portion of the total recovery should be
314 allocated as reimbursement for past and future medical expenses
315 than that amount calculated by the agency pursuant to paragraph
316 (11) (f) or that Medicaid provided a lesser amount of medical
317 assistance than that determined by the agency. The Division of
318 Administrative Hearings has final order authority for
319 proceedings under this section.

320 (c) The agency's provider processing system reports are
321 admissible as prima facie evidence in substantiating the
322 agency's claim.

323 (d) Venue for all administrative proceedings pursuant to
324 paragraph (a) shall be in Leon County, at the discretion of the
325 agency. Venue for all appellate proceedings arising from the
326 administrative proceeding pursuant to paragraph (a) shall be at
327 the First District Court of Appeal, at the discretion of the
328 agency.

329 (e) Each party shall bear its own attorney fees and costs
330 for any proceeding conducted pursuant to paragraph (a) or
331 paragraph (b).

332 (f) ~~(a)~~ In cases of suspected criminal violations or
333 fraudulent activity, the agency may take any civil action
334 permitted at law or equity to recover the greatest possible
335 amount, including, without limitation, treble damages under ss.
336 772.11 and 812.035(7).

337 (g) ~~(b)~~ The agency may ~~is authorized to~~ investigate and may
338 ~~to~~ request appropriate officers or agencies of the state to
339 investigate suspected criminal violations or fraudulent activity
340 related to third-party benefits, including, without limitation,
341 ss. 414.39 and 812.014. Such requests may be directed, without
342 limitation, to the Medicaid Fraud Control Unit of the Office of
343 the Attorney General, or to any state attorney. Pursuant to s.
344 409.913, the Attorney General has primary responsibility to
345 investigate and control Medicaid fraud.

346 (h) ~~(e)~~ In carrying out duties and responsibilities related
347 to Medicaid fraud control, the agency may subpoena witnesses or
348 materials within or outside the state and, through any duly
349 designated employee, administer oaths and affirmations and
350 collect evidence for possible use in either civil or criminal
351 judicial proceedings.

352 (i) ~~(d)~~ All information obtained and documents prepared
353 pursuant to an investigation of a Medicaid recipient, the
354 recipient's legal representative, or any other person relating
355 to an allegation of recipient fraud or theft is confidential and
356 exempt from s. 119.07(1):

357 1. Until such time as the agency takes final agency
358 action;

359 2. Until such time as the Department of Legal Affairs
360 refers the case for criminal prosecution;

361 3. Until such time as an indictment or criminal
362 information is filed by a state attorney in a criminal case; or

363 4. At all times if otherwise protected by law.

364 Section 3. Subsections (9), (13), (15), (16), (21), (22),

365 (25), (28), (30) and (31) of section 409.913, Florida Statutes,
366 are amended to read:

367 409.913 Oversight of the integrity of the Medicaid
368 program.—The agency shall operate a program to oversee the
369 activities of Florida Medicaid recipients, and providers and
370 their representatives, to ensure that fraudulent and abusive
371 behavior and neglect of recipients occur to the minimum extent
372 possible, and to recover overpayments and impose sanctions as
373 appropriate. Beginning January 1, 2003, and each year
374 thereafter, the agency and the Medicaid Fraud Control Unit of
375 the Department of Legal Affairs shall submit a joint report to
376 the Legislature documenting the effectiveness of the state's
377 efforts to control Medicaid fraud and abuse and to recover
378 Medicaid overpayments during the previous fiscal year. The
379 report must describe the number of cases opened and investigated
380 each year; the sources of the cases opened; the disposition of
381 the cases closed each year; the amount of overpayments alleged
382 in preliminary and final audit letters; the number and amount of
383 fines or penalties imposed; any reductions in overpayment
384 amounts negotiated in settlement agreements or by other means;
385 the amount of final agency determinations of overpayments; the
386 amount deducted from federal claiming as a result of
387 overpayments; the amount of overpayments recovered each year;
388 the amount of cost of investigation recovered each year; the
389 average length of time to collect from the time the case was
390 opened until the overpayment is paid in full; the amount
391 determined as uncollectible and the portion of the uncollectible
392 amount subsequently reclaimed from the Federal Government; the

