LEGISLATIVE ACTION

Senate Comm: RCS 04/11/2014 House

The Committee on Appropriations (Latvala) recommended the following:

Senate Amendment (with title amendment)

Delete everything after the enacting clause and insert:

Section 1. Paragraph (d) of subsection (6) of section 212.20, Florida Statutes, is amended to read:

212.20 Funds collected, disposition; additional powers of department; operational expense; refund of taxes adjudicated unconstitutionally collected.-

10

1

2 3

4

5

6

7

8

9

(6) Distribution of all proceeds under this chapter and s.

Florida Senate - 2014 Bill No. CS for SB 1216



11 202.18(1)(b) and (2)(b) shall be as follows:

12 (d) The proceeds of all other taxes and fees imposed 13 pursuant to this chapter or remitted pursuant to s. 202.18(1)(b) 14 and (2)(b) shall be distributed as follows:

15 1. In any fiscal year, the greater of \$500 million, minus 16 an amount equal to 4.6 percent of the proceeds of the taxes 17 collected pursuant to chapter 201, or 5.2 percent of all other 18 taxes and fees imposed pursuant to this chapter or remitted 19 pursuant to s. 202.18(1)(b) and (2)(b) shall be deposited in 20 monthly installments into the General Revenue Fund.

21 2. After the distribution under subparagraph 1., 8.814 22 percent of the amount remitted by a sales tax dealer located 23 within a participating county pursuant to s. 218.61 shall be 24 transferred into the Local Government Half-cent Sales Tax 25 Clearing Trust Fund. Beginning July 1, 2003, the amount to be 26 transferred shall be reduced by 0.1 percent, and the department 27 shall distribute this amount to the Public Employees Relations 28 Commission Trust Fund less \$5,000 each month, which shall be 29 added to the amount calculated in subparagraph 3. and 30 distributed accordingly.

31 3. After the distribution under subparagraphs 1. and 2., 32 0.095 percent shall be transferred to the Local Government Half-33 cent Sales Tax Clearing Trust Fund and distributed pursuant to 34 s. 218.65.

4. After the distributions under subparagraphs 1., 2., and
3., 2.0440 percent of the available proceeds shall be
transferred monthly to the Revenue Sharing Trust Fund for
Counties pursuant to s. 218.215.

39

5. After the distributions under subparagraphs 1., 2., and

Florida Senate - 2014 Bill No. CS for SB 1216



40 3., 1.3409 percent of the available proceeds shall be transferred monthly to the Revenue Sharing Trust Fund for 41 42 Municipalities pursuant to s. 218.215. If the total revenue to 43 be distributed pursuant to this subparagraph is at least as great as the amount due from the Revenue Sharing Trust Fund for 44 45 Municipalities and the former Municipal Financial Assistance Trust Fund in state fiscal year 1999-2000, no municipality shall 46 47 receive less than the amount due from the Revenue Sharing Trust 48 Fund for Municipalities and the former Municipal Financial 49 Assistance Trust Fund in state fiscal year 1999-2000. If the 50 total proceeds to be distributed are less than the amount 51 received in combination from the Revenue Sharing Trust Fund for 52 Municipalities and the former Municipal Financial Assistance 53 Trust Fund in state fiscal year 1999-2000, each municipality 54 shall receive an amount proportionate to the amount it was due 55 in state fiscal year 1999-2000.

56

6. Of the remaining proceeds:

57 a. In each fiscal year, the sum of \$29,915,500 shall be 58 divided into as many equal parts as there are counties in the 59 state, and one part shall be distributed to each county. The 60 distribution among the several counties must begin each fiscal year on or before January 5th and continue monthly for a total 61 62 of 4 months. If a local or special law required that any moneys 63 accruing to a county in fiscal year 1999-2000 under the then-64 existing provisions of s. 550.135 be paid directly to the 65 district school board, special district, or a municipal 66 government, such payment must continue until the local or special law is amended or repealed. The state covenants with 67 holders of bonds or other instruments of indebtedness issued by 68

Page 3 of 27

Florida Senate - 2014 Bill No. CS for SB 1216



69 local governments, special districts, or district school boards 70 before July 1, 2000, that it is not the intent of this 71 subparagraph to adversely affect the rights of those holders or 72 relieve local governments, special districts, or district school 73 boards of the duty to meet their obligations as a result of 74 previous pledges or assignments or trusts entered into which 75 obligated funds received from the distribution to county 76 governments under then-existing s. 550.135. This distribution 77 specifically is in lieu of funds distributed under s. 550.135 78 before July 1, 2000.

79 b. The department shall distribute \$166,667 monthly 80 pursuant to s. 288.1162 to each applicant certified as a facility for a new or retained professional sports franchise 81 82 pursuant to s. 288.1162. Up to \$41,667 shall be distributed monthly by the department to each certified applicant as defined 83 84 in s. 288.11621 for a facility for a spring training franchise. 85 However, not more than \$416,670 may be distributed monthly in the aggregate to all certified applicants for facilities for 86 spring training franchises. Distributions begin 60 days after 87 such certification and continue for not more than 30 years, 88 89 except as otherwise provided in s. 288.11621. A certified 90 applicant identified in this sub-subparagraph may not receive 91 more in distributions than expended by the applicant for the 92 public purposes provided for in s. 288.1162(5) or s. 93 288.11621(3).