393 number of providers, by type, that are terminated from
394 participation in the Medicaid program as a result of fraud and
395 abuse; and all costs associated with discovering and prosecuting
396 cases of Medicaid overpayments and making recoveries in such
397 cases. The report must also document actions taken to prevent
398 overpayments and the number of providers prevented from
399 enrolling in or reenrolling in the Medicaid program as a result
400 of documented Medicaid fraud and abuse and must include policy
401 recommendations necessary to prevent or recover overpayments and
402 changes necessary to prevent and detect Medicaid fraud. All
403 policy recommendations in the report must include a detailed
404 fiscal analysis, including, but not limited to, implementation
405 costs, estimated savings to the Medicaid program, and the return
406 on investment. The agency must submit the policy recommendations
407 and fiscal analyses in the report to the appropriate estimating
408 conference, pursuant to s. 216.137, by February 15 of each year.
409 The agency and the Medicaid Fraud Control Unit of the Department
410 of Legal Affairs each must include detailed unit-specific
411 performance standards, benchmarks, and metrics in the report,
412 including projected cost savings to the state Medicaid program
413 during the following fiscal year.

414 (9) A Medicaid provider shall retain medical,
415 professional, financial, and business records pertaining to
416 services and goods furnished to a Medicaid recipient and billed
417 to Medicaid for 6 ~~a period of 5~~ years after the date of
418 furnishing such services or goods. The agency may investigate,
419 review, or analyze such records, which must be made available
420 during normal business hours. However, 24-hour notice must be

421 provided if patient treatment would be disrupted. The provider
422 must keep ~~is responsible for furnishing to the agency, and~~
423 ~~keeping~~ the agency informed of the location of, the provider's
424 Medicaid-related records. The authority of the agency to obtain
425 Medicaid-related records from a provider is neither curtailed
426 nor limited during a period of litigation between the agency and
427 the provider.

428 (13) The agency shall ~~immediately~~ terminate participation
429 of a Medicaid provider in the Medicaid program and may seek
430 civil remedies or impose other administrative sanctions against
431 a Medicaid provider, if the provider or any principal, officer,
432 director, agent, managing employee, or affiliated person of the
433 provider, or any partner or shareholder having an ownership
434 interest in the provider equal to 5 percent or greater, has been
435 convicted of a criminal offense under federal law or the law of
436 any state relating to the practice of the provider's profession,
437 or a criminal offense listed under s. 408.809(4), s.
438 409.907(10), or s. 435.04(2) has been:

439 ~~(a) Convicted of a criminal offense related to the~~
440 ~~delivery of any health care goods or services, including the~~
441 ~~performance of management or administrative functions relating~~
442 ~~to the delivery of health care goods or services;~~

443 ~~(b) Convicted of a criminal offense under federal law or~~
444 ~~the law of any state relating to the practice of the provider's~~
445 ~~profession; or~~

446 ~~(c) Found by a court of competent jurisdiction to have~~
447 ~~neglected or physically abused a patient in connection with the~~
448 ~~delivery of health care goods or services. If the agency~~

449 determines that the a provider did not participate or acquiesce
450 in the an offense ~~specified in paragraph (a), paragraph (b), or~~
451 ~~paragraph (c)~~, termination will not be imposed. If the agency
452 effects a termination under this subsection, the agency shall
453 take final agency action ~~issue an immediate final order pursuant~~
454 ~~to s. 120.569(2)(n)~~.

455 (15) The agency shall seek a remedy provided by law,
456 including, but not limited to, any remedy provided in
457 subsections (13) and (16) and s. 812.035, if:

458 (a) The provider's license has not been renewed, or has
459 been revoked, suspended, or terminated, for cause, by the
460 licensing agency of any state;

461 (b) The provider has failed to make available or has
462 refused access to Medicaid-related records to an auditor,
463 investigator, or other authorized employee or agent of the
464 agency, the Attorney General, a state attorney, or the Federal
465 Government;

466 (c) The provider has not furnished or has failed to make
467 available such Medicaid-related records as the agency has found
468 necessary to determine whether Medicaid payments are or were due
469 and the amounts thereof;

470 (d) The provider has failed to maintain medical records
471 made at the time of service, or prior to service if prior
472 authorization is required, demonstrating the necessity and
473 appropriateness of the goods or services rendered;

474 (e) The provider is not in compliance with provisions of
475 Medicaid provider publications that have been adopted by
476 reference as rules in the Florida Administrative Code; with

477 provisions of state or federal laws, rules, or regulations; with
478 provisions of the provider agreement between the agency and the
479 provider; or with certifications found on claim forms or on
480 transmittal forms for electronically submitted claims that are
481 submitted by the provider or authorized representative, as such
482 provisions apply to the Medicaid program;

483 (f) The provider or person who ordered, authorized, or
484 prescribed the care, services, or supplies has furnished, or
485 ordered or authorized the furnishing of, goods or services to a
486 recipient which are inappropriate, unnecessary, excessive, or
487 harmful to the recipient or are of inferior quality;

488 (g) The provider has demonstrated a pattern of failure to
489 provide goods or services that are medically necessary;

490 (h) The provider or an authorized representative of the
491 provider, or a person who ordered, authorized, or prescribed the
492 goods or services, has submitted or caused to be submitted false
493 or a pattern of erroneous Medicaid claims;

494 (i) The provider or an authorized representative of the
495 provider, or a person who has ordered, authorized, or prescribed
496 the goods or services, has submitted or caused to be submitted a
497 Medicaid provider enrollment application, a request for prior
498 authorization for Medicaid services, a drug exception request,
499 or a Medicaid cost report that contains materially false or
500 incorrect information;

501 (j) The provider or an authorized representative of the
502 provider has collected from or billed a recipient or a
503 recipient's responsible party improperly for amounts that should
504 not have been so collected or billed by reason of the provider's

505 | billing the Medicaid program for the same service;

506 | (k) The provider or an authorized representative of the
 507 | provider has included in a cost report costs that are not
 508 | allowable under a Florida Title XIX reimbursement plan, after
 509 | the provider or authorized representative had been advised in an
 510 | audit exit conference or audit report that the costs were not
 511 | allowable;

512 | (l) The provider is charged by information or indictment
 513 | with fraudulent billing practices or an offense referenced in
 514 | subsection (13). The sanction applied for this reason is limited
 515 | to suspension of the provider's participation in the Medicaid
 516 | program for the duration of the indictment unless the provider
 517 | is found guilty pursuant to the information or indictment;

518 | (m) The provider or a person who ~~has~~ ordered, authorized,
 519 | or prescribed the goods or services is found liable for
 520 | negligent practice resulting in death or injury to the
 521 | provider's patient;

522 | (n) The provider fails to demonstrate that it had
 523 | available during a specific audit or review period sufficient
 524 | quantities of goods, or sufficient time in the case of services,
 525 | to support the provider's billings to the Medicaid program;

526 | (o) The provider has failed to comply with the notice and
 527 | reporting requirements of s. 409.907;

528 | (p) The agency has received reliable information of
 529 | patient abuse or neglect or of any act prohibited by s. 409.920;
 530 | or

531 | (q) The provider has failed to comply with an agreed-upon
 532 | repayment schedule.

533
534 A provider is subject to sanctions for violations of this
535 subsection as the result of actions or inactions of the
536 provider, or actions or inactions of any principal, officer,
537 director, agent, managing employee, or affiliated person of the
538 provider, or any partner or shareholder having an ownership
539 interest in the provider equal to 5 percent or greater, in which
540 the provider participated or acquiesced.