94 c. Beginning 30 days after notice by the Department of 95 Economic Opportunity to the Department of Revenue that an 96 applicant has been certified as the professional golf hall of 97 fame pursuant to s. 288.1168 and is open to the public, \$166,667

Page 4 of 27



98 shall be distributed monthly, for up to 300 months, to the 99 applicant.

d. Beginning 30 days after notice by the Department of 100 101 Economic Opportunity to the Department of Revenue that the 102 applicant has been certified as the International Game Fish 103 Association World Center facility pursuant to s. 288.1169, and the facility is open to the public, \$83,333 shall be distributed 104 105 monthly, for up to 168 months, to the applicant. This 106 distribution is subject to reduction pursuant to s. 288.1169. A 107 lump sum payment of \$999,996 shall be made, after certification 108 and before July 1, 2000.

109 e. The department shall distribute up to \$83,333 <del>\$55,555</del> 110 monthly to each certified applicant as defined in s. 288.11631 111 for a facility used by a single spring training franchise, or up 112 to \$166,667 <del>\$111,110</del> monthly to each certified applicant as 113 defined in s. 288.11631 for a facility used by more than one 114 spring training franchise. Monthly distributions begin 60 days after such certification or July 1, 2016, whichever is later, 115 116 and continue for not more than 20 30 years to each certified 117 applicant as defined in s. 288.11631 for a facility used by a 118 single spring training franchise or not more than 25 years to 119 each certified applicant as defined in s. 288.11631 for a 120 facility used by more than one spring training franchise, except 121 as otherwise provided in s. 288.11631. A certified applicant 122 identified in this sub-subparagraph may not receive more in 123 distributions than expended by the applicant for the public 124 purposes provided in s. 288.11631(3).

125f. Beginning 45 days after notice by the Department of126Economic Opportunity to the Department of Revenue that an

407778

| 127 | applicant has been approved by the Legislature and certified by           |
|-----|---|
| 128 | the Department of Economic Opportunity under s. 288.11625, the            |
| 129 | department shall distribute each month an amount equal to one-            |
| 130 | twelfth of the annual distribution amount certified by the                |
| 131 | Department of Economic Opportunity for the applicant. The                 |
| 132 | department may not distribute more than \$13 million annually             |
| 133 | under this sub-subparagraph.  |
| 134 | 7. All other proceeds must remain in the General Revenue                  |
| 135 | Fund.   |
| 136 | Section 2. Subsections (2) and (3) of section 218.64,                     |
| 137 | Florida Statutes, are amended to read:                                    |
| 138 | 218.64 Local government half-cent sales tax; uses;                        |
| 139 | limitations   |
| 140 | (2) Municipalities shall expend their portions of the local               |
| 141 | government half-cent sales tax only for municipality-wide                 |
| 142 | programs, for reimbursing the state as required by a contract             |
| 143 | pursuant to s. 288.11625(7), or for municipality-wide property            |
| 144 | tax or municipal utility tax relief. All utility tax rate                 |
| 145 | reductions afforded by participation in the local government              |
| 146 | half-cent sales tax shall be applied uniformly across all types           |
| 147 | of taxed utility services.  |
| 148 | (3) Subject to ordinances enacted by the majority of the                  |
| 149 | members of the county governing authority and by the majority of          |
| 150 | the members of the governing authorities of municipalities                |
| 151 | representing at least 50 percent of the municipal population of           |
| 152 | such county, counties may use up to $\frac{\$3}{\$2}$ million annually of |
| 153 | the local government half-cent sales tax allocated to that                |
| 154 | county for funding for any of the following purposes applicants:          |
| 155 | (a) <u>Funding</u> a certified applicant as a facility for a new          |
|     |   |

Page 6 of 27

Florida Senate - 2014 Bill No. CS for SB 1216

166

167 168

169

170

171

172

173

174



156 or retained professional sports franchise under s. 288.1162 or a 157 certified applicant as defined in s. 288.11621 for a facility 158 for a spring training franchise. It is the Legislature's intent that the provisions of s. 288.1162, including, but not limited 159 160 to, the evaluation process by the Department of Economic 161 Opportunity except for the limitation on the number of certified 162 applicants or facilities as provided in that section and the restrictions set forth in s. 288.1162(8), shall apply to an 163 164 applicant's facility to be funded by local government as 165 provided in this subsection.

(b) <u>Funding</u> a certified applicant as a "motorsport entertainment complex," as provided for in s. 288.1171. Funding for each franchise or motorsport complex shall begin 60 days after certification and shall continue for not more than 30 years.

(c) Reimbursing the state as required by a contract entered into under s. 288.11625(7).

Section 3. Paragraph (d) is added to subsection (2) of section 288.0001, Florida Statutes, to read:

175 288.0001 Economic Development Programs Evaluation.—The 176 Office of Economic and Demographic Research and the Office of 177 Program Policy Analysis and Government Accountability (OPPAGA) 178 shall develop and present to the Governor, the President of the 179 Senate, the Speaker of the House of Representatives, and the 180 chairs of the legislative appropriations committees the Economic 181 Development Programs Evaluation.