541 (16) The agency shall impose any of the following
542 sanctions or disincentives on a provider or a person for any of
543 the acts described in subsection (15):

544 (a) Suspension for a specific period of time of not more
545 than 1 year. Suspension precludes ~~shall preclude~~ participation
546 in the Medicaid program, which includes any action that results
547 in a claim for payment to the Medicaid program for ~~as a result~~
548 ~~of~~ furnishing, supervising a person who is furnishing, or
549 causing a person to furnish goods or services.

550 (b) Termination for a specific period of time ranging ~~of~~
551 from more than 1 year to 20 years. Termination precludes ~~shall~~
552 ~~preclude~~ participation in the Medicaid program, which includes
553 any action that results in a claim for payment to the Medicaid
554 program for ~~as a result of~~ furnishing, supervising a person who
555 is furnishing, or causing a person to furnish goods or services.

556 (c) Imposition of a fine of up to \$5,000 for each
557 violation. Each day that an ongoing violation continues, such as
558 refusing to furnish Medicaid-related records or refusing access
559 to records, is considered, ~~for the purposes of this section, to~~
560 ~~be~~ a separate violation. Each instance of improper billing of a

561 Medicaid recipient; each instance of including an unallowable
562 cost on a hospital or nursing home Medicaid cost report after
563 the provider or authorized representative has been advised in an
564 audit exit conference or previous audit report of the cost
565 unallowability; each instance of furnishing a Medicaid recipient
566 goods or professional services that are inappropriate or of
567 inferior quality as determined by competent peer judgment; each
568 instance of knowingly submitting a materially false or erroneous
569 Medicaid provider enrollment application, request for prior
570 authorization for Medicaid services, drug exception request, or
571 cost report; each instance of inappropriate prescribing of drugs
572 for a Medicaid recipient as determined by competent peer
573 judgment; and each false or erroneous Medicaid claim leading to
574 an overpayment to a provider is considered, ~~for the purposes of~~
575 ~~this section, to be~~ a separate violation.

576 (d) Immediate suspension, if the agency has received
577 information of patient abuse or neglect or of any act prohibited
578 by s. 409.920. Upon suspension, the agency must issue an
579 immediate final order under s. 120.569(2)(n).

580 (e) A fine, not to exceed \$10,000, for a violation of
581 paragraph (15)(i).

582 (f) Imposition of liens against provider assets,
583 including, but not limited to, financial assets and real
584 property, not to exceed the amount of fines or recoveries
585 sought, upon entry of an order determining that such moneys are
586 due or recoverable.

587 (g) Prepayment reviews of claims for a specified period of
588 time.

589 (h) Comprehensive followup reviews of providers every 6
590 months to ensure that they are billing Medicaid correctly.

591 (i) Corrective-action plans that ~~would~~ remain in effect
592 ~~for providers~~ for up to 3 years and that are ~~would be~~ monitored
593 by the agency every 6 months while in effect.

594 (j) Other remedies as permitted by law to effect the
595 recovery of a fine or overpayment.

596

597 If a provider voluntarily relinquishes its Medicaid provider
598 number or an associated license, or allows the associated
599 licensure to expire after receiving written notice that the
600 agency is conducting, or has conducted, an audit, survey,
601 inspection, or investigation and that a sanction of suspension
602 or termination will or would be imposed for noncompliance
603 discovered as a result of the audit, survey, inspection, or
604 investigation, the agency shall impose the sanction of
605 termination for cause against the provider. The Secretary of
606 Health Care Administration may make a determination that
607 imposition of a sanction or disincentive is not in the best
608 interest of the Medicaid program, in which case a sanction or
609 disincentive may ~~shall~~ not be imposed.

610 (21) When making a determination that an overpayment has
611 occurred, the agency shall prepare and issue an audit report to
612 the provider showing the calculation of overpayments. The
613 agency's determination must be based solely upon information
614 available to it before issuance of the audit report and, in the
615 case of documentation obtained to substantiate claims for
616 Medicaid reimbursement, based solely upon contemporaneous

617 | records.

618 | (22) The audit report, supported by agency work papers,
619 | showing an overpayment to a provider constitutes evidence of the
620 | overpayment. A provider may not present or elicit testimony,
621 | ~~either~~ on direct examination or cross-examination in any court
622 | or administrative proceeding, regarding the purchase or
623 | acquisition by any means of drugs, goods, or supplies; sales or
624 | divestment by any means of drugs, goods, or supplies; or
625 | inventory of drugs, goods, or supplies, unless such acquisition,
626 | sales, divestment, or inventory is documented by written
627 | invoices, written inventory records, or other competent written
628 | documentary evidence maintained in the normal course of the
629 | provider's business. A provider may not present records to
630 | contest an overpayment or sanction unless such records are
631 | contemporaneous and, if requested during the audit process, were
632 | furnished to the agency or its agent upon request. This
633 | limitation does not apply to Medicaid cost report audits.
634 | Notwithstanding the applicable rules of discovery, all
635 | documentation to ~~that will~~ be offered as evidence at an
636 | administrative hearing on a Medicaid overpayment or an
637 | administrative sanction must be exchanged by all parties at
638 | least 14 days before the administrative hearing or ~~must~~ be
639 | excluded from consideration.

640 | (25) (a) The agency shall withhold Medicaid payments, in
641 | whole or in part, to a provider upon receipt of reliable
642 | evidence that the circumstances giving rise to the need for a
643 | withholding of payments involve fraud, willful
644 | misrepresentation, or abuse under the Medicaid program, or a

645 crime committed while rendering goods or services to Medicaid
646 recipients. If it is determined that fraud, willful
647 misrepresentation, abuse, or a crime did not occur, the payments
648 withheld must be paid to the provider within 14 days after such
649 determination. Amounts not paid within 14 days accrue with
650 interest at the rate of 10 percent per a year, beginning after
651 the 14th day. ~~Any money withheld in accordance with this~~
652 ~~paragraph shall be placed in a suspended account, readily~~
653 ~~accessible to the agency, so that any payment ultimately due the~~
654 ~~provider shall be made within 14 days.~~

655 (b) The agency shall deny payment, or require repayment,
656 if the goods or services were furnished, supervised, or caused
657 to be furnished by a person who has been suspended or terminated
658 from the Medicaid program or Medicare program by the Federal
659 Government or any state.

660 (c) Overpayments owed to the agency bear interest at the
661 rate of 10 percent per year from the date of final determination
662 of the overpayment by the agency, and payment arrangements must
663 be made within 30 days after the date of the final order, which
664 is not subject to further appeal ~~at the conclusion of legal~~
665 ~~proceedings. A provider who does not enter into or adhere to an~~
666 ~~agreed-upon repayment schedule may be terminated by the agency~~
667 ~~for nonpayment or partial payment.~~

668 (d) The agency, upon entry of a final agency order, a
669 judgment or order of a court of competent jurisdiction, or a
670 stipulation or settlement, may collect the moneys owed by all
671 means allowable by law, including, but not limited to, notifying
672 any fiscal intermediary of Medicare benefits that the state has

673 a superior right of payment. Upon receipt of such written
674 notification, the Medicare fiscal intermediary shall remit to
675 the state the sum claimed.

676 (e) The agency may institute amnesty programs to allow
677 Medicaid providers the opportunity to voluntarily repay
678 overpayments. The agency may adopt rules to administer such
679 programs.

680 (28) Venue for all Medicaid program integrity ~~overpayment~~
681 cases lies ~~shall lie~~ in Leon County, at the discretion of the
682 agency.