182 (2) The Office of Economic and Demographic Research and
183 OPPAGA shall provide a detailed analysis of economic development
184 programs as provided in the following schedule:

Page 7 of 27

407778

| 185 | (d) Beginning January 1, 2018, and every 3 years                 |
|-----|--|
| 186 | thereafter, an analysis of the Sports Development Program        |
| 187 | established under s. 288.11625.                                  |
| 188 | Section 4. Section 288.11625, Florida Statutes, is created       |
| 189 | to read:   |
| 190 | 288.11625 Sports development                                     |
| 191 | (1) ADMINISTRATIONThe department shall serve as the state        |
| 192 | agency responsible for screening applicants for state funding    |
| 193 | under s. 212.20(6)(d)6.f.  |
| 194 | (2) DEFINITIONSAs used in this section, the term:                |
| 195 | (a) "Agreement" means a signed agreement between a unit of       |
| 196 | local government and a beneficiary.                              |
| 197 | (b) "Applicant" means a unit of local government, as             |
| 198 | defined in s. 218.369, which is responsible for the              |
| 199 | construction, management, or operation of a facility; or an      |
| 200 | entity that is responsible for the construction, management, or  |
| 201 | operation of a facility if a unit of local government holds      |
| 202 | title to the underlying property on which the facility is        |
| 203 | located.   |
| 204 | (c) "Beneficiary" means a professional sports franchise of       |
| 205 | the National Football League, the National Hockey League, the    |
| 206 | National Basketball Association, the National League or American |
| 207 | League of Major League Baseball, the National Association of     |
| 208 | Professional Baseball Leagues, Major League Soccer, the North    |
| 209 | American Soccer League, the Professional Rodeo Cowboys           |
| 210 | Association, or the promoter of a signature event sanctioned by  |
| 211 | the National Association for Stock Car Auto Racing. A            |
| 212 | beneficiary may also be an applicant under this section.         |
| 213 | (d) "Facility" means a structure primarily used to host          |

Florida Senate - 2014 Bill No. CS for SB 1216

407778

| 214 | games or events held by a beneficiary and does not include any   |
|-----|--|
| 215 | portion used to provide transient lodging.                       |
| 216 | (e) "Project" means a proposed construction,                     |
| 217 | reconstruction, renovation, or improvement of a facility or the  |
| 218 | proposed acquisition of land to construct a new facility and     |
| 219 | construction of improvements to state-owned land necessary for   |
| 220 | the efficient use of the facility.                               |
| 221 | (f) "Signature event" means a professional sports event          |
| 222 | with significant export factor potential. For purposes of this   |
| 223 | paragraph, the term "export factor" means the attraction of      |
| 224 | economic activity or growth into the state which otherwise would |
| 225 | not have occurred. Examples of signature events may include, but |
| 226 | are not limited to:  |
| 227 | 1. National Football League Super Bowls.                         |
| 228 | 2. Professional sports All-Star games.                           |
| 229 | 3. International sporting events and tournaments.                |
| 230 | 4. Professional motorsports events.                              |
| 231 | 5. The establishment of a new professional sports franchise      |
| 232 | in this state.   |
| 233 | (g) "State sales taxes generated by sales at the facility"       |
| 234 | means state sales taxes imposed under chapter 212 and generated  |
| 235 | by admissions to the facility; parking on property owned or      |
| 236 | controlled by the beneficiary or the applicant; team operations  |
| 237 | and necessary leases; sales by the beneficiary; sales by other   |
| 238 | vendors at the facility; and ancillary uses, including, but not  |
| 239 | limited to, team stores, museums, restaurants, retail, lodging,  |
| 240 | and commercial uses from economic development generated by the   |
| 241 | beneficiary or facility as determined by the Department of       |
| 242 | Economic Opportunity.  |
|     |  |

407778

| 3   | (3) PURPOSEThe purpose of this section is to provide             |
|-----|--|
| ł   | applicants state funding under s. 212.20(6)(d)6.f. for the       |
|     | public purpose of constructing, reconstructing, renovating, or   |
|     | improving a facility.  |
| ,   | (4) APPLICATION AND APPROVAL PROCESS                             |
| 3   | (a) The department shall establish the procedures and            |
| )   | application forms deemed necessary pursuant to the requirements  |
| ) . | of this section. The department may notify an applicant of any   |
|     | additional required or incomplete information necessary to       |
|     | evaluate an application.   |
|     | (b) The annual application period is from June 1 through         |
|     | November 1.  |
|     | (c) Within 60 days after receipt of a completed                  |
|     | application, the department shall complete its evaluation of the |
|     | application as provided under subsection (5) and notify the      |
|     | applicant in writing of the department's decision to recommend   |
|     | approval of the applicant by the Legislature or to deny the      |
|     | application.   |
|     | (d) By each February 1, the department shall rank the            |
|     | applicants and provide to the Legislature the list of the        |
|     | recommended applicants in ranked order of projects most likely   |
|     | to positively impact the state based on criteria established     |
|     | under this section. The list must include the department's       |
|     | evaluation of the applicant.                                     |
|     | (e) A recommended applicant's request for funding must be        |
|     | approved by the Legislature in the General Appropriations Act or |
|     | a conforming bill for the General Appropriations Act.            |
|     | 1. An application by a unit of local government which is         |
|     | approved by the Legislature and subsequently certified by the    |