683 (30) The agency shall terminate a provider's participation
684 in the Medicaid program if the provider fails to reimburse an
685 overpayment or pay an agency-imposed fine that has been
686 determined by final order, not subject to further appeal, within
687 30 ~~35~~ days after the date of the final order, unless the
688 provider and the agency have entered into a repayment agreement.

689 (31) If a provider requests an administrative hearing
690 pursuant to chapter 120, such hearing must be conducted within
691 90 days following assignment of an administrative law judge,
692 absent exceptionally good cause shown as determined by the
693 administrative law judge or hearing officer. Upon issuance of a
694 final order, the outstanding balance of the amount determined to
695 constitute the overpayment and fines is ~~shall become~~ due. If a
696 provider fails to make payments in full, fails to enter into a
697 satisfactory repayment plan, or fails to comply with the terms
698 of a repayment plan or settlement agreement, the agency shall
699 withhold ~~medical assistance~~ reimbursement payments for Medicaid
700 services until the amount due is paid in full.

701 Section 4. Subsection (8) of section 409.920, Florida
 702 Statutes, is amended to read:

703 409.920 Medicaid provider fraud.—

704 (8) A person who provides the state, any state agency, any
 705 of the state's political subdivisions, or any agency of the
 706 state's political subdivisions with information about fraud or
 707 suspected fraudulent acts ~~fraud~~ by a Medicaid provider,
 708 including a managed care organization, is immune from civil
 709 liability for libel, slander, or any other relevant tort for
 710 providing ~~the~~ information about fraud or suspected fraudulent
 711 acts unless the person acted with knowledge that the information
 712 was false or with reckless disregard for the truth or falsity of
 713 the information. Such immunity extends to reports of fraudulent
 714 acts or suspected fraudulent acts conveyed to or from the agency
 715 in any manner, including any forum and with any audience as
 716 directed by the agency, and includes all discussions subsequent
 717 to the report and subsequent inquiries from the agency, unless
 718 the person acted with knowledge that the information was false
 719 or with reckless disregard for the truth or falsity of the
 720 information. For purposes of this subsection, the term
 721 "fraudulent acts" includes actual or suspected fraud and abuse,
 722 insurance fraud, licensure fraud, or public assistance fraud,
 723 including any fraud-related matters that a provider or health
 724 plan is required to report to the agency or a law enforcement
 725 agency.

726 Section 5. Subsection (3) of section 624.351, Florida
 727 Statutes, is amended, and subsection (8) is added to that
 728 section, to read:

729 624.351 Medicaid and Public Assistance Fraud Strike
 730 Force.—

731 (3) MEMBERSHIP.—The strike force shall consist of the
 732 following 11 members or their designees. A designee shall serve
 733 in the same capacity as the designating member ~~who may not~~
 734 ~~designate anyone to serve in their place:~~

735 (a) The Chief Financial Officer, who shall serve as chair.

736 (b) The Attorney General, who shall serve as vice chair.

737 (c) The executive director of the Department of Law
 738 Enforcement.

739 (d) The Secretary of Health Care Administration.

740 (e) The Secretary of Children and Family Services.

741 (f) The State Surgeon General.

742 (g) Five members appointed by the Chief Financial Officer,
 743 consisting of two sheriffs, two chiefs of police, and one state
 744 attorney. When making these appointments, the Chief Financial
 745 Officer shall consider representation by geography, population,
 746 ethnicity, and other relevant factors in order to ensure that
 747 the membership of the strike force is representative of the
 748 state as a whole.

749 (8) This section is repealed June 30, 2014, unless
 750 reviewed and reenacted by the Legislature before that date.

751 Section 6. Subsection (3) is added to section 624.352,
 752 Florida Statutes, to read:

753 624.352 Interagency agreements to detect and deter
 754 Medicaid and public assistance fraud.—

755 (3) This section is repealed June 30, 2014, unless
 756 reviewed and reenacted by the Legislature before that date.

CS/CS/HB 939

2013

757

Section 7. This act shall take effect July 1, 2013.