Page 10 of 27

407778

| 272 | department remains certified for the duration of the             |
|-----|--|
| 273 | beneficiary's agreement with the applicant or for 30 years,      |
| 274 | whichever is less, provided the certified applicant has an       |
| 275 | agreement with a beneficiary at the time of initial              |
| 276 | certification by the department.                                 |
| 277 | 2. An application by a beneficiary or other applicant which      |
| 278 | is approved by the Legislature and subsequently certified by the |
| 279 | department remains certified for the duration of the             |
| 280 | beneficiary's agreement with the unit of local government that   |
| 281 | owns the underlying property or for 30 years, whichever is less, |
| 282 | provided the certified applicant has an agreement with the unit  |
| 283 | of local government at the time of initial certification by the  |
| 284 | department.  |
| 285 | 3. An applicant that is previously certified pursuant to         |
| 286 | this section does not need legislative approval each year to     |
| 287 | receive state funding.   |
| 288 | (f) An applicant that is recommended by the department but       |
| 289 | not approved by the Legislature may reapply and shall update any |
| 290 | information in the original application as required by the       |
| 291 | department.  |
| 292 | (g) The department may recommend no more than one                |
| 293 | distribution under this section for any applicant, facility, or  |
| 294 | beneficiary at a time.   |
| 295 | (h) An application submitted either by a first-time              |
| 296 | applicant whose project exceeds \$300 million and commenced on   |
| 297 | the facility's existing site before January 1, 2014, or by a     |
| 298 | beneficiary that has completed the terms of a previous agreement |
| 299 | for distributions under chapter 212 for an existing facility     |
| 300 | shall be considered an application for a new facility for        |
|     | 1  |

Page 11 of 27

407778

| 301 | purposes that include, but are not limited to, incremental and |
|-----|--|
| 302 | baseline tax calculations.                                     |
| 303 | (5) EVALUATION PROCESS.—                                       |
| 304 | (a) Before recommending an applicant to receive a state        |
| 305 | distribution under s. 212.20(6)(d)6.f., the department must    |
| 306 | verify that:   |
| 307 | 1. The applicant or beneficiary is responsible for the         |
| 308 | construction, reconstruction, renovation, or improvement of a  |
| 309 | facility and obtained at least three bids for the project.     |
| 310 | 2. If the applicant is not a unit of local government, a       |
| 311 | unit of local government holds title to the property on which  |
| 312 | the facility and project are located.                          |
| 313 | 3. If the applicant is a unit of local government in whose     |
| 314 | jurisdiction the facility will be located, the unit of local   |
| 315 | government has an exclusive intent agreement to negotiate in   |
| 316 | this state with the beneficiary.                               |
| 317 | 4. A unit of local government in whose jurisdiction the        |
| 318 | facility will be located supports the application for state    |
| 319 | funds. Such support must be verified by the adoption of a      |
| 320 | resolution, after a public hearing, that the project serves a  |
| 321 | public purpose.  |
| 322 | 5. The applicant or beneficiary has not previously             |
| 323 | defaulted or failed to meet any statutory requirements of a    |
| 324 | previous state-administered sports-related program under s.    |
| 325 | 288.1162, s. 288.11621, or s. 288.1168. Additionally, the      |
| 326 | applicant or beneficiary is not currently receiving state      |
| 327 | distributions under s. 212.20 for the facility that is the     |
| 328 | subject of the application, unless the applicant demonstrates  |
| 329 | that the franchise that applied for a distribution under s.    |

Page 12 of 27

407778

| 330 | 212.20 no longer plays at the facility that is the subject of    |
|-----|--|
| 331 | the application.   |
| 332 | 6. The applicant or beneficiary has sufficiently                 |
| 333 | demonstrated a commitment to employ residents of this state,     |
| 334 | contract with Florida-based firms, and purchase locally          |
| 335 | available building materials to the greatest extent possible.    |
| 336 | 7. If the applicant is a unit of local government, the           |
| 337 | applicant has a certified copy of a signed agreement with a      |
| 338 | beneficiary for the use of the facility. If the applicant is a   |
| 339 | beneficiary, the beneficiary must enter into an agreement with   |
| 340 | the department. The applicant's or beneficiary's agreement must  |
| 341 | also require the following:                                      |
| 342 | a. The beneficiary must reimburse the state for state funds      |
| 343 | that have been distributed and will be distributed if the        |
| 344 | beneficiary relocates before the agreement expires.              |
| 345 | b. The beneficiary must pay for signage or advertising           |
| 346 | within the facility. The signage or advertising must be placed   |
| 347 | in a prominent location as close to the field of play or         |
| 348 | competition as is practicable, must be displayed consistent with |
| 349 | signage or advertising in the same location and of like value,   |
| 350 | and must feature Florida advertising approved by the Florida     |
| 351 | Tourism Industry Marketing Corporation.                          |
| 352 | 8. The project will commence within 12 months after              |
| 353 | receiving state funds or did not commence more than 16 months    |
| 354 | before July 1, 2014.   |
| 355 | (b) The department shall competitively evaluate and rank         |
| 356 | applicants that timely submit applications for state funding     |
| 357 | based on their ability to positively impact the state using the  |
| 358 | following criteria:  |

## 407778

| 359 | 1. The proposed use of state funds.                              |
|-----|--|
| 360 | 2. The length of time that a beneficiary has agreed to use       |
| 361 | the facility.  |
| 362 | 3. The percentage of total project funds provided by the         |
| 363 | applicant and the percentage of total project funds provided by  |
| 364 | the beneficiary, with priority in the evaluation and ranking     |
| 365 | given to applications with 50 percent or more of total project   |
| 366 | funds provided by the applicant and beneficiary.                 |
| 367 | 4. The number and type of signature events the facility is       |
| 368 | likely to attract during the duration of the agreement with the  |
| 369 | beneficiary.   |
| 370 | 5. The anticipated increase in average annual ticket sales       |
| 371 | and attendance at the facility due to the project.               |
| 372 | 6. The potential to attract out-of-state visitors to the         |
| 373 | facility.  |
| 374 | 7. The length of time a beneficiary has been in this state       |
| 375 | or partnered with the unit of local government. In order to      |
| 376 | encourage new franchises to locate in this state, an application |
| 377 | for a new franchise shall be considered to have a significant    |
| 378 | positive impact on the state and shall be given priority in the  |
| 379 | evaluation and ranking by the department.                        |
| 380 | 8. The multiuse capabilities of the facility.                    |
| 381 | 9. The facility's projected employment of residents of this      |
| 382 | state, contracts with Florida-based firms, and purchases of      |
| 383 | locally available building materials.                            |
| 384 | 10. The amount of private and local financial or in-kind         |
| 385 | contributions to the project.                                    |
| 386 | 11. The amount of positive advertising or media coverage         |
| 387 | the facility generates.  |
|     |  |

## 407778

| 388 | (6) DISTRIBUTION  |
|-----|---|
| 389 | (a) The department shall determine the annual distribution        |
| 390 | amount an applicant may receive based on 80 percent of the        |
| 391 | average annual new incremental state sales taxes generated by     |
| 392 | sales at the facility, as provided under subparagraph (b)2., and  |
| 393 | such annual distribution shall be limited by the following:       |
| 394 | 1. If the total project cost is \$200 million or greater,         |
| 395 | the annual distribution amount may be up to \$3 million.          |
| 396 | 2. If the total project cost is at least \$100 million but        |
| 397 | less than \$200 million, the annual distribution amount may be up |
| 398 | to \$2 million.   |
| 399 | 3. If the total project cost is less than \$100 million, the      |
| 400 | annual distribution amount may be up to \$1 million.              |
| 401 | (b) At the time of initial evaluation and review by the           |
| 402 | department pursuant to subsection (5), the applicant must         |
| 403 | provide an analysis by an independent certified public            |
| 404 | accountant which demonstrates:                                    |
| 405 | 1. The amount of state sales taxes generated by sales at          |
| 406 | the facility during the 12-month period immediately before the    |
| 407 | beginning of the application period. This amount is the           |
| 408 | baseline. Notwithstanding any other provision of this section,    |
| 409 | for projects with a total cost of more than \$300 million which   |
| 410 | are at least 90 percent funded by private sources, the baseline   |
| 411 | shall be zero for purposes of this section.                       |
| 412 | 2. The expected amount of average annual new incremental          |
| 413 | state sales taxes generated by sales at the facility above the    |
| 414 | baseline which will be generated as a result of the project.      |
| 415 | 3. The expected amount of average annual new incremental          |
| 416 | state sales taxes generated by sales at the facility must be at   |

Page 15 of 27



| 417 | least \$500,000 above the baseline for the applicant to be       |
|-----|--|
| 418 | eligible to receive a distribution under this section.           |
| 419 | (c) The independent analysis provided in paragraph (b)           |
| 420 | shall be verified by the department.                             |
| 421 | (d) The Department of Revenue shall begin distributions          |
| 422 | within 45 days after notification of initial certification from  |
| 423 | the department.  |
| 424 | (e) The department shall consult with the Department of          |
| 425 | Revenue and the Office of Economic and Demographic Research to   |
| 426 | develop a standard calculation for estimating the average annual |
| 427 | new incremental state sales taxes generated by sales at the      |
| 428 | facility.  |
| 429 | (f) In any 12-month period when total distributions for all      |
| 430 | certified applicants reach \$13 million, the department may not  |
| 431 | certify new distributions for additional applicants.             |
| 432 | (7) CONTRACT.—An applicant approved by the Legislature and       |
| 433 | certified by the department must enter into a contract with the  |
| 434 | department which:  |
| 435 | (a) Specifies the terms of the state's investment.               |
| 436 | (b) States the criteria that the certified applicant must        |
| 437 | meet in order to remain certified.                               |
| 438 | (c) Requires the applicant to submit the independent             |
| 439 | analysis required under subsection (6) and an annual independent |
| 440 | analysis.  |
| 441 | 1. The applicant must agree to submit to the department,         |
| 442 | beginning 12 months after completion of a project or 12 months   |
| 443 | after the first four annual distributions, whichever is earlier, |
| 444 | an annual analysis by an independent certified public accountant |
| 445 | demonstrating the actual amount of new incremental state sales   |

Page 16 of 27

Florida Senate - 2014 Bill No. CS for SB 1216

407778

446 taxes generated by sales at the facility during the previous 12-447 month period. The applicant shall certify to the department a 448 comparison of the actual amount of state sales taxes generated 449 by sales at the facility during the previous 12-month period to 450 the baseline under subparagraph (6)(b)1. 451 2. The applicant must submit the certification within 60 days after the end of the previous 12-month period. The 452 453 department shall verify the analysis. 454 (d) Specifies information that the certified applicant must 455 report to the department. 456 (e) Requires the applicant to reimburse the state, after 457 all distributions have been made, an amount equal to the 458 difference between the actual new incremental state sales taxes 459 generated by sales at the facility during the contract and the 460 total amount of distributions made under s. 212.20(6)(d)6.f. If 461 any reimbursement is due to the state, such reimbursement must 462 be made within 90 days after the last distribution under the 463 contract has been made. If the applicant is unable or unwilling 464 to reimburse the state for such amount, the department may place 465 a lien on the applicant's facility. 466 1. If the applicant is a municipality or county, it may reimburse the state from its half-cent sales tax allocation, as 467 468 provided in s. 218.64(3). 2. Reimbursements must be sent to the Department of Revenue 469 470 for deposit into the General Revenue Fund. 471 (f) Includes any provisions deemed prudent by the 472 department. 473 (8) USE OF FUNDS. - An applicant certified under this section 474 may use state funds only for the following purposes:

Page 17 of 27

407778

| 475 | (a) Constructing, reconstructing, renovating, or improving       |
|-----|--|
| 476 | a facility or reimbursing such costs.                            |
|     |  |
| 477 | (b) Paying or pledging for the payment of debt service on        |
| 478 | bonds issued for the construction or renovation of such          |
| 479 | facility.  |
| 480 | (c) Funding debt service reserve funds, arbitrage rebate         |
| 481 | obligations, or other amounts payable with respect thereto on    |
| 482 | bonds issued for the construction or renovation of such          |
| 483 | facility.  |
| 484 | (d) Reimbursing the costs under paragraphs (b) and (c) or        |
| 485 | the refinancing of bonds issued for the construction or          |
| 486 | renovation of such facility.                                     |
| 487 | (9) REPORTS  |
| 488 | (a) On or before November 1 of each year, an applicant           |
| 489 | certified under this section and approved to receive state funds |
| 490 | must submit to the department any information required by the    |
| 491 | department. The department shall summarize this information for  |
| 492 | inclusion in its annual report to the Legislature under          |
| 493 | paragraph (4)(d).  |
| 494 | (b) Every 5 years after an applicant receives its first          |
| 495 | monthly distribution, the department must verify that the        |
| 496 | applicant is meeting the program requirements. If the applicant  |
| 497 | fails to meet these requirements, the department shall notify    |
| 498 | the Governor and the Legislature in its next annual report under |
| 499 | paragraph (4)(d) that the requirements are not being met and     |
| 500 | recommend future action. The department shall take into          |
| 501 | consideration extenuating circumstances that may have prevented  |
| 502 | the applicant from meeting the program requirements, such as     |
| 503 | force majeure events or a significant economic downturn.         |
|     |  |

Page 18 of 27



| 504 | (10) AUDITSThe Auditor General may conduct audits                |
|-----|--|
| 505 | pursuant to s. 11.45 to verify the independent analysis required |
| 506 | under paragraphs (6)(b) and (7)(c) and to verify that the        |
| 507 | distributions are expended as required. The Auditor General      |
| 508 | shall report the findings to the department. If the Auditor      |
| 509 | General determines that the distribution payments are not        |
| 510 | expended as required, the Auditor General must notify the        |
| 511 | Department of Revenue, which may pursue recovery of              |
| 512 | distributions under the laws and rules that govern the           |
| 513 | assessment of taxes.   |
| 514 | (11) APPLICATION RELATED TO NEW FACILITIES OR PROJECTS           |
| 515 | COMMENCED BEFORE JULY 1, 2014After May 1, 2014, an applicant     |
| 516 | may apply for state funds for a new facility or a project        |
| 517 | commenced between March 1, 2013, and July 1, 2014. The           |
| 518 | department must review the application and recommend approval to |
| 519 | the Legislature. The Legislative Budget Commission may approve   |
| 520 | such applications on or after January 1, 2015. The department    |
| 521 | must certify the applicant within 45 days of approval by the     |
| 522 | Legislative Budget Commission. State funds may not be            |
| 523 | distributed until the department notifies the Department of      |
| 524 | Revenue that the applicant was approved by the Legislative       |
| 525 | Budget Commission and certified by the department. An applicant  |
| 526 | certified under this subsection is subject to the provisions and |
| 527 | requirements of this section. An applicant that fails to meet    |
| 528 | the conditions of this subsection may reapply during future      |
| 529 | application periods.   |
| 530 | (12) REPAYMENT OF DISTRIBUTIONS An applicant that is             |
| 531 | certified under this section may be subject to repayment of      |
| 532 | distributions upon the occurrence of any of the following:       |
|     | I  |

Page 19 of 27

407778

533 (a) An applicant's beneficiary has broken the terms of its 534 agreement with the applicant and relocated from the facility. The beneficiary must reimburse the state for state funds that 535 536 will be distributed if the beneficiary relocates before the 537 agreement expires. 538 (b) A determination by the department that an applicant has 539 submitted information or made a representation that is 540 determined to be false, misleading, deceptive, or otherwise 541 untrue. The applicant must reimburse the state for state funds 542 that will be distributed if such determination is made. 543 (c) Repayment of distributions must be sent to the 544 Department of Revenue for deposit into the General Revenue Fund. 545 (13) HALTING OF PAYMENTS. - The applicant may request in 546 writing at least 20 days before the next monthly distribution 547 that the department halt future payments. The department shall 548 immediately notify the Department of Revenue to halt future 549 payments. 550 (14) RULEMAKING. - The department may adopt rules to 551 implement this section. 552 Section 5. Paragraphs (a) and (c) of subsection (2) of 553 section 288.11631, Florida Statutes, are amended, and paragraph 554 (d) is added to that subsection, to read: 555 288.11631 Retention of Major League Baseball spring 556 training baseball franchises.-557 (2) CERTIFICATION PROCESS.-558 (a) Before certifying an applicant to receive state funding 559 for a facility for a spring training franchise, the department 560 must verify that: 561 1. The applicant is responsible for the construction or

Page 20 of 27



562 renovation of the facility for a spring training franchise or 563 holds title to the property on which the facility for a spring 564 training franchise is located.

565 2. The applicant has a certified copy of a signed agreement 566 with a spring training franchise. The signed agreement with a 567 spring training franchise for the use of a facility must, at a 568 minimum, be equal to the length of the term of the bonds issued 569 for the public purpose of constructing or renovating a facility for a spring training franchise. If no such bonds are issued for 570 the public purpose of constructing or renovating a facility for 571 572 a spring training franchise, the signed agreement with a spring 573 training franchise for the use of a facility must be for at 574 least 20 years. Any such agreement with a spring training 575 franchise for the use of a facility cannot be signed more than 4 576 years before the expiration of any existing agreement with a 577 spring training franchise for the use of a facility. However, 578 any such agreement may be signed at any time before the 579 expiration of any existing agreement with a spring training 580 franchise for use of a facility if the applicant has never received state funding for the facility as a spring training 581 582 facility under this section or s. 288.11621 and the facility was constructed before January 1, 2000. The agreement must also 583 584 require the franchise to reimburse the state for state funds expended by an applicant under this section if the franchise 585 586 relocates before the agreement expires; however, if bonds were 587 issued to construct or renovate a facility for a spring training 588 franchise, the required reimbursement must be equal to the total 589 amount of state distributions expected to be paid from the date 590 the franchise breaks its agreement with the applicant through

Page 21 of 27

599

600

601

602

603

604

605

606

607

608

609

610

611

612

613

614



591 <u>the final maturity of the bonds</u>. The agreement may be contingent 592 on an award of funds under this section and other conditions 593 precedent.

3. The applicant has made a financial commitment to provide 595 50 percent or more of the funds required by an agreement for the 596 construction or renovation of the facility for a spring training 597 franchise. The commitment may be contingent upon an award of 598 funds under this section and other conditions precedent.

4. The applicant demonstrates that the facility for a spring training franchise will attract a paid attendance of at least 50,000 persons annually to the spring training games.

5. The facility for a spring training franchise is located in a county that levies a tourist development tax under s. 125.0104.

(c) Each applicant certified on or after July 1, 2013, shall enter into an agreement with the department which:

1. Specifies the amount of the state incentive funding to be distributed. The amount of state incentive funding per certified applicant may not exceed \$20 million. However, if a certified applicant's facility is used by more than one spring training franchise, the maximum amount may not exceed \$50 million, and the Department of Revenue shall make distributions to the applicant pursuant to s. 212.20(6)(d)6.e. for not more than 37 years and 6 months.

615 2. States the criteria that the certified applicant must 616 meet in order to remain certified. These criteria must include a 617 provision stating that the spring training franchise must 618 reimburse the state for any funds received if the franchise does 619 not comply with the terms of the contract. <u>If bonds were issued</u>

Page 22 of 27

407778

| 620 | to construct or renovate a facility for a spring training        |
|-----|--|
| 621 | franchise, the required reimbursement must be equal to the total |
| 622 | amount of state distributions expected to be paid from the date  |
| 623 | the franchise violates the agreement with the applicant through  |
| 624 | the final maturity of the bonds.                                 |
| 625 | 3. States that the certified applicant is subject to             |
| 626 | decertification if the certified applicant fails to comply with  |
| 627 | this section or the agreement.                                   |
| 628 | 4. States that the department may recover state incentive        |
| 629 | funds if the certified applicant is decertified.                 |
| 630 | 5. Specifies the information that the certified applicant        |
| 631 | must report to the department.                                   |
| 632 | 6. Includes any provision deemed prudent by the department.      |
| 633 | (d) If a certified applicant has been certified under this       |
| 634 | program for use of its facility by one spring training           |
| 635 | franchise, the certified applicant may apply to amend its        |
| 636 | certification for use of its facility by more than one spring    |
| 637 | training franchise. The certified applicant must submit an       |
| 638 | application to amend its original certification that meets the   |
| 639 | requirements of this section. The maximum amount of state        |
| 640 | incentive funding to be distributed may not exceed \$50 million  |
| 641 | as provided in subparagraph (c)1. for a certified applicant with |
| 642 | a facility used by more than one spring training franchise,      |
| 643 | including any distributions previously received by the certified |
| 644 | applicant under its original certification under this section.   |
| 645 | Upon approval of an amended certification, the department shall  |
| 646 | notify the Department of Revenue as provided in this section.    |
| 647 | Section 6. Section 288.1166, Florida Statutes, is amended        |
| 648 | to read:   |
|     |  |

407778

| 649 | 288.1166 Professional sports facility; designation as  |
|-----|--|
| 650 | shelter site for the homeless; establishment of local programs                                 |
| 651 | (1) A Any professional sports facility constructed with  |
| 652 | financial assistance from the state <del>of Florida</del> shall be                             |
| 653 | designated as a shelter site for the homeless during the period                                |
| 654 | of a declared federal, state, or local emergency in accordance                                 |
| 655 | with the criteria of locally existing homeless shelter programs                                |
| 656 | unless:, except when   |
| 657 | (a) The facility is otherwise contractually obligated for a                                    |
| 658 | specific event or activity <u>;</u>  |
| 659 | (b) The facility is designated or used by the county owning                                    |
| 660 | the facility as a staging area; or   |
| 661 | (c) The county owning the facility also owns or operates                                       |
| 662 | homeless assistance centers and the county determines there                                    |
| 663 | exists sufficient capacity to meet the sheltering needs of                                     |
| 664 | homeless persons within the county.  |
| 665 | <u>(</u> 2) If <del>Should</del> a local program <u>does</u> not <u>exist</u> <del>be in</del> |
| 666 | existence in the facility's area, such program shall be  |
| 667 | established in accordance with normally accepted criteria as                                   |
| 668 | defined by the county or its designee.   |
| 669 | Section 7. (1) The executive director of the Department of                                     |
| 670 | Economic Opportunity is authorized, and all conditions are                                     |
| 671 | deemed met, to adopt emergency rules pursuant to ss. 120.536(1)                                |
| 672 | and 120.54(4), Florida Statutes, for the purpose of implementing                               |
| 673 | this act.  |
| 674 | (2) Notwithstanding any provision of law, such emergency                                       |
| 675 | rules shall remain in effect for 6 months after the date adopted                               |
| 676 | and may be renewed during the pendency of procedures to adopt                                  |
| 677 | permanent rules addressing the subject of the emergency rules.                                 |

Page 24 of 27



| 678 | (3) This section expires July 1, 2015.                     |
|-----|--|
| 679 | Section 8. This act shall take effect upon becoming a law. |
| 680 |  |
| 681 | ======================================                     |
| 682 | And the title is amended as follows:                       |
| 683 | Delete everything before the enacting clause               |
| 684 | and insert:  |
| 685 | A bill to be entitled                                      |
| 686 | An act relating to professional sports facilities;         |
| 687 | amending s. 212.20, F.S.; revising the distribution of     |
| 688 | moneys to certified applicants for a facility used by      |
| 689 | a spring training franchise under s. 288.11631, F.S.;      |
| 690 | authorizing a distribution for an applicant that has       |
| 691 | been approved by the Legislature and certified by the      |
| 692 | Department of Economic Opportunity under s. 288.11625,     |
| 693 | F.S.; providing a limitation; amending s. 218.64,          |
| 694 | F.S.; providing for municipalities and counties to         |
| 695 | expend an increased portion of local government half-      |
| 696 | cent sales tax revenues to reimburse the state as          |
| 697 | required by a contract; amending s. 288.0001, F.S.;        |
| 698 | providing for an evaluation; creating s. 288.11625,        |
| 699 | F.S.; requiring the Department of Economic Opportunity     |
| 700 | to screen applicants for state funding for sports          |
| 701 | development; defining terms; providing a purpose to        |
| 702 | provide funding for applicants for constructing,           |
| 703 | reconstructing, renovating, or improving a facility;       |
| 704 | providing an application and approval process;             |
| 705 | providing for an annual application period; providing      |
| 706 | for the department to submit recommendations to the        |
|     | •  |

Florida Senate - 2014 Bill No. CS for SB 1216



707 Legislature by a certain date; requiring legislative 708 approval for state funding; providing evaluation 709 criteria for an applicant to receive state funding; 710 providing for evaluation and ranking of applicants 711 under certain criteria; requiring the department to 712 determine the annual distribution amount an applicant 713 may receive; requiring the applicant to provide an 714 analysis by a certified public accountant to the 715 department; requiring the Department of Revenue to 716 distribute funds within a certain timeframe after 717 notification by the department; requiring the 718 department to develop a calculation to estimate 719 certain taxes; limiting annual distributions to a 720 specified amount; providing for a contract between the 721 department and the applicant; limiting use of funds; 722 requiring an applicant to submit information to the 723 department annually; requiring a 5-year review; 724 authorizing the Auditor General to conduct audits; 725 authorizing the Legislative Budget Commission to 726 approve an application; providing for reimbursement of 727 the state funding under certain circumstances; 728 providing for discontinuation of distributions upon an 729 applicant's request; authorizing the department to 730 adopt rules; amending s. 288.11631, F.S.; revising the 731 requirements for an applicant to be certified to 732 receive state funding for a facility for a spring 733 training franchise; authorizing a certified applicant 734 to submit an amendment to its original certification 735 for use of the facility by more than one spring

Page 26 of 27



T36 training franchise; amending s. 288.1166, F.S.;
T37 providing that certain professional sports facilities
T38 are designated as shelter sites for the homeless
T39 during declared federal, state, or local emergencies;
T40 providing exceptions; authorizing the department to
T41 adopt emergency rules; providing an effective date.